ORDINANCE NO. 26

An ordinance authorizing the program manager of the Metropolitan Service District to prepare a request for proposal document; advertise for, receive, and evaluate with the aid of a committee proposals from private industry for the design, construction, activation, and operation of the Metropolitan Service District's regional milling-transfer system; and declaring an emergency.

PUBLIC HEARINGS:

OCTOBER 25, 1974

ADOPTED:

OCTOBER 25, 1974

MODIFICATIONS

METROPOLITAN SERVICE DISTRICT

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APPROVED METROPOLITAN
SERVICE DISTRICT
BOARD OF DIRECTORS

ACTION NO. 74-236

DATE: 10-25-74

BY leau

CLERK OF THE BOARD

ORDINANCE NO. 26

THE METROPOLITAN SERVICE DISTRICT ORDAINS:

SECTION I: Authorization of Program Manager

The Program Manager of the Metropolitan Service District is authorized and directed to:

- 1. Prepare a request for proposal document for the Metropolitan Service District's regional millingtransfer system. The document shall be advertised and disseminated at a pre-bid conference to be held November 25, 1974, at a time and place to be set by the Program Manager. The request for proposal document shall include a request for proposals for the design, construction, activation, and operation of Metropolitan Service District's milling-transfer system in the following system configuration:
 - a. Four regional solid waste processing facilities located at sites to be specified by the MSD;
 - b. Mechanical processing of all refuse accepted;
 - c. Reclamation of at least the ferrous metal and the light combustible material initially;
 - d. Marketing of all reclaimed material; and
 - e. Transport of residue from all four facilites to landfill(s) designated by the MSD.

The request for proposal document shall provide proposers with information on specific sites for development of the solid waste processing facilities in order to establish a base cost estimate among all proposals.

2. Set a price for the request for proposal document and other publications of the Metropolitan Service District and collect charges from the sale of said documents.

- 3. Receive written questions at the pre-bid conference on November 25, 1974, and ten days thereafter, and respond in writing by December 6, 1974, to all questions submitted.
- 4. Appoint a committee with approval of the MSD Board of persons to receive and evaluate bid responses filed with the Metropolitan Service District by 2:00 P.M. January 17, 1975. The committee shall judge the bid responses on criteria including but not limited to:
 - a. The demonstrated technical and financial capability of the proposer;
 - b. The experience of the proposer in the field of solid waste management;
 - c. The organization, management and marketing capabilities of the proposer;
 - d. The demonstration of an existing resource recovery system in the proposal;
 - e. The capital, operations, and maintenance costs for the total system in the proposal;
 - f. The system flexibility to adapt to state of the art improvements and resource recovery methods and fluctuating market conditions;
 - g. The reliability of the system to provide for fail-safe operation;
 - h. The system capability to handle all processible wastes continuously;
 - i. The system net energy balance feasibility;
 - j. Compliance with applicable, local, regional, state and federal laws, environmental goals and safety standards.

The committee shall reject all those bid responses it deems not responsive to the request for proposal and shall rate all those responses not rejected according to the criteria listed above and shall forward to the Board of Directors by February 21,

1975, a list of the bid responses not rejected, the rating of each such bid response according to the criteria, and a description of the rating system employed.

5. Require a proposal bid bond in the amount of \$50,000 for any bid response received. Bid responses received without the required bond shall be rejected as not responsive.

SECTION II: Declaration of Emergency

This ordinance being necessary for the timely construction of the Metropolitan Service District's solid waste management system and the immediate preservation of the health, safety and welfare of the people of the Metropolitan Service District, an emergency is declared to exist, and this ordinance takes effect upon passage.

Adopted on this 25 day of Other, 1974.

Robert Schumacher, Chairman

October 25, 1974 APPROVED AS AN ATTACHMENT TO ORDINANCE No. 26 edu Maloodu -ADMINISTRATIVE GUIDELINES Section I. Purpose Ordinance authorizes the MSD staff to prepare a Request Proposal Document; advertise for, receive, and evaluate proposals from private industry for the design, construction, activation, and operation of the Metropolitan Service District's regional millingtransfer system. The proposals will be evaluated to determine suitability for use in applying to the State of Oregon for solid waste facilities construction funding, and if in the interest of the Metropolitan Service District, a contract for construction and operation of the Metropolitan Service District system of solid waste processing facilities will be negotiated with the successful proposer. Section II. Policy Statement Ordinance No. 9, approving and adopting the Metropolitan Service District (MSD) Regional Solid Waste Management Plan, was passed on 10 May 1974. The Solid Waste Management Plan, composed of Volumes 1, 2, and 3, identified a regional system of millingtransfer stations for the processing and separation of all the MSD region's processible refuse. The goals and objectives of this adopted Solid Waste Management Plan are: To insure the protection of public health in all aspects of the regional solid waste management system. To provide an efficient solid waste management facility and system including solid waste processing facilities that are technically and financially sound. To minimize the detrimental effects of solid waste on the environment. - 1 -

To maximize the economic benefit realized from the reclamation and reuse of materials. To provide public access and convenience to the processing facilities. To provide a flexible solid waste management system, able to respond to improvements in materials separation technology and changes in market conditions. To meet all applicable goals and environmental requirements of the State of Oregon's Department of Environmental Quality. To be energy-efficient by contributing net energy to the energy reserves of the MSD region. Section III. Definitions Processible waste includes, but is not limited to: organic material, lawn trimmings, brush, cloth, wood, paper, light metals, and other solid waste that can be reduced in size using currently available mechanical processing methods, and such other wastes as the MSD or its agent may designate. Nonprocessible waste includes, but is not limited to: appliances, 2. furniture, rocks, soil, concrete, rubble, trees, stumps, heavy metals, inerts, and such other wastes as the MSD or its agent may designate. Solid waste processing facility is defined to mean that single 3. entity designed, constructed, and operated for the sole purpose of receiving, processing, separating, reclaiming and transferring all of the processible solid waste within the MSD stipulated service area. State of Oregon Participation in MSD Regional Solid Section IV. Waste Management Program The State of Oregon, through the Department of Environmental Quality, has funded a statewide solid waste management planning The Metropolitan Service District's Solid Waste Manageprogram. ment Action Plan is one portion of the statewide action plan. DEQ, by letter of 24 May 1974, has approved the final plan for the MSD region. - 2 -

The State of Oregon, through the DEQ, continues to support the Metropolitan Service District in the second phase implementation of the approved regional solid waste management plan. Private Participation in the MSD Regional Solid Waste Section V. System The MSD Board of Directors has approved the following policy statement regarding the role of private industry in development and implementation of the regional solid waste management program: Design and construction - public or private Ownership of long-term assets - public Ownership of short-term assets - public or private Operation of facilities - private Market plant products - private or public Percentage return of revenues from resource recovery - public Section VI. Authorization to Proceed with Request for Proposal Document The policies adopted by the MSD Board indicate that private participation in the MSD solid waste system would be appropriate, and the MSD Board hereby directs the preparation of a Request for Proposal Document, to be disseminated to all interested parties. Said proposal document shall be disseminated upon completion, at a prebid conference, at which time initial questions will be recorded. Questions, both from the prebidders conference and written questions received within ten (10) days from said conference, will be answered 2 weeks following the prebidders conference and mailed to all proposers. Proposals will be received by the Metropolitan Service District and evaluated. The MSD reserves the right to reject any or all proposals and may negotiate with any number of proposers after proposal evaluation. 3 -

The Board of Directors of the Metropolitan Service District intends to comply with the following time schedule:

Advertisement for RFP dissemination - prior to 25 November 1974

Prebid conference - 25 November 1974

Response to oral and written questions - 6 December 1974

Receipt of responses by 2:00 P.M., 17 January 1975

Rejection of proposals deemed not responsive by MSD - complete

Rejection of proposals deemed not responsive by MSD - complete by 21 February 1975

Section VII. System Configuration

Each proposer shall submit a proposal for the design, construction, activation, and operation of the Metropolitan Service District's regional milling-transfer system. The proposal shall be made for the following system configuration:

- . Four regional solid waste processing facilities, located at sites to be specified by MSD.
- . Mechanical processing of all refuse accepted.
- . Reclamation of at least the ferrous metal and the light combustible material initially.
- . Marketing of all reclaimed material.
- . Transport of residue from all three facilities to landfill(s) designated by MSD.

Section VIII. Criteria for Evaluation of Proposers

- . The demonstrated technical and financial capability of the proposer.
- . Experience in the field of solid waste management.
- . Organization, management, and marketing capabilities.

Section IX. Criteria for Evaluation of Proposals Demonstration of existing resource recovery system. The capital, operations, and maintenance cost for the total system. System flexibility to adapt to state of the art improvements in resource recovery methods and fluctuating market conditions. Reliability of the system to provide for fail-safe operation. System capability to handle all processible wastes continuously. The system net energy balance feasibility. Compliance with applicable local, regional, state, and federal laws, environmental goals, and safety standards. Section X. Site Specific Information for Proposers The Metropolitan Service District will provide proposers with information on two specific sites for development of the solid waste processing facilities. The Service District does not intend to imply that any one or all of the solid waste processing facilities will be located on the specific sites indicated. Two sites are depicted and detailed only for the purpose of establishing a base cost estimate among all proposals. The Metropolitan Service District reserves the right to select any site suitable for the placement of a solid waste processing facility and will negotiate the cost differential between sites. Section XI. Fees The following fee schedule applies: \$100 (each additional Request for Proposal Document copy - \$25) MSD Solid Waste Management Action Plan, \$25 Volumes I, II, and III MSD Solid Waste Milling-transfer Station Environmental Impact \$25 Assessment Other support data available at cost upon request. - 5 -

Section XII. <u>Bid Bond Requirement for Proposers</u>
A proposal bid bond will be required in the amount of \$50,000 for any proposal received. The condition of the bond shall be that the principal shall not withdraw his proposal within 210 days after date of opening of sealed proposals. Any sealed proposal received without the required \$50,000 bond will be null and void and will not be accepted.

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