



METRO

Agenda

MEETING: METRO COUNCIL GREATEST PLACE WORK SESSION
DATE: February 20, 2008
DAY: Wednesday
TIME: 2:00 PM
PLACE: Metro Council Chamber

CALL TO ORDER AND ROLL CALL

- 2:00 PM I. Regional Infrastructure Analysis – Robin McArthur/Malu Wilkinson**
Purpose: Provide Council with status report on infrastructure costs, demands, emerging trends and next steps
- Overview of infrastructure analysis to date
 - Discussion/Next Steps
- Material: *Infrastructure Atlas (draft provided on Tuesday, Feb. 19)*
- 2:45 PM II. Integrating Local Aspiration**
Purpose: To obtain Council agreement on major milestones and process for affirming and assessing local and regional aspirations
- Overview of draft milestones and process
 - Discussion
- Material: *Draft Timeline (hand-out at meeting)*
- 3:30 PM III. Performance-Based Growth Management (PBGM) – Carl Hosticka, Chris Deffebach, Ted Reid**
Purpose: Council direction on elements of draft PBGM resolution
- Discuss memo and draft resolution
- Material: *February 12 memo from Councilor Hosticka “Performance-Based Growth Management, Draft Resolution Defining Performance” (attached)*
- 4:15 PM IV. Coordinated Public Involvement Plan for Reserves – John Williams, Ken Ray**
Purpose: Initial Council input on draft public involvement plan prior to review by LCDRC Citizen Involvement Advisory Committee
- Review and discuss draft plan
 - Confirm schedule to finalize
- Material: *Public Involvement Plan and Schedule (distributed under separate cover by Ken Ray)*


ADJOURN

M E M O R A N D U M

600 NORTHEAST GRAND AVENUE
TEL 503 797 1768

PORTLAND, OREGON 97232 2736
FAX 503 797 1930



To: Metro Council
From: Councilor Carl Hosticka 
Date: February 15, 2008
Re: Performance-Based Growth Management
Draft resolution defining performance

Colleagues,

Attached for discussion at the February 20, 2008, "Making the Greatest Place" work session is a draft resolution. The resolution, if passed, will affirm the region's definition of performance. This affirmation corresponds to the first purple box on the Making the Greatest Place Road Map ("Regional agreement on definition of performance"). It is our intention to work with MPAC and MTAC to ensure that this resolution truly represents the regional agreement envisioned on the Road Map. Consequently, when we return to Council on April 16, it is likely that there will be revisions to the language of this draft resolution and its exhibits. Please refer to the attached schedule (see reverse), which outlines our plan for soliciting input from MTAC and MPAC.

Contents of the resolution

The characteristics of successful communities that are cited in Exhibit A to the resolution should be familiar to you as they are drawn from:

- 2040 Growth Concept
- RUGGOS
- Regional Framework Plan
- The Great Communities report
- Council Goals and Objectives
- The urbanization factors found in the new reserves rule

Based on suggestions from Council, this list of characteristics has been augmented to address contemporary concerns such as the minimization of contributions to global warming.

This resolution also serves as a starting point for discussions of how to measure performance, what the region's performance targets are, and, based on those targets, how to design a decision making framework that allows the region to make course corrections when we are off track. The principles for a performance-based system are articulated in Exhibit B. These principles, with the addition of the principle that local actions matter, should be familiar to you from the Council work session held at Blue Lake last fall.

Draft timeline for consideration of resolution defining performance

General principles for the resolution:

- Provide vision statement for the region
- Reaffirm existing regional and local goals and objectives
- Add goals for contemporary issues such as global warming and equity
- Resolution will not contain indicators, measures, or benchmarks
- Resolution is intended to give initial direction for a growth management system that links long-term goals with current actions

Date	Audience	Purpose / Action
February 20, 2008	Council (work session)	Discuss purpose of resolution and plan to take to MPAC and MTAC. Solicit comments on draft resolution.
February 27, 2008		MTAC packet due for March 5 mtg.
March 5, 2008	MTAC	Introduce draft resolution and solicit comments.
March 5, 2008		Draft resolution in MPAC packet (for March 12 meeting)
March 12, 2008	MPAC	Introduce draft resolution and solicit comments.
April 2, 2008	MTAC	Review new draft of resolution. Take action to support.
April 3, 2008		File resolution with Chris Billington (for April 17 consideration by Council)
April 9, 2008	MPAC	Review new draft of resolution. Take action to support.
April 16, 2008	Council (work session)	Final discussion of draft resolution. Staff shares comments that we have heard from MTAC and MPAC
April 17, 2008	Council (regular meeting)	Formal adoption of resolution

DRAFT 4
BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF DIRECTING THE)	RESOLUTION NO. 08-????
CHIEF OPERATING OFFICER TO DEVELOP A)	
DRAFT SET OF MEASURES OF THE)	Introduced by Councilor Carl Hosticka
PERFORMANCE OF THE REGION FOR USE IN)	
A METHOD FOR MANAGING GROWTH)	
BASED UPON THE REGION'S PERFORMANCE)	
IN ACHIEVING DESIRED OUTCOMES OF THE)	
2040 GROWTH CONCEPT)	

WHEREAS, the preamble to Metro's Charter states that Metro shall undertake "...as its most important service, planning and policy making to preserve and enhance the quality of life and the environment for ourselves and future generations..."; and

WHEREAS, the concept of "quality of life" is given further clarification in the 2040 Growth Concept, the Regional Framework Plan and Council Goals and Objectives; and

WHEREAS, to ensure the preservation and enhancement of quality of life for current and future generations, growth management policies should be based upon measurable performance toward the achievement of regional goals and objectives; and

WHEREAS, Title 9 (Performance Measures) of the Urban Growth Management Functional Plan states that the Metro Council shall adopt and periodically revise performance measures to be used in evaluating and adjusting, as necessary, Metro's functional plans, the urban growth boundary, and other regional plans; and

WHEREAS, the region has an increasing ability to measure the performance of the region's efforts to realize the 2040 Growth Concept and to use performance measures and an understanding of the likely effects of different policy options to inform future growth management decisions; and

WHEREAS, state law currently requires Metro to determine the capacity of the region's urban growth boundary (UGB) every five years, using a precise methodology set forth at ORS 197.296, and to add capacity if the UGB does not have sufficient room to accommodate the next 20 years' worth of population and employment growth; and

WHEREAS, the current approach to growth management causes the region to apply a level of analytical precision inappropriate to long-range population and employment forecasts, in spite of the near certainty that housing and employment needs will change significantly during the term of the forecasts; and

WHEREAS, the current approach can unwittingly lead to allocations of land in the wrong parts of the region to meet needs that change in the short-term; and

WHEREAS, this cyclical approach has also had the effect of diverting the region's attention and resources from critical, shorter-term efforts to build livable communities within the region's centers and

corridors and, instead, has directed scarce resources to a continual analysis of need for long-term capacity from outside the UGB; and

WHEREAS, despite the passage of approximately 13 years since its adoption, support for the 2040 Growth Concept remains strong among local governments and the general public, and

WHEREAS, the 2040 Growth Concept also holds promise for addressing contemporary and pressing concerns such as the region's contributions to global warming; and

WHEREAS, in order to establish performance measures to inform future growth management decisions, the region should affirmatively state its vision of long-term success in creating a livable region and its constituent communities; and

WHEREAS, a performance-based approach to growth management will only be successful if jurisdictions throughout the region participate in its development and integrate it into their decision making; now therefore

BE IT RESOLVED that the Metro Council

1. Affirms a definition of a successful region and its constituent communities, as set forth in Exhibit A, attached hereto.
2. Commits, based on the principles articulated in Exhibit B, to working with all of our regional partners to identify the performance indicators, targets and decision making process necessary to create successful communities.

ADOPTED by the Metro Council this ____ day of _____, 2008

David Bragdon, Council President

Approved as to form:

Daniel B. Cooper, Metro Attorney

Exhibit A
To Resolution No. 08-????

A Definition of Successful Communities

Goal Statement:

Regional and local policies and actions are aligned to create the successful and sustainable communities envisioned in the 2040 Growth Concept that have the following characteristics:

- The region and its individual communities have a sense of place that makes them uniquely attractive places to live and visit
- A strong urban economy creates family wage jobs
- People have multiple viable transportation choices available that enhance communities and preserve the environment
- Communities have high quality designs that enhance people's everyday lives by encouraging social interactions and improving public safety at all hours
- People can choose from diverse housing options that are equitably distributed throughout the region
- A compact urban form with mixed uses allows people to have employment, recreation and retail options within walking distance of home
- Communities have governance and finance systems that efficiently deliver public facilities and services
- Nature can be experienced on a daily basis in urban areas
- Educational opportunities are available to attract, train and retain current and future residents
- Healthy ecological systems are integrated into the urban setting
- Healthy, productive farm and forest land creates strong rural economies
- Neighboring cities retain their unique identities
- The region's urban form and transportation options minimize contributions to global warming
- The region's compact urban form saves money on energy, public facilities and services
- Clean air and water enhance residents' health and quality of life
- People can walk to open spaces throughout the region

Exhibit B
To Resolution No. 08-????

Principles for a performance-based approach to growth management:

- Transparent decisions allow for explicit weighing of community values and desired outcomes.
- New measures analyze urban performance and the impacts of growth on a regular or continuous basis.
- Growth management decisions advance the region's 2040 Growth Concept goals by using an integrated set of policy and financial tools including public investments, UGB expansions, and other strategies.
- Local actions and policies are critical to whether or not the region realizes its goals.