

MINUTES OF THE METRO COUNCIL MEETING

October 16, 1997

Council Chamber

Councilors Present: Jon Kvistad (Presiding Officer), Susan McLain, Patricia McCaig, Ed Washington, Don Morissette, Lisa Naito

Councilors Absent: Ruth McFarland

Presiding Officer Jon Kvistad called the meeting to order at 2:12 p.m.

1. INTRODUCTIONS

None.

2. CITIZEN COMMUNICATION

None.

3.A EXECUTIVE OFFICER COMMUNICATIONS

Mr. Mike Burton, Executive Officer, recognized staff for contributing to the Consolidated Annual Financial Report award that Metro received this year. The Certificate of Achievement in Excellence in Financial Reporting was presented to Janet Tolopka, Estelle Mazurkiewicz, Karla Lenox, Don Cox and Jennifer Sims, CFO.

Presiding Officer Kvistad presented the award. He thanked the staff for their excellent work.

3.B AUDITOR COMMUNICATIONS

Ms. Elaine Stewart, Assistant to the Auditor, said that Ms. Dow, Auditor regretted that she was unable to be at Council in person today and had asked that Ms. Stewart distribute and place into the record a memo from Ms. Dow to Lisa Naito responding to Councilor Naito's letter distributed at the October 9, 1997 Council meeting during Ms. Dow's presentation of the UGB Planning Process audit. Ms. Dow said that she would be happy to discuss any points in the memo on her return next week.

4. MPAC COMMUNICATION

None.

5. CONSENT AGENDA

5.1 Consideration of Metro Council meeting minutes of the October 9, 1997.

Motion: **Councilor McLain** moved to adopt the Metro Council meeting minutes of October 9, 1997.

Seconded: **Councilor Naito** seconded the motion.

Vote: The vote was 6 aye/ 0 nay/ 0 abstain. The motion passed unanimously of those present.

6. ORDINANCES - FIRST READING

6.1 **Ordinance No. 97-711**, For the Purpose of Amending Urban Growth Boundary and Urban Reserve Procedures.

Presiding Officer Kvistad assigned Ordinance No. 97-711 to the Council.

6.2 **Ordinance No. 97-715**, For the Purpose of Adopting the Regional Framework Plan.

Presiding Officer Kvistad assigned Ordinance No. 97-715 to the Council.

7. RESOLUTIONS

7.1 **Resolution No. 97-2549**, For the Purpose of Approving an Intergovernmental Agreement with the Regional Arts and Culture Council to Assist Metro in Providing Public Art Along the Peninsula Crossing Trail in North Portland.

Motion: **Councilor McCaig** moved adoption of Resolution No. 97-2549.

Seconded: **Councilor Washington** seconded motion.

Discussion: **Councilor McCaig** reviewed, this resolution came out of Regional Facilities Committee with a unanimous vote of support. She said the Peninsula Crossing Trail was a \$1.6 million construction project of which about \$34,000 would be eligible for public art. The criteria for the art was outlined in the staff report. Metro was asking the Regional Arts and Cultural Committee to issue to RFP, manage the process, and make the recommendation on the appropriate artist. This resolution authorized Metro to enter into that intergovernmental agreement.

Vote: The vote was 6 aye/ 0 nay/ 0 abstain. The motion passed unanimously of those present.

7.2 **Resolution No. 97-2553**, For the Purpose of Approving and Adopting the Oxbow Park Master Plan.

Motion: **Councilor McCaig** moved adoption of Resolution No. 97-2553.

Seconded: **Councilor Washington** seconded the motion.

Discussion: **Councilor McCaig** said the Regional Facilities Committee had reviewed this plan over a period of three meetings. She noted the proposed budget of \$8.6 million. There were long discussion about the budget as well as the direction that was included in the master plan. She asked Mr. Ciecko to review the specifics of the plan.

Charlie Ciecko, Director of Regional Parks and Greenspaces, noted all of the input that the Department and Committee had received about the Master Plan. The changes that the Regional

Facilities Committee made were positive. He summarized where the Master Plan would take Oxbow Park. The park established in the mid-sixties received about 225,000 to 250,000 visitors per year currently. Most of the facilities in the park were original equipment and had reached or exceeded their useful life expectancy, it was time for some upgrades. The Open Space Parks and Streams Bond Measure provided \$1.25 million for improvements at Oxbow. This was the primary motivation for undertaking the Master Plan. They wanted to make sure that the improvements that were done made sense and were done in a phased fashion which made sense for down the road. They were proposing to reallocate existing parking capacity in the park, change the emphasis of some of the uses. There was a 1% increase in parking capacity proposed in the plan, moving existing parking from a narrow portion of the park to the wide flat bench area so that they could better utilize the parking in conjunction with some recommended new group and family picnicking facilities. The plan also proposed that the existing road be relocated. The other major change that was proposed was that the existing campground be expanded from its current 45 sites to 65 sites. Historically there had been as many as 100 campsites which had slowly been whittled down because of the crowding. Oxbow Park was one of two public campgrounds within Multnomah County. He noted the Environmental Education Center and showed the Council the proposed location. The estimated cost was \$1.4 million. Through deliberation with the Regional Facilities Committee it had been decided to remove that number from the budget and put a note in indicating that this facility would be funded by private donation.

Councilor McCaig said the presentation about the park raised a lot of questions from the committee which turned out to be productive. The committee looked at the budget attached to the Master Plan, the role of the budget. They came up with two possible solutions after reviewing the budget. The staff came back with a proposal to eliminate \$2 million from the budget that they found in possible cost savings such as utilizing volunteers. Secondly, they requested that the \$1.4 million for the Environmental Education Center not be an obligation but be funded by grants and charitable contributions. Lastly, the committee recommended that the budget not be attached as part of the Master Plan but be part of the appendix as an information item only because it would change over time but they needed an indication of what the Master Plan might cost, viewed as an estimate not a consistent piece of information. One of the questions that the committee had was how much of the budget was dedicated toward enhancing visitor experiences and how much was deferred maintenance. Of the original 8.6\$ million, almost \$3 million was deferred maintenance. In order for the Master Plan to go forward, there was at least \$3 million for maintenance and the rest would go toward enhancing the visitor experiences. The proposal for the budget was to reduce it by \$2 million, to attach it as an appendix and to remove the \$1.4 million and state that it would be funded by non-governmental funds.

The second question was capacity for the park. The Master Plan came from Parks Advisory Committee and Greenspaces staff. One of committee's concerns was striking a balance between the number of individuals who currently use the park and the number coming to the region in the next 10 years. How would we accommodate the growth and additional capacity? Was there a policy directive for the park. They may need to push more people into the campsites to guarantee when they develop a park in Washington County that it would have the same quality of experiences as the one in Multnomah County. They did not want to find, by adopting the Master Plan that was balancing the resource but not accommodating any additional capacity, that they would be protecting that park at the expense of other parks which may come in line in the next two years. The result was that they had a better understanding of some of the geographical limitations, there was increased capacity, more opportunity for more use at Oxbow without sacrificing the quality of the experience or the resource. The Committee did raise the flag concerning how the development of future parks in the region accommodated growth and that

there needed to be consideration of this in the Regional Framework Plan Parks discussion. She suggested that the next time that they embark on a master plan, it should not be designed and solely directed by people who were resources based, it needed to include people dealing with new capacity. They needed to strike a balance with the need to add and make more areas available to more people. She felt that this master plan strove to reach the balance between capacity, quality of experience and protecting the resource. The quality of the experience may change in the future due to the increase in population. She noted the comments from citizens about the budget and the master plan itself.

Councilor Morissette asked Mr. Cieccko about the budget and the \$2 million in savings.

Councilor McCaig noted the memo attached in the agenda packet which reviewed the budget changes and savings.

Councilor Morissette questioned, out of the \$6.6 million there was approximately \$1.4 million that was for the Educational Center?

Mr. Cieccko clarified that it was \$1.4 million plus \$700,000 in other dollars in savings to bring the budget to the adjusted amount of \$2.1.

Councilor Morissette continued, then if the deferred maintenance was \$3 million, out of \$8.6, \$3.6 million was left for enhancements?

Mr. Cieccko responded, that was correct.

Councilor Naito footnoted that they were instructing staff to look at seeking some variances from the State and Multnomah County for some of the rest room requirements and the paved parking requirements. The staff felt that the gravel parking could be just as good but there was some restrictions on doing this type of parking. It was possible that even more money could be saved if they sought these variances. Staff was instructed to follow up on these variances.

Presiding Officer Kvistad opened a public hearing on Resolution No. 97-2553. He noted the written testimony that Ms. Drake had submitted for the record.

Marian Drake, 1705 SE Morrison #4, Portland, OR 97214 noted the document she had passed out to the Council and read into the record (a copy of which may be found in the permanent record of this meeting, record# 101697c-02). She had been working on having MAX provide a shuttle to Oxbow Park, particularly with Metro's encouragement to get out of your car and take transit or walk.

Presiding Officer Kvistad closed the public hearing.

Motion to Amend: **Councilor McCaig** moved adoption of Resolution No. 97-2553 to include accepting the Committee's recommendations that the budget be included as an appendix, the \$1.4 million Environmental Learning Center be moved off the budget and be done only with non governmental funds, and that variances be pursued with the State and Multnomah County concerning rest rooms and parking.

Seconded: **Councilor Morissette** seconded the amendment.

Vote to Amend: The vote was 6 aye/ 0 nay/ 0 abstain. The motion passed as amended.

Councilor McLain asked if the Regional Facilities Committee had reviewed Marian Drake's amendment concerning the geological unstable language.

Councilor McCaig said that the issue came up at committee and they were assured by Park and Greenspaces staff that they currently were not building on any of those sites and in fact that was one of the reasons that they were redoing some of the parking. It seemed that the Master Plan was clear in its intent not to do that.

Councilor McLain said that it seemed to be something that Metro would agree with and if it was reinforcing a goal that was already present, why was it not included in the amendments?

Councilor Naito said they had worked hard with staff and came up with the package that should be moved forward today. One of the other items that Ms. Drake supported was the improved transit system from the end of the light rail line to Oxbow Park. Metro did not run the transit system but she would be personally writing a letter asking that Tri-Met look at this on high volume days. She felt that Councilor McLain's concerns nor the transit issue needed to be included in the amendments.

Councilor McLain said she wished to go on record, it seemed to her that in the review and discussion of Oxbow Master Plan that the Council had agreed that their intention was not to build or improve or add to any unstable situation if it were not geologically sound.

Councilor McCaig felt that this had been a good process to go through, she thanked the Advisory Committee as well as the citizens who stuck with the Committee throughout the process. Oxbow Park was a remarkable park so close to the Portland area. Metro was very luck to have this park.

Vote on the Main Motion: The vote was 6 aye/ 0 nay/ 0 abstain. The main motion passed as amended, Resolution No. 97-2553.

7.3 **Resolution No. 97-2565**, For the Purpose of Approving two Intergovernmental Agreements with the City of Portland for Management of Properties in the Fanno Creek Greenway Target Area.

Motion: **Councilor Naito** moved adoption of Resolution No. 97-2565.

Seconded: **Councilor Washington** seconded the motion.

Discussion: **Councilor Naito** thanked Mr. Desmond for the map. She suggested that in the future there was a map for the audience to view. This Fanno Creek Greenway Target area was purchased in January 1997, 3.36 acres on Ash Creek, the Taylor Woods property. In September 1997, Metro purchased the Edwards property, .86 acres adjacent to Taylor Woods. The City of Portland contributed about 25% of the purchase price on the acquisition of both the properties. This resolution would authorize two intergovernmental agreements with the City of Portland for their management of these properties.

Vote: The vote was 6 aye/ 0 nay/ 0 abstain. The motion passed unanimously.

**8. EXECUTIVE SESSION HELD PURSUANT TO ORS 192.660(E).
DELIBERATIONS WITH PERSONS DESIGNATED TO NEGOTIATE REAL
PROPERTY TRANSACTIONS.**

8.1 **Resolution No. 97-2566A**, For the Purpose of Authorizing the Executive Officer to Purchase Property in the OMSI to Springwater Corridor Target Area.

Members Present: Nancy Chase, Heather Nelson, Mike Burton, Jim Desmond, Alison Kean Campbell, Jim Desmond, Charlie Ciecko.

Motion: **Councilor McCaig** moved adoption of Resolution No. 97-2566A.

Seconded: **Councilor McLain** seconded the motion.

Discussion: **Councilor McCaig** said this purchase will contribute to overall Springwater Trail. They were moving forward with purchasing the four mile OMSI to Springwater segment, the final leg in this process. The Parks Department had spent seven years in the planning of this trail. It was with a lot of satisfaction that they were able to move forward on this resolution. She thanked PGE for their willingness to work with Metro. This was one of the trail that helped convince the voters that the bond was a worthwhile endeavor.

Mr. Jim Desmond, Regional Parks and Greenspaces, said they had been working on this acquisition for four years. This was one of the fact sheet four options sites that was entered into in late 1994, prior to the passage of Measure 2626 intended to demonstrate to the voters some specific properties and projects that would take place if the voters were to pass the measure. PGE had worked with Metro extensively to transfer this property, a highly complex real estate transaction because of the narrow linear nature of the property in question. They had done extensive due diligence. There were some unusual circumstances discussed in Executive Session. The corridor extended south of OMSI to the Sellwood Neighborhood and Tacoma Street. Along the path of the corridor there were larger non-linear more natural areas included in the transaction. They had also been working in close concert with Portland Parks and Recreation Bureau, the trail would be constructed by Portland Parks. They would continue to work in close partnership with Portland Parks. This segment would allow the trail to extend from Boring to McLoughlin, from Clackamas County into Gresham into the Southeast Portland neighborhoods and then to the downtown bridges. It was a critical link for the trail. There was a portion of the property which had been leased to the Ross Island Sand and Gravel Company. That lease would be continued, the lease was completely compatible with the trail. They looked forward to their partnership with Ross Island Sand and Gravel Company. They had hoped for a closing by the end of the month.

Councilor Naito thanked Mr. Desmond and the Greenspaces Department.

Mike Burton recognized the role that Mel Huie played over a long period of time in putting together this entire project. He expressed his personal appreciation.

Councilor McCaig suggested that Metro named the crossing, the Mel Huie Crossing.

Presiding Officer Kvistad acknowledged Councilor McCaig's suggestion and called for any objection. There was no objection so he directed staff to name the crossing, the Mel Huie Crossing.

Councilor McLain thanked Mel Huie as well. She noted the history of the trail.

Mr. Desmond emphasized the acquisition of this corridor was one step in the process. There was no alignment of the trail yet. They would not be able to begin construction of the trail until numerous things happened such as the existing rail operation in that corridor would need to consent to any alignment. Additionally, the Greenspaces Department had been receiving a number of letters urging Council to move forward with the acquisition.

Councilor McCaig said she thought there was unanimous support for this resolution.

Presiding Officer Kvistad opened a public hearing on Resolution No. 97-2566A.

Mr. Dick Cantlin, representing Ross Island Sand and Gravel, 1211 SW 8th Portland OR, said they had some concerns about access and the effect of the trail on the operations of Ross Island. They appreciated the understanding of those concerns and the willingness of staff to work with them to come to a mutually agreeable solutions. They expressed their appreciation and looked forward to working out the final solution, cooperating with Metro in the establishment of the trail.

Mr. Sherman Coventry, representing the Portland's Bike Advisory Committee, 2025 SE Hawthorne, Portland, OR 97214 supported the purchase and thanked Council. The understood that there was more to do on this trail, he noted the use of the Springwater Corridor already.

Ms. Amanda Fritz, 4106 SW Vacuna Street Portland OR 97219 noted that this was a huge gift by Metro to Ross Island Sand and Gravel. It was her hope that there would be continued cooperation and gifts in return to building the trail.

Presiding Officer Kvistad closed the public hearing.

Vote: The vote was 6 aye/ 0 nay/ 0 abstain. The motion passed unanimously.

Councilor Naito thanked Councilor McCaig for all of her work on this issue.

9. COUNCILOR COMMUNICATION

Councilor McCaig noted that she had suggested two meetings with the Finance Committee to go over the Capital Improvement Plan, Wednesday November 19, 3:30 p.m. to 5:00 p.m. and Wednesday December 3, 3:30 p.m. to 5:00 p.m.

Presiding Officer Kvistad said they would try to do an end of the year calendar. He noted the public hearings for the Regional Framework Plan, October 16 at Beaverton City Hall, October 23rd and November 13th both at the Metro Council. The Council had scheduled an October 30th work session (a 50/50 presentation, the global budget by Ms. Sims and Regional Framework Plan, a staff overview and general Council discussion). He suggested a luncheon work session starting at 12:30 p.m. on October 30.

Councilor McLain said she was willing to begin at 12:30 p.m. She noted Councilor Naito's suggestion of more than one work session.

Councilor Naito said she wanted to meet at 12:30 p.m. She felt that three hours would give them an idea of how much more time would be needed.

Councilor McCaig asked for an end time.

Presiding Officer Kvistad said the end time would be 5:00 p.m. and scheduled it to start at 12:30 p.m. This work session would be the Council budget, global budget discussion, and the Regional Framework Plan.

Councilor Naito said she talked about the summary of the Regional Framework Plan which isolated some of the issues, however, she had an issue with the entire language of the Plan. She believed the writing process should happen concurrently.

Councilor McLain noted the purple handout on the Regional Framework Plan. There would also be packages from Mr. Morrissey of any of the drafts work suggested by any of the groups including MPAC, MTAC, etc. There were also some issues about the need for legal context review and integration of chapter review. Some of these could be done by December 31st, other items may need to be postponed.

Councilor Morissette said the REM Committee have started their rate review, it will be once a week in November and there will be a consideration for lowering tipping fee. He recommended coordination of a calendar.

Presiding Officer Kvistad reminded the Council that the public hearing this evening started at 5:30 p.m.

Councilor McCaig announced a 1:30 p.m. Finance Committee on October 23rd.

Presiding Officer Kvistad announced that the meeting would reconvene with the Public Hearing on the Regional Framework Plan at 5:30 p.m.

The following documents may be found in the permanent record of this meeting.

| Document Number | Document Date | Document Title | TO/FROM | RES/ORD |
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|------------|----------|---|---|-------------------------|
| 101697c-01 | 10/16/97 | Audit Report on UGB Planning Process | TO: Councilor Naito FROM: Alexis Dow, Auditor | |
| 101697c-02 | 10/16/97 | Recommendations on Oxbow Master Plan Changes | TO: Metro Council FROM: Marian Drake | Resolution No. 97-2553A |
| 101697c-03 | 10/10/97 | Recommendations on Oxbow Park Master Plan Changes | TO: Councilor McLain FROM: Marian Drake | Resolution No. 97-2553A |
| 101697c-04 | 10/13/97 | Oxbow Regional Park Master Plan letter | TO: Metro Council FROM: Paul Box 33585 SE Francis St Gresham OR 97080 | Resolution No. 97-2553A |
| 101697c-05 | 10/14/97 | Oxbow Regional Park Master Plan letter | TO: Metro Council FROM: Jim Underwood 13240 SE 257th Ave Boring OR 97009 | Resolution No. 97-2553A |
| 101697c-06 | 10/14/97 | OMSI to Springwater Trail Segment | TO: Mel Huie Metro Regional Parks FROM: Mel Stout, ASLA David Evans and Associates, 2828 SW Corbett Ave Portland OR 97201 | Resolution No. 97-2566 |
| 101697c-07 | 10/15/97 | OMSI to Springwater Trail Corridor | TO: Metro Council FROM: Diane Kean Campbell North Clackamas Parks and Rec District 11022 SE 37th Milwaukie OR 97222 | Resolution No. 97-2566 |

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|------------|----------|---|--|-------------------------|
| 101697c-08 | 10/16/97 | OMSI to Springwater Trail Corridor | TO: Metro Council FROM: Robert Bothman 7366 SW 87th Portland OR 97223 | Resolution No. 97-2566 |
| 101697c-09 | 10/14/97 | OMSI to Springwater Trail Corridor | TO: Metro Council FROM: Rex Buckholder BTA PO Box 9072 Portland OR 97207 | Resolution No. 97-2566 |
| 101697c-10 | 10/16/97 | OMSI to Springwater Trail Corridor | TO: Metro Council FROM: Arnold Rochlin (email) | Resolution No. 97-2566 |
| 101697c-11 | 10/16/97 | OMSI to Springwater Trail Corridor | TO: Metro Council FROM: Caleb Winter 816 SE 35th Ave Portland OR 97214 | Resolution No. 97-2566 |
| 101697c-12 | 10/16/97 | OMSI to Springwater Trail Corridor | TO: Metro Council FROM: Dan Bartlett City Manager City of Milwaukie 10722 SE Main St Milwaukie OR 97222 | Resolution No. 97-2566 |
| 101697c-13 | 10/16/97 | OMSI to Springwater Target Area amendment | TO: Metro Council | Resolution No. 97-2556A |

10. REGIONAL FRAMEWORK PLAN PUBLIC HEARING (Beaverton City Hall Chamber)

10.1 Ordinance No. 97-715, For the Purpose of Adopting the Regional Framework Plan.

Presiding Officer Kvistad reconvened the Metro Council meeting at 5:38 PM.

Presiding Officer Kvistad thanked members of the audience for attending this evening's public hearing. He said the purpose of the meeting was to explain the Regional Framework Plan process to citizens in the region, and to invite testimony on the Regional Framework Plan from members of the public. Presiding Officer Kvistad said John Fregonese, Director of Growth Management, would give a slide presentation on the Regional Framework Plan, and then audience members would be asked for their input. He explained the process for testifying, submitting written testimony, and he informed the public of the three minute time limit for testimony.

Presiding Officer Kvistad introduced Mr. Fregonese. Mr. Fregonese gave the slide presentation and overview of the Regional Framework Plan. A hard copy of this slide presentation is included as part of the public record, and available for review upon request.

Presiding Officer Kvistad opened a public hearing.

1. Diane Hess, Community Action Organization, 1001 SW Baseline, Hillsboro, appeared before the Council to comment on the Regional Framework Plan on behalf of low-wage workers. She recommended Metro take a leadership role in increasing living wage jobs and affordable housing in the region. A copy of Ms. Hess's remarks is included as part of the meeting record. Ms. Hess also submitted a letter from Leon Laptook, Deputy Director of the organization, urging Metro to provide for affordable housing. A copy of this letter is included as part of the meeting record.
2. Cassandra Garrison, private citizen, 6049 SW Valley, Beaverton, appeared before the Council to urge them to consider the low income families like hers who live in Beaverton. She described her neighborhood as being mixed income, mixed ethnicity, and reported it had many amenities located in it. She said it was important to maintain a strong economic climate and to encourage development of a diverse supply of family wage jobs. She said many people in her neighborhood are single moms with children trying to improve their lives. Through her work with the Food Bank she has interviewed many people who have experienced an increase in poverty of between 30 to 60 percent due to the Tannif [sp?] cut. She has seen increased polarization of income pockets in her neighborhood as well as exclusion. Low income and poorer residents have fewer options. Transportation and commute issues plague neighbors. Affordable housing is a big concern. Many of her neighbors live on \$5.25 to \$8 an hour. Ms. Garrison requested that Council support community revitalization for a healthy, equitable, level playing field; that they support fair share strategy for housing, and support a balance of housing and jobs in the community.
3. David Nebel, Oregon Law Center, 813 SW Alder, Suite 500, Portland, appeared before the Council to urge them to include in the Regional Framework Plan plans to produce and encourage production of farmworker housing. He pointed out it was not only a matter of good public policy, but also a matter of state law. A copy of Mr. Nebel's remarks is included as part of the meeting record.
4. Christopher Juniper, Coalition for a Livable Future, 5824 NE Flanders, Portland, appeared before the Council to recommend that the Regional Framework Plan include provisions for livable wages to make sure communities do not fall behind and become a drain on the region. He said the Coalition believes that economic vitality is a matter of regional concern and oversight. He urged Metro, as a matter of regional oversight, to set in motion Metro leading a coordinated effort among state and local governments to address economic issues. A copy of Mr. Juniper's remarks is included as part of the meeting record.
5. C.V. Wright, Executive Director, Christmas in April--Washington County, 12350 SW Third, Beaverton, appeared on behalf of her organization on the Regional Framework Plan. Her organization offers free home repair services to low income home owners. To qualify to receive services, home owners must be below 50% of median income. (To qualify for assistance, a single person's income cannot exceed \$16,200, and they can have no more than \$20,000 in assets, excluding their car and home.) Ms. Wright's organization provided home repair services to 20 homes in 1995. Seventy-five percent were seniors, and 75% were

disabled. The number of seniors in Washington County, currently at 37,000, will almost double by 2015. Three quarters of seniors own their own home, 19.7 of those home owners will pay more than 30% of their income on housing. She said Metro needed establish a practice for fare share implementation and to have mandatory tools to accomplish these goals.

6. John Dougal, Oregon Food Bank--Tualatin Valley Center, 925 SW Baseline, Hillsboro, appeared before the Council to discuss the issue of hunger, and to point that hunger or food security is not mentioned in the Regional Framework Plan. Last year, 385,000 emergency food boxes were distributed. Mr. Dougal presented various statistics with regard to emergency food box recipients. He said \$43 million has been cut for food stamps for Oregon; this equates to about 40 million pounds of food. Mr. Dougal described the work of the Oregon Food Bank, which is to distribute food directly to needy families, it addresses acute or chronic hunger, and works with local residents and business to increase awareness of hunger and to generate solutions. He said the food bank worked with Metro to recover some of the 6 billion pounds of wholesale produce that is going to the landfills. Mr. Dougal reported that the biggest challenges facing households receiving emergency food boxes, are housing, transportation, and medical expenses. He urged Metro to recommend development of a diverse and sufficient supply of family wage jobs in appropriate locations throughout the region.
7. Holly Isaac, MCCI--Beaverton, 18345 SW Salix Ridge, Beaverton, appeared before the Council to report that the MCCI is working on a public involvement policy document to be used for all Metro departments. She said a citizen involvement component should be added to the language of the Regional Framework Plan. A copy of MCCI's recommendations is included as part of the meeting record.
8. Dick Schouten, Sensible Transportation Options for People (STOP) and Regional Affordability Housing Advocates, 6105 SW 148th Avenue, Beaverton. He complimented Metro on their public involvement in the 2040 process. He said a number of policies, such as inclusionary zoning, and replacement ordinances and improved [?] affordability for public subsidy should be required of local governments. He said street design elements should be required of local governments, in order to allow local governments to deal with the pressure they will feel from those who feel they are negatively impacted these requirements that are beneficial for the common good.
9. Bill Merchant, MCCI, Citizens of Beaver Creek. 19634 S Ferguson Rd, Oregon City, appeared before the Council. He said he had heard Presiding Officer Kvistad speak on the radio recently recalling how he could get across Beaverton in five minutes. So, he asked why Presiding Officer Kvistad placed Beaver Creek into the Urban Reserves without asking for public involvement by the Citizens of Beaver Creek, and asked why he was doing to Beaver Creek what had been done to Beaverton. Presiding Officer Kvistad said he would speak with Mr. Merchant outside of the meeting.
10. Peggy Lynch, private citizen, 3840 SW 102nd Ave, Beaverton, She said the relevant growth question was not when carrying capacity would be exceeded, but how to maintain and restore the quality of life in the region. She said the Regional Framework Plan should include sections on schools, affordable housing, and spending and fiscal issues to pay for infrastructure. She said Metro needs to recognize and confirm its role as the regional coordinator. She asked that Metro support strong regional policies regarding inclusionary zoning, permanent affordability, a replacement ordinance, plus a demographically correct fair

housing target for each jurisdiction, with a requirement for those local jurisdictions to plan to meet those targets.

11. Mary Vogel, Friends of Rock, Bronson, and Willow Creeks, 1844 SW Custer St., Portland, appeared before the Metro Council to request that watershed management plans be integrated in the Regional Framework Plan. She asked that a new section be added regarding stormwater management that would view stormwater as an asset to be managed rather than a problem. She suggested addition of language for fish and wildlife habitat conservation areas, including a region-wide goal five program. She said the Regional Framework Plan should discourage development in flood plains, rather than allowing dikes and levies as permitted in chapter five.
12. Peter Seto, CPO-1, 8160 SW Brookridge, Portland, appeared before the Council to address the Regional Framework Plan and the Regional Transportation Plan. He said these two plans need to be handled in tandem. He said the problem with the Regional Framework Plan is that density costs money. He was concerned about the Washington County's regional core-- Beaverton, and said efforts were not focused on this core area. He said if the region is out of money, its goals for high density are too high. He pointed out how few households in Washington county are within 1/4 mile of Tri-Met. He said the argument that by not building roads, people can be forced to use mass transit is simply faulty. He provided statistics backing this claim.
13. Mike Edera, West County Coalition for Human Dignity, 2343 B St., Forest Grove, appeared before the Council to address the growth of poverty and the lack of affordable housing in the west suburban region. He said the Coalition for a Livable Future had made a good argument for a broader interpretation of the RUGGO Objective 20, economic opportunity. He provided statistics pointing out that the value of the five largest property tax payers in Washington County had experienced significant increases in the value of their property, while their property tax burden decreased. He said the rapid shift of the tax burden away from business has a profound political implication and effect on local residents. Measures 5 and 47 have directly negatively affected the vast majority of people who voted for it.
14. Kim Vandehey, private citizen, 17207 SW Siler, Aloha, appeared before the Council to comment on the necessity for connectivity. He also thanked the Council for having a local, evening meeting. He said the Regional Framework Plan should require local jurisdictions deal with connectivity with each new development. He said traffic is already terrible, and cities persist in lowering speed limits, and hampering traffic flow. He said traffic lights should be synchronized.
15. Sheila Greenlaw-Fink, Community Partners for Affordable Housing, PO Box 23206, Tigard, appeared before the Council to express support of the elements for affordable housing. A copy of Ms. Greenlaw-Fink's comments are included as part of the meeting record.
16. Patrick Brunett, Raleigh Park Neighborhood Association, 4600 SW 75th Ave, Portland, appeared before the Council to address implementation of the growth plan in Southwest Portland. He said the process has been slow and deliberate. Citizens of Beaverton's neighborhoods are willing to undertake such a process, when implementation of these policies support ongoing quality of existing neighborhoods. However, he said when such policies threaten to change forever the features of our neighborhood that make them uniquely livable and desirable such as local control, citizen participation, natural greenspaces, room to breathe, citizens will oppose them. He said what makes sense for downtown Portland may not

make sense for Gresham, Tigard, or Beaverton. He said increased density is only one solution to growth projections. In addition, he said data needs to be reviewed frequently. As an example he said recent studies show growth has been leveling off faster than previously predicted. He said Metro's anticipated continued rosy economic predictions may be too optimistic. He implored Metro not to plant the seeds that will destroy the livability of the region.

17. Meeky Blizzard, Sensible Transportation Options for People, 15405 SW 116th Ave, #202B, Tigard, appeared before the Council to comment on the transportation element of the Regional Framework Plan. She said chapter two is an excellent document. She said high standards for providing transit service, street connectivity standards, street design guidelines, jobs/housing balance, and non-SOV travel targets, and demand management techniques and other elements throughout the region were very beneficial. However, STOP urged stronger support for three elements 1) street connectivity requirements of 10 to 16 connections per mile should be loosened to provide for pedestrians and bicyclists, 2) street design should be requirements, or linked to performance standards for non-SOV travel modes, and 3) clarifying language is needed for rural arterials to consider residences and businesses they go through. Ms. Blizzard said she will submit clarifying language to Metro staff for these issues.
18. Mark Hereim, Friends of Beaverton's Johnson Creek, PO Box 2144, Beaverton, appeared before the Council to point out that the most strongly supported viewpoint in a recent Metro survey, pertained to urban stream protection. He said 60% supported more regulation to protect urban streams. He said this demonstrates strong regional support for protection of urban streams. He encouraged the Council to approve the Urban Growth Management Functional Plan Title 3, in particular, protection of stream buffers, avoidance of development in flood plain, and the protection of steep slopes which are not directly related to streams. He asked that the long-term of homeowners be considered when dealing with the short-term pressures to expand development.

Presiding Officer Kvistad closed the public hearing. He thanked citizens for their interest, time, attendance, and comments.

11. ADJOURN

There being no further business to come before the Metro Council, Presiding Officer Kvistad adjourned the meeting at 6:59 p.m.

Prepared by,

Chris Billington
Clerk of the Council

The following documents may be found in the permanent record of this public hearing on Ordinance No. 97-715.

| Document Number | Document Date | Document Title | TO/FROM | RES/ORD |
|-----------------|---------------|---|--|----------------------|
| 101697crfp-01 | 4/3/97 | Performance Measures | TO: Rob Drake MPAC Chair FROM: John Fregonese Director Growth Management Services | Ordinance No. 97-715 |
| 101697crfp-02 | 5/7/97 | Metro 1997 Growth Management Policy Issue Calendar | | Ordinance No. 97-715 |
| 101697crfp-03 | 5/12/97 | Timeline for Urban Growth Report and Framework Plan | TO: Metro Council FROM: Susan Mclain | Ordinance No. 97-715 |
| 101697crfp-04 | 5/15/97 | Minutes of the Metro Council Meeting | | Ordinance No. 97-715 |
| 101697crfp-05 | 5/21/97 | UPDATE | TO: MCCI FROM: Susan McClain | Ordinance No. 97-715 |
| 101697crfp-06 | 5/21/97 | Timelines | TO: Don Morissette FROM: Mike Burton | Ordinance No. 97-715 |
| 101697crfp-07 | 5/22/97 | Executive Communication | TO: Jon Kvistad, Presiding Officer; Metro Councilors FROM: Mike Burton, Executive Officer | Ordinance No. 97-715 |
| 101697crfp-08 | 5/97 | Regional Framework Plan Discussion Draft | | Ordinance No. 97-715 |
| 101697crfp-09 | No date | How should our region grow? (Willamette | | Ordinance No. 97-715 |

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| 101697crfp-10 | 6/5/97 | Week) Regional Framework Plan Calendar | | Ordinance No. 97-715 |
| 101697crfp-11 | 7/28/97 | Proposed dates for the Fall 1997 Regional Livability Workshops | TO: John Fregonese, Mark Turpel & Mary Weber FROM: Sherry Oeser & John Donovan | Ordinance No. 97-715 |
| 101697crfp-12 | 8/97 | How should our region grow? (notice of public hearings) | | Ordinance No. 97-715 |
| 101697crfp-13 | 8/1/97 | MPAC's Recommendations about Affordable Housing Language in the Regional Framework Plan | TO: Rob Drake- Chair of MPAC FROM: Regional Affordable Housing Advocates | Ordinance No. 97-715 |
| 101697crfp-14 | 8/1/97 | add-on-rentals | TO: City Planning Commission, Richard Michaelson, Pres. FROM: Jeffrey Stookey, 3656 NE Wasco St., Portland OR 97232 | Ordinance No. 97-715 |
| 101697crfp-15 | 8/2/97 | add-on-rentals, off- street-parking | TO: City Planning Comm., Richard Michaelson, Pres. FROM: Jeffrey Stookey, 3656 NE Wasco St., Portland, OR 97232 | Ordinance No. 97-715 |
| 101697crfp-16 | Fall 97 | Metro Council Addresses A Coordinated Future of Region - Citizens Encouraged to Participate in Discussions on Regional Framework Plan | TO: Friends FROM: Metro Councilors | Ordinance No. 97-715 |
| 101697crfp-17 | No date | Improve mass transit as part of a Regional Framework Plan! Light rail to Washington and the Airport. | TO: Council Clerk FROM: Alison Freed (no address) | Ordinance No. 97-715 |

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| 101697crfp-18 | 8/20/97 | Public hearings on Urban Growth Report and Housing Needs Analysis, and Regional Framework Plan | TO: Regional Partner FROM: Jon Kvistad, Presiding Officer | Ordinance No. 97-715 |
| 101697crfp-19 | 8/21/97 | Public Hearing Notices on Urban Growth Report/Housing Needs Analysis an the Regional Framework Plan | TO: Jon Kvistad, Presiding Officer; Susan McClain, Growth Management Chair FROM: Chris Billington | Ordinance No. 97-715 |
| 101697crfp-20 | 8/25/97 | UGB should hold fast; growth and expansion should happen creatively within the boundary | TO: Ms. Billington FROM: Judy & Michael Heumann, 2402 NE 26th Ave., Portland, OR 97212 | Ordinance No. 97-715 |
| 101697crfp-21 | 8/25/97 | Regional Framework Plan/How Should Our Region Grow Testimony | TO: Metro Councilors & Executive Mike Burton FROM: Nancy J. Lea, Piedmont, PNA, PO Box 5914, Portland, OR 97228 | Ordinance No. 97-715 |
| 101697crfp-22 | 8/25/97 | Proposed Comprehensive Plan Amendment PA 3-97 | TO: James Johnson, Chair, Lake Oswego Planning Comm., City of Lake Oswego, 380 A Ave., Lake Oswego, OR 97035 FROM: Mike Burton, Executive Officer | Ordinance No. 97-715 |
| 101697crfp-23 | 8/26/97 | Letter in response to "How Should Our Region Grow" | TO: Clerk of the Council FROM: Richard Abel, 1730 SW 90th Ave., Portland, OR 97225 | Ordinance No. 97-715 |
| 101697crfp-24 | 8/27/97 | Regional Framework Plan, Chapter 7 | TO: Executive Officer Burton FROM: Jim Martin, Special Projects, Portland | Ordinance No. 97-715 |

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| 101697crfp-25 | 8/28/97 | Letter in support of protecting parks, open spaces, etc. | State University, 170 Science Bldg. II, PO Box 751, Portland, OR 97207-0751 TO: Metro Council FROM: Russell D. Peterson, State Supervisor, US Dept. of Interior, Fish & Wildlife Serv., 2600 SE 98th Ave., Ste. 100, Portland, OR 97266 | Ordinance No. 97-715 |
| 101697crfp-26 | 8/29/97 | Letter requesting adoption of specific language in Regional Framework Plan Policies; strong protections for floodplains; Officer Burton's Green Infrastructure Resolution | TO: Presiding Officer Kvistad & Members of the Council FROM: Amanda Frik, Dir., Friends of Arnold Creek, 4106 SW Vacuna St., Portland, OR 97219 | Ordinance No. 97-715 |
| 101697crfp-27 | 9/4/97 | Letter complaining of \$35.00 fee required to attend the conference on "Creating and Maintaining Affordable Housing." | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-28 | 9/9/97 | Fregonese list of upcoming public hearings and meetings regarding the Metro Urban Growth Report | MPAC/MTAC members | Ordinance No. 97-715 |
| 101697crfp-29 | 9/16/97 | 109 postal cards from the public concerning Affordable Housing and the Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-30 | 9/15/97 | Support for a careful and responsible expansion of the | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-31 | 10/16/97 | News release: Regional growth management values are focus of community open houses | Everyone as well as Presiding Officer Kvistad and Members of | Ordinance No. 97-715 |

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| | | and survey as major plan moves toward adoption | the Metro Council | |
| 101697crfp-32 | 9/24/97 | Remarks on Housing Needs Analysis, Regional Framework Plan, Housing Infrastructure, Affordable Housing issues, Inclusionary zoning and an alternative plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-33 | 9/25/97 | Affordable Housing Policies in the Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-34 | 9/26/97 | Strong support of the present Urban Growth Boundary | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-35 | 9/29/97 | Vote no on expanding the Urban Growth Boundary | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-36 | 10/1/97 | Strongly urges Council to reinstate environmental education as a vital component of Metro goals in the Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-37 | 10/1/97 | Draft Chapter 3 of Regional Framework Plan concerning Parks, Open Spaces and Recreational Facilities | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-38 | 10/1/97 | Revised Draft of Regional Funding and Fiscal Element for the Implementation Chapter of the Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-39 | 10/4/97 | Refers to Urban Growth Plan for the Beaver creek area. Tier 1 and 2 are unacceptable due to lack of proper infrastructure in the area | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-40 | 10/7/97 | Expanding the Urban Growth Boundary is the | Presiding Officer Kvistad and | Ordinance No. 97-715 |

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| | | first step in turning Portland into another Los Angeles. Do not expand the Urban Growth Boundary | Members of the Metro Council | |
| 101697crfp-41 | 10/7/97 | Please do not expand the Urban Growth Boundary. | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-42 | 10/7/97 | Inclusionary zoning | MPAC and Presiding Officer Kvistad and Members of the Metro Council | |
| 101697crfp-43 | 10/9/97 | “I write to add my voice to the great majority of people in the region who would urge you not to expand the Urban Growth Boundary.” | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-44 | 10/11/97 | Metro Council Meeting Notice and Regional Framework Plan Public Hearing notice for Beaverton City Hall, 10/16/97 | General Public; published in Oregonian | Ordinance No. 97-715 |
| 101697crfp-45 | 10/13/97 | “Please vote against expansion of our boundaries. Vote to contain growth within the current, livable area.” | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-46 | 10/14/97 | <ul style="list-style-type: none"> ● Put in place policies to facilitate development of affordable housing ● Preserve the existing stock of affordable housing and ensure that new housing will have affordable elements ● Provide incentives for the private sector to profitably develop affordable housing ● Assist the non-profit and public sectors in their efforts to develop new | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |

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| | | affordable housing units | | |
| 101697crfp-47 | 10/15/97 | Affordable housing issues, much the same as contained in 101695crfp-46 | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-48 | 10/15/97 | Inclusion of Site 65 in the Urban Growth Boundary when it is expanded | Councilor McLain | Ordinance No. 97-715 |
| 101697crfp-49 | 10/15/97 | Prefers a small expansion of the Urban Growth Boundary | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-50 | 10/16/97 | Recommends adopting 20% for the underbuild variable | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-51 | 10/15/97 | Regarding omissions of citizen involvement in many aspects of the Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-52 | 10/15/97 | MPAC majority and minority recommendations regarding the Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-53 | 10/15/97 | Regarding inclusionary zoning and recommendation for Coalition for a Livable Future | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-54 | 10/16/97 | Regarding Farm Worker Housing in the Metro Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-55 | 10/16/97 | 1995 and 1996 Infill and Redevelopment Data | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-56 | 10/16/97 | Metro's Regional Framework Plan and Economic Development as well as Community Revitalization | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-57 | 10/16/97 | Regarding Farm Worker Housing in the Metro Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-58 | 10/16/97 | Summary of proposed | Presiding Officer | Ordinance No. 97- |

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| | | changes to Regional Framework Plan | Kvistad and Members of the Metro Council | 715 |
| 101697crfp-59 | 10/16/97 | J. Fregonese Urban Growth Boundary clarifications of questions raised by Jon Chandler, OBIA | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-60 | 10/16/97 | Cooper Mountain Petitioners | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-61 | 10/17/97 | J. Fregonese: Urban Agricultural Policy | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-62 | 10/16/97 | Regional Framework Plan Public Hearing Noticed mailed to some 8500 people | General Public as well as Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-63 | 10/16/97 | Support for recommended language for the Regional Framework Plan | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |
| 101697crfp-64 | 10/16/97 | Refers to enlargement of the Urban Growth Boundary by inclusion of three parcels in the Wilsonville/Charbonneau area | Presiding Officer Kvistad and Members of the Metro Council | Ordinance No. 97-715 |