



**METRO**

**Joint Policy Advisory Committee on Transportation**

**MINUTES**

September 7, 2006  
7:30 a.m. – 9:00 a.m.  
Council Chambers

MEMBERS PRESENT

Rex Burkholder, Chair  
Rod Park, Vice Chair  
Rob Drake  
Fred Hansen  
Bill Kennemer  
Roy Rogers  
Maria Rojo de Steffey  
Dick Pedersen  
Paul Thalhofer  
Jason Tell  
Don Wagner  
Lynn Peterson

AFFILIATION

Metro Council  
Metro Council  
City of Beaverton, representing Cities of Washington County  
TriMet  
Clackamas County  
Washington County  
Multnomah County  
DEQ  
City of Troutdale, representing Cities of Multnomah County  
Oregon Department of Transportation (ODOT - Region 1)  
Washington DOT  
City of Lake Oswego, representing Cities of Clackamas County

MEMBERS EXCUSED

Sam Adams  
Brian Newman  
Royce Pollard  
Bill Wyatt  
Steve Stuart

AFFILIATION

City of Portland (VACATION)  
Metro Council  
City of Vancouver  
Port of Portland  
Clark County

ALTERNATES PRESENT

Susie Lahsene  
Rian Windsheimer

AFFILIATION

Port of Portland  
Oregon Department of Transportation (ODOT - Region 1)

GUESTS PRESENT

Kenny Asher  
Scott Bricker  
Kathy Busse  
Roland Chlapowski  
Olivia Clark  
Danielle Cowan  
Jeff Dalin  
Rob Foster  
Cam Gilmour  
Jack Hallin  
John Hartsock

AFFILIATION

City of Milwaukie  
BTA  
Washington County  
City of Portland  
TriMet  
City of Wilsinville  
City of Cornelius  
Forest Grove  
Clackamas County  
CLF  
City of Damascus

Jim Howell	AORTA
Tom Markgraf	CRC
Robin McCaffrey	Port of Portland
Sharon Nasset	ETA
Dave Nordberg	DEQ
Lawrence Odell	
Ron Papsdorf	City of Gresham
Phil Selinger	TriMet
Karen Schilling	Multnomah County
Paul Smith	City of Portland
Dan Wehlan	Office of Congressman David Wu
Janice Wilson	Transportation Commission

STAFF

Andy Cotugno, Kim Ellis, Pat Emmerson, Tom Kloster, Ted Leybold, Jessica Martin, Amy Rose, Randy Tucker

1. CALL TO ORDER

Chair Rex Burkholder declared a quorum and called the meeting to order at 7:34 a.m.

2. INTRODUCTIONS

There were none.

3. CITIZEN COMMUNICATIONS

Sharon Nasset, 1113 N. Baldwin, Portland, appeared before the committee and requested that when the Columbia River Crossing is discussed that seismic issues not be a priority concern as there would have to be a significant event, and in the case of such, the federal government would be the insurer. She asked that that the realities of inefficient and inadequate roads into our industrial areas be the primary focus.

4. COMMENTS FROM THE CHAIR

Chair Burkholder announced that the Oregon Metropolitan Planning Organization Consortium (OMPOC) statewide summit for elected officials, transportation planners, local and regional decision-makers, and state leaders will be held on October 6 and 7 at the Inn of the Seventh Mountain in Bend, Oregon.

5. CONSENT AGENDA

**Consideration of minutes for the August 10, 2006 JPACT meeting**

**ACTION:** Chair Burkholder called for approval of the July 13, 2006 meeting minutes. Hearing no objections, the minutes were accepted as presented.

6. INFORMATION / DISCUSSION ITEMS

**6.1 MTIP Review / Comments from TPAC**

Metro staff completed the technical evaluation of the Transportation Priorities applications and submitted a draft recommendation for a First Cut list to TPAC at its August 25<sup>th</sup> meeting. TPAC requested additional options for crafting a First Cut list recommendation to that provided by Metro staff. In developing options, TPAC requested to consider cutting applications at this stage that have not traditionally been considered for cutting until development of the Final Cut list or that have no clear policy direction on that technical basis to make a narrowing recommendation. Policy direction is needed if the committee and the Metro Council wish to have technical staff consider cutting applications in the Planning, Project Development, Program, or Diesel Retrofit categories prior to the public comment period and Final Cut phase. Options for

providing this direction to technical staff were included in the meeting packet (included as part of the meeting record). Mr. Ted Leybold reviewed the Recommendation Summary, which included the following:

- No cuts to funding existing planning activities at this time. Limited cuts to new planning activities.
- No cuts to funding existing project development activities at this time. Limited cuts to new project development activities.
- No cuts to existing level of funding for program activities at this time. Limited cuts to new programs or proposed increase in program funding levels.
- Complete the technical evaluation on the two-diesel retrofit project applications and propose narrowing.
- Do not propose to scale projects at this time, other than new programmatic and diesel retrofit applications.
- Define the 150% of available funds as a target, not a limit.

Mr. Fred Hanson commented that he is fine with not cutting the planning applications at this stage in the process, but would like to see how they rank in achieving overall goals, even if the ranking criteria is objective. He added that rather than taking one big step, this should be a two-step process.

Mr. Dick Pedersen stated his appreciation for TPAC's work and noted that DEQ would continue to support diesel retrofits. He supports the recommendation to complete the technical evaluation on the two project applications with the existing narrowing policy criteria that are relevant to this category of projects. He suggested that TPAC inquire about the timing of the funds and how it fits into the schedule of beginning the operation of new busses.

Councilor Rod Park commented on the importance of updating the Regional Transportation Plan (RTP), which is currently underway, as it will provide new guidance from the public and will also better help determine what projects will have the greatest impact for the investment.

Mr. Roy Rogers agreed with Councilor Park's comments and added that with such limited funds, he hoped that the committee would look at a projects overall return on investment and not just whether they scored high in a certain category.

Mr. Hansen suggested that the committee get close to the 150% range and then reconvene for another round of evaluation, as it is very difficult to go from 180% to 100% in one step.

Chair Burkholder reiterated two points the committee echoed: Ask TPAC to provide a qualitative ranking for planning projects and present the committee with a list close to the 150% target.

Mayor Rob Drake stated that he is not troubled with having a first cut list above 150% as it allows for a more frank discussion of all the needs with citizens.

Mr. Jason Tell asked if anyone had gone back to look into how we leverage state investments and inquired about the rationale for cutting into existing programs.

## **6.2 RTP Outcomes and Measures**

Ms. Kim Ellis appeared before the committee to present RTP Outcomes and Measures report. She noted that the purpose of this agenda item today is to provide JPACT with a brief overview of the next steps for their 2035 RTP update and begin discussion of desired outcomes and measures to analyze performance of the regional transportation system and assess the degree to which current policies are achieving the broader

desired outcomes embodied in the 2040 Growth Concept. During Phase 2, the end of June through December 2006, the process will focus on research and analysis that will be used to re-tool the current plan's policies to better implement the 2040 Growth Concept and to address new policy issues that have emerged since the last major update in 2000, including the New Look policy direction. The research will include an analysis of current regional transportation system conditions and financial, transportation, land use, environmental and economic/demographic trends.

She directed the committee's attention to a memo (included as part of the meeting record) which describes a recommended approach to guide RTP research and policy development and targeted stakeholder engagement activities during Phase 2 to address identified policy gaps and integration of an outcomes-based framework to support those activities. She reviewed the policy gaps listed within the memo. During Phase 3, the updated RTP policies and outcomes-based framework will guide the RTP investment solicitation, prioritization and evaluation process from February to June 2007.

Ms. Susie Lahsene commented that the outcomes should answer the question "what", which would clarify what is trying to be accomplished as well as set priorities.

Mr. Fred Hansen stated his preference for having the goals be quantifiable. The challenge will be for the goals to help prioritize transportation decisions. The current RTP policies make it difficult to prioritize.

Mayor Drake commented that educating the public is important so that they better understand the return on the investments made.

Mr. Don Wagner noted that there are other entities that need to be involved in solving congestion problems. As one example, he mentioned that law enforcement is one group that has a lot to do with congestion, for instance, the time it takes to clear an accident scene during rush-hour traffic. He inquired how the committee should consider addressing these issues. Mr. Andy Cotugno responded that one of the topics being wrestled with is how involved we should get in the regional operation and not just construction of the system.

### **6.3 TriMet TIP**

Due to time constraints, the TriMet TIP presentation was postponed until the next regular JPACT meeting.

### **6.1 MTIP Review / Comments from TPAC (continue)**

The committee continued discussing the MTIP agenda item. The committee agreed to amend the following recommendations to say:

#### 1. Narrowing of Planning Applications

*"May Ppropose cuts at First Cut phase to new planning activities only when application does not clearly address program policy objectives and application would compete well for other funding sources based on analysis of applications relative to program policy objectives and potential for funding from other sources."*

#### 2. Narrowing of Project Development Applications

*"May Ppropose cuts at First Cut phase to new project development activities only when application does not clearly address program policy objectives and application would compete well for other funding sources based on analysis of applications relative to program policy objectives and potential for funding from other sources."*

3. Narrowing of Programmatic Applications

*May Propose cuts to new program activities (including scale of project scope) at First Cut phase based when application does not clearly address program policy objectives and the application would compete well for other funding sources on analysis of applications relative to program policy objectives and potential for funding from other sources.*

7. ADJOURN

There being no further business, Chair Burkholder adjourned the meeting at 8:55 a.m.

Respectfully submitted,

Jessica Martin  
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR SEPTEMBER 7, 2006

*The following have been included as part of the official public record:*

	ITEM	TOPIC	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
**	4	Information Sheet	N/A	Save the date information sheet on OMPOC Fall Summit 2006	090706j-01
*	5	Minutes	8/10/06	JPACT meeting minutes of August 10, 2006	090706j-02
*	6.1	Memo	8/30/06	To: JPACT From: Ted Leybold Re: Transportation Priorities Technical Evaluation	090706j-03
*	6.1	Calendar	8/30/06	Calendar of 2007 Transportation Priorities and 2008-11 MTIP	090706j-04
*	6.1	Report	9/7/06	Draft Technical Evaluation and Qualitative Factors Summary	090706j-05
*	6.1	Report	August 2006	Draft Environmental Justice Report	090706j-06
*	6.1	Report	August 2006	Draft Diesel Retrofit and CMAQ Funding Evaluation Report	090706j-07
**	6.1	Memo	9/5/06	To: JPACT From: Ted Leybold Re: Transportation Priorities First Cut Recommendation	090706j-10
**	6.1	Summary Chart	NA	Transportation Priorities 2008-2011 Application Summary	090706j-11
*	6.2	Memo	8/31/06	To: JPACT From: Kim Ellis Re: Integrating an Outcomes-Based Approach to Update the Regional Transportation Plan	090706j-08
*	6.3	Power Point	N/A	TriMet Transit Investment Plan	090706j-09

\* Included in packet

\*\*Distributed at meeting