

A G E N D A

600 NORTHEAST GRAND AVENUE | PORTLAND, OREGON 97232 2736
TEL 503 797 1542 | FAX 503 797 1793



METRO

Agenda

MEETING: METRO COUNCIL REGULAR MEETING
DATE: January 6, 2000
DAY: Thursday
TIME: 2:00 PM
PLACE: Metro Council Chamber

CALL TO ORDER AND ROLL CALL

- 1. COUNCIL REORGANIZATION**
 - 1.1 Presiding Officer Nominations**
 - 1.2 Resolution No. 00-2886, For the Purpose of Reorganizing the Metro Council for 2000.**
- 2. INTRODUCTIONS**
- 3. CITIZEN COMMUNICATIONS**
- 4. EXECUTIVE OFFICER COMMUNICATIONS**
- 5. AUDITOR COMMUNICATIONS**
- 6. MPAC COMMUNICATIONS**
- 7. COUNCILOR COMMUNICATION**

ADJOURN

Cable Schedule for January 6, 2000 Metro Council Meeting

	Sunday (1/9)	Monday (1/10)	Tuesday (1/11)	Wednesday (1/12)	Thursday (1/6)	Friday (1/7)	Saturday (1/8)
CHANNEL 11 (Community Access Network) (most of Portland area)						2:00 P.M. *	
CHANNEL 21 (TVCA) (Washington Co., Lake Oswego, Wilsonville)	7:00 P.M. *	1:00 A.M. *		7:00 P.M. *			
CHANNEL 30 (TVCA) (NE Washington Co. - people in Wash. Co. who get Portland TCI)	7:00 P.M. *			7:00 P.M.*			
CHANNEL 30 (CityNet 30) (most of Portland area)		POSSIBLE 2:00 P.M. (previous meeting)					
CHANNEL 30 (West Linn Cable Access) (West Linn, Rivergrove, Lake Oswego)		10:00 A.M. (previous meeting)	7:00 P.M. (previous meeting)			8:00 P.M. (previous meeting)	
CHANNEL 33 (ATT Consumer Svcs.) (Milwaukie)	4:00 P.M. (previous meeting)					10:00 P.M. (previous meeting)	9:00 A.M. (previous meeting)

* These meetings may be preceded by a 30-minute public affairs program, *The Regional Report*, produced by Metro.

Agenda items may not be considered in the exact order. For questions about the agenda, call Clerk of the Council, Chris Billington, 797-1542. Public Hearings are held on all ordinances second read and on resolutions upon request of the public. Documents for the record must be submitted to the Clerk of the Council to be considered included in the decision record. Documents can be submitted by email, fax or mail or in person to the Clerk of the Council. For assistance per the American Disabilities Act (ADA), dial TDD 797-1804 or 797-1540 (Council Office).

**FOR THE PURPOSE OF REORGANIZING
THE METRO COUNCIL FOR 2000**

RESOLUTION NO. 00-2886

Introduced by Presiding Officer
Rod Monroe

WHEREAS, Pursuant to Section 16 of the 1992 Metro Charter and Chapter 2.01 of the Metro Code, the Metro Council elects its presiding officer each year; and

WHEREAS, The presiding officer appoints councilors to serve as members of the standing committees of the Council and appoints councilors to serve as members of other Council-related committees or positions, and

WHEREAS, there is a need to restructure the level of legislative and policy oversight that can best be provided through the council committee system, now, therefore,

BE IT RESOLVED,

1. That the Metro Council has elected Councilor David Bragdon to serve as its presiding officer during 2000. Councilor Ed Washington is named Deputy Presiding Officer.
2. That the Metro Council confirms and acknowledges the presiding officer's authority to appoint and remove standing committee members.
3. The Transportation Planning, Growth Management, Metro Operations and Regional Environmental Management committees are continued. A Budget and Finance Committee and a Federal and State Legislature Agenda Committee are established.

ADOPTED by the Metro Council this 6th day of January, 2000.

David Bragdon, Presiding Officer

Approved as to form:

Daniel B. Cooper, General Counsel

c:r00-2886
jas

EXHIBIT "A"

COUNCIL STANDING COMMITTEE MEMBERSHIP*

Growth Management Committee: Councilor Park, Chair; Councilor Washington, Vice-Chair; Councilor Monroe

Regional Environmental Management Committee: Councilor Washington, Chair; Councilor McLain, Vice-Chair; Councilor Park

Transportation Planning Committee: Councilor Monroe, Chair; Councilor Kvistad, Vice-Chair; Councilor McLain

Metro Operations Committee: Councilor Monroe, Chair; Councilor Atherton, Vice Chair; Councilor Washington

Budget & Finance Committee: Councilor McLain, Chair; Councilor Atherton, Vice-Chair; Councilor Monroe

Federal & State Legislative Agenda Committee: Councilor McLain, Chair; Councilor Park, Vice-Chair; Councilor Atherton

* The presiding officer may serve as a member of any standing committee, serve as a member of a committee to create a quorum or, fill a committee vacancy as a result of a vacancy on the Council.

EXHIBIT "B"

COUNCILOR ANCILLARY APPOINTMENTS

Council Parliamentarian: Councilor Kvistad

Friends of the Washington Park Zoo Board of Directors: Councilor Kvistad,
Councilor Washington

Joint Policy Advisory Committee on Transportation: Councilor Kvistad, Chair;
Councilor Monroe, Vice-Chair; Councilor Washington; Councilor McLain (Alt.)

Metro Policy Advisory Committee: Councilor Park; Councilor McLain, Councilor
Monroe.

Greenspaces Citizens Advisory Committee: Councilor Washington, Councilor
Atherton, Councilor McLain

Greenspaces Liaison: Councilor McLain

Metro CCI Liaison: Councilor Atherton, Councilor McLain (Alternate)

Oregon Regional Council Association Board of Directors: Councilor Monroe,
Councilor Bragdon (Alternate)

Regional Emergency Management Policy Advisory Committee: Councilor
Washington, Councilor McLain

Regional Water Services Leadership Group: Councilor McLain, Councilor Park,
Councilor Atherton (Alternate)

Smith and Bybee Lakes Management Committee: Councilor Washington, Councilor
Park.

Regional Environmental Management Policy Advisory Committee (SWAC):
Councilor Washington, Chair; Councilor Park

Regional Environmental Management Rate Review Committee: Councilor McLain,
Councilor Park (Alternate)

SW Washington Regional Transportation Policy Committee: Councilor Monroe,
Councilor Washington

Tri-Met Committee on Accessible Transportation: Councilor Atherton, Councilor
Monroe

Regional Water Consortium: Councilor McLain; Councilor Atherton (Alternate)

Water Resources Policy Advisory Committee: Councilor McLain, Chair; Councilor
Atherton (alternate)

Washington County Transportation Advisory Group: Councilor Kvistad

Neighboring Cities Grant: Councilor McLain

Cascadia Task Force: Councilor Washington, Councilor Bragdon

1% for Art: Councilor Kvistad

Portland/Multnomah County Progress Board: Councilor Park

Portland State Institute of Urban Studies: Councilor Bragdon, Councilor Park

Columbia Slough Watershed Council: Councilor Park

Metro Central Enhancement Committee: Councilor Atherton

Metro North Portland Enhancement Committee: Councilor Washington

JPACT Bi-State Transportation Committee: Councilor Monroe

Housing Technical Advisory Committee: Councilor Washington

EXHIBIT "C"

COUNCIL REGULAR MEETING SCHEDULE

*Meetings held the 1st and 3rd full weeks of the month

Monday

TBA Budget & Finance Committee

TBA Federal & State Legislative Agenda Committee

Tuesday

TBA Growth Management Committee

TBA Transportation Planning Committee

Wednesday

TBA Regional Environmental Management Committee

TBA Metro Operations Committee

*Meeting held on the 2nd and 4th full weeks of the month (as needed)

Tuesday

2:00 PM Council Informal Meeting with Executive Officer

*Meetings held weekly

Thursday

2:00 PM Council

* Regularly scheduled committee meeting times may be changed by an unanimous vote of the committee members as long as it does not conflict with times of other standing committees or meetings of the Metro Council.

ELECTION OF PRESIDING OFFICER

Rod Monroe:

Announce that the Council Presiding Officer for 2000 will be elected according to the Metro Code Section 2.01.010.

Explain that nominations will be received for Presiding Officer and the voting will be accomplished by written ballot.

Indicate that nominations do not require a second, and a nominee must receive four votes in order to be elected.

Add that if four votes are not cast for one candidate, another ballot will be distributed and voting will continue until one nominee receives four votes.

Announce that nominations for Presiding Officer are now open.

After nominations are completed ask Council Staff to distribute the ballots.

The clerk will then tally the votes and report the results.

Announce the new Presiding Officer for calendar year 2000 and turn the gavel over to that person.

2. *Switch seats with David Bragdon*

David Bragdon:

3. Have the clerk of the council read Resolution No. 00-2886 into the record.

Resolution No. 00-2886, For the Purpose of Reorganizing the Metro Council for 2000.

Motion: Councilor moves the Resolution No. 00-2886.

Seconded: Councilor seconded the motion.

Call the vote, declare the results. *(The motion passed)*

4. Give your remarks and then go down the line of councilors beginning with Councilor Monroe.

Metro Presiding Officer Ballot for 2000

David BAAGDON

Presiding Officer

Edward J. Washby

Councilor's Signature

Metro Presiding Officer Ballot for 2000

Councilor Bragdon

Presiding Officer

Rehaya D. Park

Councilor's Signature

Metro Presiding Officer Ballot for 2000

David Bragdon

Presiding Officer

Susan McLean

Councilor's Signature

Metro Presiding Officer Ballot for 2000

David Bragdon

Presiding Officer

Raf Morrow

Councilor's Signature

Metro Presiding Officer Ballot for 2000

DAVID BRAGDON

Presiding Officer

[Handwritten Signature]

Councilor's Signature

Metro Presiding Officer Ballot for 2000

David Brugdon

Presiding Officer

Sam Bush

Councilor's Signature

Metro Presiding Officer Ballot for 2000

Frederon

Presiding Officer

John W. Horton

Councilor's Signature

THANKS TO ROD FOR BRINGING A TONE OF CIVILITY AND DIGNITY TO THESE CHAMBERS OVER THE PAST YEAR.

COUNCILOR MONROE IS A HISTORIAN, AS WELL AS A DESCENDENT OF HISTORY, AND HISTORY WILL RECORD HIS TERM AS PRESIDING OFFICER AS ONE WHEN:

- INNOVATIVE PLANS WERE MADE TO EXPAND THE EXPO CENTER AND CONVENTION CENTER, WITHOUT ANY NEW PROPERTY TAXES
- GARBAGE TRANSPORTATION AND DISPOSAL COSTS WERE REDUCED
- IMPORTANT MEASURES WERE IMPLEMENTED TO PROTECT OUR STREAMS
- HUNDREDS OF ACRES OF PARKS WERE PRESERVED FOR PERPETUITY

MORE IMPORTANTLY, THE "MONROE DOCTRINE" HAS BEEN ONE UNDER WHICH LIVELY POLICY DISCUSSIONS, NOT PERSONALITY CONFLICTS, CHARACTERIZED THE DELIBERATIONS OF THIS COUNCIL. YOU FOSTERED AN ATMOSPHERE IN WHICH HONEST PEOPLE COULD AGREE TO DISAGREE, AND A COUNCIL ON WHICH EVERYONE – EVEN FIRST-YEAR COUNCILORS – COULD PARTICIPATE AND CONTRIBUTE. THE TONE THAT YOU SET IN THIS BUILDING, AND IN YOUR REACHING OUT TO LOCAL OFFICIALS THROUGHOUT THE REGION, WILL CONTINUE TO SERVE US WELL. THANK YOU.

IT MAY BE REVEALING ABOUT THE RECREATIONAL HABITS OF MY FAMILY, OR SIMPLY A GENERATIONAL STATEMENT, THAT ONE OF MY YOUNGER RELATIVES SAID TO ME, "HEY, I SAW IN THE PAPER THAT YOU MIGHT BE CHOSEN AS THE NEXT HOST OF THE METRO COUNCIL SHOW." WHILE I AM NOT READY TO BE THE NEXT JERRY SPRINGER, THE TITLE OF "HOST" FEELS MORE COMFORTABLE THAN THE MORE INTIMIDATING OR MISUNDERSTOOD CONNOTATIONS OF THE TITLE OF PRESIDING OFFICER.

CONTRARY TO WHAT SOME PEOPLE MAY THINK, THE PRESIDING OFFICER DOES NOT SET POLICY – THE COUNCIL AS A WHOLE IS QUITE CAPABLE OF DOING THAT BY DISCUSSION AND VOTES OF THE MAJORITY THAT MAY OR MAY NOT INCLUDE ME, THANK YOU VERY MUCH. IN MOST RESPECTS, I WORK FOR THE COUNCIL, NOT THE OTHER WAY AROUND.

IN FACT, THE ONE AND ONLY TIME THIS YEAR THAT I GET TO GO FIRST IN EXPRESSING MY PERSONAL OPINIONS IS **RIGHT NOW**, SO I BETTER MAKE THE MOST OF IT – BECAUSE AS SOON AS I FINISH, I WILL ASK THE OTHER SIX TO SHARE THEIR ASPIRATIONS FOR THE YEAR AHEAD TOO.

KNOWING THIS GREAT TEAM UP HERE, LET ME FORESHADOW MY SURVIVAL PHILOSOPHY BY QUOTING THE INSPIRED WORDS OF FRANK “THE FLAKE” PETERS, WHO MANAGED THE MINOR LEAGUE PORTLAND MAVERICKS BASEBALL TEAM IN THE 1970S. FRANK THE FLAKE, WHO NOW COOKS AT THE GRAND AVENUE CAFÉ DOWN THE STREET, EXPLAINED HIS SUCCESS AS A MANAGER WITH THIS PRINCIPLE, WHICH I TAKE TO HEART: “JUST KEEP THE HALF OF THE TEAM THAT HATES YOUR GUTS AWAY FROM THE HALF THAT

HASN'T MADE UP ITS MIND YET." I WILL DO MY BEST.

FROM THEORY TO REALITY. THAT IS WHAT OUR WORK THIS YEAR MUST BE ABOUT. FROM THEORY TO REALITY: AN AGENCY, AND IDEAS, THAT MUST COME OF AGE. PROMISE THAT MUST BECOME PRODUCT.

FOUR EXAMPLES THAT WE NEED TO MOVE FROM THEORY TO REALITY.

ONE, OUR PRIMARY MISSION: THAT AMBIGUOUS THING CALLED "GROWTH MANAGEMENT". WE HAVE BEEN TALKING ABOUT THE YEAR 2040 AS IF IT WERE FAR OFF. 2000 ONCE SEEMED FAR OFF TOO, AND NOW THAT WE'RE IN 2000, SUDDENLY 2040 DOESN'T SEEM SO FAR OFF. THE CALENDAR HAS BROUGHT US A SIGNIFICANT YEAR CLOSER TO THE REAL 2040, BUT HAVE EVENTS ON THE GROUND AROUND US REALLY BROUGHT US CLOSER TO THE 2040 WE ENVISIONED WANTING? WE NEED TO ASK OURSELVES THAT AT THE END OF EACH DAY FROM NOW THROUGH 2039.

THOUSANDS OF CITIZENS IN THE REGION HELPED METRO COUNCILORS AND STAFF PAINT A PICTURE AND DRAW MAPS OF WHAT THAT FUTURE COULD BE LIKE. BUT THE 2040 WE HAVE OVERWHELMINGLY SAID WE WANT WILL END UP AS NOTHING BUT ANOTHER PLAN GATHERING DUST ON A SHELF, UNLESS SOMEONE OUT THERE – THOUSANDS OF SOMEONES – STEP UP TO EMBRACE IT AND LIVE IT: TO FINANCE IT, TO RENOVATE OR BUILD IT, TO BUY IT AND WANT TO LIVE IN IT. GOVERNMENT PLANS DO NOT BUILD LIVABLE COMMUNITIES, BUT THEY CAN GIVE PEOPLE THE TOOLS TO BUILD LIVABLE COMMUNITIES. HAVE WE DONE SO?

UNFORTUNATELY, AT A MOMENT IN HISTORY WHEN THE TRUE CHOICES IN LAND USE PLANNING NEED TO BE MADE MORE REAL TO PEOPLE, WE HAVE INSTEAD MADE THE SUBJECT MORE ABSTRACT. PLANNING IN OREGON HAS LOST ITS SOUL.

IN OUR COUNCIL DELIBERATIONS, OSTENSIBLY INTENDED TO "SHAPE COMMUNITIES", THE LAW NOW FORCES US TO OBSESS EXCLUSIVELY ABOUT ISSUES WHICH HAVE LITTLE TO DO WITH REAL-WORLD COMMUNITY. WE ARE CONDITIONED TO AUTOMATICALLY ASK ONLY, "WHAT WILL A PARTICULAR LEGISLATIVE CHAIRPERSON IN SALEM THINK OF THIS DECISION?" OR "WHAT WOULD A LEGAL BRIEF TO THE COURT OF APPEALS LOOK LIKE?" RATHER THAN ASK THE QUESTIONS WE *SHOULD* BE ASKING, LIKE: "WHAT WOULD A LANDSCAPE PAINTER THINK OF THIS DECISION?" OR "WHAT WOULD CHILDREN FEEDING DUCKS AT A POND LOOK LIKE?"

WE MUST HELP OUR CITIZENS RESTORE THE SOUL OF PLANNING, AND REINTRODUCE IT TO THE ARCHITECTS, ARBORISTS, POETS AND NEIGHBORS WHO GIVE IT LIFE, ALONG WITH THE STATISTICIANS AND LAWYERS WHO DOMINATE THE FIELD TODAY.

FOR OUR PART, METRO MUST – AND WILL – COMPLY WITH THE PROVISIONS OF STATE LAW THAT HAVE CONVERTED OREGON'S ONCE-VAUNTED SYSTEM OF LAND USE PLANNING INTO AN EXERCISE IN BEAN-COUNTING. WE HAVE PROVEN TO BE ACCOMPLISHED AT BEAN-COUNTING, BUT AS THE GREAT LAND USE PLANNER T.S. ELIOT WROTE, "WHERE IS THE WISDOM WE HAVE LOST IN KNOWLEDGE? WHERE IS THE KNOWLEDGE WE HAVE LOST IN INFORMATION?" I CAN PLEDGE THAT WE WILL INDEED GATHER THE INFORMATION, WE WILL INDEED MAKE DECISIONS AS REQUIRED – AND THEN WE WILL MOVE AHEAD IN THE NAME OF KNOWLEDGE AND WISDOM, AS WELL AS COMMON SENSE, NOT JUST DATA COLLECTION.

IN OUR SEARCH FOR WISDOM, WE WILL CAREFULLY MANAGE THE URBAN GROWTH BOUNDARY AS A MEANS TO AN END OF MANAGING GROWTH, NOT AS IF THE U.G.B. WERE AN END UNTO ITSELF. AS ARCHITECT ANDRES DUANY POINTED OUT, A TIGHT URBAN GROWTH BOUNDARY IS INDEED ONE NECESSARY COMPONENT OF MAINTAINING A VITAL REGION, BUT IT IS NOT IN AND OF ITSELF SUFFICIENT.

IN OREGON, THE U.G.B. HAS BEEN SUCCESSFUL IN CONTAINING – NOT PREVENTING, BUT CONTAINING – THE GEOGRAPHIC EXTENT OF SPRAWL, BUT THAT ACCOMPLISHMENT, WHILE BEYOND THE ABILITY OF A PHOENIX OR A HOUSTON, IS STILL A DEFENSIVE, DEFEATIST ONE. MERELY PREVENTING THE WORST IS NOT THE SAME AS ACHIEVING THE BEST. I DID NOT ENTER PUBLIC SERVICE JUST IN THE NAME OF PREVENTING THE WORST. IT IS TIME TO TURN OUR ATTENTION TO ACHIEVING THE BEST. THAT MEANS NOT MERELY PROTECTING FARMLAND AND FORESTLAND OUTSIDE THE BOUNDARY, BUT BUILDING A GREAT CITY INSIDE THE BOUNDARY.

FOR PEOPLE ON BOTH SIDES OF THE SPRAWL DEBATE, THIS NEW CHALLENGE TO ACHIEVE THE BEST WILL REQUIRE RETHINKING OLD POSITIONS WHICH HAVE BECOME WORN.

FOR ADVOCATES OF A TIGHT URBAN GROWTH BOUNDARY, AND I COUNT MYSELF ONE, LET ME SUGGEST A SECRET: *WE ARE WINNING*. WHILE WE NEED TO BE EVER-VIGILANT, IF WE CONTINUE RE-FIGHTING TINY, OLD BATTLES THAT WE HAVE FOR MOST INTENTS AND PURPOSES ALREADY WON, WE RISK LOSING MUCH MORE.

AND FOR ADVOCATES OF BUSINESS-AS-USUAL, 1950S STYLE, WHOSE TESTIMONY IN THIS CHAMBER SOMETIMES SUGGESTS WE SHOULD EMULATE COLUMBUS, OHIO OR LAS VEGAS, NEVADA: YOU TOO ARE FIGHTING AN OLD BATTLE, ONE THAT EVEN YOUR PRIVATE SECTOR COMPATRIOTS IN THE ATLANTA CHAMBER OF COMMERCE OR SILICON VALLEY INDUSTRIAL ASSOCIATION HAVE GIVEN UP. IN THIS KNOWLEDGE-BASED WORLD, THE POTENTIAL WEALTH AND ECONOMIC COMPETITIVENESS OF A REGION IS NO LONGER MEASURED BY HOW MANY WAL-MARTS AND BURGER KINGS CAN BE SPREAD FROM SANDY TO THE COAST RANGE, BUT BY THE QUALITY OF LIFE.

THE SECOND, AND RELATED, AREA WHERE WE NEED TO MOVE FROM THEORY TO REALITY THIS YEAR IS THE INTEGRATION OF NATURAL RESOURCE PROTECTION INTO OUR LAND USE PLANNING PROGRAM. LAND USE PLANNING IS ABOUT BUILDINGS AND BUSES, BUT IS ALSO ABOUT STREAMS AND TREES. THE FEDERAL GOVERNMENT'S LISTING OF VARIOUS FISH SPECIES AS THREATENED OR ENDANGERED HAS BEEN THE SUBJECT OF STUDY AND TALK, BUT IN THE COMING YEAR THE REGION'S RESPONSE TO IT WILL NEED TO BECOME REALITY.

THIRD, THE STAFF AND CITIZENS HAVE DONE A TREMENDOUS JOB OF MOVING THE GREENSPACES MASTER PLAN FROM THEORY TO REALITY, BY PURCHASING OVER 5,000 ACRES OF DISTINCTIVE PARKLAND AND HABITAT. IN THE COMING YEAR, WE WILL CONTINUE TO REDEEM THAT PROMISE MADE TO VOTERS IN 1995 WITH MORE ACQUISITIONS, BUT TO TRULY REDEEM IT WE WILL NEED TO CONTEMPLATE THE NEXT STEP: FINDING THE RESOURCES TO PROTECT AND IMPROVE THE SITES WE HAVE ALREADY ACQUIRED.

THE SUZHOU ARCHITECT WEN ZHENGMING, WHO LIVED FROM 1470 TO 1559 AND WHOSE WORK IS STILL SHAPING THE CHINESE CLASSICAL GARDEN IN DOWNTOWN PORTLAND TODAY, WROTE "EVEN IN THIS MUNDANE WORLD, TRULY IN THE MIDST OF A CITY THERE CAN BE MOUNTAIN AND FOREST." IT WILL BE OUR ULTIMATE ACCOMPLISHMENT TO HAVE THE BEST OF URBANITY AND THE BEST OF NATURE CLOSE AT HAND.

FOURTH, TRANSPORTATION: WE CANNOT KEEP COASTING ON THE MOMENTUM OF A FEW GOOD DECISIONS MADE IN THE 1970S. NOR CAN WE AFFORD TO KEEP PLANNING TO BUILD EXPANSIVE INFRASTRUCTURE WHEN WE DO NOT HAVE THE MONEY TO MAINTAIN WHAT WE ALREADY HAVE. THE OLD WAYS ARE NOT WORKING. SOMEONE WROTE THAT THE GREATEST ACCOMPLISHMENT OF THAT GREAT TRANSPORTATION PLANNER OF THE 1490S CHRISTOPHER COLUMBUS WAS THAT "IT IS HARDER TO UNLEARN THAN TO LEARN". TO RECOGNIZE AMERICA, HE FIRST HAD TO UNLEARN THAT IT WAS INDIA. UNFORTUNATELY, HAVING WATCHED THE DEVASTATING WAY IN WHICH TRANSPORTATION DEVELOPED IN THE SECOND HALF OF THE TWENTIETH CENTURY, IT NOW SEEMS THAT PERHAPS TRANSPORTATION POLICY MAKERS STILL HAVE MORE TO UNLEARN THAN TO LEARN.

AGAIN, METRO IS IN THE FOREFRONT OF THE THEORY THAT TRANSPORTATION SHOULD SERVE COMMUNITY RATHER THAN COMMUNITY BEING SACRIFICED FOR TRANSPORTATION – BUT NOW WE NEED TO MAKE SURE THAT THE REALITY OF DOLLARS MAKES THAT THEORY COME TRUE.

FINALLY, THE NOTION OF REGIONAL GOVERNMENT ITSELF IS READY TO COME OF AGE, AND MOVE FROM GRAND THEORY TO REALITY. CIVICS PROFESSORS IN KNOXVILLE OR INDIANAPOLIS KNOW ABOUT METRO, BUT DO PEOPLE IN HILLSBORO AND GLADSTONE AND LAURELHURST TRULY FEEL A PART OF IT?

BY THE NATURE OF OUR UNDERTAKING, NONE OF US CAN MOVE ANY OF THESE TOPICS FROM THEORY TO REALITY ALONE. SO I AM ASKING FOR YOUR HELP.

FIRST, TO MY SIX COLLEAGUES: WHEN I WOKE UP THIS MORNING, I HAD 200,000 CONSTITUENTS. I NOW HAVE 200,000 AND SIX. I EXPECT THESE SIX NEW CONSTITUENTS MAY BE MORE DEMANDING THAN THE FIRST 200,000! I WILL TRY TO SERVE YOU WELL AND EMPOWER EACH OF YOU TO GIVE ALL THE TALENTS THAT I KNOW YOU HAVE.

TO MR BURTON: WE ARE HAPPY TO HAVE YOU BACK AFTER YOUR SURGERY, AND LOOK FORWARD TO WORKING WITH YOU. THE HALLWAY BETWEEN OUR OFFICES IS SHORT, AND THE TRAFFIC GOES BOTH WAYS, SO I LOOK FORWARD TO WELCOMING YOU TO OUR END OF THE BUILDING AS OFTEN AS YOU LIKE, AND VISITING YOU AT YOUR END OF THE BUILDING JUST AS FREQUENTLY.

TO THE MANY GREAT PEOPLE WHO WORK HERE: WE HAVE THE OPPORTUNITY TO WORK ON ISSUES THAT PUBLIC SERVANTS IN OTHER PARTS OF THE COUNTRY ONLY DREAM ABOUT. WE MUST NOT LOSE THAT EDGE OR THAT EXCITEMENT, JUST BECAUSE OF A FEW NAY-SAYERS IN OUR BACKYARD.

THE SEVEN OF US MAY ALLOCATE THE PAYROLL BUDGET, AND MR BURTON MAY SIGN THE PAYROLL CHECKS, BUT LET'S END THE CONFUSION ABOUT WHO YOU WORK FOR: YOU, LIKE THE SEVEN OF US AND LIKE MR BURTON, WORK FOR THE PEOPLE OUT THERE WHO PAY ALL OUR SALARIES. AND WHILE SOME OF THEM MAY SOMETIMES SEEM UNAPPRECIATIVE OF OUR EFFORTS, IN THE LONG RUN THE REWARDS OF SERVING THEM SHOULD MAKE THIS AN EXCITING PLACE TO WORK.

TO OTHER LOCAL OFFICIALS AROUND THE REGION, FROM PLANNING COMMISSIONERS TO COUNTY COMMISSIONERS TO CITY MANAGERS: YOU ARE THE KEY LINK BETWEEN THEORY AND REALITY. METRO IS HERE TO HELP YOU ALL, COLLECTIVELY, ACCOMPLISH THE THINGS THAT WE CANNOT POSSIBLY ACCOMPLISH WORKING IN ISOLATION. IT'S INTERDEPENDENT: WITHOUT YOUR IMPLEMENTATION THROUGH THOUSANDS OF OFTEN-PAINSTAKING DECISIONS AT THE LOCAL LEVEL, METRO'S 2040 PLAN WILL REMAIN AN ABSTRACT, MEANINGLESS DOCUMENT. BUT WITHOUT METRO'S 2040 PLAN, YOUR OWN EFFORTS CANNOT ACHIEVE EVERYTHING THAT THE REGION CAN ACHIEVE TOGETHER. YOU AND WE ARE IN THE SAME WATERS, BUT I RESPECT THAT WE ARE NOT IN THE SAME BOAT.

TO THE PEOPLE: IN YOUR HANDS, MUCH MORE THAN MINE, IS THE ANSWER TO WHETHER THIS GRAND EXPERIMENT WILL SUCCEED, AND WHETHER THE THEORIES YOU HAVE SUPPORTED AT THE BALLOT BOX AND AT PUBLIC MEETINGS WILL BECOME REALITY. I CAN ONLY OFFER MY HONEST APPRAISAL OF THE CHOICES BEFORE US, AND THE WILLINGNESS TO MAKE DECISIONS.

GREAT CITIES, WHETHER ANCIENT ATHENS OR RENAISSANCE FLORENCE, THE PARIS OF THE 1890S, OR THE PORTLAND OF 2040, ARE NOT BUILT JUST WITH PLANS AND TALK AND 100% AGREEMENT ON EVERYTHING. (IN FACT, PERHAPS THE GREATEST CITY OF ALL, JERUSALEM, IS BUILT ON THE COMPLETE ABSENCE OF ALL THESE THINGS!) AND NONE OF THEM ARE BUILT BY GOVERNMENT ACTING ALONE. GREAT CITIES, LIKE THE GREAT NEIGHBORHOODS THAT OF NECESSITY COMPOSE GREAT CITIES, ARE BUILT NOT WITH ABSOLUTE CONSENSUS, BUT WITH IMAGINATION, ENERGY, RISK-TAKING, AND THE ROUGH AND TUMBLE OF DECISIONS THAT ARE SOMETIMES HOOTED AT BY A VOCAL MINORITY.

THE ONE THING I CAN PROMISE YOU IS THAT CHANGE WILL HAPPEN. CHANGE IS HERE. PEOPLE GET BORN, PEOPLE DIE, NEW JOB OPPORTUNITIES GET INVENTED, OLD INDUSTRIES WHITHER AWAY, LIFESTYLES CHANGE. THE GREAT LAND USE PLANNER ANDY WARHOL SAID, "THEY SAY THAT TIME CHANGES THINGS, BUT ACTUALLY, YOU HAVE TO CHANGE THEM YOURSELF." HE WAS CERTAINLY RIGHT ABOUT THE SECOND HALF, AND WE MUST TAKE UP THE SECOND HALF AND CREATE THE CHANGE WE WANT.

FINALLY, TO JANE, MY YEAR-OLD NIECE: OF ALL THE PEOPLE HERE TODAY, YOU WILL ULTIMATELY BE THE BEST JUDGE OF WHETHER WE SUCCEED. IN THE YEAR 2040, COINCIDENTALLY, YOU WILL BE THE AGE THAT I AM TODAY. I HOPE THAT WHEN THAT DAY COMES, WHILE YOU'RE RIDING THAT JITNEY A SHORT DISTANCE FROM THE HOME YOU OWN TO THE HIGH TECH COMPANY YOU STARTED, DECIDING WHETHER YOU ARE GOING TO GO TO A CONCERT AT THE PERFORMING ARTS DISTRICT OR HIKE THE 200 MILE LOOP FROM WATERFRONT PARK TO CANNON BEACH THIS WEEKEND, YOU WILL PAUSE TO SAY THAT YOUR OLD UNCLE AND HIS SIX FRIENDS DID A PRETTY GOOD JOB FORTY YEARS AGO.

David Bragdon Speech
Metro Council Presiding Officer Election
January 6, 2000

It may be revealing about the recreational habits of my family, or simply a generational statement, that one of my younger relatives said to me, "Hey, I saw in the paper that you might be chosen as the next host of the Metro Council Show." While I am not ready to be the next Jerry Springer, the title of "host" feels more comfortable than the more intimidating or misunderstood connotations of the title of Presiding Officer.

Contrary to what some people may think, the Presiding Officer does not set policy – the council as a whole is quite capable of doing that by discussion and votes of the majority that may or may not include me, thank you very much. In most respects, I work for the council, not the other way around.

Knowing this great team up here, let me foreshadow my survival philosophy by quoting the inspired words of Frank "the flake" Peters, who managed the minor league Portland Mavericks baseball team in the 1970s. Frank the Flake, who now cooks at the Grand Avenue Café down the street, explained his success as a manager with this principle, which I take to heart: "Just keep the half of the team that hates your guts away from the half that hasn't made up its mind yet." I will do my best.

From theory to reality. That is what our work this year must be about. From theory to reality: an agency, and ideas, that must come of age. Promise that must become product.

Four examples that we need to move from theory to reality.

One, our primary mission: that ambiguous thing called "growth management". We have been talking about the year 2040 as if it were far off. 2000 once seemed far off too, and now that we're in 2000, suddenly 2040 doesn't seem so far off. The calendar has brought us a significant year closer to the real 2040, but have events on the ground around us really brought us closer to the 2040 we

envisioned wanting? We need to ask ourselves that at the end of each day from now through 2039.

Thousands of citizens in the region helped Metro Councilors and staff paint a picture and draw maps of what that future could be like. But the 2040 we have overwhelmingly *said* we want will end up as nothing but another plan gathering dust on a shelf, unless someone out there – thousands of someones – step up to embrace it and live it. They must want to finance it, to renovate or build it, to buy it and want to live in it. Government plans do not build livable communities, but they *can* give people the tools to build livable communities. Have we done so?

Unfortunately, at a moment in history when the true choices in land use planning need to be made more real to people, we have instead made the subject more abstract. Planning in Oregon has lost its soul.

In our council deliberations, ostensibly intended to “shape communities”, the law now forces us to obsess exclusively about issues which have little to do with real-world community. We are conditioned to automatically ask only, “What will a particular legislative chairperson in Salem think of this decision?” Or “What would a legal brief to the Court of Appeals look like?” Rather than ask the questions we *should* be asking, like: “what would a landscape painter think of this decision?” Or “what would children feeding ducks at a pond look like?”

We must help our citizens restore the soul of planning, and reintroduce it to the architects, arborists, poets and neighbors who give it life, along with the statisticians and lawyers who dominate the field today.

For our part, Metro must – and will – comply with the provisions of state law that have converted Oregon’s once-vaunted system of land use planning into an exercise in bean-counting. We have proven to be accomplished at bean-counting, but as the great land use planner T.S. Eliot wrote, “Where is the wisdom we have lost in knowledge? Where is the knowledge we have lost in information?” I can pledge that we will indeed gather the information, we will indeed

make decisions as required – and then we will move ahead in the name of knowledge and wisdom, as well as common sense, not just data collection.

In our search for wisdom, we will carefully manage the urban growth boundary as a means to an end of managing growth, not as if the UGB were an end unto itself. As architect Andres Duany pointed out, a tight urban growth boundary is indeed one necessary component of maintaining a vital region, but it is not in and of itself sufficient.

In Oregon, the UGB has been successful in containing – not preventing, but containing – the geographic extent of sprawl, but that accomplishment, while beyond the ability of a Phoenix or a Houston, is still a defensive, defeatist one. Merely preventing the worst is not the same as achieving the best. I did not enter public service just in the name of preventing the worst. It is time to turn our attention to achieving the best. That means not merely protecting farmland and forestland outside the boundary, but building a great city inside the boundary.

For people on both sides of the sprawl debate, this new challenge to achieve the best will require rethinking old positions which have become worn.

For advocates of a tight urban growth boundary, and I count myself one, let me suggest a secret: *we are winning*. While we need to be ever-vigilant, if we continue re-fighting tiny, old battles that we have for most intents and purposes already won, we risk losing much more.

And for advocates of business-as-usual, 1950s style, whose testimony in this chamber sometimes suggests we should emulate Columbus, Ohio or Las Vegas, Nevada: you too are fighting an old battle, one that even your private sector compatriots in the Atlanta Chamber of Commerce or Silicon Valley Industrial Association have given up. In this knowledge-based world, the potential wealth and economic competitiveness of a region is no longer measured by how many Wal-Marts and Burger Kings can be spread from Sandy to the coast range, but by the quality of life.

The second, and related, area where we need to move from theory to reality this year is the integration of natural resource protection into our land use planning program. Land use planning is about buildings and buses, but is also about streams and trees. The federal government's listing of various fish species as threatened or endangered has been the subject of study and talk, but in the coming year the region's response to it will need to become reality.

Third, the staff and citizens have done a tremendous job of moving the greenspaces master plan from theory to reality, by purchasing over 5,000 acres of distinctive parkland and habitat. In the coming year, we will continue to redeem that promise made to voters in 1995 with more acquisitions. But, to truly redeem it, we will need to contemplate the next step: finding the resources to protect and improve the sites we have already acquired.

The Suzhou architect Wen Zhengming, who lived from 1470 to 1559 and whose work is still shaping the Classical Chinese Garden in downtown Portland today, wrote "even in this mundane world, truly in the midst of a city there can be mountain and forest." It will be our ultimate accomplishment to have the best of urbanity and the best of nature close at hand.

Fourth, transportation: we cannot keep coasting on the momentum of a few good decisions made in the 1970s. Nor can we afford to keep planning to build expansive infrastructure when we do not have the money to maintain what we already have. The old ways are not working. Someone wrote that the greatest accomplishment of that great transportation planner of the 1490s Christopher Columbus was that "it is harder to unlearn than to learn". To recognize America, he first had to unlearn that it was India. Unfortunately, having watched the devastating way in which transportation developed in the second half of the twentieth century, it now seems that perhaps transportation policy makers still have more to unlearn than to learn.

Again, Metro is in the forefront of the theory that transportation should serve community rather than community being sacrificed for transportation – but now we need to make sure that the reality of dollars makes that theory come true.

Finally, the notion of regional government itself is ready to come of age, and move from grand theory to reality. Civics professors in Knoxville and Indianapolis know about Metro, but do people in Hillsboro and Gladstone and Laurelhurst truly feel a part of it?

By the nature of our undertaking, none of us can move any of these topics from theory to reality alone. So I am asking for your help.

First, to my six colleagues: when I woke up this morning, I had 200,000 constituents. I now have 200,000 and six. I expect these six new constituents may be more demanding than the first 200,000! I will try to serve you well and empower each of you to give all the talents that I know you have.

To Mr. Burton: we are happy to have you back after your surgery, and look forward to working with you. The hallway between our offices is short, and the traffic goes both ways, so I look forward to welcoming you to our end of the building as often as you like, and visiting you at your end of the building just as frequently.

To the many great people who work here: we have the opportunity to work on issues that public servants in other parts of the country only dream about. We must not lose that edge or that excitement, just because of a few nay-sayers in our backyard.

The seven of us may allocate the payroll budget, and Mr. Burton may sign the payroll checks, but let's end the confusion about for whom you work: you, like the seven of us and like Mr. Burton, work for the people out there who pay all our salaries. And while some of them may sometimes seem unappreciative of our efforts, in the long run the rewards of serving them should make this an exciting place to work.

To other local officials around the region, from planning commissioners to county commissioners to city managers: you are the key link between theory and reality. Metro is here to help you all, collectively, accomplish the things that we cannot possibly accomplish working in isolation. It's interdependent: without your implementation through thousands of often-painstaking decisions at

the local level, Metro's 2040 plan will remain an abstract, meaningless document. But without Metro's 2040 plan, your own efforts cannot achieve everything that the region can achieve together. You and we are in the same waters, but I respect that we are not in the same boat.

To the people: in your hands, much more than mine, is the answer to whether this grand experiment will succeed, and whether the theories you have supported at the ballot box and at public meetings will become reality. I can only offer my honest appraisal of the choices before us, and the willingness to make decisions.

Great cities, whether ancient Athens or renaissance Florence, the Paris of the 1890s, or the Portland of 2040, are not built just with plans and talk and 100% agreement on everything. (In fact, perhaps the greatest city of all, Jerusalem, is built on the complete absence of all these things!) And none of them are built by government acting alone. Great cities, like the great neighborhoods that of necessity compose great cities, are built not with absolute consensus, but with imagination, energy, risk-taking, and the rough and tumble of decisions that are sometimes hooted at by a vocal minority.

The one thing I can promise you is that change will happen. Change is here. People get born, people die, new job opportunities get invented, old industries whither away, lifestyles change. The great land use planner Andy Warhol said, "They say that time changes things, but actually, you have to change them yourself." He was certainly right about the second half, and we must take up the second half and create the change we want.

Finally, to Jane, my year-old niece: of all the people here today, you will ultimately be the best judge of whether we succeed. In the year 2040, coincidentally, you will be the age that I am today. I hope that when that day comes, while you're riding that jitney a short distance from the home you own to the high tech company you started, deciding whether you are going to go to a concert at the performing arts district or hike the 200 mile loop from Waterfront Park to Cannon Beach this weekend, you will pause to say that your old uncle and his six friends did a pretty good job forty years ago.

DEPUTY PRESIDING OFFICER SUSAN McLAIN

600 NORTHEAST GRAND AVENUE | PORTLAND, OREGON 97232 2736
TEL 503 797-1553 | FAX 503 797-1793



METRO

DATE: January 6, 2000

TO: Metro Council and MPAC

FROM: Susan McLain, Chair, Growth Management Committee 1999

TOPIC: 1999 Actions and 2000 Work Items

This year has been a full, busy year in the Growth Management area. We have worked hard to complete the second year of Urban Growth Boundary Amendments. We had to ask for an extension for a 10-month period because of important details in jobs/housing balance issues and Goal 5-sensitive land issues as they relate to the on-going Buildable Lands Inventory.

On-going Work for 2000 covers:

1. Compliance Functional Plan Review
2. UGB Grants for URSA 4, 5, 14 and 15
3. Growth Committee and MPAC conversations on the process and criteria for requests for exceptions to Functional Plan requirements

Important Tasks to Budget & Finish or Begin in the Year 2000 would include the following list that are required either by State law, or by our Metro Code and Growth documents, (e.g. Functional Plan, Regional Framework Plan, Land Use Review suggestions from MPAC).

Finish Work Plan on:

1. UGB – Amendment Review Work
 - a. Jobs – Research and Jobs/Housing Balance issues
 - b. Productivity Analysis of lands we are reviewing for amendment
 - c. Sensitive Lands Analysis – Goal 5
 - d. Upland Areas of Goal 5
 - e. Watershed, Stormwater and ESA work
 - f. Infra-structure Funding (MPAC)
 - g. Parks' Inventory (MPAC)
2. Performance Measures – UGB and General
3. Housing – Review after Task Force work complete
4. Findings Process – as it relates to Legislative UGB Amendments

The 1999 Actions list is attached

Resolution/Ordinance	Report	Other
99-2753 IGA's with Sandy, Canby, Clackamas Co. & ODOT. 1/19/99	Urban Growth Report Jan.-Dec.	HTAC, reviews progress Apr.-Dec
99-2755 Time extensions, Functional Plan 1/22	Parks and Nat. areas protection Plan (review 7/20)	ESA—Reviews March – Dec.
99-2769 Removes EFU portion of UR #55 3/16 Then committee directs legal counsel to draw up ordinance to effect same 5/26		Goal 5 review 7/20
99-2758 Revised filing fees for Quasi-judicial amendments to UGB. 3/16		Subregional need—begin discussion 9/7
99-2771 Time extensions Functional Plan 4/20		Regional Framework Plan Acknowlg. 45 day notice 9/21
99-803 Amends code re: local gov. boundary changes 5/12		Review letters from local jurisdictions re: UGB interest 9/21
99-2802 Time extensions, Functional Plan 6/8		2 nd time functional plan extensions, direction to staff 11/16
99-2764 Metro joins "For the Sake of the Salmon" 6/8		
99-2812 approving urban reserve plan for UR #43		
99-2820 Reaffirming policies to protect environmentally sensitive land		
99-2815 ESA Response 9/7		
99-818 UGB code amendments July-9/14		
99-2834 Time Extensions Functional Plan (Milwaukie & Gladstone) 9/14		
99-2855A Request LCDC time extension 11/2		
99-2859 Performance Msrs.		

99-2857A Time extension Functional Plan Sherwood, Coordination Authority etc. 11/2		
--2867 Wash Co functional plan extension, titles 1,2,& 6 11/16		
99-833 informal review HTAC extension 12/7		
99- 2876 Wash Co. extension Title 3 12/7		
99-2877 Title 3 extension Fairview & Wilsonville 12/7		
99-829 & 830 review annexation for Wilsonville 12/7		
99-834 UGB #39 & #42 12/9		
99-812A UGB #65 12/9		