# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF MODIFYING AND	)	ORDINANCE NO	86-211
CONTINUING A TEMPORARY REDUCTION	)		
IN DISPOSAL RATES FOR SOURCE	)		
SEPARATED YARD DEBRIS AT THE	)		
ST. JOHNS LANDFILL	j		

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Metro Code Section 5.02.070, Source Separated Yard Debris Disposal Charge, is amended to read as follows:

## "5.02.070 Source Separated Yard Debris Disposal Charge:

"(a) There is hereby established a reduced disposal fee for Source Separated Yard Debris which shall be collected on all source separated yard debris disposed at the St. Johns Landfill by either commercial or private disposers. This charge shall be in effect only until the date that rates for 1987 are implemented. Said disposal charge is in lieu of other Base Disposal charges, User Fees, Regional Transfer Charges, Rehabilitation and Enhancement Fees and State Landfill Siting Fees which may be required by Sections 5.02.020, 5.02.025, 5.02.041, 5.02.045, 5.02.046 and 5.02.050 of this chapter. These other fees shall not be collected on waste which is accepted as source separated yard debris, under the definition of 5.02.015(d). The purpose of the Source Separated Yard Debris Charge is to encourage greater source separation of yard debris so that material is diverted from land disposal at St. Johns and is made available for reuse.

"(b) The amount of the Source Separated Yard Debris charge to be collected at the St. Johns Landfill shall be \$7.86 per ton for source separated yard debris delivered by commercial disposers and \$2.00 per cubic yard for source separated yard debris delivered by private disposers. These amounts are provisional and shall not continue after 1987 rates are implemented, without specific authorization by the Council."

"(c) The minimum charge for commercial vehicles delivering source separated yard debris shall be for one ton. The minimum charge for private vehicles delivering source separated yard debris shall be for two and one-half cubic yards for pickup trucks, vans and trailers and for two cubic yards for cars. The minimum charge for the delivery of a single Christmas tree as source separated yard debris shall be \$.50."

Section 2. The Council finds that in order to continue diverting yard debris from land disposal at St. Johns it is necessary that the source separated yard debris rate established herein be effective on January 1, 1987.

ADOPTED by the Council of the Metropolitan Service District this 20th day of \_\_\_\_\_\_, 1986.

Richard Waker, Presiding Officer

ATTEST:

Clerk of the Council

RM/gl 6442C/472-2 10/31/86 STAFF REPORT

Agenda Item No. 7.1

Meeting Date Nov. 20, 1986

CONSIDERATION OF ORDINANCE NO. 86-211 FOR THE PURPOSE OF MODIFYING AND CONTINUING A TEMPORARY REDUCTION IN DISPOSAL RATES FOR SOURCE SEPARATED YARD DEBRIS AT THE ST. JOHNS LANDFILL

Date: October 31, 1986 Presented by: Rich McConaghy

### FACTUAL BACKGROUND AND ANALYSIS

On September 25, 1986, the Council adopted Ordinance No. 86-210 which established disposal rates for source separated yard debris at the St. Johns Landfill. These rates were adopted on a temporary basis (from October 6 through December 31, 1986) in the expectation that new 1987 disposal rates would be effective on January 1, 1987. The analysis of 1987 rates has been delayed so that new rates are not expected to take effect until April 1, 1987. The purpose of Ordinance No. 86-211 is to extend the St. Johns yard debris rates until 1987 rates can be implemented so that yard debris disposed in the landfill will continue to be minimized during this period.

In December, the Council will be provided with the 1987 Rate Study and a recommendation for disposal rates to be charged during 1987. Continuing yard debris rates will be considered at that time. Ordinance No. 86-211 would authorize the temporary yard debris disposal rates for an additional three months so that these wastes will continue to be diverted from land disposal until the time that new rates are put into effect. The ordinance would also make two modifications to the temporary rates which were approved:

- The amount of the public yard debris rate would increase from \$1.00 per cubic yard to \$2.00 per cubic yard. A review of the costs of processing yard debris at St. Johns shows that the unit cost of dealing with the material is most likely to be \$2.00 or more per cubic yard and that a continued \$1.00 per cubic yard charge would provide inadequate revenue. The \$1.00 per yard rate has served as an effective mechanism to establish St. Johns as a disposal site for yard debris. The average rate charged by private yard debris processors is \$2.00 per cubic yard and it is reasonable to expect that Metro's processing costs will be similar to theirs.
- The minimum charge for accepting a single Christmas tree would decrease from \$1.00 per tree to \$.50 per tree. This would make Metro's charge consistent with what others charge for Christmas tree disposal and will assure that a minimum amount of discarded Christmas trees are landfilled.

If Ordinance No. 86-211 is not adopted, rates charged for the disposal of source separated yard debris will revert on January 1 to those rates which are charged on other mixed wastes that are landfilled.

### EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Ordinance No. 86-211.

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Presiding Officer Waker said he and Councilor Hansen would meet with Ed Stuhr, Grants/Contracts Specialist, to determine whether MBE goals for personal services contracts needed to be re-evaluated. They would make a recommendation to the Council at a later date. He said staff would inform Mr. White of the date that presentation would be made to the Council.

### 6. CONSIDERATION OF MINUTES

Motion: Councilor Hansen moved the minutes of October 9,

1986, be approved. Councilor Kelley seconded the

motion.

<u>Vote</u>: A vote on the motion resulted in:

Ayes: Councilors Collier, Cooper, DeJardin, Gardner,

Hansen, Kelley, Kirkpatrick, Ragsdale, Van Bergen and

Waker

Absent: Councilors Frewing

Abstain: Counclor Knowles

The motion carried and the minutes were approved.

#### 7. ORDINANCES

7.1 Consideration of Ordinance No. 86-211, for the Purpose of Modifying and Continuing a Temporary Reduction in Disposal Rates for Source Separated Yard Debris at the St. Johns Landfill (First Reading and Public Hearing)

The Clerk read the Ordinance a first time by title only.

Rich McConaghy, Solid Waste Analyst, reviewed highlights of staff's report as printed in the agenda packet. The Council had previously adopted Ordinance No. 86-210 which established disposal rates for source separated yard debris at the St. Johns Landfill. Those rates wer adopted on a temporary basis (from October 6 through December 31, 1986) in the expectation that new 1987 disposal rates would be effective on January 1, 1987. The analysis of the 1987 rates had been delayed so that new rates were not expected to take effect until April 1, 1987. The purpose of Ordinance No. 86-211 was to extend the St. Johns yard debris rates until 1987 rates could be implemented so that yard debris disposed in the landfill would continue to be minimized during that interim period.

A discussion followed about the current status of the yard debris stockpiled at the Landfill. Norm Wietting, Solid Waste Operations

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Manager, acknowledged it would take staff at least six months to process the estimated 50,000 yards of debris stockpiled. He also explained staff had distributed ads identifying other processors of yard debris so that Metro's program would not have negative effects on private processors.

Responding to Councilor Gardner's question, Mr. Wietting said the yard debris diverted represented about one percent of all waste disposed in the landfill.

Motion: Councilor Gardner moved for adoption of Ordinance No. 86-211 and Councilor Kirkpatrick seconded the motion.

Presiding Officer Waker opened the public hearing on the ordinance. There being no testimony, he closed the hearing and announced the second reading of the Ordinance would occur at the Council meeting of November 20, 1986.

7.2 Consideration of Ordinance No. 86-212, for the Purpose of Amending Metro Code Section 5.02.050 to Allow for the Exemption of Solid Waste from the Metro Regional Transfer Charge when it is Delivered to Marion County Solid Waste Facilities by Commercial Haulers (First Reading and Public Hearing)

The Clerk read the Ordinance by title only for a first time.

Rich McConaghy, Solid Waste Analyst, reviewed staff's report. On September 23, 1986, the Council approved an agreement with Marion County to allow for the delivery of a portion of the region's waste to the Brooks mass burn facility. The purpose for exempting directly hauled waste from the Metro regional transfer charge was to provide an incentive for commercial haulers to use the Marion County facility rather than Clackamas Transfer & Recycling Center. This, he explained, would serve to reduce flows at CTRC (as required by Oregon City) and at the St. Johns Landfill.

Councilor Kelley said she had visited with Marion County officials the previous day. Some of the officials expressed dissatisfaction that Metro haulers would, under the new agreement, pay less for waste disposal than would Marion County haulers. The Councilor said she was concerned about Metro's relationship with the County and thought it better for the County's Board of Commissioners to approve all arrangements before Metro's Council adopted the Ordinance.

Doug Drennen, Engineering/Analysis Manager, said he was involved in all negotiations with Marion County. He said the County requested Metro provide them with additional waste which would result in more revenue for their mass burn facility and therefore, cost savings to

Metro Council November 20, 1986 Page 5

Presiding Officer Waker said it would be some time before the Council was in a position to make decisions about employment, but he would make sure the Cenvention Center Project Committee was informed about the Committee for Responsible Development's concerns. Councilor Ragsdale, newly appointed Chair of the Convention Center Committee said he would make sure Mr. Litticoat was placed on the Committee's mailing list for meeting agendas.

### CONSENT AGENDA

Motion: Councilor Van Bergen moved to approve the Consent Agenda and Councilor Kirkpatrick seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Collier, Cooper, DeJardin, Frewing,

Gardner, Hansen, Kelley, Kirkpatrick, Ragsdale,

Van Bergen and Waker

Absent: Knowles

The motion carried. The following minutes were approved and Resolution adopted:

- 6.1 Minutes of October 23, 1986
- 6.2 Resolution No. 86-700, for the Purpose of Authorizing Federal-Aid Urban Funds to Facilitate Expansion of Metro's Technical Services to Clackamas, Washington and Multnomah Counties

#### ORDINANCES

7.1 Consideration of Ordinance No. 86-211, for the Purpose of Modifying and Continuing a Temporary Reduction in Disposal Rates for Source Separated Yard Debris at the St. Johns Landfill (Second Reading)

The Clerk read the Ordinance a second time by title only. There was no discussion on the Ordinance.

Motion: The motion to adopt Ordinance No. 86-211 was made by Councilors Gardner and Kirkpatrick at the meeting of November 13, 1986.

Vote: A vote on the motion resulted in:

Ayes: Councilors Collier, Cooper, DeJardin, Frewing, Gardner, Hansen, Kelley, Kirkpatrick, Ragsdale, Van Bergen and Waker Metro Council November 20, 1986 Page 6

Absent: Knowles

The motion carried and Ordinance No. 86-211 was adopted.

Consideration of Ordinance No. 86-212, for the Purpose of Amending Metro Code Section 5.02.050 to Allow for the Exemption of Solid Waste from the Metro Regional Transfer Charge when it is Delivered to Marion County Solid Waste Facilities by Commercial Haulers (Second Reading)

The Clerk read the Ordinance a second time by title only. There was no discussion on the Ordinance.

Motion: The motion to adopt Ordinance No. 86-212 was made by

Councilors DeJardin and Van Bergen at the meeting of

November 13, 1986.

Vote: A vote on the motion resulted in:

Ayes: Councilors Collier, Cooper, DeJardin, Frewing,

Gardner, Hansen, Kelley, Kirkpatrick, Ragsdale,

Van Bergen and Waker

Absent: Knowles

The motion carried and Ordinance No. 86-212 was adopted.

#### 8. RESOLUTIONS

8.2 Consideration of Resolution No. 86-701, for the Purpose of Endorsing the Conclusions and Recommendations of the Oregon Roads and Transit Finance Studies

Andy Cotugno, Transportation Director, reviewed staff's written report in detail. He explained the state-wide roads and transit finance studies were conducted separately but were coordinated to ensure compatible recommendations. He then discussed Attachment A to the Resolution (Oregon Transit Finance Study Advisory Committee: Recommendations for Transit Funding).

Regarding the transit study, Councilor Kelley was concerned that disabled transit users had not been interviewed regarding their future transit needs. She served on the Committee on Accessible Transit and said that committee had not heard of any discussion with the disabled regarding transit needs. Mr. Cotugno thought disabled citizens had participated in the study.

After Mr. Cutogno's review of Attachment B to the Resolution (Oregon Roads Finance Study: Recommendations for Highway Funding), Coun-



# **METRO**

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

November 26, 1986

.Mr. Charles D. Cameron County Administrator Washington County Courthouse 150 North First Avenue Hillsboro, Oregon 97123

Metro Council

Richard Waker Presiding Officer District 2

Jim Gardner Deputy Presiding Officer District 3

Bob Oleson District 1

Corky Kirkpatrick District 4

Tom DeJardin District 5

George Van Bergen District 6

Sharron Kelley District 7

John Frewing District 8

Tanya Collier District 9

Larry Cooper District 10

Marge Kafoury District 11

Gary Hansen District 12

Executive Officer Rick Gustafson Dear Mr. Cameron:

Enclosed are true copies of the following ordinances adopted by the Council of the Metropolitan Service District at their meeting of November 20, 1986. Please file these ordinances in the Metro files maintained by your county.

Ordinance No. 86-211, for the Purpose of Modifying and Continuing a Temporary Reduction in Disposal Rates for Source Separated Yard Debris at the St. Johns Landfill

Ordinance No. 86-212, for the Purpose of Amending Metro Code Section 5.02.050 to Allow for the Exemption of Solid Waste From the Metro Regional Transfer Charge When it is Delivered to Marion County Solid Waste Facilities by Commercial Haulers

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Sincerely,

A. Marie Nelson

Clerk of the Council

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Enclosures (2)



# **METRO**

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

November 26, 1986

Ms. Jane McGarvin Clerk of the Board Multnomah County Courthouse 1021 S.W. Fourth Avenue Room 606 Portland, Oregon 97204

#### Metro Council

Richard Waker Presiding Officer District 2

Jim Gardner Deputy Presiding Officer District 3

Bob Oleson District 1

Corky Kirkpatrick District 4

Tom DeJardin District 5

George Van Bergen District 6

Sharron Kelley District 7

John Frewing District 8

Tanya Collier

District 9 Larry Cooper District 10

Marge Kafoury District 11

Gary Hansen District 12

Executive Officer Rick Gustafson Dear Jane:

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Ordinance No. 86-212, for the Purpose of Amending Metro Code Section 5.02.050 to Allow for the Exemption of Solid Waste From the Metro Regional Transfer Charge When it is Delivered to Marion County Solid Waste Facilities by Commercial Haulers

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Sincerely,

A. Marie Nelson

Clerk of the Council

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Enclosures (2)



### **METRO**

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

November 26, 1986

.Ms. Juanita Orr
County Clerk
Clackamas County Courthouse
8th and Main
Oregon City, Oregon 97045

Metro Council

Richard Waker Presiding Officer District 2

Jim Gardner Deputy Presiding Officer District 3

Bob Oleson District 1

Corky Kirkpatrick District 4

Tom DeJardin District 5

George Van Bergen District 6

Sharron Kelley District 7

John Frewing District 8

Tanya Collier District 9

Larry Cooper District 10

Marge Kafoury District 11

Gary Hansen District 12

Executive Officer Rick Gustafson Dear Ms. Orr:

Enclosed are true copies of the following ordinances adopted by the Council of the Metropolitan Service District at their meeting of November 20, 1986. Please file these ordinances in the Metro files maintained by your county.

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Ordinance No. 86-212, for the Purpose of Amending Metro Code Section 5.02.050 to Allow for the Exemption of Solid Waste From the Metro Regional Transfer Charge When it is Delivered to Marion County Solid Waste Facilities by Commercial Haulers

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Sincerely,

A. Marie Nelson

Clerk of the Council

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Enclosures (2)