



METRO

Joint Policy Advisory Committee on Transportation Retreat

MINUTES

February 1, 2008

7:30 a.m. – 3:00 p.m.

Oregon Zoo, Skyline Room

MEMBERS PRESENT

Rex Burkholder, Chair
Sam Adams
James Bernard
Rob Drake
Fred Hansen
Kathryn Harrington
Robert Liberty
Lynn Peterson
Roy Rogers
Steve Stuart
Paul Thalhofer
Ted Wheeler

AFFILIATION

Metro Council
City of Portland
City of Milwaukie, representing Cities of Clackamas Co.
City of Beaverton, representing Cities of Washington Co.
TriMet
Metro Council
Metro Council
Clackamas County
Washington County
Clark County
City of Troutdale, representing Cities of Multnomah Co.
Multnomah County

ALTERNATES PRESENT

Tom Brian
Nina DeConcini
Tom Imeson
Donna Jordan
Susie Lahsene
Dean Lookingbill
Rian Windsheimer

AFFILIATION

Washington County
DEQ
Port of Portland
City of Lake Oswego
Port of Portland
SW RTC
Oregon Department of Transportation (ODOT – Region 1)

GUESTS PRESENT

Ed Abrahamson
Kenny Asher
Andy Back
Dan Bates
Clark Berry
Gretchen Buehner
David Bragdon
Roland Chalpowski
Olivia Clark
Carlotta Collette
Jesse Cornett

AFFILIATION

Multnomah County
City of Milwaukie
Washington County
City of Portland
Washington County
City of Tigard
Metro Council
City of Portland
TriMet
Metro Council
Citizen

Kathleen Cosgrove	OHSU
Danielle Cowen	Clackamas County
Adam Davis	Davis, Hibbitts & Midgall, Inc.
Aaron Deas	TriMet
Rick Finn	Port of Portland
Elissa Gertler	Clackamas County
Cam Gilmour	Clackamas County
Michael Jordan	Metro (Facilitator)
Jane Heisler	City of Lake Oswego
Nancy Kraushaar	City of Oregon City
Tom Markgraf	CRC
Sarah Masterson	Office of Congressman Earl Blumenauer
Dennis Mulvihill	Washington County
Dave Nordberg	DEQ
Lawrence Odell	Washington County
Louis Orenals	Citizen
Mark Ottenad	City of Wilsonville
Ron Papsdorf	City of Grasham
Annette Price	Port of Portland
Karl Rhode	BTA
Lynn Rust	CRC
Sreya Sarkar	Citizen
Paul Smith	City of Portland
Peggidy Yates	Multnomah County

STAFF

Andy Cotugno, Richard Brandman, Randy Tucker, Kathryn Sofich, Jon Coney, Kim Ellis, Pat Emmerson, Josh Naramore, Kelsey Newell

1. AGREEMENT ON AGENDA

Chair Rex Burkholder called the meeting to order at 7:41 a.m.

Chair Burkholder briefly overviewed the agenda. The committee approved the agenda.

2. PURSUIT OF FUNDING MEASURES

2.1 Review of Polling

Mr. Adam Davis of Davis, Hibbitts & Midgall, Inc. appeared before the committee and provided a presentation on the public opinion survey results for regional transportation. (Presentation included as part of the meeting record.) His presentation included information on:

- Research Methodology
- Top Transportation Problems
- Seriousness of Problem
- Willingness to Pay More
- General Approach
- Support and Funding for Street, Road, Highway and Bridge Projects

- Support for Neighborhood Transportation Projects
- Support and Funding for Mass Transit Projects
- Support for a Transportation Funding Package
- Observations and Conclusions

Commissioner Sam Adams addressed the primary interests and concerns of Portland citizens including the importance of light rail, green elements, congestion management, city access, sidewalks, bike boulevards and general safety.

Additional committee discussion included the speed at which accidents are cleared, tolling and the public's general consensus to maintain and enhance existing roadways.

2.2 Discussion of Options for Local, State and Regional Funding

2.2.1 Review "Straw-man" funding calendar

Mr. Richard Brandman overviewed staff's initial attempt at completing the regional transportation calendar through 2009. He briefly introduced the transportation funding calendar assignment delegated to JPACT members at the January 10th meeting. Members were asked to complete a "straw-man" funding calendar for the region for spring 2008 through fall 2011.

2.2.2 Review local funding initiatives for 2008

Mr. Andy Cotugno referred to a handout outlining Clackamas, Multnomah and Washington Counties' recently passed and/or currently contemplated local transportation funding initiatives. Types of initiatives under consideration included (but were not limited too) street maintenance and vehicle registration fees, gas taxes and system development charges.

2.2.3 Review funding calendars from JPACT members (wall chart exercise)

Facilitator Michael Jordan initiated the discussion on local, state and regional funding measures by asking jurisdiction and agency representatives to compile a combined "straw-man" calendar through Fall 2009 outlining roadway, transit and other mode funding needs. Members were asked to consider the state and regional funding schedules/levels, reauthorization, 2009 versus 2011 regional measures and so on. Responses collected will be collated and distributed at the regular February JPACT meeting.

2.2.4 Discussion – Should local measures be coordinated in anyway; are there some common themes (like emphasis on Maintenance & Preservation) and common mechanisms (like street utility fees and vehicle registration fees)?

Mr. Cotugno initiated a brief discussion on the funding responsibilities for different elements of the regional transportation system. He provided the 2035 RTP's broad definition as well as potential criteria (owner, capacity, function and place-based) to help more specifically define local, regional and state responsibilities.

Commissioner Roy Rogers stated that the regional system must be defined prior to developing regional legislative measures or securing funds. In addition, he stated that if the system is defined and agreed upon, the individual jurisdiction and agency contributions are less significant because the funds generated benefit the entire region. Commissioner Tom Brian emphasized the need to move forward with a regional package while recognizing the local and regional project components are intertwined in the funding mechanism. There could be a regional package that also included

more local projects – modeled after the Regional Parks and Open Spaces Bond Measures that passed successfully last year.

Councilor Robert Liberty acknowledged the challenge in establishing a common vision and did not feel that defining a regional system prior to developing a regional funding measure was necessary. He emphasized discussion on outcomes identified in the recent opinion survey highlighted as more pertinent to developing a regional measure.

Commissioner Lynn Peterson recommended mapping the different regional system definitions, starting with the functional-based definition and then adding 2040 places and capacity-based criteria.

Commissioner Adams recommended considering user-based criterion and reward-based criterion that rewards local governments to implement the 2040 Growth Concept.

Additional committee discussion included developing a map that illustrates the regional system, and the transit and land use connection within that definition. There is currently a mismatch between governance and use of facilities. This exercise needs to help set regional, local and state priorities. Chair Burkholder asked staff and TPAC members to provide an initial analysis of the regional system and present their findings to JPACT over the next few months.

2.2.5 Review Governor's framework for developing a state measure

Mr. Randy Tucker of Metro appeared before the committee and presented information on the 2009 state legislative session. He briefly outlined the purpose of each of the Governor's three new transportation subcommittees: Vision, Governance and Public Awareness Subcommittees.

He stated that JPACT has representation on all three subcommittees:

Vision: Chair Burkholder, Mr. Fred Hansen, Mr. Bill Wyatt

Governance: Commissioner Lynn Peterson, Council President David Bragdon, Mr. Tom Imeson

Public Awareness: TriMet Staff Olivia Clark

2.2.6 Review proposed "Principles" for the Portland area to pursue

Mr. Tucker overviewed draft metropolitan region principles for a 2009 legislative transportation funding package. Topics highlighted included strategic system investments, Oregon's livability and sustainability, economic competitiveness and flexibility and equity for local governments.

The committee discussed the importance of regional endorsement of the principles. Staff recommended developing a resolution to formally move the principles forward as a tool for JPACT's liaisons at the 2009 legislative session. In addition, members recommended further strategy coordination with the Governor's subcommittees and MPAC. Some members also recommended adding an addendum to the principles with more specifics on funding proposals.

In addition, some members presented concern with preemption and the possibility of legislators disregarding the established principles. Mr. Tucker stated that JPACT would need to address this issue in future conversations by establishing a proactive approach and vision.

2.2.7 *Discussion – How do we coordinate on developing a state measures? How do we integrate out local measures with our proposals for state measures?*

Facilitator Jordan asked members to briefly update the committee on recently passed or currently contemplated funding initiatives. The committee determined that no opportunities exist for coordination on developing a state funding campaign for the local level at this time. The mechanisms and timelines for local initiatives did not coincide.

Commissioner Peterson recommended establishing a regional transportation authority subcommittee to address the funding gaps between the MTIP and region's needs. Commissioner Wheeler supported her comments and elaborated that Metro should act as lead in the subcommittee's investigation.

The committee agreed that this investigation is necessary and should be initiated soon in order to prepare the region for the 2009 legislative session. In addition, members supported further discussion on defining regional responsibilities and establishing a consensus on the regional system. Lastly, members discussed developing media campaigns to educate the public on regional themes including the economy, livability and climate change.

3. BREAK FOR WORKING LUNCH

The committee briefly recessed for lunch.

4. WASHINGTON DC TRIP PLANNING

4.1 Federal Reauthorization

4.1.1 Overview of the National Policy and Revenue Commission recommendations

Mr. Cotugno briefly presented results from the "Report of the National Surface Transportation Policy and Revenue Study Commission: Transportation for Tomorrow" published in December 2007. Information highlighted included:

- Transit, rail and highway annual capital investment levels,
- Current and proposed federal surface transportation programs
- Characteristics of metropolitan areas over one million people

4.1.2 Identification of key issues of interest to the Portland region

Ms. Olivia Clark of TriMet briefly presented draft recommendations for the Portland region's federal transportation policy approach. The recommendations will be used to help direct discussion with federal policy makers during JPACT's annual trip to Washington, DC in March. The recommendations emphasize the region's land use and transit interconnectedness.

Committee members requested that an additional recommendation be added for policy conversation regarding the usage of existing facilities efficiently and effectively while maintain stewardship of prior investments.

The committee will take action the policy recommendations at their February 14th meeting.

4.1.3 Meetings with Reauthorization Interest Groups (trip agenda)

Ms. Clark stated that JPACT members would have an opportunity to meet with some key members of Congress, staff and stakeholders while in Washington, DC. A series of meetings have been scheduled to provide members an opportunity to tell the region's success story, offer policy and political support, and encourage innovative and creative thinking between the nexus of transportation and climate change.

Committee members recommended coordination/collaboration with members of Transportation and Infrastructure Committee, Federal Highway Administrations, Drive Less Save More and other diverse interest groups.

4.2 Discussion of Project Priorities (Resolution No. 08-3891)

4.2.1 Is everyone satisfied with the list?

Mr. Cotugno briefly overviewed the federal fiscal year 2009 appropriation request list. He highlighted the City of Sandy's request to remove their initial appropriation request for bus and facility replacement. The committee had no additional changes at this time.

4.2.2 The Columbia River Crossing project

Some committee members presented concern with the layout of the fiscal year 2009 appropriations request list; specifically in regards to the Columbia River Crossing project requests. The committee decided to remove the "grand total" line from the request list in order to clarify the projects were not organized by priority.

5. COMMITTEE OPERATIONS

5.1 JPACT Agenda Planning for 2008

Chair Burkholder briefly overviewed the proposed 2008 JPACT work program. The committee determined the following items should be added to the work program:

- Research on the regional district concept
- Proposal on common strategy on transportation finance
- Coordination on a state strategy
- Develop ballot measure for 2009
- Define the regional system and responsibilities at the local, regional and state levels
- Coordination of reauthorization strategy
- System level modeling scenarios
- Portland to Milwaukie Locally Preferred Alternative

The committee discussed having a joint MPAC and JPACT meeting to discuss the urban reserves in the spring 2008. Staff will follow-up with potential dates.

In addition, Mr. Cotugno stated that the committee would have a policy discussion on the direction of the 2010-13 MTIP cycle at their February 14th meeting.

5.2 Meeting Date (Second Thursday at 7:30 a.m.?)

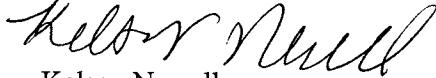
The committee decided not to change the standing JPACT meeting date and time.

Commissioner Wheeler reminded the committee that the Multnomah County Board of Commissioners meetings begin at 9:00 a.m.

6. **ADJOURN**

Seeing no further business, Chair Burkholder adjourned the retreat at 1:53 p.m.

Respectfully submitted,



Kelsey Newell
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR FEBRUARY 1, 2008

The following have been included as part of the official public record:

ITEM	TOPIC	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
2.1	PowerPoint	1/2008	Regional Transportation: Public Opinion Survey Report presented by Adam Davis	020108j-01
2.2.1	Calendar	1/10/08	Transportation funding calendar	020108j-02
2.2.2	Chart	1/2008	Recently passed or currently contemplated local transportation funding initiatives in Clackamas, Multnomah and Washington Counties	020108j-03
2.2.4	Handout	1/31/08	Funding responsibilities for different elements of the regional transportation system	020108j-04
2.2.5	Handout	N/A	List of Governor's subcommittees and Vision Subcommittee timeline	020108j-05
2.2.6	Handout	1/17/08	Metropolitan regional principles	020108j-06
4.1.1	Report	12/2007	Report of the National Surface Transportation Policy and Revenue Study Commission	020108j-07
4.1.2	Memo	1/31/2008	To: JPACT From: Olivia Clark RE: "Outside the Bob" Visits to D.C.	020108j-08
4.1.2	Handout	N/A	Recommendations on federal transportation policy from the region that works	020108j-09
4.2.2	Resolution	1/2008	Resolution No. 08-3891 and corresponding exhibit A and staff report	020108j-10
4.2.2	Chart	2007	Fiscal year 2008 appropriation request list	020108j-11
5.1	Work Plan	1/24/08	DRAFT summary of the 2008 OTC work plan	020108j-12
5.1	Work Program	1/2008	2008 JPACT work program	020108j-13