

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ESTABLISHING) RESOLUTION NO. 81-212
A COMPREHENSIVE WASTE REDUCTION)
PLAN) Introduced by the Regional
Services Committee

WHEREAS, The Metro Solid Waste Management Plan (SWMP) outlines a general policy of supporting waste reduction through the implementation of resource recovery and recycling; and

WHEREAS, Senate Bill 925 requires Solid Waste Management authorities receiving State funding assistance to establish goals and submit a waste reduction program to the Department of Environmental Quality; and

WHEREAS, The Metro Council has directed the Waste Reduction Task Force to develop waste reduction alternatives and recommend policies and goals for consideration; and

WHEREAS, The Regional Services Committee has reviewed the Waste Reduction Plan and supports the proposal as amended; now, therefore,

BE IT RESOLVED,

1. That the Metro Council adopts the proposed Waste Reduction Plan as amended by the Solid Waste Policy Alternatives Committee.

2. That the Solid Waste staff is hereby directed to implement the proposed Plan in phases. The first phase shall include implementation of the following task elements in the first year:


- a. Continued implementation of the SE Portland and Beaverton Recycling Centers;
- b. Partial funding for Portland Recycling Team's existing three (3) drop centers and warehouse for one year;
- c. Funding for Portland Recycling Team's existing eleven (11) monthly projects for one year;
- d. Operation of the Recycling Switchboard;
- e. Promotion/education to highlight switchboard, drop centers, monthly projects, etc.; and
- f. Funding for new technical assistance activities to develop a model ordinance for a local government collection franchise system, administer Metro's economic incentive program (\$50,000 grant) and establish a Metro in-house recycling program.

3. That the Council authorizes a contract with Portland Recycling Team to partially fund their warehouse and three (3) drop centers and eleven (11) monthly projects. A management review committee shall be established, consisting of a representative from Metro and a representative from City of Portland to review Portland Recycling Team's management structure and function.

4. That staff is directed to notify the Department of Environmental Quality of Metro's intent to assume duties of the Recycling Switchboard on March 1, 1981.

5. That implementation of the first phase of the Plan beyond the funding for Portland Recycling is subject to the Coordinating Committee's review and recommendation.

ADOPTED by the Council of the Metropolitan Service District
this 8th day of January, 1981.



Presiding Officer

WC/et
1482B/188

A G E N D A M A N A G E M E N T S U M M A R Y

TO: Metro Council
 FROM: Executive Officer
 SUBJECT: Waste Reduction Plan

Res 81-212

I. RECOMMENDATIONS:

A. ACTION REQUESTED:

1. Adopt Waste Reduction Plan as proposed by the Waste Reduction Task Force and amended by Solid Waste Policy Alternatives Committee, and recommended by the Metro Regional Services Committee.
2. Direct Solid Waste staff to implement proposed Plan in phases--the first phase would include implementation of the following task elements in the first year:
 - continue implementing SE Portland and Beaverton Recycling Centers
 - partially fund Portland Recycling Team's existing three (3) drop centers and warehouse for one year
 - fund Portland Recycling Team's existing eleven (11) monthly projects for one year
 - operate Recycling Switchboard
 - provide promotion/education to highlight switchboard, drop centers, monthly projects, etc.
 - fund new technical assistance activities dealing with developing model ordinance for inclusion by local government's collection franchise system; administration of Metro's economic incentive program (\$50,000 grant) and establishing Metro in-house recycling program
3. Authorize a contract with Portland Recycling Team to partially fund operation of their warehouse and three (3) drop centers and eleven (11) monthly projects. In addition, authorize a management review committee to be established, consisting of a representative from Metro, the City of Portland and PRT Board to review and monitor Portland Recycling Team's operations and functions and periodically report back to their respective governing bodies.
4. Authorize staff to notify the Department of Environmental Quality of Metro's intent to assume duties of the Recycling Switchboard on March 1, 1980.

5. Refer implementation of the first phase of the Plan beyond the funding for Portland Recycling to the Coordinating Committee for review and recommendation on establishment of new positions and project budget amounts.

B. POLICY IMPACT: By adopting the Waste Reduction Plan, Metro makes clear commitments to:

1. Take waste reduction management responsibility in the region to assure the long-term attainment of maximum material recovery;
2. Reduce solid waste two percent per year by recovering 100,000 tons of material in 1985 (approximately doubling the amount of recyclable materials currently being recovered).

The adoption of the plan is consistent with Metro's Five Year Operational Plan.

C. BUDGET IMPACT: As currently proposed, the budget to implement the plan in the first year would be a maximum of \$481,700. Of this total budget, \$359,000 would be funded by users fees, \$75,000 from material sales at Metro Recycling Facilities, \$20,000 from an Environmental Protection Agency (EPA) grant and \$27,000 from the Department of Environmental Quality's grant/loan program (assuming funds are available from State of Oregon General Fund). Detail budget and position request will be presented to the Council after being reviewed by the Coordinating Committee.

Adequate FY 1981 Solid Waste contingency funds are available to support the proposed Waste Reduction Plan for the first year. Future funding mechanisms will have to be reviewed annually.

II. ANALYSIS:

A. BACKGROUND: Historically, the responsibility for waste reduction management on a regional level was limited to planning high technology resource recovery. In terms of waste reduction through recycling, within the past year the Metro Council approved policies which would promote recycling through the:

1. Implementation of two recycling drop centers on a trial basis; and
2. Implementation of a \$50,000 grant/loan program to fund recycling projects.

Although the promotion of waste reduction activities has been implied in prior drafts of the Solid Waste Management Plan, there was no outright commitment for Metro to take management responsibility for waste reduction in the region. However, Metro is required to implement a waste reduction program under S. B. 925 if State financial assistance is requested.

In April, 1980, the Metro Council appointed a citizen Task Force to investigate the full-range of policy and program options and to develop a plan of recommended courses of action to be undertaken by Metro. The Task Force met weekly from May through July, 1980, and was provided support by the Local Government and Citizens Involvement Department, Solid Waste Division and Resource Conservation Consultants.

Portland Recycling Team (PRT) has approached Metro requesting support of its recycling drop centers and monthly projects. Portland Recycling, which is experiencing serious financial problems, is the only organization in the region which provides as its prime function, drop center service, monthly projects and community education and promotion. In addition, it is a nonprofit, tax-exempt organization which has served the entire Metro area with multi-material recycling service for several years. Solid Waste staff has evaluated Portland Recycling's proposal as it relates to the Waste Reduction Plan and feels that temporary assistance to continue the existing level of household recycling is appropriate until the more efficient curbside collection systems are implemented.

- B. ALTERNATIVES CONSIDERED: Although landfilling has been the most cost-effective disposal alternative, resource recovery and recycling are becoming essential elements in solid waste management. The closure of two landfills within the next two years, and the higher costs experienced acquiring new landfill facilities, warrants a clear commitment to reduce the quantities of solid waste through resource recovery and recycling.

- C. CONCLUSION: Adoption of the proposed Waste Reduction plan as a priority element in the Solid Waste Management Plan.