

TRANSPORTATION POLICY ALTERNATES COMMITTEE January 5, 2007

Metro Regional Center

MEMBERS PRESENT

AFFILIATION

City of Gresham

Multnomah County

Clackamas County

City of Portland

Citizen

Citizen

Citizen

Citizen

Citizen

Citizen

TriMet

Frank Angelo Scott Bricker Greg DiLoreto Sorin Garber Mike McKillip Ron Papsdorf Dave Nordberg John Reinhold Sreya Sarkar Karen Schilling Phil Selinger Paul Smith Rian Windsheimer Ron Weinman Mike Williams

AFFILIATION

Brent Curtis John Hoefs Nancy Kraushaar Susie Lahsene Dean Lookingbill Jonathan Young

MEMBERS ABSENT

Washington County C-Tran City of Oregon City, representing Cities of Clackamas County Port of Portland SW Washington RTC FHWA

City of Tualatin, representing Cities of Washington County

Oregon Department of Transportation (ODOT – Region 1)

Washington State Department of Transportation (WSDOT)

Oregon Department of Environmental Quality (DEQ)

ALTERNATES PRESENT AFFILIATION

Andy Back Danielle Cowan Linda David Robin McCaffrey Margaret Middleton

GUESTS PRESENT

Lidwien Rahman Derek Robbins Terry Whisler

Washington County City of Wilsonville SW Washington RTC Port of Portland City of Beaverton

AFFILIATION

ODOT City of Forest Grove City of Cornelius

STAFF

Richard Brandman, Aaron Bustow, Kim Ellis, Pat Emmerson, Tom Kloster, Ted Leybold, Jon Makler, Jessica Martin, Robin McArthur, John Mermin, Josh Naramore, Amy Rose, Kathryn Sofich, Randy Tucker, Caleb Winter

1. <u>CALL TO ORDER, DECLARATION OF A QUORUM & INTRODUCTIONS</u>

Ms. Robin McArthur, Chairing the meeting for Mr. Andy Cotugno in his absence, called the meeting to order and declared a quorum at 9:35a.m.

Each of the new TPAC members - Ms. Sreya Sarkar, Mr. John Reinhold, Mr. Sorin Garber and Mr. Scott Bricker – briefly introduced themselves.

2. <u>CITIZEN COMMUNICATIONS TO TPAC ON NON-AGENDA ITEMS</u>

There were none.

3. MINUTES OF NOVEMBER 30, 2006 MEETING

<u>ACTION TAKEN:</u> Mr. Greg DiLoreto moved, seconded by Mr. Dave Nordberg to approve the November 30, 2006 meeting minutes. The motion <u>passed</u>.

4. <u>INPUT ON FUTURE AGENDA ITEMS</u>

There were none.

5. <u>ACTION ITEMS</u>

5.1 Federal Priorities: Resolution No. 07-3762, For the Purpose of Approving Portland Regional Federal Transportation Priorities For Federal Fiscal Year 2008 Appropriations

Mr. Richard Brandman appeared before the committee and introduced Resolution No. 07-3762, which would provide the US Congress and the Oregon Congressional delegation with the region's priorities for transportation funding for use in the federal transportation appropriation process.

He provided background information on the resolution and noted that due to the shift in Congress' attitude it is unlikely that the requests for FY07 would be appropriated.

He distributed an updated Exhibit A - FY08 Federal Transportation Appropriation Request List (included as part of the meeting record) and noted that the City of Portland and Clackamas County still had one too many projects on the list and asked them to narrow their projects to two.

Mr. Paul Smith stated that on December 14th, 2006, the Portland City Council adopted a federal agenda, which included two projects: South Portal, South Waterfront and East Burnside/Couch. He added that the third project Mr. Brandman is speaking about is the I-5 /405 Freeway Loop Master Plan, which was inadvertently left off the list presented to the committee. He also noted that at the City Council meeting, they discussed seeking support from JPACT to endorsing the I-5/North Macadam Access Project if it is not appropriated in FY07. Mr. Smith requested a footnote appear at the bottom of the project list stating that if the I-5/North Macadam Access

Project is not appropriated in FY07, that it would replace the Portland: South Portal: South Waterfront Project.

Mr. Scott Bricker noted his understanding for having just two projects per district appear on the list, but asked whether the real issue was not the number of projects per district, but rather the cost of each project. Mr. Brandman responded that both of those issues are important – that it is not easier to get a lot of smaller projects funded versus one or two very large projects. Ms. McArthur added that not only are a small number of requested projects funded, but they are also not fully funded, leaving the local jurisdiction responsible for coming up with the unfunded amount.

Mr. Ron Weinman requested that a footnote be added to the list noting that Clackamas County will narrow from their three projects to two projects before the January 18th JPACT meeting.

Mr. Andy Back inquired about the Washington County projects, noting that there was currently only one appearing on the list and asked if there had been any discussion about including Highway 217 on the list.

Mr. Back recommended amending the list to include the Highway 217 Corridor to the list. He inquired about the project description and whether it can be kept general but developed over time. Ms. McArthur noted that Mr. Rian Windsheimer and Mr. Back should meet to clarify about what would be funded.

Ms. Robin McCaffrey requested that the Port of Portland: Airport Way/I-205 Northbound project's purpose should change to PE/NEPA.

Mr. Brandman summarized the suggested amendments to Exhibit A, which included:

- Change the "Surface Transportation Program" source to "Surface Transportation Projects".
- Change the Port of Portland: Airport Way/I-205 Northbound project's purpose to PE/NEPA.
- Leave the two City of Portland Projects (Portland South Portal, South Waterfront and Portland: East Burnside / Couch Couplet) on the list with a footnote that states "If the I-5/North Macadam Access Project is not appropriated in FY07, it will replace the Portland: South Portal, South Waterfront Project".
- Add the Highway 217 Corridor Project under the Regional Highway Projects section, with an understanding that Washington County and ODOT will have a conversation prior to the JPACT meeting
- Identify and leave the three Clackamas County projects on the list but add a footnote that states: "Clackamas County will narrow from these projects to two projects by the January 18, 2007 JPACT meeting".

<u>ACTION TAKEN:</u> With the above amendments to Exhibit A, Mr. Paul Smith moved, seconded by Mr. Greg DiLoreto to approve Resolution No. 07-3762. The motion <u>passed</u>.

Federal Priorities: Reauthorization Policy Options

Mr. Brandman appeared before the committee to discuss reauthorization policy options. He noted that the state process is gearing up and Congressman Earl Blumenauer is asking the region

to think more about policy. He added that Blumenauer is asking for input on what the federal interest is in the federal highway system. Accompanying the standard project list needs to be a conversation about policies. A draft of which will be presented at the next regular TPAC meeting.

Mr. Dave Nordberg noted that last summer, JPACT member, Mr. Fred Hansen talked about conformity for land use policies. He asked what that might look like and stated his interest in others' ideas. Mr. Ron Papsdorf noted that ideas along those lines have been discussed in the preliminary policy framework and expects that once the framework is more complete they would be discussing that issue at TPAC.

5.2 Resolution No. 07-3764, For the Purpose of Endorsing Regional Priorities for State Transportation Funding Legislation

Mr. Brandman and Mr. Randy Tucker appeared before the committee to present Resolution No. 07-3764, which would endorse regional priorities for funding state transportation.

Mr. Tucker, Metro's Legislative Affairs Manager, noted that there have been many discussions about how to raise more revenue for transportation and the development of a regional agenda at JPACT, JPACT Finance, TPAC as well as MPAC. As part of the New Look process, the Metro Council is looking into how to integrate transportation planning with the region's long term land use process. In November of 2004, JPACT endorsed and the Metro Council approved a similar three part transportation agenda as being put forth to the committee today.

Mr. Smith, referring to the second bullet point in the Resolves, inquired about it mentioning specifically the Portland to Milwaukie Light Rail Project and whether or not it should be named, in the chance the project has difficulty gaining consensus for support. Mr. Tucker responded that the legislative advocates are advocating for this project and it is intended as the next project for the region. The committee continued to discuss whether or not to include the language in the resolution.

Mr. Bricker stated that the resolution refers to an Exhibit A, but there was not an Exhibit A provided. Mr. Windsheimer and Ms. Karen Schilling also expressed interest in seeing Exhibit A prior to voting on the resolution. Mr. Tucker noted that he completed a draft of the Exhibit just this morning and distributed copies (included as part of the meeting record).

The committee discussed Exhibit A and recommended the following changes:

- Amend the first element to: new revenues for roads and bridges
- In the second bullet point under the new revenue element, amend the first statement to say: Increase the gas tax <u>and/</u>or another funding source
- Delete the third bullet point stating: Focus new revenues on maintenance, -preservation, and safety- under the new revenue element.

In order to have the Resolution and Exhibit A contain the same information, the following changes would be included in the Resolution:

• Amend the first Resolve to reflect the following: New revenues to support road <u>and</u> <u>bridge</u> operations, maintenance and modernization.

• Amend: WHEARAS, there is also a funding shortfall to maintain, operate and improve the existing city, county and state road transportation system;

<u>ACTION TAKEN:</u> Mr. John Reinhold moved, seconded by Ms. Karen Schilling to approve Resolution 07-3764, with the above amendments to the Resolution and Exhibit A and with the understanding that some additional wordsmithing might have to be done prior to being submitted to JPACT. With Mr. Soring Garber and Mr. Bricker in opposition and Mr. Windsheimer and Mr. Nordberg abstaining, the motion <u>passed</u>.

6. INFORMATION / DISCUSSION ITEMS

6.1 Transportation Priorities: Public Comment Summary Update

Ms. Pat Emmerson appeared before the committee and provided a brief overview of the public comments received. She distributed CDs of the public comment book and noted that hard copies of the comment book would be available upon request.

Final Cut Policy Direction

Public comments and specific project applications expose new policy issues on how to prioritize projects for funding. Mr. Leybold directed the committee's attention to a memo (included as part of the meeting record) listing those issues. The committee reviewed and discussed each of the issues and recommended the following:

Issue #1: Additional Funding on Current Projects – Which applications for additional funding on a currently funded project should be recommended for additional funds?

Recommendation: No changes recommended to current policy.

Issue #2: Recycled Projects – Should projects that have traded out funding or recommended funding be recommended again for funding in the current funding cycle?

Recommendation: No changes recommended to current policy, but track and provide information on previous funding commitments.

Issue #3: Funding of priority categories – Should specific funding implications be defined to the priority modal categories or those that are not identified as priority modal categories?

Recommendation: No changes recommended to current policy.

Issue #4: Freeway / Highway capacity projects – Under what conditions should regional flexible funds be used for highway/freeway capacity projects?

Recommendation: Develop a recommendation in consultation with ODOT staff.

Issue #5: Urban Growth Boundary Expansion Areas – how should staff prioritize projects in new urban growth boundary areas relative to projects in already urbanized areas?

Recommendation: No changes recommended to current policy

Issue #6: Diesel Projects – What priority should diesel emission reduction projects receive relative to the modal project categories?

Recommendation: The committee recommended that the technical staff implement both proposed policy options as listed in the memo.

6.2 RTP Draft Chapter 1: Policy Framework

Due to time constraints, Ms. Kim Ellis and Mr. Tom Kloster agreed to introduce and present this informational agenda item at the upcoming TPAC workshop on Monday, January 8, 2007.

7. <u>ADJOURN</u>

As there was no further business, Ms. McArthur adjourned the meeting at 12:15p.m.

Respectfully submitted, Jessica Martin, Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR JANUARY 5, 2007 The following have been included as part of the official public record:

	ITEM	ΤΟΡΙΟ	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
*	3.	Minutes	11/30/06	TPAC Meeting Minutes of November 30, 2006	010507t-01
*	5.1	Resolution	12/21/06	Resolution No. 07-3762	010507t-02
*	5.2	Resolution	N/A	Resolution No. 07-3764	010507t-03
**	6.1	MTIP Comment Report	January 2007	MTIP Public Comment Report (CD and Hard copy formats available)	010507t-04
*	6.1	Memo	12/27/06	To: TPAC From: Ted Leybold Re: Transportation Priorities Final Cut Narrowing Policy Topics	010507t-05
*	6.2	Report	12/22/06	Phase 2 RTP Research and Analysis – Updated Preliminary Finance Analysis Report	010507t-06
*	6.2	Report	12/22/06	RTP Background Paper: Safety	010507t-07
*	6.2	Report	12/22/06	RTP Background Paper: Regional Roadway System	010507t-08
**	6.2	Calendar	12/18/06	Phase 2: Metro Council and Advisory Committee Meeting Schedule	010507t-09
**	5.1	Project List	1/5/07	Updated FY08 Federal Transportation Appropriation Request List	010507t-10
**	5.2	Exhibit A	N/A	Exhibit A to Resolution No. 07-3764	010507t-11
**		Handout	N/A	Summary of November 2006 STIP Outreach comments (from ODOT)	010507t-12
**		Handout	N/A	Other New Project and Program Funding	010507t-13
**	6.1	Handout	N/A	Public Listening Post on Transportation Improvement Projects	010507t-14

* Included in packet

**Distributed at meeting