

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING) RESOLUTION NO. 02-3151
FUNDS FOR THE SUNNYSIDE)
ROAD AND BOECKMAN ROAD) Introduced by
PROJECTS.) Executive Officer Mike Burton

WHEREAS, the 2001 Oregon Legislature passed HB 2142 Establishing the Oregon Transportation Investment Act (OTIA); and

WHEREAS, the OTIA included \$200 million for Lane Capacity and Interchange projects statewide; and

WHEREAS, the Oregon Transportation Commission (OTC) identified a \$70 million Oregon Department of Transportation (ODOT) Region 1 target for Lane Capacity and Interchange projects; and

WHEREAS, the OTC requested input from the Joint Policy Advisory Committee on Transportation (JPACT) on project recommendations for the \$70 million Region 1 Target for Lane Capacity and Interchange projects; and

WHEREAS, JPACT provided project funding recommendations for Lane Capacity and Interchange projects on November 2, 2001, that totaled \$78.462 million; and

WHEREAS, JPACT requested \$8.462 million more than the Region 1 target amount in order to achieve statewide equity for the region; and

WHEREAS, the \$8.462 million would be used to complete funding for two Clackamas County projects: Boeckman Road in Wilsonville; and Sunnyside Road in Clackamas County; and

WHEREAS, the Boeckman Road project will serve a significant compact, mixed-use development project at the Dammasch Hospital site that will provide needed housing in Wilsonville and is consistent with region's 2040 Growth Concept and Regional Transportation Plan (RTP), as well as state objectives for compact development; and

WHEREAS, the Sunnyside Road project provides needed access to an area urbanizing consistent with ORS 197.298 and state Goal 14 for urban expansion on "exception lands," and is consistent with region's 2040 Growth Concept and the RTP; and

WHEREAS, at their December 12, 2001, meeting, the OTC retained the \$70 million Region 1 target for Lane Capacity and Interchange projects and requested that JPACT develop a program within that target; and


WHEREAS, at their December 13, 2001, meeting JPACT requested that representatives of Clackamas County, Wilsonville, ODOT, and Metro work with the JPACT representative for the Cities of Clackamas County to develop a strategy for balancing the Region 1 OTIA project list at \$70 million with consideration given to recommending either in whole or in part the Boeckman and Sunnyside projects; and

WHEREAS, the Clackamas County, Wilsonville, ODOT, and Metro representatives met in Lake Oswego on December 18, 2001, and recommended a strategy that results in a combination of OTIA, Metro MTIP, ODOT STIP, and local funds to complete both the Boeckman and Sunnyside projects by Fiscal Year (FY) 2006; and;

NOW THEREFORE BE IT RESOLVED that the Metro Council and JPACT find that:

1. A funding and implementation strategy for Boeckman Road and Sunnyside Road (122nd to 142nd) should be pursued as shown in Exhibit A to this resolution.
2. The strategy shown in Exhibit A represents a Metro Council and JPACT commitment of \$1,956,625 from the FY 04-07 MTIP to the Boeckman project.
3. The Metro Council and JPACT will request an additional \$1,956,625 from ODOT as a Region 1 priority for the 2004-2007 STIP.
4. That the MTIP commitment is conditioned on commitments of \$1,956,625 each from ODOT, the City of Wilsonville and Clackamas County to the Sunnyside and Boeckman Road projects.
5. Efforts will be made to avoid or minimize the above funding commitments by seeking other sources such as federal discretionary funds.
6. This strategy, together with previously recommended projects identified in the letter from JPACT to the OTC dated November 2, 2001, results in a \$70 million Region 1 Metro area recommendation for OTIA Lane Capacity and Interchange projects and is consistent with the OTC Region 1 target.
7. The strategy be forwarded to the OTC for their consideration at their January 16, 2001, meeting.

ADOPTED by the Metro Council this 10th day of January, 2002.



Carl Hosticka, Presiding Officer

Approved as to form:



Dan Cooper, General Counsel

Sunnyside Road/Boeckman Rd. Funding Proposal

21-Dec-01

**Exhibit A
to Resolution 02-3151****Sunnyside Rd. - 122nd to 142nd**

			Sources				
		start	finish	Local	OTIA	STIP/MTIP	Total
PE	\$1,500,000	Apr-02	Oct-03	\$916,357	\$583,643	0	\$1,500,000
Environmental	\$0	Apr-02	Oct-03	\$0	\$0	0	\$0
Right-of-Way	\$8,350,000	Jun-02	Dec-03	\$5,101,052	\$3,248,948	0	\$8,350,000
Construction	<u>\$11,850,000</u>	Apr-04	Nov-06	\$7,239,217	\$4,610,783	0	\$11,850,000
	<u>\$21,700,000</u>			<u>\$13,256,625</u>	<u>\$8,443,375</u>	<u>\$0</u>	<u>\$21,700,000</u>
Local	\$13,256,625	61.09%					
State/Region	\$8,443,375	38.91%					
	\$21,700,000	100.00%					

Boeckman Rd. - Tooze Rd. Connection

			Sources				
		start	finish	Local	OTIA	STIP/MTIP	Total
PE	\$1,215,000	May-02	May-03	\$758,988	\$456,012	\$0	\$1,215,000
Environmental	\$275,000	May-02	May-03	\$171,787	\$103,213	\$0	\$275,000
Right-of-Way	\$2,170,400	May-03	May-04	\$1,355,808	\$814,592	\$0	\$2,170,400
Construction	<u>\$12,032,600</u>	Apr-04	Dec-05	\$7,516,541	\$602,809	\$3,913,250	\$12,032,600
	<u>\$15,693,000</u>			<u>\$9,803,125</u>	<u>\$1,976,625</u>	<u>\$3,913,250</u>	<u>\$15,693,000</u>
Local	\$9,803,125	62.47%					
State/Region	\$5,889,875	37.53%					
	\$15,693,000	100.00%					

Grand Total				\$23,059,750	\$10,420,000	\$3,913,250	\$37,393,000
Target				\$23,059,750	\$10,420,000	\$3,913,250	\$37,393,000

Note: funding schedule between project phases could change to increase or decrease local share within the overall allocated amounts.

STAFF REPORT

IN CONSIDERATION OF RESOLUTION 02-3151, FOR THE PURPOSE OF APPROVING FUNDS FOR THE SUNNYSIDE ROAD AND BOECKMAN ROAD PROJECTS

Date: December 21, 2001

Prepared by: Andrew Cotugno

DESCRIPTION

This resolution would commit future Metro Transportation Improvement Program (MTIP) funding toward the construction of a project on Boeckman Road in Wilsonville; it would also recommend that the Oregon Department of Transportation (ODOT) commit \$10.4 million of Bond funds from the Oregon Transportation Investment Act (OTIA) toward both the Sunnyside Road and Boeckman Road projects and commit \$2 million of future funds from the State Transportation Improvement Program (STIP) toward the Boeckman Road project. These commitments are recommended conditioned on Clackamas County and Wilsonville each committing another \$2 million toward the projects.

Existing Law

These actions are proposed under the authority of the Metro Council, in concert with the Joint Policy Advisory Committee on Transportation (JPACT), operating as the Metropolitan Planning Organization under federal law, to allocate federal transportation funds.

Background

At their October 4, 2001, meeting, JPACT recommended projects for funding through the OTIA. Included in that recommendation was a request to fund \$13.0 million toward a Sunnyside Road project from 122nd to 142nd Avenues as well as \$7.8 million toward an extension of Boeckman Road to Tooze Road in Wilsonville. At their December 12, 2001, meeting, JPACT was informed that the Oregon Transportation Commission was prepared to fund \$10.4 million from the OTIA Bond funds toward these projects and directed JPACT to recommend how to split these funds between the two projects. At the meeting there was discussion of committing the full amount toward a Sunnyside Road project from 122nd to 142nd (with \$11.3 million of matching funds from Clackamas County) -or- to commit the requested \$7.8 million toward the Boeckman Road project, leaving \$2.6 million to go toward the Sunnyside Road project. JPACT concluded they preferred not to chose between the two projects and asked staff to return at the January 10, 2002, JPACT meeting with a recommendation on how to fund both projects. Staff suggested that additional funding contributions from all four parties (MTIP, STIP, Clackamas County and Wilsonville) should be considered.

Budget Impact

There is no impact on the Metro budget. However, this does represent a commitment of \$2 million against Fiscal Year 2006/07 MTIP funding toward these projects and a request to commit \$2 million of Fiscal Year 2006/07 STIP funding by ODOT.

Outstanding Questions

This recommendation is subject to concurrence by the other parties, particularly the Oregon Transportation Commission, Clackamas County, and Wilsonville. In addition, cash-flow and project phasing requirements could result in the precise schedule of funding being altered within the total amounts approved. Future commitments of MTIP and STIP funding is proposed from currently unallocated FY 2006/07 funds. However, at that time, consideration can be given to advance these funds if other MTIP and STIP cash flow requirements allow.

Recommendation

It is recommended that the funding for the two projects be revised as follows:

	Current Proposal	Changes	Recommended Proposal
Sunnyside Road – 122 nd to 142 nd			
Local	\$11,300,000	+1,956,625	\$13,256,625
OTIA	10,400,000	-1,956,625	8,443,375
Total	\$21,700,000	0	\$21,700,000
Boeckman Road Extension to Tooze Rd.			
Local	\$7,846,500	+1,956,625	\$9,803,125
OTIA	7,846,500	-5,869,875	1,976,625
MTIP	0	+1,956,625	1,956,625
STIP	0	+1,956,625	1,956,625
Total	\$15,693,000	0	\$15,693,000

(Note: See Exhibit A to Resolution 02-3151 for a more detailed breakdown of funding by project phase and schedule.)

The change in funding described above results in a recommendation to the OTC that the OTIA Bond Funds be split \$8,443,375 toward the Sunnyside Road project and \$1,976,625 toward the Boeckman Road project. This is predicated on a future commitment of FFY '06/07 MTIP funding and a request that ODOT commit future FFY '06/07 STIP funding in the amount of \$1,956,625 each. Further, it is conditioned on Clackamas County and Wilsonville each committing another \$1,956,625 toward each of their projects.

In addition, because of the increased local share, it is recommended that ODOT consider a loan to Wilsonville and/or Clackamas County from the State Infrastructure Bank. This would help alleviate local cash-flow problems. Since both local shares are planned to be paid for through various development fees, this could be an important financing tool.

Approval of this recommendation would complete the funding for the Boeckman Road project. However, it would only complete the funding for the Sunnyside Road project from 122nd to 142nd. It is anticipated that future applications for MTIP funding will be considered for the remaining sections to 152nd and 172nd.

On January 4, 2002, the Transportation Policy Alternatives Committee (TPAC) recommended an amendment to Resolution 02-3151 to read:

WHEREAS, now therefore be it resolved that the Metro Council and JPACT find that:

5. Efforts will be made to avoid or minimize the above funding commitments by seeking other sources such as federal discretionary funds.

STAFF REPORT

IN CONSIDERATION OF RESOLUTION 02-3151, FOR THE PURPOSE OF APPROVING FUNDS FOR THE SUNNYSIDE ROAD AND BOECKMAN ROAD PROJECTS

Date: December 21, 2001

Prepared by: Andrew Cotugno

DESCRIPTION

This resolution would commit future Metro Transportation Improvement Program (MTIP) funding toward the construction of ~~a projects on Sunnyside Road in Clackamas County and Boeckman Road in Wilsonville~~; it would also recommend that the Oregon Department of Transportation (ODOT) commit \$10.4 million of Bond funds from the Oregon Transportation Investment Act (OTIA) toward both the Sunnyside Road and Boeckman Road projects ~~these projects~~ and commit \$2 million of future funds from the State Transportation Improvement Program (STIP) toward the Boeckman Road project. These commitments are recommended conditioned on Clackamas County and Wilsonville each committing another \$2 million toward the projects.

Existing Law

These actions are proposed under the authority of the Metro Council, in concert with the Joint Policy Advisory Committee on Transportation (JPACT), operating as the Metropolitan Planning Organization under federal law, to allocate federal transportation funds.

Background

At their October 4, 2001, meeting, JPACT recommended projects for funding through the OTIA. Included in that recommendation was a request to fund \$13.0 million toward a Sunnyside Road project from 122nd to 142nd Avenues as well as \$7.8 million toward an extension of Boeckman Road to Tooze Road in Wilsonville. At their December 12, 2001, meeting, JPACT was informed that the Oregon Transportation Commission was prepared to fund \$10.4 million from the OTIA Bond funds toward these projects and directed JPACT to recommend how to split these funds between the two projects. At the meeting there was discussion of committing the full amount toward a Sunnyside Road project from 122nd to 142nd (with \$11.3 million of matching funds from Clackamas County) -or- to commit the requested \$7.8 million toward the Boeckman Road project, leaving \$2.6 million to go toward the Sunnyside Road project. JPACT concluded they preferred not to chose between the two projects and asked staff to return at the January 10, 2002, JPACT meeting with a recommendation on how to fund both projects. Staff suggested that additional funding contributions from all four parties (MTIP, STIP, Clackamas County and Wilsonville) should be considered.

Budget Impact

There is no impact on the Metro budget. However, this does represent a commitment of \$2 million against Fiscal Year 20056/067 MTIP funding toward these projects and a request to commit \$2 million of Fiscal Year 20056/067 STIP funding by ODOT.

Outstanding Questions

This recommendation is subject to concurrence by the other parties, particularly the Oregon Transportation Commission, Clackamas County, and Wilsonville. In addition, cash-flow and project phasing requirements could result in the precise schedule of funding being altered within the total amounts approved. Future commitments of MTIP and STIP funding is proposed from currently unallocated FY 2006/07 funds. However, at that time, consideration can be given to advance these funds if other MTIP and STIP cash flow requirements allow.

Recommendation

It is recommended that the funding for the two projects be revised as follows:

	Current Proposal	Changes	Recommended Proposal
Sunnyside Road – 122 nd to 142 nd			
Local	\$11,300,000	+1,956,625	\$13,256,625
OTIA	10,400,000	-1,956,625	8,443,375
Total	\$21,700,000	0	\$21,700,000
Boeckman Road Extension to Tooze Rd.			
Local	\$7,846,500	+1,956,625	\$9,803,125
OTIA	7,846,500	-5,869,875	1,976,625
MTIP	0	+1,956,625	1,956,625
STIP	0	+1,956,625	1,956,625
Total	\$15,693,000	0	\$15,693,000

(Note: See Exhibit A to Resolution 02-3151 for a more detailed breakdown of funding by project phase and schedule.)

The change in funding described above results in a recommendation to the OTC that the OTIA Bond Funds be split \$8,443,375 toward the Sunnyside Road project and \$1,976,625 toward the Boeckman Road project. This is predicated on a future commitment of FFY '056/067 MTIP funding and a request that ODOT commit future FFY '056/067 STIP funding in the amount of \$1,956,625 each. Further, it is conditioned on Clackamas County and Wilsonville each committing another \$1,956,625 toward each of their projects.

In addition, because of the increased local share, it is recommended that ODOT consider a loan to Wilsonville and/or Clackamas County from the State Infrastructure Bank. This would help alleviate local cash-flow problems. Since both local shares are planned to be paid for through various development fees, this could be an important financing tool.

Approval of this recommendation would complete the funding for the Boeckman Road project. However, it would only complete the funding for the Sunnyside Road project from 122nd to 142nd. It is anticipated that future applications for MTIP funding will be considered for the remaining sections to 152nd and 172nd.

On January 4, 2002, the Transportation Policy Alternatives Committee (TPAC) recommended an amendment to Resolution 02-3151 to read:

WHEREAS, now therefore be it resolved that the Metro Council and JPACT find that:

5. Efforts will be made to avoid or minimize the above funding commitments by seeking other sources such as federal discretionary funds.