

Agenda

MEETING: METRO COUNCIL WORK SESSION

DATE: September 11, 2007

DAY: Tuesday TIME: 2:00 PM

PLACE: Metro Council Chamber

CALL TO ORDER AND ROLL CALL

2:00 PM 1. DISCUSSION OF AGENDA FOR COUNCIL REGULAR MEETING, SEPTEMBER 13, 2007/ADMINISTRATIVE/CHIEF

OPERATING OFFICER COMMUNICATIONS

2:15 PM 2. BUDGET AMENDMENT DISCUSSION Stringer

3:15 PM 3. BREAK

3:20 PM 4. 2035 REGIONAL TRANSPORTATION PLAN UPDATE Ellis

3:50 PM 5. COUNCIL BRIEFINGS/COMMUNICATION

ADJOURN

DISCUSSION OF BUDGET AMENDMENTS

Metro Council Work Session Tuesday, September 11, 2007 Metro Council Chamber

Work Session Agenda September 11, 2007

Part I: Strategic Discussion (60 minutes)

Following the September 4th work session, we identified a series of discussion points or questions for continued discussion.

- 1. Which proposals or issues have an urgency or contractual obligation that requires a 2007-08 action?
- 2. What is Metro's role in Affordable Housing?
- 3. How does Metro balance its political and financial efforts from the edge to the center?
- 4. What is our funding and management capacity for grants, particularly in Parks?
- 5. Where and how do we address emerging issues?
- 6. How do we keep one-time costs one-time?

Upcoming Sessions

September 18

Part II: Budget Calendar

- 1. Moving proposed budget to COO draft code change (attached)
- 2. COO conceptual budget calendar
- 3. Biennial budgeting how would it work for Metro?

September 20

Reading of implementing Ordinance(s)

September 27

Second reading and action on implementing Ordinance(s)

New Materials:

Draft code ordinance

BEFORE THE METRO COUNCIL

AMENDING METRO CODE SECTIONS)
2.01.010 AND 2.20.030 AND REPEALING)
METRO CODE SECTION 2.01.200 TO)
REQUIRE METRO'S CHIEF OPERATING)
OFFICER TO PREPARE AND SUBMIT THE)
METRO BUDGET

ORDINANCE NO. 07-XXXX

Introduced by Michael Jordan, Chief Operating Officer, with the concurrence of David Bragdon, Council President

Formatted: Justified

Formatted: Centered

Formatted: Font: Times New Roman, 12 pt

Formatted: Justified

Deleted: INTRODUCE

Deleted: Introduced by Chief Operating Office, Michael J. Jordan with the concurrence of Council President, David Bragdon

Formatted: Font: 12 pt

Deleted: ¶

Deleted: , together with a message describing the important features of the proposed budget

Deleted:;

Formatted: Superscript

Deleted: implement Council directives

WHEREAS, Metro Code Section 2.01.010 requires the Metro Council President to serve as the district budget officer and to submit the budget to the Council and

WHEREAS, Metro Code Section 2.01.200 requires the Metro Council President to submit the proposed budget not later than April 15th of each year; and

WHEREAS, pursuant to Metro Code 2.20.030, the Chief Operating Officer is responsible for the proper administration of all affairs of Metro, including the administration of financial matters; and

WHEREAS, it is appropriate to delegate to the Chief Operating Officer the full authority to carry out his duties as Metro's chief administrative officer; and

WHEREAS, the Metro Council desires to delegate to the Chief Operating Office <u>the</u> authority to develop and submit the proposed budget to the Metro Council, together with a message describing its features; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

SECTION 1. Metro Code section 2.01.010 is amended as follows:

Deleted: ¶

- (a) <u>Council President</u>. The Council President is elected by the voters of the region as provided for in the Charter. The Council President has the power and duties described in the Charter.
- (b) The Council shall, at its first meeting after the first Monday in January of each year, elect one Councilor to serve as its Deputy for the ensuing year. The affirmative vote of the majority of the Council is required to elect the Deputy. The Council may also adopt a resolution establishing such committees as the Council deems necessary for the orderly conduct of Council business. Committee members and committee chairs shall be appointed by the Council President subject to confirmation by the Council by resolution.
- (c) The Council President will preside at all meetings of the Council and will preserve order and decorum. The Council President is authorized to sign all documents memorializing Council's action on behalf of the Council. The Council President will have a vote on each matter before the Council, but will not make motions unless first relinquishing the position of Council President for the purpose of making such motion.

- (d) The Deputy shall be the acting Council President in the temporary absence or incapacity of the Council President, and will have the authority and perform the duties of the Council President but shall not receive the salary of the Council President. In the event a vacancy exists in the office of the Council President, the Deputy shall serve as the Acting Council President until a new Council President is elected or appointed pursuant to Metro Code Chapter 9.01. The Acting Council President shall not receive the salary of the Council President.
- (e) In the absence or incapacity of the Council President and the Deputy, the Council President may designate a Councilor to act as the Temporary Council President.

the budget to the Council, together with a message describing the important features of the proposed budget.

SECTION 2. Metro Code section 2.01.200 is repealed.

SECTION 3. Metro Code section 2.20.030 is amended as follows:

2.20.030 Power and Duties of the Chief Operating Officer

The Chief Operating Officer shall be the chief administrative officer of Metro, may head one or more departments, and shall be responsible to the Metro Council for the proper administration of all affairs of Metro. To that end, except as otherwise provided by Charter or ordinance, the Chief Operating Officer shall have the power and shall be required to:

- (a) Appoint, supervise, discipline, or remove all officers and employees of Metro. The Chief Operating Officer may authorize the head of a department or office to appoint, supervise, discipline, or remove subordinates in such department or office.
- (b) On behalf of the Council President, prepare the budget annually under the direction of the Council and be responsible for its administration after adoption.
- (b) Serve as the district budget officer and accordingly prepare and submit to the Council a proposed annual budget, together with a message describing the important features of the proposed budget, and be responsible for the administration of the budget after its adoption by the Council.
- (c) Prepare and submit to the Council as of the end of the fiscal year a complete report on the finances and administrative activities of Metro for the preceding year.
- (d) Keep the Metro Council advised of the financial condition and future needs of Metro, and make such recommendations as may be deemed desirable.
- (e) Consolidate or combine offices, positions, departments, or units under the Chief Operating Officer's jurisdiction, with the approval of the Metro Council. The Chief Operating Officer may be the head of one or more departments.

Deleted: -(f)-

Formatted: Strikethrough

Formatted: Indent: Left: 0 pt, First line: 36 pt, Tabs: 36 pt, List tab + Not at 72 pt

Formatted: Bullets and Numbering

Formatted: Strikethrough

Deleted: ¶

Formatted: Font: Times New Roman

Formatted: Justified

Formatted: Font: Times New Roman, 12 pt

torriarr_i r

Formatted: Justified, Line spacing:

single

Formatted: Font: Times New Roman, Strikethrough

Formatted: Justified

Formatted: Font: Times New Roman

Formatted: Font: Times New Roman, Underline

Formatted: Underline

Formatted: Underline, Not

Strikethrough

Formatted: Underline

Formatted: Underline, Not Strikethrough

Formatted: Underline

Formatted: Underline, Not Strikethrough

Formatted: Underline

Formatted: Underline, Not

Strikethrough

Formatted: Underline

Formatted: Font: Times New

Roman, Underline

Formatted: Font: Times New Roman

(f) Devote full time to the discharge of all official duties.				
(g) Perform such other duties as ma with Metro Charter, law, or Ordinances.	ay be required by the Council, not inconsistent			
ADOPTED by the Metro Council this day of				
	David Bragdon, Council President			
Attest:	Approved as to form:			
Christina Billington, Recording Secretary	Daniel B. Cooper, Metro Attorney			

2035 REGIONAL TRANSPORTATION PLAN UPDATE

Metro Council Work Session Tuesday, September 11, 2007 Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: September 11, 2007 Time: 3:20 – 3:50 p.m. Length: 30 minutes

Presentation Title: 2035 Regional Transportation Plan (RTP) Round 1 System Analysis and Public

Comment Period on Federal Component

Department: Planning

Presenter: Kim Ellis (Metro)

ISSUE & BACKGROUND

The Regional Transportation Plan (RTP) is the long-range policy and investment blueprint for the transportation system serving the Portland metropolitan region. The plan deals with how best to move people and goods in and through the region and establishes the policy framework to guide the design, management and governance of investments in the region's transportation system for all forms of travel—motor vehicle, transit, bike, and pedestrian—and the movement of goods and freight. The primary mission of the RTP is to implement the Region 2040 vision for land use, transportation, the economy and the environment.

Round 1 RTP Investment Solicitation and System Analysis – In Spring 2007, staff conducted the RTP solicitation process to create a pool of investment candidates for the 2035 RTP financially constrained (*federal component*) and illustrative (*state component*) systems that address regional transportation needs and support Region 2040. At total number of 1,061 projects and programs were submitted by ODOT, local agencies, TriMet and Metro, with an estimated cost of \$ 21.4 billion (in 2007 dollars). Approximately \$6.5 billion (in 2007 dollars) is estimated to be available for modernization/capital projects during the RTP plan period. This does <u>not</u> include revenues for transit or highway operations, maintenance, and preservation.

Table 1 shows a preliminary assessment of the project list by 2040 Program Areas and project mode.

Table 1. Preliminary Assessment of 2035 RTP Project List (Version 3.0)

2040 Program Areas	# of Projects	% of Total Projects	Cost of Projects	% of Total Cost
State and Regional Mobility Corridors*	117	11.03%	\$14,510,434,671	67.72%
Centers and Main Streets	339	31.95%	\$2,316,188,251	10.81%
Industrial and Employment Areas	211	19.89%	\$1,962,390,907	9.16%
2040 Corridors	188	17.72%	\$1,206,696,484	5.63%
Regional Bridges	7	0.66%	\$402,000,000	1.88%
Other Areas	199	18.76%	\$1,030,145,884	4.81%
	1061	100.00%	\$21,427,856,196	100.00%
Project Mode Category				
Highway/Throughways	97	9.14%	\$4,465,050,180	20.84%
Bridges	9	0.85%	\$409,511,000	1.91%
Transit Capital**	168	15.83%	\$10,587,362,729	49.41%
Regional Programs	8	0.75%	\$211,470,000	0.99%
Bike & Pedestrian	192	18.10%	\$523,635,110	2.44%
Regional Trails	57	5.37%	\$282,422,712	1.32%
Freight	56	5.28%	\$733,829,431	3.42%
Roads	474	44.67%	\$4,214,575,034	19.67%
	1061	100.00%	\$21,427,856,196	100.00%

Table Notes:

^{*}State and Regional Mobility Corridors include High Capacity Transit and Regional Trails.

^{**}Transit capital projects submitted by TriMet well exceed the 200% cost target and not all projects were included in the Round 1 system analysis. The transit capital projects reflect ideas and needs communicated from local agencies, TriMet, ODOT and other stakeholders through the County Coordinating Committees and regional mobility workshops held in spring 2007.

The pool of projects submitted served as a starting point for analysis and "testing" the draft policy framework this summer. Using Metroscope, a 2035 regional household and employment growth forecast was prepared by Metro and serves as the basis for the RTP. In addition, 2035 forecast travel volumes were estimated using the Metro regional travel demand model. Roadway projects included in the Round 1 network were derived from projects submitted by ODOT and local agencies as part of the 2035 RTP project solicitation process. This includes the following major capital investments:

- I-5 Columbia River Crossing (CRC) 10-lane bridge with tolling, and includes four lanes from Hayden Island to Delta Park, and three lanes south of Delta Park (T9 network from CRC study).
- Sunrise Project from I-205 to 122nd Avenue
- Sunrise Parkway from 172nd to US 26
- OR 217, OR 213 and I-205 interchange improvements
- I-84/I-5 interchange improvements
- I-5/99W connector

The Round 1 transit network <u>does not</u> include all transit capital investments identified in the project list. The Round 1 transit network includes the following major capital investments in addition to expanded bus service and frequencies:

- Milwaukie light rail
- CRC light rail on Main Street to Lincoln Park-n-Ride facility (T-17.3 network from CRC study)
- Portland streetcar service to Lowell Street
- Bus rapid transit along McLoughlin Boulevard from Milwaukie to Oregon City.

Preliminary results from the Round 1 system analysis will be discussed by TPAC and MTAC during a joint workshop to be held on September 17. Key findings will be presented to the Metro Council on October 9 and JPACT and MPAC at a joint meeting to be held on October 10.

<u>Development of federal investment priorities</u> – Agencies are currently working to identify federal investment priorities following the principles outlined in **Attachment 1**. The priorities must fall within financially constrained revenue targets provided to the three counties, TriMet, ODOT and the City of Portland, which consist of locally-generated revenue and a sub-allocation of regional flexible funds that is based on previous RTP update practice. Those projects that best support multiple RTP goals were encouraged to be submitted as federal investment priorities. The narrowed list of federal investment priorities will be presented to the Metro Council on October 9 and JPACT and MPAC at a joint meeting to be held on October 10. The draft list will be subject to the 30-day public comment period from October 15-November 15, 2007. **Attachment 2** to the worksheet describes the public comment period in more detail.

Refinements to the draft RTP project list may be identified by agency project coordinators in Fall 2007 during development of the federal investment priorities. Additional refinements may also be identified during the state component of the RTP update or come from recommendations from the Regional High Capacity Transit study, Columbia River Crossing Study and other studies currently underway in the region in 2008.

IMPLICATIONS AND SUGGESTIONS

Staff will present a summary of the assumptions used in the Round 1 system analysis, preliminary analysis findings and policy framework refinements identified to date for Council discussion. The Metro Council will be asked to provide direction to Council liaisons participating in upcoming MPAC and JPACT discussions on these topics. Staff will present more detailed system analysis findings and policy implications for Council discussion on October 9.

OUESTION(S) PRESENTED FOR CONSIDERATION

1	XX71 1 11	1 1 1 6 14	· MDAC	d JPACT discussions or	DTDO
	what inniit choilid	ne prollant torward to	NIINCOMING MIPAL AN	id IPAU I disclissions of	1 6 1 6 /

LEGISLATION WOULD	BE REQ	UIREI) FOR	COUNCII	L ACTION	Yes	_X_No
DRAFT IS ATTACHED	Yes	No	N/A				
			_				
SCHEDULE FOR WORK	SESSI	ON					

Department Director/Head Approval
Chief Operating Officer Approval



Principles for Shaping the 2035 Financially Constrained System

1. Promote 2040 Growth Concept

- Reinforce growth in 2040 priority areas (central city, regional centers, industrial areas & intermodal facilities)
- Achieve geographic balance

2. Support RTP Policy Framework (dated March 1, 2007)

- Improve reliability of state and regional mobility corridors
- Address multi-modal system gaps
- Address multi-modal system deficiencies
- Expand transportation choices
- Improve safety and security
- Benefit human health
- Benefit the natural environment

3. Preserve AQ Conformity Status

- Encourage exempt projects
- Meet Transportation Control Measures (TCMs) as established in maintenance plan

This page intentionally left blank.

600 NORTHEAST GRAND AVENUE

PORTLAND, OREGON 97232 2736



DATE: August 24, 2007

TO: **RTP Interested Parties**

FROM: Kim Ellis, Principal Transportation Planner

SUBJECT: 2035 Regional Transportation Plan Update – Public Comment Period for Federal

Component

Background

This memorandum describes the 30-day public comment period that will be held for the federal component of the 2035 Regional Transportation Plan (RTP). Metro is required to complete an update to the federal component of the RTP by December 2007 in order to maintain continued compliance with the federal Clean Air Act. The current plan expires on March 5, 2008, under federal planning regulations.

After the federal component of the 2035 RTP is submitted to federal agencies for review, the focus will shift to the state component of the RTP update. Additional opportunities for public comment on the state component will be provided in 2008.

2035 RTP Update - Federal Component

The federal component of the update is focused on updating the policy framework that guides investments in the regional transportation system to respond to key trends and issues facing the region. The federal component will also incorporate projects and programs that have been adopted in local and regional plans and corridor studies through a public process since the last Regional Transportation Plan update in 2004, consistent with the updated policy framework.

Public Comment Period - Federal Component

The 2035 RTP public comment period is scheduled to begin on October 15 at 2 p.m. and end on November 15, 2007 at 5 p.m. The public comment period will focus on a discussion draft "2035 RTP Federal Decision Packet" that will serve as the public review document. The decision packet will be organized into five discussion elements, as follows:

> Element 1 State of the Region and Effects on Transportation

The Region's Blueprint for Transportation Element 2

Proposed 25-year Regional Transportation Investment Strategy Element 3

State of Transportation Funding in the Region Element 4 Implementing the Region's Investment Strategy Element 5

The decision packet will be available for review on Metro's website at www.metro-region.org/rtp (Click on 2035 RTP Update), and as printed documents. The decision packet will also include

instructions for submitting comments through Metro's website, e-mail, fax and testimony presented at scheduled public hearings.

A series of four open houses and public hearings will be held around the region in conjunction with Metro Council meetings, as follows:

Open house and	Date/Time	Location		
public hearing				
#1	Thursday, October 25	Clackamas County Public Services		
	• Open house begins at 4 p.m.	Building		
	• Public hearing begins at 5 p.m.	2051 Kaen Road		
		Oregon City, OR 97045		
#2	Thursday, November 1	Metro Regional Center		
	• Open house begins at 1 p.m.	Council Chambers		
	• Public hearing begins at 2 p.m.	600 NE Grand Avenue		
		Portland, OR 97232		
#3	Thursday, November 8	Hillsboro Civic Center Auditorium		
	• Open house begins at 4 p.m.	150 E. Main Street		
	• Public hearing begins at 5 p.m.	Hillsboro, OR 97123		
#4	Thursday, November 15	Metro Regional Center		
	• Open house begins at 1 p.m.	Council Chambers		
	• Public hearing begins at 2 p.m.	600 NE Grand Avenue		
		Portland, OR 97232		

Comments will be accepted through 5:00 PM on November 15, 2007, which also coincides with a Metro Council hearing on the 2035 RTP update. Comments will be entered into the public record and will be provided to staff and elected officials prior to final consideration and action on the federal component of the 2035 RTP. Final consideration by JPACT and the Metro Council is scheduled for December 13, 2007. This action is pending completion of the federally-required air quality conformity analysis.

2035 RTP Air Quality Conformity Analysis

The conformity analysis will occur from December 2007 to January 2008. The results of the analysis will be subject to a second 30-day public comment period from January 21-February 20, 2008. JPACT and the Metro Council are scheduled to consider final action on the federal component of the 2035 RTP on February 28, 2008.

With approval by JPACT and the Metro Council, the federal component of the 2035 RTP will be submitted to the U.S. Department of Transportation and U.S. Environmental Protection Agency to certify that the process used to develop the federal component meets federal planning requirements. The Federal Highway Administration and Federal Transit Administration share responsibility for coordinating this federal review.