

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ENDORSING)	RESOLUTION NO. 08-3909
FORMATION OF A RESERVES STEERING)	
COMMITTEE AND A SCHEDULE WITH KEY)	Introduced by Councilor Harrington
MILESTONES TO GUIDE METRO'S		
PARTICIPATION IN THE DESIGNATION OF		
URBAN AND RURAL RESERVES		

WHEREAS, Metro and the cities and counties of the region collaborated on a legislative agenda for the region for introduction to the 2007 Legislature; and

WHEREAS, one of the items on the agenda was legislation to authorize the region to use a new and innovative process for managing long-term growth in the region so as to facilitate the development of "Great Communities" within the urban growth boundary (UGB); provide long-term certainty for the agricultural and forest industries outside the UGB; and protect natural landscape features that limit urban development or help define appropriate natural boundaries of urbanization; and

WHEREAS, the local governments of the region made an extensive and successful effort to gather support for this new process from state agencies and business, environmental, development, citizen and other organizations in the region and statewide; and

WHEREAS, the 2007 Legislature responded by enacting Senate Bill (SB) 1011, now codified at ORS 195.137 et seq., which authorizes Metro and Multnomah, Washington and Clackamas Counties to enter into agreements to designate land outside the UGB as "urban reserves" for possible addition to the UGB over the next 40 to 50 years and as "rural reserves" to be secure from urbanization for the same 40 to 50 years; and

WHEREAS, the 2007 Legislature also extended for two years the deadline for Metro's next analysis of population and employment capacity to accommodate the next 20 years of growth in order to give the region time to designate urban and rural reserves; and

WHEREAS, LCDC adopted rules to implement ORS 195.137 et seq. on January 24, 2008, ahead of the statutory deadline, in part because of the continuing collaboration among local governments, state agencies and business, environmental, development, citizen and other organizations in the region; and

WHEREAS, successful designation of urban and rural reserves will require continued regional collaboration along the path to agreements between Metro and the three counties and ultimate designation by them of reserves; and

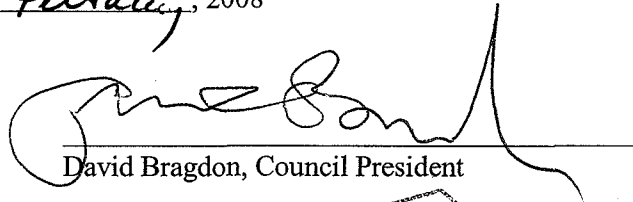
WHEREAS, a steering committee composed of representatives of many of the same local governments, state agencies and business, environmental, development and citizen and other organizations that participated in passage of SB 1011 and adoption of the LCDC rules to advise Metro and the counties on the designation of reserves will help maintain the high level of collaboration that has marked this long-range planning effort from the beginning; and

WHEREAS, a schedule of milestones for the process leading to designation of urban and rural reserves will aid the region's effort to complete the designations in time, as determined by HB 2051, for possible expansion of the UGB, now, therefore

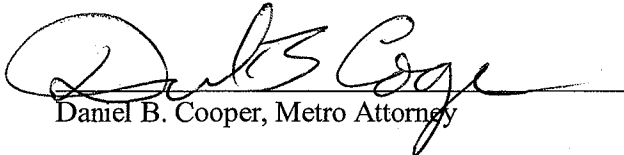
BE IT RESOLVED that the Metro Council:

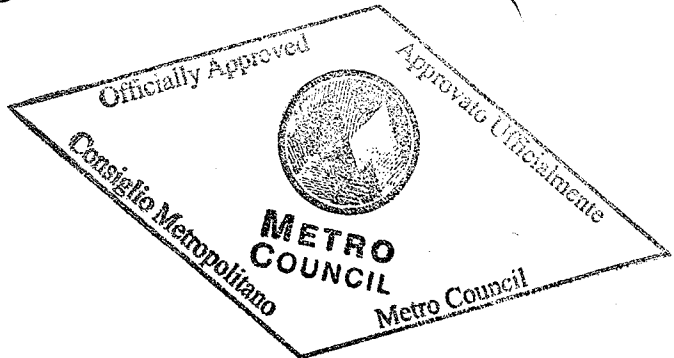
1. Endorses the formation of the Reserves Steering Committee, composed of the representatives of local governments, state agencies and business, environmental, development and other organizations indicated in Exhibit A ("Reserves Steering Committee"), attached and incorporated into this resolution, and approves Metro's participation on the committee.
2. Endorses the use of the schedule and milestones for the process leading to designation of urban and rural reserves indicated in Exhibit B ("Key Milestones for Designating Urban and Rural Reserves"), attached and incorporated into this resolution, and agrees to follow the process.

ADOPTED by the Metro Council this 28th day of February, 2008

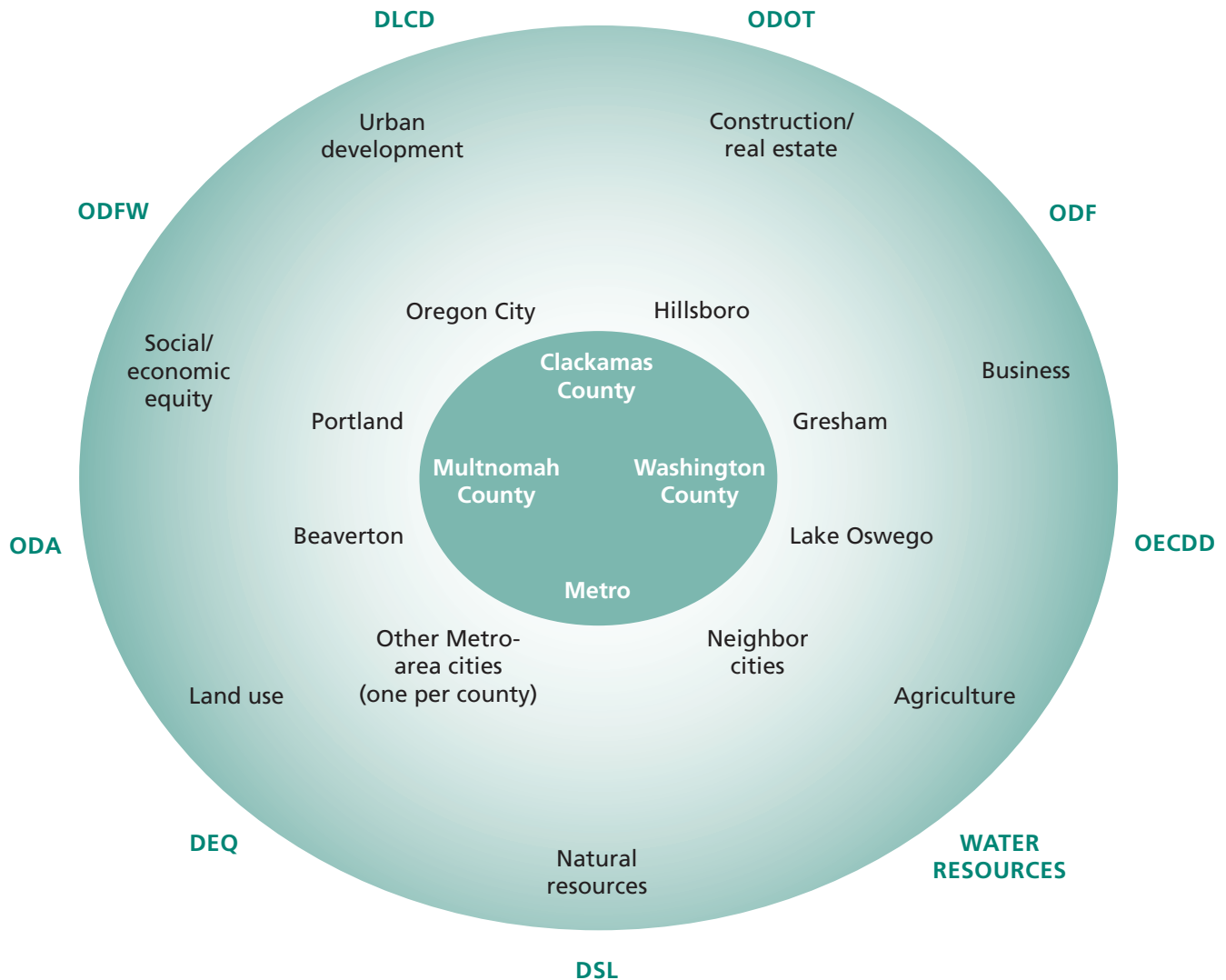

David Bragdon, Council President

Approved as to form:


Daniel B. Cooper, Metro Attorney



Reserves Steering Committee



- Four votes (Metro and counties); all decisions unanimous
- All other steering committee members serve in non-voting advisory positions
- Each steering committee member serves as the representative of an entity or community named on this diagram and is expected to coordinate with members of that entity or community
- Decisions that require governing body approval are tentative (e.g., IGAs)
- Charge is limited to creating IGA on urban and rural reserves
- Independent chair or facilitator

DRAFT

Key Milestones for Designating Urban and Rural Reserves

work in progress

2008

Identifying and analyzing options for urban and rural reserves study areas

2009

Final analysis and decisions on urban and rural reserves

2010

Future decisions

WINTER

SPRING

SUMMER

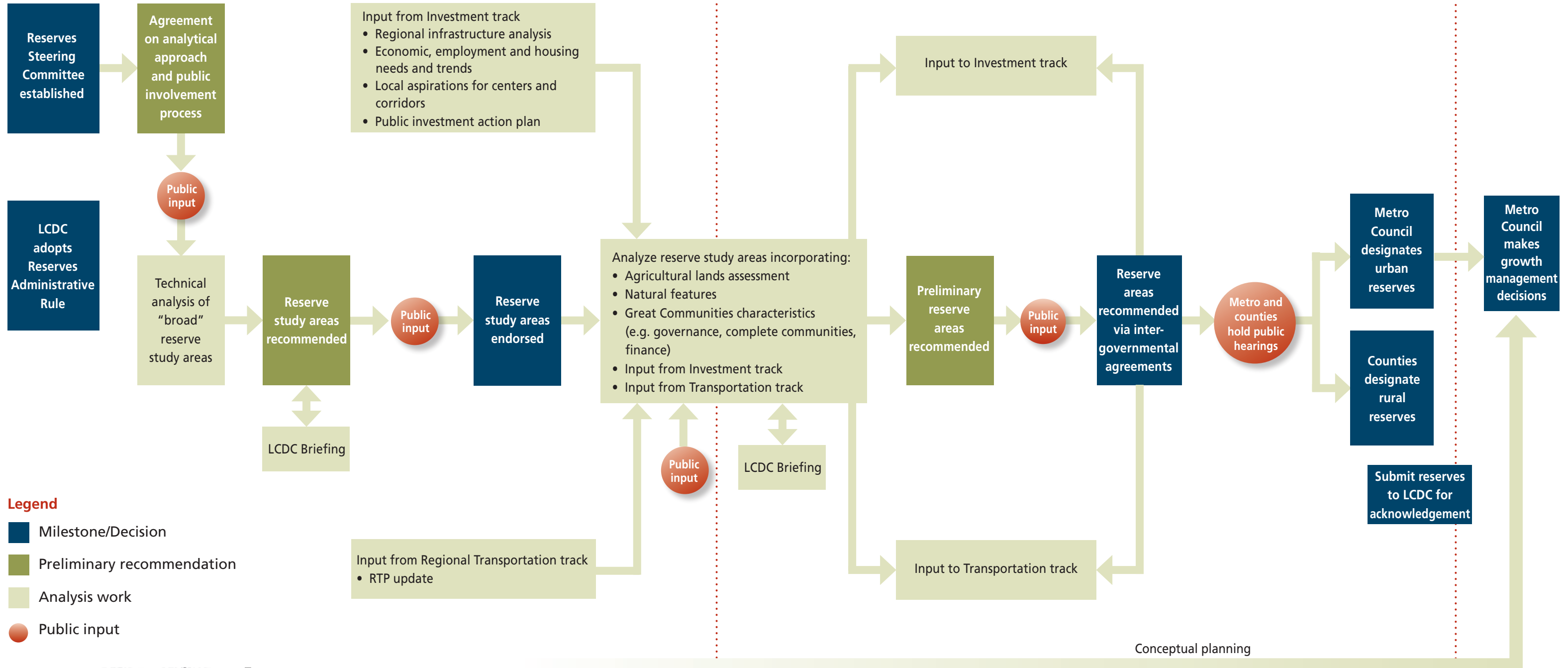
FALL

WINTER

SPRING

SUMMER

FALL



STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 08-3909, FOR THE PURPOSE OF ENDORSING FORMATION OF A RESERVES STEERING COMMITTEE AND SCHEDULE WITH KEY MILESTONES TO GUIDE METRO'S PARTICIPATION IN THE DESIGNATION OF URBAN AND RURAL RESERVES

Date: February 7, 2008

Prepared by: Tim O'Brien
Principal Regional Planner

INTRODUCTION

Metro and regional leaders identified the need for a different approach to selecting areas for urban expansion and for bringing these areas into the urban growth boundary (UGB). Recent experience suggests that one of the unexpected outcomes of the UGB process is less than desirable, and often impractical, urban form. Historically, a consideration of the type of community we are trying to create when we expand the UGB was not taken into account. Agricultural land, which receives high value in both the culture and the economy of the region, lacks long-term certainty that urbanization won't eventually limit its productivity. Finally, the value of natural areas in their own right has not been considered within the greater region. Though a process for the designation of urban reserves exists, it does not allow for a transparent analysis of broad urbanization criteria nor does it include a role for rural reserves.

BACKGROUND

Realizing that a change was needed, Metro and the cities and counties of the region successfully collaborated on a 2007 legislative agenda for the region. One of the key components of the agenda was legislation to authorize the region to use a new and innovative process for managing long-term growth in the region while providing long-term certainty for the agricultural and forest industries and the protection of natural landscape features. The local governments of the region made an extensive and successful effort to gather support for this process from state agencies as well as from business, environmental, development and citizen groups. As a result the 2007 Legislature enacted Senate Bill (SB) 1011, which authorizes Metro and Multnomah, Washington and Clackamas Counties to enter into agreements to designate land outside the UGB as "urban reserves" for possible addition to the UGB over the next 40 to 50 years. In addition, SB 1011 authorizes the designation of land outside the UGB as "rural reserves" to be secure from urbanization for the same 40 to 50 years. The 2007 Legislature also enacted House Bill (HB) 2051, which extended for two years the deadline for Metro's next analysis of population and employment capacity to accommodate the next 20 years of growth in order to give the region time to designate urban and rural reserves.

SB 1011 required the Land Conservation and Development Commission (LCDC) to adopt rules to guide the designation of urban and rural reserves under the new process by January 31, 2008. LCDC adopted rules to implement SB 1011 on January 24, 2008, ahead of the statutory deadline, in part because of the continuing collaboration among local governments, state agencies and business, environmental, development, citizen and other organizations in the region. LCDC's rules call for continued regional collaboration along the path to agreements between Metro and the three counties and ultimate designation by them of urban and rural reserves.

Finally, it is apparent that a steering committee composed of representatives of many of the same local governments, state agencies and business, environmental, development, citizen and other organizations that have participated in passage of SB 1011 and adoption of the LCDC rules will help maintain the high level of collaboration that has marked this long-range planning effort from the beginning. The formation of the Reserves Steering Committee, composed of representatives from these same organizations and agencies will ensure this continued level of regional collaboration occurs throughout the urban and rural reserve designation process.

ANALYSIS/INFORMATION

Known Opposition: Staff is not aware of any opposition to Resolution 08-3909.

Legal Antecedents: Oregon Revised Statute (ORS) 195.137 to 195.145 and 197.651 (from SB 1011) and Oregon Administrative Rule (ORA) 660 Division 27 Urban and Rural Reserves in the Portland Metropolitan Area authorize the designation of urban and rural reserves by Metro and a county through intergovernmental agreements.

Anticipated Effects: The adoption of Resolution 08-3909 endorses the continued regional collaboration called for in LCDC's adopted rules to lead to agreements between Metro and Clackamas, Multnomah and Washington counties and ultimately designations by them of urban and rural reserves.

Budget Impacts: The adoption of Resolution No. 08-3909 will not have a budget impact.