# MINUTES OF THE METRO COUNCIL MEETING

Thursday, April 27, 2006 Metro Council Chamber

Councilors Present: David Bragdon (Council President), Susan McLain, Robert Liberty, Rex

Burkholder, Carl Hosticka, Rod Park, Brian Newman

#### Councilors Absent:

Council President Bragdon convened the Regular Council Meeting at 2:01 p.m.

#### 1. INTRODUCTIONS

There were none.

# 2. CITIZEN COMMUNICATIONS

There were none.

#### 3. CONSENT AGENDA

3.1 Consideration of minutes of the April 20, 2006 Regular Council Meetings.

Motion: Councilor Newman moved to adopt the meeting minutes of the April 20,

2006 Regular Metro Council.

Vote: Councilors Burkholder, McLain, Liberty, Park, Newman, Hosticka and

Council President Bragdon voted in support of the motion. The vote was 7

ave, the motion passed.

### 4. ORDINANCES – SECOND READING

4.1 **Ordinance No. 06-1113**, For the Purpose of Adopting the Annual Budget For Fiscal Year 2006-07, Making Appropriations, and Levying Ad Valorem Taxes, and Declaring an Emergency.

Motion:	Councilor Newman moved to adopt Ordinance No. 06-1113.
Seconded:	Councilor Liberty seconded the motion

Council President Bragdon explained the process for today's budget amendments and opened a public hearing on Ordinance No. 06-1113.

Mary Kyle McCurdy, 1000 Friends of Oregon, 534 SW 3<sup>rd</sup> Portland OR 97202 said they supported the budget proposal concerning capture value. They thought this was an essential part of the New Look.

Marcus Simantel, 2024 SW Howards Way Portland OR 97201 said he had provided a letter, which summarized his recommendation on easement options (a copy of which is included in the meeting record).

Councilor Park asked Ms. Kyle McCurdy about the windfall tax. He asked why it should apply to only one particular area and not others. Ms. McCurdy said this was the first step. The important issue was that there was a lack of funding for urban planning. We needed to be creative in our funding sources. She felt Councilor Park suggestion was positive, to look at other areas as well. Mr. Simantel added his comments in support of the windfall taxes. Councilor Park explained why he asked the question.

Councilor Liberty asked Mr. Simantel about conservation easements costs. Did he have sense of prices and receptivity of farmers? Mr. Simantel said he was unsure he could respond to the comment.

Council President Bragdon closed the public hearing.

Motion to amend:	Councilor Burkholder moved to amend Ordinance No. 06-1113 with in a block
	the technical departmental amendments.
Seconded:	Councilor Newman seconded the motion

Councilor Burkholder said they had reviewed these technical amendments and explained why these amendments were before Council. He noted that these amendments were not substantive.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
	Council President Bragdon voted in support of the motion. The vote was 7 aye,
	the motion passed.

Motion to amend:	Councilor Burkholder moved to amend Ordinance No. 06-1113 with MERC
	amendment #2, 3, and 4.
Seconded:	Councilor Liberty seconded the motion

Jeff Miller, General Manager, explained all three Metropolitan Exposition Recreation Commission (MERC) amendments (a copy of these amendments is included in the meeting record).

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
	Council President Bragdon voted in support of the motion. The vote was 7 aye,
	the motion passed.

Motion to amend:	Councilor Newman moved to amend Ordinance No. 06-1113 with Planning Amendment #2.
Seconded:	Councilor Hosticka seconded the motion

Councilor Newman explained the Planning amendment concerning Metropolitan Transportation Improvement Program (MTIP). This increased funding for certain projects.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
	Council President Bragdon voted in support of the motion. The vote was 7 aye,
	the motion passed.

Motion to amend:	Councilor Hosticka moved to amend Ordinance No. 06-1113 with Parks
	Amendment #5.

	Seconded:	Councilor Liberty seconded the motion
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Councilor Hosticka explained the amendment concerning the Tonquin Trail Master Plan.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
	Council President Bragdon voted in support of the motion. The vote was 7 aye,
	the motion passed.

Motion to amend:	Councilor Burkholder moved to amend Ordinance No. 06-1113 with HR
	Amendment #2.
Seconded:	Councilor Park seconded the motion

Councilor Burkholder summarized the amendment concerning a budget note about health care tiered rates. Council President Bragdon felt this was a good move.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
	Council President Bragdon voted in support of the motion. The vote was 7 aye,
	the motion passed.

Alexis Dow, Metro Auditor, said she had an opportunity to study the budget. She asked that the Auditor amendments be withdrawn.

Motion to amend:	Councilor Liberty moved to amend Ordinance No. 06-1113 with General Amendment #3 and noted he was withdrawing General Amendment #2.
Seconded:	Councilor Hosticka seconded the motion

Councilor McLain asked for a friendly amendment, which would have the funds released after November 10, 2006. The friendly amendment was acceptable to the maker and seconder of the motion.

Councilor Liberty said the amendment was to increase finding to further explore and develop a proposal for a tax on development in Urban Growth Boundary (UGB) expansion areas. He provided a history to support the amendment. He spoke to the work that still needed to be done. Councilor Hosticka asked about copy right on this idea? Councilor Liberty responded to his question. Councilor McLain supported the amendment as amended. Councilor Park said he would be voting in favor of this with the added friendly amendment. Council President Bragdon echoed his support. He also thanked Councilor McLain for her suggestion on timing. He noted that this empowered the Chief Operating Officer (COO) to do his job. Councilor Liberty asked Councilor McLain what happened after November 10, 2006. Councilor McLain felt there were still things that needed to be answered. Councilor Liberty explained why he would be voting for this amendment as amended. He also spoke to the issue of timing. He appreciated the support.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
	Council President Bragdon voted in support of the motion. The vote was 7 aye,
	the motion passed.

Motion to amend:	Councilor Burkholder moved to amend Ordinance No. 06-1113 with General
	Amendment #8.
Seconded:	Councilor Hosticka seconded the motion

Councilor Burkholder explained his amendment concerning the Regional Leadership Initiative and a limited pilot project. He noted a proposed council project concerning health care. This would provide the administration to support the initiative. Councilor Newman thanked Councilor Burkholder for the changes he had made to the amendment. He asked Bill Stringer, Chief Financial Officer (CFO), to explain the attached graph. Mr. Stringer could not explain the graph. Council President Bragdon thanked Councilors Burkholder and Hosticka for the work on this idea. They needed to make sure the rest of the Council was involved in the initiative. Councilor Burkholder's amendment would allow continuation of the initiative. Councilor Newman said he was comfortable with the proposal today with the changes in funding source. Councilor Park felt there was a great need for a convener role at Metro as well as other governments. Councilor Burkholder indicated that projects had not been chosen yet. Michael Jordan, COO, said we provide a number of services to other entities.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.
Motion to amend:	Councilor Newman moved to amend Ordinance No. 06-1113 with General Amendment #5.
Seconded:	Councilor McLain seconded the motion

Councilor Newman said this budget amendment had to do with an increase in Councilor district accounts \$500.00 primarily due to inflationary costs over the past eight years.

Vote to amend:	Councilors Park, Burkholder, McLain, Newman, Liberty voted in support of
	the motion. The vote was 5 aye/1 nay/1 abstain, the motion passed with
	Councilor Hosticka abstaining from the vote and Council President Bragdon
	voting against the amendment.

Motion to amend:	Councilor Newman moved to amend Ordinance No. 06-1113 with General
	Amendment #6.
Seconded:	Councilor Hosticka seconded the motion

Councilor Newman talked about the amendment having to do nature friendly design competition. Councilor Hosticka enthusiastically supported this amendment, indicating this was another method to generate activity in the community concerning Nature in the Neighborhood. Council President Bragdon said he would also be supporting this amendment.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
	Council President Bragdon voted in support of the motion. The vote was 7 aye,
	the motion passed.

Motion to amend:	Councilor McLain moved to amend Ordinance No. 06-1113 with General
	Amendment #7.
Seconded:	Councilor Park seconded the motion

Councilor McLain said this amendment would establish a diversity internship in the Council Office. This would give credence to the goal of a diverse workforce. Councilor Newman

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supported the amendment. Councilor Burkholder also supported this amendment and called attention to Amendment HR #1 which had similar goals. Councilor Liberty felt the internship had helped Council projects move forward. Council President Bragdon thanked Councilor McLain for her extra effort on this issue.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
	Council President Bragdon voted in support of the motion. The vote was 7 aye,
	the motion passed.

Motion to amend:	Councilor Liberty moved to amend Ordinance No. 06-1113 with Planning
	Amendment #2.
Seconded:	Councilor Burkholder seconded the motion

Councilor Liberty provided an explanation of the amendment, which restored staffing to continue work on housing choices task force. There was slight modification as proposed on Tuesday, no money was being taken from the New Look. Councilor Park asked how the data would be collected. Councilor Liberty responded to his question. Councilor Park asked further clarifying questions. Mr. Jordan said he didn't think he had the answer to his questions yet. He was not sure how far this amendment would go to help the situation on affordable housing. Councilor Burkholder said they were looking for useful data and not overburdening jurisdictions. He explained how the concept would work using known federal data as a start. Councilor Newman appreciated the change in the funding but would vote no on the amendment. He explained his vote. Councilor McLain felt that there were not enough partners, FTE, data or appropriate solutions for affordable housing. She shared why she supported the amendment yet she understood Councilor Newman's concerns. Council President Bragdon expressed his appreciation for Councilors Burkholder and Liberty change in direction. Councilor Burkholder said this was a difficult issue and it took attention by Council and staff. They wanted to have results. Councilor Liberty said he felt this was a modest financial commitment to looking at housing choices.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Liberty and Council
	President Bragdon voted in support of the motion. The vote was 6 aye/1 nay,
	the motion passed with Councilor Newman voting no.

Motion to amend:	Councilor McLain moved to amend Ordinance No. 06-1113 with Planning Amendment #3.
Seconded:	Councilor Liberty seconded the motion

Councilor McLain summarized her amendment concerning outreach effort to talk about key issues, trade-offs and direction of the New Look. She provided a history of outreach efforts to reach citizens concerning land use issues. She felt this financial investment was very modest. She urged support. Councilor Park said he supported the amendment to expand the scope between transportation and land use. Councilor Liberty said he supported this because he felt it was a nice match to a proposed amendment having to do with the web.

Vote to amend:

Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and
Council President Bragdon voted in support of the motion. The vote was 7 aye,
the motion passed.

Motion to amend:	Councilor Liberty moved to amend Ordinance No. 06-1113 with Public Affairs			
	Amendment #1.			
Seconded:	Councilor Burkholder seconded the motion			

Councilor Liberty talked about his amendment concerning Year 2 of the economic development speaker series. He explained the difference between this year's series and next year's series. Mike Wetter, Council Office, provided comments on the speaker series and his suggestion for changes for the upcoming year. Councilors Liberty and Hosticka provided comments on this year's events and their hopes for next year. Councilor Newman also supported the amendment. This activity allowed Metro to act as a resource. He suggested scheduling these during the lunch hour. Council President Bragdon said he felt this was an important amendment and explained why it wasn't part of the original recommended budget.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.		
Motion to amend:	Councilor Liberty moved to amend Ordinance No. 06-1113 with Public Affairs Amendment #2.		
Seconded:	Councilor McLain seconded the motion		

Councilor Liberty provided a summary of the amendment having to do with adding \$100,000 to enhance our website. He noted the value of the Metro website. It was becoming more important to how we do outreach to the public. He spoke to savings in time and resources. He talked about the history of the web and the need for additional tools and resources. Councilor Burkholder said he used the web all of the time. It was a very critical tool to get information to the public. He suggested using general fund contingency rather than Planning funds. Council President Bragdon noted that the proposal allowed the COO to adjust where the funds came from. Kathy Rutkowski, Budget Coordinator, explained the funding sources. Councilor Newman acknowledged that the website had greatly improved over the last four years. The web could be used for the New Look as an interactive tool. Councilor McLain felt it was important to have a variety of tools to serve our citizens. Councilor Park asked Ms. Rutkowski about the solid waste funds. Ms. Rutkowski said this would be folded into the cost allocation plan. Council President Bragdon spoke to the cost allocation funds and cautioned use of these funds. Councilor Liberty detailed the amendment and urged support.

Vote to amend:	Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.
Motion to amend:	Councilor Burkholder moved to amend Ordinance No. 06-1113 with HR Amendment #1.
Seconded:	Councilor Newman seconded the motion

Councilor Burkholder said this would establish an internship program for at risk youth. 10 to 12 students every year would participate in this internship program. Councilor Newman said the Oregon Zoo had a similar program. Their program had been very successful. He suggested not using the word "at risk". Councilor Park asked about the success of the program. Kevin Dull, Human Resources Department, responded to his question.

Vote to amend: Councilors Park, Hosticka, Burkholder, McLain, Newman, Liberty and

Council President Bragdon voted in support of the motion. The vote was 7 aye,

the motion passed.

Council President Bragdon announced that the budget would now go the Tax Supervising and Conservation Commission (TSCC) for review and be back at Council on June 22<sup>nd</sup> for final consideration.

#### 5. **RESOLUTIONS**

**Resolution No. 06-3670**, For the Purpose of Approving the FY 2006-07 Budget and Transmitting the Approved Budget to the Tax Supervising and Conservation Commission.

Motion:	Councilor Hosticka moved to adopt Resolution No. 06-3670.
Seconded:	Councilor Park seconded the motion

Council President Bragdon said this resolution would provide TSCC the opportunity to review Metro's upcoming budget. He urged support.

Vote: Councilors Park, Hosticka, Burkholder, Newman, McLain, Liberty, and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.

5.2 **Resolution No. 06-3685**, For the Purpose of Amending the 2006-09 Metropolitan Transportation Improvement Program to Add a Preservation Project on Highway 213 Between I-205 and Conway Drive.

Motion:	Councilor Burkholder moved to adopt Resolution No. 06-3685.
Seconded:	Councilor McLain seconded the motion

Councilor Burkholder said this was part of their responsibilities as a Metropolitan Planning Organization (MPO). He further explained the project. Joint Policy Advisory Committee on Transportation (JPACT) had approved this MTIP amendment. Councilor Liberty asked about repaying and pedestrian issues. Councilor Burkholder responded to his question.

Vote: Councilors Park, Hosticka, Burkholder, Newman, McLain, Liberty, and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.

**Resolution No. 06-3692**, For the Purpose of Designating an Additional Council Project and Confirming a Lead Councilor and Council Liaison For Spring 2006.

Motion:	Councilor Hosticka moved to adopt Resolution No. 06-3692.
Seconded:	Councilor Burkholder seconded the motion

Councilor Hosticka said health care costs continued to increase at a rapid rate. There were increased costs to the citizens we represented. There was talk about what Metro should do about this. He wished to address this question through public policy. This resolution would establish a

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council work project to examine what role Metro should take in the health care issue. Should Metro play a role, what was the nature of the role, what would it cost and was it in their authority. At the end of the pilot project, they would determine if Metro had a role on this issue.

Council President Bragdon opened a public hearing on Resolution No. 06-3692.

Ellen Lowe, Make Health Care Work Campaign Steering Committee, 901 SW King Ave Portland OR said she had been involved in health service benefit design for many years. She noted the letter from the steering committee supporting this idea. Her effort in outreach was not through public hearings but through libraries, etc. She discovered that citizens were interested in hours and place of service, family friendly accessibility. There was a need for facilities to be family friendly and accessible. She encouraged Council to make use of the policy questions. She did not have the answer but knew the questions were there. This was a community collaboration effort.

Bruce Bishop, Harrang Long Gary Rudwick PC for Oregon Association of Hospitals and Health Systems, 333 High St NE #200 Salem OR 97301 said he was the lobbyist for the Oregon Association of Hospitals and Health Systems. He summarized the letter from Andrew Davidson and shared the concerns they had with the scope of the project. There was a lack of specificity in the project. Councilor Burkholder said they did not know where this might lead. Metro may not play a role even if they helped convene a group for discussion. They were using a collaborative problem-solving model. Councilor Park provided his comments. Councilor Liberty said he had two interests; 1) issues about setting facilities outside centers, and 2) building new facilities and impacts on making health care more expensive. Mr. Bishop said Metro had a responsibility for land use and transportation planning and where health care facilities might be placed. He felt the project was vague. The construction of new facilities had a financial impact. He was concerned that Metro might have a regulatory impact on health care facilities. Ms. Lowe added her comments. She said they would be hearing from people about what they needed, particularly accessibility. She felt this would provide a voice for the citizens.

Felisa Hagins, 3526 SE 26<sup>th</sup> Ave Portland OR 97202, Service Employees International Union Local 49 talked about the history of their union. They were asking Metro to convene a group of people to talk about health care regionally. She talked about what Metro did well such as livability and land use planning. Metro planned for the future of the region.

Councilor Hosticka noted an email, which had to do with this issue (a copy of which is included in the meeting record). He also entered an article from the Business Journal.

Council President Bragdon closed the public hearing.

Councilor McLain said the speakers covered a gamut of issues about health care. She spoke to the challenges. They had people come to Metro all of the time to look at regional issues. She talked about the taxicab-licensing request. After they had looked at the issue, they determined that they would not deal with this request. They had a responsibility to look at this issue. They were responding to the public with this request. Councilor Newman said he supported the resolution. In the role of planning, Metro had not been an implementer but a coordinator. He spoke to Metro's assets as a convener and coordinator. These project proposals were relatively new. It was an iterative process. He felt this was a subject that was worth looking into. They wanted to bring people to the table to have a dialogue.

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Councilor Liberty said complete communities included physical access to health care facilities. He felt this was important first step.

Councilor Park said he would be interested in the scoping phase. They can address the land use transportation connection. Access to health care was very important. He was in favor of this but wanted the end result to be useful.

Councilor Burkholder said the health care system is broken. He said they needed to have discussion about how the system could be fixed. If they can do anything to help this discussion go forward he felt they should do it.

Councilor Hosticka appreciated the Councilors' comments. He also appreciated those who were in attendance in the audience. They knew it was a difficult issue but we needed to move forward to help scope the project. He talked about the history of cost increases and access decreases to health care. They were trying to determine if there was an appropriate Metro role. They had to find out what they could do. He urged support.

Vote:

Councilors Park, Hosticka, Burkholder, Newman, McLain, Liberty, and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.

# 6. CHIEF OPERATING OFFICER COMMUNICATION

Michael Jordan, COO, thanked the budget staff for their efforts with less resources than they had ever had. Second, he thanked the Council for their work last fall on the budget. It made it much easier to put a comprehensive budget together. Finally, he thanked the senior managers for the effort to make the budget more sustainable.

#### 7. COUNCILOR COMMUNICATION

Council President Bragdon said there would be no May 4<sup>th</sup> council meeting but they would be back in session for May 11<sup>th</sup>.

Councilor Burkholder said he had attended a meeting last night on I-5 corridor. The project staff would be presenting various options.

Councilor Hosticka said the panel of Economic Advisors had their first meeting today. He talked about their discussion.

#### 8. ADJOURN

There being no further business to come before the Metro Council, Council President Bragdon adjourned the meeting at 4:35 p.m.

Prepared by

Clerk of the Council

# ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF APRIL 27, 2006

Item	Topic	Doc. Date	<b>Document Description</b>	Doc. Number
3.1	Minutes	4/20/06	Metro Council Meeting Minutes of April 20, 2006	042706c-01
5.3	Letter	4/26/06	To: David Bragdon and Metro Council From: Andrew Davidson, CEO and President of Oregon Association of Hospitals and Health Systems Re: Resolution No. 06-3692	042706c-02
4.1	Memo	4/27/06	To: Metro Council From: Francois LaFitte, FAS Intern Re: Regional Leadership Initiative	042706c-03
4.1	Amendment packet	4/19/06	To: Metro Council From: Kathy Rutkowski, Budget Coordinator Re: Proposed amendments to the FY 2006- 07 Budget	042706c-04
4.1	Amendments revisions	4/27/06	To: Metro Council From: Kathy Rutkowski Re: Revisions to Councilor Generated Amendments to the FY 2006-07 Proposed Budget	042706c-05
4.1	Amendment summary	4/27/06	To: Metro Council From: Kathy Rutkowski Re: FY 2006-07 Proposed budget summary of amendments and actions	042706c-06
4.1	Amendment summary	4/27/06	To: Metro Council From: Kathy Rutkowski Re: FY 2006-07 Budget, Summary of Council Amendments by Funding Sources	042706c-07
5.3	Letter	4/26/06	To: Council President Bragdon and Metro Council From: Richard Cagen Chief Administrative and Strategic Officer Providence Health System – Oregon Re: Resolution No. 06- 3692 concerns	042706c-08
4.1	Memo	4/27/06	To: Metro Council From: Marcus Simantel Re: Conservation Easements for Farmland protection	042706c-09
5.3	Article	4/17/06	To: Metro Council From: Councilor Hosticka Re: Article in Portland Business Journal – Hospital building boom will show up in the bill	042706c-10
5.3	Email	4/26/06	To: Councilor Hosticka From: Grant K Higginson Re: Certificate of need program and Metro Health Care Planning	042706c-11