

A G E N D A

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METRO

Agenda

MEETING: METRO COUNCIL WORK SESSION MEETING
DATE: August 2, 2005
DAY: Tuesday
TIME: 2:00 PM
PLACE: Metro Council Chamber

CALL TO ORDER AND ROLL CALL

- 2:00 PM** 1. **ADMINISTRATIVE/CHIEF OPERATING OFFICER
AND CITIZEN COMMUNICATIONS**
- 2:15 PM** 2. **Review of Bond components**
- Local share program funding level
 - Local Natural Area Legacy Fund/Nature in Neighborhood Opportunity Fund
 - Regional Share
3. **Local Share**
- Distribution Formula
 - Process for cities and park providers
 - Project eligibility criteria
4. **Community Involvement Strategy**
Blue Ribbon Committee
- Role (size and scope of bond)
 - Size and composition of committee
 - Chairmanship (candidates)
 - Recruitment responsibility
 - Time commitment
 - Timeline for decision making
- GPAC and Parks Forum
- Role in designing bond measure package
 - Timeline for participation
 - Role within community involvement strategy
 - Parallel effort

Public Communications and Involvement Plan Outline

- **Communication strategies**
- **Communication products**
- **Implementation schedule**

4:15 PM

5. COUNCIL BRIEFINGS/COMMUNICATION

ADJOURN

Metro's 2006 Local Share

Allocation Formulas and Guidelines

Discussion Draft, July 28, 2005

The Metro Council proposes doubling the "local share" portion of the capital and acquisition funds raised through a proposed November 2006 bond measure. This will result in approximately \$50 million for local projects. The Metro Council proposes two programs for distributing these local share dollars -- the Local Natural Area Legacy Fund and the Nature in Neighborhoods Opportunity Fund.

Local Natural Area Legacy Fund

No less than \$25 million will be distributed directly to cities and local park providers, through a formula similar to the "local share" established under Metro's 1995 open spaces, parks and streams bond measure. Projects must meet Metro's criteria for protecting and enhancing water quality, natural areas and/or fish and wildlife habitat and/or providing improved access or public use and enjoyment of these natural areas. All land acquisitions must be consistent with Metro's "willing seller" policy.

Funds will be distributed according to a formula established in each of the three (3) counties, as described in Exhibit A. Cities and park districts not currently providing park and recreation services may be eligible to receive funds. Funds will be received under the following conditions:

1. Local jurisdictions and parks providers shall use these funds only for projects that meet the Local Natural Area Project Guidelines as set out in Exhibit B. Funds may not be used for operations and maintenance activities nor be used outside Metro's boundary unless Metro finds that such expenditures clearly benefit local residents.
2. Local park providers, cities and counties will receive Local Natural Area Legacy Funds through an intergovernmental agreement with Metro.
3. Eligible local governments and special districts may form consortiums to combine their allocations for eligible purposes.

Nature in Neighborhoods Opportunity Fund

An additional \$25 million will be dedicated to local projects to be distributed by Metro based on criteria to be established by the Metro Council prior to the November 2006 election. See draft criteria Appendix C. Applicants for Nature in Neighborhoods Opportunity Funds may include local jurisdictions, public agencies, community groups, non-profits, neighborhood associations, watershed councils and other non-government entities, with the expectation

that all projects will have community partners, and a minimum of 1:1 matching funds (the Council may choose to make exceptions to this requirement in extraordinary circumstances). All land acquisitions must be consistent with Metro's "willing seller" policy.

Regional portion of bond funding

Metro may use the regional portion of funds for acquisition of lands that help protect water quality, benefit fish and wildlife, add on to existing publicly owned natural areas and provide for the public's future use and enjoyment of these areas. In addition, regional funding may be used for habitat restoration, development of public use facilities, regional trails and wildlife corridors. These funds are to be administered by Metro, including all regional property transaction and associated administrative costs, and for overall financial management of bond funds. Funds may not be used for operations and maintenance. All land acquisitions must be consistent with Metro's "willing seller" policy.

Metro and local agencies will maintain any lands acquired with bond funds as natural areas in perpetuity in accordance with established management plans. Where possible, deed restrictions will be included at the time of transfer of any property acquired with bond funds to require the use of these lands as natural areas in perpetuity.

EXHIBIT A

Local Natural Area Legacy Fund

Eligible recipients and allocation formula

Park Districts

North Clackamas Parks and Recreation District
Tualatin Hills Parks and Recreation District

Counties

Clackamas County
Multnomah County (Metro)
Washington County

Cities

Beaverton	Hillsboro	Sherwood
Cornelius	Johnson City	Tigard
Damascus	King City	Troutdale
Durham	Lake Oswego	Tualatin
Fairview	Maywood Park	West Linn
Forest Grove	Milwaukie	Wilsonville
Gladstone	Oregon City	Wood Village
Gresham	Portland	
Happy Valley	Rivergrove	

The Local Natural Area Legacy bond funds shall be apportioned among parks providers and cities in each county on the basis of countywide totals established using November 30, 2004 assessed valuation within the Metro boundary. Estimated countywide totals based on 2004 assessed valuation information are as follows:

Clackamas County: 23.88%
Multnomah County: 43.69%
Washington County: 32.43%

Formulas for allocating among cities, counties and parks providers within each county are to be determined at the discretion of each county, their cities and their parks providers, to be reached in each county by consensus with all jurisdictions and park providers. The distribution within each county shall be generally based upon per capita distribution to cities, with specific direction to account for park districts (THPRD, NCPRD) for allocating equitably. Counties and cities may take into account any areas likely to

experience unusually high growth in the next 10 years such as Damascus, Villebois, Bethany, etc.

Two major changes are proposed that contrast with how local share funds were distributed under the 1995 bond measure:

1. In the 1995 bond measure, Metro received \$3,401,545 of local share funds due to its role as a "local" park provider in Multnomah County. It is proposed that Metro not receive any portion of the Local Natural Area Legacy Fund, leaving the entire allocation within Multnomah County for local cities and parks providers. Note that large sections of Multnomah County that were unincorporated in 1995 have since been annexed to various cities.
2. Cities without established park programs, such as Damascus and King City, may be eligible for a proportional per capita share of local share funds as allocated to their respective counties.

Cities and counties must direct Metro, in writing, how to direct the Local Natural Area Legacy Funds on or before November 1, 2005. In the event that the cities and counties cannot reach consensus on how to direct Metro to distribute these funds, the Metro Council shall devise its own distribution formula and notify the cities and counties in writing of such formula no later than November 30, 2005.

EXHIBIT B

Local Natural Areas Legacy Fund Guidelines

In order to be eligible for Local Natural Areas Legacy Funds, projects or associated costs must meet the following criteria:

1. Eligible agency is a city or park provider as of November 6, 2006.
2. Funds must be expended on natural area related activities only, including:

Acquisition

- Fee Simple (or easement) for purchasing natural areas, wildlife and/or trail corridors identified in the Metropolitan Greenspaces Master Plan, Regional Greenspaces System Concept Map (adopted 2002), the Regional Trails Plan Map (adopted 2002), the Nature in Neighborhood Map (Fish & Wildlife Habitat Protection Program, Resource Classification Map), and/or locally determined significant natural areas, wildlife and/or trail corridors.
- Out of pocket costs associated with property acquisition.

Capital Improvements

- Restoration or enhancement of fish and wildlife habitat.
 - Americans with Disabilities Act (ADA) requirements and/or improvements to existing natural area amenities providing universal access to the public.
 - Public use facilities such as roads, parking areas, trail heads, rest rooms, picnic tables, shelters, viewing blinds, water systems, camp sites, fishing piers, and associated appurtenances including signs, fences, security lighting, barbecues.
 - Environmental education facilities such as nature centers and interpretive displays.
 - Trail design, engineering and construction.
3. The Metro Council and the governing board of the local city or park provider shall approve an Intergovernmental Agreement (IGA). At a minimum, the IGA shall require:
 - That funds from Metro's bond measure shall not be used to replace dedicated local funding for a selected project

- That funds from Metro's bond measure will leverage other funding sources when possible
 - Signage at the project site in an appropriate location(s) to acknowledge Metro, the park provider, and other project partners for project funding.
4. A list of local share projects (with estimated costs) that has been approved by the governing board of each city or park provider shall be delivered to Metro no later than February 1, 2006.
 5. Local natural area sites that receive Metro bond measure funding will be maintained for their intended recreational, habitat, or trail activities. Any decision by a park provider or city to convey title (or grant real property rights to property) purchased with bond proceeds shall be made by vote of its duly elected or appointed governing body at a public meeting, in accord with that governing body's adopted public meeting procedures. Any proceeds from the sale of the property (or from the rights to the property) shall be used for the purpose set out in the approved local share Intergovernmental Agreement (IGA).
 6. Local Natural Area Legacy Funds should be used to the greatest extent possible to directly fund new projects and not to pay agency overhead or indirect costs. In no event shall the staff, overhead and indirect costs on any local share project exceed 10% of the cost of the project or the portion of the project paid for with local share funds (whichever is greater).

EXHIBIT C

Nature in Neighborhoods Opportunity Fund Guidelines

In order to be eligible for Nature in Neighborhoods Opportunity Funds, projects or associated costs must meet the following criteria:

1. To come

2.

3.

2006 Bond Measure

Draft Schedule: 2005 - 2006

- Aug./Sept. Recruit/appoint Blue Ribbon (and parallel "GPAC") committees
Council: Intent to refer Sept. 1-11, to go with Celebration
Council: Local share decision on allocation underway
- Sept. Natural resource "experts" narrow regional target area list
- Oct. Blue Ribbon meetings commence
- 1 + 2 = information
 - 3 + 4 = decisions/recommendations
- Nov. 1 Local Share allocation from counties to Metro due.
- Nov. (15) Blue Ribbon Recommendations to Council
- Size, scope regional portion
 - PAC formed (based on project list)
- December Council finalize NIN Opportunity Fund criteria
- Jan./Feb. Metro public process kicks off, supported by GPAC/Parks Forum
Includes: size of bond measure, scope of regional share (target areas, capital projects, etc.), Legacy Fund local share allocations and any draft project list, Opportunity Fund criteria and game plan (timeline for allocating funds), more?
- January Campaign Committee forms, gets going (outside Metro)
- March 1: Council: Second/Final bond referral with complete package of projects, etc.
- Sept: Full steam ahead to the ballot