

METRO POLICY ADVISORY COMMITTEE MEETING RECORD

February 28, 2007 – 5:00 p.m.

Metro Regional Center, Council Chambers

Committee Members Present: Jeff Cogen, Nathalie Darcy, Rob Drake, Andy Duyck, Dave Fuller, Bernie Giusto, John Hartsock, Richard Kidd, Charlotte Lehan, Alice Norris, Tom Potter, Martha Schrader, Chris Smith

Committee Members Absent: Ken Allen, Richard Burke, Larry Cooper, Margaret Kirkpatrick, Wilda Parks, Larry Smith, Erik Sten, Steve Stuart, (Governing Body of School District –vacant)

Alternates Present: Aron Carleson, Shirley Craddick, Frank Groznik

Also Present: Bill Bash, City of Cornelius; Carol Chesarek, Citizen; Bob Clay, City of Portland; Danielle Cowan, City of Wilsonville; Brent Curtis, Washington County; Kay Durtschi, MTAC; Leanne MacColl, League of Women Voters; Irene Marvich, League of Women Voters; Doug McClain, Clackamas County; Pat Ribellia, City of Hillsboro; Veronica Valenzuela, City of Portland; Alonzo Wertz, TriMet

Metro Elected Officials Present: Liaisons – Kathryn Harrington, Council District 4; Robert Liberty, Council District 6 Metro Councilors in audience: Rod Park, Council District 1; David Bragdon, Council President

Metro Staff Present: Dick Benner, Dan Cooper, Andy Cotugno, Kim Ellis, Tom Kloster

1. SELF-INTRODUCTIONS & COMMUNICATIONS

Chair Mayor David Fuller, called the meeting to order at 5:00 p.m. Chair Fuller asked those present to introduce themselves.

2. CITIZEN COMMUNICATIONS FOR NON-AGENDA ITEMS

There was none.

3. CONSENT AGENDA

Meeting Summary for February 14, 2007 and MTAC Appointment:

Motion:	Mayor Alice Norris, City of Oregon City, with a second from Commissioner Martha Schrader, Clackamas County, moved to adopt the consent agenda without revision.
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Vote:	The motion passed unanimously.
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4. COUNCIL UPDATE

Councilor Kathryn Harrington updated MPAC on recent Metro Council actions, including the adoption of Metro Ordinances No. 07-1137A, 07-1138 and 07-1139, as well as Resolution No. 07-3779. Councilor Harrington also gave an update on the regional legislative agenda. The House Energy and Environment Committee voted 7-0 in favor of house bill (HB) 2051. HB 2051 was currently on the House Consent Agenda. The House Transportation Committee voted 6-1 in support of HB 2278. The next step for HB

2278 would be the House Ways and Means Committee. HB 2557 was also heard in committee last week. Councilor Harrington's Council Update notes will be included in the permanent record.

Councilor Robert Liberty discussed the Columbia River Crossing project and stated Metro had passed Resolution 07-3782, for the purpose of establishing Metro Council recommendations concerning the range of alternatives to be advanced to a draft environmental impact statement.

5. NEW LOOK

Andy Cotugno, Planning Director, discussed the Regional Transportation Policy (RTP) update. Last week, the Metropolitan Transportation Advisory Commission (MTAC) and Transportation Policy Advisory Council (TPAC) both discussed the New Look, Chapter 1 RTP Framework and suggested revisions. The New Look Chapter 1 with suggested revisions was distributed and will be attached as part of the official record.

The first discussion item Andy Cotugno presented was what form of action should be used to initiate Phase 3 of the RTP update?

Chris Smith, Multnomah County Citizen Representative, stated that it was important for MPAC to endorse the RTP Framework.

Mayor Alice Norris, City of Oregon City, said she agreed with Mr. Smith. Mayor Norris also stressed the importance that MPAC have a future opportunity to modify and refine the RTP Framework.

Mayor Rob Drake, City of Beaverton, also said he agreed with Mr. Smith. Mayor Drake stated that this should be a dynamic document that should be frequently updated. He stated Resolution No. 07-3755 should be amended to strengthen #3 under "Be it resolved" to state "It is expected that refinements will be identified to Exhibit A to address key findings identified during Phase 3 of the RTP update."

Mr. John Hartsock, Clackamas County Special Districts, stated Resolution No. 07-3755 should be amended to include MPAC as an entity endorsing the resolution in #1 under "Be it resolved." He also stated the suggested revisions were minor. He agreed with Mayor Drake that it should come back for revision in the future.

Commissioner Martha Schrader, Clackamas County, stated that Clackamas County supported Resolution No. 07-3755. Commissioner Schrader said that she did have some reservations about Table 1 – Hierarchy of 2040 Design Types.

The next discussion item, presented by Andy Cotugno, was what 2040 design types were the highest priority for investments in the regional transportation system to best implement the Region 2040 vision? Mr. Cotugno stated Table 1 – Hierarchy of 2040 Design Types was intended to be a generalized statement of preference, and not a statement of exclusive priority. Mr. Cotugno also stated MTAC and TPAC both concurred that station communities should be downgraded from a primary priority to a secondary priority.

Mr. Cotugno added there were conflicting recommendations from MTAC and TPAC on whether industrial lands should be divided into two priorities: 1) regionally significant industrial land as a primary priority, and 2) other industrial land as a secondary priority.

Mr. Cotugno summarized a suggested amendment by Cornelius and Forest Grove, that local jurisdictions lacking all primary 2040 design types should be able to upgrade their most important design type, i.e. main streets or town centers from secondary to primary.

Mayor Drake supported the amendment proposed by Cornelius and Forest Grove. Mayor Drake stated that small communities struggle to be a complete community, and in order to financially and structurally build higher densities, transportation investments were important.

Mayor Richard Kidd, City of Forest Grove, agreed with Mayor Drake, because Forest Grove and Cornelius needed places of primary significance in order to compete with other jurisdictions in the region.

Mr. Cotugno stated that both Cornelius and Forest Grove had recently received MTIP funds.

The third discussion item presented by Mr. Cotugno was to amend the New Look Chapter 1 to add a new objective and potential actions to Goal 9 for the purpose of developing a regionally accepted classification or description that very clearly defined which level of government was primarily responsible and principally accountable for planning, funding and managing different components of the transportation system. Mr. Cotugno stated that heading down this track would not be a small undertaking and would be very difficult.

Commissioner Andy Duyck, Washington County Board of Commissioners, stated he supported the proposed amendment because there was a shortage of funds and this amendment would help jurisdictions prioritize how they spent their transportation dollars.

Mr. Smith said he agreed with Commissioner Duyck's premise but disagreed with his conclusion. Mr. Smith stated that jurisdictions responsibilities for specific projects should be negotiated depending on the specific benefits and characteristics of each project.

Councilor Liberty stated this was a big issue and discussion seemed to be splitting in many different directions, including issues related to funding, maintenance and the regional nature of the transportation system.

Mayor Norris stated she was puzzled about the Cornelius/Forrest Grove suggested amendment and how to balance local preferences versus regional preferences.

Mr. Cotugno reminded everyone that the hierarchy was only a general statement of preference.

Mr. Bernie Giusto, TriMet Board of Directors, stated that the issue of defining governmental responsibility for different components of the transportation system was very broad and a huge undertaking.

Councilor Frank Groznik, City of Lake Oswego, stated that this would be a great theoretical exercise, but in reality it would be very difficult and frustrating.

Chair Fuller asked if there were any motions on the third discussion issue.

Motion 1:	Councilor Frank Groznik, City of Lake Oswego, with a second from Nathalie Darcy, Washington County Citizen Representative, made a motion to delete discussion item #3 to amend the New Look Chapter 1 to add a new objective and potential actions to Goal 9 for
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	the purpose of developing a regionally accepted classification or description that very clearly defined which level of government was primarily responsible and principally accountable for planning, funding and managing different components of the transportation system.
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Vote:	The motion passed: 13-3 Aye: Jeff Cogen, Shirley Craddick, Dave Fuller, Tom Potter, Martha Schrader, Frank Groznik, Charlotte Lehan, John Hartsock, Richard Kidd, Bernie Giusto, Nathalie Darcy, Chris Smith, Alice Norris Nay: Aron Carleson, Rob Drake, Andy Duyck, Abstain: none
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Mr. Cotugno returned to the conversation on discussion item #2, regarding the hierarchy of design types.

Commissioner Jeff Cogen, Multnomah County, asked if there have been projections about how the hierarchy would affect the funding of the transportation system as a whole and which projects would receive or lose funding.

Mr. Cotugno stated that the next step in the process was determining regional transportation needs and how projects ranked according to the hierarchy and other priorities established in the RTP.

Commissioner Cogen stated that the process seemed backwards, and the needs of the system should be determined before the hierarchy was established.

Mr. Cotugno stated that there would be an opportunity to revise the hierarchy later.

Mr. Smith emphasized the hierarchy would only be one factor influencing the score of individual projects and whether they received funding.

Motion 2:	Mayor Drake, City of Beaverton, with a second from Mayor Kidd, City of Forest Grove, moved for approval of the hierarchy table (Table 1 – Hierarchy of 2040 Design Types in the draft policy framework) to include Bill Bash’s proposed amendment as outlined in his letter as “Main streets and town centers that are the only centers in a city be put in the primary land use component category.”
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Mr. Cotugno stated that the effect of this motion would be that a lot of cities’ town centers would move up in priority.

Mr. Smith stated he appreciated the complete community argument. He also stated that we were unable to invest in our transportation system as much as we would like to. He asked if this amendment would help or hinder our ability to achieve the goals of the 2040 plan.

Mayor Drake stated that this motion could make the region more livable by helping to disperse growth throughout the region and locating jobs and housing close to each other.

Mayor Fuller asked what this motion would mean, in terms of dollars. Mayor Fuller stated money was the important issue, and there was not sufficient money to go around.

Commissioner Cogen stated that he agreed with Mayor Fuller and reiterated that the process was backwards. Commissioner Cogen stated that we could not make good policy when the hierarchy was established before the list of projects had been developed.

Councilor Groznik stated he agreed with Mayor Drake, that we should level the playing field to allow development to disperse to smaller cities of the region.

Mr. Smith asked to amend the motion to ensure analysis and modeling of scenarios that would focus on the effects of main streets and town centers that were the only centers in a city to be put in the primary land use component category.

Motion 2 with amendment:	Mayor Drake, City of Beaverton, with a second from Mayor Kidd, City of Forest Grove, moved for approval of the hierarchy table to include Bill Bash's proposed amendment as outlined in his letter as "Main streets and town centers that are the only centers in a city be put in the primary land use component category," to include a high priority for a modeling and analysis exercises to be done in phase #3.
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Vote:	The motion passed: 15-0 Aye: Aron Carleson, Shirley Craddick, Rob Drake, Andy Duyck, Dave Fuller, Tom Potter, Martha Schrader, Frank Groznik, Charlotte Lehan, John Hartsock, Richard Kidd, Bernie Giusto, Nathalie Darcy, Chris Smith, Alice Norris Nay: none Abstain: Jeff Cogen
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Mr. Cotugno asked if there were any motions to make a distinction between industrial land and regionally significant industrial land. No motions were made.

Mayor Fuller returned the conversation to discussion item #1: what form of action should be used to initiate Phase 3 of the RTP update?

Motion 3:	John Hartsock, Clackamas County Special Districts, with a second from Mayor Kidd, City of Forest Grove, made a motion to approve Resolution No. 07-3755, including Mayor Drake's amendment to strengthen #3 under Be it Resolved to state "It is expected that refinements will be identified to Exhibit A to address key findings identified during Phase 3 of the RTP update." and John Hartsock's amendment to include MPAC in #1 under Be it Resolved.
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Vote:	The motion passed: 16-0 Aye: Aron Carleson, Jeff Cogen, Shirley Craddick, Rob Drake, Andy Duyck, Dave Fuller, Tom Potter, Martha Schrader, Frank Groznik, Charlotte Lehan, John Hartsock, Richard Kidd, Bernie Giusto, Nathalie Darcy, Chris Smith, Alice Norris Nay: none Abstain: none
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There being no further business, Chair Fuller adjourned the meeting at 6:30 p.m.

Respectfully submitted,

Nick Popenuk, Staff Assistant



ATTACHMENTS TO THE RECORD FOR FEBRUARY 28, 2007

The following have been included as part of the official public record:

AGENDA ITEM	DOCUMENT DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
#3 Consent Agenda	2/22/07	Appointment of New MTAC Alternate memorandum	022807-MPAC-01
#3 Consent Agenda	2/26/07	Appointment of New MTAC Members & Alternates memorandum	022807-MPAC-02
#4 Council Update	2/28/07	Talking points for Kathryn Harrington – for update of the Council	022807-MPAC-03
#5 New Look	2/23/07	Memorandum and material from Kim Ellis to MPAC and JPACT members re: Consideration of RTP Discussion Items and Consent Items	022807-MPAC-04
#5 New Look	2/23/07	Letter from City of Cornelius, Mayor William Bash to Mayor Kidd, Mayor Drake, Mayor Hughes, and Kathryn Harrington re: primary land-use components and the table of regional land use hierarchy	022807-MPAC-05
Misc.	2/21/07	Letter to Chair Fuller from Bernie Giusto re: ex officio voting rights as pertains to TriMet	022807-MPAC-06