BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF GRANTING TIME) RESOLUTION NO. 00-2945
EXTENSIONS TO THE FUNCTIONAL PLAN	
COMPLIANCE DEADLINE FOR THE CITIES) Introduced by Executive Officer Mike Burton
OF HAPPY VALLEY, PORTLAND AND)
SHERWOOD AND MULTNOMAH COUNTY)
)

WHEREAS, the Metro Council adopted the Urban Growth Management Functional Plan for early implementation of the 2040 Growth Concept on November 21, 1996, by Ordinance No. 96-647C; and

WHEREAS, the Urban Growth Management Functional Plan requires that all jurisdictions in the region make plan and implementing ordinance changes needed to come into compliance with this functional plan by February 19, 1999; and

WHEREAS, the Urban Growth Management Functional Plan in Metro Code Section 3.07.820.C provides that Metro Council may grant extensions to timelines under this functional plan "if the city or county has demonstrated substantial progress or proof of good cause for failing to complete the requirements on time;" and

WHEREAS, the following four jurisdictions have requested time extensions to complete compliance work based on evidence showing "substantial progress or proof of good cause" for failing to meet the February 19, 1999 compliance deadline and have submitted detailed timelines showing when the work will be completed, now therefore,

BE IT RESOLVED:

- That the Cities of Happy Valley, Portland and Sherwood and Multnomah County shall receive Functional Plan compliance time extensions as shown in Exhibit A.
- That no further requests for time extensions be considered for Happy Valley, Portland and Sherwood.
- That any further requests for time extensions made by Multnomah County shall be determined as delineated in Metro Code 3:07.820, Section C.

ADOPTED by the Metro Council this

David Bragdon, Přesiding Officer

APPROVED AS TO FORM:

Daniel B. Cooper, General Counsel

EXHIBIT A

Functional Plan Compliance Time Extensions For the Cities of Happy Valley, Portland and Sherwood and Multnomah County

Metro Code numbers are used to cite Functional Plan requirements with the applicable Functional Plan title following in parentheses (). The Table below identifies the Functional Plan Titles for reference.

Functional Plan Titles

Title 1	Requirements for housing and employment accommodation
Title 2	Regional parking policy
Title 3	Water quality, flood management conservation
Title 4	Retail in employment and industrial areas
Title 5	Requirements for rural reserves and green corridors
Title 6	Regional accessibility
Title 7	Affordable housing
Title 8	Compliance procedures

City of Happy Valley

October 2000:

- Amend the zoning ordinance to adopt minimum density standards as required by Metro Code 3.07.120.A (Title 1).
- Amend the comprehensive plan to include a map showing 2040 design type boundaries as required by Metro Code 3.07.130 (Title 1).
- Finalize and report to Metro employment capacities for the City as a whole and for mixeduse areas within the City as required by Metro Code 3.07.150 (Title 1).
- Amend parking standards to comply with Metro Code 3.07.220 (Title 2).
- Adopt the connectivity requirements of Metro Code Section 3.07.630 (Title 6).

City of Portland

September 2000

Amend the parking code to resolve minor differences in existing parking standards and those required by Metro Code 3.07.210 (Title 2).

December 2000

- Amend the zoning code to establish minimum densities for all residential zones as required by Metro Code 3.07.120.A (Title 1).
- Adopt a map with design type boundaries as required by Metro Code 3.07.120 (Title 1).
- Adopt language to implement the street design and connectivity requirements of Metro Code Sections 3.07.620 and 3.07.630 (Title 6).

City of Sherwood

December 2000

- Amend the zoning ordinance to adopt minimum density standards as required by Metro Code 3.07.120.A (Title 1).
- Adopt development code amendments to allow accessory dwelling units as required by Metro Code 3.07.120.C (Title 1).
- Amend the comprehensive plan to include a map showing 2040 design type boundaries as required by Metro Code 3.07.130 (Title 1).

- Finalize and report to Metro housing and employment capacities for the City as a whole and for mixed-use areas within the City as required by Metro Code 3.07.150 (Title 1).
- Complete the Public Facilities Plan review required by Metro Code 3.07.150 (Title 1).
- Amend parking standards to comply with Metro Code 3.07.220 (Title 2).
- Adopt a Comprehensive Plan map, Zoning Ordinance and Land Division Ordinance to protect identified green corridors as required by Metro Code 3.07.520 (Title 5).
- Amend development code to comply with the street design requirements of Metro Code 3.07.620 (Title 6).
- Adopt the connectivity requirements of Metro Code Section 3.07.630 (Title 6).

Multnomah County

December 2000

Multnomah County has amended its Comprehensive Framework Plan to implement Metro Code Sections 3.07.620 and 3.07.630 (Title 6). The County has entered into intergovernmental agreements with the cities of Gresham, Portland and Troutdale to transfer all urban planning and development services for Multnomah County unincorporated urban areas to those cities. With the exception of Title 6, which the County already has in place, the cities will be responsible for Functional Plan implementation for the unincorporated urban areas.

The County has requested an additional time extension to December 2000 to complete the work needed to finalize the zone changes and transfer of planning responsibility. The City of Portland has requested an additional time extension to December 2000 to come into compliance with the requirements of the Functional Plan. Portland's timeline may affect the County's ability to meet its proposed December 2000 completion date.

GROWTH MANAGEMENT COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 00-2945, FOR THE PURPOSE OF GRANTING TIME EXTENSIONS TO THE FUNCTIONAL PLAN COMPLIANCE DEADLINE FOR THE CITIES OF HAPPY VALLEY, PORTLAND, SHERWOOD AND MULTNOMAH COUNTY

Date: June 26, 2000 Presented by: Councilor Park

Committee Action: At its June 20, 2000 meeting, the Growth Management Committee voted 3-0 to recommend Council adoption of Resolution 00-2945. Voting in favor: Councilors Bragdon, Washington and Park.

Background: Resolution 00-2945 grants time extensions to meet provisions of the Urban Growth Management Functional Plan as follows:

<u>Jurisdiction</u>	Title	Current deadline	Extension
Happy Valley	1,2 & 6	April 2000	October 2000
Portland	Design type boundaries	September 2000	December 2000
	2	April 2000	September 2000
	1 & 6	April 2000	December 2000
Sherwood	1	November 1999	December 2000
	2 & 6	April 1999	December 2000
	5	July 1999	December 2000
Multnomah County	1-5	March 2000	December 2000*
			* more if needed

Mary Weber and Brenda Bernards gave the staff presentation. They noted that the original deadline for completion of functional plan was February 1999. Many jurisdictions have asked for extensions to the original deadline. The Executive Officer is recommending that these deadlines be the final ones granted, except possibly for Multnomah County, which is dependent on the cities finishing before it can finalize its plan.

- Existing Law: Metro code 3.07.820C provides that Metro Council may grant time extensions to functional plan requirements if a jurisdiction can demonstrate "substantial progress or proof of good cause for failing to complete requirements on time."
- Budget Impact: None

Committee Issues/Discussion: Chair Park noted that the City of Portland will be coming to Council with a separate request for Title 3.

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 00-2945 GRANTING ADDITIONAL TIME EXTENSIONS TO THE FUNCTIONAL PLAN COMPLIANCE DEADLINE FOR THE CITIES OF HAPPY VALLEY, PORTLAND AND SHERWOOD AND MULTNOMAH COUNTY

Date: May 10, 2000 Presented by: Mary Weber

Prepared by: Brenda Bernards

PROPOSED ACTION

Adoption of Resolution No. 00-2945 granting additional time extensions to meet the requirements of the Functional Plan for the Cities of Happy Valley, Portland and Sherwood and Multnomah County

EXISTING LAW

Metro Code 3.07.820.C (Title 8 of the Functional Plan) provides that Metro Council may grant time extensions to Functional Plan requirements if a jurisdiction can demonstrate "substantial progress or proof of good cause for failing to complete the requirements on time."

BACKGROUND AND ANALYSIS

The deadline for compliance with the requirements of the Functional Plan was February 1999. Many jurisdictions required more time to make the necessary changes to their codes and plans to come into compliance. Happy Valley, Sherwood, Portland and Multnomah County have requested additional time extensions to implement a portion of the requirements of the Functional Plan. The letters requesting the time extensions are attached to this report.

Portland's request for a time extension to meet the requirements of Title 3 will be dealt with in a separate Resolution.

Metro Code numbers are used to cite Functional Plan requirements. The applicable Functional Plan title follows each citation in parentheses (). The Table below identifies the Functional Plan Titles for reference.

Functional Plan Titles

Title 1	Requirements for housing and employment accommodation
Title 2	Regional parking policy
Title 3	Water quality, flood management conservation
Title 4	Retail in employment and industrial areas
Title 5	Requirements for rural reserves and green corridors
Title 6	Regional accessibility

Affordable housing

Compliance procedures

Title 7
Title 8

COMPLIANCE PROGRESS

Although these jurisdictions have requested additional time to complete Functional Plan compliance, they have made significant progress towards meeting the Functional Plan goals.

The following pages summarize the progress of the jurisdictions included in Resolution No. 00-2945 and provide timelines for remaining Functional Plan elements. The four jurisdictions have met the Metro Code criterion for "substantial progress or proof of good cause for failing to complete" Functional Plan compliance (Metro Code 3.07.820.C).

City of Happy Valley

Happy Valley's has requested additional time beyond its April 2000 extension. A citywide vote to annex the areas formerly known as Urban Reserve Areas 14 and 15 was held on May 16, 2000. The vote supported the annexation and the City intends to accommodate its commercial uses in these areas. The additional time extension is needed to accommodate the delay in the annexation vote that was originally scheduled for March 2000, and to allow for the City to make the necessary amendments to its plan and code to come into compliance with the requirements of the Functional Plan.

October 2000

- Amend the zoning ordinance to adopt minimum density standards as required by Metro Code 3.07.120.A (Title 1).
- Amend the comprehensive plan to include a map showing 2040 design type boundaries as required by Metro Code 3.07.130 (Title 1).
- Finalize and report to Metro employment capacities for the City as a whole and for mixed-use areas within the City as required by Metro Code 3.07.150 (Title 1).
- Amend parking standards to comply with Metro Code 3.07.220 (Title 2).
- Adopt the connectivity requirements of Metro Code Section 3.07.630 (Title 6).

City of Portland

The Portland City Council had begun hearings on the minimum density and street design and connectivity standards. The City Council received considerable adverse testimony to the minimum densities proposed by the City. The Planning Director was directed to convene a working group to develop strategic recommendations to move forward. The Planning Director anticipates returning to City Council in September 2000 with recommendations on these matters. As the adoption of the street design and connectivity standards is part of the same Land Division Code Rewrite program, the City is requesting an extension to December 2000 to complete both pieces of work. The previous extension granted my Metro Council was to April 2000.

The adoption of a map with the design type boundaries is part of the City's update of its Comprehensive Plan for statewide planning goals 1, 2 and 10. To accommodate the hearing schedule, the City is requesting a time extension to December 2000. The previous extension granted by Metro Council was to September 2000.

The City is requesting a time extension to September 2000 to resolve minor differences in parking requirements to come into compliance with Title 2. A City Council hearing is scheduled for May. The previous extension granted by Metro Council was to April 2000. September 2000

• Amend the parking code to resolve minor differences in existing parking standards and those required by Metro Code 3.07.210 (Title 2).

December 2000

- Amend the zoning code to establish minimum densities for all residential zones as required by Metro Code 3.07.120.A (Title 1).
- Adopt a map with design type boundaries as required by Metro Code 3.07.120 (Title 1).
- Adopt language to implement the street design and connectivity requirements of Metro Code Sections 3.07.620 and 3.07.630 (Title 6).

City of Sherwood

The City of Sherwood had been originally granted a time extension to August 1999 to complete its Functional Plan compliance work. Since June 1999, the City has experienced a complete turnover in its planning staff. The City has hired a planning consultant to undertake its compliance work. Metro Council granted a time extension to June 2000 to complete the Title 3 compliance work and to come into compliance with the requirements of Title 4. The City is on schedule to complete this work in that timeframe. The additional time extension will allow the City to make the necessary amendments to its plan and code to come into compliance with the remaining requirements of the Functional Plan.

December 2000

- Amend the zoning ordinance to adopt minimum density standards as required by Metro Code 3.07.120.A (Title 1).
- Adopt development code amendments to allow accessory dwelling units as required by Metro Code 3.07.120.C (Title 1).
- Amend the comprehensive plan to include a map showing 2040 design type boundaries as required by Metro Code 3.07.130 (Title 1).
- Finalize and report to Metro housing and employment capacities for the City as a whole and for mixed-use areas within the City as required by Metro Code 3.07.150 (Title 1).
- Complete the Public Facilities Plan review required by Metro Code 3.07.150 (Title 1).
- Amend parking standards to comply with Metro Code 3.07.220 (Title 2).
- Adopt a Comprehensive Plan map, Zoning Ordinance and Land Division Ordinance to protect identified green corridors as required by Metro Code 3.07.520 (Title 5).
- Amend development code to comply with the street design requirements of Metro Code 3.07.620 (Title 6).
- Adopt the connectivity requirements of Metro Code Section 3.07.630 (Title 6).

Multnomah County

Multnomah County has amended its Comprehensive Framework Plan to implement Metro Code Sections 3.07.620 and 3.07.630 (Title 6). The County has entered into intergovernmental agreements with the Cities of Gresham, Portland and Troutdale to transfer all urban planning and development services for Multnomah County unincorporated urban areas to the Cities. With the exception of Title 6, which the County already has in place, the Cities will be responsible for Functional Plan implementation for the unincorporated urban areas.

The County has requested an additional time extension to December 2000 to complete the work needed to finalize the zone changes and transfer of planning responsibility. Metro Council has already granted the following time extensions for the Cities of Gresham, Portland and Troutdale to complete the remaining county related planning and city compliance work.

City	Extension	Remaining Compliance Work	
Gresham	February 2000	Calculate housing and employment capacity. Metro Code	
3.00.10.11	' 05,00, 2000	3.07.150 (Title 1)	
	March 2000	Adopt Transportation System Plan language to implement Metro	
}		Code 3.07.620 (Title 6)	
	April 2000	Determine the effect of items identified in Metro Code 3.07.150.C	
		on the City's calculated capacities (Title 1).	
	June 2000	Adopt Transportation System Plan language to implement Metro	
		Code 3.07.630 (Title 6).	
	September	Adopt a map of 2040 Growth Concept design types. Metro Code	
	2000	3.07.130 (Title 1).	
		Adopt language to implement Metro Code 3.07.420 (Title 4).	
	•	Adopt code language to reflect the green corridor policies as	
	0.4.4	described in Metro Code 3.07.510 (Title 5)	
	October 2000	Adopt the requirements of Title 3. Metro Code 3.07.340	
D. (1.)	December 2000		
Portland	April 2000	Establish minimum densities for all residential zones. Metro Code	
		3.07.120.A (Title 1).	
		Amend the parking code to resolve differences in existing parking standards and those required by Metro Code 3.07.210 (Title 2).	
		Adopt language to implement the street design and connectivity	
		requirements of Metro Code Sections 3.07.620 and 3.07.630	
		(Title 6).	
	September	Adopt a map with design type boundaries. Metro Code 3.07.120	
	2000	(Title 1).	
	As discussed above, Portland has requested an additional time extension to		
	December 2000 to complete these requirements. Portland's timeline may affect the		
		ability to meet its proposed December 2000 completion date.	
Troutdale	June 2000	Implement minimum density standards. Metro Code 3.07.120A	
		(Title 1).	
		Adopt development code amendments to allow accessory	
		dwelling units. Metro Code 3.07.120.C (Title 1).	
		Amend development code to comply with the street design and	
	†	connectivity requirements of Metro Code 3.07.620 and 3.07.630	
	Ostabar 2000	(Title 6).	
	October 2000	Adopt the requirements of Title 3. Metro Code 3.07.340	

After the adoption of the Cities' code changes, the County will review the amendments, undertake public involvement, adopt code and plan changes for affected County unincorporated urban areas. Intergovernmental agreements to transfer planning implementation responsibilities from the County to the Cities also need to be adopted.

BUDGET IMPACT

Adoption of this resolution has no budget impact.

EXECUTIVE OFFICER'S RECOMMENDATION

The Functional Plan implementation time extension requests for the Cities of Happy Valley, Portland and Sherwood are recommended for approval. No additional time extensions will be considered for these jurisdictions.

The time extension request for Multnomah County is recommended for approval. As the County's compliance with the requirements of the Functional Plan is dependent on the Cities of Gresham, Portland and Troutdale additional time extensions may be necessary. Any further requests for time extensions or requests for Functional Plan exceptions made by the County will be determined as delineated in Metro Code 3.07.820, Sections B and C.

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HON, EUGENE L. GRANT Mayor

RANDY NICOLAY MICHAEL SCHAUFLER JONATHAN EDWARDS ROBERT BROOKS

City Administrator
. WILLIAM BRANDON

City Recorder
WANDA M. KUPPLER

City of Happy Valley



12915 S.E. KING ROAD HAPPY VALLEY, OR 97236-6298 TELEPHONE (503) 760-3325 FAX (503) 760-9397

May 31, 2000 Brenda Bernards Metro Regional Center 600 NE Grand Avenue Portland, OR 97232-2736

Dear Ms. Bernards:

As you know, the City of Happy Valley was successful in its annexation vote for the Rock Creek Area. Our Community Development Department is in the process of updating our Comprehensive Plan and Land Development Ordinance to include the Rock Creek Concept Plan and other provisions to allow development in the Rock Creek Area as well as including ordinances to comply with Metro's Comprehensive Plan. We will have all code revisions completed by October 1, 2000. An extension from Metro Council until October 1, 2000 will give the City of Happy Valley the time needed to come into compliance with Comprehensive Plan requirements. Thank you for your cooperation and consideration in helping us with this process.

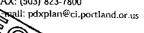
Sincerely,

Bill Brandon

City Administrator

VERA KATZ. MAYOR
GIL KELLEY, DIRECTOR
1900 S.W. FOURTH AVENUE, ROOM 4100
PORTLAND, OREGON 97201-5350
TELEPHONE: (503) 823-7700

FAX: (503) 823-7800



May 2, 2000

Mr. Mike Burton Metro Executive Officer 600 NE Grand Ave. Portland, OR 97232

Dear Mr. Burton:

On behalf of the City of Portland, I am requesting additional time extensions to allow us to complete portions of our work to comply with the Urban Growth Management Functional Plan. We have completed the vast majority of our compliance work, but several important matters are still in process.

Most of the items for which we seek extensions are now before the City Council. Because these issues are controversial and require ample opportunities for public involvement, progress has been slow. However, you should be assured that the City of Portland remains committed to the regional planning process and intends to achieve substantial compliance with the Functional Plan at the earliest possible date.

Given the complexity and interrelatedness of the issues at hand, the time needed to complete local approvals has been difficult to predict. For this reason, instead of forecasting individual completion dates, we are committing to reporting by the end of December, 2000, on our compliance with all elements listed below.

These are the elements of the Functional Plan for which extensions are requested and the proposed plans to complete the work:

Title 1 Section 3.07.120.A Minimum density

Extension requested: December, 2000

This is contained in the Land Division Code Rewrite (LCDR). On October 19, 1999, the Planning Commission approved a recommended draft containing minimum density requirements in accordance with the Functional Plan. At the February 16, 2000, City Council hearing on the LCDR, Council received considerable adverse testimony. As a result, Council directed the Planning Director to develop strategic recommendations for moving forward. The Director convened a working group on April 6th, and expects to return to Council with recommendations in September.

Title 1 Section 3.07.130 Design Type Boundaries

Requested extension: December 31, 2000

This work is part of the Update of Comprehensive Plan Goals 1, 2, and 10. The first Planning Commission hearing is currently scheduled for June 27th. Metro and LCDC will soon receive 45-day advance notice of this hearing. Adoption by City Council is expected in Fall 2000.

Title 2, Sections 3.07.220.A.1, A.2, and B Minimum and Maximum
Parking Ratios, Free
Surface Parking Spaces,
and Blended Rates in
Mixed-Use Areas

Requested extension: September 30, 2000

This work is being done by the Citywide Parking Ratios Project. City Council held hearings on the Planning Commission's recommended zoning code amendments on December 1 and 22, 1999. At the second hearing, Council asked the Bureau of Planning to make changes to the recommended amendments to bring them into closer alignment with Functional Plan requirements. On May 10th, a City Council hearing is scheduled to consider the revised zoning code amendments. Adoption of the amendments is expected by July, 2000.

Title 3
Section 3.07.340

Water Quality

Tributary compliance expected by July 31, 2001; Willamette and Columbia compliance expected in 2002.

The Office of Planning and Development Review has completed work on the Erosion and Sediment Control and Flood Management parts of this title. City Council adopted the necessary ordinances on December 1, 1999, and they became effective March 1, 2000. The Compliance Update dated December 20, 1999, described how these measures will contribute to Portland's eventual compliance with Title 3.

The City is working to bring Portland's environmental zoning regulations and mapping into compliance with Title 3. This work is being conducted as part of the City's program to meet the requirements of the federal Endangered Species Act (ESA) and to help recover the threatened fish populations. A public review draft of the environmental zoning amendments is scheduled for Fall 2000. Following public involvement and incorporation of comments, the Portland Planning Commission is expected to hold hearings on a proposed draft starting in February, 2001, leading to City Council hearings in May.

The environmental zone review project focuses on the Columbia Slough and the other tributaries to the Willamette River, which constitute almost 90% of the approximately 270 stream miles in Portland. The Willamette and Columbia Rivers, as the City's waterfront and as large, low-gradient rivers, raise issues that do not apply to the tributaries. In accordance with Statewide Planning Goal 15, Portland is currently conducting a Willamette River Greenway planning project addressing a wide spectrum of issues. This project includes consideration of Metro Title 3 as well as Superfund requirements, design and development issues, recreation and access, and ESA requirements. It is scheduled for completion by December 2002. Compliance with Title 3 and an ESA-related planning process for the Columbia River waterfront will be complete in 2001.

Title 6, Section 3.07.630.A Street Connectivity Standards Requested extension: December 31, 2000

This work is part of the Land Division Code Rewrite Project. As described in the section on the Title 1 Minimum Density work, the Planning Director expects to return to Council with recommendations in September.

Portland continues to support the regional planning effort. The city is devoting considerable resources to come into compliance with the remaining elements of the Urban Growth Management Functional Plan. We expect to complete our compliance work as quickly as possible. I look forward to confirmation that Portland's requests for time extensions for these few remaining work elements have been granted.

Sincerely,

Gil Kelley Director

Cc: Mayor Vera Katz

Commissioner Dan Saltzman

B. Ames, Mayor's office

Commissioners' planning liaisons

D. Stein, C. Pinard, S. Edmunds, S. Hartnett, T. Carter, T. McGuire, B.

Glascock, M. Harrison, A. Burns; BOP

K. Robinson, L. Graham, J. Deer, S. Feldman, M. Mahoney; OPDR

S. Dotterrer, J. Harrison; PDOT



Metro Growth Mgmin

APR 2 8 2000

April 27, 2000

Ms. Brenda Bernards Senior Regional Planner Metro 600 NE Grand Portland, Oregon 97232

Re: Sherwood Functional Plan Compliance Extension Request

Dear Brenda:

The City of Sherwood respectfully requests another time extension to complete adoption of the Metro Functional Plan amendments. Based on the attached tentative schedule, the City needs an extension until December 2000 to complete the work. Due to the large number of land use applications and lack of City planning staff in the past six months, the City has not had the manpower for long-range planning work. However, Mr. Dave Wechner has recently been hired as City Planning Director, an associate will soon be hired, and the City can now concentrate on completing the 2040 amendments.

Functional Plan Title 3 and Title 4 amendments are currently under a Metro extension until June, 2000. We intend to meet that extension for those two elements. Public hearings on those amendments are tentatively scheduled for June 6 and July 11, 2000. The remaining titles will be completed by December.

The City has contracted with me to complete the Functional Plan amendments. I can be reached at 297-6660. Thank you in advance for considering of this request.

Sincerely

Carole Connell, AICP Consulting Planner

Copy: Dave Wechner

METRO 2040 REVISED COMPLIANCE SCHEDULE For Sherwood, Oregon April 26, 2000

Title#	Task	PC Hearing	CC Hear.
Title 4	Restrict retail in employment & indu areas as shown on Metro map	strial 6-6-00	7-11-00
Title 3	Amend Plan & Code to reflect USA standards apply in Sherwood	6-6-00	7-11-00
Title 6	Add street design & connectivity standards to Code. Performance goa	ıls 6-6-00	7-11-00
Title 1	 Finalize capacity analysis Minimum densities Accessory dwelling units Assure public facility capacity Methods to increase housing & job Plan map of 2040 design types 	9-19-00 os	10-24-00
Title 2	Reduce parking minimums, add max	imums 10-17-00	11-14-00
Title 5	Amend Plan to recognize green corr	ridor 10-17-00-	11-14-00



MULTOOMAH COUNTY OREGON

DEPARTMENT OF ENVIRONMENTAL SERVICES LAND USE PLANNING 1600 SE 190TH AVE. PORTLAND, OREGON 97233 (503) 248-3043 **BOARD OF COUNTY COMMISSIONERS**

BEVERLY STEIN . CHAIR OF THE BOARD

DIANE LINN • DISTRICT 1 COMMISSIONER
SERENA CRUZ • DISTRICT 2 COMMISSIONER

LISA NAITO • DISTRICT 3 COMMISSIONER

SHARRON KELLEY . DISTRICT 4 COMMISSIONER

March 30, 2000

Mr. Mike Burton Metro Executive Officer 600 NE Grand Ave. Portland, OR 97232

SUBJECT: Functional Plan Compliance Report

Dear Mr. Burton,

On behalf of Multnomah County, I am respectfully requesting an additional time extension to allow us to complete our work to demonstrate compliance with the Urban Growth Management Functional Plan. We request an extension until December 31, 2000 for all portions of the Functional Plan, except for Title 6, which is administered directly by our Transportation Division. Amendments to Title 6 were adopted on February 18, 1999 by the Multnomah County Board of Commissioners and were submitted to you on February 19, 1999.

As you know, the areas in which the County needs to address Functional Plan compliance are the unincorporated urban areas (UIAs) located within other cities' Urban Planning Area boundaries. Since Multnomah County has adopted a policy stating that it focuses its resources on rural land use planning and providing social services, the County is appropriately relying on Gresham, Portland and Troutdale to provide professional urban planning services to address Functional Plan compliance for these UIAs.

As you recall, Multnomah County has formally entered into intergovernmental agreements with the cities of Gresham, Portland and Troutdale to complete the urban planning necessary to address Functional Plan compliance for these UIAs. This time extension request is necessary because through these agreements, we are relying upon other cities' codes, as amended to achieve compliance to apply to these UIAs, thereby also achieving compliance.

Portland's Urban Planning Area contains the majority of the County's UIAs. Portland has been experiencing unanticipated delays in their adoption process for their compliance-related code amendments. These delays are beyond the County's control. Since the County is relying on adopting the new City codes to apply to the UIAs, the County is unable to complete the tasks necessary to address Functional Plan compliance for the UIAs until Portland adopts their code amendments.

However, Multnomah County has made progress by completing the following tasks:

- The County, in partnership with Portland, has completed two extensively distributed informational mailings and three Community Open House events, made possible through a grant from Metro;
- The background research on actual built density, public facility planning and level of urban services has been completed;
- The analysis necessary to assign proposed Portland zoning for the UIAs has been completed;
- Work sessions and a public hearing before the County Planning Commission have resulted in their forwarding a recommendation package of Portland land use zones, environmental zoning, Willamette Greenway overlay zone and plan district additions to the Multnomah County Board of Commissioners;
- The recommended Portland zoning, environmental zoning and Willamette River Greenway areas have been mapped for all of Portland's UIAs;
- Historical and other data has been examined in preparation for the transfer of planning implementation;
- The Troutdale proposed zoning and compliance work has been reviewed and recommended for adoption by our Planning Commission; and,
- Gresham, with the smallest number of UIA's work continues to progress.

Granting this time extension request will allow us time to complete the following:

- Receive the fully amended set of City codes for our consideration after each respective city has completed its compliance work;
- Incorporate their completed products into our public process;
- Complete public information events, Planning Commission and Board of County Commissioners work sessions and public hearings; and,
- Determine the costs and appropriate mechanisms for transfer of planning implementation and administration responsibilities.

Our schedule for completing the compliance work is as follows:

Intergovernmental Agreement on Planning Implementation	April – July 2000
Portland adoption of all compliance-related code amendments ¹	July - August 2000
County Planning Commission Work sessions	Sept Oct. 2000
County Planning Commission Public Hearing/s	October 2000
Recommendation forwarded to County Board of Commissioners	Oct. – Nov. 2000
County Board of Commissioners Public Hearing/s	December 2000

The County is aware that Portland has asked for a time extension request to complete their natural resource and Greenway-related work. Since this County Compliance project will not be relying upon this particular City work, we are not asking for that same time extension date. For this County extension request, we are relying upon Portland's adoption schedule for the remaining compliance-related code amendments. The Portland code amendments necessary to address regional parking policy are on-track to complete the adoption process this May. Gil Kelley, Portland's new Planning Director, is now forming a working group to consider possible revisions to the recommended Land Division Code Rewrite, under the direction of City Council.

¹ Remaining Portland compliance-related code amendments include Regional Parking Policy (Title 2) and a new land division code (addresses Title 1, minimum density standards).

Mr. Kelley expects to present a revised recommendation to City Council in the summer of 2000. Once Portland's adoption of these remaining compliance-related code amendments has been completed, the County can start the adoption process as soon as feasible.

Because Multnomah County will be adopting the cities' revised plans and codes, it would be our preference to make sure their plans and codes are in compliance prior to our taking action on them. Multnomah County would like to save resources, and complete consideration on recommended city codes and plans that have been amended to achieve compliance. In addition, going forward through the County adoption process at one time with codes that have achieved compliance will present a more coherent goal to decision-makers and to constituents.

The last step in implementing these changes for the UIAs is the transfer of implementation and administration responsibilities from the County to the cities. This will include interjurisdictional staff discussions addressing issues of concern, determining costs and identifying the appropriate implementing mechanisms. As Multnomah County rural planning staff, Planning Commission and Board of County Commissioners have little knowledge or training in the cities' urban codes, this transfer has been determined to be appropriate and is included in the intergovernmental agreements covering this work. By having the Cities of Gresham, Portland and Troutdale implement their urban codes in the UIAs, Multnomah County can focus its resources on important issues of rural planning.

Multnomah County continues to be a strong supporter of the Urban Growth Management Functional Plan and the regional planning framework. The County recognizes the importance of this compliance work in making this effort successful. We look forward to confirmation that this extension request for the Functional Plan compliance work has been granted.

Sincerely,

Knoton a Burn

Multnomah County Planning Director

Bev Stein, Chair, Multnomah County Board of Commissioners c: Sharron Kelley, Multnomah County Board of Commissioners Lisa Naito, Multnomah County Board of Commissioners Serena Cruz, Multnomah County Board of Commissioners Diane Linn, Multnomah County Board of Commissioners Karen Schilling, Multnomah County Transportation Division Susan Muir, Multnomah County Land Use Planning Elaine Wilkerson, Metro Barbara Linssen, Metro

Mike Hoglund, Metro

Margaret Mahoney, Portland Office of Planning and Development Review

Deborah Stein, Portland Bureau of Planning

Elizabeth Stepp, Portland Bureau of Planning

Steve Dotterrer, Portland Office of Transportation