

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF DEVELOPING)	RESOLUTION NO. 99-2859
PERFORMANCE MEASURES)	
FOR MONITORING THE UGB AND THE)	
URBAN GROWTH MANAGEMENT)	
FUNCTIONAL PLAN)	Introduced by <u>Deputy Presiding Officer McLain</u>

WHEREAS, the Metro code calls for the development of performance measures on several issues; and

WHEREAS, state law requires performance measures for the UGB; and

WHEREAS, the Metro Policy Advisory Committee (MPAC) and the Metro Technical Advisory Committee (MTAC) have completed a set of recommendations that relate to the creation of performance measures for monitoring the UGB and the Urban Growth Management Functional Plan; and

WHEREAS, the Growth Management Committee has reviewed and agreed with these recommendations as a reasonable first step in achieving a completed set of performance measures; and

WHEREAS, Title 9 of the Metro Urban Growth Management Functional Plan establishes a March 1, 1999 date for reporting to the Metro Council, now, therefore,

BE IT RESOLVED,


The Metro Council directs staff to continue work on performance measures with the following recommendations.

1. Change the base line date to 1999 and the deadline to mid-year.
2. Accept Exhibit A as a refinement of the Urban Growth Management Functional

Plan Title 9 list of performance measures.

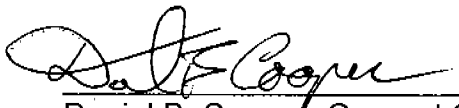
3. Only complete Performance Measure reports in years when an Urban Growth Report is not done.
4. Decouple corrective actions from the reporting and analysis component.
5. Create a small number of additional measures representing broader issues.
6. Draft an ordinance changing the Urban Growth Management Functional Plan deadline to a mid-year deadline consistent with state law for the Metro Council's consideration and revising the list of performance measures to those listed as Exhibit A.

ADOPTED by the Metro Council this 18th day of November, 1999.



Rod Monroe, Presiding Officer

Approved as to Form:



Daniel B. Cooper, General Counsel

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Metro Code 3.07.920(C): The performance measures shall include, but shall not be limited to the following:

1. Amount of land converted from vacant to other uses, according to jurisdiction, Growth Concept design type, and zoning.

(ORS 197.301 [HB2493] (a): The rate of conversion of vacant land to improved land.)

Measures relating to vacant land conversion identified in previous PM

Subcommittee meetings (from 7/9/98 PM matrix):

- Conversion rate of vacant acres to developed (pages 11 & 32 of subcommittee packet).

2. Number and types of housing constructed, their location, density, and costs, according to jurisdiction, Growth Concept design type, and zoning.

(ORS 197.301(b): The density and price ranges of residential development, including both single family and multi-family residential units.)

Measures relating to housing types constructed, density, etc. identified in previous PM Subcommittee meetings (from 7/9/98 PM matrix):

- Number of dwelling units (pages 9 & 24 of subcommittee packet).
- Average single-family/townhouse lot size (pages 12 & 27-28 of subcommittee packet).
- Median price of single-family residential (pages 11 & 32 of subcommittee packet).
- Average gross multi-family density (pages 12 & 28 of subcommittee packet).
- Average gross single-family subdivision density (pages 13 & 27 of subcommittee packet).
- Median rent of multi-family residential (pages 11 & 32 of subcommittee packet).

3. The number of new jobs created in the region, according to jurisdiction, Growth Concept design type, and zoning.

(ORS 197.301(c): The level of job creation within individual cities and urban areas of a county inside the metropolitan service district.)

Measures relating to jobs created identified in previous PM Subcommittee meetings (from 7/9/98 PM matrix):

- Job creation (pages 9 & 24 of subcommittee packet).

4. The amount of development of both jobs and housing that occurred as redevelopment or infill, according to jurisdiction, Growth Concept design type and zoning.

(ORS 197.301(d): The number of residential units added to small sites assumed to be developed in the metropolitan service district's inventory of available lands but which can be further developed, and the conversion of existing spaces into more compact units with or without the demolition of existing buildings.)

Measures relating to infill and redevelopment identified in previous PM Subcommittee meetings (from 7/9/98 PM matrix):

- Residential redevelopment (pages 9 & 29 of subcommittee packet).
- Job redevelopment (pages 10 & 29 of subcommittee packet).

5. The amount of land that is environmentally sensitive that is permanently protected, and the amount that is developed.

(ORS 197.301(e): The amount of environmentally sensitive land that is protected and the amount of environmentally sensitive land that is developed.)

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Measures relating to environmentally sensitive lands identified in previous PM Subcommittee meetings (from 7/9/98 PM matrix):

- Acres of unbuildable land protected (pages 10 & 30-31 of subcommittee packet).
- Acres of unbuildable land developed (pages 10 of subcommittee packet).

6. Other measures that can be reliably measured and will measure progress in implementation in key areas.

(No corresponding ORS 197.301 requirement.)

To be determined.

7. Cost of land based on lot prices according to jurisdiction, Growth Concept design type, and zoning; and according to redeveloped and vacant classifications.

(ORS 197.301(f): The sales price of vacant land.)

Measures relating to lot prices identified in previous PM Subcommittee meetings (from 7/9/98 PM matrix):

- Land price by land use type (pages 11 & 32 of subcommittee packet).

8. The average vacancy rate for all residential units.

(ORS 197.301(g): Residential vacancy rates.)

Measures relating to lot prices identified in previous PM Subcommittee meetings (from 7/9/98 PM matrix):

- Residential vacancy rate (page 12 of subcommittee packet).

Additional ORS 197.301 requirements:

(h) Public access to open space.

Measures relating to access to open space identified in previous PM Subcommittee meetings (from 7/9/98 PM matrix):

- Acres of parks and open space per person (pages 12 & 34 of subcommittee packet).

(i): Transportation measures including mobility, accessibility and air quality indicators.

Transportation measures were included in the Baseline Urban Growth Data report (4/30/97). These same measures can be included for reporting requirements of ORS 197.301.

Metro Code 3.07.920(D)(2):

By March 1 of every other year beginning March 1, 1999, the Executive Officer shall report to the Council an assessment of the regional performance measures, and recommend corrective actions, as necessary, consistent with the Metro Council's policies.

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 99-2859 FOR THE PURPOSE OF DEVELOPING PERFORMANCE MEASURES FOR MONITORING THE UGB AND THE URBAN GROWTH MANAGEMENTFUNCTIONAL PLAN

Date: October 22, 1999

Presented by: Mark Turpel

Proposed Action

Resolution no. 99-2859 directs Metro staff to develop performance measures that follow a set of recommendations the Growth Management Committee made based on MPAC and MTAC observations.

Factual Background and Analysis

State law and the Metro code call for the creation of performance measures. The Growth Management Functional Plan requires these performance measures gauge the progress of the region in implementing each of the Functional Plan titles. The Growth Management Committee has developed a set of recommendations, based on MPAC and MTAC recommendations. These recommendations will provide the framework by which Metro staff will finalize work on performance measures.

Budget Analysis

There is no budget impact.

Recommendation

Approve Resolution No. 99-2859

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METRO

TO: Susan McLain, Chair, Growth Management Committee
FROM: Mark Turpel, Manager, Long Range Planning *Mark*
DATE: July 28, 1999
SUBJECT: Growth Management Committee August 3 Agenda - Performance Measures

As you know, both State law, as well as Metro code, call for completion of Performance Measures. MPAC has recommended to you several actions with regard to finishing this effort. These recommendations are contained in the materials attached and roughly include the following:

1. Change the base line date to 1999 and the deadline date to mid year.
2. Only complete Performance Measure reports in years when an Urban Growth Report is not done.
3. De-couple corrective actions from the reporting and analysis component.
4. Create a small number of additional measures representing broader issues.

If the Growth Management Committee is favorable to these recommendations, a resolution to this end could be completed for full Council consideration.

I would be happy to answer any questions you may have about Performance Measures.

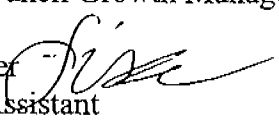
Thank you.

cc: Mike Burton
Elaine Wilkerson

**METRO**

DATE: April 2, 1999

TO: Susan McLain
Metro Council Growth Management Committee Chair

FROM: Lisa Lister 
MPAC Assistant

RE: **MPAC Motion on Performance Measures**

At their March 24 meeting, the Metro Policy Advisory Committee voted unanimously to accept the following MTAC recommendation and forward it to the Council Growth Management Committee:

Mike Houck moved, seconded by Elana Emlen to: 1) Make the baseline year 1999 and change the March 1999 deadline date to a mid-year date; 2) That in the years of a UGR update (every 5 years), that a separate Performance Measures update not be required; 3) That the corrective actions be "decoupled" from the Measurements and that there be two separate reports cycles; 4) That there be a small number of carefully crafted additional Measures to allow the region to deal with some broader issues and that a joint policy/technical committee of both policy and technical committees be used including MPAC, MTAC, WRPAC, and GTAC; 5) When determining what data to collect, the joint committee should consider the goal or policy being addressed; 6) Some of the required measures should be assessed for their usefulness or aligned with state requirements; and 7) Any new measures should be sensitive to the implications for local government data gathering.



METRO

February 11, 1999

The Honorable Lou Ogden, Chair
Metro Policy Advisory Committee
600 N.E. Grand Avenue
Portland, OR 97232

Dear Chair Ogden:

Enclosed are the recommendations from the Metro Technical Advisory Committee (MTAC) concerning Performance Measures. As you know, both State law and Metro Code call for completion of these measures.

This will be our first effort to address these measures since the Baseline Data Report was completed in 1997. As Metro is completing its fourth annual Urban Growth Report that addresses measurement of many of the same kinds of rates, MTAC has recommended that we keep the 1999 Performance Measures reported to the minimum called for by State and Metro Code.

If the MTAC recommendation is accepted, the following would be measured in mid-year 1999:

- Conversion rate: vacant acres to developed acres
- Number of dwelling units
- Average single-family/townhouse lot size
- Median price of single-family residential
- Average gross multi-family density
- Average gross single-family subdivision density
- Median rent of multi-family residential
- Job creation
- Residential redevelopment
- Job redevelopment
- Acres of unbuildable land protected
- Acres of unbuildable land developed
- Land price by land use type
- Residential vacancy rate
- Acres of parks and open space per person
- Total vehicle miles traveled
- Air Quality (ozone and carbon monoxide) readings

This list directly responds to State and Metro requirements, but is less than the total number of measures initially recommended by MPAC in December 1997. The MTAC recommendations is that we work on additional measures for future reporting.

I look forward to discussing these measures with you and members of MPAC.

Sincerely,


Mike Burton
Executive Officer

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Enclosure

cc: Rod Monroe, Presiding Officer
Susan McLain, Chair, Metro Council Growth Management Committee
Elaine Wilkerson

MTAC Subcommittee on Performance Measures - Recommendations

1/21/99

- While the Functional Plan calls for development of performance measures by the first day of March, vital data (the 1998 vacant land inventory) will not be available by March. This 1998 data would allow for a more up-to-date assessment of current conditions. In addition, it would reflect the results of early adoption of Functional Plan requirements by some jurisdictions. (The Functional Plan requires cities and counties to change their implementing ordinances by February, 1999). In addition, as demonstrations of compliance are due from the cities and counties of the region shortly, it is recommended that the year 1999 serve as a baseline for comparison (although including earlier data points may be useful). If the March 1, 1999 date is not changed, it is recommended that the attached measures should be reported. The subcommittee recommends that the first report should further describe the measures, data sources and methods of calculation, leaving the actual numerical reporting to later in the year when the 1998 vacant land data is available. A "dry run" of 1997 data could be included in an appendix to illustrate how the numbers looked for that year.

- The "cycle of data" should be considered in the future. That is, the Urban Growth Report has been completed for three years running and will also be revised and updated this year, a fourth straight year. It is not likely that anyone would have guessed that this would have happened when performance measures were included in the Functional Plan. The two efforts (performance measures and urban growth reports) cover very similar considerations and completing both efforts in any one year is not recommended. In addition, if there were more time to analyze and discuss data, a more focused and effective policy review could be achieved.

- "Corrective actions" are also required to be part of performance measures by the Functional Plan. The subcommittee's concern is that while corrective actions may be needed, it is difficult and potentially dangerous to specify solutions before the problems are understood. Accordingly, the subcommittee recommends that corrective actions be decoupled from measurements, that measurements and comparison against goals rightly comes first, with analysis and responses crafted after.

- The Functional Plan calls for performance measures to gauge the progress of the region towards each title (housing and job targets, parking, etc.). In addition, the Regional Framework Plan also calls for developing performance measures. The specified measures do not address many of the titles of the Functional Plan or chapters in the Regional Framework Plan. While measuring and reporting on a vast array of topics would be costly and may not be the best use of resources, a small number of carefully crafted additional measures would allow the region to answer how are we doing in a broader and more complete way. How does the Metro Council wish to develop these other measures? One way to complete this work is to have a joint committee of policy and technical representatives, such as representatives of MPAC and MTAC to develop a first draft.

GROWTH MAGEMENT COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 99-2859, FOR THE PURPOSE OF DEVELOPING PERFORMANCE MEASURES FOR MONITORING THE UGB AND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN

Date: November 12, 1999

Presented by: Councilor Bragdon

Committee Action: At its November 2, 1999 meeting, the Growth Management Committee voted 3-0 to recommend Council adoption of Resolution 99-2859. Voting in favor: Councilors Bragdon, Park and McLain.

Committee Issues/Discussion: Mark Turpel, Long Range Planning Manager, Growth Management Department, gave the staff presentation. Resolution no. 99-2859 responds to requirements of state law (HB 2493), and to Title 9 of the Urban Growth Management Functional Plan. Resolution no. 99-2859 identifies in exhibit A, a draft list of performance measures that have come forward with the recommendation of MTAC and MPAC (March 24, 1999) and prior review of the Growth Management Committee.

Resolution no. 99-2859 directs staff to:

- 1) Continue to refine the list of, and definition of, performance measures. Continue to gather performance measurement data, with a mid-year (1999) data collection date, rather than a March date,
- 2) Draft an ordinance amending Title 9 of the urban growth management functional plan by, finalizing a revised list of performance measures; changing the deadline for data collection to mid-year, with a 1999 baseline year; requiring performance measures only in years when an urban Growth Report is not done; and decoupling performance measure analysis from consideration of corrective action.

No date is given for the consideration of such an ordinance or completion of the list of performance measures