

A G E N D A

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**METRO**

**Agenda**

MEETING: METRO COUNCIL REGULAR MEETING  
DATE: April 27, 2006  
DAY: Thursday  
TIME: 2:00 PM  
PLACE: Metro Council Chamber

**CALL TO ORDER AND ROLL CALL**

**1. INTRODUCTIONS**

**2. CITIZEN COMMUNICATIONS**

**3. CONSENT AGENDA**

3.1 Consideration of Minutes for the April 20, 2006 Metro Council Regular Meeting.

**4. ORDINANCES - SECOND READING**

4.1 **Ordinance No. 06-1113**, For the Purpose of Adopting the Annual Budget For Fiscal Year 2006-07, Making Appropriations, and Levying Ad Valorem Taxes, and Declaring an Emergency (*Public Hearing, Budget Amendments*) Hosticka

**5. RESOLUTIONS**

5.1 **Resolution No. 06-3670**, For the Purpose of Approving the FY 2006-07 Budget and Transmitting the Approved Budget to the Tax Supervising and Conservation Commission. Bragdon

5.2 **Resolution No. 06-3685**, For the Purpose of Amending the 2006-09 Metropolitan Transportation Improvement Program to Add a Preservation Project on Highway 213 Between I-205 and Conway Drive. Burkholder

5.3 **Resolution No. 06-3692**, For the Purpose of Designating an Additional Council Project and Confirming a Lead Councilor and Council Liaison For Spring 2006. Hosticka

**6. CHIEF OPERATING OFFICER COMMUNICATION**

**7. COUNCILOR COMMUNICATION**

**ADJOURN**

**Television schedule for April 27, 2006 Metro Council meeting**

<b>Clackamas, Multnomah and Washington counties, and Vancouver, Wash.</b> Channel 11 -- Community Access Network <a href="http://www.yourtv.org">www.yourtv.org</a> -- (503) 629-8534 2 p.m. Thursday, April 27 (live)	<b>Portland</b> Channel 30 (CityNet 30) -- Portland Community Media <a href="http://www.pcmv.org">www.pcmv.org</a> -- (503) 288-1515 8:30 p.m. Sunday, April 30 2 p.m. Monday, May 1
<b>Gresham</b> Channel 30 -- MCTV <a href="http://www.mctv.org">www.mctv.org</a> -- (503) 491-7636 2 p.m. Monday, May 1	<b>Washington County</b> Channel 30 -- TVC-TV <a href="http://www.tvctv.org">www.tvctv.org</a> -- (503) 629-8534 11 p.m. Saturday, April 29 11 p.m. Sunday, April 30 6 a.m. Tuesday, May 2 4 p.m. Wednesday, May 3
<b>Oregon City, Gladstone</b> Channel 28 -- Willamette Falls Television <a href="http://www.wftvaccess.com">www.wftvaccess.com</a> -- (503) 650-0275 Call or visit website for program times.	<b>West Linn</b> Channel 30 -- Willamette Falls Television <a href="http://www.wftvaccess.com">www.wftvaccess.com</a> -- (503) 650-0275 Call or visit website for program times.

**PLEASE NOTE: Show times are tentative and in some cases the entire meeting may not be shown due to length. Call or check your community access station web site to confirm program times.**

Agenda items may not be considered in the exact order. For questions about the agenda, call Clerk of the Council, Chris Billington, (503) 797-1542. Public hearings are held on all ordinances second read and on resolutions upon request of the public. Documents for the record must be submitted to the Clerk of the Council to be considered included in the decision record. Documents can be submitted by e-mail, fax or mail or in person to the Clerk of the Council. For additional information about testifying before the Metro Council please go to the Metro website [www.metro-region.org](http://www.metro-region.org) and click on public comment opportunities. For assistance per the American Disabilities Act (ADA), dial TDD 797-1804 or 797-1540 (Council Office).

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ADOPTING THE ) ORDINANCE NO 06-1113
ANNUAL BUDGET FOR FISCAL YEAR 2006-07 )
MAKING APPROPRIATIONS, AND LEVYING )
AD VALOREM TAXES, AND DECLARING AN ) Introduced by
EMERGENCY ) David Bragdon, Council President

WHEREAS, the Multnomah County Tax Supervising and Conservation Commission held its public hearing on the annual Metro budget for the fiscal year beginning July 1, 2006, and ending June 30, 2007; and

WHEREAS, recommendations from the Multnomah County Tax Supervising and Conservation Commission have been received by Metro (attached as Exhibit A and made a part of the Ordinance) and considered; now, therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

1. The "Fiscal Year 2006-07 Metro Budget," in the total amount of THREE HUNDRED SEVEN MILLION EIGHT HUNDRED THIRTY NINE THOUSAND FOUR HUNDRED SEVENTY FIVE DOLLARS (\$307,839,475), attached hereto as Exhibit B, and the Schedule of Appropriations, attached hereto as Exhibit C, are hereby adopted.

2. The Metro Council does hereby levy ad valorem taxes, as provided in the budget adopted by Section 1 of this Ordinance, at the rate of \$0.0966 per ONE THOUSAND DOLLARS (\$1,000) of assessed value for operations and in the amount of NINETEEN MILLION ONE HUNDRED EIGHTY SIX THOUSAND EIGHT HUNDRED ELEVEN DOLLARS (\$19,186,811) for general obligation bond debt, said taxes to be levied upon taxable properties within the Metro District for the fiscal year 2006-07. The following allocation and categorization subject to the limits of Section 11b, Article XI of the Oregon Constitution constitute the above aggregate levy.

SUMMARY OF AD VALOREM TAX LEVY

Table with 3 columns: Description, Subject to the General Government Limitation, Excluded from the Limitation. Rows include Operating Tax Rate Levy and General Obligation Bond Levy.

3. In accordance with Section 2.02.040 of the Metro Code, the Metro Council hereby authorizes positions and expenditures in accordance with the Annual Budget adopted by Section 1 of this Ordinance, and hereby appropriates funds for the fiscal year beginning July 1, 2006, from the funds and for the purposes listed in the Schedule of Appropriations, Exhibit C.

4. The Chief Financial Officer shall make the filings as required by ORS 294.555 and ORS 310.060, or as requested by the Assessor's Office of Clackamas, Multnomah, and Washington Counties.

5. This Ordinance being necessary for the health, safety, or welfare of the Metro area, for the reason that the new fiscal year begins July 1, 2006, and Oregon Budget Law requires the adoption of a budget prior to the beginning of the fiscal year, an emergency is declared to exist and the Ordinance takes effect upon passage.

ADOPTED by the Metro Council on this \_\_\_ day of June, 2006.

\_\_\_\_\_  
David Bragdon, Council President

ATTEST:

Approved as to Form:

\_\_\_\_\_  
Chris Billington, Recording Secretary

\_\_\_\_\_  
Daniel B. Cooper, Metro Attorney

## STAFF REPORT

### CONSIDERATION OF ORDINANCE NO. 06-1113 ADOPTING THE ANNUAL BUDGET FOR FISCAL YEAR 2006-07, MAKING APPROPRIATIONS AND LEVYING AD VALOREM TAXES, AND DECLARING AN EMERGENCY

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Date: March 16, 2006

Presented by: David Bragdon  
Metro Council President

## BACKGROUND

I am forwarding to the Metro Council for consideration and approval my proposed budget for fiscal year 2006-07.

Metro Council action, through Ordinance No. 06-1113 is the final step in the process for the adoption of Metro's operating financial plan for the forthcoming fiscal year. Final action by the Metro Council to adopt this plan must be completed by June 30, 2006.

Once the budget plan for fiscal year 2006-07 is approved by the Metro Council, the number of funds and their total dollar amount and the maximum tax levy cannot be amended without review and certification by the Tax Supervising and Conservation Commission. Adjustments, if any, by the Metro Council to increase the level of expenditures in a fund are limited to no more than 10 percent of the total value of any fund's expenditures in the period between Metro Council approval in early May 2006 and adoption in June 2006.

Exhibits B and C of the Ordinance will be available at the public hearing on March 16, 2006.

## ANALYSIS/INFORMATION

1. **Known Opposition** – Metro Council hearings will be held on the Proposed Budget during the months of March and April 2006. Several opportunities for public comments will be provided. Opposition to any portion of the budget will be identified during that time.
2. **Legal Antecedents** – The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. Oregon Revised Statutes 294.635 requires that Metro prepare and submit its approved budget to the Tax Supervising and Conservation Commission by May 15, 2006. The Commission will conduct a hearing during June 2006 for the purpose of receiving information from the public regarding the Metro Council's approved budget. Following the hearing, the Commission will certify the budget to the Metro Council for adoption and may provide recommendations to the Metro Council regarding any aspect of the budget.
3. **Anticipated Effects** – Adoption of this ordinance will put into effect the annual FY 2006-07 budget, effective July 1, 2006.
4. **Budget Impacts** – The total amount of the proposed FY 2006-07 annual budget is \$307,839,475 and 671.88 FTE.

## RECOMMENDED ACTION

The Metro Council President recommends adoption of Ordinance No. 06-1113.

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BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING THE FY 2006-07 BUDGET AND TRANSMITTING THE APPROVED BUDGET TO THE TAX SUPERVISING AND CONSERVATION COMMISSION )

RESOLUTION NO 06-3670

Introduced by David Bragdon, Council President

WHEREAS, The Metro Council, convened as the Budget Committee, has reviewed the FY 2006-07 Proposed Budget; and

WHEREAS, The Council, convened as the Budget Committee, has conducted a public hearing on the FY 2006-07 Proposed Budget; and

WHEREAS, Pursuant to Oregon Budget Law, the Council, convened as the Budget Committee, must approve the FY 2006-07 Budget, and said approved budget must be transmitted to the Tax Supervising and Conservation Commission for public hearing and review; now, therefore,

BE IT RESOLVED,

1. That the Proposed FY 2006-07 Budget as amended by the Metro Council, convened as the Budget Committee, which is on file at the Metro offices, is hereby approved.

2. That property tax levies for FY 2006-07 are approved as follows:

SUMMARY OF AD VALOREM TAX LEVY

	Subject to the General Government <u>Limitation</u>	Excluded from the <u>Limitation</u>
Operating Tax Rate	\$0.0966/\$1,000	
General Obligation Bond Levy		\$ 19,186,811

3. That the Chief Operating Officer is hereby directed to submit the Approved FY 2006-07 Budget and Appropriations Schedule to the Tax Supervising and Conservation Commission for public hearing and review.

ADOPTED by the Metro Council this 27<sup>th</sup> day of April, 2006.

David Bragdon, Council President

APPROVED AS TO FORM:

Daniel B. Cooper, Metro Attorney

## STAFF REPORT

### CONSIDERATION OF RESOLUTION NO. 06-3670 FOR THE PURPOSE OF APPROVING THE FY 2006-07 BUDGET AND TRANSMITTING THE APPROVED BUDGET TO THE TAX SUPERVISING AND CONSERVATION COMMISSION

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Date: March 22, 2006

Presented by: David Bragdon  
Council President

## BACKGROUND

On March 16, 2006, the FY 2006-07 Proposed Budget was presented to the Metro Council.

During the months of March and April a series of public work sessions and public hearings on the budget were held. The Council discussed budget issues with department directors and staff and received testimony from interested members of the general public and Metro stakeholders. Amendments to the Proposed Budget were developed, discussed and deliberated by the Council. Those amendments approved by the Council are included in the Approved Budget.

The action taken by this resolution is the interim step between initial proposal of the budget and final adoption of the budget in June. Oregon Budget Law requires that Metro approve and transmit its budget to the Tax Supervising and Conservation Commission (TSCC). Members of the TSCC are appointed by the Governor to supervise local government budgeting and taxing activities in Multnomah County. The TSCC will hold a public hearing on Metro's budget scheduled for Wednesday, June 14, 2006 at 2:00 p.m. in the Metro Council Chamber. Following the meeting, the TSCC will provide a letter of certification for Metro's budget at which time the Council will formally adopted the final budget for FY 2006-07. The adoption of the budget is currently scheduled for Thursday, June 22, 2006.

## ANALYSIS/INFORMATION

1. **Known Opposition** – None known at this time.
2. **Legal Antecedents** – The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. Oregon Revised Statutes 294.635 requires that Metro prepare and submit its approved budget to the Tax Supervising and Conservation Commission by May 15, 2006. The Commission will conduct a hearing during June 2006 for the purpose of receiving information from the public regarding the Council's approved budget. Following the hearing, the Commission will certify the budget to the Council for adoption and may provide recommendations to the Council regarding any aspect of the budget.
3. **Anticipated Effects** – Adoption of this resolution will authorize the transmittal of the approved budget to the Tax Supervising and Conservation Commission.
4. **Budget Impacts** – The total amount of the proposed FY 2006-07 annual budget was \$307,839,475. Changes to the proposed budget were identified during the month of April. The Council voted on proposed amendments to the budget April 27, 2006. All amendments were incorporated into the approved budget transmitted to the TSCC.

**RECOMMENDED ACTION**

The Council President recommends adoption of Resolution No. 06-3670 approving the FY 2006-07 budget and authorizing the Chief Operating Officer to submit the approved budget to the TSCC.

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BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE 2006- ) RESOLUTION NO. 06-3685  
09 METROPOLITAN TRANSPORTATION )  
IMPROVEMENT PROGRAM TO ADD A ) Introduced by Councilor Rex Burkholder  
PRESERVATION PROJECT ON HIGHWAY 213 )  
BETWEEN I-205 AND CONWAY DRIVE )

WHEREAS, the Metropolitan Transportation Improvement Program (MTIP) prioritizes projects from the Regional Transportation Plan to receive transportation related funding; and

WHEREAS, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council must approve the MTIP and any subsequent amendments to add new projects to the MTIP; and

WHEREAS, the JPACT and the Metro Council approved the 2006-09 MTIP on August 18, 2005; and

WHEREAS, Region 1 of the Oregon Department of Transportation was able to secure additional Preservation funds from cost savings from other Preservation projects across the State of Oregon; and

WHEREAS, the Highway 213: I-205 to Conway Drive preservation project was best able to meet the criteria set by ODOT and the Oregon Transportation Commission for securing these additional funds; and

WHEREAS, the Highway 213: I-205 to Conway Drive preservation project is consistent with the Regional Transportation Plan; and

WHEREAS, this is a new transportation project requiring amendment into the Metropolitan Transportation Improvement Program prior to these funds being made available to the project; and

WHEREAS, new preservation projects on the highway system costing more than \$2 million require approval by JPACT and the Metro Council; and

WHEREAS, the Highway 213: I-205 to Conway Drive preservation project is estimated to cost \$4.3 million; and

WHEREAS, the Highway 213: I-205 to Conway Drive preservation project is exempt from air quality conformity determination per federal regulations; and

WHEREAS, the Oregon Department of Transportation seeks to amend the 2006-09 Metropolitan Transportation Improvement Program to make engineering funds available in 2006 and construction funds available in 2009; now therefore

BE IT RESOLVED that the Metro Council hereby amends the 2006-09 Metropolitan Transportation Improvement Program to include \$224,325 federal funds (\$250,000 total) for Preliminary Engineering in 2006 and \$3,634,065 federal funds (\$4,050,000 total) for construction of the Highway 213: I-205 to Conway Drive preservation project.

ADOPTED by the Metro Council this 27<sup>th</sup> day of April 2006.

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David Bragdon, Council President

Approved as to Form:

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Daniel B. Cooper, Metro Attorney

## STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 06-3685, FOR THE PURPOSE OF AMENDING THE 2006-09 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM TO ADD A PRESERVATION PROJECT ON HIGHWAY 213 BETWEEN I-205 AND CONWAY DRIVE

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Date: April 27, 2006

Prepared by: Ted Leybold

### BACKGROUND

Region 1 of the Oregon Department of Transportation was able to acquire additional funding for a preservation project in addition to their original allocation of preservation funding from the Oregon Transportation Commission that was made available from cost savings from other preservation projects state wide. The project they were able to obtain funds for is on Highway 213 between I-205 and Conway Drive. The project will restore pavement, and include signing, signal loops and illumination.

New transportation project of regional significance must be amended into the Metropolitan Transportation Improvement Program (MTIP) prior to those funds being made available to the project. Preservation projects on the state highway system whose costs are greater than \$2 million need approval by JPACT and the Metro Council to be amended into the MTIP.

Funding proposed for programming in the MTIP includes \$250,000 for design and engineering in 2006 and \$4,050,000 for construction in 2009.

### ANALYSIS/INFORMATION

1. **Known Opposition** None known at this time.
2. **Legal Antecedents** Amends the 2006-09 Metropolitan Transportation Improvement Program as adopted by Metro Resolution No. 05-3606 on August 18, 2005 (FOR THE PURPOSE OF APPROVING THE 2006-09 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA).
3. **Anticipated Effects** Adoption of this resolution allows the Oregon Department of Transportation to proceed with design and construction of the preservation project on Highway 213 between I-205 and Conway Drive.
4. **Budget Impacts** None.

### RECOMMENDED ACTION

Adopt the resolution as recommended.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF DESIGNATING AN ) Resolution No. 06-3692  
ADDITIONAL COUNCIL PROJECT AND )  
CONFIRMING A LEAD COUNCILOR AND ) Introduced by Deputy Council President Carl  
COUNCIL LIAISON FOR SPRING 2006 ) Hosticka

WHEREAS, the development and/or implementation of certain Metro projects have policy implications that require the attention of the Metro Council; and

WHEREAS, some projects with policy implications are of a scope and complexity that, for purposes of efficiency, benefit from the focused attention of a subset of the Council; and

WHEREAS, a member of the Council has identified a project; and

WHEREAS, this project identified has been defined and put forth in the form of project proposals, included in Exhibit A; and

WHEREAS, the Council President, working with members of the council, has designated specific councilors to play lead and/or liaison roles on this project as specified in Exhibit A; now therefore

BE IT RESOLVED:

The Council confirms this project proposal, including the designation of the project, project definition, lead councilor assignment, and councilor liaison assignment as specified in Exhibit A.

ADOPTED by the Metro Council this 27<sup>th</sup> day of April 2006.

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David Bragdon, Council President

Approved as to Form:

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Daniel B. Cooper, Metro Attorney

## **Regional Response to Health Care Delivery: Scope of Work Project Proposal**

### **1) Project Title**

Regional Response to Health Care Delivery: Scope of Work

### **2) Lead Councilor**

Carl Hosticka

### **3) Council Liaisons**

Rex Burkholder

### **4) Project Begin Date**

May 2006

### **5) Estimated Date of Completion**

The estimated date of completion is August 2006.

### **6) Project Description (What issue/problem will be addressed?)**

Health care is increasingly expensive, consuming an ever-greater share of public and private resources while more and more Oregonians living in the metropolitan area do not have access to health care services. The current health care delivery system is shaped by the business decisions of individual hospitals and physician groups—rather than by a coordinated response to what the community needs. Although the health care crisis is national, the delivery of health care services is a regional market and concern that can be addressed with a regional response.

The project would assess what would be required to develop a coordinated response to regional health care needs. This project encompasses the scoping phase only; it would not undertake to convene stakeholders and begin to develop a solution to the issue. If the Metro Council determines, as a result of this project, that it would like to serve in a leadership and/or convening capacity, a subsequent Council Project Proposal will be developed for Council consideration.

### **7) Policy Questions (What major policy questions must be answered?)**

- a. Should the Metro Council play a role in developing a coordinated response to the region's health care needs?
- b. What should be the nature of the Metro Council's role? Should the Metro Council serve as a leader and convener?
- c. How would such a project proceed? Who would be involved? What steps would be required?
- d. What resources would be required for the Metro Council to play the identified role(s)?

**8) Outcomes (What will result from the project? What must be in place for the project to be considered complete?)**

Deliverables are as follows:

- a. A scope of work;
- b. An outline of a work program with budget;
- c. A document identifying options for the role of the Metro Council;
- d. A decision about the role of the Metro Council.

If the Council decides that it has a role and would like to proceed, a Council Project Proposal will be developed to undertake the work of developing a coordinated response to the region's health care needs.

**9) Connection to Council Goals and Objectives**

The project supports Metro Council Critical Success Factor 3

3. Communications and Leadership Excellence

- 3.1 Lead regional problem solving and regional initiatives.

**10) Resources Required / Budget Implications**

The project will be completed using already budgeted resources. The Chief Operating Officer's Policy Coordinator and policy research interns will begin the scoping process. After July 1, if a project manager is established for the Regional Leadership Initiative, that position will assume work on the project.

## STAFF REPORT

### IN CONSIDERATION OF RESOLUTION NO.06-3692, FOR THE PURPOSE OF DESIGNATING A COUNCIL PROJECT AND CONFIRMING A LEAD COUNCILOR AND COUNCIL LIAISON FOR SPRING 2006

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Date: April 19, 2006

Prepared by: Michael Wetter

## BACKGROUND

This resolution adopts a new council project titled “Regional Response to Health Care Delivery: Scope of Work.” Exhibit A to the resolution includes a council project proposal that defines the general scope of the project. A project manager is responsible to bring a more detailed work plan to the council for approval at a later date.

Approval of this project would bring the total number of active council projects to fourteen, as is listed below.

Project	Lead and Liaisons
Regional Leadership Initiative	Bragdon, Burkholder, Hosticka
Housing Supply	Burkholder, Liberty
Parks and Greenspaces Bond Measure	Bragdon
Disposal System Planning	Park
RSWMP	McLain
OCC Subsidy Gap	Park
Investing in Our Communities	Liberty, Bragdon, Newman
Regional Transportation Plan	Burkholder, Park, Newman
Shape of the Region	Hosticka, Park, Newman
Windfall Tax	Liberty, Hosticka
Nature Friendly Development	Newman
Nature in Neighborhoods: Monitoring	McLain, Hosticka
Nature in Neighborhoods: Grants	Park, McLain, Hosticka
Regional Response to Health Care: Scope	Hosticka, Burkholder

## ANALYSIS/INFORMATION

1. **Known Opposition** None known.
2. **Legal Antecedents** Resolutions 05-3551 (For the purpose of designating Council projects and confirming lead councilors and council liaisons) and 06-3666 (Designating Council projects and confirming lead councilors and Council liaisons for Nature in Neighborhoods and New Look communications) for the adopted previous council projects.
3. **Anticipated Effects** Policymaking work will continue on the project defined in the exhibit.
4. **Budget Impacts** The project is supported within the approved Metro budget.

## RECOMMENDED ACTION

Approval of resolution.