



METRO

Joint Policy Advisory Committee on Transportation

MINUTES

November 9, 2006
7:30 a.m. – 9:00 a.m.
Council Chambers

MEMBERS PRESENT

Rex Burkholder, Chair
Rod Park, Vice Chair
Brian Newman
Rob Drake
Fred Hansen
Bill Kennemer
Roy Rogers
Dick Pedersen
Lynn Peterson
Maria Rojo de Steffey
Paul Thalhofer

AFFILIATION

Metro Council
Metro Council
Metro Council
City of Beaverton, representing Cities of Washington County
TriMet
Clackamas County
Washington County
DEQ
City of Lake Oswego, representing Cities of Clackamas County
Multnomah County
City of Troutdale, representing Cities of Multnomah County

MEMBERS EXCUSED

Sam Adams
Royce Pollard
Steve Stuart
Jason Tell
Don Wagner
Bill Wyatt

AFFILIATION

City of Portland
City of Vancouver
Clark County
Oregon Department of Transportation (ODOT - Region 1)
Washington DOT
Port of Portland

ALTERNATES PRESENT

James Bernard
Susie Lahsene
Dean Lookingbill
Doug Ficco
Rian Windsheimer
Charles Becker

AFFILIATION

City of Milwaukie, representing Cities of Clackamas County
Port of Portland
SW Regional Transportation Council
WSDOT
Oregon Department of Transportation (ODOT - Region 1)
City of Gresham, representing Cities of Multnomah County

GUESTS PRESENT

Kathy Busse
Danielle Cowan
Jef Dalin
Aaron Doas
Fred Eberle
Rob Foster
Cam Gilmour

AFFILIATION

Washington County
City of Wilsonville
City of Cornelius
TriMet
ODOT
City of Forest Grove
Clackamas County

<u>GUESTS PRESENT</u> (cont.)	<u>AFFILIATION</u>
John Hartsock	City of Damascus
Steve Iwata	City of Portland
Tom Markgraf	Columbia River Crossing
Dave Nordberg	DEQ
Lawerence Odell	Washington County
Ron Papsdorf	City of Gresham
John Rehm	Metropolitan Group
Claude "Rory" Rorabaugh	NW Cement Producers Group
Eliot Rose	CLF
Karen Schilling	Multnomah County
Lainie Smith	ODOT
Paul Smith	City of Portland
Ron Weinman	Clackamas County
Michael Williams	WSDOT

STAFF

Richard Brandman, Tim Collins, Kim Ellis, Pat Emmerson, Ted Leybold, Jessica Martin, Robin McArthur, Randy Tucker

1. CALL TO ORDER

Chair Rex Burkholder declared a quorum and called the meeting to order at 7:43 a.m.

2. INTRODUCTIONS

Chair Burkholder welcomed Charles Becker, Mayor of Gresham and Mr. Lawrence Odell, Assistant Director of the Department of Land Use and Transportation for Washington County.

3. CITIZEN COMMUNICATIONS

There were none

4. COMMENTS FROM THE CHAIR

Regional Roundtable Wrap-Up

Councilor Brian Newman provided a brief re-cap of the New Look Regional Roundtable event on Wednesday, October 25th. The Regional Roundtable expanded on the concept of the Mayors' and Chairs' Forum by including members of Metro's land use (MPAC) and transportation (JPACT) advisory committees as well as mayors and county commission chairs from neighboring cities and counties. The purpose of the event was to begin discussing fiscal issues as they relate to infrastructure finance. Councilor Newman noted those who attended the event agreed on the overall 2040 vision, but also agreed that how that vision is achieved needs improvement. He noted that at the next regular JPACT meeting the committee would discuss next steps.

Air Quality and Benzene Regulations

Mr. Dick Pedersen referred to an article published in the Oregonian regarding Benzene levels in Oregon's air. Oregon has some of the highest reported levels of benzene in the U.S. because the refineries in the Northwest rely on crude oil from Alaska that is naturally high in benzene and they do not have the equipment to remove benzene. Current medical research demonstrates a clear association between various detrimental health effects including cancer (primarily leukemia) and adverse outcomes on the nervous system, immune system and blood cell production. In May of 2006, DEQ publicly objected to EPA's (Environmental Protection Agency) rule which allows for a trading program that does very little to address the high benzene levels in Oregon. Chair Burkholder asked the committee if they would be in support of sending a letter to the EPA. Because several committee members have received questions/inquiries about this issue, Mr. Pedersen stated that he would email a benzene fact sheet to the committee.

MOTION: Mayor Rob Drake moved, seconded by Mayor Paul Thalhoffer, to send a letter to the EPA urging them to revise its proposed rule regarding control of hazardous pollutants from mobile sources in a manner that would address a serious problem with benzene exposure in our region. The motion **passed**.

5. CONSENT AGENDA

Consideration of minutes for the October 12, 2006 JPACT meeting

MOTION: Chair Burkholder called for approval of the October 12, 2006 meeting minutes. Hearing no objections, the minutes were **accepted** as presented.

6. ACTION ITEMS

6.1 Resolution No. 06-3712, For the Purpose of Amending the 2006-09 Metropolitan Transportation Improvement Program (MTIP) to Add the 172nd Avenue: Foster Road to Sunnyside Road Project and Transfer Funds From the 172nd Avenue: Sunnyside Road to Highway 212 Project.

Mr. Ted Leybold appeared before the committee and presented Resolution No 06-3712, which would make available transportation funding to Clackamas County for the SE 172nd Avenue: Foster Road to Sunnyside Road project and remove availability of that funding for the SE 172nd Avenue: Sunnyside Road to Highway 212 project. He noted that as part of this process, Clackamas County was required to submit an application similar to an MTIP application. Mr. Leybold directed the committee's attention to a copy of the application and correspondence from Clackamas County (included as part of the meeting record). Commissioner Bill Kennemer provided a brief background on the project.

Clackamas County is requesting the transfer of funds for the following reasons:

- The County will complete the Sunnyside Road to Highway-212 section using local funds, and it is expected that construction of this phase would begin in two years instead of three, resulting in a cost saving in both right of way and construction phases.
- The change will allow the County to start the Environmental Assessment and determine the alignment for that section of 172nd to include determining the connection to 190th, which both the Pleasant Valley and Damascus concept plans recommend to provide for regional north/south traffic.
- SE 172nd, 222nd, 242nd and 282nd Avenues are the only available north/south road connections in the UGB expansion area because of topographical and environmental constraints. SE 172nd is the most westerly of these north/south road connections and would serve the first job producing areas that would develop because of available public facilities. Sewer is expected to be available within the 172nd Corridor within three years.
- The SE 172n Ave. Corridor is critical to providing access to the planned growth areas in the recent UGB expansion that added Pleasant Valley, Damascus and Springwater.
- 172nd Avenue provides north/south regional access from the Portland area to the Sunrise Corridor and the Clackamas Industrial area, one of the busiest trucking centers in Oregon.

Overall, the committee agreed that the project sounded good. However, they voiced concerns over the process and procedure of reallocating funds from one previously agreed upon project to another. Commissioner Roy Rogers noted that if this project had been rated on it's own, it would not have scored high enough to receive funding. Councilor Newman stated his support for the request because he feels it is basically the same project, but also noted he would not be in favor of the request if the project were in a different corridor. Mr. Rian Windsheimer stated his support for the project and noted he would only have concerns if the county weren't using the funding to accelerate the delivery of the project. Mr. Fred Hansen also concluded that this is part of the same project. He cautioned however that there should be more criteria developed for this process in the future. Mayor Rob Drake noted that if this exact situation were created in the future, he would prefer the funds go to another high-priority project.

Responding to these concerns, Mr. Leybold stated that the procedures are defined in the MTIP document itself, which is subject to change every two years. He added that many of these concerns were shared in the last MTIP cycle, which is why now it's a requirement to submit the same level of information as an MTIP application as well as take the form of a Resolution, which must filter through TPAC (approved at the 10/27/06 meeting), JPACT and then to the Metro Council. He noted that this is not without precedent and also ensures that the decision makers feel comfortable transferring the money.

MOTION: Commissioner Kennemer moved, seconded by Commissioner Roy Rogers to approve Resolution No. 06-3712. The motion **passed.**

7. INFORMATION / DISCUSSION ITEMS

7.1 **FY08 Federal Earmark Request**

Mr. Richard Brandman appeared before the committee to begin the discussion of the FY08 Federal Earmark Request discussion. Staff is seeking policy guidance from JPACT on what to emphasize in the regions's request. Mr. Brandman directed the committee's attention to a memo (included as part of the meeting record), listing several issues and recommendations.

Chair Burkholder noted that it is important to recognize that the committee will not see a high return rate and would prefer the committee talk about policy.

Commissioner Rogers noted that perhaps the committee should contact the Oregon Delegation to find out what their priorities are. Mr. Hansen added that while the committee shouldn't be unmindful of the Delegation's priorities, the committee has a responsibility to communicate to them our priorities.

7.2 **RTP Update**

Mr. John Rehm, Metropolitan Group and Ms. Kim Ellis, Metro staff, appeared before the committee and presented a PowerPoint presentation of the preliminary stakeholder workshop findings (included as part of this meeting record). The presentation included information on the following:

- Workshops to Date
- Six 2040 Fundamental Lenses
- Five Outcomes Questions
- Common Themes: Vision
- Common Themes: Working Well
- Common Themes: Challenges
- Common Themes: Solutions
- Unique Perspectives

As compared to previous RTP updates, Mayor Rob Drake asked if there seemed to be involvement from different stakeholder groups. Ms. Ellis noted that with this update they have intentionally tried to connect better/deeper with those who have not in the past.

Mr. Rehm posed two questions to the committee and asked them to call out answers:

Question: What does Fiscal Stewardship Look Like?

- Cost/benefit to economy considered
- Balances with other values/goals

- Full life cycle cost analysis
- Transit c/b analysis process helps narrow and emphasizes cost-effectiveness
(road-side doesn't have this same accountability – accountability should apply to all modes)
- Efficiency and accountability needs to be tracked and define measures of success for how money is spent.
- "Regional" and "We" are not clearly defined now – today a regional project is something that can't be funded locally
- Recognition of different needs in different parts of the region
- Defining regional will help narrowing
- Should the system we build be fiscally sustainable

Question: How do we get there?

- Finding new resources
- Define the regional system and how it is serving
- Project planning should include factoring in maintenance and operations of the facility

Chair Burkholder noted that many of these issues would be discussed at a retreat being scheduled for sometime in January, as the policy language needs to be adopted in February.

7.3 Freeway Loop Study

Due to time constraints, the Freeway Loop Study will be presented at a future JPACT meeting.

8. ADJOURN

There being no further business, Chair Burkholder adjourned the meeting at 9:03a.m.

Respectfully submitted,

Jessica Martin
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR NOVEMBER 9, 2006

The following have been included as part of the official public record:

	ITEM	TOPIC	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
*	4.	Non-Agenda Item	11/2/06	JPACT Meetings Calendar for 2007	110906j-01
*	5.	Consent Agenda	10/12/06	Meeting Minutes from 10/12/06 JPACT Meeting	110906j-02
*	6.1	Resolution	9/20/06	Resolution 06-3712, For the Purpose of Amending the 2006-2009 Metropolitan Transportation Improvement Program (MTIP) to add the 172 nd Avenue: Foster Road to Sunnyside Road Project and Transfer Funds from the 172 nd Avenue: Sunnyside Road to Highway 212 Project	110906j-03
*	7.1	Memo	10/5 /06	From: Andy Cotugno To: JPACT Re: FY'08 Appropriations Requests – Recommendation	110906j-04
*	7.3	Resolution	10/19/06	City of Portland Resolution 36448, Accept the Freeway Loop Advisory Group I-5/I-405 Freeway Loop final report	110906j-05
*	7.3	Report	July 2005	Freeway Loop Study Project Summary Report	110906j-06
**	7.2	PowerPoint	Oct.-Nov. 2006	A New Look at Transportation: Linking Land Use, Transportation and the Environment (Preliminary Stakeholder Workshop Findings)	110906j-07
**	7.2	Chart	N/A	FY 07 Federal Transportation Appropriations Earmarks (House & Senate)	110906j-08

* Included in packet

**Distributed at meeting