



METRO

Agenda

MEETING: METRO COUNCIL WORK SESSION
DATE: March 25, 2008
DAY: Tuesday
TIME: 2:00 PM
PLACE: Metro Council Chamber

CALL TO ORDER AND ROLL CALL

- | | | | |
|----------------|-----------|---|--------------|
| 2:00 PM | 1. | DISCUSSION OF AGENDA FOR COUNCIL REGULAR MEETING, MARCH 27, 2008/ADMINISTRATIVE/CHIEF OPERATING OFFICER COMMUNICATIONS | |
| 2:15 PM | 2. | CONNECTING GREEN: TRAILS | Wetter |
| 2:45 PM | 3. | NATURE IN NEIGHBORHOODS GRANT UPDATE | Geddes |
| 3:15 PM | 4. | BREAK | |
| 3:20 PM | 5. | TITLE 4 INDUSTRIAL AREAS COMPLIANCE | Oeser/Valone |
| 3:50 PM | 6. | METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) TWO STEP PROCESS | Cotugno |
| 4:20 PM | 7. | COUNCIL BRIEFINGS/COMMUNICATION | |

ADJOURN

CONNECTING GREEN TRAILS

Metro Council Work Session
Tuesday, March 25, 2008
Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: March 25, 2008 Time: 2:45 Length: 30 minutes

Presentation Title: Connecting Green: Trails

Department: Primarily Council, Planning, Parks, Public Affairs

Presenters: Wetter, Kloster, Cassin, Bebb, Kent

ISSUE & BACKGROUND

The Council approved a Council Project that directed staff to “define and implement” Connecting Green. The Trails element of Connecting Green has been defined and has matured to the point that a separate Council Project Proposal for Connecting Green Trails is warranted. This work session is to review progress to date, next steps and the Council Project that is proposed.

Key issues:

- A high profile Blue Ribbon Committee will be convened soon. Councilors may get questions and need to have current information on the committee’s scope and meeting plan. The engagement may involve a trip to Copenhagen and Amsterdam.
- Connecting Green Trails will likely result in an agenda for the federal transportation reauthorization in 2010, as well as other major funding sources. The Council can play an important role in ensuring that the Blue Ribbon Committee’s work is coordinated with Metro’s other policy and funding agendas.

OPTIONS AVAILABLE

None at this time. A Council Project proposal and resolution will be considered by the Council at a future date.

IMPLICATIONS AND SUGGESTIONS

QUESTION(S) PRESENTED FOR CONSIDERATION

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION Yes No
DRAFT IS ATTACHED Yes No

NATURE IN NEIGHBORHOODS GRANT UPDATE

Metro Council Work Session
Tuesday, March 25, 2008
Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: March 25, 2008 Time: 2:45pm Length: 30 minutes
Presentation Title: Nature in Neighborhoods grant program update/information sharing
Department: Parks – Nature in Neighborhoods
Presenters: Janelle Geddes – Stacey Triplett

ISSUE & BACKGROUND

The Metro Council is soon to award the 3rd round of Nature in Neighborhoods grant funding to support community engagement around watershed health through restoration and education. This program in the recent two granting cycles has leveraged approximately \$3.60 for every dollar invested. In total, Metro has awarded \$980,000 towards these efforts throughout the region.

This work session is to provide a brief status report of the program, an update of the current round of grant applications scheduled to be awarded in early May, some of the emerging stories and trends, existing project highlights and to discuss briefly next steps for the program.

OPTIONS AVAILABLE

n/a

IMPLICATIONS AND SUGGESTIONS

QUESTION(S) PRESENTED FOR CONSIDERATION

1. Should the Nature in Neighborhoods Restoration and Enhancement Grant program continue beyond this funding cycle?

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION __Yes **xx** No
DRAFT IS ATTACHED __Yes __No *not applicable*

Agenda Item Number 5.0

TITLE 4 INDUSTRIAL AREAS COMPLIANCE

Metro Council Work Session
Tuesday, March 25, 2008
Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: March 25, 2008 Time: Length: 30 min
Presentation Title: Urban Growth Management Functional Plan Title 4 Compliance
Department: Planning
Presenters: Sherry Oeser & Ray Valone

ISSUE & BACKGROUND

The Regional Framework Plan calls for a strong economic climate in this region by balancing economic growth throughout the region and by encouraging the efficient use of land for industrial and commercial uses. To improve the region's economic climate, Title 4 of the Functional Plan requires local governments to provide and protect the supply of sites for jobs as well as to protect the capacity and efficiency of the region's transportation system to move goods and services. As part of the June 2004 urban growth boundary (UGB) decision to add employment land, the Council amended Title 4 and limited the types and scale of non-industrial uses in Regionally Significant Industrial Areas (RSIAs) and Industrial Areas. The Council and the Land Conservation and Development Commission (LCDC) relied upon these limits on non-industrial uses to provide some of the needed capacity for industrial use and to reduce the need to expand the UGB.

To comply with the new Title 4 requirements, local governments with either a designated RSIA or Industrial Area need to review and, if necessary, revise their land use regulations and submit documentation. The original deadline for compliance with Title 4 was July 22, 2007, two years after acknowledgement by the state Land Conservation and Development Commission of the Council's decision.

Staff intended to send a memo to local jurisdictions in early 2007 summarizing compliance requirements and deadlines. However, to respond to Council's expressed desire to move to a different system of compliance, the Chief Operating Officer sent a memo to mayors, county commission chairs, city and county administrators, and planning directors in November 2007. This memo outlined a new approach to functional plan compliance that integrates compliance with performance measures. A copy of that memo is attached.

The cities of Hillsboro and Portland submitted either revised regulations or a request for an extension of the compliance deadline by the original deadline. Staff have worked with the other local governments to ascertain whether they have revised their regulations or whether they will request a deadline extension.

Of the 21 jurisdictions that have either an RSIA or an Industrial Area, five are submitting documentation of their revised regulations, 13 are requesting extensions, and three have not responded definitively about whether they will request an extension or submit documentation. A summary is attached.

The process for an extension request is spelled out in Title 8 of the Function Plan: the Council holds a public hearing to consider the request and notifies the appropriate city or county, MPAC, the Department of Land Conservation and Development, and anyone requesting notification. The Council may grant an extension if it finds that 1) the city or county is making progress toward complying with the requirement, or 2) there is good cause for failure to meet the deadline for compliance. The Council may establish conditions for the extension and must issue an order on the request.

OPTIONS AVAILABLE

Because most local governments are requesting deadline extensions, staff is proposing to bundle all of the extension requests into one resolution and to hold one public hearing on all of the requests. It is currently the intent of staff to recommend a new compliance deadline based on conversations with each local government which means that each jurisdiction may have a different deadline.

Another option would be to bring individual resolutions to the Council with separate public hearings.

A third option is for Council to amend the original ordinance, though this would be a more lengthy process and require submission to the state LCDC for approval.

IMPLICATIONS AND SUGGESTIONS

Local governments are making progress in complying with Title 4 requirements. The extension is allowed under Metro Code and would not adversely affect protection of Regionally Significant Industrial Areas or industrial areas.

QUESTION(S) PRESENTED FOR CONSIDERATION

Does the Council agree with the staff recommendation to bundle extension requests?

Does the Council agree with the potential of having separate deadlines for each jurisdiction?

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION Yes No
DRAFT IS ATTACHED Yes No



METRO

November 28, 2007

TO: Mayors and County Commission Chairs
City and County Administrators
Planning Directors

FROM: Michael Jordan, Chief Operating Officer 

RE: Integrating Urban Growth Management Functional Plan Compliance and
Performance Measures

The Urban Growth Management Functional Plan, originally adopted unanimously by the Metro Policy Advisory Committee and the Metro Council in 1996, regulates how local governments implement the 2040 Growth Concept. Local governments in the region are required to comply with the Plan's provisions and each year Metro is required to submit a compliance report to the Metro Council detailing each local government's compliance with the Functional Plan.

Elected officials and staff from throughout the region have identified several issues with the current approach to compliance.

- Compliance requirements tend to be focused more on reporting rather than a more substantive evaluation of whether and how 2040 is being implemented.
- Many of the requirements in the Functional Plan are prescriptive. Local governments want more flexibility to meet regional goals.
- Local governments in the region have limited staff resources.

With the New Look at Regional Choices/Making the Greatest Place and Performance Measures projects underway at Metro, now is an appropriate time to revisit how Metro approaches compliance. During the next two years, Metro will be working with you through the Metro Policy Advisory Committee and with your staff through the Metro Technical Advisory Committee to integrate compliance with performance standards. The goal of this endeavor is to develop and use performance standards to evaluate progress in implementing the 2040 Growth Concept.

As a result, Metro will suspend certain Functional Plan reporting requirements, revise Functional Plan titles as needed, continue current compliance requirements for the most recent changes including Title 4 (Industrial and Employment Areas) and Title 13 (Nature in Neighborhoods), and change the annual compliance report. These changes and what local jurisdictions need to do are detailed in the attached sheet.

I believe that integrating compliance with performance measures will result in a more meaningful evaluation and assessment of how the region as a whole is achieving the goals set out in the 2040 Growth Concept. I look forward to continuing our work together.

Attachment 1 – Urban Growth Management Functional Plan Compliance Changes

Functional Plan Title	Requirement	Action
Title 1 Housing and Employment Accommodation	Annual dwelling unit and job capacity report – Metro Code 3.07.120(D)	Temporarily suspend report – local governments do not need to send in annual report
Title 1 Housing and Employment Accommodation	Biennial report on actual density of new residential density per net developed acre – Metro Code 3.07.140(D)	Temporarily suspend report – local governments do not need to send in biennial report
Title 2 Regional Parking Policy	Annual report on number and location of new parking spaces – Metro Code 3.07.220(D)	Temporarily suspend report – local governments do not need to send in annual report
Title 3 Water Quality and Flood Management		Metro staff will continue to work with the three jurisdictions that are not in compliance with the Water Quality Performance Standards
Title 4 Industrial and other Employment Areas	Protection of Regionally Significant Industrial Areas – limit size and location of retail commercial uses – Metro Code 3.07.420	Deadline for action was July 22, 2007 for jurisdictions that have Regionally Significant Industrial Areas. Those jurisdictions must either submit information showing they have met requirement or submit a request to extend the deadline to Metro
Title 4 Industrial and other Employment Areas	Protection of Industrial Areas – limit new buildings for retail commercial uses – Metro Code 3.07.430	Deadline for action was July 22, 2007 for jurisdictions that have Industrial Areas. Those jurisdictions must either submit information showing they have met requirement or submit a request to extend the deadline to Metro
Title 4 Industrial and other Employment Areas	Map Amendment Process – Metro Code 3.07.450	Continue requiring amendments to the Title 4 Employment and Industrial Areas map
Title 6 Central City, Regional Centers, Town Centers and Station Communities	Development strategy -- Metro Code 3.07.620	Eliminate December 31, 2007 deadline – Metro staff will be working with local government staff to assist and evaluate development strategies
Title 6 Central City, Regional Centers, Town Centers and Station Communities	Biennial progress report – Metro Code 3.07.650	Suspend reporting requirement – Metro staff will be working with local government staff to evaluate centers progress
Title 7 Housing Choice	Affordable Housing Supply – Metro Code. 3.07.740(B)	Temporarily suspend reporting requirement
Title 11 Planning for New Urban Areas	Concept planning – Metro Code 3.07.1120	Continue concept planning for all areas brought into the UGB since 2002
Title 13 Nature in Neighborhoods	Application to Riparian Habitat and Upland Wildlife Areas and Comprehensive Plan Amendments – Metro Code 3.07.1330	Maintain compliance deadlines of March 13, 2007 for Tualatin Basin Natural Resources Coordinating Committee (TBNRCC) members and January 5, 2009 for non-TBNRCC members
Title 13 Nature in Neighborhoods	Report on progress in using voluntary and incentive based education, acquisition, and restoration habitat protection – 3.07.1360(C)	Move deadline to March 15, 2008 to correspond with DEQ TMDL deadline

Urban Growth Management Functional Plan Title 4 Compliance Update

Jurisdictions Requesting Extensions:

- Beaverton
- Damascus
- Fairview
- Gresham
- Happy Valley
- Lake Oswego
- Milwaukie
- Portland
- Sherwood
- Tigard
- Troutdale
- Wilsonville
- Wood Village

Jurisdictions submitting documentation for compliance:

- Clackamas County
- Cornelius
- Hillsboro
- Oregon City
- Tualatin

Waiting for definitive response:

- Durham
- Forest Grove
- Washington County

Agenda Item Number 6.0

**METROPOLITAN TRANSPORTATION IMPROVEMENT
PROGRAM (MTIP) TWO STEP PROCESS**

Metro Council Work Session
Tuesday, March 25, 2008
Metro Council Chamber

METRO COUNCIL

Work Session Worksheet

Presentation Date: March 25, 2008

Time: 3:50 p.m.

Length: 30 minutes

Presentation Title: Transportation Priorities policy direction for final cut of candidate projects

Department: Planning

Presenters: Andy Cotugno

ISSUE & BACKGROUND

The policy update to the 2010-13 MTIP has directed technical staff to develop a two-step process for the allocation of regional flexible transportation funds. The first step would be to consider the allocation of funding to regional programs prior to solicitation of applications for locally administered projects.

To maintain a schedule that remains coordinated with the consideration of ODOT administered funding programs, a recommendation on the funding of regional programs is needed at the April TPAC and May JPACT meetings.

The policy report defines that consideration will be given in the first step to Metro Planning, the Intelligent Transportation Systems, Transit Oriented Development, and Regional Travel Options programs, High Capacity Transit implementation, Willamette River Bridges, and a potential Pedestrian and Bicycle program.

Approximately \$67.8 million of regional flexible funds will be allocated to regional programs and locally administered projects in the upcoming funding cycle. These are funds that will become available for programs and projects during the federal fiscal years of 2012 and 2013.

OPTIONS AVAILABLE

The Metro Council will consider adopting the JPACT action on the allocation of regional flexible funding in May. At that time, Council members need to agree that the funding allocation process, including the split of funding between regional transportation programs and locally administered projects, effectively implements the policy objectives of the regional flexible fund program. At this time, staff will review with County the candidate allocations and the historical amount allocated.

In May, the Council may wish to provide direction to Metro staff and Council JPACT members on the proposed scope and funding requests for regional programs.

IMPLICATIONS AND SUGGESTIONS

The allocation of regional flexible funds to regional programs impacts how the allocation of funding addresses the policy objectives of the regional flexible funding program (to be considered for Metro Council adoption March 20, 2008). It will also affect funding remaining for allocation to locally administered projects.

Some of the regional programs fund Metro staff to perform a planning or project development service or to administer the program. The programs funded and the level of funding, therefore, will impact future Metro budgets and staffing levels.

QUESTION(S) PRESENTED FOR CONSIDERATION

1. Are the regional program applications for regional flexible funding of appropriate scope and cost?

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION __ Yes **No**
DRAFT IS ATTACHED __ Yes __ No

SCHEDULE FOR WORK SESSION

Department Director/Head Approval _____

Chief Operating Officer Approval _____