

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION

Minutes (Revised 4-30-2007)

April 12, 2007 – Regular Meeting

Council Chamber – Metro Regional Center

**MEMBERS PRESENT**

Rex Burkholder, Chair  
Rod Park, Vice Chair  
Brian Newman  
Sam Adams  
James Bernard  
Rob Drake  
Fred Hansen  
Dick Pederson  
Lynn Peterson  
Roy Rogers  
Jason Tell  
Paul Thalhoffer  
Don Wagner  
Bill Wyatt

**AFFILIATION**

Metro Council  
Metro Council  
Metro Council  
City of Portland  
City of Milwaukie, representing Cities of Clackamas County  
City of Beaverton, representing Cities of Washington County  
TriMet  
DEQ  
Clackamas County  
Washington County  
ODOT  
City of Troutdale, representing Cities of Multnomah County  
Washington DOT  
Port of Portland

**MEMBERS EXCUSED**

Royce Pollard  
Maria Rojo de Steffey  
Steve Stuart

**AFFILIATION**

City of Vancouver  
Multnomah County  
Clark County

**ALTERNATES PRESENT**

Donna Jordan  
Dean Lookingbill

**AFFILIATION**

City of Lake Oswego, representing Cities of Clackamas County  
SW WA RTC, representing the City of Vancouver

**GUESTS PRESENT**

David Bragdon  
Ann Gardner  
Lawrence O'Dell  
David Nordberg  
Danielle Cowan  
Sharon Nasset  
Paul Smith  
Roland Chlapowski  
Cam Rapp  
Janet Babcock  
Councillor Carl Zehr  
Councilor Sean Strickland  
Councilor Jean Hoalbom  
Yanick Cyr  
Rob Horne  
Thomas Schmidt  
There were other guests present who did not sign the sign-in sheet.

**AFFILIATION**

Metro Council President  
Schnitzer Steel  
Washington County LUT  
DEQ  
Wilsonville  
Economic Transportation Alliance  
City of Portland  
City of Portland  
City of Waterloo, Canada  
City of Waterloo, Canada  
Regional Municipality of Waterloo, Canada  
Regional Municipality of Waterloo, Canada  
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**STAFF PRESENT**

Robin McArthur, Tom Kloster, Pat Emmerson, Josh Naramore, Pam Peck, Kathryn Sofich, Amelia Porterfield, Anthony Butzek, Jon Makler, John Mermin, Caleb Winter, Aaron Buston

**1. CALL TO ORDER AND DECLARATION OF A QUORUM**

Chair Burkholder declared a quorum and called the meeting to order at 7:35 a.m.

**2. INTRODUCTIONS**

Chair Burkholder welcomed elected officials and agency heads from Waterloo, Ontario, Canada.

**3. CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS**

Ann Gardner of Schnitzer Steel noted the importance of the RTP update. The cost of congestion study pointed out some significant problems for this region. Ms. Gardner has been speaking with House and Senate leadership regarding transportation funding.

Sharon Nasset offered a twenty-minute presentation to anyone interested focusing on a bi-state industrial corridor, from the Ports of Vancouver to I-5.

**4. COMMENTS FROM THE CHAIR**

Chair Burkholder proposed canceling the April 26 JPACT financial meeting and instead having a special meeting focusing on the RTO update, the Transportation Association Management Report and JPACT membership options. The finance meeting will be re-scheduled.

**5. CONSENT AGENDA**

**5.1 Consideration of minutes from the March 1, 2007 JPACT Meeting**

**Motion:** Mr. Rob Drake moved, seconded by Councilor Rod Park to approve the March 1, 2007 minutes. Hearing no objections, the motion passed unanimously.

**6. ACTION ITEMS**

**6.1 Resolution No. 07-3799, For the Purpose of Adopting the FY 2008 Unified Planning Work Program (UPWP)**

Ms. Robin McArthur said that the UPWP is the federal requirement that outlines how the region intends to use federal transportation planning dollars. The only change is in the consultation section. The Bicycle Transportation Alliance wants to be included in the consultation process. Mr. Tom Kloster added that AAA and other NGO agencies will also be included. This standard document outlines how Metro intends to use transportation planning dollars.

**Motion:** Mr. Rob Drake moved, seconded by Mr. Bill Wyatt. Hearing no objections, the motion passed unanimously.

**6.2 Resolution 07-3798, For the Purpose of Certifying that the Portland Metropolitan Area is in Compliance with the Federal Transportation Planning Requirements**

Ms. Robin McArthur stated that this is a companion piece to the first resolution that outlines that Metro is in compliance with the federal requirements for allocating the money. Chair Burkholder added that this is a self-certification.

**Motion:** Mr. Fred Hansen moved, seconded by Mr. Dick Pederson. Hearing no objections, the motion passed unanimously.

### **6.3 Resolution no. 07-3786, for the Purpose of Consideration of the Regional Travel Options Program Work Plan and Funding Suballocations for Fiscal Year 07-08**

Ms. Pam Peck explained that the RTO program works to reduce drive alone auto trips and vehicle miles of travel, to manage congestion, to maximize the capacity of the transportation system, to reduce pollution, and to encourage use of all forms of transport including biking, walking and mass transit. This action will fund the regional marketing program, TriMet 's employer program and six transportation management associations plus a new transportation management association in the south waterfront district (pending a feasibility study). There will also be grants for four regional projects and six local projects. Responding to questions, Ms. Peck confirmed that there are two separate grants going to Clackamas County and that Troutdale receives funding as it has a transportation management association.

**Motion:** Councilor Brian Newman moved, seconded by Mayor Drake. Hearing no objections, the motion passed unanimously.

### **6.4 RTP Investment Solicitation Process**

Chair Burkholder explained that this is phase three of the transportation plan. This meeting will focus on screening criteria, regional mobility and related concerns.

Mr. Tom Kloster gave a presentation, detailed in the handouts for item 6.4. He said that there are two types of projects: small community driven projects, and larger regional mobility projects costing millions of dollars. The funding shortfall occurs with the larger projects.

A solicitation packet will go out in late April. Projects will come from local plans that have already been adopted, to see what fits best with the updated RTP. The deadline for applications is June 8. There will be one round of modeling analysis. Investment targets will be assigned to each county, based on the 2035 population numbers. The target will be 200% of that. Some revenues are local revenues that will be dedicated to the areas where they are generated.

Mr. Kloster explained that the screening criteria are a self-scoring exercise that will help determine if the projects are consistent with the policy. The analysis will look at sets of projects and investments and how they might work together.

System management and gaps are the first priority with system deficiencies as second priority. There are nine goals, detailed in the handout, and the first six goals are the proposed screening criteria.

Comments and questions included:

- At the suggestion that the goals be prioritized, Mr. Kloster responded that the information will be collected so that the prioritization can occur in the fall.

Regarding whether 100% be used instead of 200%, Mr. Kloster responded that the purpose is to create a pool of projects then use the screening to rethink the prioritization of the projects. In the fall, JPACT, MPAC and Council will discuss financial constraints. The regional financial forecast will be ready this summer. He said that although we are starting with 200%, the number could vary depending on what the jurisdictions see as a reasonable set of assumptions.

- The budgets and the forecasts are to be prepared in current 2007 dollars.

- Projects will go into one of the following categories: financially constrained, illustrative, or chapter 7 outstanding issues. Regions will come back with a recommended financially constrained list.

- Responding to the question of allocation methodology, Mr. Kloster said that the regional share is divided up, but local money stays with the jurisdiction. There are three categories into which the municipalities are designated: developed, developing or undeveloped. Projects will be compared within these categories. The policy recognizes that different kinds of areas have different needs.

- Regarding Chapter One implementation and funding, Mr. Kloster responded that he is hoping that the responsibilities for these projects can be sorted out between ODOT and the jurisdictions.
- Mr. Kloster said that in order to forecast, there will be a community exercise where cities and counties work together on modeling input with a 2007 base year and 2035 with no investments. There will be one round of analysis. If it is not enough, we will try to add more by the fall.
- What if the numbers for growth are not accurate and are low? With global warming, this area will become even more attractive. Mr. Kloster responded that with the regional forecast, we have a good track record. By the next update, there could be dramatic change in how we allocate.
- A broader discussion is needed on minimum investment and on regional versus local priorities. We need a policy framework where we agree on what should be in, what should not be in, and the responsibility of local funding.
- Our local financial responsibility is colored by the loss of timber receipts. We will not be able to do any capacity enhancements. We would like confirmation that local money will stay local.
- We need a regional system, however it does not make sense to run transit into areas where there is not the population to support it. We have not done smart growth when we have population in one area and jobs in another. We do need to assist areas of existing large populations with their needs.
- Damascus has a lot of infrastructure work ahead to accommodate growth. We need regional commitment to make sure the goals are met.
- Portland endorses the screening criteria but they are concerned about the timing of the process and the lack of an original, updated transportation analysis. Their preference is that the RTP should follow the decisions of Metro's New Look. There should also be a transportation systems analysis before making decisions on individual projects. The current sequence may encourage a "divide the spoils" kind of approach. Chair Burkholder responded that the next RTP update will start in 2010, and suggested that this first process and the modeling be completed, followed by a check-in in the summer. At that time, we can look at the options.
- It would be helpful to have a 3-4 year timeline on how it all fits together so we will know when discussions will be revisited. Include when the New Look will be done and when the new transportation analysis will be completed.
- We need more time to talk about these critical issues. Should we have another meeting?

Mr. Tom Kloster said that the 2000 RTP failed to set an agenda. Now, he said, we are trying to get more focus. He introduced an exercise to help identify the most critical needs and opportunities in the transportation system. He said that a technical workshop and modeling would follow, with results to come out in May. Those present completed the exercise.

Chair Burkholder asked for and received concurrence to proceed with the application of the project selection criteria. He reminded people to send in their worksheets. The next two meetings will take place April 26 and May 10.

## **7. ADJOURN**

There being no further business, Chair Burkholder adjourned the regular meeting at 9:08 a.m.

Respectfully submitted,  
 Laura Dawson Bodner  
 Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR APRIL 12, 2007

The following have been included as part of the official public record:

	<b>ITEM</b>	<b>TOPIC</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT NO.</b>
*	5.1	Consent Agenda	N/A	Meeting Minutes from March 1, 2007 Meeting	041207j.01
*	6.1	Resolution	N/A	No. 07-3799, For the Purpose of Adopting the FY2008 Unified Planning Work Program	041207j.02
*	6.1	Information	03/22/07	FY 2007-08 Unified Planning Work Program: Transportation Planning in the Portland/Vancouver Metropolitan Area	041207j.03
*	6.2	Resolution	N/A	No. 07-3798, For the Purpose of Certifying that the Portland Metropolitan Area is in Compliance with Federal Transportation Planning Requirements	041207j.04
*	6.3	Resolution	N/A	No. 07-3786, For the Purpose of Consideration of the Regional Travel Options Program Work Plan and Funding Suballocations for Fiscal Year 07-08	041207j.05
*	6.4	Information	04/04/07	2035 RTP: Phase 3 Investment Solicitation and System Analysis Process	041207j.06
**	6.4	Presentation	N/A	A New Look at Transportation	041207j.07
**	6.4	Information	Spring 2007	New Look: 2035 Regional Transportation Plan in a Nutshell	041207j.08
**	6.4	Draft Memo	04/10/07	Regional Freight and Goods Movement Task Force Comments	041207j.09
**	6.4	Attachment	04/10/07	Regional Freight and Goods Movement Task Force Freight System Investment Priorities	041207j.10

\* Included in packet

\*\*Distributed at meeting