



METRO

A G E N D A

MEETING: REGIONAL SOLID WASTE ADVISORY COMMITTEE

DATE: Monday, November 19, 2001

TIME: 3:00 p.m. – 4:55 p.m.

PLACE: Room 370, Metro Regional Center, 600 NE Grand Avenue, Portland

10 mins. I. Call to Order and Announcements **Susan McLain**

- *Announcements*
- *Responses to Issues from the October 15th Meeting*
- *Approval of Minutes*

10 mins. II. REM Director's Update **Terry Petersen**

20 mins. III. Metro Green Ribbon Committee **Susan McLain**

On November 1st, Metro Council received preliminary recommendations from the Green Ribbon Committee on a priority list of parks and trails for development, as well as a funding source. After considering several funding options, the solid waste excise tax was settled upon as the Green Ribbon Committee's recommended funding source. Metro Council will ultimately determine this issue, and is interested in hearing from SWAC membership. SWAC will be briefed on the Green Ribbon Committee's funding recommendation by Council staff, and an opportunity for discussion and input will follow.

45 mins. IV. Regional System Fee Credit Program Working Group **Terry Petersen**

Ordinance 01-919A establishes a REM/SWAC work group to make recommendations to the Metro Council on revising the RSF Credit Program to implement the following findings from the ordinance:

- *The primary goal of the RSF Credit Program shall be to improve material recovery in the Metro region and to boost the region's recovery rate.*
- *To achieve the primary goal the program will target the recovery of high priority materials identified in the Waste Reduction Initiatives. Furthermore, the program will de-emphasize materials that do not count toward Metro's recovery goals.*

Recommendations for the new RSF Credit Program are to be presented to Council by March 1st. SWAC will discuss membership of the working group, and issues for the group to consider.

5 mins. V. Other Business and Adjourn **Susan McLain**

- *SWAC vacancies and updates to membership list*
- *2002 SWAC agenda topics*

All times listed on this agenda are approximate. Items may not be considered in the exact order listed.

Chair: Councilor Susan McLain (797-1553)
Staff: Janet Matthews (797-1826)

Alternate Chair: Councilor Bill Atherton (797-1887)
Committee Clerk: Michele Adams (797-1649)

Green Ribbon Committee Draft Recommendations -11/1/01

Committee Charge

Metro has established a "Green Ribbon Committee", reminiscent of the "Blue Ribbon Committee" formed prior to the 1995 open space bond measure. The purpose of the committee is to select a group of Metro open space projects for development into parks and trails in the next five years. Further, the committee has been asked to make recommendations on how to fund the preparation and maintenance costs to enhance these Metro assets. The "Green Ribbon" committee is made up of citizen representatives and local parks and government officials who bring passion and experience on regional parks discussions to the table.

Committee Membership

Walt Hitchcock, Committee Chairman

Commissioner Doug Neeley, Oregon City

Councilor Doug Daoust, Troutdale

Robert Kincaid, City of Lake Oswego

Mayor Charlotte Lehan, Wilsonville

Terry Moore, Tualatin Hills Park & Rec. Dis

David Judd, Portland Parks and Recreation

Mayor Eugene Grant, Happy Valley

Councilor Mary King, Milwaukie

Meyer Siegel, Metro Comm. on Citizen Inv.

Ralph Gilbert, East County Recycling

Jerry Herrman, Earth Crusaders

Nathalie Darcy, Metro Policy Advisory Comm.

Sue Marshall, Tualatin Riverkeepers

Mike Houck, Audubon Society of Oregon

Barbara Walker, 40-Mile Loop Trust

Rudy Kadlub, Costa Pacific Homes

Committee recommendations

The committee has recommended 15 sites that are regionally balanced in terms of locations and site/trail blend. The top eight projects, including four anchor sites (Mt. Talbert, Wilsonville Tract, Smith and Bybee Lakes and Cooper Mountain) and four trails (Fanno Creek Trail, Gresham to Fairview Trail, Springwater Trail – Sellwood to McLoughlin and Beaverton Powerline Trail) - are considered top priority and should receive higher funding levels. The committee also recommended a challenge grant program allowing local jurisdictions to improve sites connected to the regional system.

Funding mechanism

The committee recommends using the Metro's existing excise tax mechanism that it already uses to pay for planning and other regional functions, including parks and open spaces support.

The committee has recommended a \$60 million package funded one of two ways:

- over five years and to be referred to the voters
- over 8-10 years and authorized by the Metro Council without referral

Allocation of funds

The committee has recommended the following allocation of the \$60 million (over five years)

| | |
|--|-----------------------|
| Capital improvement | \$38.5 million |
| Operations and maintenance | \$ 6.0 million |
| Challenge grants to local governments | \$ 5.0 million |
| Landbanking other sites | \$ 1.5 million |
| Restoration/small capital improvements | \$ 2.5 million |
| Contingency | <u>\$ 6.0 million</u> |
| Total | \$ 60.0 million |

What would this recommendation mean for the existing excise tax?

- The \$60 million over five year option would mean an increase of the tip fee of \$10.30 per ton. This would mean a total tipping fee of \$75.80 per ton in fiscal year 2004. It could equate in an increase of 62-72 cents per household per month for garbage pickup.
- The \$60 million over 10 year option would mean an increase of the tip fee of \$5.15 per ton. This would mean a total tipping fee of \$70.65 per ton in fiscal year 2004. It could equate to increase of 31-36 cents per household per month for garbage pickup. This option could require more than \$60 million to pay for the entire package of projects and programs, due to inflation.

Long term recommendations

The committee also made some recommendations on the future of Metro's parks and green spaces program and this specific effort:

- No sunset date on the excise tax allocation for parks/examine options for a permanent revenue stream
- Encourage Metro to seek outside grants as a matching fund mechanism
- Use sites for eco-tourism opportunities
- Explore a future acquisition bond measure for more open spaces in the region several years from now
- Council should address current operations and maintenance shortfall during budget deliberations
- Council should consider options related to revenue bonding of excise tax dollars
- Biennial committee should review this program and make recommendations

Next steps

The Green Ribbon Committee has made a preliminary recommendation that will be presented to the Metro Council on Nov. 1, 2001. The Council will hold three public listening posts on the committee's preliminary recommendation:

- Wednesday, Nov. 7, 5:30pm-7pm, Midland Library Community Room, 805 SE 122nd Ave, Portland
- Tuesday, Nov. 13, 5:30pm-7pm, Tualatin Hills Nature Interpretive Center, 15655 SW Milikan Way, Beaverton
- Tuesday, Nov. 20, 5:30pm-7pm, Crest Learning Center, 11495 SW Wilsonville Rd, Wilsonville

The committee will make a final recommendation, after hearing a report on feedback at the listening posts, to the Metro Council in early December. The Metro Council Natural Resources Committee will consider the Green Ribbon Committee's recommendations and possible next steps early in 2002.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING)
METRO CODE CHAPTER 5.02 TO)
IMPROVE THE EFFECTIVENESS OF)
THE REGIONAL SYSTEM FEE CREDIT)
PROGRAM AND TO REMOVE THE)
PROGRAM SUNSET DATE)

ORDINANCE NO. 01-919B

Introduced by Mike Burton,
Executive Officer

WHEREAS, Metro Code Chapter 5.02 provides Metro-regulated material recovery facilities and local transfer stations with the opportunity to apply for credits against payment of the Regional System Fee; and

WHEREAS, the Regional System Fee credit program has achieved its primary goal of preserving material recovery capacity since Metro lowered its rates significantly in 1997 and 1998; and

WHEREAS, lower facility costs due to Regional System Fee credits enables recovery facilities to employ more solid waste recovery staff; and

WHEREAS, the existing structure of the Regional System Fee credit program provides Metro with an effective tool for incentivizing material recovery facilities; and

WHEREAS, Ordinance 01-919A raises the required minimum facility recovery rate to 35%; and

WHEREAS, this Ordinance was submitted to the Executive Officer for consideration and was forwarded to the Council for approval; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

SECTION 1. Section 2 of this Ordinance is added to and made a part of Metro Code Chapter 5.02.

SECTION 2.

Special Findings for Regional System Fee Credits

In connection with the enactment of the provisions of this chapter 5.02 of the Metro Code, the council of Metro hereby finds and determines the following:

(a) The primary goal of the Regional System Fee credit program shall be to improve material recovery in the Metro region and to boost the region's recovery rate.

(b) To achieve the primary goal, the program will target the recovery of high-priority materials identified in the Regional Environmental Management Waste Reduction Initiatives, for example, construction and demolition debris, including wood, drywall, and roofing. Furthermore, the program will de-emphasize materials that do not count toward Metro's recovery goals.

(c) Focusing the program on targeted materials will align the program with the Regional Solid Waste Management Plan and the Regional Environmental Management Department strategic plan.

SECTION 3. The Council hereby establishes a work group consisting of representatives of the staff of the Regional Environmental Management Department and any interested members of the Solid Waste Advisory Committee to make recommendations implementing the findings set forth in Section 2. The Director of the Regional Environmental Management Department shall present any such recommendations to the Metro Council by March 1, 2002.

SECTION 4. Metro Code Section 5.02.047 is amended to read:

5.02.047 Regional System Fee Credits

(a) A solid waste facility which is certified, licensed or franchised by Metro pursuant to Metro Code Chapter 5.01 or a Designated Facility regulated by Metro under the terms of an intergovernmental agreement shall be allowed a credit against the Regional System Fee otherwise due each month under Section 5.02.045 for disposal of Processing Residuals from the facility. The Recovery Rate shall be calculated for each six-month period before the month in which the credit is claimed. The amount of such credit shall be in accordance with and no greater than as provided on the following table:

System Fee Credit Schedule

| Recovery Rate | | System Fee Credit of no more than |
|---------------|----------------------|---|
| From Above | Up To & Including | |
| 0% | 35% | 0.00 |
| 35% | 40% | 8.00 |
| 40% | 45% | 9.82 |
| 45% | 100% | 12.00 |

(b) The Executive Officer:

(1) shall establish by July 1, 2002 administrative procedures to implement Section 2(b) and Section 2(c) of this Ordinance;

(2) may establish additional administrative procedures regarding the Regional System Fee Credits, including, but not limited to establishing eligibility requirements for such credits and establishing incremental System Fee Credits associated with Recovery Rates which fall between the ranges set forth in paragraph (a) of this section.

(c) The following users of Metro solid waste system facilities shall be allowed a credit in the amount of \$9 per ton against the Regional System Fee otherwise due under Section 5.02.045(a):

(1) Users of Metro Central and Metro South Transfer Stations;

(2) Any Person delivering authorized waste:

(A) to any landfill or other solid waste facility that is authorized to receive such waste through a Metro license, certificate, franchise or Designated Facility Agreement; or

(B) under the authority of a Metro Non-System License.

(d) Any person delivering Cleanup Material Contaminated By Hazardous Substances that is derived from an environmental cleanup of a nonrecurring event, and delivered to any Solid Waste System Facility authorized to accept such substances shall be allowed a credit in the amount of \$12.50 against the Regional System Fee otherwise due under Section 5.02.045(a) of this Chapter.

(e) During any Fiscal Year, the total aggregate amount of credits granted under the Regional System Fee credit program shall not exceed the dollar amount appropriated for such purpose.

(f) The Regional Environmental Management Department shall make a semi-annual report to the Council on the status of the credit program. The report shall include that aggregate amount of all credits paid during the preceding six months and the amount paid to each facility eligible for the credit program. The report shall also project whether the appropriation for the credit program will be sufficient to meet anticipated credit payment requests and train existing contingency funding.

SECTION 5. Effective Date.

Section 3 shall become effective 90 days after adoption. All other amendments to Metro Code provided for in this Ordinance shall take effect July 1, 2002.

SECTION 6. Program Review.

By March 31, 2004, the Executive Officer shall direct staff to convene a committee of stakeholders to review and report on the effectiveness of Regional System Fee Credits and to recommend any changes to the Regional System Fee Credit program.

ADOPTED by the Metro Council this _____ day of _____, 2001.

Presiding Officer

ATTEST:

Approved as to Form:

Recording Secretary

Daniel B. Cooper, General Counsel