

A G E N D A

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TEL 503 797 1542 | FAX 503 797 1793



METRO

Work Session Agenda

MEETING: METRO COUNCIL WORK SESSION
DATE: October 30, 1997
DAY: Thursday
TIME: 12:30 PM
PLACE: Rm 601

Approx.
Time*

Presenter

12:30 PM

CALL TO ORDER AND ROLL CALL

I. REGIONAL FRAMEWORK PLAN (ORDINANCE NO. 97-715)

- | | | |
|----|---------------------------------------|---------------------|
| A. | INTRODUCTION | McLain |
| | 1. Purpose | |
| | 2. Timing | |
| | 3. Roles | |
| | 4. Outcome | |
| B. | OVERVIEW | Fregonese/ Staff |
| | 1. Draft Plan | |
| | 2. Process to date | |
| C. | SUMMARY OF RECOMMENDATIONS TO DATE | Council |
| | 1. Advisory Groups | |
| | 2. Public Testimony | |
| | 3. Staff | |
| D. | CHAPTER BY CHAPTER REVIEW/DISCUSSION | Council |

3:30 PM

II. 1998-99 METRO BUDGET

- | | | |
|----|------------------------------------|---------|
| A. | BUDGET OVERVIEW | Sims |
| B. | COUNCIL DISCUSSION | Kvistad |
| C. | DIRECTION TO THE EXECUTIVE OFFICER | |

ADJOURN

CABLE VIEWERS: Council Meetings, the second and fourth Thursdays of the month are shown on City Net 30 (Paragon and TCI Cablevision) the first Sunday after the meeting at 8:30 p.m. The entire meeting is also shown again on the second Monday after the meeting at 2:00 p.m. on City Net 30. The meeting is also shown on Channel 11 (Community Access Network) the first Monday after the meeting at 4:00 p.m. The first and third Thursdays of the month are shown on Channel 11 the Friday after the meeting at 2:00 p.m. and the first Sunday and Wednesday after the meeting on Channels 21 & 30 at 7:00 p.m.

PUBLIC HEARINGS: Public Hearings are held on all Ordinances second read and on Resolutions upon request of the public. All times listed on the agenda are approximate; items may not be considered in the exact order. For questions about the agenda, call Clerk of the Council, Chris Billington, 797-1542. For assistance per the American Disabilities Act (ADA), dial TDD 797-1804 or 797-1540 (Council Office).

Regional Framework Plan - A Summary

October 23, 1997

Why - In November, 1992, the voters of the region approved a charter for Metro. The Charter required adoption of a Regional Framework Plan by December 31, 1997 and cited nine elements to be included:

- (1) "regional transportation and mass transit systems,
- (2) management and amendment of the urban growth boundary,
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- (4) housing densities,
- (5) urban design and settlement patterns,
- (6) parks, open spaces and recreational facilities,
- (7) water sources and storage,
- (8) coordination, to the extent feasible, of Metro growth management and land use planning policies with those of Clark County, Washington, and
- (9) planning responsibilities mandated by state law."

May Draft- A discussion draft of the Regional Framework Plan dated May, 1997, has been completed. The discussion draft is organized as follows:

- Chapter 1 focuses on land-use concerns inside and outside the urban growth boundary as well as housing densities, urban design and settlement patterns.
- Chapter 2 analyzes regional transportation issues.
- Chapter 3 addresses parks, open spaces and recreational facilities.
- Chapter 4 focuses on urban water supply, watershed management and water quality.
- Chapter 5 addresses natural hazards.
- Chapter 6 describes the region's relationship with Clark County, WA.
- Chapter 7 includes the role of environmental education.
- Chapter 8 outlines plan management policies.
- Chapter 9 illustrates how implementation of the plan is expected to occur.

Changes to Date No changes to the May draft have been made to date. RFP materials consist of the May Regional Framework Plan and 'add' and 'revision' packets organized by chapter or subject.

Summary of Proposed Changes - The Metro Policy Advisory Committee (MPAC) is reviewing the draft, has made some recommendations and is working on preparing additional recommendations. The Metro Council may accept, reject or modify any MPAC recommendations after hearing all public testimony and after deliberation of issues and policies. The following is a summary of issues and may not include reference to all changes that may be proposed. This summary is not a substitute for reviewing all proposed text changes and readers are encouraged to do so. To date, MPAC has recommended that the Metro Council adopt a Regional Framework Plan with the understanding that there will be up to a six month period for refinement including MPAC participation. In addition, to date, MPAC has recommended the following:

- Introduction. Move Citizen Involvement Policies from Chapter 8 to the front to emphasize the need for meaningful citizen participation at the inception of all Metro programs and add citizen involvement sections to all chapters of the RFP. In addition, add a reference to Metro Citizen Involvement Principles.

- Chapter 1. Add Affordable Housing Policies. Two different alternatives received support at MPAC, and the votes were very close. A majority supported Alternative 'B', which included adopting fair share housing targets for each jurisdiction, with each jurisdiction within 1 year to: identify fair share targets for urban reserves as well as areas within the current Metro urban growth boundary; ensure adequate amounts of zoned land; and use any of a variety of affordable housing tools. In addition, Metro is to ensure sufficient land is within the UGB for housing. The minority supported Alternative 'C', which calls for mandatory, region-wide inclusionary zoning, a replacement ordinance to add back affordable housing on redeveloped

land, a guarantee of housing affordability for a 60 year period for units receiving public subsidies and transportation funding priorities linked to affordable housing projects.

- **Chapter 2. Add and Revise Transportation Policies.** As a joint recommendation, JPACT and MPAC recommended that transportation policies be revised to reflect findings from the Regional Transportation Plan Alternatives Analysis. Some of the changes include the addition of policies related to motor vehicle level of service, transit level of service, local street connectivity and non-single occupancy vehicle mode split.
- **Chapter 3. Strengthen Park Requirements** MPAC has recommended policies combining the Greenspaces Technical Advisory Committee recommendations for locally set standards for parks, natural areas, trails and recreational facilities along with calling for a functional plan for open space to apply to within the current Metro urban growth boundary as well as to urban reserves as they are brought into the UGB.

Other policies being discussed by MPAC, which may or may not be recommended are as follows:

- **Chapter 1. Add a School Functional Plan for Implementing School Siting.** Proposed policies would require closer coordination between the region, local governments and school districts to address school siting including resolution of future school facility funding and Metro review of city and county comprehensive plans to ensure adequate provision of school facilities. The functional plan provisions would address coordination of growth forecasts, school and park site cooperative/contiguous siting, regional school site acquisition funding and school and urban design coordination.
- **Chapter 4. Clarify Water Supply Language.** Changes include proposals to clarify the purpose of the Regional Water Providers Consortium and the Regional Water Supply Plan, of which Metro is one of many participants. Language has also been included that clarifies that with the adoption of the RFP, Metro is not assuming any function related to water transmission, storage, distribution, etc. Text also proposes that in the future Metro may adopt policies to address water conservation, well and water source protection and stream and flood plain protection.
- **Chapter 4. Add Stormwater Policies** to Chapter 4. This includes proposals for policies that the quantity of stormwater leaving a developed site is no greater than that before development and that the quality of the stormwater is equal to or better than before development. Transportation projects must also address stormwater quality and quantity.
- **Chapter 5. Revise Natural Hazards Policies** to ensure that earthquake hazards maps are used in planning and to delete language about seismic hazard mitigation measures.
- **Chapter 6. Revise Clark County Data.** These revisions provide more facts about Clark County and how it and the Metro region compare.
- **Chapter 7. Revise Environmental Education Chapter.** This is a proposal to delete the existing chapter while adding revised sections to the Chapter 8 and add language to selected chapters about education.
- **Chapter 8. Add Regional Funding and Fiscal Element.** This element would be a placeholder for additional work to be completed to help ensure that public dollars are spent in ways that are consistent with Metro Growth Concept principles and identification of service needs are completed in a timely manner.

Other proposed revisions include legal clarifications and additions to Chapter 9, Implementation. Remaining Metro Council public hearings begin at 5:30 pm on October 23rd and 3 pm November 13 (Metro 600 NE Grand Avenue, Portland). For more information, call 797-1883.



METRO

METRO PROVIDES REGIONAL SERVICES THAT GUIDE GROWTH AND CREATE LIVABLE COMMUNITIES BY ENSURING THAT PEOPLE IN THE REGION HAVE:

A. CLEAN AIR AND WATER

- **Budget Theme:** Metro will identify challenges to the region's clean air and water and develop intergovernmental strategies to reduce their impact.

B. ACCESS TO NATURE

- **Budget Theme:** Metro will increase opportunities for the public to benefit from the region's natural resources and native habitats.

C. THE ABILITY TO GET AROUND THE REGION EASILY

- **Budget Theme:** Metro will identify and promote multiple transportation choices to easily access all areas within the region.

D. SAFE AND STABLE NEIGHBORHOODS

- **Budget Theme:** Metro will work with local governments to develop programs to support safe and stable neighborhoods.

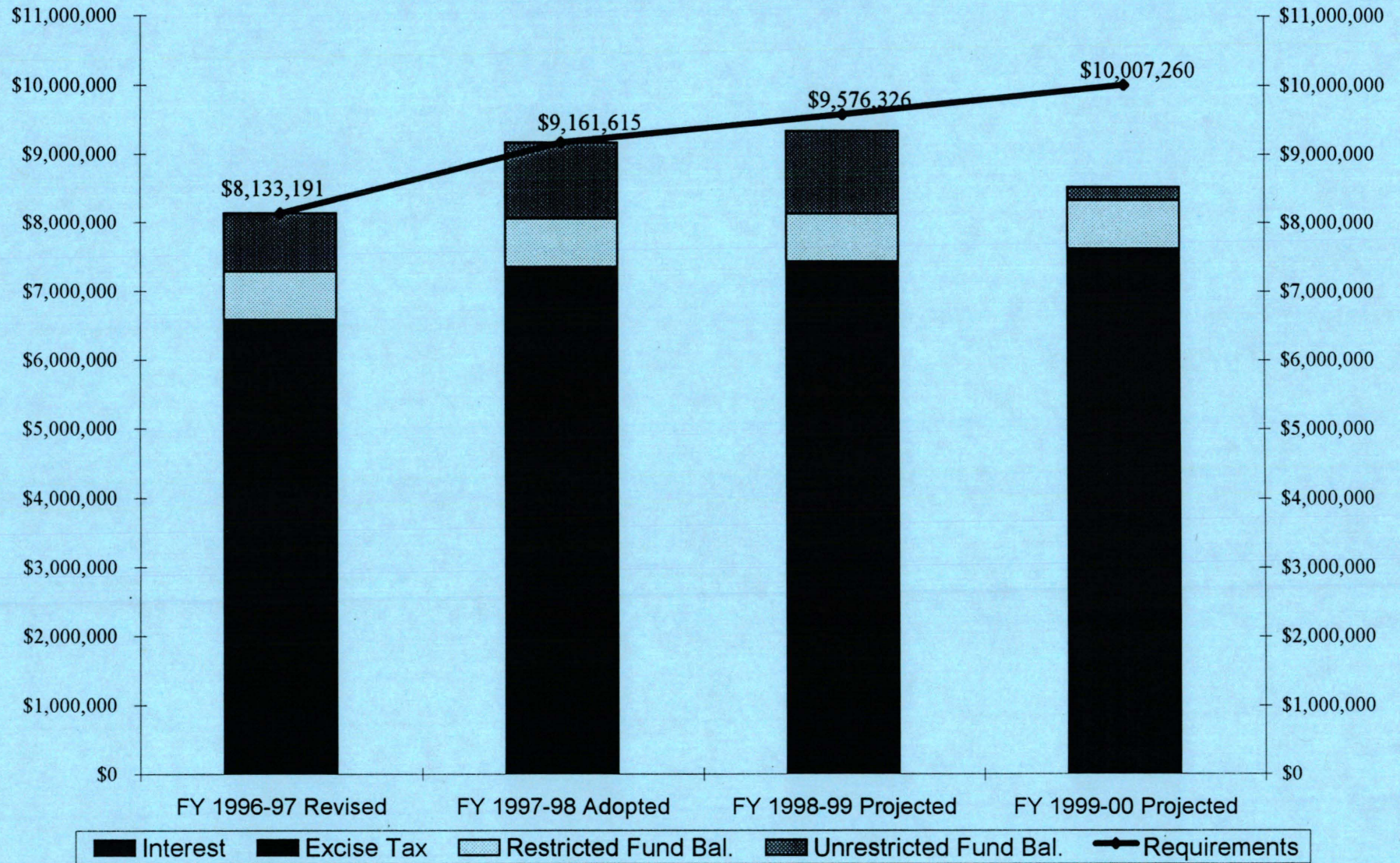
E. RESOURCES FOR FUTURE GENERATIONS

- **Budget Theme:** Metro will promote the efficient use of existing resources and support the development of renewable resources.

F. A STRONG REGIONAL ECONOMY

- **Budget Theme:** Metro will develop strategies to maintain a robust regional economy during the next business cycle.

Excise Tax/Fund Balance Comparisons

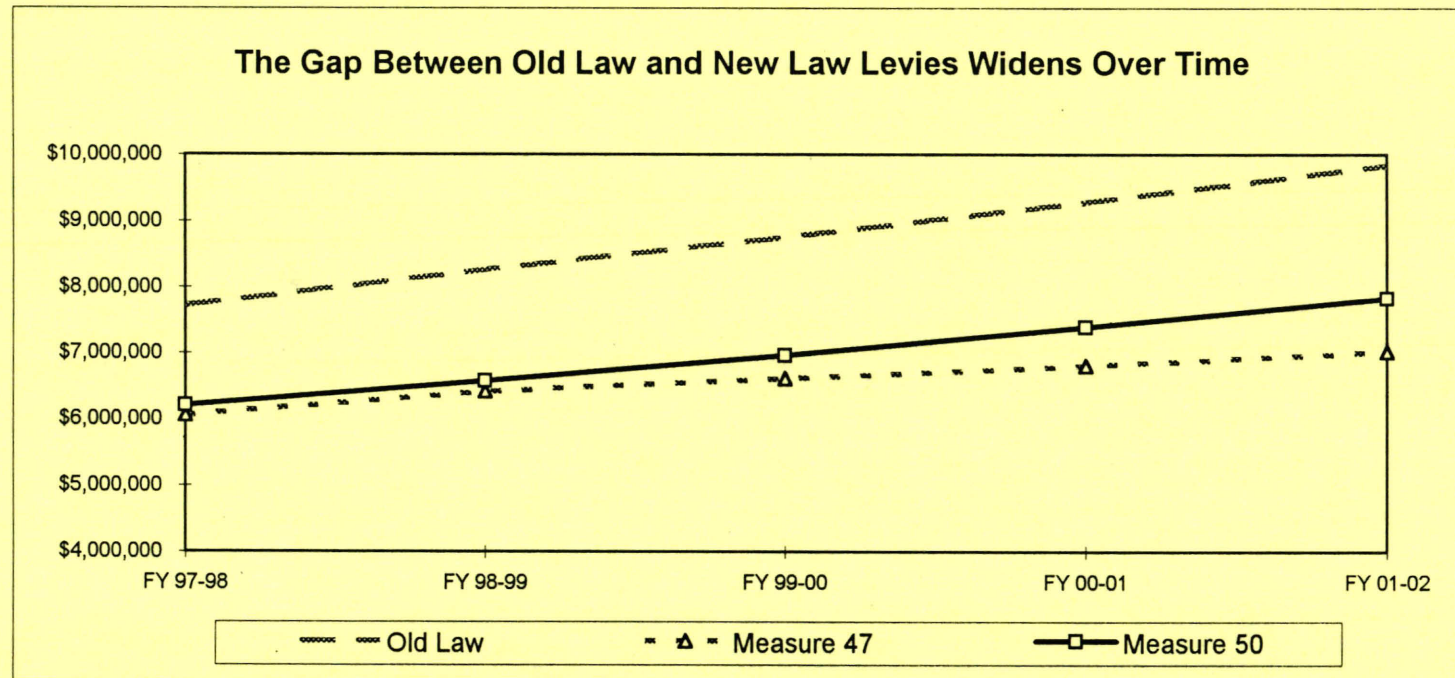


FIVE-YEAR ESTIMATES OF ZOO OPERATING LEVIES*

| | FY 97-98 | FY 98-99 | FY 99-00 | FY 00-01 | FY 01-02 | Subtotal |
|------------|-------------|-------------|-------------|-------------|-------------|--------------|
| Old Law | \$7,719,686 | \$8,259,516 | \$8,755,087 | \$9,280,392 | \$9,837,216 | \$43,851,897 |
| Measure 47 | 6,056,268 | 6,419,644 | 6,612,233 | 6,810,600 | 7,014,918 | 32,913,664 |
| Measure 50 | 6,207,425 | 6,571,591 | 6,965,886 | 7,383,839 | 7,826,870 | 34,955,611 |

| | | | | | | |
|---------------------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| <i>Difference(50 & Old)</i> | <i>1,512,261</i> | <i>1,687,925</i> | <i>1,789,201</i> | <i>1,896,553</i> | <i>2,010,346</i> | <i>8,896,286</i> |
| Difference(47 & Old) | 1,663,418 | 1,839,872 | 2,142,854 | 2,469,792 | 2,822,297 | 10,938,233 |
| Difference(50&47) | 151,157 | 151,947 | 353,653 | 573,239 | 811,951 | 2,041,947 |

* Based on July, 1997 Legislative Revenue Office estimate of a 19.2% property tax reduction for Metro. Subsequent year estimates assume a 3% growth attributable to new construction in addition to the 3% growth allowed on existing property.



FY 1998-99 BUDGET PREPARATION CALENDAR

| | Date Due |
|---|--|
| Departmental budgets due to Financial Planning | November 17 |
| Financial Planning review <ul style="list-style-type: none"> Review all requests for accuracy, adherence to directives, policies and procedures Identify major changes, issues or concerns Meet with departments to review and clarify budget requests Prepare initial cost allocation plan Prepare initial excise tax needs analysis Prepare written analysis of budget requests for Executive Officer review | November 18 - December 5 |
| Executive Officer review and direction <ul style="list-style-type: none"> Executive Officer meeting with each dept. on budget requests Provides direction where changes are required Meets with departments and Financial Planning staff to develop final budget recommendations | December 8 - January 9 |
| Christmas holiday week New Year's holiday week | 12/22 through 12/26 12/29 through 1/2/99 |
| MERC submits requested budget | January 9 |
| Financial Planning and departments prepare final revisions to budget <ul style="list-style-type: none"> Revise all budgets to meet Executive Officer directions and to balance budget Prepare final cost allocation plan, revise budgets as needed and re-balance Prepare final proposed indirect cost rate and excise tax rate, revise budgets | January 12-14 |
| Document production: Budget document production and mock-up Budget document printing and binding Notebook printing and production | Jan. 15 - 30 February 2 - 5 February 2 - 5 |
| Forward budget document to Council staff | February 5 |
| Present document and budget message to Council at formal Council meeting | February 12 |
| Council hearings | Feb. 16 - Apr. 30 (11 weeks) |
| Council approves budget, forwards to TSCC | Apr. 30 |
| Approved budget document production, printing, binding | May 1 - 14 |
| Submit to TSCC | May 15 |
| TSCC public comment period (20 days following submittal to TSCC) | May 16 - June 4 |
| TSCC public hearing | Between June 5 - 12 |
| Adopt budget | June 18 |
| Adopted budget document production, printing, binding | June 19 - July 14 |
| Transmit adopted budget to counties and TSCC | July 15 |

| | | | | |
|-----------------------------|----|---|--|----|
| 27 | 28 | 29 | 30 12:30 PM Council Work Session (REGIONAL FRAME- WORK PLAN & 1998-99 BUDGET) 5:30 PM Rate Review Committee (Room 270) | 31 |
| 3 | 4 | 5 | 6 2:00 PM Council Meeting (REGIONAL FRAME- WORK PLAN DELIBERATIONS) 5:30 PM Rate Review Committee (Room 270) | 7 |
| 10 | 11 | 12 | 13 2:00 PM Council Meeting 3:00 PM Council Public Hearing (REGIONAL FRAME- WORK PLAN) 5:30 PM Rate Review Committee (Room 270) | 14 |
| 17 Council Budget Due | 18 | 19 3:30 PM Council Finance Meeting (1998-99 CIP) annex | 20 2:00 PM Council Meeting (REGIONAL FRAME- WORK PLAN DECISION) 5:30 PM Rate Review Committee (room 270) | 21 |
| 24 | 25 | 26 | 27 Thanksgiving | 28 |
| 1 | 2 | 3 3:30 PM Council Finance Meeting (1998-99 CIP) annex | 4 2:00 PM Council Meeting (HOUSING NEEDS ANAL- YSIS final decision?) 5:30 PM Rate Review Committee (Room 270) | 5 |

October 1997
Master Calendar

November 1997

December 1997

Regional Framework Plan

What's New?

The Regional Framework Plan strives to ensure the coordination of all existing region-wide policies. Accordingly, a good deal of what is contained in the Framework Plan is not new. The Framework Plan incorporates the Future Vision, The Regional Urban Growth Goals and Objectives (RUGGO), the 2040 Growth Concept and the Urban Growth Management Functional Plan. All of these were adopted by the Metro Council between 1991 and 1996. All of these are included in one manner or another in the Framework Plan. (see accompanying chart)

However, there are portions of the Framework Plan which are new and which contain new recommendations or requirements. The following is a brief summary of new regional policy issues.

Chapter 1 is the description of land use policies. Those RUGGO which touch on the urban growth boundary, growth management and the 2040 Growth Concept are all included, word-for-word. What is new is data and preliminary conclusions from the Urban Growth Report and Housing Needs analysis concerning the UGB capacity (see table 3, page 38) and needed housing (see table 4, page 40). Also new is a chart showing what level of effort would be needed, jurisdiction by jurisdiction, if region-wide affordable housing need were to be satisfied (see Table 5, page 44.)

Chapter 2 addresses the transportation system needed to address our future transportation needs generally and more specifically implementation of the 2040 Growth Concept. How to accomplish these goals is not yet fully understood - but it is being developed with the update of the Regional Transportation Plan (RTP). [The RUGGO transportation and air quality goal and policy statements (Objectives 14 and 19) have been replaced by the policies beginning on page 83 of the Framework Plan.] Transportation policies are included in the chapter, but the means of implementation is still being explored. The RTP is likely not to be completed until mid-1998, when the Framework Plan would be amended concurrently with the RTP. Those interested in transportation issues are encouraged to follow the RTP development process - as whatever is concluded for the RTP will be added to the Framework Plan. Likely issues will revolve around the most effective means of improving safety, implementing the 2040 Growth Concept, increasing connectivity, improving transportation management, relieving congestion, improving freight movement and related transportation issues.

Regional Framework Plan

What's New?

(page 2)

Chapter 3 discusses parks, open spaces and recreation. The policies beginning on page 109 of the Framework Plan replace the RUGGO objective 15. New features of this chapter are: identification and protection of regionally significant resources and a recommendation that local governments provide park or recreation facilities within one-half mile of all residents. The means to identify and protect regional significant natural resources is a policy recommendation, but at this time does not include recommendations for specific implementation methods. These would be further work efforts undertaken after adoption of the Framework Plan, (but subject to a public review process, just as the Framework Plan is). The key to possible new recommendations and requirements is listed in Appendix D beginning on page 231.

Chapter 4 consists of two parts - water supply and watershed management/water quality. RUGGO objectives 12 and 13 are replaced by the policies listed in the Framework Plan pages 120-123 and 132 through 133. Appendices E and F outline possible implementation directions. Water supply implementation could include development of region-wide water conservation measures, underground water supply protection standards and supply and transmission sequencing. Regional water quality/watershed management measures could include state Goal 5 refinement implementation measures.

Chapter 5 concerns natural hazards. This is a new area of regional effort, one not included in the RUGGO. Listed hazards include earthquake, flood and landslide hazards. Policies are listed starting on page 142. Any implementation whether through recommendation or requirement, will be developed after the Framework Plan is adopted as a subsequent public policy discussion with opportunity for public comment.

Chapter 6 discusses the relationship of the Metro area with that of Clark County, Washington. Potential policies are not yet developed for this chapter and therefore implementation, if any is not yet known. Any actions taken would come about only after mutual agreement with representatives of Southwest Washington.

Chapter 7 is completely new and concerns environmental education. This chapter is still being written and will likely will have implications for Metro, but is not likely to result in requirements for local jurisdictions.

Chapter 8 concerns management and except for performance measures is a recitation, word-for-word of all of Goal 1 of the RUGGO. Possible performance measures are being explored by a subcommittee of MPAC (the Metro Policy Advisory Committee).

Chapter 9 states how policies stated in chapters 1 through 8 will be implemented.

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Metro Regional Framework Plan
Chapter-by-Chapter Review
October 30, 1997

Introduction

What is in the May Draft Report?

This section provides a brief overview of the Regional Framework Plan, its origin, purpose and background.

What material has been proposed since the May draft?

MPAC has recommended, based on MCCI suggestions, moving the Citizen Involvement Policies from Chapter 8 to the front to emphasize the need for meaningful citizen participation at the inception of all Metro programs and add citizen involvement sections to all chapters of the RFP. MPAC and MCCI also recommended adding a reference to Metro Citizen Involvement Principles. (See pages 3-10 of your Notebook for specific text)

In addition, legal staff has suggested clarification language which addresses the regulatory relationships (see the top portion of page 251 of your Notebook for the actual language)

What materials are still being worked on and by whom?

None known

Summary of Policies

The citizen participation policies are existing policies word-for-word from the Regional Urban Growth Goals and Objectives (RUGGO) first adopted by the Metro Council in 1991 to ensure sufficient opportunity for citizen involvement. This change would simply move these statements from the back of the document to the front.

The legal clarifications simply state legal requirements in prose rather than citing legal statutes.

Chapter 1 Land Use

What is in the May Draft Report?

Chapter 1 is a description of land use policies, most all of which are existing adopted Metro Council policy. These include Regional Urban Growth Goals and Objectives (RUGGO) which touch on the urban growth boundary, growth management and the 2040 Growth Concept which are all included, word-for-word. What is new in the RFP from existing Metro policies and data, are data and preliminary conclusions from the draft Urban Growth Report and Housing Needs analysis concerning the UGB capacity (Given the Metro Council decision of October 23, this would need to be revised) and needed housing. Also new is a chart showing what level of effort would be needed, jurisdiction by jurisdiction, if region-wide affordable housing need were to be satisfied.

What material has been proposed since the May draft?

MPAC has recommended adding Affordable Housing Policies. (see summary of policies below - actual text is on pages 23-26 of your Notebook)

What materials are still being worked on and by whom?

MPAC is considering whether to add a recommendation for a school functional plan for implementing school siting (see pages 29 - 38 of your Notebook). MTAC has recommended and MPAC will be considering a revised Fair Share table showing targets by jurisdiction, as part of the Housing Needs Analysis to be considered by the Metro Council. (Revision still being completed, not in Notebook)

Summary of Policies

For proposed affordable housing, two different alternatives received support at MPAC, and the votes were very close. A majority supported Alternative 'B', which included adopting fair share housing targets for each jurisdiction, with each jurisdiction within 1 year to: identify fair share targets for urban reserves as well as areas within the current Metro urban growth boundary; ensure adequate amounts of zoned land; and use any of a variety of affordable housing tools. In addition, Metro is to ensure sufficient land is within the UGB for housing. The minority supported Alternative 'C', which calls for mandatory, region-wide inclusionary zoning, a replacement ordinance to add back affordable housing on redeveloped land, a guarantee of housing affordability for a 60 year period for units receiving public subsidies and transportation funding priorities linked to affordable housing projects.

With regard to proposed school policies, the proposed policies would require closer coordination between the region, local governments and school districts to address school siting including resolution of future school facility funding and Metro review of city and county comprehensive plans to ensure adequate provision of school facilities. The functional plan provisions would address coordination of growth forecasts, school and park site cooperative/contiguous siting, regional school site acquisition funding and school and urban design coordination. Alternatively, MPAC has been presented with proposed policy text which would not call for a functional plan, but would call for Metro review of local comprehensive plans, when provided for demonstration of compliance with the Regional Framework Plan, that school facilities be considered and that additions to the Metro UGB

include consideration of master plans which provide for adequate land for school facilities and that Metro facilitate resolution of school facility funding in the region through use of listed tools (see page 39 of Notebook)

Chapter 2 Transportation

What is in the May Draft Report?

Transportation policies contained in Chapter 2 of the Regional Framework Plan are a synthesis of regional policies contained in RUGGO and Chapter 1 of the Regional Transportation Plan (RTP), with a few new policies directly related to mandates contained in Federal law (ISTEA and ADA), the Oregon Transportation Plan (OTP) and the Transportation Planning Rule (TPR). It should be noted that Chapter 1 of the RTP was approved by the Metro Council by resolution in July 1996.

In most cases the policy language from RUGGO was carried over to Chapter 2 of the framework plan. However, in instances where the RUGGO language was broad or did not address federal or state mandates, new policies were created and included the RFP. For example, Federal law (ISTEA) requires that the (RTP) consider recreational travel and tourism and right-of-way opportunities as two of 16 planning factors. These mandates were not specifically addressed in RUGGO policies. Other framework plan policies not specifically included in RUGGO are: Policy 2.1 (Intergovernmental coordination), Policy 2.2 (Consistency between land use and transportation planning), Policy 2.3 (Public involvement), Policy 2.6 (Urban form), Policy 2.9 (Barrier-free transportation), Policy 2.21 (Adequacy of transportation facilities) and Policy 2.22 (Urban to urban travel on rural routes).

What material has been proposed since the May draft?

Since May 1997, staff completed a Regional Street Design Study and the RTP Alternatives Analysis Study. (See pages 42 - 103 of your Notebook.) Technical findings from each of these studies served as the basis for the following new Chapter 2 policies that were included in the September 18 public comment draft:

- Motor vehicle level of service
- Transit level of service
- Regional street design
- Regional mode split targets
- Local street connectivity

What materials are still being worked on and by whom?

September 18, MPAC and JPACT jointly approved a revised Chapter 2 (Transportation) for public review. This September 18 public comment draft was the focus of the series of Regional Framework Plan open houses (September 25-October 7) and the Metro Council public hearings (October 16 and 23).

Public comments received through October 16 are reflected in an October 24 draft version of Chapter 2. The October 24 draft will be the focus of the next TPAC meeting (Friday, October 31). TPAC will forward their recommendations to MPAC and JPACT for consideration at the next joint meeting (November 12). MPAC and JPACT will jointly forward their final recommendations on Chapter 2 to the Metro Council on that date.

Chapter 3 Parks, Open Spaces and Recreational Facilities

What is in the May Draft Report?

The policies in Chapter 3 of the regional framework plan "discussion draft" were derived from Metro's Future Vision statement, RUGGO's Objective 15, and the Metropolitan Greenspaces Master Plan. The discussion draft outlined policies regarding inventory, protection and management of a regional system of Parks, Natural Areas, Open Spaces, Trails and Greenways and the provision of local community, neighborhood parks, open spaces, trails, and recreational facilities.

What material has been proposed since the May draft?

(See pages 107-128 in your Notebook)

- Greenspaces Technical Advisory Committee (GTAC) recommendations

The Greenspaces Technical Advisory Committee reviewed the discussion draft and endorsed Metro's role in inventorying, protecting, and managing regional parks, natural areas, open spaces, trails and greenways. They recommended that Metro also update the 1989 inventory of parks and recreational facilities in the region, and inventory the urban forestry canopy in the region. They recommended that Metro play a limited role in provision of local parks, open spaces, natural areas and recreational facilities. This role could include convening local govt. providers to share information, review, analyze, and develop recommendations related to funding, levels of service, and roles and responsibilities related to provision of parks. They also recommended that local governments in association with Metro develop a functional plan to establish criteria to address local parks, open spaces natural areas, trails and recreational facilities requirements for various design types identified in the 2040 regional growth concept. These goals and criteria could be used by local governments to develop their "level of service" standards to be implemented inside and outside the urban growth boundary. They advocated that Metro, local governments, private industry and others should establish a funding source for parks and open space acquisition, operations and maintenance.

- Metropolitan Policy Advisory Committee (MPAC) recommendations

MPAC endorsed all of GTAC's recommendations and strengthened GTAC's recommendation for a functional plan element to address parks and open spaces issues. A minority opinion advocated for more regional control in creating "level of service" standards for parks, open spaces, natural areas, trails and recreational facilities. The rationale for regional control was based on Metro's role in establishing standards for density and transportation. Such regional control should also be extended for provision of parks, natural areas, open spaces, trails and recreational facilities. This minority opinion may also be expressed in upcoming public meetings to be held at Metro on the Regional Framework Plan.

- Metro Regional Parks and Greenspaces Advisory Committee (RPAGAC) recommendations

RPAGAC supported Metro's role (May draft) in inventory, protection and management of the Regional System of Parks, Open spaces, Trails and Greenways. They emphasized the future vision recommendation of providing parks and greenways within walking distance (1/2 mile) of every household. They also advocated that parks and greenspaces represent

20% of all land in the regional community. In addition, they supported GTAC's and MPAC's recommendation for developing a functional plan.

Summary of Policy Choices and Implications

1) Adopt the Metro "discussion draft" that the Regional Parks and Greenspaces Department submitted. Implications include:

- A) Develop a function plan that:
 - inventories the Regional System of Parks, Natural Areas, Open Spaces, Trails, and Greenways.
 - identifies the interconnected regional system of Parks, Natural Areas, Open Spaces, Trails and Greenways.
 - develops protection, management, and implementation measures to protect the Parks, Open Spaces, Natural Areas, Trails and Greenways.
- B) Local governments would:
 - be responsible for the planning and provision of community and neighborhood parks, local open spaces, sports fields, recreational facilities and other associated programs.

2) Adopt GTAC and MPAC recommendations. Implications include:

- A) Develop a functional plan that:
 - includes all steps outlined in 1. A
 - updates the 1989 inventory of parks and recreational facilities
 - inventories the urban forest canopy cover
 - identifies goals and criteria (in conjunction with local governments) to determine level of service standards for parks, natural areas, open spaces, trails for areas within the UGB and the urban reserves.
 - insures that adequate land is set aside to meet or exceed locally adopted "level of service standards" for parks, natural areas, trails and recreational facilities in urban reserves. No urban reserves shall be brought into the UGB unless these parks are set aside.
 - develops master planning guidelines to assure consistency in the management of the Regional System (interconnected system of parks, natural areas, open spaces, trails and greenways).
- B) Metro in cooperation with local, and state governments and private industry shall work to establish a supplemental funding source for parks and open space acquisition, operations, and maintenance.

3) Adopt RPGAC recommendations. Implications include:

- developing a functional plan that addresses steps outlined in 1.A.
- mandating in the functional plan that the location of parks will be 1/2 mile from every households and that 20% of land should be set aside for parks and open spaces.

NOTE: All Metro technical, policy and citizen committees have reviewed Chapter 3 of the RFP. Metro staff needs to review Chapter 3 for consistency in terminology used throughout the chapter.

Chapter 4 Water

What is in the May Draft Report?

Chapter 4 consists of two parts - water supply and watershed management/water quality. RUGGO objectives 12 and 13 are replaced by the policies listed in the May draft of the Regional Framework Plan pages 120-123 and 132 through 133. Appendices E and F outline possible implementation directions. Water supply implementation could include development of region-wide water conservation measures, underground water supply protection standards and supply and transmission sequencing. Regional water quality/watershed management measures could include state Goal 5 refinement implementation measures.

What material has been proposed since the May draft?

Changes in the water supply section include proposals to clarify the purpose of the Regional Water Providers Consortium and the Regional Water Supply Plan, of which Metro is one of many participants. Language has also been included that clarifies that with the adoption of the RFP, Metro is not assuming any function related to water transmission, storage, distribution, etc. Text also proposes that in the future Metro may adopt policies to address water conservation, well and water source protection and stream and flood plain protection. (See pages 131 through 150 of your Notebook. Also see pages 251 - 255 for legal staff clarification recommendations that water providers found to be important to their issues)

Changes to the water quality and stormwater section include WRPAC proposals for policies that the quantity of stormwater leaving a developed site is no greater than that before development and that the quality of the stormwater is equal to or better than before development. Transportation projects must also address stormwater quality and quantity. (See pages 151 - 169 of your Notebook)

What materials are still being worked on and by whom?

MPAC is still reviewing this chapter. Staff has been contacted about possible additional proposed changes to the stormwater section, but no details are yet available.

Summary of Policies

With regard to water supply, the policies simply recognize existing Metro policy, which is to continue its participation in the Water Supply Consortium and to cooperate in the implementation of the Regional Water Supply Plan, which has been endorsed by the Metro Council.

With regard to watershed management, substantial new policies have been proposed. These relate to the quantity and quality of stormwater runoff. These policies would direct implementation of stormwater management so that the amount of stormwater generated after development would be no greater than before development and the quality of stormwater runoff after development would be no less than that before development.

Chapter 5 Regional Natural Hazards

What is in the May Draft Report?

Chapter 5 concerns natural hazards. This is a new area of regional effort, one not included in the RUGGO. Listed hazards include earthquake, flood and landslide hazards. Policies are listed starting on page 142. Any implementation whether through recommendation or requirement, will be developed after the Framework Plan is adopted as a subsequent public policy discussion with opportunity for public comment.

What material has been proposed since the May draft?

Haztac, an advisory committee to Metro which includes emergency management specialists from throughout the region has recommended changes to the text which would revise the policies to ensure that earthquake hazards maps are used in planning and to delete language about seismic hazard mitigation measures. (See pages 172-187 of your Notebook)

What materials are still being worked on and by whom?

MPAC has not yet completed its review and has not yet made recommendations concerning Chapter 5.

Summary of Policies

As much of the data concerning landslide, earthquake, flooding and other natural hazards are still being developed, the appropriate and feasible policies have yet to be developed. The policies, as proposed to be revised would have Metro agree to use earthquake information for planning purposes including UGB selection, public facility plans, transportation planning, etc. The policies would also encourage local jurisdictions to use the earthquake data when completing comprehensive plans, redevelopment, subdivision reviews, zoning, etc.

Chapter 6 Clark County

What is in the May Draft Report?

Chapter 6 discusses the relationship of the Metro area with that of Clark County, Washington. Potential policies are not yet developed for this chapter and therefore implementation, if any is not yet known. Any actions taken would come about only after mutual agreement with representatives of Southwest Washington.

What material has been proposed since the May draft?

Some revisions to the May draft were completed by staff. These revisions provide more facts about Clark County and how it and the Metro region compare. (See pages 190 - 201 of your Notebook)

What materials are still being worked on and by whom?

Agencies representing southwest Washington, especially Clark County and the City of Vancouver are presently preparing proposed revisions to this chapter and will be forwarding these to MPAC and Metro Council shortly. MPAC has not yet completed its review or made recommendations.

Summary of Policies

Policies cannot be binding on southwest Washington. There may be cooperative agreements, yet to be determined, which could be adopted by governments on both sides of the Columbia River to address common concerns. One such issue is the imbalance of jobs and housing, with little job growth in Clark County when compared with its residential growth.

Chapter 7 Environmental Education

What is in the May Draft Report?

Chapter 7 is completely new and concerns environmental education. This chapter is still being written and will likely have implications for Metro, but is not likely to result in requirements for local jurisdictions.

What material has been proposed since the May draft?

Revised language was developed through a coordinated effort of staffs from Regional Environmental Management, Metro Washington Park Zoo, Regional Parks and Greenspaces, and Growth Management. These revisions propose to delete the existing chapter while adding revised sections to the Chapter 8 and add language to selected chapters about education. (See pages 229 -238 of your Notebook)

What materials are still being worked on and by whom?

None

Summary of Policies

These policies would help encourage that ongoing education about the choices that the residents face with regard to the resources of the region would continue. The costs and benefits of alternative methods of addressing issues of metropolitan significance would be provided to help ensure that the public is well informed.

Chapter 8 Management

What is in the May Draft Report?

Chapter 8 concerns management and except for performance measures is a recitation, word-for word of all of Goal 1 of the RUGGO. Possible performance measures are being explored by a subcommittee of MPAC (the Metro Policy Advisory Committee).

What material has been proposed since the May draft?

MPAC has proposed addition of a section concerning region-wide fiscal and funding which would be a placeholder for additional work to be completed after 1997. The intent would be to help ensure that public dollars are spent in ways that are consistent with Metro Growth Concept principles and that facility and service needs are identified and addressed in a timely manner. (see pages 241 - 244 of your Notebook)

What materials are still being worked on and by whom?

MPAC is currently reviewing the proposed text and has not yet completed a recommendation. In addition, performance measures are being worked on by a subcommittee of MPAC.

Summary of Policies

These policies include a broad range of policies - almost all included word-for-word from the previously adopted Regional Urban Growth Goals and Objectives. The new policies would be those to be developed as part of regional fiscal and funding which is proposed as a 'placeholder' for additional work on both policies and implementation measures to be developed after the adoption of the RFP.

Chapter 9 Implementation

What is in the May Draft Report?

The May draft included only the beginning of a table showing the relationship between proposed policies and implementation measures.

What material has been proposed since the May draft?

Staff has completed a draft table which has two columns. The first (right side) column lists the number policies for each chapter. The second column, (left side), describes the implementation recommendations or requirements to ensure that the policy is implemented. (See pages 208 - 223 and page 247 of your Notebook)

What materials are still being worked on and by whom?

MPAC has not reviewed or completed formulating a recommendation about this chapter.

Summary of Policies

There are no additional policies in this chapter. This chapter is intended as a tool to quickly summarize how policies listed earlier in the RFP will be implemented.

TO: Metro Council

FROM: Susan McLain

DATE: October 30, 1997

RE: Framework Plan Discussion

Framework Plan Content

I am intent on Council adoption of a Regional Framework Plan which meets Charter requirements with regard to date of passage, process and content. At the same time, by necessity, certain important elements will be completed after the first of the year, including the full Regional Transportation Plan and Title 3 and model code of the Urban Growth Functional Plan. This will produce a window of time during which we can amend these products into the Framework Plan, and approve other refinements as the Council deems necessary.

Framework Plan Format

Each chapter should have a succinct and understandable executive summary, capable of being understood as a pull-out or stand alone item.

The plan should also be clearer as to which policies are directed to Metro itself, and which are directed to local jurisdictions.

Finally, we could create a section of the plan, more technical in nature, which would be useful to planners or other individuals with specialized interests.

Chapter 1 Land Use

Chapter one needs to be briefer and clearer. A solution could be to put RUGGO language and policies in an appendix, as a document which meets certain legal requirements. We also need to be clearer about those policies which pertain to Metro, and which pertain to local jurisdictions.

Chapter 2 Transportation

The Regional Transportation Plan is a work in progress. While policy elements of the RTP are in chapter 2, the implementation portion of the RTP will not be completed until spring of 1998. The workshops that are now being held to complete the plan could also lead to some refinement of the policy elements.

Chapter 3 Parks, Open Spaces and Recreational Facilities

A key policy question is whether to set standards for local parks, open spaces and trails.

Chapter 4 Water

I support this chapter as written. There are certain stormwater standards being proposed which I would like to see council discussion on.

Chapter 5 Regional Natural Hazards

This chapter is primarily informational.

Chapter 6 Clark County

The Clark County chapter is mostly informational in nature. Clark County representatives will be presenting additional information.

Chapter 7 Environmental Education

This chapter is recommended for deletion, with certain aspects moving to other chapters.

Chapter 8 Management

This chapter also needs to be revised to clarify those sections that apply to Metro and those that apply to local jurisdictions. I am interested in exploring the implications of regional financing proposals which have been suggested relative to regional facilities, transportation, and other aspects of Metro regional responsibility.

Chapter 9 Implementation

Clarify Metro and local government requirements.

Additional Topics

I want to respond to the clearly identified need to address affordable housing by including a menu, or tool box of actions which local governments and others can use. I support having a replacement ordinance as part of this package, and at a minimum an inclusionary zoning policy based on an incentives approach.

I also want to build into the plan stronger language with regard to coordination between schools and local jurisdictions involving school siting, and broader issues as well.