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TRANSPORTATION POLICY ALTERNATIVES COMMITTEE

March 28, 2008 Metro Regional Center, 370A/B

MEMBERS PRESENT **AFFILIATION**

Sorin Garber Citizen

Elissa Gertler **Clackamas County**

Nancy Kraushaar City of Oregon City/Cities of Clackamas County

Keith Liden Citizen

Mike McKillip City of Tualatin/Cities of Washington County

Dave Nordberg DEO Louis A. Ornelas Citizen

City of Gresham Ron Papsdorf

John Reinhold Citizen

Karen Schilling Multnomah County

Phil Selinger TriMet April Siebenaler Citizen

Paul Smith City of Portland

Rian Windsheimer **ODOT**

MEMBERS ABSENT AFFILIATION

Jack Burkman WASDOT

Washington County Bret Curtis

John Hoefs C-TRAN

Susie Lahsene Port of Portland

Dean Lookingbill **SW** Washington RTC

Satvinder Sandhu **FHWA** Sreya Sarkar Citizen

ALTERNATES PRESENT AFFILIATION

Washington County Clark Berry Lynda David SW Washington RTC

Robin McCaffrey Port of Portland

GUESTS PRESENT AFFILIATION

Jonathan David City of Gresham Kate Dreyfus City of Gresham Mike McCarthy City of Tigard

Margaret Middleton City of Beaverton
Lawrence Odell Washington County
Mark Ottenad City of Wilsonville
Lidwien Rahman ODOT Region 1

Collin Roughton Coalition for a Livable Future

Ron Weinman Clackamas County
Terry Whisler City of Cornelius

STAFF

Andy Cotugno, Tom Kloster, Kim Ellis, Josh Naramore, Andy Shaw, Ted Leybold, Caleb Winter, John Mermin, Anthony Butzek, Ted Reid, Dan Kaempff, Leila Aman, Brian Harper, Pamela Blackhorse

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Andy Cotugno declared a quorum and called the meeting to order at 9:35 a.m.

He introduced and welcomed Mr. Keith Liden as the new community representative on TPAC.

2. <u>CITIZEN COMMUNICATIONS TO TPAC ON NON-AGENDA ITEMS</u>

The committee thanked Mr. Phil Selinger for his service on TPAC.

3. APPROVAL OF TPAC MINUTES FOR FEBRUARY 22, 2008

Mr. Clark Berry and Ms. Robin McCaffrey requested that the meeting minutes be corrected to remove "Andy Back and Robin McCaffrey" from the alternates present, as they did not attend the February 22nd meeting.

<u>MOTION</u>: Ms. Karen Schilling moved, Mr. Selinger seconded, to approve the February 22, 2008 meeting minutes with the attendance corrections.

<u>ACTION TAKEN</u>: With all in favor, the motion <u>passed</u>.

4. **FUTURE AGENDA ITEMS**

Future agenda items were not discussed.

5. ACTION ITEMS

5.1 Resolution No. 08-3928, For the Purpose of Certifying that the Portland Metropolitan Area is in Compliance with Federal Transportation Planning Requirements

Chair Cotugno briefly overviewed Resolution No. 08-3928 which would certify that the Portland Metropolitan Area is in compliance with the federal transportation planning requirements. Requirements satisfied include compliance with the 2035 Regional Transportation Plan (RTP), environmental justice and public involvement.

<u>MOTION</u>: Mr. Louis Ornelas moved, Mr. Dave Nordberg seconded, to approve Resolution No. 08-3928.

ACTION TAKEN: With all in favor, the motion passed.

5.2 Resolution No. 08-3929, For the Purpose of Adopting the Federal Fiscal Year 2009 Unified Planning Work Program (UPWP)

Chair Cotugno briefly overviewed Resolution No. 08-3929 which would approve the federal fiscal year 2009 Unified Planning Work Program (UPWP). He highlighted two additions/changes to the UPWP:

- The language, "Ensure impacts to other modes of transportation in the corridor are addressed," be added under the objectives section of the *Portland Streetcar Loop Project* (Pg. 59).
- The *Next Corridor* section be corrected to read, "The corridor planning priorities will be identified by the state portion of the RTP in Fall 2008 Spring 2009. Work will commence on the highest priority corridor, as identified in the RTP, in Winter 2008/09 Spring 2009" (Pg. 61).

<u>MOTION:</u> Mr. Rian Windsheimer moved, Mr. Mike McKillip seconded, to approve Resolution No. 08-3929.

Discussion: Committee members emphasized maintaining consistency with project and program acronyms throughout the UPWP.

ACTION TAKEN: With all in favor, the motion passed.

5.3 Resolution No. 08-3934 For the Purposes of Amending the 2035 Regional Transportation Plan (RTP) and 2010-13 Metropolitan Improvement Program (MTIP) to Add a Safe Routes to Schools Pedestrian Project

Mr. Ted Leybold of Metro briefly overviewed Resolution No. 08-3934, which would amend the 2035 RTP and the 2010-13 MTIP to include the Portland Safe Routes to School Pedestrian safety

projects. The City of Portland's federal Safe Routes to Schools grant will provide approximately \$500,000 in funding. In addition, Mr. Leybold noted that the project is exempt from the air quality determination consultation process and that additional documentation (Exhibit) will be added to both the 2035 RTP and 2010-13 MTIP outlining the new program.

MOTION: Mr. Paul Smith moved, Mr. Selinger seconded, to approve Resolution No. 08-3934.

ACTION TAKEN: With all in favor, the motion passed.

6. INFORMATION / DISCUSSION ITEMS

6.1 Oregon Transportation Commission (OTC) Federal Earmark Policy

Mr. Travis Brouwer of ODOT briefly overviewed the OTC's proposed federal earmark policy for the 2009 reauthorization. The OTC will provide an opportunity for local and state boards and regional advisory groups to prioritize state highway projects for the region. JPACT will have an opportunity to review these submittals and provide a recommendation to the OTC on which projects should be selected for the OTC's priority list. He indicated that \$327 million dollars in project-specific highway earmarks are available for Oregon projects. In addition, Mr. Brower noted state highway projects not submitted to the congressional delegation by the OTC would not receive advanced commitment to be fully funded by ODOT. All comments on the draft policy must be submitted to ODOT no later than April 4th.

Committee discussion included earmark project requirements (e.g. project funding and readiness), the OTC's draft two-part policy and process, local agencies' ability to leverage funds and the Columbia River Crossing (CRC) project.

6.2 RTP Investment Scenarios

Ms. Kim Ellis of Metro outlined the recommended approach for analyzing the 2035 Regional Transportation Plan (RTP) "cause and effect" transportation investment scenarios. The analysis will evaluate the effects of distinct transportation policy choices for the future of the Portland metropolitan region. The analysis will be conducted simultaneously with other *Making the Greatest Place* "Cause and Effect" land use scenarios and will be reported using the RTP Outcomes-Based Evaluation Framework currently under development. Information learned from the analysis will be used to guide the System Development Phase of the RTP Process.

Ms. Ellis highlighted the four transportation concepts to be tested in the analysis: Concept A – focus on multi-modal system connectivity, Concept B – focus on transit (HCT and regional), Concept C – focus on throughways and Concept D – focus on system management.

The committee supported the RTP investment scenario process. Discussion included prioritizing scenarios for MetroScope analysis, collaboration with other scenario efforts (e.g. RTC HCT and Metro HCT plans) and incorporating factors that measure economic and land use impacts. In

addition, staff will schedule a special MTAC/TPAC workshop that focuses on a review of MetroScope and the regional travel demand model to help members better understand each of the models.

6.3 Review of MTIP Allocation and Regional Programs

Mr. Ted Leybold of Metro (with assistance from programmatic staff) appeared before the committee and provided a presentation on the 2010-13 Regional Flexible Funds step one program allocation proposals. (Presentation, program applications and all additional handouts included in the meeting record.) The presentation included information on:

- Summary of the process (Ted Leybold)
- Step One: Regional Program Applications
 - o High Capacity Transit (HCT) Implementation (Phil Selinger & Ross Roberts)
 - o Metro Planning (Andy Cotugno)
 - o Regional Travel Options (RTO) (Caleb Winter)
 - o Transit Oriented Development (TOD) (Phil Whitmore)
 - o Transportation System Management and Operations Program (TSMO) (Tom Kloster)
 - o Willamette River Bridges (Karen Schilling)
 - o Pedestrian and Bicycle (Anthony Butzek)

Staff anticipated approximately \$67.8 million would be available for the 2012-13 MTIP cycle. Mr. Smith outlined a proposal of a base allocation for the five TriMet and Metro regionally administered program, a step two reserve for local projects, as well as additive program requests. He highlighted the gap in available MTIP funds and the affect the first step allocation process will have on available funding for local projects. Under this proposal, approximately \$8.5 million would be available to increase funding above the base for regional programs.

Staff provided information on different federal funding sources and their allocation process/criteria for regional and state bridges. Despite the amount of federal funding received, Multnomah County is still faced with a funding gap for the Sellwood Bridge. Committee members discussed allocating funds to programs (e.g. Regional Bridges) verses projects (e.g. Sellwood Bridge). Members requested proposals for a Regional Bridge and Willamette River Bridges be submitted for comparison purposes.

The committee was divided on whether a regional bike and pedestrian program should be established in the first step of the allocation process. Some members interpreted JPACT's action on a regional bike and pedestrian program as reserving a minimum funding allocation (based on historical amounts/figures) to be divided among projects during the local allocation process verses establishing a specific program in step one. In addition, members emphasized this "program" should utilize existing resources and should be a local and/or Metro responsibility.

A TPAC workshop has been scheduled for April 17th and will focus on the local project funding allocation (step two) and simplifying the local allocation process. JPACT is scheduled to adopt a list of programs and funding program in May 2008.

7. <u>ADJOURN</u>

As there was no further business, Chair Cotugno adjourned the meeting at 12:25 p.m.

Respectfully submitted,

Kelsey Newell and Pamela Blackhorse

Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR MARCH 28, 2008 The following have been included as part of the official public record:

ITEM	ТОРІС	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
6.1	Handout	N/A	Draft JPACT Reauthorization Earmark Proposal submitted by ODOT	032808t-01
6.3	Memo	3/27/08	To: TPAC and Interested Parties From: Andy Cotugno RE: Policy Issues for the Step 1 allocation of regional flexible funds	032808t-02
6.3	Chart	3/27/08	Chart entitled "Regional Flexible Fund MTIP Allocation Regional High Capacity Transit Program Funding History" distributed by TriMet	032808t-03
6.3	Handout	N/A	"20 Yr Willamette River Bridge Program" and "Willamette River Bridges Project Funding Since 2000" handouts distributed by Multnomah County	032808t-04
6.3	Table	3/28/08	Table of MTIP funding for FY 2010-11 and FY 2012-13 submitted by PDOT	032808t-05
6.3	Handout	N/A	Information on the Federal Bridge Program administered funds	032808t-06
6.3	PowerPoint	3/28/08	Regional Flexible Funds 2010-13 Step 1: Regional Program Applications	032808t-07