

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING	)	ORDINANCE NO. 86-195
METROPOLITAN SERVICE DISTRICT	)	As Amended by Ordinance
TAX BASE MEASURE	)	No. 86-198
)	
	)	Introduced by Councilors
	)	Kirkpatrick and Waker

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Metropolitan Service District Tax Base Ordinance" and may be so cited and pleaded and shall be referred to herein as "this ordinance."

Section 2. Definitions

A. "Council" means the Council of the Metropolitan Service District.

B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.

C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310(5).

D. "Required Regional Policy Activity" means any policy or administrative activity of the Council or Executive Officer necessary to carry out the purposes of the Metropolitan Service District Act, chapter 268 ORS.

Section 3. Findings

A. ORS 268.310(5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 50 percent of its operating costs from serial levies that will expire at the end of FY 1987.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for part of the continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. ORS 268.015 declares the purpose of the Metropolitan Service District Act is "to provide for the consolidation of...regional governments and to establish an elected governing body and thereby...increase the accountability and responsiveness of regional government officials to the citizenry through the election process."

G. ORS 268.030 enables the District to be multi-purpose in nature, providing the metropolitan aspect of a variety of public services not adequately available through existing governmental agencies.

H. ORS 268.150 establishes the governing body of the District as a Council of 12 members elected from subdistricts. The Council

is responsible for adopting policies necessary for carrying out the District's purpose.

I. ORS 268.180 requires that District business be administered and District rules and ordinances be enforced by an elected Executive Officer.

J. ORS 268.380 to 268.390 requires that the District review and coordinate local land use plans, adopt and maintain an urban growth boundary, and perform certain regional planning functions and activities.

K. ORS 268.500 provides that "A district may levy annually an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

L. A regional funding base is necessary to provide for required regional policy activities and related costs of the District Council and Executive Officer to carry out the purpose of the metropolitan service district Act.

Section 4. Purpose

The purposes of this ordinance are:

A. To provide for part of the maintenance and operation of the Zoo, and to provide for required regional policy activities and related costs of the District.

B. To approve submission of a a tax base to be effective on July 1, 1987, to the voters on May 20, 1986.

Section 5. Submission of Tax Base

The Council approves and hereby directs that a tax base of \$4,375,000 be submitted to the voters on May 20, 1986. The Council

further approves and hereby directs that the tax base submitted to the voters be allocated \$3,400,000 for Zoo operations and \$975,000 for required regional policy activities and related costs. If approved by the voters, this tax base shall be effective July 1, 1987.

Section 6. Ballot Title

A. The Ballot Title for the tax base described in Section 5 of this ordinance shall be as follows:

CAPTION: ESTABLISHES TAX BASE FOR THE METROPOLITAN SERVICE DISTRICT.
(10 words)

QUESTION: SHALL THE METROPOLITAN SERVICE DISTRICT BE AUTHORIZED \$4,375,000 TAX BASE STARTING FISCAL YEAR 1987-88?
(20 words)

EXPLANATION: THIS MEASURE GIVES METRO A \$4,375,000 TAX BASE. IT STARTS JULY 1, 1987, WHEN THE CURRENT \$5,000,000 VOTER-APPROVED LEVY FOR ZOO OPERATIONS AND CONSTRUCTION ENDS. METRO HAS NO TAX BASE (\$0) NOW. \$3,400,000 OF THE BASE WILL BE USED WITH ZOO GATE AND SALES INCOME TO KEEP THE ZOO OPERATING AT ITS CURRENT LEVEL AND RUN EXHIBITS NOW BEING BUILT. OTHER SOURCES WILL FUND FUTURE ZOO BUILDING. \$975,000 OF THE BASE WILL PAY THE COSTS OF METRO'S ELECTED COUNCIL AND EXECUTIVE TO MAKE AND CARRY OUT POLICY, AS REQUIRED BY LAW, FOR ZOO, SOLID WASTE DISPOSAL, TRANSPORTATION PLANNING, URBAN GROWTH BOUNDRY MANAGEMENT, AND OTHER REGIONAL SERVICES. THIS WOULD END TRANSFERS OF MONEY FROM ZOO AND OTHER METRO SERVICES TO PAY THOSE COSTS. THE ESTIMATED TAX RATE RESULTING FROM THE BASE WOULD BE 14¢ PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$8.40 FOR A HOME ASSESSED AT \$60,000.
(149 words)

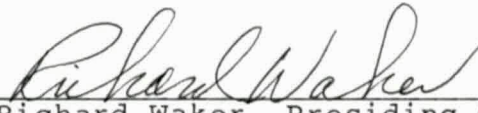
B. The above Ballot Title shall be filed with the Director of Records and Elections of Multnomah County not later than February 14, 1986.

Section 7. Submission of Proposal to Secretary of State

This ordinance shall be filed with the Secretary of State no

later than March 11, 1986, to meet publication requirements for the Voters' Pamphlet.

ADOPTED by the Council of the Metropolitan Service District this 13th day of February, 1986; and amended the 11th day of March 1986.


Richard Waker, Presiding Officer

ATTEST:


Clerk of the Council

DC/gl
4962C/406-4
03/11/86

CONSIDERATION OF ORDINANCE NO. 86-195 FOR THE
PURPOSE OF SUBMITTING METROPOLITAN SERVICE
DISTRICT TAX BASE MEASURE

Date: January 15, 1984

Presented by: Councilor Kirkpatrick
Don Carlson
Kay Rich

FACTUAL BACKGROUND AND ANALYSIS

Policy Framework

Consideration and adoption of Ordinance No. 86-195 is a significant step towards financial stability for the Metropolitan Service District in general and the Zoo in particular. The Council and Executive Officer have been discussing Metro's financial future for the past two years. Part of this discussion has led to the promulgation of Long-Range Financial Policies. Financial principles and policies adopted by the Council of January 26, 1984, (Resolution No. 84-444) are in part as follows:

"To assist in the achievement of the broad goal of providing financial stability for Metro, the following general principles are adopted:

1. Each functional area shall have identified sources of revenue;
2. Each functional area shall prepare a five-year financial plan; and
3. Any new functions assumed by Metro shall have a source of funding.

To aid decision-making in each of the functional areas, the following policies are adopted:

Zoo Operations

1. The Zoo shall rely on the property tax for a portion of its revenues.
2. Approximately 50 percent non-tax revenues shall be maintained for funding Zoo operations.
3. The Council shall annually review admission fees to assist in meeting Objective 2 above.
4. The Council shall develop a policy of maintaining a proper balance between funds used for animal and non-animal capital improvements and the use of private versus public funds.

5. As indicated in the adopted Master Plan, the priority for capital investments shall be the completion of the Zoo's development and the replacement of non-standard exhibits.
6. It shall be the policy of the Council to provide special benefits to residents of the region who pay taxes to help support the Zoo.

General Government/Mandated Services

1. General government and mandated services shall have an external source of revenue to cover their direct costs and to pay their share of support services.
2. When specific funds are identified for general government and mandated services, interfund transfers shall no longer be used to support these activities.
3. The support services functions of the General fund shall be totally financed from all Operating funds on the basis of actual use."

To implement these policies, the Council adopted Resolution No. 86-617 on January 9, 1986, to submit a tax base measure to the voters for both Zoo operations and mandated policy and administrative costs of the Council and Executive Officer.

Ordinance Analysis

Ordinance No. 86-195 has two major purposes: 1) it submits to the voters the type and amount of the proposed tax measure, and 2) it defines the Ballot Title for the proposed tax measure.

In regard to the first purpose, the Ordinance, if adopted, submits a tax base measure to the voters at the May 20, 1986, Primary election. The tax base request is for \$4,375,000 per year. The ordinance establishes the use of the revenue to defray 1) approximately one-half of the Zoo's operating expenses, and 2) policy, administrative, and other related costs deemed necessary by the Council and Executive Officer to carry out the purposes of the District. The tax base will provide \$3,400,000 for Zoo operating purposes, and \$975,000 for policy and administrative and related costs of the Council and Executive Officer. Justification for the amount of the proposed tax base is found in the attached memoranda: "Updated Five-Year Projections for the Washington Park Zoo, 1985-86 through 1990-91" and "Revenue and Expenditure Projections for Proposed General Government Fund for FY 1987-88 through FY 1990-91."

In regard to the second purpose, the Ordinance defines the Ballot Title for the measure which must meet certain statutory requirements as to form and content. ORS 310.390 requires the Ballot Title to consist of: a "caption" by which the measure is commonly referred (not more than 10 words); a "question" which states the purpose of the measure and is phrased so an affirmative response to the question corresponds to an affirmative vote on the measure (not more than 20 words); and a concise and impartial "explanation" which gives the purpose and reasons for the measure.

The "explanation" must be plainly worded and avoid as much as possible the use of technical terms and should not advocate a yes or no vote on the question (not more than 150 words).

As indicated in the Ordinance, the date of the levy election is May 20, 1986. The Ordinance directs filing of the Ballot Title with the Director of the Multnomah County Records and Elections by no later than February 14, 1986, and filing of the Ordinance with the Secretary of State by no later than March 11, 1986.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Ordinance No. 86-195.

DEC:amn
5007C/445-3
01/17/86

Attachments

TO: Metro Council

Date: January 10, 1986

From: A. M. Rich, Assistant Zoo Director ^{KMR}
Don Carlson, Deputy Executive Officer _{DC}

Re: Updated Five Year Projections for Washington
Park Zoo 1985-86 - 1990-91

As the Council is aware, significant operational and capital improvements have been made at the Zoo since it became an operating division of Metro in 1976. Capital improvements include:

1. New Elephant Yard and Crush
2. Primate House Remodel
3. New Quarantine Facilities
4. Lemur Exhibit
5. New Maintenance Facilities
6. Penquinarium Remodel
7. Alaska Tundra Exhibit

These improvements, new special events and promotions, and exceptional weather brought attendance to a 21 year high of 814,548 in fiscal year 1984-85.

To keep the Zoo obtaining approximately 50 percent of its operating requirements from non-tax sources, the Council adjusted admission fees on June 1, 1981 and again on February 1, 1985. Current fees are \$2.50 for 12 years through 64 years, and \$1.25 for youth 3 through 11 years. Children under 3 are admitted free and senior citizens pay the same as youth. All people are admitted free after 3:00 p.m. on Tuesday afternoons. Additionally, there are free days for special groups, such as handicapped, children, and seniors.

In May 1984, the voters of the District approved a \$5 million per year serial levy with \$3 million per year for operations and \$2 million for capital improvements. That levy began July 1, 1984 and expires June 30, 1987. Projects to be built with the capital improvements portion of that levy and funds carried over from the previous levy are: West Bear Grotto Remodel, Africa Bush Phases I and II, and the Education/Interpretive Center. An additional project, the Elephant Museum, will be funded by private donations.

These additional facilities and increases in operations have helped the Zoo work toward these goals:

1. Providing a unique, educational and recreational opportunity through which the public can see and experience wildlife in a naturalistic setting.

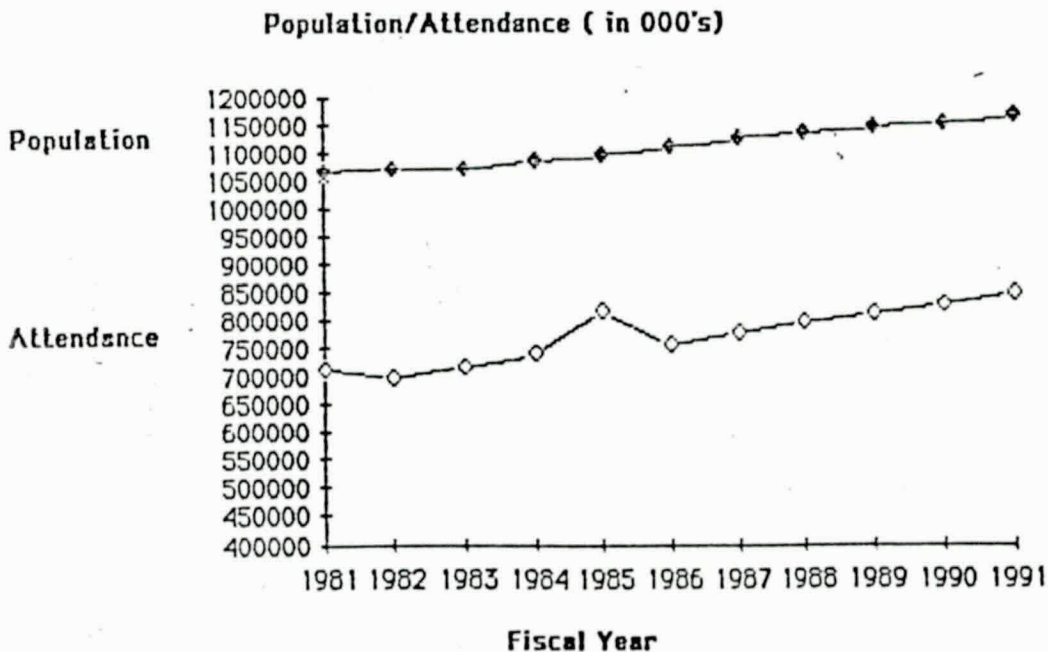
2. Contributing to the perpetuation of animals in the wild by a) learning more about captive and wild animals; b) educating the public regarding conservation.
3. Serving as a metropolitan cultural institution to enhance the quality of life in the metropolitan community.

MAJOR ASSUMPTIONS

Adoption of a tax measure requires a budget forecast to determine future expenditures and needed revenue. In order to achieve a reasonable forecast, a number of assumptions must be made concerning external factors as well as Metro's budgetary and fiscal policies. Discussed below are major assumptions which are used in developing projections and the mix of projected non-tax and property tax revenues.

A. Attendance

Attendance records have been studied by both Metro and Leland & Hobson. Because a high correlation was found between historical population trends in Multnomah, Washington and Clackamas Counties and Zoo attendance, population projections for these jurisdictions have been used to forecast Zoo attendance. Actual paid and full attendance may be a function of many factors: weather, regional and local tourism promotions, new exhibits, animal births, special events (such as Zoo concerts), and the cost of other forms of recreation. Predicting future changes in these factors, however, is very difficult. Given these considerations, the forecasting approach selected was a necessarily simplistic one which focuses on the single factor of regional population/attendance historical trends and projections are shown in the graph below.



Full attendance figures are derived from paid attendance projections assuming a constant 80 percent/20 percent split between paid and non-paid attendance. The figure shows full attendance increasing from 712,766 in 1980-81 to 840,000 in 1990-91. It should be noted that variables such as those listed earlier could significantly affect these forecasts plus or minus. It is our judgement, supported by studies done by Leland & Hobson, that the forecasts are prudent for projection purposes.

B. Admission Fees

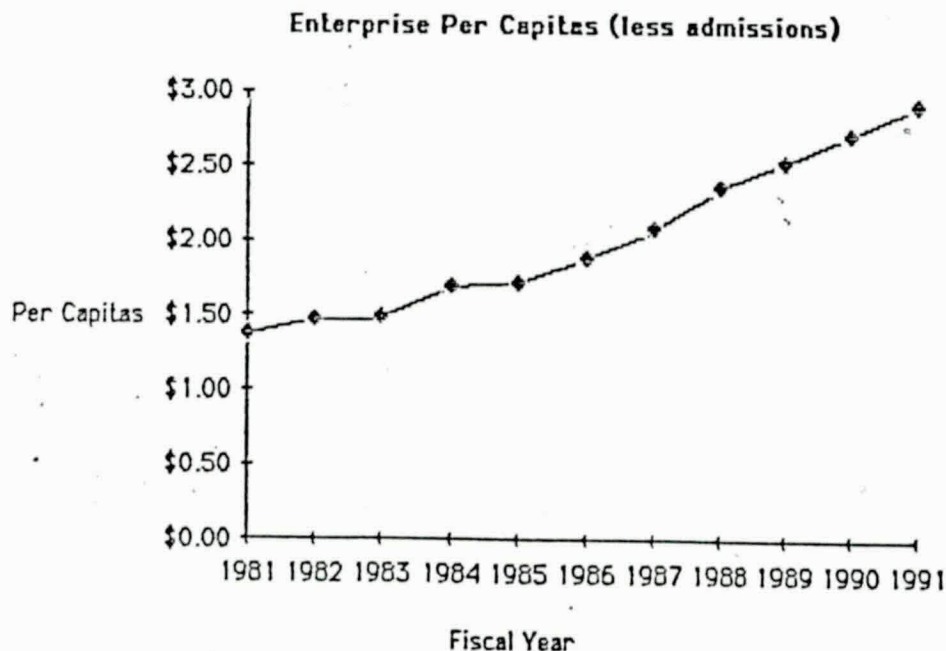
Admission revenue forecasts are based on the following preliminary schedule of fee increases:

<u>Effective Date</u>	<u>Adult</u>	<u>Youth/Seniors</u>
Current Fee	\$2.50	\$1.25
January 1, 1987	\$3.00	\$1.50
January 1, 1989	\$3.50	\$1.75
January 1, 1991	\$4.00	\$2.00

It is assumed that adult and youth/senior admissions will remain at the historical 2:1 ratio.

C. Per Capita Enterprise Revenue Excluding Admissions

Per capita revenues for food, gifts, railroad and other services are expected to rise as a result of increased attendance and longer stays in the Zoo because of more things to do and see. The temporary closures of the Bearwalk and gift shop for expansion and renovation may adversely impact per capita revenue in the short run. However, long term per capita revenues are projected to rise as shown.



D. Inflation

Based on a review of local and national economic trends, an inflation factor of 5 percent has been built into projections for expenditures and enterprise revenues, excluding admissions.

E. Personal Services

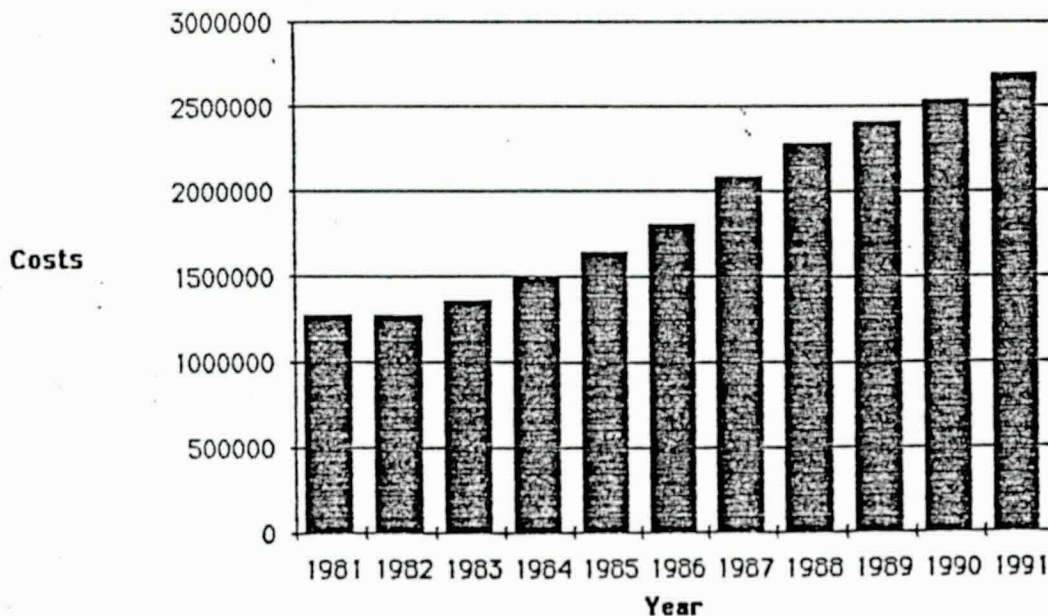
Forecasts for personnel are based on current staffing levels plus new positions that will be required for additional programming. This year, an important staffing change has been the expansion of the development office. Under the direct supervision of the Zoo Director, the full time development officer and half-time development analyst will be responsible for fund raising, grants, and continued donation programs such as Zoo Parents and Plant Parenthood. Other Zoo developments will affect staffing needs as well. New exhibits, increased food services, more pathways and landscaping will require additional personnel in Animal Management, Visitor Services and Buildings & Grounds. Higher attendance levels and new programs will require new personnel in Educational Services as well.

It is anticipated that new facilities, coupled with more varied services and events and longer stays in the Zoo will aid in achieving the enterprise revenues necessary to meet the Council's policy of meeting 50% of operating costs from non-tax sources.

F. Materials & Services

While certain material and service costs are directly related to Zoo attendance, such as merchandise for resale, others like utilities and those associated with an expanding animal collection, may increase costs rapidly than attendance. If for some reason attendance declines, enterprise revenues directly related with visitor services will also decrease, as will associated costs. The graph on this page shows actual and projected materials and services costs from 1981 to 1991.

ZOO MATERIALS & SERVICES



G. Capital Outlay

Capital Outlay is projected to increase from \$417,419 in 1985-86 to \$507,491 in 1990-91. With the increased capability for facility maintenance and contract management, the Zoo plans to carry out the proposed facility maintenance improvements contained in Exhibit A.

H. Policy Assumptions

The following policy assumptions are incorporated in the Zoo budget forecast for the next five fiscal years.

1. That property taxes collected will fund approximately fifty percent of operation and maintenance costs (personal services, materials and services, capital outlay, and transfers to the Insurance, Building and Support Services Funds). Conversely, that non-property tax revenues - principally enterprise revenues - will fund the other approximately fifty percent of these same costs and that the Council will annually review admission fees to meet this objective. The table below shows the non-tax revenues as a percent of operations and maintenance as found in the projections.

<u>Projections</u>	<u>85-86</u>	<u>86-87</u>	<u>87-88</u>	<u>88-89</u>	<u>89-90</u>	<u>90-91</u>
Operations & Maint. Costs, incl. Insurance, Support Services and Building Fund Transfers	\$6,297,123	\$6,881,680	\$7,224,980	\$7,621,364	\$8,041,647	\$8,512,023
Non-Tax Revenue	\$3,058,142	\$3,352,430	\$3,755,269	\$4,089,444	\$4,464,325	\$4,874,450
	49%	49%	52%	54%	56%	57%

2. That the Zoo's budget will provide for an unappropriated balance each year sufficient to assure cash flow from July 1 to tax collection time in November and that the budget will also provide a contingency line item equal to 3% of projected operating costs including the transfers. While the contingency is listed, it is assumed not to be spent and is included in the following year's fund balance.
3. That revenue in excess of operating needs will be transferred to the Capital Improvement Fund to assist with the implementation of the Zoo Master Plan.
4. That the Council will approve for implementation a sequence of Priority II projects found in the Zoo Master Plan and a method for funding them.

5. That the Council will allocate \$3.4 million of the tax base, established for 1987-88, and its six percent growth to the Zoo.

FIVE YEAR OPERATING NEEDS

The five year needs for operating the Zoo are shown in Tables I and II. Table I provides a summary of the expenditure requirements for the Zoo's six operating divisions: Administration, Animal Management, Buildings and Grounds, Educational Services, Public Relations, and Visitor Services. Table II summarizes the resources needed for operating the Zoo. Detailed information on requirements and resources is provided in Exhibits B and C respectively.

Expenditures

Personal Services - As indicated in Table I, Personal Services is the largest category of expenditure for operating the Zoo constituting an average 52% of the four principal expenditure categories. It is projected that Personal Services will increase at an average rate of approximately 7% per year through FY 1990-91. This increase is attributable to inflation and projected increases in the number of positions in Animal Management, Buildings and Grounds, Visitors Services and Education.

While the West Bear Grotto exhibit will not require new keeper positions when it opens in 1986, the opening of Africa Bush in 1987-88 will require an additional keeper. In 1989-90, with the completion of the final phase of Africa Bush, another keeper position will be required. This is because the Africa Bush exhibit will house more species of animals in a more complex facility than presently is true of the paddocks area.

In Buildings and Grounds there will be a need for at least an additional five positions. These positions will help keep up with additional service demands created by increased attendance, more special events, and new facilities which will be more complex and labor intensive for maintenance and upkeep. These will include the major capital projects that are scheduled from 1986-87 through 1990-91 (Elephant Museum, West Bear Grotto, Education/Interpretive Center, Africa Bush I, II, and III).

Visitor Services and Education will also be impacted. Visitor Services will need to expand its workforce as the Africafe and picnic area come on line to serve more visitors and the Education/Interpretive Center will allow the Education Division to schedule more classes and increase its graphics operation. Increased revenues from these sources are anticipated to more than offset costs.

Materials and Services - Materials and Services expenditures are the second largest item in operating the Zoo. This category constitutes an average of 30% of the operating budget and is projected to increase at an average rate of about 8% per year through 1990-91. This is attributable primarily to projected inflation plus increases for utility costs for new facilities and merchandise for resale to an increasing number of visitors.

Capital Outlay - Capital Outlay is projected to increase from \$417,419 in FY 1985-86 to \$507,491 in 1990-91. The increase reflects the necessary facility maintenance scheduled in Exhibit A. However, capital outlay is only 6% of the Zoo's operating budget.

Transfers to the Insurance, Support Service, and Building Funds - The Insurance Fund Transfer pays that coverage for direct Zoo services such as liability insurance for the railroad and its proportionate share of other insurance requirements. The support service transfer is for the purchase of services from the District's support service divisions. Included in support services are budget, accounting, personnel, data and word processing and printing. This transfer is based on a cost allocation plan which distributes central service costs to the direct service departments. These costs are based on the present allocation policy and projected to increase according to anticipated inflation at a rate of 5% annually. Actual future costs could vary plus or minus if the policy is modified. (If general government functions do not obtain their own source of funding, the transfer will increase by approximately \$200,000 beginning in 1987-88.) This category also includes a proportionate cost of the building housing these functions.

Revenue

Table II shows projected operating revenue for the Zoo from FY 1985-86 to FY 1990-91. It is anticipated that the Zoo's enterprise revenues (admissions, food and concession sales, railroad fees, etc.) will increase from \$2,758,750 in 1985-86 to \$4,684,250 in 1990-91 to support the expenditures projected in Table I. Although part of this increase will come as a result of the number of Zoo visitors increasing and staying in the Zoo longer, it will be necessary for the Zoo to adjust the prices charged for its services, including admission fees. The Council should review admission fees annually and it should be noted that admission revenue projections are based on increases in fees on January 1, 1987, 1989, and 1991. Patrons will be receiving considerably more value for their fees as projects noted earlier are completed.

The tax figures shown in Table II are the amounts required to balance the projected budgets.

TABLE 1						
ZOO OPERATING FUND REQUIREMENTS						
SUMMARY						
CATEGORY	FY 85/86	FY 86/87 a	FY 87/88 a	FY 88/89 a	FY89/90 a	FY 90-91 a
Personal Services	3,227,067	3,535,317	3,799,523	4,007,481	4,232,544	4,477,591
Materials & Services	1,804,292	2,088,856	2,270,954	2,396,545	2,533,765	2,695,488
Capital Outlay	417,419	432,120	438,392	460,310	483,324	507,491
Trans. to Bldg. Fund	126,023	56,166	31,223	36,440	33,034	34,524
TX to Sup. Svs. Fund b	488,054	512,457	411,566	432,144	453,751	476,439
Trans. to Insurance	234,268	256,764	273,323	288,444	305,229	320,490
SUB-TOTAL O & M	6,297,123	6,881,680	7,224,980	7,621,364	8,041,647	8,512,023
Contingency	188,914	206,450	216,749	228,641	241,249	255,361
Ending Unappropriated Balance Unreserved	1,062,047	531,261	383,251	371,359	358,751	344,639
Tr. to Capital Fund	438,883	0	0	0	167,513	330,892
TOTAL REQUIREMENTS	7,986,967	7,619,391	7,824,980	8,221,364	8,809,160	9,442,915
a. Assumes an inflation rate of 5% annually for 1985-86 to 1990-91.						
b. For fiscal years 1985-86 and 1986-87, includes general fund transfer.						

TABLE II
ZOO OPERATING FUND RESOURCES
SUMMARY

CATEGORY	FY 85/86	FY 86/87	FY 87/88	FY 88/89	FY 89/90	FY 90-91
Begin Fund Bal. Unres. b:	1,912,825	1,250,961	737,711	600,000	600,000	600,000
Enterprise Revenue	2,758,750	3,128,450 _a	3,569,424	3,909,749 _a	4,280,825	4,684,250 _a
Property Taxes	3,016,000	3,016,000	3,332,000	3,531,920	3,743,835	3,968,465
All Others	299,392	223,980	185,845	179,695	184,500	190,200
Total Resources	7,986,967	7,619,391	7,824,980	8,221,364	8,809,160	9,442,915

a. Assumes fee increase on January 1, 1987, 1989, 1991.

b. Assumes fund balance equals previous year's unappropriated balance plus the contingency.

ZOO CAPITAL REPLACEMENT PROGRAM PROJECTION:						PAGE 1	
BUILDINGS AND GROUNDS							
ACC. #	ITEM	85-86 ESTIMATED	86-87 PROJECTED	87-88 PROJECTED	88-89 PROJECTED	89-90 PROJECTED	90-91 PROJECTED
8510	***BUILDINGS***						
	ADMINISTRATION	\$3,000	\$35,000	\$5,000			\$10,000
	ALASKA TUNDRA				\$20,000		\$10,000
	BANDSHELL		\$10,000	\$5,000		\$25,000	
	CASCADE STREAM & POND				\$15,000		\$20,000
	CHILDREN'S ZOO		\$15,000				\$10,000
	COMMISSARY	\$70,000		\$44,000		\$50,000	
	CONCESSION KIOSKS		\$5,000		\$10,000	\$10,000	
	EAST BEAR GROTTO			\$5,000		\$25,000	
	EDUCATION OFFICES	\$6,000	\$2,000				
	ELEPHANT HOUSE	\$43,000	\$5,000	\$35,000	\$21,000		\$40,000
	FELINE HOUSE		\$33,000	\$20,000			\$20,000
	HOOF STOCK SHELTERS						
	MAINTENANCE COMPLEX	\$15,000		\$5,000	\$24,000		
	MEETING CENTER	\$6,000			\$15,000		
	NURSERY				\$10,000		
	PENGUINARIUM				\$20,000		\$10,000
	PRIMATE HOUSE			\$22,000		\$23,541	
	QUARANTINE			\$25,478		\$10,000	
	RAILROAD ROUNDHOUSE		\$15,000				\$13,000
	RESEARCH CENTER		\$23,000				\$20,000
	SNOW SHED				\$24,801		
	TIGER TERRACE	\$8,000	\$15,550				\$15,000
	WASHINGTON PARK STATION				\$15,000	\$40,000	
	WEST BEAR GROTTO						\$25,000
	8510 TOTAL	\$151,000	\$158,550	\$166,478	\$174,801	\$183,541	\$193,000

ZOO CAPITAL REPLACEMENT PROGRAM PROJECTION:						PAGE 2	
BUILDINGS AND GROUNDS							
ACC. #	ITEM	85-86	86-87	87-88	88-89	89-90	90-91
		ESTIMATED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED
8500	***IMPROVEMENTS***						
	PERIMETER FENCE	\$10,000	\$20,000	\$10,000		\$25,000	\$20,000
	WATER SYSTEM	\$30,000	\$20,000	\$20,000	\$30,000		\$30,000
	GAS SYSTEM	\$10,000	\$10,000	\$10,000		\$20,000	
	ELECTRICAL SYSTEM	\$15,000	\$20,000	\$10,000	\$50,000	\$20,749	\$50,000
	EXTERIOR LIGHTING	\$17,000	\$10,000	\$2,918		\$25,000	
	OUTDOOR FURNITURE	\$5,000	\$11,350	\$3,000	\$5,000	\$5,000	\$11,000
	ROADS			\$25,000	\$15,731		
	OTHER			\$15,000		\$10,000	
	8500 TOTAL	\$87,000	\$91,350	\$95,918	\$100,731	\$105,749	\$111,000
8550	***EQUIPMENT & VEHICLES***						
	VEHICLE REPLACEMENT	\$59,500	\$48,800	\$50,000	\$60,000	\$65,000	\$67,000
	EQUIPMENT	\$5,000	\$15,000	\$17,000	\$10,000	\$9,000	\$10,000
	TOOLS	\$1,000	\$4,975	\$5,214	\$5,824	\$5,616	\$6,000
	8550 TOTAL	\$65,500	\$68,775	\$72,214	\$75,824	\$79,616	\$83,000
8570	***OFFICE FURNITURE/EQUIP.***						
	OFFICE FURNITURE/EQUIP.	\$4,000	\$4,150	\$5,000	\$4,500	\$5,000	\$5,200
	OUTDOOR FURNITURE	\$2,000	\$2,150	\$1,615	\$2,446	\$2,293	\$2,300
	8570 TOTAL	\$6,000	\$6,300	\$6,615	\$6,946	\$7,293	\$7,500

EXHIBIT B						
ZOO OPERATING FUND						
DETAILED EXPENDITURE PROJECTIONS						
JANUARY 15, 1985	754,000	775,000	795,000	810,000	825,000	840,000
	85-86	86-87	87-88	88-89	89-90	90-91
	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED
Attendance						
Administration						
Personal Svcs.	237,495	257,501	273,324	288,423	302,617	317,748
Materials & Svcs.	248,800	250,735	221,272	232,336	243,953	256,151
Capital Outlay	5,139	20,000	5,666	5,949	6,246	6,558
Sub-Total	491,434	528,236	500,262	526,708	552,816	580,457
Animal Management						
Personal Svcs.	1,125,498	1,195,568	1,278,293 a	1,329,203	1,416,228a	1,487,039
Materials & Svcs.	217,700	228,585	240,014	252,015	264,616	277,847
Capital Outlay	18,800	19,740	20,727	21,763	22,851	23,994
Sub-Total	1,361,998	1,443,893	1,539,034	1,602,981	1,703,695	1,788,880
Buildings & Grounds						
Personal Svcs.	814,365	941,371b	1,005,193	1,084,827c	1,147,375	1,238,164d
Materials & Svcs.	665,150	834,452	965,629	1,012,878	1,064,668	1,134,936
Capital Outlay	341,500	358,575	376,504	395,329	415,095	435,850
Sub-Total	1,821,015	2,134,398	2,347,326	2,493,034	2,627,138	2,808,950
Educational Services						
Personal Svcs.	358,728	391,128e	413,393	437,112f	458,910	481,855
Materials & Svcs.	73,423	79,094	85,049	91,301	97,866	102,759
Capital Outlay	4,500	4,725	4,961	5,209	5,469	5,742
Sub-Total	436,651	474,947	503,403	533,622	562,245	590,356
Public Information						
Personal Svcs.	95,391	103,345	107,481	111,779	116,250	122,062
Materials & Svcs.	116,230	122,042	128,144	134,551	141,279	148,343
Capital Outlay	22,000	2,326	2,442	2,564	2,692	2,827
Sub-Total	233,621	227,713	238,067	248,894	260,221	273,232

Exhibit B page 2 of 3						
Visitor Services						
Personal Svcs.	595,590	646,404	721,838	756,138	791,164	830,723
Materials & Svcs.	482,989	573,948	630,846	673,464	721,383	775,452
Capital Outlay	25,480	26,754	28,092	29,496	30,971	32,520
Sub-Total	1,104,059	1,247,106	1,380,776	1,459,098	1,543,518	1,638,695
Total All Divisions	5,448,778	6,056,293	6,508,868	6,864,336	7,249,633	7,680,570
Transfers to:	FY 85-86	FY 86-87	FY 87-88	FY 88-89	FY 89-90	FY 90-91
Building Fund	126,023	56,166	31,223	36,440	33,034	34,524
Support Services Fund	488,054	512,457	411,566	432,144	453,751	476,439
Insurance	234,268	256,764	273,323	288,444	305,229	320,490
Sub-Total	6,297,123	6,881,680	7,224,980	7,621,364	8,041,647	8,512,023
Contingency	188,914	206,450	216,749	228,641	241,249	255,361
Sub-Total	6,486,037	7,088,130	7,441,729	7,850,005	8,282,896	8,767,384
Unappropriated Balance	1,062,047	531,261	383,251	371,359	358,751	344,639
Transfer to Capital Fund	438,883	0	0	0	167,513	330,892
Total Expenditures	7,986,967	7,619,391	7,824,980	8,221,364	8,809,160	9,442,915
SUMMARY:						
Personal Services	3,227,067	3,535,317	3,799,523	4,007,481	4,232,544	4,477,591
Materials & Services	1,804,292	2,088,856	2,270,954	2,396,545	2,533,765	2,695,488
Capital Outlay	417,419	432,120	438,392	460,310	483,324	507,491
Transfer to Building Fund	126,023	56,166	31,223	36,440	33,034	34,524
Transfer to Support Svcs.	488,054	512,457	411,566	432,144	453,751	476,439
Transfer to Insurance	234,268	256,764	273,323	288,444	305,229	320,490

Sub-Total	6,297,123	6,881,680	7,224,980	7,621,364	8,041,647	8,512,023
Contingency	188,914	206,450	216,749	228,641	241,249	255,361
Total	6,486,037	7,088,130	7,441,729	7,850,005	8,282,896	8,767,384

- a. Adds 1 FTE animal keeper
- b. Adds 2 Maintenance workers and 1 Gardner.
- c. Adds 1 FTE Gardner
- d. Adds 1 Maintenance worker.
- e. Adds .5 FTE Graphic Designer
- f. Adds .5 FTE Regis/Scheduler

EXHIBIT C

ZOO REVENUE PROJECTIONS						
Attendance	754,000	775,000	795,000	810,000	825,000	840,000
Fiscal Year	85-86	86-87	87-88	88-89	89-90	90-91
	Projected	Projected	Projected	Projected	Projected	Projected
Fund Balance	1,912,825	1,250,961	737,711	600,000	600,000	600,000
Taxes	3,016,000	3,016,000	3,332,000	3,531,920	3,743,835	3,968,465
ENTERPRISE REVENUES						
Admissions	1,260,700	1,426,000 ^a	1,596,400	1,758,510 ^a	1,928,850	2,104,200 ^a
Food Service/Vending	860,000	971,800	1,146,724	1,249,929	1,377,750	1,537,200
Gift Shop	319,300	395,300	461,100	526,500	577,500	617,400
Railroad	241,300	248,000	262,400	267,300	280,500	294,000
Rentals	15,100	15,500	15,900	16,200	16,500	16,800
Sale of Animals	15,000	10,000	15,000	10,000	10,000	15,000
Education Fees	44,850	58,850	68,750	78,000	86,250	96,000
Miscellaneous	2,500	3,000	3,150	3,310	3,475	3,650
SUB-TOTAL ENT. REV.	2,758,750	3,128,450	3,569,424	3,909,749	4,280,825	4,684,250
Interest Income	158,764	103,830	61,230	49,800	49,800	49,800
Donations	45,000	47,250	49,615	52,095	54,700	57,400
Grants from Gov.	50,000	25,000	25,000	25,000	25,000	25,000
Miscellaneous	45,628	47,900	50,000	52,800	55,000	58,000
SUB-TOTAL	299,392	223,980	185,845	179,695	184,500	190,200
TOTAL REVENUE	7,986,967	7,619,391	7,824,980	8,221,364	8,809,160	9,442,915
a. Assumes Fee Increase on January 1, 1987 and January 1989 & January 1991.						



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: January 17, 1986

To: Metro Council
Rick Gustafson, Executive Officer

From: Donald E. Carlson, ^{DEC} Deputy Executive Officer

Regarding: Revenue and Expenditure Projections for Proposed
General Government Fund for FY 1987-88 through
FY 1990-91

This memo is a revision of information provided to the Executive Officer and Council by memo dated July 11, 1985. As indicated in that memo the General Government Fund would be created by splitting the current General Fund into two separate funds -- General Government and Support Services.

The proposed definitions of the two funds are as follows:

- General Government Fund - Included are those general government activities and costs which are required of Metro by statute such as the cost for the Council (ORS 268.150), Executive Officer (ORS 268.180), Urban Growth Boundary and coordination services (ORS 268.380 to 268.390), Boundary Commission dues (ORS 199.457) and elections.
- Support Services Fund - Included are those central service activities provided to the various departments of Metro which can be allocated or charged to the receiving departments on the basis of use or benefit. Examples are legal, accounting, budget, personnel, data processing and public affairs services.

This structural change was included in the Council adopted financial policies (Resolution No. 84-444) with the specific definitions provided to the Council in the memo dated May 30, 1984.

The major assumptions in making the projections included in this memo are as follows:

- Timing - The structural change would be effective when a new revenue source is obtained. If property tax revenue is sought it is assumed the levy would commence with FY 1987-88 (at the end of the current Zoo serial levy).
- Base Budget Data - The base date used in these projections is the proposed supplemental budget for FY 1985-86.
- Inflation and COLA Factors - A 5 percent annual inflation factor was utilized for the Personal Services and Materials and Services projections except for those items which would reasonably be estimated to be constant. A 4 percent COLA adjustment for Personal Services was utilized for the FY 1986-87 projections along with the final 2 percent Pay Plan "catch up" adjustment. The fringe rate for FY 1986-87 and beyond was projected at 32 percent which is a 1 percent increase over FY 1985-86.

PROPOSED GENERAL GOVERNMENT FUND

Expenditures

Table 1 provides expenditure projections for the proposed General Government Fund. Included in Personal Services are 2.0 FTE for the Council and 5.0 FTE for Executive Management (includes the entire Deputy Executive Officer position). The General Counsel position is not included in this fund but is included in the Support Services Fund. The Materials and Services categories are basically the same for FY 1985-86 and FY 1986-87. For FY 1987-88, and beyond, this category for the Council is increased substantially because of money added to cover election expenses (\$50,000). The Executive Management Materials and Services category includes the Boundary Commission dues (\$7,500), and voluntary NARC dues (\$7,500). For several years these expenditures have been included in the Finance and Administration Department budget (in proposed Support Services Fund) but for this purpose are defined as costs of General Government. The Capital Outlay items are for possible furniture replacement in FY 1987-88.

Three transfers to other funds are included to recognize the adopted Council policy that the proposed General Government Fund shall pay its proportionate share of central administrative costs. These central service costs are proposed to be budgeted in the following funds -- Support Services, Building Management, and Insurance. A description of each of these funds is as follows:

- Support Services Fund - Exhibit A-1 provides expenditure projections for the proposed Support Services Fund. Personal Services for this fund total 27.6 FTE. Included are all current (FY 1985-86) Finance and Administration, and Public Affairs positions as well as the General Counsel position in Executive Management.

Materials and Services projections are similar to those currently budgeted except that election costs, Boundary Commission dues, and NARC dues have been deleted and included in the General Government Fund estimates for FY 1987-88 and beyond.

Capital Outlay amounts are projected for possible furniture replacements. An amount for contingency has been shown at approximately 3 percent of the total fund. This fund should be managed to have very little, if any, carry-over each year since it is an internal operating fund with no outside source of revenue.

Exhibit A-2 shows a potential allocation of these Support Services costs to the various operating funds for FY 1987-88. The FY 1985-86 cost allocation plan database was utilized for the projected allocation. The allocation percentage (14.5 for General Government, 22.1 for IRC, 35.7 for Solid Waste, and 27.7 for the Zoo) were used to allocate Support Services costs for FY 1987-88 through FY 1990-91.

- Building Management Fund - Exhibit B-1 provides expenditure projections for the Building Management Fund. The purpose of this fund is to budget and account for all costs associated with operating Metro's office quarters. Information included here is from a December 9, 1985, memo titled "Revised Building Management Fund Budget for FY 1985-86 and 11-Year Projections." Personal Services include approximately .5 FTE of the Support Services Supervisor (Building Manager) and .5 FTE for a Maintenance Aide. The major costs of the building are in Materials and Services including the building lease and utility costs.

Exhibit B-2 shows the formula for allocation of Building Fund costs to the various operating funds. The formula is based on actual square footage used by each operating department. The proposed Support Services Fund department space (pooled space) is allocated on the basis of the Support Services Fund allocation.

- Insurance Fund - Exhibit C provides revenue and expenditure projections for the proposed Insurance Fund. The purpose of this fund is to budget and account for Metro insurance expenses including premiums, commissions, deductibles, related studies and costs deemed appropriate by the Council. Revenues to the fund shall be transfers from the operating funds on the basis of a cost allocation plan. The contingency category is proposed to be built up over the five-year period as a "reserve" to cover a large deductible amount (\$100,000 per occurrence) for agency liability insurance.

The transfer to the Intergovernmental Resource Center Fund (IRC) reflects the projected General Government Fund costs for Urban Growth Boundary management and regional service coordination functions. Exhibit D provides the detailed projected costs for FY 1987-88. The projections for FY 1988-89 through FY 1990-91 were increased 5 percent annually.

The Unappropriated Balance includes sufficient funds to cover the General Government's proportionate share of a potential building lease penalty payment. A provision of our Master Lease Agreement requires the District to pay a penalty if Metro defaults on the Agreement. Based on the Building Management Fund Cost Allocation Plan the General Government Fund's share of this liability is as follows:

FY 1987-88, \$43,510;
FY 1988-89, \$28,625;
FY 1989-90, \$17,175; and
FY 1990-91, \$5,725.

Revenue

Table 2 provides revenue projections for the proposed General Government Fund. Projections are for the FY 1987-88 through FY 1990-91 period only since that is the anticipated start of this proposed new fund. The principal revenue sources are a beginning fund balance (consisting of the prior year contingency and Unappropriated Balance) and property taxes. The property tax estimates reflect the amount of revenue needed to balance the budget for that year. To obtain the amount needed for the initial year (1987-88) requires a tax levy of \$975,000. Based on past experience with Zoo levies, current year tax proceeds are projected at approximately 90 percent of the levy. A \$975,000 levy in 1987-88 would produce approximately \$877,500. Assuming that the 6 percent increase is taken each year and a portion of prior year taxes are collected. A \$975,000 base amount would produce approximately \$104,000 more than the four year total tax needs shown in Table 2. This estimated amount is only 2.7 percent of the total four year projected need. Given the difficulties of looking into the future, a proposed \$975,000 base amount appears to be reasonable.

DEC/amn
4927C/406-5
01/20/86

TABLE 1

PROPOSED GENERAL GOVERNMENT FUND
SUMMARY EXPENDITURE PROJECTIONS
FY 1987-88 TO FY 1990-91

<u>Expenditures</u>	Current	Projected	Proposed New General Government Fund			
	Budgeted General Fund 1985-86a	General Fund 1986-87	Projected Expenditures			
			1987-88	1988-89	1989-90	1990-91
<u>Council</u>						
Personal Services	70,247	75,031	78,783	82,722	86,858	91,200
Materials & Services	58,420	61,320	114,386	117,605	120,985	124,535
Capital Outlay	0	0	3,500	0	0	0
Subtotal	128,667	136,351	196,669	200,327	207,843	215,735
<u>Executive Management</u>						
Personal Servicesb	224,585	249,396	261,866	274,960	288,707	303,142
Materials & Services	21,830	33,900	50,595	53,375	56,245	59,205
Capital Outlay	0	0	5,000	0	0	0
Subtotal	246,415	283,296	317,461	328,335	344,952	362,347
<u>Transfers/Contingency and Unappropriated Balance</u>						
Transfer to Building Fund	-	-	57,662	67,297	61,007	63,758
Transfer to Insurance Fund	-	-	19,290	20,051	20,846	21,673
Transfer to Support Services Fund	-	-	215,528	223,028	233,592	244,687
Transfer to IRC Fundc	-	-	147,990	155,390	163,160	171,318
Contingency	-	-	75,000	75,000	75,000	75,000
Unappropriated Balance	-	-	43,510	28,625	17,175	5,725
Subtotal	-	-	558,980	569,391	570,780	582,161
Total Expenditures			1,073,110	1,098,053	1,123,575	1,160,243

a Based on proposed mid-year budget adjustments.

b Includes all current positions except General Counsel which is included in proposed Support Service Fund (see Exhibit A-1).

c Projected amount for Urban Growth Boundary and Regional Service Coordination functions. Detailed costs for these functions as currently budgeted in the IRC Fund.

TABLE 2

PROPOSED GENERAL GOVERNMENT FUND
SUMMARY REVENUE PROJECTIONS
FY 1987-88 TO FY 1990-91

Revenue	1987-88	1988-89	1989-90	1990-91
Beginning Balance	180,000	118,510	103,625	92,175
Interest	16,000	13,000	10,000	10,000
Taxes	<u>877,110</u>	<u>966,543</u>	<u>1,009,950</u>	<u>1,058,068</u>
TOTAL REVENUE	1,073,110	1,098,053	1,123,575	1,160,243

DEC/srs
4927C/406-4
01/13/86

EXHIBIT A-1

PROPOSED SUPPORT SERVICES FUND
SUMMARY EXPENDITURE PROJECTIONS

FY 1987-88 TO FY 1990-91

Department	Current	Projected	Proposed New Support Services Fund			
	Budgeted General Fund 1985-86 ^b	General Fund 1986-87	Projected Expenditures			
			1987-88	1988-89	1989-90	1990-91
<u>Executive Management</u>						
Personal Services ^a	61,322	65,498	68,772	72,210	75,820	79,611
Materials & Services	4,415	4,635	4,867	5,110	5,365	5,633
Capital Outlay	0	0	1,000	0	0	0
Subtotal	65,737	70,133	74,639	77,320	81,185	85,244
<u>Finance & Administration:</u>						
<u>Accounting</u>						
Personal Services	220,816	235,010	252,760	259,098	272,053	285,656
Materials & Services	30,503	32,075	33,679	35,363	37,131	38,988
Capital Outlay	0	0	3,000	0	0	0
Subtotal	251,319	267,085	289,439	294,461	309,184	324,644
<u>Management Services</u>						
Personal Services	265,093	296,438	311,260	326,823	343,164	360,322
Materials & Services	240,165	254,000	219,450	230,422	241,943	254,040
Capital Outlay	0	0	3,000	0	0	0
Subtotal	505,258	550,438	533,710	557,245	585,107	614,362
<u>Data Processing</u>						
Personal Services	120,088	128,270	134,684	141,418	148,489	155,913
Materials & Services	73,460	108,500	111,925	115,521	119,297	123,262
Capital Outlay	4,450	0	2,000	0	0	0
Subtotal ^c	197,998	236,770	248,609	256,939	267,786	279,175
<u>Public Affairs</u>						
Personal Services	250,487	267,458	280,830	294,872	309,616	325,097
Materials & Services	44,990	47,200	49,560	52,038	54,640	57,372
Capital Outlay	9,350	0	4,000	0	0	0
Subtotal	304,827	314,658	334,390	346,910	364,256	382,469
<u>Contingency</u>						
Subtotal			50,000	50,000	50,000	50,000
			50,000	50,000	50,000	50,000
<u>Total Support Services Fund</u>			1,530,787	1,582,875	1,657,518	1,735,894
<u>Total Allocable Costs (See Footnote c)</u>			1,487,757	1,538,125	1,610,978	1,687,494

^a Includes General Counsel position providing legal services to organization.

^b Based on proposed mid-year budget adjustments.

^c Includes direct costs primarily charged to grants in IRC for Pixel computer operating costs. The following estimated amounts are not included as allocable costs in the annual cost allocation plan (See Exhibit C for 1986-87 estimated allocation plan): 1985-86 - \$39,033; 1986-87 - \$41,375; 1987-88 - \$43,030; 1988-89 - \$44,750; and 1989-90 - \$46,540; and 1990-91 - \$48,400.

EXHIBIT A-2

ESTIMATED ALLOCATION OF SUPPORT SERVICES FUND COSTS
FY 1987-88

Support Service Fund Functions	Total Amount	Operating Fund Allocations			
		General Government	IRC	Solid Waste	Zoo
Legal Services	74,639 (100%)	18,660 (25.0%)	18,660 (25.0%)	18,660 (25.0%)	18,659 (25.0%)
Accounting	289,439 (100%)	6,947 (2.4%)	29,523 (10.2%)	143,851 (49.7%)	109,118 (37.7%)
Management Services	533,710 (100%)	75,253 (14.1%)	153,708 (28.8%)	149,439 (28.0%)	155,310 (29.1%)
Data Processing	205,579 ^a (100%)	25,492 (12.4%)	18,913 ^a (9.2%)	91,688 (44.6%)	69,486 (33.8%)
Public Affairs	<u>334,390 (100%)</u>	<u>81,926 (24.5%)</u>	<u>97,641 (29.2%)</u>	<u>109,680 (32.8%)</u>	<u>45,143 (13.5%)</u>
Subtotal	1,437,757 (100%)	208,278 (14.5%)	318,445 (22.1%)	513,318 (35.7%)	397,716 (27.7%)
Contingency	<u>50,000 (100%)</u>	<u>7,250 (14.5%)</u>	<u>11,050 (22.1%)</u>	<u>17,850 (35.7%)</u>	<u>13,850 (27.7%)</u>
TOTAL	1,487,757	215,528 (14.5%)	329,495 (22.1%)	531,168 (35.7%)	411,566 (27.7%)

^aDoes not include \$43,030 estimated as direct charge to grants for Pixel operating costs. Total estimated Data Processing costs is \$247,325 (see Table 2) and IRC total estimated share of Data Processing costs for 1987-88 is \$61,825.

DEC/srs
4927C/406-2
01/13/86

EXHIBIT B-1

BUILDING MANAGEMENT FUND PROJECTIONS

FY 1985-86 TO FY 1992-93

Category	Current 1985-86 Budget	Proposed 1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	1992-93
Resources									
Leases	121,250	40,450	191,881	245,069 ^e	248,600	252,200	297,500	302,750	308,805
Parking	43,316	38,875	44,100	46,300	48,615	51,045	53,600	56,280	59,100
Miscellaneous	0	15,855	0	0	0	0	0		
Transfers									
General	226,320	33,820	452,952 ^a	251,799 ^a	293,873 ^a	266,406 ^a	278,418 ^a	288,788 ^a	296,198 ^a
Zoo	79,452	126,023							
Solid Waste	196,031	298,954							
IRC	173,153	275,150							
Total	839,522	829,127	688,933	543,168	591,088	569,651	629,518	647,818	664,103
Requirements									
Personal Services									
Support Services Supervisor	15,650	20,866	15,954	11,167					
Maintenance Aide	3,353	3,353	3,418	3,589					
Secretary	0	4,059	0	-					
Merit	760	848	775	590					
Fringe	6,126	9,029	6,245	4,758					
Subtotal	25,889	38,155	26,392	20,104	21,109	22,165	23,273	24,437	25,659
Materials & Services									
Taxes	21,429	33,000	40,407	42,427	44,549	46,776	49,583	52,558	55,711
Electricity	57,600	66,000	69,300	72,765	76,403	80,223			
Gas	25,900	44,400	46,620	48,951	51,399	53,968	143,428	150,599	158,129
Water	1,350	1,980	2,079	2,182	2,292	2,407			
Telephone	10,000	10,000	0	0	0	0	0		
Maintenance & Repair	15,500	20,050	21,052	22,105	23,210	24,371	25,590	26,869	28,212
Contractual Services	114,200	88,150	77,345	48,846	51,288	53,853	56,456	59,373	62,342
Insurance	5,900	0	0	0	0	0	0		
Lease - Building	341,188	356,392	234,388	234,388	234,388	234,388	234,388	282,117	282,117
Advertising	0	1,000	300	300	300	300	500	500	500
Supplies	0	1,000	1,050	1,100	1,150	1,200	1,300	1,365	1,433
Subtotal Materials & Services	593,067	621,972	492,541	473,064	484,979	497,486	511,245	573,381	588,444
Capital Outlay									
Leasehold Improvements - Metro	146,320	0	25,000 ^b	0	35,000 ^c	0	45,000 ^d	0	0
Leasehold Improvements - Tenants	0	119,000	70,000	0	0	0	0	0	0
Subtotal	146,320	119,000	95,000	0	35,000	0	0	0	0
Contingency	74,246	50,000	75,000	50,000	50,000	50,000	50,000	50,000	50,000
Total Requirements	839,522	829,127	688,933	543,168	591,088	569,651	629,518	647,818	664,103

^aAnnual transfer amounts for each fund will be based on the cost allocation plan.

^bTo complete minor deferred items

^cTo complete carpeting.

^dTo paint the building and do modest touch-ups (e.g., paint, carpet patching).

^eAssumes all remaining space is leased and income producing by FY 1987-88. If Metro growth occurs lease income would be reduced as would broker fees.

EXHIBIT B-2

PROPOSED ALLOCATION OF BUILDING MANAGEMENT FUND COSTS^a
 FY 1987-88

<u>Function</u>	<u>Specific Footage</u>	<u>Pooled Footage</u>	<u>Footage</u>	<u>Percentage (Cost Allocation)</u>
Solid Waste	4,104	3,828	7,932	33.0%
IRC	5,252	2,370	7,622	31.7%
General Government	3,960	1,555	5,515	22.9%
Zoo	<u>0</u>	<u>2,971</u>	<u>2,971</u>	<u>12.4%</u>
Total	13,316	10,724	24,040	100.0%

Support Services
(Pooled Costs)

Square Feet

Accounting	1,080
Management Services	2,700
Public Affairs	2,349
Data Processing	621
General Use	
Shower	72
Lunch Room	972
Reception	432
Elevator Lobbies	1,620
Storage	716
Coffee Space	<u>162</u>
Total	<u>10,724</u>

^aAllocation based on FY 1985-86 building use figures. Pooled costs allocated on basis of Support Services Fund cost allocation percentages (see Exhibit A-2):

Solid Waste	35.7%
IRC	22.1%
General Government	14.5%
Zoo	<u>27.7%</u>
	<u>100.0%</u>

DEC/srs
 4927C/406-3
 01/07/86

EXHIBIT C

INSURANCE FUND, FIVE-YEAR PROJECTION
WITH GENERAL GOVERNMENT FUND

	85-86	86-87	87-88	88-89	89-90	90-91
Resources						
Beginning Fund Balance ^d	\$ 0	\$ 13,350	\$ 45,000	\$ 75,000	\$105,000	\$135,000
Transfer From:						
IRC Fund	31,344	33,821	19,999	20,473	21,267	21,959
SW Fund	54,185	65,769	62,826	65,433	67,493	69,474
Zoo Fund	234,268	256,764	273,323	288,444	305,229	320,018
General Government	0	0	19,290	20,051	20,846	21,570
Interest	1,350	4,500	7,500	10,500	13,500	16,500
Total	\$321,147	\$377,204	\$427,938	\$479,901	\$533,335	\$584,521
Requirements						
Insurance	\$283,797 ^a	\$314,204 ^b	\$334,788 ^c	\$356,593 ^c	\$379,862 ^c	\$400,874 ^c
Contractual Services	6,000	3,000 ^e	3,150	3,308	3,473	3,647
Contingency (Reserves)	31,350	60,000	90,000	120,000	150,000	180,000
Total	\$321,147	\$377,204	\$427,938	\$479,901	\$533,335	\$584,521

a Actual was \$290,300, Budget reflects \$6,503 credit.

b 86-87 has \$270,000 premium not including property. This amount is inflated at 5 percent each year. 85-86 property is \$33,149. Adding Bear Grottos and WTRC increases it by 27 percent to \$44,204 including 5 percent inflation (\$28.5M value).

c Assumes \$3M Zoo improvements per year through 90-91.

87-88 = \$283,500 base plus \$51,288 property (\$31.5M value).

88-89 = \$297,625 base plus \$58,968 (\$34.5M value).

89-90 = \$312,559 base plus \$312,559 base + \$67,303 (\$37.5M value) premium paid includes broker commission.

90-91 = \$328,187 base plus \$72,687 (\$40.5M value).

d Assumes average annual claims paid of \$15,000.

e Assumes five claims paid with \$400 average adjuster costs plus \$1,000 for adjuster on no pays. 5 percent inflation.

4800C/427-2

01/17/86

EXHIBIT D

PROJECTED BUDGET FOR URBAN GROWTH BOUNDARY
AND
REGIONAL SERVICE COORDINATION SERVICES

Category	FTE	Current Budgeted 1985-86	Projected 1986-87	Projected 1987-88
<u>Personal Services</u>				
IRC Administrator	.25	11,762	12,468	13,091
Senior Analyst	.50	15,798	16,745	17,415
Analyst 3	1.00	26,291	27,868	28,983
Secretary	.50	8,008	8,488	8,828
Subtotal	<u>2.25</u>	<u>61,859</u>	<u>65,569</u>	<u>68,317</u>
Merit @ 4 %		-	-	2,733
Fringe @ 32%		-	-	22,736
Subtotal		-	-	<u>93,786</u>
Overhead @ 45%		-	-	<u>42,204</u>
Total Personal Services		-	-	135,990
<u>Materials & Services</u>				
Travel		-	-	400
Meetings & Conferences		-	-	600
Ads & Legal Notices		-	-	1,000
Contractual Services		-	-	<u>10,000</u>
Total Materials & Services				12,000
TOTAL FUNCTION				<u><u>147,990</u></u>

DEC/srs
4927C/406-3
01/13/86

BEFORE THE COUNCIL OF THE
 METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING	)	ORDINANCE NO. 86-195
METROPOLITAN SERVICE DISTRICT	)	As Amended by Ordinance
TAX BASE MEASURE	)	No. 86-198
)	
	)	Introduced by Councilors
	)	Kirkpatrick and Waker

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Metropolitan Service District Tax Base Ordinance" and may be so cited and pleaded and shall be referred to herein as "this ordinance."

Section 2. Definitions

- A. "Council" means the Council of the Metropolitan Service District.
- B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.
- C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310(5).
- D. "Required Regional Policy Activity" means any policy or administrative activity of the Council or Executive Officer necessary to carry out the purposes of the Metropolitan Service District Act, chapter 268 ORS.

Section 3. Findings

A. ORS 268.310(5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 50 percent of its operating costs from serial levies that will expire at the end of FY 1987.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for part of the continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. ORS 268.015 declares the purpose of the Metropolitan Service District Act is "to provide for the consolidation of...regional governments and to establish an elected governing body and thereby...increase the accountability and responsiveness of regional government officials to the citizenry through the election process."

G. ORS 268.030 enables the District to be multi-purpose in nature, providing the metropolitan aspect of a variety of public services not adequately available through existing governmental agencies.

H. ORS 268.150 establishes the governing body of the District as a Council of 12 members elected from subdistricts. The Council

is responsible for adopting policies necessary for carrying out the District's purpose.

I. ORS 268.180 requires that District business be administered and District rules and ordinances be enforced by an elected Executive Officer.

J. ORS 268.380 to 268.390 requires that the District review and coordinate local land use plans, adopt and maintain an urban growth boundary, and perform certain regional planning functions and activities.

K. ORS 268.500 provides that "A district may levy annually an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

L. A regional funding base is necessary to provide for required regional policy activities and related costs of the District Council and Executive Officer to carry out the purpose of the metropolitan service district Act.

Section 4. Purpose

The purposes of this ordinance are:

A. To provide for part of the maintenance and operation of the Zoo, and to provide for required regional policy activities and related costs of the District.

B. To approve submission of a a tax base to be effective on July 1, 1987, to the voters on May 20, 1986.

Section 5. Submission of Tax Base

The Council approves and hereby directs that a tax base of \$4,375,000 be submitted to the voters on May 20, 1986. The Council

further approves and hereby directs that the tax base submitted to the voters be allocated \$3,400,000 for Zoo operations and \$975,000 for required regional policy activities and related costs. If approved by the voters, this tax base shall be effective July 1, 1987.

Section 6. Ballot Title

A. The Ballot Title for the tax base described in Section 5 of this ordinance shall be as follows:

CAPTION: ESTABLISHES TAX BASE FOR THE METROPOLITAN SERVICE DISTRICT.
(10 words)

QUESTION: SHALL THE METROPOLITAN SERVICE DISTRICT BE AUTHORIZED \$4,375,000 TAX BASE STARTING FISCAL YEAR 1987-88?
(20 words)

EXPLANATION: THIS MEASURE GIVES METRO A \$4,375,000 TAX BASE. IT STARTS JULY 1, 1987, WHEN THE CURRENT \$5,000,000 VOTER-APPROVED LEVY FOR ZOO OPERATIONS AND CONSTRUCTION ENDS. METRO HAS NO TAX BASE (\$0) NOW. \$3,400,000 OF THE BASE WILL BE USED WITH ZOO GATE AND SALES INCOME TO KEEP THE ZOO OPERATING AT ITS CURRENT LEVEL AND RUN EXHIBITS NOW BEING BUILT. OTHER SOURCES WILL FUND FUTURE ZOO BUILDING. \$975,000 OF THE BASE WILL PAY THE COSTS OF METRO'S ELECTED COUNCIL AND EXECUTIVE TO MAKE AND CARRY OUT POLICY, AS REQUIRED BY LAW, FOR ZOO, SOLID WASTE DISPOSAL, TRANSPORTATION PLANNING, URBAN GROWTH BOUNDRY MANAGEMENT, AND OTHER REGIONAL SERVICES. THIS WOULD END TRANSFERS OF MONEY FROM ZOO AND OTHER METRO SERVICES TO PAY THOSE COSTS. THE ESTIMATED TAX RATE RESULTING FROM THE BASE WOULD BE 14¢ PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$8.40 FOR A HOME ASSESSED AT \$60,000.
(149 words)

B. The above Ballot Title shall be filed with the Director of Records and Elections of Multnomah County not later than February 14, 1986.

Section 7. Submission of Proposal to Secretary of State

This ordinance shall be filed with the Secretary of State no

later than March 11, 1986, to meet publication requirements for the Voters' Pamphlet.

ADOPTED by the Council of the Metropolitan Service District this 13th day of February, 1986; and amended the 11th day of March 1986.


Richard Waker, Presiding Officer

ATTEST:


Clerk of the Council

DC/gl
4962C/406-4
03/11/86

IN THE CIRCUIT COURT OF THE STATE OF OREGON

CIVIL

FOR THE COUNTY OF MULTNOMAH

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CLYDE V. BRUMMELL, on behalf of)
himself and all other residents,)
voters and taxpayers of the)
Metropolitan Service District,)
Petitioner,)
v.)
METROPOLITAN SERVICE DISTRICT,)
a public body of the State of)
Oregon,)
Respondent.)

NO. A8603-01283
JUDGMENT CERTIFYING BALLOT TITLE

This matter came on regularly for hearing on March 10, 1986, before the Honorable Donald H. Londer, Circuit Judge, on the above-titled Petition. Petitioner appeared in person and by Henry Kane, his attorney. Respondent appeared by Eleanore S. Baxendale, its attorney. The Court having considered the briefs and arguments of the parties,

IT IS ORDERED, ADJUDGED AND DECREED:

(1) The Court certifies Exhibit A to this Judgment - the Certified Ballot Title, and

(2) Petitioner is awarded costs and disbursements of \$189.00.

DATED this 10th day of March, 1986.

Donald H. Londer
Donald H. Londer
Circuit Judge

PRESENTED BY:

Henry Kane
Henry Kane, OSB No. 61045
Attorney for Petitioner

1986 MAR 10 PM 1:34

CIVIL

CAPTION:
(10 words)

ESTABLISHES TAX BASE FOR THE METROPOLITAN SERVICE DISTRICT.

QUESTION:
(20 words)

SHALL THE METROPOLITAN SERVICE DISTRICT BE AUTHORIZED A \$4,375,000 TAX BASE STARTING FISCAL YEAR 1987-88?

EXPLANATION:
(149 words)

THIS MEASURE GIVES METRO A \$4,375,000 TAX BASE. IT STARTS JULY 1, 1987, WHEN THE CURRENT \$5,000,000 VOTER-APPROVED LEVY FOR ZOO OPERATIONS AND CONSTRUCTION ENDS. METRO HAS NO TAX BASE (\$0) NOW. \$3,400,000 OF THE BASE WILL BE USED WITH ZOO GATE AND SALES INCOME TO KEEP THE ZOO OPERATING AT ITS CURRENT LEVEL AND RUN EXHIBITS NOW BEING BUILT. OTHER SOURCES WILL FUND FUTURE ZOO BUILDING. \$975,000 OF THE BASE WILL PAY THE COSTS OF METRO'S ELECTED COUNCIL AND EXECUTIVE TO MAKE AND CARRY OUT POLICY, AS REQUIRED BY LAW, FOR ZOO, SOLID WASTE DISPOSAL, TRANSPORTATION PLANNING, URBAN GROWTH BOUNDARY MANAGEMENT, AND OTHER REGIONAL SERVICES. THIS WOULD END TRANSFERS OF MONEY FROM ZOO AND OTHER METRO SERVICES TO PAY THOSE COSTS. THE ESTIMATED TAX RATE RESULTING FROM THE BASE WOULD BE 14¢ PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$8.40 FOR A HOME ASSESSED AT \$60,000.

5294C/406
03/10/86

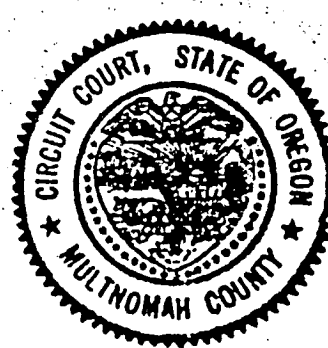
UNRECOGNIZED FILED IN MULTNOMAH COUNTY, OREGON
MARCH 10 1986
CIRCUIT COURT

RECEIVED
MARCH 10 1986
CIRCUIT COURT
MULTNOMAH COUNTY
OREGON

FILED
MARCH 10 1986
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MARCH 10 1986
CIRCUIT COURT
MULTNOMAH COUNTY
OREGON

FILED
MARCH 10 1986
CIRCUIT COURT
MULTNOMAH COUNTY
OREGON



CERTIFIED TO BE A TRUE COPY OF THE ORIGINAL DOCUMENT, CONSISTING OF 2 PAGES, WHICH IS FILED IN THIS OFFICE AND OF WHICH I AM THE LEGAL CUSTODIAN.

DATED March 10, 1986
Lee
Deputy--Circuit Court Administrator

In the Circuit Court of the State of Oregon

for the County of Multnomah

CLYDE V. BRUMMELL,

A8603-01283

METROPOLITAN SERVICE DISTRICT,

vs. Petitioner, ~~Rick Gustafson~~

No.

SUMMONS

Respondent. ~~Rick Gustafson~~

To Rick Gustafson, Executive Director
Metropolitan Service District
2000 S.W. First, Portland, OR 97201

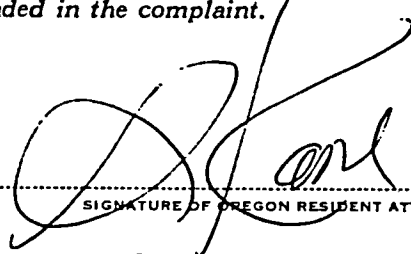
Defendant.....

You are hereby required to appear and defend the complaint filed against you in the above entitled action within thirty (30) days from the date of service of this summons upon you, and in case of your failure to do so, for want thereof, plaintiff(s) will apply to the court for the relief demanded in the complaint.

NOTICE TO THE DEFENDANT: READ THESE PAPERS CAREFULLY!

You must "appear" in this case or the other side will win automatically. To "appear" you must file with the court a legal paper called a "motion" or "answer." The "motion" or "answer" must be given to the court clerk or administrator within 30 days along with the required filing fee. It must be in proper form and have proof of service on the plaintiff's attorney or, if the plaintiff does not have an attorney, proof of service upon the plaintiff.

If you have any questions, you should see an attorney immediately.



SIGNATURE OF OREGON RESIDENT ATTORNEY

Henry Kane

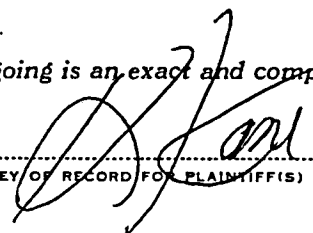
TYPE OR PRINT NAME OF RESIDENT ATTORNEY

STATE OF OREGON;

County of Washington

ss.

I, the undersigned attorney of record for the plaintiff, certify that the foregoing is an exact and complete copy of the original summons in the above entitled action.



ATTORNEY OF RECORD FOR PLAINTIFF(S)

TO THE OFFICER OR OTHER PERSON SERVING THIS SUMMONS: You are hereby directed to serve a true copy of this summons, together with a true copy of the complaint mentioned therein, upon the individual(s) or other legal entity(ies) to whom or which this summons is directed, and to make your proof of service on the reverse hereof or upon a separate similar document which you shall attach hereto.

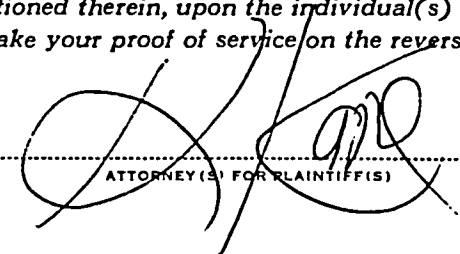
Post office address at which papers in the above entitled action may be served by mail.

Henry Kane
Attorney at Law

12275 S.W. 2nd
P. O. Box 518

Beaverton, Oregon 97075
(503) 646-0566

NAME, POST OFFICE ADDRESS AND TELEPHONE NUMBER



ATTORNEY(S) FOR PLAINTIFF(S)

*Certified at Time copy
Kane*

1 IN THE CIRCUIT COURT OF THE STATE OF OREGON
2 FOR THE COUNTY OF MULTNOMAH

3 CLYDE V. BRUMMELL, on behalf of)
4 himself and all other residents,)
5 voters and taxpayers of the)
6 Metropolitan Service District,)
7 Petitioner,)
8 v.)
9 METROPOLITAN SERVICE DISTRICT,)
10 a public body of the State of)
11 Oregon,)
12 Respondent.)

A8603-01283

NO. _____
(Filed March 6, 1986)

PETITION
(ORS 255.155 Ballot Title Challenge)

13 Petitioner, in reliance on ORS 255.155, alleges:

14 1.

15 Petitioner is a resident of the City of Portland, Multnomah County,
16 Oregon, brings this petition challenging Respondent's ballot title
17 pursuant to ORS 255,155 on behalf of himself and all other residents,
18 voters and taxpayers of the Metropolitan Service District, and has
19 standing to prosecute this petition.

20 2.

21 Respondent, Metropolitan Service District is a public body of the
22 State of Oregon located in Multnomah, Clackamas and Washington counties,
23 Oregon, with its principal office in the City of Portland, and is
24 subject to suit in this Court.

25 3.

26 Exhibit A to this Petition is a certified copy of Respondent's
NOTICE OF MEASURE ELECTION on May 20, 1986, filed on or about February
18, 1986 by Respondent with the Multnomah County Director of Elections,

1 and the text of the ballot title Respondent has submitted to the voters.

2 4.

3 Exhibit B to this Petition is a certified copy of Respondent's
4 ORDINANCE NO. 86-195, identified as "FOR THE PURPOSE OF SUBMITTING
5 METROPOLITAN SERVICE DISTRICT TAX BASE MEASURE."

6 5.

7 Only the caption and question of Respondent's ballot title will
8 be printed on the election ballot, hence the voter must rely on said
9 caption and ballot title. The "purpose" part of the ballot title is
10 not a part of the election ballot.

11 6.

12 Both the caption and question of Respondent's ballot title are
13 incorrect, unfair and misleading because neither the caption nor
14 the ballot title informs the voter that a "yes" vote means giving
15 the Metropolitan Service District a tax base of \$975,000. The caption
16 and question also is incorrect, unfair and misleading because they
17 imply that the entire tax base of \$4,375,000 will be used for the zoo.

18 7.

19 The "purpose" part of Respondent's ballot title does not comply
20 with ORS 310.095(1), which requires Respondent's ballot title to state:

21 "The estimated tax cost for this measure
22 is an ESTIMATE ONLY based on the best
23 information available from the county
24 assessor at the time of estimate."

25 8.

26 The Court should certify a revised ballot title for Respondent.

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9.

The Court should correct the caption to read in substance:

Establishes Tax Base for
Metropolitan Service District
and Zoo.

10.

The Court should correct the question to read in substance:


Shall Voters Establish a \$4,375,000
Metropolitan Service District Tax
Base With \$3,400,000 Allocated to
Zoo and \$975,000 allocated to District?

11.

The Court should correct the purpose part of the ballot title
by including the language required by ORS 310.095(1).

Wherefore, Petitioner prays the Court to certify a ballot title
for Respondent's tax base measure prior to March 20, 1986, containing
the substance of paragraphs 9, 10, and 11 of this Petition, and
award Petitioner his costs and disbursements.

DATED: March 6, 1986.


Henry Kane, OSB No. 61045, Attorney
and Trial Attorney for Petitioner

USE THIS NOTICE FOR TAX LEVIES AND TAX BASES ONLY
(EXHIBIT A TO PETITION)

NOTICE OF MEASURE ELECTION

Metropolitan Service District

Name of District

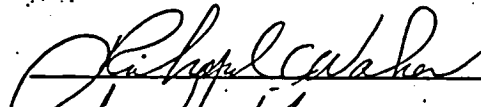
On May 20, 1986, an election will be held in
Date of Election

Metropolitan Service District

Name of District

The following measure will be submitted to the voters of the district:

(Put text of ballot title on reverse side)



Richard C. Walker
Authorized signature

Presiding Officer

Executive Officer
Title

This notice must be filed by the 34th day before the election. (40th day before March, primary and general elections.)

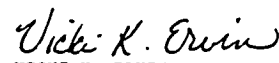
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1986 FEB 18 AM 8 08
DIRECTOR OF ELECTIONS
MULTNOMAH COUNTY

Rev. 11/85

STATE OF OREGON)
COUNTY OF MULTNOMAH) SS

I, Vicki K. Ervin, Director of Elections for the County of Multnomah, State of Oregon do hereby certify that this information is the same as appears on record in my office.

IN WITNESS THEREOF, I have hereunto set my hand and affixed seal this 6th day of March, 1986.


VICKI K. ERVIN
Director of Elections

ESTABLISHES TAX BASE FOR ZOO AND REQUIRED REGIONAL POLICY ACTIVITIES
Caption (10 words maximum)

QUESTION: (20 words maximum) Shall the Metropolitan Service District
Establish a \$4,375,000 tax base starting fiscal year 1987-88 for Zoo and
required policy activities?

*PURPOSE: (150 words maximum) This measure gives Metro a \$4,375,000 tax base.
It starts July 1, 1987, when the current \$5,000,000 voter-approved levy for Zoo
operations and construction ends. Metro has no tax base (\$0) now. \$3,400,000 of the
base will be used with Zoo gate and sales income to keep the Zoo operating at its
current level and run exhibits now being built. Other sources will fund future Zoo
building. \$975,000 of the base will pay the costs of Metro's elected Council and
Executive to make and carry out policy, as required by law, for Zoo, solid waste
disposal, transportation planning, urban growth boundary management, and other regional
services. This would end transfers of money from Zoo and other Metro services to pay those
costs. The estimated tax rate resulting from the base would be 14¢ per \$1,000 of
assessed value at current values, or \$8.40 for a home assessed at \$60,000.

* For measures authorizing tax levies or establishing new tax bases: a concise and impartial statement of not more than 150 words, explaining chief purpose of the measure and giving reasons for the measure. If an estimated tax is included in a ballot title, it must be based on a current estimate of assessed value by the County Assessor and must include the statement: "The estimated tax cost for this measure is an ESTIMATE only based on the best information available from the County Assessor at the time of estimate." Such statement required by ORS 310.395 shall not be included in the 150 word limitation.

Certified A True Copy of the Original Thereof
[Signature]
Clerk of the Council

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

(EXHIBIT B to Petition)

FOR THE PURPOSE OF SUBMITTING)
METROPOLITAN SERVICE DISTRICT) ORDINANCE NO. 86-195
TAX BASE MEASURE) Introduced by Councilors
Kirkpatrick and Waker

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

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B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.

C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310(5).

D. "Required Regional Policy Activity" means any policy or administrative activity of the Council or Executive Officer necessary to carry out the purposes of the Metropolitan Service District Act, chapter 268 ORS.

Section 3. Findings

A. ORS 268.310(5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the

STATE OF OREGON)
) SS
COUNTY OF MULTNOMAH)

I, Vicki K. Ervin, Director of Elections for the County of Multnomah, State of Oregon do hereby certify that this information is the same as appears on record in my office.

IN WITNESS THEREOF, I have hereunto set my hand and affixed seal this 6th day of March, 1986.

Vicki K. Ervin
VICKI K. ERVIN
Director of Elections

District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

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D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for part of the continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. ORS 268.015 declares the purpose of the Metropolitan Service District Act is "to provide for the consolidation of...regional governments and to establish an elected governing body and thereby...increase the accountability and responsiveness of regional government officials to the citizenry through the election process."

G. ORS 268.030 enables the District to be multi-purpose in nature, providing the metropolitan aspect of a variety of public services not adequately available through existing governmental agencies.

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J. ORS 268.380 to 268.390 requires that the District review and coordinate local land use plans, adopt and maintain an urban growth boundary, and perform certain regional planning functions and activities.

K. ORS 268.500 provides that "A district may levy annually an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

L. A regional funding base is necessary to provide for required regional policy activities and related costs of the District Council and Executive Officer to carry out the purpose of the metropolitan service district Act.

Section 4. Purpose

The purposes of this ordinance are:

A. To provide for part of the maintenance and operation of the Zoo, and to provide for required regional policy activities and related costs of the District.

B. To approve submission of a a tax base to be effective on July 1, 1987, to the voters on May 20, 1986.

Section 5. Submission of Tax Base

The Council approves and hereby directs that a tax base of \$4,375,000 be submitted to the voters on May 20, 1986. The Council further approves and hereby directs that the tax base submitted to

the voters be allocated \$3,400,000 for Zoo operations and \$975,000 for required regional policy activities and related costs. If approved by the voters, this tax base shall be effective July 1, 1987.

Section 6. Ballot Title

A. The Ballot Title for the tax base described in Section 5 of this ordinance shall be as follows:

CAPTION: ESTABLISHES TAX BASE FOR ZOO AND REQUIRED REGIONAL POLICY ACTIVITIES.
(10 words)

QUESTION: SHALL THE METROPOLITAN SERVICE DISTRICT ESTABLISH A \$4,375,000 TAX BASE STARTING FISCAL YEAR 1987-88 FOR ZOO AND REQUIRED POLICY ACTIVITIES?
(20 words)

EXPLANATION: THIS MEASURE GIVES METRO A \$4,375,000 TAX BASE. IT STARTS JULY 1, 1987, WHEN THE CURRENT \$5,000,000 VOTER-APPROVED LEVY FOR ZOO OPERATIONS AND CONSTRUCTION ENDS. METRO HAS NO TAX BASE (\$0) NOW. \$3,400,000 OF THE BASE WILL BE USED WITH ZOO GATE AND SALES INCOME TO KEEP THE ZOO OPERATING AT ITS CURRENT LEVEL AND RUN EXHIBITS NOW BEING BUILT. OTHER SOURCES WILL FUND FUTURE ZOO BUILDING. \$975,000 OF THE BASE WILL PAY THE COSTS OF METRO'S ELECTED COUNCIL AND EXECUTIVE TO MAKE AND CARRY OUT POLICY, AS REQUIRED BY LAW, FOR ZOO, SOLID WASTE DISPOSAL, TRANSPORTATION PLANNING, URBAN GROWTH BOUNDARY MANAGEMENT, AND OTHER REGIONAL SERVICES. THIS WOULD END TRANSFERS OF MONEY FROM ZOO AND OTHER METRO SERVICES TO PAY THOSE COSTS. THE ESTIMATED TAX RATE RESULTING FROM THE BASE WOULD BE 14¢ PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$8.40 FOR A HOME ASSESSED AT \$60,000.
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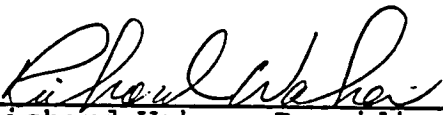
B. The above Ballot Title shall be filed with the Director of Records and Elections of Multnomah County not later than February 14, 1986.

Section 7. Submission of Proposal to Secretary of State

This ordinance shall be filed with the Secretary of State no

later than March 11, 1986, to meet publication requirements for the
Voters' Pamphlet.

ADOPTED by the Council of the Metropolitan Service District
this 13th day of February, 1986.


Richard Waker, Presiding Officer

ATTEST:


Clerk of the Council

DC/gl
4962C/406-3
02/13/86

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING)
METROPOLITAN SERVICE DISTRICT)
TAX BASE MEASURE)
ORDINANCE NO. 86-195)
Introduced by Councilors)
Kirkpatrick and Waker)

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Metropolitan Service District Tax Base Ordinance" and may be so cited and pleaded and shall be referred to herein as "this ordinance."

Section 2. Definitions

A. "Council" means the Council of the Metropolitan Service District.

B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.

C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310(5).

D. "Required Regional Policy Activity" means any policy or administrative activity of the Council or Executive Officer necessary to carry out the purposes of the Metropolitan Service District Act, chapter 268 ORS.

Section 3. Findings

A. ORS 268.310(5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the

District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 50 percent of its operating costs from serial levies that will expire at the end of FY 1987.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for part of the continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. ORS 268.015 declares the purpose of the Metropolitan Service District Act is "to provide for the consolidation of...regional governments and to establish an elected governing body and thereby...increase the accountability and responsiveness of regional government officials to the citizenry through the election process."

G. ORS 268.030 enables the District to be multi-purpose in nature, providing the metropolitan aspect of a variety of public services not adequately available through existing governmental agencies.

H. ORS 268.150 establishes the governing body of the District as a Council of 12 members elected from subdistricts. The Council is responsible for adopting policies necessary for carrying out the District's purpose.

I. ORS 268.180 requires that District business be administered and District rules and ordinances be enforced by an elected Executive Officer.

J. ORS 268.380 to 268.390 requires that the District review and coordinate local land use plans, adopt and maintain an urban growth boundary, and perform certain regional planning functions and activities.

K. ORS 268.500 provides that "A district may levy annually an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

L. A regional funding base is necessary to provide for required regional policy activities and related costs of the District Council and Executive Officer to carry out the purpose of the metropolitan service district Act.

Section 4. Purpose

The purposes of this ordinance are:

A. To provide for part of the maintenance and operation of the Zoo, and to provide for required regional policy activities and related costs of the District.

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(20 words)

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(149 words)

B. The above Ballot Title shall be filed with the Director of Records and Elections of Multnomah County not later than February 14, 1986.

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later than March 11, 1986, to meet publication requirements for the Voters' Pamphlet.

ADOPTED by the Council of the Metropolitan Service District
this 13th day of February, 1986.


Richard Waker, Presiding Officer

ATTEST:


Clerk of the Council

DC/gl
4962C/406-3
02/13/86

Metro's current financial picture was very good and these proposed measure would serve to enhance that situation. He then discussed the proposed capital improvement process in more detail.

John Peterson reported on proposed federal tax reforms and how they could effect the various financing alternatives available to Metro. Mr. Peterson stressed that no proposal had yet emerged as probable. Generally, he said, the direction seemed to be that of loosening restrictions. Market expects believed there would be an overall drop in the supply of tax exempt securites by 30 to 40 percent, he reported, and the new law could draw a major distinction between governmental and non-governmental purposes. Non-governmental bonds, unless for exempted purposes, could become a taxable security which could make financing facilities more expensive, he explained.

At the Presiding Officer's request, Mr. Peterson and Mr. Joseph agreed to answer questions of the Council at the end of the meeting.

6. CONSENT AGENDA

Motion: Councilor Kirkpatrick moved, seconded by Councilor Waker, to approve the Consent Agenda.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

Absent: Councilor Kafoury

The motion carried and the following items were approved:

- 6.1 Acceptance of Preliminary Priorities for Inclusion of Projects in the ODOT Six-Year Highway Improvement Program (the preliminary priorities were accepted); and
- 6.2 Waiver of Section 8(f) of the Personnel Rules Governing Appointments: the Solid Waste Facilities Supervisor (the waiver was ratified).

7. TAX MEASURE PUBLIC HEARING AND DISCUSSION

Preliminary to Ord. No. 80-195

Ted Calouri, State Representative from the Beaverton area, testified Metro should view funding and ballot measure issues from the view-point of a general purpose regional government with certain limited responsibilities. He did not advocate separating special services from the overall ballot measure. If the issues were separated, he

said, the public would not understand all of Metro's responsibilities. He also recommended Metro vigorously seek a tax base. If it became necessary to seek approval for a tax levy, Representative Calouri recommended it be a combined levy.

Ronda Kennedy, representing the Friends of the Washington Park Zoo (FOZ) Board of Directors, read a letter previously submitted to the Council. Ms. Kennedy recommended Metro seek a tax base levy for all Zoo operations and a three-year serial levy for General Government services. The FOZ recommended the Zoo tax base levy be placed on the May 1986 ballot in order to continue Zoo funding without interruption and to ensure the best chance of its passage.

Rod Monroe, State Senator, said his recommendations were based on the premise that Metro was needed. He testified the Zoo was not in jeopardy and therefore, he urged the Council combine the Zoo and General Government measures on the first ballot attempt. He thought the first attempt should be in the form of a levy in order to ensure its best chance of passage. This effort would improve Metro's image with the Legislature and with voters, he said. He looked forward to a time in the near future when a tax base would be feasible. If this attempt failed, however, Senator Monroe said at least Metro would be in a better position to approach the Legislature and ask for additional funding.

In response to Councilor Oleson's question about adding new services, Senator Monroe suggested Metro take on projects to improve its popularity. For example, he said, many people were frustrated about what to do with yard debris as a result of the backyard burning ban. If Metro could design a program to solve this problem, its popularity with the voters would be greatly increased.

Frank Roberts, State Senator, reported he had attended a meeting with all East County legislators to discuss Metro funding alternatives. He said it was the consensus of those attending that meeting that Zoo and General Government services should be separate on the ballot and that initially, Metro should seek a tax base proposal for the Zoo. At the same time, Metro could place a serial levy for General Government services on the ballot. One of both of these measures could be repeated at the general election if necessary, he explained. He said to separate the two issues would provide more credibility to the proposal.

Jim Simmons, State Senator, testified Metro had proven the need for its existence by successfully performing regional planning and coordinating functions, thus saving taxpayers money. A tax base would be necessary to ensure the continuance of these functions. Because the Zoo was Metro's most popular function, Senator Simmons advised combining Zoo and General Government functions on the ballot.

Joyce Cohen, State Senator, advised focusing on the opinions of Metro's voters rather than being too sensitive to the opinions of Legislators. She also testified it would be difficult to seek voter approval for planning functions because the public would not understand why such functions were needed. In order to justify a general purpose tax base vote, Senator Cohen said Metro would have to supply more direct services to the public.

Ron Cease, State Representative, testified the Council's obligation was to look after the financial stability of the entire Metro agency and suggested the Council tie the Zoo and General Government functions together to submit a combined tax levy to the voters. To separate out functions and place them before the voters piecemeal would not be good business, he said. Representative Cease also suggested Metro be more aggressive in using the Zoo to enhance the Zoo's image such as changing its name from the "Washington Park Zoo" to the "Metro Zoo."

Dick Springer, State Representative, advocated a combined tax base. This, he said, would be the most responsible position to take before the voters and the Legislature. He also suggested Metro bring into the public debate the issue of government responsibility for Tri-Met.

Lyn Dingler commended Metro on conducting the series of public meetings to discuss funding issues. This type of activity would go a long way to enhance Metro's image, he said. Mr. Dingler felt strongly Metro should combine its popular service, the Zoo, with its less popular services to gain voter approval. More effort should be spent to demonstrate to the public that Metro operated that popular service, he said. He supported a combined serial levy and thought a combined tax base could be attempted in the future. A spring ballot measure would require an aggressive campaign by each Councilor, he said.

Roger Martin testified he was not appearing before the Council in his capacity as Metro's lobbyist. Mr. Martin said he had long been a strong supporter of the Zoo. Because the Zoo was very dependent on property taxes for its existence, he urged the Council follow the Friends of the Zoo recommendation and seek a separate Zoo tax base and General Government serial levy this spring.

Presiding Officer Bonner thanked those who testified and explained on January 9 the Council would adopt a formal position on funding issues. An Ordinance setting out ballot titles would be heard January 23 and February 13, he said.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

*This information was
hand delivered to Pam Nelson,
Mult. Co. Elections Office,
at 4:50 p.m., Friday, Feb. 14,
1986 by Marie Nelson.*

February 14, 1986

amn

Ms. Vicki K. Ervin
Director of Elections
Multnomah County Elections
1040 S.E. Morrison Street
Portland, Oregon 97214

Dear Ms. Ervin:

Enclosed please find the following documents necessary to file a tax base measure for the Primary Election on May 20, 1986:

1. Metropolitan Service District Ordinance No. 86-195, adopted by the Metro Council on February 13, 1986, which establishes the ballot title for the tax base election;
2. Attachment "A" to the above Ordinance; and
3. A completed "Notice of Measure Election" form.

I understand your office will forward all necessary information to the Secretary of State's office in order to meet the February 18, 1986, deadline for submitting tax base measures for inclusion in the State Voters Pamphlet.

If you have any questions, please call myself or Don Carlson, Deputy Executive Officer.

Sincerely,

A. Marie Nelson

A. Marie Nelson
Clerk of the Council

amn
Enclosures

Metro Council

Richard Waker
Presiding Officer
District 2

Jim Gardner
Deputy Presiding
Officer
District 3

Bob Oleson
District 1

Corky Kirkpatrick
District 4

Tom DeJardin
District 5

George Van Bergen
District 6

Sharon Kelley
District 7

(Vacant)
District 8

Hardy Myers
District 9

Larry Cooper
District 10

Marge Kafoury
District 11

Gary Hansen
District 12

Executive Officer
Rick Gustafson

(Text of ballot title)

ESTABLISHES TAX BASE FOR ZOO AND REQUIRED REGIONAL POLICY ACTIVITIES

Caption (10 words maximum)

QUESTION: (20 words maximum) Shall the Metropolitan Service District

Establish a \$4,375,000 tax base starting fiscal year 1987-88 for Zoo and

required policy activities?

*PURPOSE: (150 words maximum) This measure gives Metro a \$4,375,000 tax base.

It starts July 1, 1987, when the current \$5,000,000 voter-approved levy for Zoo
operations and construction ends. Metro has no tax base (\$0) now. \$3,400,000 of the
base will be used with Zoo gate and sales income to keep the Zoo operating at its
current level and run exhibits now being built. Other sources will fund future Zoo
building. \$975,000 of the base will pay the costs of Metro's elected Council and
Executive to make and carry out policy, as required by law, for Zoo, solid waste
disposal, transportation planning, urban growth boundary management, and other regional
services. This would end transfers of money from Zoo and other Metro services to pay those
costs. The estimated tax rate resulting from the base would be 14¢ per \$1,000 of
assessed value at current values, or \$8.40 for a home assessed at \$60,000.

* For measures authorizing tax levies or establishing new tax bases: a concise and impartial statement of not more than 150 words, explaining chief purpose of the measure and giving reasons for the measure. If an estimated tax is included in a ballot title, it must be based on a current estimate of assessed value by the County Assessor and must include the statement: "The estimated tax cost for this measure is an ESTIMATE only based on the best information available from the County Assessor at the time of estimate." Such statement required by ORS 310.395 shall not be included in the 150 word limitation.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING	)	ORDINANCE NO. 86-195
METROPOLITAN SERVICE DISTRICT)	
TAX BASE MEASURE	)	Introduced by Councilors
)	Kirkpatrick and Waker

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

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Richard Waker, Presiding Officer

ATTEST:

A. Marie Nelson

Clerk of the Council

DC/gl
4962C/406-3
02/13/86

TO: Metro Council AMR Date: January 10, 1986

From: A. M. Rich, Assistant Zoo Director DR
Don Carlson, Deputy Executive Officer

Re: Updated Five Year Projections for Washington
Park Zoo 1985-86 - 1990-91

As the Council is aware, significant operational and capital improvements have been made at the Zoo since it became an operating division of Metro in 1976. Capital improvements include:

1. New Elephant Yard and Crush
2. Primate House Remodel
3. New Quarantine Facilities
4. Lemur Exhibit
5. New Maintenance Facilities
6. Penquinarium Remodel
7. Alaska Tundra Exhibit

These improvements, new special events and promotions, and exceptional weather brought attendance to a 21 year high of 814,548 in fiscal year 1984-85.

To keep the Zoo obtaining approximately 50 percent of its operating requirements from non-tax sources, the Council adjusted admission fees on June 1, 1981 and again on February 1, 1985. Current fees are \$2.50 for 12 years through 64 years, and \$1.25 for youth 3 through 11 years. Children under 3 are admitted free and senior citizens pay the same as youth. All people are admitted free after 3:00 p.m. on Tuesday afternoons. Additionally, there are free days for special groups, such as handicapped, children, and seniors.

In May 1984, the voters of the District approved a \$5 million per year serial levy with \$3 million per year for operations and \$2 million for capital improvements. That levy began July 1, 1984 and expires June 30, 1987. Projects to be built with the capital improvements portion of that levy and funds carried over from the previous levy are: West Bear Grotto Remodel, Africa Bush Phases I and II, and the Education/Interpretive Center. An additional project, the Elephant Museum, will be funded by private donations.

These additional facilities and increases in operations have helped the Zoo work toward these goals:

1. Providing a unique, educational and recreational opportunity through which the public can see and experience wildlife in a naturalistic setting.

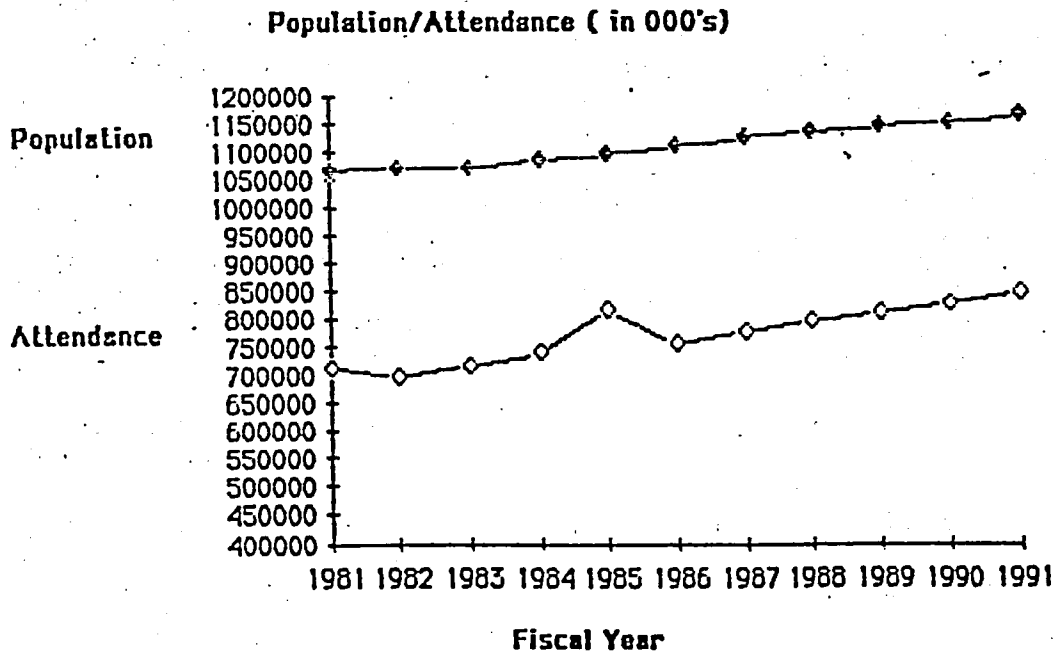
2. Contributing to the perpetuation of animals in the wild by a) learning more about captive and wild animals; b) educating the public regarding conservation.
3. Serving as a metropolitan cultural institution to enhance the quality of life in the metropolitan community.

MAJOR ASSUMPTIONS

Adoption of a tax measure requires a budget forecast to determine future expenditures and needed revenue. In order to achieve a reasonable forecast, a number of assumptions must be made concerning external factors as well as Metro's budgetary and fiscal policies. Discussed below are major assumptions which are used in developing projections and the mix of projected non-tax and property tax revenues.

A. Attendance

Attendance records have been studied by both Metro and Leland & Hobson. Because a high correlation was found between historical population trends in Multnomah, Washington and Clackamas Counties and Zoo attendance, population projections for these jurisdictions have been used to forecast Zoo attendance. Actual paid and full attendance may be a function of many factors: weather, regional and local tourism promotions, new exhibits, animal births, special events (such as Zoo concerts), and the cost of other forms of recreation. Predicting future changes in these factors, however, is very difficult. Given these considerations, the forecasting approach selected was a necessarily simplistic one which focuses on the single factor of regional population/attendance historical trends and projections are shown in the graph below.



Full attendance figures are derived from paid attendance projections assuming a constant 80 percent/20 percent split between paid and non-paid attendance. The figure shows full attendance increasing from 712,766 in 1980-81 to 840,000 in 1990-91. It should be noted that variables such as those listed earlier could significantly affect these forecasts plus or minus. It is our judgement, supported by studies done by Leland & Hobson, that the forecasts are prudent for projection purposes.

B. Admission Fees

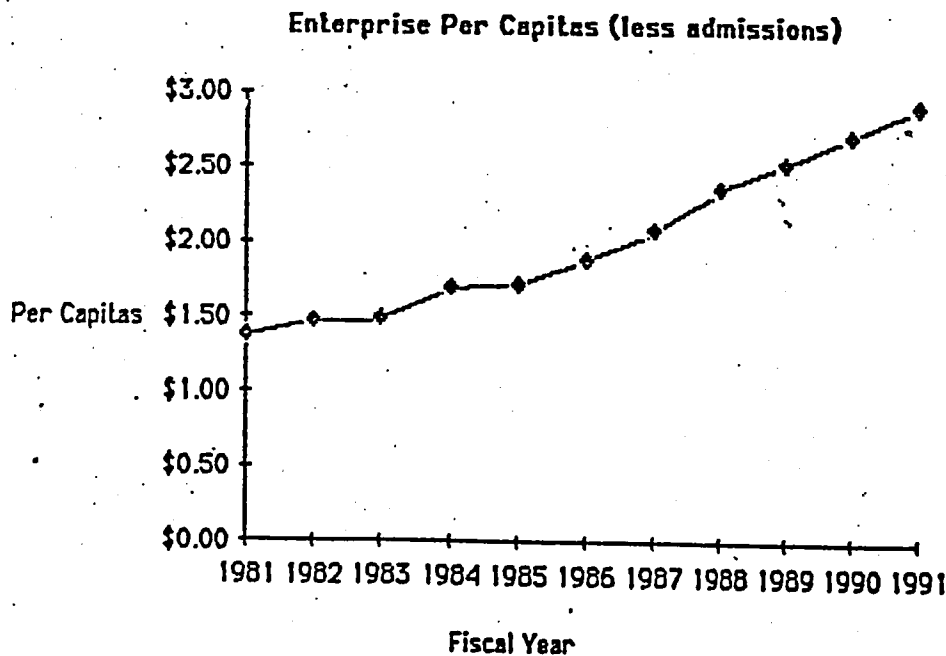
Admission revenue forecasts are based on the following preliminary schedule of fee increases:

<u>Effective Date</u>	<u>Adult</u>	<u>Youth/Seniors</u>
Current Fee	\$2.50	\$1.25
January 1, 1987	\$3.00	\$1.50
January 1, 1989	\$3.50	\$1.75
January 1, 1991	\$4.00	\$2.00

It is assumed that adult and youth/senior admissions will remain at the historical 2:1 ratio.

C. Per Capita Enterprise Revenue Excluding Admissions

Per capita revenues for food, gifts, railroad and other services are expected to rise as a result of increased attendance and longer stays in the Zoo because of more things to do and see. The temporary closures of the Bearwalk and gift shop for expansion and renovation may adversely impact per capita revenue in the short run. However, long term per capita revenues are projected to rise as shown.



D. Inflation

Based on a review of local and national economic trends, an inflation factor of 5 percent has been built into projections for expenditures and enterprise revenues, excluding admissions.

E. Personal Services

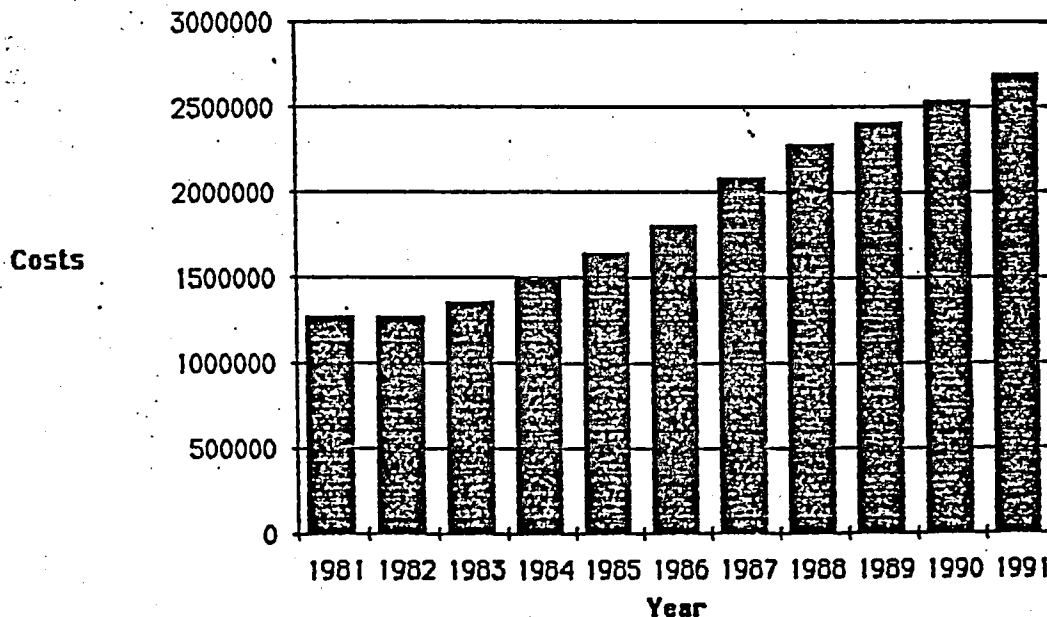
Forecasts for personnel are based on current staffing levels plus new positions that will be required for additional programming. This year, an important staffing change has been the expansion of the development office. Under the direct supervision of the Zoo Director, the full time development officer and half-time development analyst will be responsible for fund raising, grants, and continued donation programs such as Zoo Parents and Plant Parenthood. Other Zoo developments will affect staffing needs as well. New exhibits, increased food services, more pathways and landscaping will require additional personnel in Animal Management, Visitor Services and Buildings & Grounds. Higher attendance levels and new programs will require new personnel in Educational Services as well.

It is anticipated that new facilities, coupled with more varied services and events and longer stays in the Zoo will aid in achieving the enterprise revenues necessary to meet the Council's policy of meeting 50% of operating costs from non-tax sources.

F. Materials & Services

While certain material and service costs are directly related to Zoo attendance, such as merchandise for resale, others like utilities and those associated with an expanding animal collection, may increase costs rapidly than attendance. If for some reason attendance declines, enterprise revenues directly related with visitor services will also decrease, as will associated costs. The graph on this page shows actual and projected materials and services costs from 1981 to 1991.

ZOO MATERIALS & SERVICES



G. Capital Outlay

Capital Outlay is projected to increase from \$417,419 in 1985-86 to \$507,491 in 1990-91. With the increased capability for facility maintenance and contract management, the Zoo plans to carry out the proposed facility maintenance improvements contained in Exhibit A.

H. Policy Assumptions

The following policy assumptions are incorporated in the Zoo budget forecast for the next five fiscal years.

1. That property taxes collected will fund approximately fifty percent of operation and maintenance costs (personal services, materials and services, capital outlay, and transfers to the Insurance, Building and Support Services Funds). Conversely, that non-property tax revenues - principally enterprise revenues - will fund the other approximately fifty percent of these same costs and that the Council will annually review admission fees to meet this objective. The table below shows the non-tax revenues as a percent of operations and maintenance as found in the projections.

<u>Projections</u>	<u>85-86</u>	<u>86-87</u>	<u>87-88</u>	<u>88-89</u>	<u>89-90</u>	<u>90-91</u>
Operations & Maint. Costs, incl. Insurance, Support Services and Building Fund Transfers	\$6,297,123	\$6,881,680	\$7,224,980	\$7,621,364	\$8,041,647	\$8,512,023
Non-Tax Revenue	\$3,058,142	\$3,352,430	\$3,755,269	\$4,089,444	\$4,464,325	\$4,874,450
	49%	49%	52%	54%	56%	57%

2. That the Zoo's budget will provide for an unappropriated balance each year sufficient to assure cash flow from July 1 to tax collection time in November and that the budget will also provide a contingency line item equal to 3% of projected operating costs including the transfers. While the contingency is listed, it is assumed not to be spent and is included in the following year's fund balance.
3. That revenue in excess of operating needs will be transferred to the Capital Improvement Fund to assist with the implementation of the Zoo Master Plan.
4. That the Council will approve for implementation a sequence of Priority II projects found in the Zoo Master Plan and a method for funding them.

5. That the Council will allocate \$3.4 million of the tax base, established for 1987-88, and its six percent growth to the Zoo.

FIVE YEAR OPERATING NEEDS

The five year needs for operating the Zoo are shown in Tables I and II. Table I provides a summary of the expenditure requirements for the Zoo's six operating divisions: Administration, Animal Management, Buildings and Grounds, Educational Services, Public Relations, and Visitor Services. Table II summarizes the resources needed for operating the Zoo. Detailed information on requirements and resources is provided in Exhibits B and C respectively.

Expenditures

Personal Services - As indicated in Table I, Personal Services is the largest category of expenditure for operating the Zoo constituting an average 52% of the four principal expenditure categories. It is projected that Personal Services will increase at an average rate of approximately 7% per year through FY 1990-91. This increase is attributable to inflation and projected increases in the number of positions in Animal Management, Buildings and Grounds, Visitors Services and Education.

While the West Bear Grotto exhibit will not require new keeper positions when it opens in 1986, the opening of Africa Bush in 1987-88 will require an additional keeper. In 1989-90, with the completion of the final phase of Africa Bush, another keeper position will be required. This is because the Africa Bush exhibit will house more species of animals in a more complex facility than presently is true of the paddocks area.

In Buildings and Grounds there will be a need for at least an additional five positions. These positions will help keep up with additional service demands created by increased attendance, more special events, and new facilities which will be more complex and labor intensive for maintenance and upkeep. These will include the major capital projects that are scheduled from 1986-87 through 1990-91 (Elephant Museum, West Bear Grotto, Education/Interpretive Center, Africa Bush I, II, and III).

Visitor Services and Education will also be impacted. Visitor Services will need to expand its workforce as the Africafe and picnic area come on line to serve more visitors and the Education/Interpretive Center will allow the Education Division to schedule more classes and increase its graphics operation. Increased revenues from these sources are anticipated to more than offset costs.

Materials and Services - Materials and Services expenditures are the second largest item in operating the Zoo. This category constitutes an average of 30% of the operating budget and is projected to increase at an average rate of about 8% per year through 1990-91. This is attributable primarily to projected inflation plus increases for utility costs for new facilities and merchandise for resale to an increasing number of visitors.

Capital Outlay - Capital Outlay is projected to increase from \$417,419 in FY 1985-86 to \$507,491 in 1990-91. The increase reflects the necessary facility maintenance scheduled in Exhibit A. However, capital outlay is only 6% of the Zoo's operating budget.

Transfers to the Insurance, Support Service, and Building Funds - The Insurance Fund Transfer pays that coverage for direct Zoo services such as liability insurance for the railroad and its proportionate share of other insurance requirements. The support service transfer is for the purchase of services from the District's support service divisions. Included in support services are budget, accounting, personnel, data and word processing and printing. This transfer is based on a cost allocation plan which distributes central service costs to the direct service departments. These costs are based on the present allocation policy and projected to increase according to anticipated inflation at a rate of 5% annually. Actual future costs could vary plus or minus if the policy is modified. (If general government functions do not obtain their own source of funding, the transfer will increase by approximately \$200,000 beginning in 1987-88.) This category also includes a proportionate cost of the building housing these functions.

Revenue

Table II shows projected operating revenue for the Zoo from FY 1985-86 to FY 1990-91. It is anticipated that the Zoo's enterprise revenues (admissions, food and concession sales, railroad fees, etc.) will increase from \$2,758,750 in 1985-86 to \$4,684,250 in 1990-91 to support the expenditures projected in Table I. Although part of this increase will come as a result of the number of Zoo visitors increasing and staying in the Zoo longer, it will be necessary for the Zoo to adjust the prices charged for its services, including admission fees. The Council should review admission fees annually and it should be noted that admission revenue projections are based on increases in fees on January 1, 1987, 1989, and 1991. Patrons will be receiving considerably more value for their fees as projects noted earlier are completed.

The tax figures shown in Table II are the amounts required to balance the projected budgets.

TABLE I
ZOO OPERATING FUND REQUIREMENTS
SUMMARY

CATEGORY	FY 85/86	FY 86/87 a	FY 87/88 a	FY 88/89 a	FY89/90 a	FY 90-91a
Personal Services	3,227,067	3,535,317	3,799,523	4,007,481	4,232,544	4,477,591
Materials & Services	1,804,292	2,088,856	2,270,954	2,396,545	2,533,765	2,695,488
Capital Outlay	417,419	432,120	438,392	460,310	483,324	507,491
Trans. to Bldg. Fund	126,023	56,166	31,223	36,440	33,034	34,524
TX to Sup. Sys. Fund b	488,054	512,457	411,566	432,144	453,751	476,439
Trans. to Insurance	234,268	256,764	273,323	288,444	305,229	320,490
SUB-TOTAL O & M	6,297,123	6,881,680	7,224,980	7,621,364	8,041,647	8,512,023
Contingency	188,914	206,450	216,749	228,641	241,249	255,361
Ending Unappropriated Balance Unreserved	1,062,047	531,261	383,251	371,359	358,751	344,639
Tr. to Capital Fund	438,883	0	0	0	167,513	330,892
TOTAL REQUIREMENTS	7,986,967	7,619,391	7,824,980	8,221,364	8,809,160	9,442,915

a. Assumes an inflation rate of 5% annually
for 1985-86 to 1990-91.

b. For fiscal years 1985-86 and 1986-87, includes general fund transfer.

TABLE II
ZOO OPERATING FUND RESOURCES
SUMMARY

CATEGORY	FY 85/86	FY 86/87	FY 87/88	FY 88/89	FY 89/90	FY 90-91
Begin Fund Bal. Unres. b	1,912,825	1,250,961	737,711	600,000	600,000	600,000
Enterprise Revenue	2,758,750	3,128,450 _a	3,569,424	3,909,749 _a	4,280,825	4,684,250 _a
Property Taxes	3,016,000	3,016,000	3,332,000	3,531,920	3,743,835	3,968,465
All Others	299,392	223,980	185,845	179,695	184,500	190,200
Total Resources	7,986,967	7,619,391	7,824,980	8,221,364	8,809,160	9,442,915

a. Assumes fee increase on January 1, 1987, 1989, 1991.

b. Assumes fund balance equals previous year's unappropriated balance plus the contingency.

ZOO CAPITAL REPLACEMENT PROGRAM PROJECTION:						PAGE 2	
BUILDINGS AND GROUNDS							
ACC. #	ITEM	85-86	86-87	87-88	88-89	89-90	90-91
		ESTIMATED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED
8500	***IMPROVEMENTS***						
	PERIMETER FENCE	\$10,000	\$20,000	\$10,000		\$25,000	\$20,000
	WATER SYSTEM	\$30,000	\$20,000	\$20,000	\$30,000		\$30,000
	GAS SYSTEM	\$10,000	\$10,000	\$10,000		\$20,000	
	ELECTRICAL SYSTEM	\$15,000	\$20,000	\$10,000	\$50,000	\$20,749	\$50,000
	EXTERIOR LIGHTING	\$17,000	\$10,000	\$2,918		\$25,000	
	OUTDOOR FURNITURE	\$5,000	\$11,350	\$3,000	\$5,000	\$5,000	\$11,000
	ROADS			\$25,000	\$15,731		
	OTHER			\$15,000		\$10,000	
	8500 TOTAL	\$87,000	\$91,350	\$95,918	\$100,731	\$105,749	\$111,000
8550	***EQUIPMENT & VEHICLES***						
	VEHICLE REPLACEMENT	\$59,500	\$48,800	\$50,000	\$60,000	\$65,000	\$67,000
	EQUIPMENT	\$5,000	\$15,000	\$17,000	\$10,000	\$9,000	\$10,000
	TOOLS	\$1,000	\$4,975	\$5,214	\$5,824	\$5,616	\$6,000
	8550 TOTAL	\$65,500	\$68,775	\$72,214	\$75,824	\$79,616	\$83,000
8570	***OFFICE FURNITURE/EQUIP.***						
	OFFICE FURNITURE/EQUIP.	\$4,000	\$4,150	\$5,000	\$4,500	\$5,000	\$5,200
	OUTDOOR FURNITURE	\$2,000	\$2,150	\$1,615	\$2,446	\$2,293	\$2,300
	8570 TOTAL	\$6,000	\$6,300	\$6,615	\$6,946	\$7,293	\$7,500

ZOO CAPITAL REPLACEMENT PROGRAM PROJECTION:						PAGE 1	
BUILDINGS AND GROUNDS							
ACC. #	ITEM	85-86 ESTIMATED	86-87 PROJECTED	87-88 PROJECTED	88-89 PROJECTED	89-90 PROJECTED	90-91 PROJECTED
8510	****BUILDINGS****						
	ADMINISTRATION	\$3,000	\$35,000	\$5,000			\$10,000
	ALASKA TUNDRA				\$20,000		\$10,000
	BANDSHELL		\$10,000	\$5,000		\$25,000	
	CASCADE STREAM & POND				\$15,000		\$20,000
	CHILDREN'S ZOO		\$15,000				\$10,000
	COMMISSARY	\$70,000		\$44,000		\$50,000	
	CONCESSION KIOSKS		\$5,000		\$10,000	\$10,000	
	EAST BEAR GROTTO			\$5,000		\$25,000	
	EDUCATION OFFICES	\$6,000	\$2,000				
	ELEPHANT HOUSE	\$43,000	\$5,000	\$35,000	\$21,000		\$40,000
	FELINE HOUSE		\$33,000	\$20,000			\$20,000
	HOOF STOCK SHELTERS						
	MAINTENANCE COMPLEX	\$15,000		\$5,000	\$24,000		
	MEETING CENTER	\$6,000			\$15,000		
	NURSERY				\$10,000		
	PENGUINARIUM				\$20,000		\$10,000
	PRIMATE HOUSE			\$22,000		\$23,541	
	QUARANTINE			\$25,478		\$10,000	
	RAILROAD ROUNDHOUSE		\$15,000				\$13,000
	RESEARCH CENTER		\$23,000				\$20,000
	SNOW SHED				\$24,801		
	TIGER TERRACE	\$8,000	\$15,550				\$15,000
	WASHINGTON PARK STATION				\$15,000	\$40,000	
	WEST BEAR GROTTO						\$25,000
	8510 TOTAL:	\$151,000	\$158,550	\$166,478	\$174,801	\$183,541	\$193,000

Exhibit B page 2 of 3

Visitor Services						
Personal Svcs.	595,590	646,404	721,838	756,138	791,164	830,723
Materials & Svcs.	482,989	573,948	630,846	673,464	721,383	775,452
Capital Outlay	25,480	26,754	28,092	29,496	30,971	32,520
Sub-Total	1,104,059	1,247,106	1,380,776	1,459,098	1,543,518	1,638,695
Total All Divisions						
	5,448,778	6,056,293	6,508,868	6,864,336	7,249,633	7,680,570
Transfers to:						
	FY 85-86	FY 86-87	FY 87-88	FY 88-89	FY 89-90	FY 90-91
Building Fund	126,023	56,166	31,223	36,440	33,034	34,524
Support Services Fund	488,054	512,457	411,566	432,144	453,751	476,439
Insurance	234,268	256,764	273,323	288,444	305,229	320,490
Sub-Total	6,297,123	6,881,680	7,224,980	7,621,364	8,041,647	8,512,023
Contingency						
	188,914	206,450	216,749	228,641	241,249	255,361
Sub-Total	6,486,037	7,088,130	7,441,729	7,850,005	8,282,896	8,767,384
Unappropriated Balance						
	1,062,047	531,261	383,251	371,359	358,751	344,639
Transfer to Capital Fund	438,883	0	0	0	167,513	330,892
Total Expenditures						
	7,986,967	7,619,391	7,824,980	8,221,364	8,809,160	9,442,915
SUMMARY:						
Personal Services	3,227,067	3,535,317	3,799,523	4,007,481	4,232,544	4,477,591
Materials & Services	1,804,292	2,088,856	2,270,954	2,396,545	2,533,765	2,695,488
Capital Outlay	417,419	432,120	438,392	460,310	483,324	507,491
Transfer to Building Fund	126,023	56,166	31,223	36,440	33,034	34,524
Transfer to Support Svcs.	488,054	512,457	411,566	432,144	453,751	476,439
Transfer to Insurance	234,268	256,764	273,323	288,444	305,229	320,490

EXHIBIT B						
ZOO OPERATING FUND						
DETAILED EXPENDITURE PROJECTIONS						
JANUARY 15, 1985	754,000	775,000	795,000	810,000	825,000	840,000
	85-86	86-87	87-88	88-89	89-90	90-91
	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED	PROJECTED
Attendance						
Administration						
Personal Svcs.	237,495	257,501	273,324	288,423	302,617	317,748
Materials & Svcs.	248,800	250,735	221,272	232,336	243,953	256,151
Capital Outlay	5,139	20,000	5,666	5,949	6,246	6,558
Sub-Total	491,434	528,236	500,262	526,708	552,816	580,457
Animal Management						
Personal Svcs.	1,125,498	1,195,568	1,278,293 a	1,329,203	1,416,228a	1,487,039
Materials & Svcs.	217,700	228,585	240,014	252,015	264,616	277,847
Capital Outlay	18,800	19,740	20,727	21,763	22,851	23,994
Sub-Total	1,361,998	1,443,893	1,539,034	1,602,981	1,703,695	1,788,880
Buildings & Grounds						
Personal Svcs.	814,365	941,371b	1,005,193	1,084,827c	1,147,375	1,238,164d
Materials & Svcs.	665,150	834,452	965,629	1,012,878	1,064,668	1,134,936
Capital Outlay	341,500	358,575	376,504	395,329	415,095	435,850
Sub-Total	1,821,015	2,134,398	2,347,326	2,493,034	2,627,138	2,808,950
Educational Services						
Personal Svcs.	358,728	391,128e	413,393	437,112f	458,910	481,855
Materials & Svcs.	73,423	79,094	85,049	91,301	97,866	102,759
Capital Outlay	4,500	4,725	4,961	5,209	5,469	5,742
Sub-Total	436,651	474,947	503,403	533,622	562,245	590,356
Public Information						
Personal Svcs.	95,391	103,345	107,481	111,779	116,250	122,062
Materials & Svcs.	116,230	122,042	128,144	134,551	141,279	148,343
Capital Outlay	22,000	2,326	2,442	2,564	2,692	2,827
Sub-Total	233,621	227,713	238,067	248,894	260,221	273,232

Sub-Total	6,297,123	6,881,680	7,224,980	7,621,364	8,041,647	8,512,023
Contingency	188,914	206,450	216,749	228,641	241,249	255,361
Total	6,486,037	7,088,130	7,441,729	7,850,005	8,282,896	8,767,384

- a. Adds 1 FTE animal keeper
- b. Adds 2 Maintenance workers and 1 Gardner.
- c. Adds 1 FTE Gardner
- d. Adds 1 Maintenance worker.
- e. Adds .5 FTE Graphic Designer
- f. Adds .5 FTE Regis/Scheduler

EXHIBIT C

ZOO REVENUE PROJECTIONS						
Attendance	754,000	775,000	795,000	810,000	825,000	840,000
Fiscal Year	85-86	86-87	87-88	88-89	89-90	90-91
	Projected	Projected	Projected	Projected	Projected	Projected
Fund Balance	1,912,825	1,250,961	737,711	600,000	600,000	600,000
Taxes	3,016,000	3,016,000	3,332,000	3,531,920	3,743,835	3,968,465
ENTERPRISE REVENUES						
Admissions	1,260,700	1,426,000 ^a	1,596,400	1,758,510 ^a	1,928,850	2,104,200 ^a
Food Service/Vending	860,000	971,800	1,146,724	1,249,929	1,377,750	1,537,200
Gift Shop	319,300	395,300	461,100	526,500	577,500	617,400
Railroad	241,300	248,000	262,400	267,300	280,500	294,000
Rentals	15,100	15,500	15,900	16,200	16,500	16,800
Sale of Animals	15,000	10,000	15,000	10,000	10,000	15,000
Education Fees	44,850	58,850	68,750	78,000	86,250	96,000
Miscellaneous	2,500	3,000	3,150	3,310	3,475	3,650
SUB-TOTAL ENT. REV.	2,758,750	3,128,450	3,569,424	3,909,749	4,280,825	4,684,250
Interest Income	158,764	103,830	61,230	49,800	49,800	49,800
Donations	45,000	47,250	49,615	52,095	54,700	57,400
Grants from Gov.	50,000	25,000	25,000	25,000	25,000	25,000
Miscellaneous	45,628	47,900	50,000	52,800	55,000	58,000
SUB-TOTAL	299,392	223,980	185,845	179,695	184,500	190,200
TOTAL REVENUE	7,986,967	7,619,391	7,824,980	8,221,364	8,809,160	9,442,915
a. Assumes Fee Increase on January 1, 1987 and January 1989 & January 1991.						



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services.

Date: January 17, 1986

To: Metro Council
Rick Gustafson, Executive Officer

From: Donald E. Carlson, ^{DE}Deputy Executive Officer

Regarding: Revenue and Expenditure Projections for Proposed
General Government Fund for FY 1987-88 through
FY 1990-91

This memo is a revision of information provided to the Executive Officer and Council by memo dated July 11, 1985. As indicated in that memo the General Government Fund would be created by splitting the current General Fund into two separate funds -- General Government and Support Services.

The proposed definitions of the two funds are as follows:

- General Government Fund - Included are those general government activities and costs which are required of Metro by statute such as the cost for the Council (ORS 268.150), Executive Officer (ORS 268.180), Urban Growth Boundary and coordination services (ORS 268.380 to 268.390), Boundary Commission dues (ORS 199.457) and elections.
- Support Services Fund - Included are those central service activities provided to the various departments of Metro which can be allocated or charged to the receiving departments on the basis of use or benefit. Examples are legal, accounting, budget, personnel, data processing and public affairs services.

This structural change was included in the Council adopted financial policies (Resolution No. 84-444) with the specific definitions provided to the Council in the memo dated May 30, 1984.

The major assumptions in making the projections included in this memo are as follows:

- Timing - The structural change would be effective when a new revenue source is obtained. If property tax revenue is sought it is assumed the levy would commence with FY 1987-88 (at the end of the current Zoo serial levy).
- Base Budget Data - The base date used in these projections is the proposed supplemental budget for FY 1985-86.
- Inflation and COLA Factors - A 5 percent annual inflation factor was utilized for the Personal Services and Materials and Services projections except for those items which would reasonably be estimated to be constant. A 4 percent COLA adjustment for Personal Services was utilized for the FY 1986-87 projections along with the final 2 percent Pay Plan "catch up" adjustment. The fringe rate for FY 1986-87 and beyond was projected at 32 percent which is a 1 percent increase over FY 1985-86.

PROPOSED GENERAL GOVERNMENT FUND

Expenditures

Table 1 provides expenditure projections for the proposed General Government Fund. Included in Personal Services are 2.0 FTE for the Council and 5.0 FTE for Executive Management (includes the entire Deputy Executive Officer position). The General Counsel position is not included in this fund but is included in the Support Services Fund. The Materials and Services categories are basically the same for FY 1985-86 and FY 1986-87. For FY 1987-88, and beyond, this category for the Council is increased substantially because of money added to cover election expenses (\$50,000). The Executive Management Materials and Services category includes the Boundary Commission dues (\$7,500), and voluntary NARC dues (\$7,500). For several years these expenditures have been included in the Finance and Administration Department budget (in proposed Support Services Fund) but for this purpose are defined as costs of General Government. The Capital Outlay items are for possible furniture replacement in FY 1987-88.

Three transfers to other funds are included to recognize the adopted Council policy that the proposed General Government Fund shall pay its proportionate share of central administrative costs. These central service costs are proposed to be budgeted in the following funds -- Support Services, Building Management, and Insurance. A description of each of these funds is as follows:

- Support Services Fund - Exhibit A-1 provides expenditure projections for the proposed Support Services Fund. Personal Services for this fund total 27.6 FTE. Included are all current (FY 1985-86) Finance and Administration, and Public Affairs positions as well as the General Counsel position in Executive Management.

Materials and Services projections are similar to those currently budgeted except that election costs, Boundary Commission dues, and NARC dues have been deleted and included in the General Government Fund estimates for FY 1987-88 and beyond.

Capital Outlay amounts are projected for possible furniture replacements. An amount for contingency has been shown at approximately 3 percent of the total fund. This fund should be managed to have very little, if any, carry-over each year since it is an internal operating fund with no outside source of revenue.

Exhibit A-2 shows a potential allocation of these Support Services costs to the various operating funds for FY 1987-88. The FY 1985-86 cost allocation plan database was utilized for the projected allocation. The allocation percentages (14.5 for General Government, 22.1 for IRC, 35.7 for Solid Waste, and 27.7 for the Zoo) were used to allocate Support Services costs for FY 1987-88 through FY 1990-91.

Building Management Fund - Exhibit B-1 provides expenditure projections for the Building Management Fund. The purpose of this fund is to budget and account for all costs associated with operating Metro's office quarters. Information included here is from a December 9, 1985, memo titled "Revised Building Management Fund Budget for FY 1985-86 and 11-Year Projections." Personal Services include approximately .5 FTE of the Support Services Supervisor (Building Manager) and .5 FTE for a Maintenance Aide. The major costs of the building are in Materials and Services including the building lease and utility costs.

Exhibit B-2 shows the formula for allocation of Building Fund costs to the various operating funds. The formula is based on actual square footage used by each operating department. The proposed Support Services Fund department space (pooled space) is allocated on the basis of the Support Services Fund allocation.

Insurance Fund - Exhibit C provides revenue and expenditure projections for the proposed Insurance Fund. The purpose of this fund is to budget and account for Metro insurance expenses including premiums, commissions, deductibles, related studies and costs deemed appropriate by the Council. Revenues to the fund shall be transfers from the operating funds on the basis of a cost allocation plan. The contingency category is proposed to be built up over the five-year period as a "reserve" to cover a large deductible amount (\$100,000 per occurrence) for agency liability insurance.

The transfer to the Intergovernmental Resource Center Fund (IRC) reflects the projected General Government Fund costs for Urban Growth Boundary management and regional service coordination functions. Exhibit D provides the detailed projected costs for FY 1987-88. The projections for FY 1988-89 through FY 1990-91 were increased 5 percent annually.

The Unappropriated Balance includes sufficient funds to cover the General Government's proportionate share of a potential building lease penalty payment. A provision of our Master Lease Agreement requires the District to pay a penalty if Metro defaults on the Agreement. Based on the Building Management Fund Cost Allocation Plan the General Government Fund's share of this liability is as follows:

FY 1987-88, \$43,510;
FY 1988-89, \$28,625;
FY 1989-90, \$17,175; and
FY 1990-91, \$5,725.

Revenue

Table 2 provides revenue projections for the proposed General Government Fund. Projections are for the FY 1987-88 through FY 1990-91 period only since that is the anticipated start of this proposed new fund. The principal revenue sources are a beginning fund balance (consisting of the prior year contingency and Unappropriated Balance) and property taxes. The property tax estimates reflect the amount of revenue needed to balance the budget for that year. To obtain the amount needed for the initial year (1987-88) requires a tax levy of \$975,000. Based on past experience with Zoo levies, current year tax proceeds are projected at approximately 90 percent of the levy. A \$975,000 levy in 1987-88 would produce approximately \$877,500. Assuming that the 6 percent increase is taken each year and a portion of prior year taxes are collected. A \$975,000 base amount would produce approximately \$104,000 more than the four year total tax needs shown in Table 2. This estimated amount is only 2.7 percent of the total four year projected need. Given the difficulties of looking into the future, a proposed \$975,000 base amount appears to be reasonable.

DEC/amn
4927C/406-5
01/20/86

TABLE 1

PROPOSED GENERAL GOVERNMENT FUND
SUMMARY EXPENDITURE PROJECTIONS
FY 1987-88 TO FY 1990-91

<u>Expenditures</u>	Current	Projected	Proposed New General Government Fund			
	Budgeted General Fund 1985-86a	General Fund 1986-87	Projected Expenditures			
			1987-88	1988-89	1989-90	1990-91
<u>Council</u>						
Personal Services	70,247	75,031	78,783	82,722	86,858	91,200
Materials & Services	58,420	61,320	114,386	117,605	120,985	124,535
Capital Outlay	0	0	3,500	0	0	0
Subtotal	128,667	136,351	196,669	200,327	207,843	215,735
<u>Executive Management</u>						
Personal Services ^b	224,585	249,396	261,866	274,960	288,707	303,142
Materials & Services	21,830	33,900	50,595	53,375	56,245	59,205
Capital Outlay	0	0	5,000	0	0	0
Subtotal	246,415	283,296	317,461	328,335	344,952	362,347
<u>Transfers/Contingency and Unappropriated Balance</u>						
Transfer to Building Fund	-	-	57,662	67,297	61,007	63,758
Transfer to Insurance Fund	-	-	19,290	20,051	20,846	21,673
Transfer to Support Services Fund	-	-	215,528	223,028	233,592	244,687
Transfer to IRC Fund ^c	-	-	147,990	155,390	163,160	171,318
Contingency	-	-	75,000	75,000	75,000	75,000
Unappropriated Balance			43,510	28,625	17,175	5,725
Subtotal			558,980	569,391	570,780	582,161
Total Expenditures			1,073,110	1,098,053	1,123,575	1,160,243

a Based on proposed mid-year budget adjustments.

b Includes all current positions except General Counsel which is included in proposed Support Service Fund (see Exhibit A-1).

c Projected amount for Urban Growth Boundary and Regional Service Coordination functions. Detailed costs for these functions as currently budgeted in the IRC Fund.

DEC/srs
4927C/406-5
01/13/86

TABLE 2

PROPOSED GENERAL GOVERNMENT FUND
SUMMARY REVENUE PROJECTIONS
FY 1987-88 TO FY 1990-91

<u>Revenue</u>	<u>1987-88</u>	<u>1988-89</u>	<u>1989-90</u>	<u>1990-91</u>
Beginning Balance	180,000	118,510	103,625	92,175
Interest	16,000	13,000	10,000	10,000
Taxes	<u>877,110</u>	<u>966,543</u>	<u>1,009,950</u>	<u>1,058,068</u>
TOTAL REVENUE	1,073,110	1,098,053	1,123,575	1,160,243

DEC/srs
4927C/406-4
01/13/86

EXHIBIT A-1

PROPOSED SUPPORT SERVICES FUND
SUMMARY EXPENDITURE PROJECTIONS

FY 1987-88 TO FY 1990-91

Department	Current	Projected	Proposed New Support Services Fund			
	Budgeted General Fund 1985-86 ^b	General Fund 1986-87	Projected Expenditures			
			1987-88	1988-89	1989-90	1990-91
<u>Executive Management</u>						
Personal Services ^a	61,322	65,498	68,772	72,210	75,820	79,611
Materials & Services	4,415	4,635	4,867	5,110	5,365	5,633
Capital Outlay	0	0	1,000	0	0	0
Subtotal	65,737	70,133	74,639	77,320	81,185	85,244
<u>Finance & Administration:</u>						
<u>Accounting</u>						
Personal Services	220,816	235,010	252,760	259,098	272,053	285,656
Materials & Services	30,503	32,075	33,679	35,363	37,131	38,988
Capital Outlay	0	0	3,000	0	0	0
Subtotal	251,319	267,085	289,439	294,461	309,184	324,644
<u>Management Services</u>						
Personal Services	265,093	296,438	311,260	326,823	343,164	360,322
Materials & Services	240,165	254,000	219,450	230,422	241,943	254,040
Capital Outlay	0	0	3,000	0	0	0
Subtotal	505,258	550,438	533,710	557,245	585,107	614,362
<u>Data Processing</u>						
Personal Services	120,088	128,270	134,684	141,418	148,489	155,913
Materials & Services	73,460	108,500	111,925	115,521	119,297	123,262
Capital Outlay	4,450	0	2,000	0	0	0
Subtotal ^c	197,998	236,770	248,609	256,939	267,786	279,175
<u>Public Affairs</u>						
Personal Services	250,487	267,458	280,830	294,872	309,616	325,097
Materials & Services	44,990	47,200	49,560	52,038	54,640	57,372
Capital Outlay	9,350	0	4,000	0	0	0
Subtotal	304,827	314,658	334,390	346,910	364,256	382,469
<u>Contingency</u>						
Subtotal			50,000	50,000	50,000	50,000
			50,000	50,000	50,000	50,000
Total Support Services Fund			1,530,787	1,582,875	1,657,518	1,735,894
Total Allocable Costs (See Footnote c)			1,487,757	1,538,125	1,610,978	1,687,494

a Includes General Counsel position providing legal services to organization.

b Based on proposed mid-year budget adjustments.

c Includes direct costs primarily charged to grants in IRC for Pixel computer operating costs. The following estimated amounts are not included as allocable costs in the annual cost allocation plan (See Exhibit C for 1986-87 estimated allocation plan): 1985-86 - \$39,033; 1986-87 - \$41,375; 1987-88 - \$43,030; 1988-89 - \$44,750; and 1989-90 - \$46,540; and 1990-91 - \$48,400.

EXHIBIT A-2

ESTIMATED ALLOCATION OF SUPPORT SERVICES FUND COSTS
FY 1987-88

Support Service Fund Functions	Total Amount	Operating Fund Allocations			
		General Government	IRC	Solid Waste	Zoo
Legal Services	74,639 (100%)	18,660 (25.0%)	18,660 (25.0%)	18,660 (25.0%)	18,659 (25.0%)
Accounting	289,439 (100%)	6,947 (2.4%)	29,523 (10.2%)	143,851 (49.7%)	109,118 (37.7%)
Management Services	533,710 (100%)	75,253 (14.1%)	153,708 (28.8%)	149,439 (28.0%)	155,310 (29.1%)
Data Processing	205,579 ^a (100%)	25,492 (12.4%)	18,913 ^a (9.2%)	91,688 (44.6%)	69,486 (33.8%)
Public Affairs	<u>334,390 (100%)</u>	<u>81,926 (24.5%)</u>	<u>97,641 (29.2%)</u>	<u>109,680 (32.8%)</u>	<u>45,143 (13.5%)</u>
Subtotal	1,437,757 (100%)	208,278 (14.5%)	318,445 (22.1%)	513,318 (35.7%)	397,716 (27.7%)
Contingency	<u>50,000 (100%)</u>	<u>7,250 (14.5%)</u>	<u>11,050 (22.1%)</u>	<u>17,850 (35.7%)</u>	<u>13,850 (27.7%)</u>
TOTAL	1,487,757	215,528 (14.5%)	329,495 (22.1%)	531,168 (35.7%)	411,566 (27.7%)

^aDoes not include \$43,030 estimated as direct charge to grants for Pixel operating costs. Total estimated Data Processing costs is \$247,325 (see Table 2) and IRC total estimated share of Data Processing costs for 1987-88 is \$61,825.

DEC/srs
4927C/406-2
01/13/86

EXHIBIT B-1

BUILDING MANAGEMENT FUND PROJECTIONS

FY 1985-86 TO FY 1992-93

Category	Current 1985-86 Budget	Proposed 1985-86	1986-87	1987-88	1988-89	1989-90	1990-91	1991-92	1992-93
Resources									
Leases	121,250	40,450	191,881	245,069 ^e	248,600	252,200	297,500	302,750	308,805
Parking	43,316	38,875	44,100	46,300	48,615	51,045	53,600	56,280	59,100
Miscellaneous	0	15,855	0	0	0	0	0	0	0
Transfers									
General	226,320	33,820	452,952 ^a	251,799 ^a	293,873 ^a	266,406 ^a	278,418 ^a	288,788 ^a	296,198 ^a
Zoo	79,452	126,023							
Solid Waste	196,031	298,954							
IRC	173,153	275,150							
Total	839,522	829,127	688,933	543,168	591,088	569,651	629,518	647,818	664,103
Requirements									
Personal Services									
Support Services Supervisor	15,650	20,866	15,954	11,167					
Maintenance Aide	3,353	3,353	3,418	3,589					
Secretary	0	4,059	0	-					
Merit	760	848	775	590					
Fringe	6,126	9,029	6,245	4,758					
Subtotal	25,889	38,155	26,392	20,104	21,109	22,165	23,273	24,437	25,659
Materials & Services									
Taxes	21,429	33,000	40,407	42,427	44,549	46,776	49,583	52,558	55,711
Electricity	57,600	66,000	69,300	72,765	76,403	80,223			
Gas	25,900	44,400	46,620	48,951	51,399	53,968	143,428	150,599	158,129
Water	1,350	1,980	2,079	2,182	2,292	2,407			
Telephone	10,000	10,000	0	0	0	0	0		
Maintenance & Repair	15,500	20,050	21,052	22,105	23,210	24,371	25,590	26,869	28,212
Contractual Services	114,200	88,150	77,345	48,846	51,288	53,853	56,456	59,373	62,342
Insurance	5,900	0	0	0	0	0	0		
Lease - Building	341,188	356,392	234,388	234,388	234,388	234,388	234,388	282,117	282,117
Advertising	0	1,000	300	300	300	300	500	500	500
Supplies	0	1,000	1,050	1,100	1,150	1,200	1,300	1,365	1,433
Subtotal Materials & Services	593,067	621,972	492,541	473,064	484,979	497,486	511,245	573,381	588,444
Capital Outlay									
Leasehold Improvements - Metro	146,320	0	25,000 ^b	0	35,000 ^c	0	45,000 ^d	0	0
Leasehold Improvements - Tenants	0	119,000	70,000	0	0	0	0	0	0
Subtotal	146,320	119,000	95,000	0	35,000	0	50,000	50,000	50,000
Contingency	74,246	50,000	75,000	50,000	50,000	50,000	50,000	50,000	50,000
Total Requirements	839,522	829,127	688,933	543,168	591,088	569,651	629,518	647,818	664,103

^aAnnual transfer amounts for each fund will be based on the cost allocation plan.

^bTo complete minor deferred items

^cTo complete carpeting.

^dTo paint the building and do modest touch-ups (e.g., paint, carpet patching).

^eAssumes all remaining space is leased and income producing by FY 1987-88. If Metro growth occurs lease income would be reduced as would broker fees.

EXHIBIT B-2

PROPOSED ALLOCATION OF BUILDING MANAGEMENT FUND COSTS^a
 FY 1987-88

<u>Function</u>	<u>Specific Footage</u>	<u>Pooled Footage</u>	<u>Footage</u>	<u>Percentage (Cost Allocation)</u>
Solid Waste	4,104	3,828	7,932	33.0%
IRC	5,252	2,370	7,622	31.7%
General Government	3,960	1,555	5,515	22.9%
Zoo	<u>0</u>	<u>2,971</u>	<u>2,971</u>	<u>12.4%</u>
Total	13,316	10,724	24,040	100.0%

Support Services (Pooled Costs)

Square Feet

Accounting	1,080
Management Services	2,700
Public Affairs	2,349
Data Processing	621
General Use	
Shower	72
Lunch Room	972
Reception	432
Elevator Lobbies	1,620
Storage	716
Coffee Space	<u>162</u>
Total	<u>10,724</u>

^aAllocation based on FY 1985-86 building use figures. Pooled costs allocated on basis of Support Services Fund cost allocation percentages (see Exhibit A-2):

Solid Waste	35.7%
IRC	22.1%
General Government	14.5%
Zoo	<u>27.7%</u>
	<u>100.0%</u>

DEC/srs
 4927C/406-3
 01/07/86

EXHIBIT C

INSURANCE FUND, FIVE-YEAR PROJECTION
WITH GENERAL GOVERNMENT FUND

	85-86	86-87	87-88	88-89	89-90	90-91
<u>Resources</u>						
Beginning Fund Balance ^d	\$ 0	\$ 13,350	\$ 45,000	\$ 75,000	\$105,000	\$135,000
Transfer From:						
IRC Fund	31,344	33,821	19,999	20,473	21,267	21,959
SW Fund	54,185	65,769	62,826	65,433	67,493	69,474
Zoo Fund	234,268	256,764	273,323	288,444	305,229	320,018
General Government	0	0	19,290	20,051	20,846	21,570
Interest	1,350	4,500	7,500	10,500	13,500	16,500
Total	\$321,147	\$377,204	\$427,938	\$479,901	\$533,335	\$584,521
<u>Requirements</u>						
Insurance	\$283,797 ^a	\$314,204 ^b	\$334,788 ^c	\$356,593 ^c	\$379,862 ^c	\$400,874 ^c
Contractual Services	6,000	3,000 ^e	3,150	3,308	3,473	3,647
Contingency (Reserves)	31,350	60,000	90,000	120,000	150,000	180,000
Total	\$321,147	\$377,204	\$427,938	\$479,901	\$533,335	\$584,521

- a Actual was \$290,300, Budget reflects \$6,503 credit.
- b 86-87 has \$270,000 premium not including property. This amount is inflated at 5 percent each year. 85-86 property is \$33,149. Adding Bear Grottos and WTRC increases it by 27 percent to \$44,204 including 5 percent inflation (\$28.5M value).
- c Assumes \$3M Zoo improvements per year through 90-91.
87-88 = \$283,500 base plus \$51,288 property (\$31.5M value).
88-89 = \$297,625 base plus \$58,968 (\$34.5M value).
89-90 = \$312,559 base plus \$312,559 base + \$67,303 (\$37.5M value) premium paid includes broker commission.
90-91 = \$328,187 base plus \$72,687 (\$40.5M value).
- d Assumes average annual claims paid of \$15,000.
- e Assumes five claims paid with \$400 average adjuster costs plus \$1,000 for adjuster on no pays. 5 percent inflation.

4800C/427-2
01/17/86

EXHIBIT D

PROJECTED BUDGET FOR URBAN GROWTH BOUNDARY
AND
REGIONAL SERVICE COORDINATION SERVICES

Category	FTE	Current Budgeted 1985-86	Projected 1986-87	Projected 1987-88
<u>Personal Services</u>				
IRC Administrator	.25	11,762	12,468	13,091
Senior Analyst	.50	15,798	16,745	17,415
Analyst 3	1.00	26,291	27,868	28,983
Secretary	.50	8,008	8,488	8,828
Subtotal	<u>2.25</u>	<u>61,859</u>	<u>65,569</u>	<u>68,317</u>
Merit @ 4 %		-	-	2,733
Fringe @ 32%		-	-	22,736
Subtotal		-	-	<u>93,786</u>
Overhead @ 45%		-	-	<u>42,204</u>
Total Personal Services		-	-	135,990
<u>Materials & Services</u>				
Travel		-	-	400
Meetings & Conferences		-	-	600
Ads & Legal Notices		-	-	1,000
Contractual Services		-	-	<u>10,000</u>
Total Materials & Services				12,000
TOTAL FUNCTION				<u><u>147,990</u></u>

DEC/srs
4927C/406-3
01/13/86



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

March 11, 1986

Mr. Ray Phelps
Director of Elections
Secretary of State's Office
State of Oregon
136 State Capitol Building
Salem, Oregon 97310

Dear Ray:

Please find attached a copy of Metropolitan Service District Ordinance No. 86-195 which submits a tax base measure to the voters on May 20, 1986. The District is filing this Ordinance so that the measure may be printed in the Voter's Pamphlet.

You should be aware that the Multnomah County Circuit Court revised the ballot title. Enclosed is a copy of Judge Donald H. Londer's judgment (No. A8603-01283) certifying the ballot title.

The Metro Council amended Ordinance No. 86-195 to conform with Judge Londer's certified ballot title.

If you have any questions, please let me know.

Sincerely,

Donald E. Carlson
Deputy Executive Officer

DEC:amn

cc: Metro Council
Vickie Ervin, Director
Multnomah County Elections

Metro Council

Richard Waker
Presiding Officer
District 2

Jim Gardner
Deputy Presiding
Officer
District 3

Bob Oleson
District 1

Corky Kirkpatrick
District 4

Tom DeJardin
District 5

George Van Bergen
District 6

Sharon Kelley
District 7

(Vacant)
District 8

Hardy Myers
District 9

Larry Cooper
District 10

Marge Kafoury
District 11

Gary Hansen
District 12

Executive Officer
Rick Gustafson

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

Certified A True Copy of the Original Thereof
A. M. M. M. M. M.
Clerk of the Council

FOR THE PURPOSE OF SUBMITTING	)	ORDINANCE NO. 86-195
METROPOLITAN SERVICE DISTRICT	)	As Amended by Ordinance
TAX BASE MEASURE	)	No. 86-198
)	
	)	Introduced by Councilors
	)	Kirkpatrick and Waker

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Metropolitan Service District Tax Base Ordinance" and may be so cited and pleaded and shall be referred to herein as "this ordinance."

Section 2. Definitions

- A. "Council" means the Council of the Metropolitan Service District.
- B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.
- C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310(5).
- D. "Required Regional Policy Activity" means any policy or administrative activity of the Council or Executive Officer necessary to carry out the purposes of the Metropolitan Service District Act, chapter 268 ORS.

Section 3. Findings

A. ORS 268.310(5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

RECEIVED
JAN 11 2 11 PM '86
BARBARA ROBERTS
SECRETARY OF STATE

is responsible for adopting policies necessary for carrying out the District's purpose.

I. ORS 268.180 requires that District business be administered and District rules and ordinances be enforced by an elected Executive Officer.

J. ORS 268.380 to 268.390 requires that the District review and coordinate local land use plans, adopt and maintain an urban growth boundary, and perform certain regional planning functions and activities.

K. ORS 268.500 provides that "A district may levy annually an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

L. A regional funding base is necessary to provide for required regional policy activities and related costs of the District Council and Executive Officer to carry out the purpose of the metropolitan service district Act.

Section 4. Purpose

The purposes of this ordinance are:

A. To provide for part of the maintenance and operation of the Zoo, and to provide for required regional policy activities and related costs of the District.

B. To approve submission of a a tax base to be effective on July 1, 1987, to the voters on May 20, 1986.

Section 5. Submission of Tax Base

The Council approves and hereby directs that a tax base of \$4,375,000 be submitted to the voters on May 20, 1986. The Council

further approves and hereby directs that the tax base submitted to the voters be allocated \$3,400,000 for Zoo operations and \$975,000 for required regional policy activities and related costs. If approved by the voters, this tax base shall be effective July 1, 1987.

Section 6. Ballot Title

A. The Ballot Title for the tax base described in Section 5 of this ordinance shall be as follows:

CAPTION: ESTABLISHES TAX BASE FOR THE METROPOLITAN SERVICE DISTRICT.
(10 words)

QUESTION: SHALL THE METROPOLITAN SERVICE DISTRICT BE AUTHORIZED \$4,375,000 TAX BASE STARTING FISCAL YEAR 1987-88?
(20 words)

EXPLANATION: THIS MEASURE GIVES METRO A \$4,375,000 TAX BASE. IT STARTS JULY 1, 1987, WHEN THE CURRENT \$5,000,000 VOTER-APPROVED LEVY FOR ZOO OPERATIONS AND CONSTRUCTION ENDS. METRO HAS NO TAX BASE (\$0) NOW. \$3,400,000 OF THE BASE WILL BE USED WITH ZOO GATE AND SALES INCOME TO KEEP THE ZOO OPERATING AT ITS CURRENT LEVEL AND RUN EXHIBITS NOW BEING BUILT. OTHER SOURCES WILL FUND FUTURE ZOO BUILDING. \$975,000 OF THE BASE WILL PAY THE COSTS OF METRO'S ELECTED COUNCIL AND EXECUTIVE TO MAKE AND CARRY OUT POLICY, AS REQUIRED BY LAW, FOR ZOO, SOLID WASTE DISPOSAL, TRANSPORTATION PLANNING, URBAN GROWTH BOUNDRY MANAGEMENT, AND OTHER REGIONAL SERVICES. THIS WOULD END TRANSFERS OF MONEY FROM ZOO AND OTHER METRO SERVICES TO PAY THOSE COSTS. THE ESTIMATED TAX RATE RESULTING FROM THE BASE WOULD BE 14¢ PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$8.40 FOR A HOME ASSESSED AT \$60,000.
(149 words)

B. The above Ballot Title shall be filed with the Director of Records and Elections of Multnomah County not later than February 14, 1986.

Section 7. Submission of Proposal to Secretary of State

This ordinance shall be filed with the Secretary of State no

later than March 11, 1986, to meet publication requirements for the Voters' Pamphlet.

ADOPTED by the Council of the Metropolitan Service District this 13th day of February, 1986; and amended the 11th day of March 1986.


Richard Waker, Presiding Officer

ATTEST:


Clerk of the Council

DC/gl
4962C/406-4
03/11/86

IN THE CIRCUIT COURT OF THE STATE OF OREGON

CIVIL

FOR THE COUNTY OF MULTNOMAH

1
2
3 CLYDE V. BRUMMELL, on behalf of)
himself and all other residents,)
4 voters and taxpayers of the)
Metropolitan Service District,)
5)
6 Petitioner,)
7)
8 v.)
METROPOLITAN SERVICE DISTRICT,)
9 a public body of the State of)
Oregon,)
10 Respondent.)

NO. A8603-01283

JUDGMENT CERTIFYING BALLOT TITLE

11 This matter came on regularly for hearing on March 10, 1986, before
12 the Honorable Donald H. Londer, Circuit Judge, on the above-titled
13 Petition. Petitioner appeared in person and by Henry Kane, his attorney.
14 Respondent appeared by Eleanore S. Baxendale, its attorney. The
15 Court having considered the briefs and arguments of the parties,

IT IS ORDERED, ADJUDGED AND DECREED:

(1) The Court certifies Exhibit A to this Judgment - the Certified Ballot Title, and

(2) Petitioner is awarded costs and disbursements of \$ 189.00.

DATED this 10th day of March, 1986.

21
22 Donald H. Londer
Donald H. Londer
Circuit Judge

PRESENTED BY:

23
24 Henry Kane
25 Henry Kane, OSB No. 61045
Attorney for Petitioner
26

1986 MAR 10 PM 1:34

CIVIL

CAPTION:
(10 words)

ESTABLISHES TAX BASE FOR THE METROPOLITAN SERVICE DISTRICT.

QUESTION:
(20 words)

SHALL THE METROPOLITAN SERVICE DISTRICT BE AUTHORIZED A \$4,375,000 TAX BASE STARTING FISCAL YEAR 1987-88?

EXPLANATION:
(149 words)

THIS MEASURE GIVES METRO A \$4,375,000 TAX BASE. IT STARTS JULY 1, 1987, WHEN THE CURRENT \$5,000,000 VOTER-APPROVED LEVY FOR ZOO OPERATIONS AND CONSTRUCTION ENDS. METRO HAS NO TAX BASE (\$0) NOW. \$3,400,000 OF THE BASE WILL BE USED WITH ZOO GATE AND SALES INCOME TO KEEP THE ZOO OPERATING AT ITS CURRENT LEVEL AND RUN EXHIBITS NOW BEING BUILT. OTHER SOURCES WILL FUND FUTURE ZOO BUILDING. \$975,000 OF THE BASE WILL PAY THE COSTS OF METRO'S ELECTED COUNCIL AND EXECUTIVE TO MAKE AND CARRY OUT POLICY, AS REQUIRED BY LAW, FOR ZOO, SOLID WASTE DISPOSAL, TRANSPORTATION PLANNING, URBAN GROWTH BOUNDARY MANAGEMENT, AND OTHER REGIONAL SERVICES. THIS WOULD END TRANSFERS OF MONEY FROM ZOO AND OTHER METRO SERVICES TO PAY THOSE COSTS. THE ESTIMATED TAX RATE RESULTING FROM THE BASE WOULD BE 14¢ PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$8.40 FOR A HOME ASSESSED AT \$60,000.

5294C/406
03/10/86

1986 MAR 10 PM 1:34

CIVIL

CAPTION:
(10 words)

ESTABLISHES TAX BASE FOR THE METROPOLITAN SERVICE DISTRICT.

QUESTION:
(20 words)

SHALL THE METROPOLITAN SERVICE DISTRICT BE AUTHORIZED A \$4,375,000 TAX BASE STARTING FISCAL YEAR 1987-88?

EXPLANATION:
(149 words)

THIS MEASURE GIVES METRO A \$4,375,000 TAX BASE. IT STARTS JULY 1, 1987, WHEN THE CURRENT \$5,000,000 VOTER-APPROVED LEVY FOR ZOO OPERATIONS AND CONSTRUCTION ENDS. METRO HAS NO TAX BASE (\$0) NOW. \$3,400,000 OF THE BASE WILL BE USED WITH ZOO GATE AND SALES INCOME TO KEEP THE ZOO OPERATING AT ITS CURRENT LEVEL AND RUN EXHIBITS NOW BEING BUILT. OTHER SOURCES WILL FUND FUTURE ZOO BUILDING. \$975,000 OF THE BASE WILL PAY THE COSTS OF METRO'S ELECTED COUNCIL AND EXECUTIVE TO MAKE AND CARRY OUT POLICY, AS REQUIRED BY LAW, FOR ZOO, SOLID WASTE DISPOSAL, TRANSPORTATION PLANNING, URBAN GROWTH BOUNDARY MANAGEMENT, AND OTHER REGIONAL SERVICES. THIS WOULD END TRANSFERS OF MONEY FROM ZOO AND OTHER METRO SERVICES TO PAY THOSE COSTS. THE ESTIMATED TAX RATE RESULTING FROM THE BASE WOULD BE 14¢ PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$8.40 FOR A HOME ASSESSED AT \$60,000.

5294C/406
03/10/86

RECEIVED
MAR 11 2 11 PM '86
BARBARA ROBERTS
SECRETARY OF STATE

The motion carried and Resolution No. 86-620 was adopted.

Motion: Councilor Hansen moved Resolution No. 86-627 be adopted and Councilor Kelley seconded the motion.

Councilor Hansen explained the Resolution was being introduced at this meeting to enable the committee to start work immediately. All the proposed committee appointees were exceptional individuals, he said. He then introduced three proposed appointees who were present at the meeting: Brian Jeanotte, Jim Seal and Mike Burton.

Vote: A vote on the resolution resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kelley, Van Bergen and Waker

Nay: Councilor Kafoury

Absent: Councilors Myers and Oleson

The motion carried and Resolution No. 86-627 was adopted.

7. CONSENT AGENDA

Motion: Councilor Kirkpatrick moved the Consent Agenda be adopted and Councilor Kafoury seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Van Bergen and Waker

Absent: Councilors Myers and Oleson

The motion carried and the following items were approved or adopted:

7.1 Minutes of the December 19, 1985, Council meeting

7.2 Resolution No. 86-625, for the Purpose of Confirming the Appointment of Citizens of the Community to Meet with the Council Management Committee to Review Investment Matters (Management Committee Recommendation)

8. ORDINANCES

8.1 Consideration of Ordinance No. 86-195, for the Purpose of Submitting Metropolitan Service District Tax Base Measure (First Reading and Public Hearing)

The Clerk read the Ordinance by title only a first time.

Don Carlson reviewed the staff report for this agenda item, explaining the Ordinance would establish a ballot title for the proposed tax base measure and the amount and type of measure to be submitted to voters on May 20, 1986.

Councilor Kirkpatrick explained she was still considering minor word changes to the ballot title and explanation in order to simplify the language.

Motion: Councilor Kirkpatrick moved to adopt Ordinance No. 86-195 and Councilor Kafoury seconded the motion.

In response to Councilor Kelley's question, Kay Rich explained the language of the proposed ballot title, "to operate new exhibits," meant Metro could continue to operate improved animal exhibits plus construct the Africa Bush and the East Bear Grotto exhibits. The current level of services would increase, he said, in order to maintain the improved exhibits.

Councilor Van Bergen said he was concerned the Zoo was referenced too many times in the ballot explanation. Councilor Kirkpatrick explained the law required the language to indicate how the tax money would be spent.

Councilor Gardner said he supported the general wording of the ballot explanation because most of the tax base would support the Zoo.

Councilor Kafoury said she understood the difficulty of writing ballot titles and was pleased the proposed title and explanation was clear and concise.

Presiding Officer Waker opened the public hearing on Ordinance No. 86-195. There being no public testimony, he closed the public hearing and announced the second reading of the Ordinance would take place at the February 13, 1986 Council meeting.

8.2 Consideration of Ordinance No. 86-196, Adopting a Final Order in Contested Case No. 85-2 (Tualatin Hills) and Amending the Metro Urban Growth Boundary in Washington County as Petitioned (First Reading and Public Hearing)

Staff recommended consideration of the Ordinance be set over the the February 13 Council meeting in order to provide the petitioner adequate time to respond to the findings.

9.1 Consideration of Ordinance No. 86-196, for the Purpose of Adopting a Final Order in Contested Case No. 85-2 (Tualatin Hills) and Amending the Metro Urban Growth Boundary in Washington County as Petitioned (First Reading and Public Hearing)

Eleanore Baxendale reported Mr. Moore, an interested party, had filed an exception but was not able to travel to the meeting from The Dalles due to inclement weather. Mr. Moore had requested the Council set over consideration of the Ordinance until February 27, 1986. Ms. Baxendale said the petitioners were concerned about the request but would abide by the Council's decision.

Motion: Councilor Kirkpatrick moved to set consideration of Ordinance No. 86-196 over until February 27, 1986. Councilor Kelley seconded the motion.

Councilor Kirkpatrick said the item should be set over if the Council were serious about receiving Mr. Moore's testimony.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kelley, Myers, Oleson, Van Bergen and Waker

Absent: Councilor Kafoury

The motion carried and the first reading of the Ordinance was rescheduled for February 27, 1986.

9.2 Consideration of Ordinance No. 86-195, for the Purpose of Submitting a Metropolitan Service District Tax Base Measure (Second Reading)

The Clerk read the Ordinance a second time by title only.

Motion: A motion to adopt Ordinance No. 86-295 was made by Councilors Kirkpatrick and Kafoury on January 23, 1986.

Councilor Kirkpatrick reported Councilors had received proposed amendments to the Ordinance earlier in the week. She proposed two changes to those amendments: 1) the word "have" be changed to "establish" on the question portion; 2) the word "to" be eliminated from the explanation; and 3) "1987-88" be removed from the last sentence of the explanation and the words "for a home assessed at \$60,000" be added at the end of the explanation.

First Motion to Amend: Councilor Kirkpatrick moved to adopt the above amendments to the main motion and Councilor Cooper seconded the motion.

Councilor Kirkpatrick reported the Friends of the Zoo moved to support the tax base measure at their last meeting and David Cressler, FOZ Vice President, was in attendance at this meeting to answer questions from Councilors. There were no questions.

Second Motion to Amend: Councilor Gardner moved to add the words "\$5 million" after the word "current" to the second line of the explanation. Councilor Myers seconded the motion.

Councilor Gardner said his amendment would add one word to the explanation and would spell out the amount of the current levy. He said because voters would understand the difference between a tax base and tax levy, he did not think the reference to the tax base later in the sentence of the explanation would be confusing.

Kay Rich said he was concerned about the proposed second amendment because voters could erroneously perceive the measure to be a tax decrease rather than increase. He did not want to give possible opposition any reason to make this an issue when, in fact, it was not an issue.

Councilor Gardner said his amendment achieved the goal of presenting a truthful ballot title that put the measure in the best possible light.

A discussion followed about the merits of the second proposed amendment.

Vote on the Second Motion to Amend:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Myuers, Oleson, Van Bergen and Waker
Nay: Councilor Kelley
Absent: Councilor Kafoury

The motion carried.

Vote on the First Motion to Amend:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Myuers, Oleson, Van Bergen and Waker

Metro Council
February 13, 1986
Page 12

Nay: Councilor Kelley

Absent: Councilor Kafoury

The motion carried.

Vote on the Main Motion as Amended:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen,
Kirkpatrick, Myers, Oleson, Van Bergen and Waker

Nay: Councilor Kelley

Absent: Councilor Kafoury

The motion carried and Ordinance No. 86-195 was adopted as amended.

Councilor Kafoury thanked Councilor Myers for his help in drafting a ballot title. The Presiding Officer also thanked the Friends of the Zoo for their support of the ballot title.

There being no further business, Presiding Officer Waker adjourned the meeting at 6:45 p.m.

Respectfully submitted,



A. Marie Nelson
Clerk of the Council

amn
5224C/313-2
03/03/86



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

March 18, 1986

Ms. Juanita Orr
County Clerk
Clackamas County Courthouse
3th and Main
Oregon City, Oregon 97045

Dear Ms. Orr:

Enclosed are true copies of the following ordinances adopted by the Council of the Metropolitan Service District. Please file these ordinances in the Metro ordinance files maintained by your county.

Ordinance No. 85-193, Adopting a Final Order and Amending the Metro Urban Growth Boundary for Contested Case No. 85-4: Foster Property

Ordinance No. 85-194, Restricting the Use of the St. Johns Landfill to Waste Generated in Clackamas, Multnomah and Washington Counties

Ordinance No. 86-195, Submitting Metropolitan Service District Tax Base Measure (Amended by Ordinance No. 86-198)

Ordinance No. 86-196, Adopting a Final Order in Contested Case No. 85-2 (Tualatin Hills) and Amending the Metro Urban Growth Boundary in Washington County as Petitioned

Ordinance No. 86-198, Amending Ordinance No. 86-195 by Adding the Certified Ballot Title

Sincerely,

A. Marie Nelson
Clerk of the Council

Enclosures

Metro Council

Richard Waker
Presiding Officer
District 2

Jim Gardner
Deputy Presiding
Officer
District 3

Bob Oleson
District 1

Corky Kirkpatrick
District 4

Tom DeJardin
District 5

George Van Bergen
District 6

Sharron Kelley
District 7

(Vacant)
District 8

Hardy Myers
District 9

Larry Cooper
District 10

Marge Kafoury
District 11

Gary Hansen
District 12

Executive Officer
Rick Gustafson



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

March 18, 1986

Ms. Jane McGarvin
Clerk of the Board
Multnomah County
1021 S.W. Fourth Avenue
Portland, Oregon 97204

Dear Jane:

Enclosed are true copies of the following ordinances adopted by the Council of the Metropolitan Service District. Please file these ordinances in the Metro ordinance files maintained by your county.

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Ordinance No. 85-194, Restricting the Use of the St. Johns Landfill to Waste Generated in Clackamas, Multnomah and Washington Counties

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Sincerely,

A. Marie Nelson
Clerk of the Council

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Marge Kafoury
District 11

Gary Hansen
District 12

Executive Officer
Rick Gustafson



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

March 18, 1986

Mr. Don Stilwell
County Administrator
Washington County
150 N. First Avenue
Hillsboro, Oregon 97123

Dear Mr. Stilwell:

Enclosed are true copies of the following ordinances adopted by the Council of the Metropolitan Service District. Please file these ordinances in the Metro ordinance files maintained by your county.

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Ordinance No. 85-194, Restricting the Use of the St. Johns Landfill to Waste Generated in Clackamas, Multnomah and Washington Counties

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Sincerely,

A. Marie Nelson
Clerk of the Council

Enclosures

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District 11
Gary Hansen
District 12
Executive Officer
Rick Gustafson



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

March 11, 1986

Mr. Ray Phelps
Director of Elections
Secretary of State's Office
State of Oregon
136 State Capitol Building
Salem, Oregon 97310

Dear Ray:

Please find attached a copy of Metropolitan Service District Ordinance No. 86-195 which submits a tax base measure to the voters on May 20, 1986. The District is filing this Ordinance so that the measure may be printed in the Voter's Pamphlet.

You should be aware that the Multnomah County Circuit Court revised the ballot title. Enclosed is a copy of Judge Donald H. Londer's judgment (No. A8603-01283) certifying the ballot title.

The Metro Council amended Ordinance No. 86-195 to conform with Judge Londer's certified ballot title.

If you have any questions, please let me know.

Sincerely,

Donald E. Carlson
Deputy Executive Officer

DEC:amn

cc: Metro Council
Vickie Ervin, Director
Multnomah County Elections

Metro Council

Richard Waker
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Executive Officer
Rick Gustafson