

## **Joint Policy Advisory Committee on Transportation**

#### MINUTES

December 14, 2006 7:30 a.m. – 9:00 a.m. Council Chambers

#### MEMBERS PRESENT AFFILIATION

Rex Burkholder, Chair
Rod Park, Vice Chair
Brian Newman
Sam Adams
Metro Council
Metro Council
City of Portland

Fred Hansen TriMet

Roy Rogers Washington County

Dick Pedersen DEQ

Lynn Peterson City of Lake Oswego, representing Cities of Clackamas County
Jason Tell Oregon Department of Transportation (ODOT - Region 1)
Paul Thalhofer City of Troutdale, representing Cities of Multnomah County

MEMBERS EXCUSED AFFILIATION

Rob Drake City of Beaverton, representing Cities of Washington County

Bill Kennemer Clackamas County
Royce Pollard City of Vancouver
Steve Stuart Clark County
Maria Rojo de Steffey Multnomah County
Don Wagner Washington DOT
Bill Wyatt Port of Portland

ALTERNATES PRESENT AFFILIATION

James Bernard City of Milwaukie, representing Cities of Clackamas County

Doug Ficco WSDOT

Tom Hughes City of Hillsboro, representing Cities of Washington County

Susie Lahsene Port of Portland

Dean Lookingbill SW Regional Transportation Council

Lonnie Roberts Multnomah County

GUESTS PRESENTAFFILIATIONKenny AsherCity of MilwaukieEdward BarnesWSDOT Commission

Scott Bricker BTA

Kathy Busse Washington County

David Calver HNTB

Roland Chlapowski City of Portland

GUESTS PRESENT(cont.) AFFILIATION

Olivia Clark TriMet

Jef Dalin City of Cornelius

Adam Davis Davis Hibbits & Midghall

Elissa Gertler Clackamas County
Cam Gilmour Clackamas County
John Hartsock City of Damascus
Tom Imeson Port of Portland
Nancy Kraushaar City of Oregon City
Robert Liberty Metro Council

Tom Markgraf Columbia River Crossing

Terry Moore ECONorthwest

Sharon Nasset ETA
Dave Nordberg DEQ

Lawernce Odell Washington County Ron Papsdorf City of Gresham

Claude "Rory" Rorabaugh NW Cement Producers Group

Karen Schilling Multnomah County

Phil Selinger TriMet
Chris Smith Citizen
Lainie Smith ODOT

Paul Smith City of Portland

Ron Swaren Sellwood-Moreland Improvement League

Rebecca Woods CREEC

#### **STAFF**

Richard Brandman, Jon Coney, Kim Ellis, Tom Kloster, Ted Leybold, Jessica Martin, Robin McArthur, Randy Tucker

#### 1. CALL TO ORDER

Chair Rex Burkholder declared a quorum and called the meeting to order at 7:34 a.m.

# 2. <u>INTRODUCTIONS</u>

Chair Burkholder welcomed Commissioner Lonnie Roberts and Mayor Tom Hughes.

#### 3. CITIZEN COMMUNICATIONS

Mr. Ron Swaren, 1543 SE Umatilla Street Portland, representing the Sellwood-Moreland Improvement League urged the committee to think about combining projects such as making improvements to the Sellwood Bridge in coordination with the possibility of adding streetcar.

Mr. Claude "Rory" Rorabough, 3225 F Place Washougal Washington, representing the Northwest Cement Producers Group appeared before the committee. He noted that his purpose as the Market Development Manager was to promote sustainable development with concrete. He distributed information (included as part of the meeting record) and noted that he would be pleased to serve as a resource and welcomed committee members to contact him with specific questions.

Mr. Chris Smith, 2343 NW Pettygrove Street Portland, addressed the committee. He stated his hope that streetcar would not only be thought of as a mode of transportation but also as a way to enhance the development of Centers.

#### 4. COMMENTS FROM THE CHAIR

#### Draft FY-08 Earmark Priorities and Reauthorization Issues

Chair Burkholder directed the committee's attention to an updated draft of the FY08 Federal Transportation Appropriation Request List (included as part of the record). He reminded the committee of their previous discussions in which they agreed that only two projects from each jurisdiction be included on the list. He asked those jurisdictions with more than two projects to please reduce the number of projects on the list.

Chair Burkholder then directed the committee's attention to a handout (included as part of the record) listing potential issues for the Next-TEA Reauthorization Bill. Due to time constraints, he asked that the review the document and prepare to discuss at a future meeting. Mr. Andy Cotugno noted that while we are early in the reauthorization process, Congressman Earl Blumenauer encouraged the committee to begin developing ideas and concepts. He noted that the list before them contains existing issues just to get the ball rolling but that they will want to add to and evolve the list.

# Proposed JPACT Retreat: January 29th 4-8pm at Metro Regional Center

Chair Burkholder announced that the JPACT retreat would take place on Monday, January 29<sup>th</sup> from 4-8p.m at Metro.

#### Joint JPACT / MPAC Meeting

MPAC has invited JPACT to attend their regular meeting on January 24<sup>th</sup> in order to discuss the RTP Draft Goals. Chair Burkholder stressed the importance of having JPACT members attend.

### JPACT Letter to the Environmental Protection Agency

At the last meeting, JPACT approved sending a letter to the Environmental Protection Agency (EPA) urging them to revise its proposed rule regarding control of hazardous pollutants from mobile sources in a manner that would address a serious problem with benzene exposure in the region. Chair Burkholder distributed copies of a response to that letter from the EPA (included as part of the meeting record). Mr. Dick Pedersen spoke to the letter, noting that it just reiterates what the EPA is currently doing to lower benzene concentrations.

## 5. CONSENT AGENDA

# Consideration of minutes for the November 9, 2006 JPACT meeting

**MOTION:** Chair Burkholder called for approval of the November 9, 2006 meeting minutes. Mr. Fred Hansen requested the conversation regarding Resolution No. 06-3712 be elaborated to better capture the nature of the debate. With the following amended text:

The Overall, the committee noted agreed that while the project soundeds good. However, they voiced concerns about over the process and procedure-of reallocating funds from one previously agreed upon project to another. Commissioner Roy Rogers noted that if this project had been rated on it's own, it would not have scored high enough to receive funding. Councilor Newman stated his support for the request because he feels it is basically the same project, but also noted he would not be in favor of the request if the project were in a different corridor. Mr. Rian Windsheimer stated his support for the project and noted he would only have concerns if the county weren't using the funding to accelerate the delivery of the project. Mr. Fred Hansen also concluded that this is part of the same project. He cautioned however that there should be more criteria developed for this process in the future. Mayor Rob Drake noted that if this exact situation were created in the future, he would prefer the funds go to another high-priority project.

Mr. Hansen moved, seconded by Ms. Lynn Peterson to approve the minutes as amended. The motion passed.

#### 6. INFORMATION / DISCUSSION ITEMS

## 6.1 RTP Finance Research & Findings

Ms. Kim Ellis appeared before the committee and directed their attention to a series of eight discussion draft background papers (included as part of this meeting record) that have been prepared to summarize the Phase 2 research and provide a comprehensive fact base that will inform future RTP update policy discussions.

Ms. Ellis presented a PowerPoint presentation (included as part of the meeting record) that included information on the following:

- Differences between this RTP update and past RTP updates
- Common Outcome Themes from RTP Stakeholder Workshops
- Highlights of the Background Papers
- Remaining RTP Research
- Project Timeline
- JPACT Next Steps

Mr. Terry Moore, with ECONorthwest, followed her presentation with a PowerPoint on the preliminary financial analysis, which covered the following information:

- Clarifications
- Assumptions
- Revenues
- Costs
- Estimated Funding Gap
- Next Steps

Mr. Moore clarified that this is not the financial element of the RTP, but rather the financial fact base, which will help inform policy discussions on reasonably available revenue and investment priorities. The full report will be available the week of December 18<sup>th</sup>.

Commissioner Sam Adams inquired about the federal definition of *adequate levels of maintenance*. Mr. Cotugno responded that while the Draft rules have a strict requirement, they might change. Another requirement states that a plan can't be adopted unless it is fiscally constrained and that it can't be fiscally constrained unless adequate levels of maintenance are provided for, though *adequate levels* is not defined.

The committee discussed revenues and definitions of a regional transportation system. Ms. Susie Lahsene stated that the way the current freight system is thought of – mostly of roads – should change to incorporate some rail infrastructure in order to reflect the entire transportation system. Commissioner Rogers noted that the regional transportation system is difficult to define and therefore makes it difficult to sell a regional package. Mr. Moore responded that preliminary work is currently being done in order for that larger discussion to occur.

#### 6.2 Columbia River Crossing Focus Group findings & DEIS Recommendation

Due to time constraints, Mr. Doug Ficco noted that he would forgo the Project Update and Staff Recommendations for Draft Environmental Impact Statement (DEIS) Alternatives to allow enough time to provide information on the CRC Survey Findings.

Mr. Cotugno added that the reason for initially putting the DEIS on the agenda was because the current alternatives would soon be narrowed and the EIS phase will begin. While some JPACT committee members also serve on the Columbia River Crossing Project Sponsors Council, the full JPACT will eventually be asked to approve the findings of the committee. Mr. Cotugno noted the importance of having JPACT informed at this early stage in the project.

The Columbia River Crossing project hired Davis Hibbits and Midghall to conduct a telephone survey in the Portland tri-county are and in Clark County. The survey was administered to a total of 800 registered voters:

400 respondents from the Tri-County area and 400 from Clark County. Within Clark County, 180 were Vancouver residents and 220 lived in the county outside of Vancouver. The goal of the survey was to better understand public opinions on what if anything should be done with possible crossing alternatives. Mr. Adam Davis presented a PowerPoint, which included information on the following:

- Research Objectives
- Methodology
- Voters' Top Priorities
- Survey Results
- Observations and Conclusions

Ms. Lynn Peterson inquired as to how people feel about tolling. Mr. Davis responded that generally, tolling is not supported, but support for tolling increases with information.

#### **6.3** MTIP

Chair Burkholder directed the committee's attention to a memo and draft executive summary comment report (included as part of the meeting record) included in the meeting packet. The memo lists several topic areas the committee will discuss at the January 18<sup>th</sup> meeting.

### 7. <u>ADJOURN</u>

There being no further business, Chair Burkholder adjourned the meeting at 9:18 a.m.

Respectfully submitted,

Jessica Martin Recording Secretary

# ATTACHMENTS TO THE PUBLIC RECORD FOR DECEMBER 14, 2006 The following have been included as part of the official public record:

	ITEM	TOPIC	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
*	5.	Consent Agenda	11/9//06	Meeting Minutes from 11/09/06 JPACT Meeting	110906j-01
*	4.	Project List	12/7/06	FY08 Federal Transportation Appropriation Request List	110906ј-02
*	4.	Issues List	N/A	Potential issues for Next-TEA Reauthorization Bill	110906j-03
*	6.3	Memo	12/07/06	To: JPACT From: Ted Leybold Re: Transportation Priorities Final Cut Narrowing Policy Topics	110906j-04
*	6.1	Memo	12/06/06	To: JPACT From: Kim Ellis Re: Phase 2 RTP Research and Analysis – Preliminary Research Results	110906j-05
**	6.2	CRC Survey	November 2006	Columbia River Crossing Survey Detail	110906j-06
**	6.2	Press Release	12/14/06	Columbia River Crossing Press Release	110906j-07
**	6.2	PowerPoint	12/14/06	Columbia River Crossing Project Briefing: PowerPoint Presentation	110906j-08
**	6.2	PowerPoint	December 2006	Columbia River Crossing Opinion Survey by Adam Davis	110906j-09
**	4.	Project List	12/13/06	UPDATED: FY08 Federal Transportation Appropriation Request List	110906ј-10
**	5.	Consent Agenda		Proposed amended language to 11/9/06 minutes	110906ј-11
**	6.1	PowerPoint	N/A	Briefing on Preliminary Research Presentation by Kim Ellis	110906ј-12
**	6.1	PowerPoint	N/A	Preliminary Financial Analysis Presentation by Terry Moore	110906ј-13
**	6.3	Report	January 2007	MTIP: DRAFT Executive Summary Public Comment Report	110906ј-14
**	6.1	Report	12/11/06	Phase 2 RTP Research and Analysis – Preliminary Research Results: Background Papers	110906ј-15
*	Non- Agenda Item	Comments from the Chair	12/11/06	Letter to: Rex Burkholder From: EPA Re: JPACT's letter to EPA regarding Benzene Levels	110906j-16
*	Non- Agenda Item	Citizen Communications	N/A	Informational Packet From: Claude "Rory" Rorabough To: JPACT Re: Benefits of Concrete	110906j-17

<sup>\*</sup> Included in packet

<sup>\*\*</sup>Distributed at meeting