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Metro

TRANSPORTATION POLICY ALTERNATIVES COMMITTEE November 2, 2007 Metro Regional Center

MEMBERS PRESENT

Frank Angelo Scott Bricker Nancy Kraushaar Ron Papsdorf Dave Nordberg John Reinhold Paul Smith

MEMBERS ABSENT

Jack Burkman Bret Curtis Greg DiLoreto John Hoefs Sorin Garber Elissa Gertler Susie Lahsene Mike McKillip Phil Selinger Satvinder Sandhu Sreya Sarkar Karen Schilling Rian Windsheimer

ALTERNATES PRESENT

Ed Abrahamson Andy Back Alan Lehto Robin McCaffrey Margaret Middleton Lidwien Rahman Ron Weinman

AFFILIATION

Citizen Citizen City of Oregon City/Cities of Clackamas County City of Gresham DEQ Citizen City of Portland

AFFILIATION

WASDOT Washington County Citizen C-TRAN Citizen Clackamas County Port of Portland City of Tualatin/Cities of Washington County TriMet FHWA Citizen Multnomah County ODOT

AFFILIATION

Multnomah County Washington County TriMet Port of Portland City of Beaverton/Cities of Washington County ODOT Clackamas County

GUESTS PRESENT

Amelia Bryan Austin Bryan Betsy Yonmans-Bryan June Carlson Kathleen Cosgrove Fred Nussbaun Aruna Reddi Collin Roughton Michael Stone

AFFILIATION

Citizen Citizen Citizen Citizen OHSU AORTA Multnomah County Coalition for a Livable Future City of Wilsonville

STAFF

Andy Cotugno, Kim Ellis, Tom Kloster, Amy Rose, Josh Naramore, Pat Emmerson, Deena Platman, Ted Leybold, Kelsey Newell

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Andy Cotugno declared a quorum and called the meeting to order at 9:35 a.m.

2. <u>CITIZEN COMMUNICATIONS TO TPAC ON NON-AGENDA ITEMS</u>

There were none.

3. <u>APPROVAL OF TPAC MINUTES FOR SEPTEMBER 28, 2007</u>

<u>MOTION</u>: Mr. John Reinhold moved, Mr. Ron Papsdorf seconded, to approve the September 28, 2007 meeting minutes. With all in favor, the motion <u>passed</u> unanimously.

4. <u>FUTURE AGENDA ITEMS</u>

Future agenda items were not discussed.

5. <u>ACTION ITEMS</u>

5.1 Air Quality Consultation: 1-5/Wilsonville Road Project in Wilsonville

Mr. Mike Stone of the City of Wilsonville briefly presented the City's request to amend the 2004 Regional Transportation Plan (RTP) to include the construction phase of the Interstate 5: Wilsonville Road Interchange project. Mr. Stone indicated that many other City developments are contingent on the completion of the project. He cited Fred Meyers as an example.

Mr. Mark Turpel of Metro stated that because the earlier project included the purchase of rightof-way, the earlier air quality conformity had assumed project construction and the air pollutant emission results. Accordingly, there is no difference in air quality emissions between the previously approved and current proposed projects. <u>MOTION</u>: Mr. Dave Nordberg moved, Ms. Lidwien Rahman seconded, to approve the consultation that the air quality confirmation has been met. With all in favor, the motion <u>passed</u> unanimously.

5.2 Resolution No. 07-3880, For the Purpose of Amending the 2004 Regional Transportation Plan (RTP) and 2006-09 Metropolitan Transportation Improvement Program (MTIP) to Include the Construction Phase of the I-5/Wilsonvile Road Interchange project

Mr. Ted Leybold of Metro stated that Resolution No. 07-3880 should be amended to correctly read "2006-09" not "2008-11"" MTIP throughout the document.

<u>MOTION</u>: Mr. Ron Papsdorf moved, Ms. Nancy Kraushaar seconded, to approve Resolution No. 07-3880. With all in favor, the motion <u>passed</u> unanimously.

6. <u>INFORMATION / DISCUSSION ITEMS</u>

6.1 2035 RTP Draft Federal Component

Ms. Kim Ellis of Metro appeared before the committee and provided an update on the federal component of the 2035 RTP. (Handout included as part of the meeting record). Staff asked the committee to identify major issues to date (e.g. Policy framework or refinements to the project constrained list) that would require more detailed discussion and possible amendments to the public review draft. A TPAC workshop to discuss draft plan refinements is scheduled for November 17th. Issues identified will be brought forward to JPACT and the Metro Policy Advisory Committee (MPAC) for further discussion on November 8th and 14th respectively, followed by a final TPAC recommendation on November 30th.

Ms. Rahman emphasized ODOT's concern with the process and the number of changes to the document; citing difficulty in deciphering which organizations submitted comments and when in the process the comments were received/incorporated into the draft. She submitted a handout outlining the document changes to the Goal 1 objectives since the February version. (Handout included as part of the meeting record.)

She addressed five main ODOT concerns and/or areas for further discussion:

- 1) The amend language "economic competitiveness" to "overall well-being" in the goals and objectives category does not accurately reflect the Freight Task Force's comments.
- 2) ODOT recommended that the 2004 Regional Motor Vehicle Performance and Non-SOV Modal targets measures be added to the document as well as additional language indicating that refinements to the performance measures may occur as part of the state component of the RTP.

- 3) ODOT was concerned that actions in Chapter 3 reference the Congestion Management Program (CMP) – a process that was not formally reviewed by partner agencies or the public.
- 4) The value pricing language, as currently outlined in the draft RTP, is not consistent with current legislative direction or with the Oregon Transportation Commission (OTC) position that the OTC is the lead for any policy discussion regarding polling.
- 5) The system analysis for the RTP Round 1 in Chapter 4 does not adequately reflect the system performance anticipated. For example, the lack of volume/capacity ratios and narrative on congested corridors. In addition, ODOT recommended that the 2004 Level of Service standards be included in the document until the new performance measures are available.

Many committee members shared ODOT's concerns, particularly that the draft RTP suffered content and interpretation loss in staff's attempts to condense and tighten the document. In addition to ODOT's comments, the committee agreed that the regional system must be defined and financial responsibility assigned for the process to successfully move forward into the state component. Staff explained that draft plan does define the regional system. Funding responsibility would be defined during the state component next year.

Additionally the committee discussed the inclusion of the analysis of the 200% list in the RTP. Many members agreed that its inclusion, without the appropriate caveat and/or description, provided inaccurate and misleading information. Some felt that the list should be removed entirely and others felt that the information was helpful in illustrating the severity of system and should be included in Chapter 4 or as an appendix to the RTP.

Chair Cotugno instructed staff to collate all of the Freight Task Force comments and provide a comparison of what was recommended and added to the document. Staff will organize a subcommittee meeting with Freight Task Force and Portland Freight Committee members to discuss the additions and the October 15^{th} draft plan.

6.2 Initiation of FY '09 Federal Appropriation Earmark Requests

Chair Cotugno briefly addressed the federal transportation appropriations requests for the 2009 fiscal year. (Handout included in the meeting record.) Staff will seek policy guidance from JPACT on what to emphasize in the region's FY '09 request. Staff recommended the committee proceed with that same process as used in 2008. TPAC and JPACT are scheduled to adopt a final appropriations list in February.

Per committee discussion, the memorandum will be updated to reference the federal highway bill.

6.3 Initiation of the 2010-2013 Metropolitan Transportation Improvement Program

Mr. Ted Leybold of Metro appeared before the committee and briefly addressed the initiation of the 2009 Regional Flexible Funding (RFF) and 2010-13 MTIP. (Handouts included as part of the meeting record.) Staff asked the committee for feedback on potential policy changes for the MTIP and RFF for the federal allocation process.

Committee discussion and comments included the following:

- The importance of simplifying the process
 - Set the legal requirements for project selection as the basic structure for the process and eliminate other criteria and elements that make the process complicated
 - Reduce the number for categories (e.g. Remove green street category and incorporate as required criteria for all projects.)
 - Identify committed funds up front in the process; narrowing funds to their real available amounts.
 - Initiate discussion earlier in the process about how to use resources and to what level projects should be funded. Be consistent within in funding cycles.
- Consider how total spending in region (e.g. maintenance, ODOT modernization and bridges) influences priorities for RFF and prioritize projects that don't have other funding sources.
- Consider project readiness in criteria for evaluating projects (e.g. Select projects in the PE phase).
- Lower targets given to jurisdictions.
- Establish reasonable targets for money that get committed at the start of the process
- Be more innovative in the planning process and project. (e.g. incorporate a research and development category)
- Select and maintain the same process throughout the entire cycle (e.g. no changes to criteria and policy).
- The reauthorization of transportation bill will bring forward new areas to consider that could influence categories and criteria for MTIP and RFF.
- Consider packaging projects by mobility corridors similar to the RTP strategy.

7. <u>ADJOURN</u>

As there was no further business, Chair Cotugno adjourned the meeting at 11:50 a.m.

Respectfully submitted, Kelsey Newell

Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR NOVEMBER 2, 2007 The following have been included as part of the official public record:

ITEM	TOPIC	DOC DATE	DOCUMENT DESCRIPTION	DOCUMEN T NO.
5.2	Resolution	Oct. 2007	Res. No. 07-3880	110207t-01
6.1	Resolution	Oct. 2007	Res. No. 07-3831A, staff report and exhibit A	110207t-02
6.1	Chart	Oct. 2007	Summary of RTP Comments received since 3/1/07.	110207t-03
6.1	Word Handout	11/01/07	Handout submitted by ODOT outlining changes to RTP over the past few months.	110207t-04
6.3	Calendar	N/A	2009 Regional Flexible Funding and 2010-13 MTIP Calendar of Activities	110207t-05
6.2	Pamphlet	N/A	Oregon's Statewide Transit Improvement Program (STIP) Citizen Primer	110207t-06