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**SUMMARY: HISTORY OF
METRO SOLID WASTE PROGRAM**

1972 - 1982



METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

MEMORANDUM

Date: May 8, 1982
To: Metro Council
From: Norm Wietting, Acting Director Solid Waste
Regarding: Solid Waste Management Plan

Metro's Solid Waste Management Plan is available for your review in the Council office.

The Solid Waste Management Plan consists of the following documents:

1. Cor-Met Study

This report outlines several solid waste management alternatives. The findings and recommendations in this report have lead to further developments in the areas of waste reduction, energy recovery facility, landfill siting and operation, and transfer stations.

2. The Disposal Siting Alternatives Report

This document identifies potential landfill sites throughout the Metro region and projects solid waste flow.

3. The Disposal Franchise Ordinance

The Disposal Franchise Ordinance regulates solid waste activities in the District. It gives Metro the authority to establish exclusive franchises; establish geographical service zones for franchised facilities; and set rates at all franchised facilities.

4. The Waste Reduction Plan

This plan outlines waste reduction policies and goals for the Metro area.

5. Metro Solid Waste Ordinances and Resolutions

This volume contains all solid waste ordinances and resolutions adopted by the MSD Board and Metro Council. An index to the documents is available in the front of the book.

Attached to this memo is a summary of the History of Metro's Solid Waste program. The summary outlines major milestones in the program since 1972. Please let me know if you have any questions about the plan.

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Attachment

SUMMARY:

HISTORY OF METRO SOLID WASTE PROGRAM

September 29, 1972	MSD Board formally accepts responsibility for Regional Solid Waste Program.
December 1972	State Emergency Board authorizes in excess of \$1 million for statewide waste program including MSD authorization of \$325,000.
December 18, 1972	MSD Board selects COR-MET as engineering consultant, and Bartle-Wells as financial consultant, and approves the budget for a 10-month program.
September 14, 1973	MSD Board reviews alternate solid waste disposal methods and selects the milling/transfer system over baling, heat recovery and regional sanitary landfill systems.
May 10, 1974	MSD Board adopts the Solid Waste Plan by Ordinance No. 9.
May 24, 1974	DEQ approves the MSD Solid Waste Management Plan and makes it part of the statewide plan.
August 1, 1974	MSD implements Scrap Tire Program authorized in April of 1973.
August 30, 1974	MSD accomplishes site selection and environmental assessments for transfer/processing stations.
October 24, 1974	MSD Board approves development of Request for Proposals (RFP) for the adopted MSD system (Ordinance No. 26).
March 28, 1975	MSD Board adopts Ordinance No. 27 regulating nonprocessible solid waste disposal.
May 9, 1975	MSD Board approves Washington County Merlo Road Environmental Assessment.
June 13, 1975	MSD approves joint Resolution Nos. 17, 18 and 19 from Clackamas, Multnomah and Washington Counties.

August 1977

To obtain input from the public regarding possible landfill site locations, MSD issues a Request for Information on potential new landfills, providing a basis to develop future landfill sites in the MSD area.

August 3, 1977

The Oregon City Comprehensive Plan is modified by a decision from the Oregon City Planning Commission allowing resource recovery facilities in an M-2 district.

October 1977

Oregon City Planning Commission makes a zoning amendment change from R-1 Single Family to M-2 Heavy Industry relating to the future MSD facility.

March 1978

MSD issues Solid Waste Disposal Site Certificates to the eight area landfills. MSD commences the program of controlling solid waste flow and monitoring landfill operational activities.

August 25, 1978

MSD adopts Disposal Siting Alternatives report presented by staff providing information, findings and recommendations regarding selection of future landfill sites.

August 25, 1978

MSD staff transmits "Financeability of the Portland Project" report prepared by Merrill Lynch White Weld Capital Markets Group and provides brief discussions for contract preparations of Phase II of the resource recovery project between MSD and Publishers Paper Company. The report provides specific financing structure proposed for the facility and other information including tipping fees, amount of material to be provided, project costs, operation and maintenance costs, taxes, etc. Staff is directed to proceed with information evaluation.

September 8, 1978

Staff presents work plan for feasibility analysis for the Durham Pits as possible future landfill site, part of Disposal Siting Work Scope approved August 25, 1978.

July 1975	MSD Board selects Parker Northwest Waste Resource Company for the design, construction, management and operation of the processing facilities and authorizes contract negotiations.
August 8, 1975	MSD adopts Ordinance No. 31 modifying Solid Waste Plan (Ordinance No. 9) to two transfer/processing and one transfer station.
August 25, 1975	DEQ approves the amended MSD Solid Waste Plan.
December 1975	MSD Board signs a contract with Parker Northwest for the design, construction, management and operation of Rossman's Processing Station and the Merlo Road Transfer Station. This contract became invalid due to Parker's inability to obtain private financing of approximately \$4 million to purchase the short-term equipment.
February 1976	State Emergency Board authorizes release of \$176,000 for purchase of a land parcel near Rossman's Landfill and to facilitate judicial review of three legal issues raised by local collection service companies.
January 1977	Publishers Paper Company signs an agreement to undertake preliminary engineering for the construction and operation of steam from refuse derived fuel, and electricity from residual steam plant operations. Phase I Engineering Design of plant begins.
May 1977	The State Legislature releases \$11.4 million for the design and construction of a solid waste processing facility in Oregon City, and a transfer station in Washington County, after the three legal issues are resolved.
June 1, 1977	MSD implements a user fee at all area disposal sites to finance solid waste program.
June 1977	Publishers Paper Company commences preliminary engineering work relying primarily on the Bechtel Corporation for design and research.

October 27, 1978	Merrill Lynch White Capital Markets Group is selected as financial underwriter for resource recovery project.
October 27, 1978	Paine Webber Jackson Curtis is selected as financial consultant to MSD on the resource recovery project.
January 2, 1979	Feasibility work is on the Durham Pits site.
January 18, 1979	The new Metro Council forms a task force to review solid waste issues and to make recommendations on how to best implement Metro's solid waste program.
January 18, 1979	Council adopts a procedure for siting sanitary landfills resolution No. 79-12 amended resolution No. 79-118).
February 22, 1979	Metro Council approves preliminary investigation of three potential landfill sites: Durham, Cipole and Mira Monte Farms; and authorizes continuation of feasibility work on the Durham Pits proposed landfill site.
April 18, 1979	A second lift is proposed for the southern half of Crossman's Landfill.
June 28, 1979	State Legislature approves Senate Bill 925 allowing the State to site a landfill in Multnomah, Washington, Clackamas, Marion and Polk Counties if local jurisdictions are unable to do so.
July 12, 1979	Metro continues feasibility work on Durham Pits potential landfill site.
July 12, 1979	Metro begins bid study report--part of landfill feasibility work for Mira Monte potential landfill site.
September, 1979	Metro receives a \$400,000 grant under the EPA Urban Policy Grant Program for implementation of the resource recovery project.
October 15, 1979	Metro begins feasibility work on Portland Sand and Gravel site.

December 1979	Council adopts Resolution No. 79-117 authorizing the Executive Officer to sign the DEQ's grant/loan offer of \$1.9 million to expand the St. Johns Landfill.
December 1979	Study of Mira Monte, Cipole and Portland Sand & Gravel sites suspended.
December 19, 1979	Metro Executive Officer Rick Gustafson and DEQ Director Bill Young sign joint agreement to combine efforts in the area of landfill siting, thereby hastening the process of siting a new regional landfill.
December 1979	Metro/DEQ interagency task force forms to review potential sanitary landfill sites located by CH ₂ M HILL Consulting Engineers.
April 2, 1980	Metro enters into an agreement with the City of Portland to operate the St. Johns Landfill.
June 1980	Metro begins operating the St. Johns Landfill.
June 1980	Metro Regional Landfill Siting Advisory Committee reviews information and ranking scores of 46 sites and recommends that the Wildwood site be studied in further detail.
June 1980	DEQ grants permit to expand the St. Johns Landfill by 55 acres.
June 1980	Detailed engineering feasibility study of the Wildwood site initiated.
June 1980	Metro issues a Request for Qualification (RFQ) to design, construct and operate the proposed Energy Recovery Facility (ERF). Thirteen firms respond by submitting their qualifications.
August 1980	Five mass incineration firms of the thirteen firms submitting statements are selected to receive Request for Proposals for the ERF.

September 4, 1980	Council adopts Ordinance No. 80-100 which establishes Disposal charges at the St. Johns Landfill effective October 1, 1980.
October 1980	Metro and Publishers Paper Co. sign a 25-year energy sales contract providing for Publishers to buy all the steam from the ERF.
January 8, 1981	Council adopts Resolution No. 81-212 establishing a Waste Reduction Plan outlining policy and goals for recycling in the region.
February 1981	Metro awarded \$265,000 EPA Yard Debris grant to explore alternatives to backyard burning.
February 1981	Metro signs one-year contract with Portland Recycling Team to provide regionwide recycling services.
March 5, 1981	Council adopts Ordinance No. 81-106 extending the date for conversion of the Rossman's Landfill to a weight basis and creates additional charges at the St. Johns Landfill.
March 1981	Ways and Means Committee releases \$6.4 million in Pollution Control funds for resource recovery site preparation and construction of the Clackamas Transfer & Recycling Center.
March 1981	Metro begins operation of the DEQ's Recycling Switchboard for the tri-county area.
April 23, 1981	Council adopts Resolution No. 81-107 which establishes a temporary waiver of St. Johns Landfill charges for woody waste. Material received is processed and used for fuel in a coal fired plant.
May 1981	Detailed engineering feasibility study of the Wildwood site is completed.
May 12, 1981	Regional Landfill Siting Committee recommends Wildwood as the best site and recommends that Metro build a sanitary landfill there.

June 1981	Wheelabrator-Frye, Inc. is selected as the top ranked firm to design, build and operate the ERF.
June 1981	Oregon City Commission grants Conditional Use Permits for the construction of the resource recovery plant, steam pipeline and Clackamas Transfer & Recycling Center.
June 25, 1981	Council adopts Resolution No. 81-252 designating the Wildwood site as the region's new sanitary landfill and directing staff to obtain land use approval for the site from Multnomah County.
July 1981	Site development work for the ERF begins.
September 3, 1981	Council adopts the Disposal Franchise Ordinance. The Ordinance gives Metro authority to franchise solid waste facilities and to set rates.
September 3, 1981	Council adopts Resolution No. 81-277 to develop incentive systems to further recycling efforts by providing money for promotion, education and equipment to local individuals, organizations, businesses and jurisdictions involved in recycling.
September 3, 1981	Council adopts Resolution No. 81-272 establishing recycling guidelines for waste reduction programs at franchised solid waste facilities.
October 1981	Construction of the 55-acre expansion at the St. Johns Landfill is completed.
October 1, 1981	Council adopts Resolution No. 81-212 establishing a policy of promoting curbside collection of source separated material in southeast Portland.
October 22, 1981	Council adopts Resolution No. 81-115 which temporarily waives St. Johns Landfill charges for woody waste.
November 1981	Site development work for the ERF is substantially completed.

November 1981

The Oregon City voters reject, in a city-wide special election, an attempt to amend the City Charter to require a vote on the resource recovery facility.

November 1981

Metro submits revised application to Multnomah County requesting land use authorization for the Wildwood Landfill site.

January 1982

Metro issues first bimonthly Recycling Forum newsletter featuring articles on various recycling operations and market conditions throughout the Metro area.

February 1982

Metro renews contract with Portland Recycling Team to provide regionwide recycling services through June 1982.

March 1982

Metro begins Southeast Portland Curbside Education Project. Staff visits schools and neighborhood associations to provide information about curbside recycling. Curbside recycling brochures prepared by Metro are provided to haulers for distribution to local residences.

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