

MINUTES OF THE METRO COUNCIL WORK SESSION MEETING

Tuesday, August 2, 2005
Metro Council Chamber

Councilors Present: David Bragdon (Council President), Carl Hosticka, Rod Park, Brian Newman

Councilors Absent: Robert Liberty (excused), Rex Burkholder (excused), Susan McLain (excused)

Council President Bragdon convened the Metro Council Work Session Meeting at 2:01 p.m.

1. ADMINISTRATIVE/CHIEF OPERATING OFFICER AND CITIZEN COMMUNICATIONS

There was none.

2. REVIEW OF BOND COMPONENTS

Jim Desmond, Regional Parks and Greenspaces Director, said they wanted directions from Council on the local share and the community involvement strategy for the bond measure. He noted the guidelines and allocation formulas for the local share (a copy of which is included in the meeting packet). He spoke to the local natural area legacy fund and the Nature in Neighborhoods opportunity fund. He talked about how much to put in each fund. He suggested that there would be excitement in the community if the local share portion of the bond were doubled from the last time. He then spoke to the nature in neighborhoods opportunity fund. He noted the difficulties with park districts and unincorporated areas. He suggested asking the three counties in concert with their cities to advise Metro on what share the park districts should get. There was some concern that the counties may not be able to solve this. If by November 1st they hadn't advised the Council, the Council would make the decision. Council President Bragdon talked about the per capita system.

Councilor Hosticka said given the dates, the implication was that these issues would have been worked out long before the measure was on the ballot. He wondered how much of this was in the measure? Mr. Desmond spoke to the logistics of the measure. The size of the local share and the basis for the local share needed to be in the measure itself. They were hoping for a six-month timeframe for the public process and campaign. The key to the success and accountability was to make sure the money was going to the right kind of projects. If Council blessed this today, he would have a letter drafted right away so that the jurisdictions had as much time as possible.

Mr. Desmond talked about the jurisdictions that had no parks provider such as King City so they got no local share money last time. Councilor Newman said he thought it was important that everyone benefits from local share whether the jurisdiction had a park or not.

Mr. Desmond talked about the local natural area legacy fund. It was focused on the habitat and water quality. They needed direction from Council about a broader array of projects for this portion of the funding. A list of projects would be required by March 2005 and there would be a broad distribution of projects across the region. Councilor Newman said he was fine with the legacy fund.

Council President Bragdon commented that they should try to make it as much like last time as possible, to have more in the per capita and less in the competitiveness fund. He added that on the per capita part he agreed that this agency received too much and the circumstances had changed. However, there were capita needs that this agency was responsibility for. Mr. Desmond said they didn't get criticism for taking \$3 million last time. There was agreement. Since then, the region had assessed their capital needs and there were some needs for capital improvement on Metro properties. Councilor Newman said he thought if Metro was going to receive local funds it should only be for the parks that they received from the county.

Councilor Hosticka asked when Council would be making the preliminary final decisions? Mr. Desmond explained the timeline, a three-part time line, early in September they were forming a Blue Ribbon Committee. The second referral would float the Blue Ribbon idea sometime before the end of the year. The third phase would be after the first of the year before March 1, 2006. Councilor Newman thought the local jurisdictions could provide ideas pretty quickly. Councilor Hosticka asked if this was assessed value. Mr. Desmond responded to his question. Councilor Hosticka asked if assessed value in Multnomah County was higher? Mr. Desmond said it was very close. The difference was within 2%. Councilor Hosticka suggested that if the locals liked it, leave it alone.

Councilor Newman said he thought they were going to use per capita for the park districts. Council President Bragdon said they wanted to leave it as close to what it was last time. Michael Jordan, Chief Operating Officer (COO), talked about his experience with libraries. Councilor Hosticka said as long as the locals liked it, leave it as it was. Mr. Desmond said if you used strictly per capita Clackamas County would get less. Mr. Desmond reminded future growth was much more in Clackamas County.

Councilor Newman talked about the cities that weren't in compliance with the Functional Plan and that they would not get any local share monies. Mr. Desmond said they could put more money in the legacy fund. Councilor Newman talked about the resolution that was passed last year concerning a policy decision about compliance with Functional Plan. Mr. Desmond said the administration of the program was not indefensible. Councilor Newman wondered if the locals were supportive of that and consistent with the decision that was made in December. Mr. Jordan talked about compliance issues. Dan Cooper, Metro Attorney, talked about risks in terms of compliance issues. If Council adopted the Goal 5 program this Fall and local governments started complying, Council could be making determinations as early as January 2007. Mr. Jordan said in January 2007, Council could find that Tualatin Basin would be in compliance and the rest of region may not be in compliance. He suggested choosing to take a softer approach. In the first compliance report everyone would be in compliance. Councilor Newman said the issue was did Council mean what it said in December about Functional Plan compliance. He said this looked like an opportunity to provide a carrot rather than using a big stick.

Councilor Hosticka asked about geographical scope, in or outside the Metro jurisdiction? Mr. Desmond said there was a clause that if the open space benefited the local residents; they were allowed to be outside the Metro jurisdiction. Mr. Desmond said the only area last time that this was true of was Hagg Lake. Councilor Hosticka suggested that there needed to be nexus to make it clear about the benefit.

Mr. Desmond addressed the nature in neighborhoods opportunity fund guidelines. He said they had gotten good feedback from the public. He recommended a 1 to 1 matching fund. Councilor Newman said they needed to make clear that the local share monies could not be used as matching funds. He was more open to in kind match as well. He was envisioning clean up, local

restoration projects. Their labor could be seen as a match. Heather Kent, Regional Parks and Greenspaces Department, talked about the federal grant program, which was a 4 to 1 match. Mr. Desmond said they could allow in kind and there were formulas for labor. Councilor Newman said he hoped that the grants were about community building as much as restoration. He didn't want to limit opportunities. Mr. Desmond asked how closely tied did they want it tied to habitat? Council President Bragdon said the question of flexibility was tied to what the mechanism was for exercising that flexibility. Mr. Desmond said Metro could help the smaller jurisdictions if the money was spread out over a number of years. He suggested an annual application process. Councilor Newman suggested threshold criteria. Mr. Desmond suggested twice a year rather than an annual application. Metro could help jurisdictions develop their projects. They would have a list of projects that Council would review and decide which projects to award. Mr. Jordan asked if a big project would be eligible for more than one year similar to Metro Transportation Improvement Program (MTIP) money. Ms. Kent said they had included language to allow for more than one year. Mr. Desmond said trail projects might play out that way. Council President Bragdon asked if you could do that with the technical ranking? Mr. Desmond said yes.

Councilor Newman talked about enhancement grants process. He didn't want one or two big projects to swamp the funds. Mr. Desmond said they would bring back threshold criteria. He then touched base on the regional portion. They wanted to follow the script from last time. They were surveying the biological, science and ecological groups on part 2 of what had been started through the last measure. They needed to talk about the capital issues, if they wanted to allocate some of the funds to capital improvement of our facilities. Councilor Newman said once they had identified target area he wanted to do a public process to identify them as targeted area.

Councilor Hosticka raised the possibility that all Class 1 and 2 were targets. They were going to pursue acquisition in upland areas. He suggested a revolving fund were property was purchased, easements were established and the property would then be sold back to create a revolving fund. Mr. Desmond talked about the poll, the notion that the voters were directing Metro as to how to spend the money. Patricia McCaig, Polling Consultant, thought that was a very powerful tool. Ms. Kent said it was hard to package that for a bond measure. Councilor Hosticka asked how much acreage did they have in the targets last time? Mr. Desmond said they would come back with that information. Mr. Jordan talked about acquisition in the habitats. He suggested how to create a revolving fund. Councilor Hosticka reminded that this was an attempt to deal with the habitat areas as well as acquisition. Mr. Cooper provided some guidance about a revolving fund and how the bond might be developed. Mr. Jordan said they needed to take a look at Councilor Hosticka's suggestion and see how they could develop this. Mr. Desmond said they could draft something for the next meeting. They picked the specific target areas. They got a lot of heat on two areas: Mt Williams and Bull Mountain. Councilor Hosticka said this was proposed in the context of Nature in Neighborhood program. They wanted to add the habitat component this time. Council President Bragdon suggested using the opportunity fund and adding weight to those areas that were in the 80,000 acres. The target areas were very explainable. They needed another way to get to the 80,000 acres rather than talked about it as a target area.

Mr. Desmond then addressed the community involvement piece. He noted the timeline (a copy of which is included in the meeting record). Council President Bragdon talked about Patricia McCaig's research and lessons learned. Councilors suggested the need for sideboards for the advisory committee. Mr. Desmond said the local share would generate the most conversation. Council President Bragdon suggested giving the committee clear guidelines. Mr. Desmond suggested keeping the meetings to a minimum for the advisory committee. He suggested doing all of these meetings in the month of October. He talked about kicking off the public process in December, January and February. Council President Bragdon asked councilors for suggestions on

membership of the Blue Ribbon Committee. Council President Bragdon said what was missing was the message. He also suggested they needed a press strategy. Councilors talked about who should be on the advisory committee.

Council President Bragdon asked about the balance of money in each fund. Councilor Newman suggested 80/20. He didn't want the regional program to be less than 70% of the total. Mr. Cooper talked about holding the money. They needed to talk to bond council about expending the money. He felt the revolving fund needed some legal work. Councilor Newman suggested that \$8 to \$10 million should be reserved for the Oregon Zoo. He wanted to address the Zoo accreditation. Council President Bragdon suggested that this issue be resolved in the Fall.

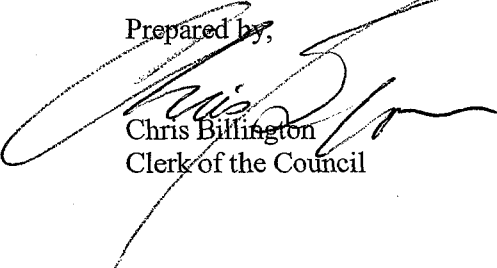
Mr. Desmond said they would prepare a write up of the Nature in Neighborhoods opportunity fund criteria. They could also suggest Capital Improvement Program (CIP) needs.

5. COUNCIL BRIEFINGS/COMMUNICATION

There were none.

There being no further business to come before the Metro Council, Council President Bragdon adjourned the meeting at 3:50 p.m.

Prepared by,



Chris Billington
Clerk of the Council

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF AUGUST 2, 2005

Item	Topic	Doc Date	Document Description	Doc. Number
4.0	Timeline	8/2/05	2006 Bond Measure Timeline	080205c-01