

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION

Minutes

March 1, 2007 – Regular Meeting
Council Chamber – Metro Regional Center

MEMBERS PRESENT

Rex Burkholder, Chair	Metro Council
Rod Park, Vice Chair	Metro Council
Brian Newman	Metro Council
Sam Adams	City of Portland
Rob Drake	City of Beaverton, representing Cities of Washington County
Fred Hansen	TriMet
Dick Pederson	DEQ
Lynn Peterson	Clackamas County
Roy Rogers	Washington County
Maria Rojo de Steffey	Multnomah County
Jason Tell	ODOT
Paul Thalhofer	City of Troutdale, representing Cities of Multnomah County

AFFILIATION

MEMBERS EXCUSED

James Bernard	City of Milwaukie, representing Cities of Clackamas County
Royce Pollard	City of Vancouver
Steve Stuart	Clark County
Bill Wyatt	Port of Portland
Don Wagner	Washington DOT

AFFILIATION

ALTERNATES PRESENT

Shane Bemis	City of Gresham, representing Cities of Multnomah County
Donna Jordan	City of Lake Oswego, representing Cities of Clackamas County
Susie Lahsene	Port of Portland
Dean Lookingbill	SW Regional Transportation Council
Rian Windsheimer	ODOT – Region 1

AFFILIATION

GUESTS PRESENT

Ed Abrahamson	Multnomah County
Kenny Asher	City of Milwaukie
Edward L. Barnes	WDOT Commission
Roland Chlapowski	City of Portland
MJ Coe	Sullivan's Gulch Corridor Trail
Corky Collier	Columbia Corridor Association
Danielle Cowan	Wilsonville
Mary Cunningham	Office of Representative David Wu
Greg DiLoreto	Tualatin Valley Water District
Gregg Everhart	City of Portland
Marianne Fitzgerald	DEQ
Kathy Furstman	Cully Association
Ann Gardner	Schnitzer Steel

AFFILIATION

<u>GUESTS PRESENT</u> (cont.)	<u>AFFILIATION</u>
Elissa Gertler	Clackamas County
John Gillam	City of Portland
Kathryn Harrington	Metro Council
Bob Hillier	PDOT
Lee Johnson	Jet Delivers PFK
Nancy Kraushaar	City of Oregon City
Dan Lerch-Walters	Sullivan's Gulch Corridor Trail
Evan Manvel	BTA
Jim Naul	Union Pacific Railroad
Sharon Nasset	Citizen
Alice Norris	City of Oregon City
Lawrence Odell	Washington County
Jef Palin	City of Cornelius
Ron Papsdorf	City of Gresham
Brad Perkins	Sullivan's Gulch Corridor Trail
Duane Roberts	City of Tigard
Karen Schilling	Multnomah County
Jonathan Schlueter	Westside Economic Alliance
Paul Smith	City of Portland
Dick Sweynes	OTA
Tracy Whalen	ESCO Corp.
Terry Whisler	City of Cornelius

STAFF PRESENT

Richard Brandman, Andy Cotugno, Kim Ellis, Megan Gibb, Tom Kloster, Ted Leybold, Robin McArthur, Josh Naramore, Pam Peck, Amelia Porterfield, Amy Rose, Kathryn Sofich, Meganne Steele

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Burkholder declared a quorum and called the meeting to order at 7:37a.m.

2. INTRODUCTIONS

Chair Burkholder introduced Councilor Donna Jordan, City of Lake Oswego, alternate for Mayor James Bernard.

3. CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS

Ms. Sharon Nasset, Citizen, thanked all of the representatives who spent time in numerous meetings about the Columbia River Crossing and said the last meeting was wonderful and that all sides won.

4. COMMENTS FROM THE CHAIR

Chair Burkholder announced that the JPACT Membership Options agenda item would be removed from the agenda and discussed at the next regular meeting.

5. CONSENT AGENDA

5.1 Consideration of JPACT Minutes for February 8 and 22, 2007

Motion #1	Vice Chair Park moved to approve the February 8 th and 22 nd meeting minutes.
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Councilor Lynn Peterson requested the February 22nd meeting minutes be amended to include her comments regarding the McLoughlin Boulevard project.

Vote on Motion #1	With Commissioner Peterson's amendment to the February 22 nd meeting minutes, the February 8 th and February 22 nd meeting minutes were approved.
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6. ACTION ITEMS

6.1 Resolution No. 07-3755, For the Purpose of Endorsing the Policy Direction, Plan Goals and Objectives to Guide Development of the 2035 Regional Transportation Plan (RTP)

Mr. Andy Cotugno, Planning Department Director, introduced Resolution No. 07-3755, which would endorse the policy direction and draft plan goals and objectives to guide development of the 2035 RTP and initiate Phase 3 of the RTP update. He directed the committee's attention to a memo (included as part of this meeting record) from Ms. Kim Ellis, which summarized discussion and consent items for consideration by the Metro Policy Advisory Committee (MPAC) and JPACT. Mr. Cotugno briefly reviewed the memo. He explained that MPAC confirmed the Metro Technical Advisory Committee's (MTAC) recommendation to approve Resolution No. 07-3755, but noted that TPAC did not approve the resolution. Instead, TPAC recommended accepting the provisional draft RTP Chapter 1 and said it should be used to guide development and analysis of the rest of the plan, subject to updating and refinement during the remainder of the process.

Motion #2 – Main Motion	Vice Chair Park moved, seconded by Mayor Paul Thalhoffer, to approve TPAC’s recommendation to accept Chapter 1 and proceed to Phase 3.
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The Committee discussed the motion. Mayor Rob Drake asked if MPAC’s recommendations would be included in the document. Staff said they would. Vice Chair Park explained that he endorsed TPAC’s recommendation because he recognizes individuals around the region are nervous, as is the Metro Council. He said he knew the freight system and other issues would still need to be defined.

Commissioner Roy Rogers inquired about the timeline and urgency of adopting the resolution. Chair Burkholder reviewed the RTP schedule and noted that there is still a great deal of work to be done.

The Committee discussed Discussion Item #2, the Hierarchy of 2040 Design Types table. Mr. Cotugno explained MTAC’s and TPAC's recommendations further. Mayor Rob Drake noted that at MPAC he moved to include main streets and town centers that are the only centers in a city be put in the primary land use component category.

Motion #3 – 1st Motion to Amend Main Motion:	Mayor Drake moved, seconded by Councilor Jordan, to add Main Streets and Town Centers to the primary land use category, if they serve as a jurisdiction's primary center.
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Councilor Brian Newman voiced his opposition to the motion stating that Metro is trying to make distinctions about categories on a regional level. He added that it is not good policy for a town center in Cornelius to have the same priority as downtown Portland. He stressed the importance of retaining distinctions so as not to drain resources from major centers.

Vote on Motion #3:	With five members voting in approval, six in opposition and one abstaining from the vote, the motion <u>failed</u> .
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The Committee discussed Discussion Item #3, whether or not to add new Objective and potential actions to Goal 9 as follows:

Objective 9.4 Jurisdictional Responsibility – Develop a regionally accepted classification or description that very clearly defines which level of government is primarily responsible and principally accountable for planning, funding and managing different components of the transportation system. Different governments will be responsible for different components.

Potential Actions

- Prior to adoption of the RTP, work with JPACT and others to develop a definition or description that very clearly defines transportation responsibility by type of facility or jurisdiction.
- Monitor transportation investments to ensure consistency with the definition or description.

The Committee discussed the proposed language. Mr. Cotugno explained that MPAC recommended not proceeding with the language in the draft because it is such a large undertaking and would affect many things that are currently under discussion. Councilor Newman asked who would direct this action. He expressed concern with having a draft RTP ready by August if this language were to be included. Mr. Cotugno agreed with Councilor Newman that it would add to staff's workload. Councilor Newman responded that the language would be acceptable if the words "Prior to adoption of the RTP..." were deleted. Commissioner Peterson stated her preference to include it in a work plan as part of the RTP.

Motion #4	Councilor Newman moved, seconded by Commissioner Peterson, to delete the language "Prior to adoption of the RTP."
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The Committee discussed the motion to amend. Commissioner Rogers said this action showed real leadership on behalf of JPACT. Commissioner Sam Adams stated for the record that he wanted JPACT to develop the criteria for the work to be done and then give JPACT an opportunity to agree or disagree with the basic criteria for classifications. Vice Chair Park inquired as to how staff would apply this to the entire transportation system. Mr. Cotugno

responded that staff would need to address the work in phases. Mr. Fred Hansen wanted to make sure that the action would be a priority but not a mandate.

<i>Vote on Motion #4</i>	With all members present voting aye, the motion passed.
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The Committee further discussed the main motion as amended. While he and ODOT would continue to work closely with staff, Mr. Jason Tell explained that he had been instructed to abstain from voting on any resolutions concerning the RTP pending the Oregon Transportation Commission's review of the final draft document.

<i>Vote on Motion #2 – Vote on the Main Motion as Amended:</i>	All those present voted aye except for Jason Tell who abstained from the vote. The vote was unanimous and the motion passed.
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Referring to the comment log, Commissioner Peterson acknowledged the amazing work done by the Metro staff in tracking and responding to each comment submitted.

6.2 Metropolitan Transportation Improvement Plan (MTIP) Final Cut List

Mr. Ted Leybold, Manager, appeared before the committee and presented Resolution No. 07-3773, For the Purpose of Allocating \$64.0 Million of Transportation Priorities Funding for the Years 2010 and 2011, Pending Air Quality Conformity Determination. He reviewed each of the handouts and directed the committee's attention to the Recommended Final Cut List.

<i>Motion #5 – Main Motion:</i>	Vice Chair Park moved, seconded by Mr. Bill Wyatt, to approve TPAC's Recommended Final Cut List.
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Commissioner Maria Rojo de Steffey distributed a memo (included as part of the meeting record) detailing Multnomah County's request for \$2 million for the Morrison Bridge in order to complete the rehabilitation of the roadway deck. She said this request was not included in the MTIP recommended list and asked JPACT members to take an equal percentage cut in each mode to fund this request because bridges are facilities of regional concern.

<i>Motion #6 – 1st Motion to Amend Main Motion:</i>	Commissioner Rojo de Steffey moved, seconded by Mayor Paul Thalhoffer, to take an equal percentage cut from all projects to fund the Morrison Bridge project at \$2.0 million dollars.
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The Committee discussed the motion. With Washington County having \$80 million in unfunded needs, Commissioner Rogers stated that the request would be difficult to support. Mayor Thalhoffer added that the bridges over the Willamette River were regional facilities and that the region should pay for them.

Motion #7 – 2nd Motion to Amend Main Motion:	Mayor Drake moved, seconded by Mr. Tell, to transfer the \$123,000 under-appropriated funds from the Regional Transportation Options (RTO) program to Highway 217.
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Commissioner Sam Adams spoke to Commissioner Rojo de Steffey's motion, emphasizing the need for bridge funding.

Because some committee members expressed confusion regarding the Cully Boulevard Green Street Project, Commissioner Adams distributed a memo (included as part of the meeting record), which provided further details. He noted that the project is the highest ranked Green Street project in the region and clarified previous MTIP discussions regarding this project at JPACT. He added that the City has sought, found, and is using City funds to fund the project and pursuing additional System Development Charges (SDC) funds as part of the SDC renewal process.

The Committee discussed the issues further. Commissioner Rogers commented that he hoped at the end of this process JPACT would look at developing some guiding principles regarding projects being considered twice. Mr. Hansen agreed, noting that that there needs to be an approach to how switched-out projects are evaluated.

Commissioner Peterson spoke about the McLoughlin Boulevard project, noting it is located in a regional center, the highest priority land use in the 2040 Growth Concept. She added that it would be difficult to postpone the project because it is time sensitive. Looking at the list, she noted many local projects are bubbling up to the regional level. She stated that JPACT should affirm that their goal would be to fund the entire transportation system and then identify the funding to achieve it.

Commissioner Adams and Mr. Tell briefly commented on the process.

Vote on Motion #6:	Three members voted aye and the rest of the members present voted nay. The motion failed to pass.
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Vote on Motion #7:	All members voted aye. The vote passed unanimously.
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Vote on Motion #5 – Main Motion as Amended:	With all members voting in approval, the main motion was approved as amended.
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7. INFORMATION ITEMS

7.1 Introduction to JPACT Membership Options for Cities – Information
Deferred.

8. ADJOURN

There being no further business, Chair Burkholder adjourned the regular meeting at 9:01 a.m.

Respectfully submitted,

Paulette Copperstone
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR MARCH 1, 2007

The following have been included as part of the official public record:

	ITEM	TOPIC	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
*	5.	Consent Agenda		Meeting Minutes from February 8, 2007 Meeting	030107j.01
*	5.	Consent Agenda		Meeting Minutes from February 22, 2007 Meeting	030107j.02
*	6.1	Memo	2/23/07	To JPACT and MPAC From: Kim Ellis Re: Consideration of RTP Items and Consent Items	030107j.03
**	6.1	Letter	2/28/07	To: David Bragdon From: Stuart E. Foster Re: RTP Update	030107j.04
**	6.2	Memo	2/27/07	To: Rex Burkholder/JPACT From: Maria Rojo de Steffey Re: MTIP Funding	030107j.05
**	6.2	Memo	No date	To: JPACT From: Sam Adams Re: Cully Boulevard Green Street Project	030107j.06
**	6.2	Letter	3/1/07	To: Rex Burkholder From: Jonathan Schlueter Re: MTIP Funding	030107j.07
*	6.2	Resolution	N/A	No. 07-3733, For the Purpose of Allocating \$64.0 Million of Transportation Priorities Funding for the Years 2010 and 2011, Pending Air Quality Conformity Determination	030107j.08
*	6.2	Information	2/22/07	TPAC Recommended Program – Narrowing Factors	030107j.09
*	6.2	Information	N/A	Transportation Priorities 2008-11 TPAC Recommended Final Cut List	030107j.10
**	6.2	Information	February 2007	Metropolitan Transportation Improvement Program (MTIP) Administration	030107j.11
**	7.1	Information	N/A	Regional Growth Trends and JPACT Bylaw Update Options	030107j.12

* Included in packet

**Distributed at meeting