

Agenda

Date: February 14, 1980

Day: Thursday

Time: 7:30 p.m.

Place: Council Chamber

Handwritten notes: accessibility of traffic, \* notice to persons appearing at meeting, informal council item?

CALL TO ORDER (7:30)

- 1. INTRODUCTIONS
2. WRITTEN COMMUNICATIONS TO COUNCIL
3. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS
4. MINUTES OF MEETING OF DECEMBER 20, 1979 (7:35)\*

5. REPORTS

- 5.1 Report from Executive Officer (7:40)\*
5.2 Council Committee Reports (8:00)\*

6. PUBLIC HEARING (8:30)\*

Handwritten note: Substitute

- 6.1 Ordinance No. 80-84, Submitting Metropolitan Service District Zoo Serial Levies (3 levies) (First Reading) (8:30)\*
6.2 Ordinance No. 80-85, Submitting Metropolitan Service District Zoo Serial Levies (2 levies) (First Reading) (8:35)\*

7. OLD BUSINESS

- 7.1 Ordinance No. 80-82, Transferring Appropriations Within Funds for FY 1981 Metropolitan Service District Budget (Second Reading) (9:00)\*
7.2 Ordinance No. 80-83, Establishing Procedures for Filling Vacancies in Elective Offices (Second Reading) (9:15)\*

ANNOUNCEMENTS

ADJOURNMENT (9:30)\*

\* Times proposed are suggested - actual time for consideration of agenda items may vary.

MINUTES OF THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

December 20, 1979

Councilors in Attendance

Chairman Mike Burton  
Vice Chairman Donna Stuhr  
Coun. Charles Williamson  
Coun. Craig Berkman  
Coun. Corky Kirkpatrick  
Coun. Jack Deines  
Coun. Jane Rhodes  
Coun. Betty Schedeen  
Coun. Caroline Miller  
Coun. Cindy Banzer  
Coun. Gene Peterson  
Coun. Marge Kafoury

Others in Attendance

Mr. Lynn Dingler  
Mr. Frank Angelo  
Mr. Douglas Allen  
Mr. Poly Schedeen  
Mr. Ken Tollenaar  
Mr. Paul Bay  
Mr. Carl Wilson  
Mr. Winston Kurth  
Mr. Rick Gleason  
Mr. Steven Fisher  
Mr. Dale Morrow  
Mr. Ted Spence  
Mr. David Lawrence  
Ms. Renny Vowell

In Attendance

Executive Officer Rick Gustafson

Staff in Attendance

Mr. Denton U. Kent  
Mr. Andrew Jordan  
Mr. William Ockert  
Mr. John LaRiviere  
Ms. Peg Henwood  
Mr. Andrew Cotugno  
Mr. Wayne Coppel  
Ms. Michele Wilder  
Ms. Priscilla Ditewig  
Mr. Bob Haas  
Ms. Berta Delman  
Ms. Sue Klobertanz  
Mr. Tom O'Connor  
Ms. Marilyn Holstrom  
Mr. John Gregory  
Mr. Merle Irvine  
Ms. Mary Carder

Metro Council  
Minutes of December 20, 1979

CALL TO ORDER

After declaration of a quorum, the December 20, 1979, meeting of the Council of the Metropolitan Service District (Metro) was called to order by Presiding Officer Michael Burton at 7:30 p.m. in the Council Chamber of the Metropolitan Service district at 527 S. W. Hall Street, Portland, Oregon 97201.

1. INTRODUCTIONS

There were no introductions.

2. WRITTEN COMMUNICATIONS TO THE COUNCIL

Chairman Burton said that he received a letter from Jerry Powell of the Solid Waste Committee saying that he wished to resign. Chairman Burton suggested that this matter be referred to the Committee for suggestions for a new appointment.

Chairman Burton said that Northwest Oregon Health Systems had sent a letter indicating that they intended to file application with the Department of Health, Education and Welfare requesting continuation of their designation as the health services organization for Oregon. He said that he would refer this letter to the Chief Administrative Officer for follow-up.

Chairman Burton continued that he had received a letter from the National Association of Regional Councils saying that they were in the process of enlarging their Metropolitan Council Advisory Committee. They asked Metro review of a report and recommendation by January 4. Chairman Burton suggested that Coun. Kirkpatrick be designated to serve as representative for Region X. With Council consensus he would appointed Coun. Kirkpatrick as a representative and as alternate he designated the Executive Officer.

Chairman Burton said a letter had been directed to Metro concerning a landfill at N. E. 75th and Killingsworth. Councilors had received copies of that letter.

3. CITIZEN COMMUNICATIONS TO THE COUNCIL ON NON-AGENDA ITEMS

Ms. Renny Vowell said she was attending the meeting as a concerned citizen. She asked to speak in regard to selection of Durham Pit. She asked about the current status of this site.

Chairman Burton said that there was an item on the agenda which related to this matter and asked if she would wait until that time to speak.

Metro Council  
Minutes of December 20, 1979

4. CONSENT AGENDA

4.1 Minutes of meeting of November 20, 1979.

4.2 A-95 Review directly related to Metro.

Coun. Stuhr moved, seconded by Coun. Schedeen, that the items on the Consent Agenda be approved.

Coun. Rhodes said she had several comments and corrections regarding the minutes. She said that on the bottom of page 2 there was a reference to a representative to Multnomah County Community Action Agency (MCCAA) and that the fourth line did not make sense. She suggested that it be corrected to state "requesting that MCCAA inform Metro when regional issues are on their agenda, so that the Council may send a representative to those meetings." On page 5, paragraph 2, regarding a discussion of an umbrella ordinance for drainage, Coun. Rhodes said it was not made clear in that the LID was changed to restrict it to strictly drainage and this was done to accommodate the local concerns. She was not sure in the last sentence of the second paragraph what was meant because the LID assessments would certainly be used for the Johnson Creek problem. On page 6, the second paragraph regarding groundwater in Multnomah County, statement #4 was not correct.

Coun. Peterson said that he had previously contacted the Clerk of the Council with suggestions about corrections in this section and had realized that there had been two consecutive Council meetings concerning this issue. This item referred to the first meeting and the comments made here were correct. At a subsequent meeting a different conversation had ensued and this would be recorded in those minutes.

Question was called on the motion. With amendments made, all Councilors present voted aye. The motion carried unanimously.

5. REPORTS

5.1 Report from Executive Officer.

Chief Administrative Officer Kent said that the Executive Officer had been detained and would be present a little later in the meeting, therefore, he would make the Executive Report.

Mr. Kent said that Chairman Burton had appeared on Elaine Cogan's radio show and that he had done an excellent job in his comments about the new Metro government.

Metro Council  
Minutes of December 20, 1979

With regard to the Urban Growth Boundary, Mr. Kent said that a historic process had resulted in an LCDC vote to approve an Urban Growth Boundary for the region. He said that no one should feel that the controversy surrounding the issue in any way diminished the final result. He complimented Mr. Sitzman and Mr. Bartlett for their exemplary work over a long period of time, which resulted in approval of the Boundary. Mr. Kent said staff had received very good support from each of the Councilors and thanked them for the amount of time they had given. He said this was a great step forward and that Metro would be acknowledged nationally for its achievements in this area.

Mr. Kent said a status report on the affirmative action plan had been included in the Councilors packets. The plan is on file in the Metro office.

Staff is in the process of preparing information concerning Metro's accomplishments for the first fiscal year of operation. A draft report will be circulated to Councilors and staff would appreciate their review and comment prior to publication of the report.

Coun. Banzer asked Mr. Kent concerning H.B. 2328 which specifically deleted the right of Metro Councilors or the Executive Officer to have a 12 word ballot slogan. She said she had checked with the Secretary of State's office and that they were not aware that this had gone through. She asked that the General Counsel report at the next informal meeting why this had happened without Council not being aware it had occurred.

## 5.2. Council Committee Reports

JPACT: Coun. Williamson reported that JPACT had met since the last Council meeting. There were several items on the agenda which related to transportation. Coun. Williamson said that the Committee would like to remove from the agenda the item relating to the Metropolitan Reserve. Chairman Burton agreed that this item be removed, since there was no objection from anyone on the Council.

Planning and Development Committee: Coun. Kafoury said the Planning and Development Committee had nothing to report. The Committee had forwarded an item that would appear later on the agenda.

Ways and Means Committee: Coun. Kirkpatrick said the Ways and Means Committee had circulated a report to the Council which was in the packet. She said that on January 15 the

Metro Council  
Minutes of December 20, 1979

Ways and Means Committee would meet again and would study a draft ordinance for filling vacant Council positions.

Coun. Kirkpatrick said that Ms. Holstrom had presented a staff recommendation for restructuring the Local Officials Advisory Committee (LOAC), which had been approved by Steering Committee. The Committee suggested that LOAC get involved in the A-95 Review. The Ways and Means Committee had discussed this proposal.

Coun. Kirkpatrick said the Committee had discussed the budget schedule and had asked that all committees wishing to present items for consideration put them in priority status because they would be listed that way. According to the budget schedule, staff will start creating a budget January 24. If Council members determine the need to meet, the Ways and Means Committee will try to schedule a meeting.

The Committee had looked at the audit and had made a recommendation that will come up on the agenda at a later time. They had discussed changing the Committee structure and there was an indication that some members of the Council might propose changes.

The Ways and Means Committee voted to postpone any Committee changes until February.

Zoo Committee: Coun. Banzer said the Council had before it a document from the Zoo Committee which contained recommendations for proposals for public subsidy of Zoo Operations and Capital Improvements. She said this would be discussed at the next informal meeting of the Council. The Committee had formulated recommendations around the Task Force recommendations on how to proceed with funding beyond Zoo and general Metro needs.

Chairman Burton said the Finance Committee report would be discussed at the informal meeting on January 10.

There was further discussion of the Zoo Committee report. Coun. Banzer said that a suggestion for foundation funding was included in the plan. The Committee felt that this should be aggressively pursued.

Solid Waste/Public Facilities: Coun. Berkman said the Solid Waste/Public Facilities Committee had met and discussed a number of items which should be of interest to the Council. He asked Coun. Rhodes to summarize the status of the Johnson Creek activities. Coun. Rhodes said

Metro Council  
Minutes of December 20, 1979

an ordinance is on the agenda which deals with development guidelines. The Gresham City Council had unanimously approved support of the LID. She said the Committee is still looking at the legal aspects and it may be possible that it will be necessary to have three LIDs.

Coun. Berkman said there were several items later on the agenda which had been reviewed by the Solid Waste/Public Facilities Committee. The Committee heard a presentation from persons seeking commitment of a site for a landfill at 122nd. The Committee received a report from the Corps of Engineers concerning dredging of the Willamette River. This will be presented to the Council with a request for authorization to release the reports, along with the other Metro study reports, for public review and comment. Other items considered by the Committee included a proposal to site a landfill near Mira Monte. The Public Facilities Committee had voted to suspend any further work at that site, pending resolution of a number of questions.

Coun. Berkman said that the Executive Officer had several meetings with the DEQ staff regarding a Memorandum of Agreement between DEQ and Metro. Coun. Berkman urged Council support for the Memorandum of Agreement which was signed by the Executive Officer and Mr. Bill Young of the DEQ. Coun. Berkman said that this Memorandum of Agreement represented an excellent step forward in the process of landfill siting. This was an outstanding way to place emphasis on working with the DEQ to find a site outside the Metro boundaries.

Coun. Berkman referred to a letter from DEQ in which he said there was no indication that the DEQ had environmental concerns in reference to gravel pits for use as landfill sites. He understood from the letter that the DEQ would prefer to look in a cooperative way at other alternatives, based on more clearly defined criteria, before coming back to the gravel pit sites.

Chairman Burton said he understood that, under this Memorandum of Agreement, Metro would not be looking at gravel pits. Coun. Berkman agreed that that was correct.

Coun. Kafoury said that it was her understanding that the schedule indicated that Metro should have a site in operation by February of 1983 and that Metro is behind in that schedule. Coun. Berkman agreed that Metro is behind and said that emphasis is being placed on expansion of St. Johns Landfill, predicated on a requirement of EPA that Metro will have a landfill sited and approved by

Metro Council  
Minutes of December 20, 1979

1984. The possibility of going forward with resource recovery could positively impact this situation and take a little pressure off. The City Council of Portland has resolved that, with the amount of waste flow coming into the St. Johns Landfill from outside the metropolitan region, they will not allow any waste from outside the metropolitan boundary in that landfill. It will be necessary to have a site identified and begin the process of getting approval in the next calendar year, specifically in the next six months.

Coun. Peterson asked if, within the next few months, primary emphasis will be placed on looking for potential landfill sites outside the Urban Growth Boundary. Mr. Irvine said that staff had met with members of DEQ to outline the next three-month program. There was discussion of the possibility of siting potential landfills outside Metro's boundary. The meetings had been very encouraging.

5.3 Fiscal Year 1979 Audit Report

This item was heard later in the meeting.

6. PUBLIC HEARINGS

6.1 Ordinance No. 79-81, Adopting the Interim Johnson Creek Basin Stormwater Runoff Plan (First Reading).

It having been ascertained that it was the consensus of the Council to do so, the Clerk read Ordinance No. 79-81 the first time by title only.

Coun. Rhodes explained that the Ordinance adopts a functional plan rather than a rule. The investigation undertaken by the Metro staff and the Council Committee indicated that adoption of an Interim Functional Plan was a preferred way of implementing the Johnson Creek Interim Development Guidelines. Since five or six jurisdictions have already adopted development guidelines, the decision was made that the plan would be incorporated into the Ordinance. The Task Force has not reviewed the Ordinance but has approved it in substance and has always supported the guidelines.

Coun. Kirkpatrick asked if the Task Force had prepared a model ordinance for those jurisdictions who wished to adopt such an ordinance. Coun. Rhodes said that they had not--that Happy Valley had requested that Metro prepare an ordinance for their use. When this has been done, it can be used as a model ordinance.



Metro Council  
Minutes of December 20, 1979

The public hearing was opened. There being no one who wished to speak at this time, the public hearing was closed.

There was no motion made at this hearing. A motion for adoption will be made at the next Council meeting.

A short break was taken.

7. NEW BUSINESS

7.1 Resolution No. 79-110, Granting Variances to Metro Waste Disposal Code to Multnomah County.

Coun. Deines moved, seconded by Coun. Kafoury, that Resolution No. 79-110 be adopted.

Coun. Berkman said that the Management Summary summarizes very completely the issues the Committee discussed with Multnomah County. One aspect of the report was that the Council should take note of the concern expressed by Couns. Rhodes and Deines in reference to adequate notice to immediately effected property owners. The Committee had received assurance that the people who lived within the perimeters involved would be notified; therefore, the Committee supported the Resolution.

Chairman Burton questioned the removal of a requirement for a 30-day public hearing. Coun. Berkman said it was his understanding that discussions in reference to the site had been going on for a number of months and there had been an opportunity for citizen involvement in those counties. A specific question as to the project now before the Council had been spoken to and notice would be provided to those individuals immediately affected. This would be sufficient to meet the requirements.

Chairman Burton said that it was not clear that this would allow public comment. After further discussion Coun. Miller asked to make some suggestions to deal with the problem. She asked for assurances that concerns would come to the Council as written. With respect to public notice, notice could go out immediately and the notice could include the name of Metro and provide information so that the public could contact staff to assure that Council would be aware of any problems immediately.

Coun. Miller moved, seconded by Coun. Rhodes, that the County be requested to send out notices, effective immediately.

Metro Council  
Minutes of December 20, 1979

Coun. Berkman asked if the notices which were sent out immediately should have specific times citizens could respond to Metro, as well as to the County. Coun. Miller said this response should be only to Metro. Mr. Irvine said the staff had requested that the County place Metro's name and telephone number on anything that they sent out.

There was further discussion of this matter. Coun. Kafoury said it seemed the County had advertised this project at great length. She questioned whether, if in that notice, there was a discussion of the fact that materials would be moved and there would be digging. Coun. Peterson said that, according to the County, the people had been notified. They had had public hearings and an opportunity for neighbors to express their views.

A vote was taken on the amendment. All Councilors present voting aye, the motion carried unanimously.

Vote on Resolution No. 79-110 as amended. All Councilors present voting aye, the motion carried unanimously.

5.3 Fiscal Year 1979 Audit Report.

Chairman Burton said that copies of the Audit Report had been distributed to the Council and the Ways and Means Committee had reviewed the report. No action was required by the Council at this time. He reminded the Council that the audit is required by law. As part of their role the auditors have presented a Management Letter to the Council with a recommendation for adjustments. The Ways and Means Committee had reviewed the staff report and had endorsed the approach presented by staff. Corrective measures are already being taken.

Mr. Jim Savage of Coopers and Lybrand introduced Mrs. Ann Hawkins who had been the auditor in charge on this project. He said this was a difficult audit in that CRAG and MSD had merged. Subsequent to the merger the CRAG audit had to be done at the same time the new Metro budget process started. At that time the accounting department was understaffed, which put a great deal of burden on the staff people. Mr. Savage thought the Council should understand this when it read the management letter.

Chairman Burton thought that at the Ways and Means Committee one major concern was the question of inventorying and that this had not been done. Mr. Savage said that CRAG and MSD had not had much in the way of fixed assets until they acquired the Zoo. The City of Portland had an

Metro Council  
Minutes of December 20, 1979

adequate record but this record has not been kept up-to-date by Metro. Mr. Savage suggested that Metro have the responsibility to carry accountability of those assets. He said the inventory was extremely important. Councilors questioned Mr. Savage further about various aspects of the audit and how it was conducted.

Mr. Kent said it was staff intent to, as a normal part of the audit, start in May of this year. An interim report would be provided prior to the end of the fiscal year. Mr. Savage said that the auditors would schedule interim work in April or May and could have a report to the Council by the latter part of June.

There was no action necessary on this item.

7.2 Resolution No. 79-111, Authorizing Funds for McLoughlin Blvd. Corridor Project.

Coun. Miller moved, seconded by Coun. Williamson, that Resolution No. 79-111 be adopted.

Coun. Williamson said the Joint Policy Advisory Committee on Transportation (JPACT) had unanimously recommended adoption of this Resolution. He said all affected jurisdictions had forwarded resolutions approving this project.

Mr. Gustafson said he felt that staff deserved a great deal of credit and that this project represented a decision five or six months ahead of schedule. The staff has recommended that Council approve preliminary engineering so that the project may be forwarded to Oregon Department of Transportation (ODOT). It will be necessary to find the required local matching funds. In the Resolution the Council requested the Oregon Transportation Commission to provide the matching funds.

Mr. Doug Allen, 2247 S. E. 51st Street, read from a document concerning the Banfield Freeway and said he hoped that the insight provided by the Banfield experience might contribute to the Council decision. He felt that light rail should be included in the McLoughlin Corridor and that the suggested project was completely inadequate for transportation planning in the 1980's.

Mr. Ockert explained that light rail had been evaluated and that it was found it could not solve the transportation problems, whereas the proposed concept, including HOV, would solve the problems.

Metro Council  
Minutes of December 20, 1979

Coun. Miller told Mr. Allen that there would be extensive public hearings through the ODOT proceedings and that she hoped that Mr. Allen would be in attendance at those hearings.

Coun. Williamson explained that the Resolution stated that the option of light rail would be preserved with the project. This action represents a model for improvement over the longer period of time.

Council continued discussion of the report. It was pointed out that one of the advantages of this proposal was that, while it provided for improvement of the road system, it did not preclude options.

Question was called on the motion. All Councilors present voting aye, the motion carried unanimously.

7.3 Resolution No. 79-112, Including the Portland Traction Company Right-of-Way in the Study of Transportation Alternatives in the Southern Corridor.

Coun. Williamson moved, seconded by Coun. Stuhr, that Resolution No. 79-112 be adopted.

Coun. Williamson said that the Portland Traction Company Right-of-Way had been abandoned for a number of years. The current owners are interested in selling the property and Tri-Met, Clackamas County and various citizens groups were concerned that the potential light rail route might be lost to the public. A systems analysis conducted by Metro staff placed the implementation of a southern rail route far in the future. Tri-Met has requested that Metro evaluate the utility of purchasing this right-of-way and reserving it for future development of light rail transit. Both TPAC and JPACT have approved this recommendation and have recommended adoption of the attached resolution.

There was discussion by the Council of the proposal to purchase the right-of-way.

Coun. Williamson declared a potential conflict of interest.

Mr. Ockert pointed out that this would not only concern whether the right-of-way should be preserved, but would involve a determination of whether this would be an appropriate place for light rail.

Question called on the motion. All Councilors present

Metro Council  
Minutes of December 20, 1979

voting aye, the motion carried unanimously.

7.4 Resolution No. 79-113, Proceeding Into Phase II Planning of the Westside Transitway Program.

Coun. Berkman moved, seconded by Coun. Kafoury, that Resolution No. 79-113 be adopted.

Mr. Norman Griffith, attorney, spoke, proposing that an alternate route should be studied which would run by way of a tunnel to Garden Home along Multnomah Blvd. Mr. Griffith asked that this route be studied in more detail. There was Council discussion of Mr. Griffith's proposal.

Mr. Bob Bothman of Oregon Department of Transportation suggested that the study could take a look at Mr. Griffith's proposal as part of the alignment on Multnomah Blvd. Coun. Williamson thought this option could be examined further within the bounds of the existing resolution. Coun. Miller said she would vote for the resolution with the understanding that staff will once again look at the tunnel issue.

Question called on the motion. All Councilors present voting aye, the motion carried unanimously.

7.5 Resolution No. 79-114, this item was removed from the Agenda at the request of JPACT.

7.6 Resolution No. 79-115, Commenting on Draft Transportation Improvement Program (TIP) and Draft for Determination of Air Quality Consistency for the Urban Areas of Clark County.

Coun. Kafoury moved, seconded by Coun. Williamson, that Resolution No. 79-115 be adopted.

Through the Agenda Management Summary, Council was informed that each metropolitan planning organization prepares a TIP describing a projects program for its planning area. Coordination of these documents is set forth in the Metro Regional Planning Council Memorandum of Agreement. JPACT has reviewed this Resolution and recommends adoption.

Question called on the motion. All Councilors present voting aye, the motion carried unanimously.

7.7 Resolution No. 79-116, Cornelius Compliance Acknowledgment Request.

Metro Council  
Minutes of December 20, 1979

Coun. Miller moved, seconded by Coun. Kafoury, that Resolution No. 79-116 be adopted.

Coun. Kafoury reported that the issues had been resolved and, therefore, the Committee had recommended approval.

Question called on the motion. All Councilors present voting aye, the motion carried unanimously.

- 7.8 Resolution No. 79-117, Authorizing Executive Officer to Sign Grant/Loan Offer and Acceptance for Expansion of the St. Johns Landfill.

Coun. Kafoury moved, seconded by Coun. Williamson, that Resolution No. 79-117 be adopted.

Mr. Irvine reported to the Council that Metro in 1976 had received approximately \$11.4 million of Pollution Control Bonds from the State Emergency Board. These funds were allocated for implementation of a resource recovery facility. The Emergency Board required that all loan funds be spent prior to receiving any grant funds. To-date Metro has received \$2.1 million of the original allocation. The City of Portland has requested a commitment of construction funds to expand the St. Johns Landfill. The DEQ has indicated that the St. Johns expansion costs are eligible for State Pollution Control Bond funds. These funds must be provided from Metro's allocation. Since the St. Johns Landfill expansion costs were not included in the allocation it will be necessary to request an increase to cover the \$1.9 million. This request will be made when staff determines the amount of additional funding for Metro's solid waste facilities. Adoption of the Resolution will facilitate expansion of the St. Johns Landfill and is consistent with Metro's Solid Waste Management Plan.

Council discussed the recommendation. Coun. Berkman said he would support this motion, but felt that Metro should have control over the facilities and should set the tipping fees throughout the area. It was his understanding that the Portland City Council was not willing to give Metro that authority at this time. Perhaps if a rider was attached that they should repay this loan, it would give Metro the opportunity to get some of these problems ironed out.

Coun. Kafoury moved, seconded by Coun. Williamson, that Resolution No. 79-117 be amended to include such language.

Minutes of December 20, 1979

Chairman Burton said he had very serious questions about this procedure. He felt that the Council was extending the life of the St. Johns Landfill another ten years without making provision for improvement of the site. Chairman Burton moved that this motion be held over until the meeting of January 24. Coun. Miller said there was already a motion on the floor.

Chairman Burton then moved to table. A vote was taken on that motion. The motion failed.

Coun. Kafoury moved, seconded by Coun. Williamson, to amend the resolution to include a paragraph that would speak to entering into a contract with the City of Portland to repay the amount of money being loaned to Portland for a landfill.

Coun. Williamson said he would be willing to make a motion to postpone, after discussion.

Coun. Rhodes said the contract was questioned in the Committee meeting and she had asked about the possibility of attaching strings. At that time she was told that this was a function of the Executive Officer and that it would definitely be a part of the loan.

Mr. Irvine explained that attaching strings at this time such as controlling site operations, could cause more harm because he did not believe the City Council was in a position to turn over management of the landfill to Metro and that this might stall landfill expansion. A new contract would go out for the operation and would be effective in June, 1980.

Coun. Berkman asked Mr. Irvine and Mr. Gustafson if the amendment offered by Coun. Kafoury would give an opportunity to look into a tipping fee as a method of repayment by the City; if this approach could be used to reopen that discussion and get uniform fees throughout.

Mr. Gustafson said that the City of Portland had been very sympathetic to Metro's need to establish uniform rates.

Question called on the motion for amendment. All Councilors present voting aye, the motion carried unanimously.

Chairman Burton asked to propose some amendments. He would ask that the Council wait on this matter until they could be more specific as to what the Metro Landfill

Metro Council  
Minutes of December 20, 1979

Siting Policy was going to be. He hoped that the Landfill Siting Policy would address some very specific items.

There was further Council discussion of the matter. Coun. Peterson suggested that the Executive Officer simply add the word "improvement." It would be adequate if this was inserted in the first BE IT RESOLVED on the second page, with a similar insertion in the second WHEREAS.

Mr. Irvine said that staff had to approve all contracts for the actual work that is being done and that he could certainly agree to bring those before the Council so that the Council would be fully apprised of issues or concerns.

Coun. Stuhr asked if the City of Portland had a problem with regard to the shredder.

Chairman Burton said that he would entertain a motion directing the Executive Officer to come back with a contract.

Coun. Peterson moved, seconded by Coun. Williamson, to amend the Resolution in the second WHEREAS, to insert after the word "expansion" "and improvement of the design and operation" and insert similar language on the first BE IT RESOLVED on the last line after the word "expanding."

All Councilors present voting aye, the motion carried unanimously.

Question called on the motion as amended. All Councilors present voted aye, except Chairman Burton who was opposed. The motion carried.

Coun. Berkman said that the Executive Officer had signed a Memorandum of Agreement with the staff of DEQ. He offered a Resolution modifying the procedure for siting sanitary landfills in accordance with the Memorandum of Agreement.

Coun. Berkman moved, seconded by Coun. Kafoury, that Resolution No. 79-118, Modifying the Procedure for Siting Sanitary Landfills, be adopted.

Coun. Rhodes said the Committee had not seen the Resolution, but it did discuss and approve the concept.

Coun. Kafoury said she endorsed the Resolution, but she would like to have some idea what the Advisory Committee membership was at some point in the future. Coun. Berkman suggested that staff come back to the Council with a



Metro Council  
Minutes of December 20, 1979

recommendation as to how the Siting Advisory Committee should be structured with a request for Council approval.

Mr. Gustafson clarified that there is one Siting Advisory Committee for every site identified.

Question called on the motion. All Councilors present voting aye, the motion carried unanimously. Coun. Banzer abstained from voting.

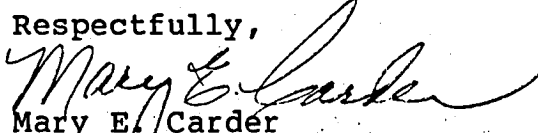
Coun. Rhodes moved, seconded by Coun. Berkman, that the Council give a vote of confidence in support of the Memorandum of Agreement made between staff of Metro and staff of DEQ. All Councilors voting aye, the motion carried unanimously.

ANNOUNCEMENTS

Chairman Burton announced that at the next Council meeting there would be an election of new officers. He said that, on the informal agenda, the only matter of business would be the Finance Task Force report.

There being no further business to come before the Council, the meeting was adjourned.

Respectfully,

  
Mary E. Carder  
Clerk of the Council

MC/gl  
6701/87

There are no directly related A-95 Reports

---

Solid Waste/Public Facilities  
Council Committee Meeting

**Metropolitan Service District**  
527 SW Hall Portland, Oregon 97201 503/221-1646

## *Agenda*

---

*Date:* January 29, 1980

*Day:* Tuesday

*Time:* 3:00 p.m.

*Place:* Metro office, Room "C"

Meeting report of December 18, 1979 and January 15, 1980

### PUBLIC FACILITIES

- I. Task Force Recommendation on Johnson Creek LID - Discussion
  - a. Schedule
  - b. Boundary
  - c. Assessment Formula

### SOLID WASTE

- II. Solid Waste Policy Alternatives Committee membership
- III. Regional Landfill Siting Committee membership
- IV. Waste Reduction Task Force

## MEETING REPORT

DATE OF MEETING: January 15, 1980

GROUP/SUBJECT: Solid Waste/Public Facilities  
Council Committee

PERSONS ATTENDING: Councilors: Jack Deines, Gene  
Peterson, Jane Rhodes

STAFF: Rick Gustafson, Merle Irvine,  
Cary Jackson, John LaRiviere

GUESTS: Ed Stritzke

MEDIA: None

### SUMMARY:

The Meeting Report of December 18, 1979, will be discussed at the Committee's next meeting.

Vice Chairman Deines announced that the Solid Waste/Public Facilities Council Committee would adjourn to Executive Session to discuss contract negotiations relative to the Resource Recovery Project.

Coun. Rhodes presented a brief report regarding Johnson Creek and the recent flooding. She stated that a proposal was being prepared to approach the State Emergency Board for funds to remove some obstacles ie. sand bars from the creek bottom to improve flow characteristics. In addition, she announced that the second reading of the ordinance regarding the Johnson Creek Storm Water Basin Plan is scheduled for January 24, 1980, and that to her knowledge there was no opposition.

John LaRiviere discussed the proposed resolution, 80-1, for the purpose of directing the Executive Officer to prepare preliminary plans and specifications for flood control and pollution abatement improvements in the Johnson Creek Basin. Coun. Rhodes noted that the reference to the City of Gresham should be omitted since they have not approved the resolution regarding interim guidelines for storm water runoff management. She further noted that the City of Milwaukie has approved the resolution and should be included in paragraph three. Also, the City of Milwaukie should be included in paragraph four since they have requested the formation of a Johnson Creek Local Improvement District. According to Mr. LaRiviere funds to prepare plans and preliminary engineering estimates and specifications will be realized from the loans received from local jurisdictions. It was moved by Coun. Rhodes and seconded

SOLID WASTE/PUBLIC FACILITIES COUNCIL COMMITTEE

January 15, 1980

Page 2

by Coun. Peterson that Resolution 80-1 be forwarded to the full Council with a recommendation of due pass. Motion passed unanimously.

Mr. Irvine discussed the status of scale purchase and operation for the St. Johns landfill. As a member of the task force overseeing the development of engineering and operational plans for the expansion of the St. Johns site, he indicated that the City was considering having a separate contractor operate the front gate and a separate contractor operating the landfill itself. In addition, the City will change the method of charging for solid waste disposal from the current volume basis to one of weight. This conversion is an integral part of implementing Metro's Solid Waste Management Plan. To facilitate this, Metro has issued a call for bids for the automatic scale system and anticipates awarding a contract by February 1, 1980. The estimated cost for the new automatic system, which includes equipment, installation and renovation of the gate house, is estimated to cost \$206,000. Mr. Irvine stated that \$300,000 of the original \$11.4 million allocated by the State Emergency Board was for the purpose of purchasing an automatic scale system.

Mr. Irvine also announced that the Executive Officer will appear at the City of Portland informal council meeting to be held on January 22, at 9:30 a.m. to discuss the status of Metro's Solid Waste Management Plan. It is the intent to broach the subject of Metro's operating the front gate as well as activating the contract developed in 1978 for the operation of the entire landfill. He pointed out that if the City is not receptive to Metro's involvement in the operation of either the front gate or the landfill a decision must be made regarding awarding the scale contract prior to February 1.

As a result of modifying the Landfill Siting Procedures it is necessary to appoint a new Regional Landfill Siting Committee. A discussion was held regarding the membership and it was decided to inquire whether or not members of the previous Local Siting Advisory Committees wish to participate. It was also the consensus of Council Committee that the Regional Siting Committee be limited to 12-15 members and should be comprised of at least three members from each county within Metro's boundary and three members residing outside of Metro's boundary. The later to be suggested by DEQ.

Mr. Irvine distributed applications received for membership of Metro's Solid Waste Policy Alternatives Committee. The Council Committee agreed to recommend persons to the SWPAC at their next meeting, February 5, 1980.

Meeting report prepared by Merle Irvine.

WASHINGTON PARK ZOO

TO: Metro Council  
FROM: Zoo Committee  
DATE: January 28, 1980  
RE: CORRECTION IN ZOO COMMITTEE REPORT  
DATED DECEMBER 20, 1979

---

Beginning on the fourth line of page three of the Zoo Committee report entitled "Recommendations to Metro Council on Public Subsidy of Zoo's Operations and Capital Improvements", the sentence should read: "Based on this information, the Committee felt that the electorate - with a highly visible campaign - would support an annual tax of 21¢ per \$1,000 of assessed value or \$10.50 on a house assessed at \$50,000."

AMR:amn

ZOO COMMITTEE (Metro Council)

January 17, 1980  
Metro Council Chambers

Present: Cindy Banzer, Chairperson; Councilor Betty Schedeen; Councilor  
Craig Berkman

Staff: Warren Iliff, McKay Rich, Marie Nelson

Zoo Levy

McKay Rich and Warren Iliff presented projected Zoo budgets that would require levy amounts from \$2.7 to \$3 million if enterprise revenues are also used for operations. A list of capital construction projects for the next levy period was also presented. Mr. Iliff explained that projected costs not provided on the list of capital items would be made available at the January 22nd Zoo Committee meeting.

The Committee established the goals of using simple wording on the levy ballot and making as much of the levy as possible eligible for state tax relief. Chairperson Banzer proposed that the levy support the Zoo's total operating costs. Voters would be informed that any new construction projects would be supported by Zoo enterprise revenues. This may also simplify ballot wording, she said, since the levy would not be designed to fund capital projects. Councilors Schedeen and Berkman agreed with the strategy.

The Committee also felt it important that voters realize the levy cost to them would be about \$10 for a home assessed at \$50,000. Councilor Berkman stressed that since the levy campaign committee has little funds with which to campaign, information presented in the voters' pamphlet, the ballot title and the questions posed on the ballot must be simply worded to appeal to the voters.

Councilor Schedeen thought Metro should seek a \$5 million levy in May. If that amount is not approved by the voters, it could be reduced in later elections, she said.

Mr. Iliff will investigate with legal counsel ballot questions and possible ballot titles. He will report his findings to the Committee at the next meeting.

ZOO COMMITTEE (Metro Council)

January 23, 1980  
Zoo Conference Room

Present: Cindy Banzer, Chairperson; Councilor Craig Berkman

Staff: Denton Kent, Charlie Shell, Warren Iliff, McKay Rich, Jack McGowan, Jim McAdoo, Julie Bieberle, Marie Nelson

Zoo Levy

At the January 17, 1980, Zoo Committee meeting, the Committee established the goal of using simple wording on the levy ballot and making as much of the levy as possible eligible for state tax relief. The Committee and staff continued the discussion of possible ballot alternatives to realize the above goal.

McKay Rich reported that \$4.7 million was needed per year in the next levy period to continue operating the Zoo, including the capital improvement program. If a \$2 million capital levy were sought, \$2.7 million would be needed for the balance of the operating costs, he said.

Chairperson Banzer stressed the importance of deciding how much the levy should be, what type of levy, the wording of the ballot title and the date of the election as soon as possible. This would allow people to actively campaign. She wanted to be prepared to make a resolution to the Council at their February 14th meeting. She also requested that staff prepare a calendar of "levy events" which would culminate with the filing date for the levy.

Chairperson Banzer requested that staff discuss the ballot alternatives with legal counsel and that after staff's meeting with TSCC, the Committee be briefed on the outcome of the meeting. This briefing will take place immediately before the January 24th Council meeting.

Metro Audit

Chairperson Banzer expressed concern regarding the recent auditor's report. The auditors indicated the Zoo had no up-to-date inventory of fixed assets and no ability to relate costs to revenue centers, she said. Charlie Shell responded that the present computer system has no capacity to handle these two functions. However, he said the concerns would be addressed in fiscal year 1982-83 as projects to be considered in the budget request.



## Introduction of Jim McAdoo

McKay Rich introduced Jim McAdoo, the newly hired Manager of the Buildings and Grounds Division, to the Zoo Committee. Chairperson Banzer welcomed McAdoo to the Zoo staff and expressed her faith that he would perform well in the highly responsible position.

## Zoo Admissions Policy Alternatives

Jack McGowan circulated a prepared report to the Committee on proposed alternatives for admissions (memo dated January 22, 1980).

McGowan proposed that no changes be instituted to the current dual admission policy until after January, 1981. Any change to this policy before the levy election could result in a negative backlash that might adversely affect the passage of the Zoo levy, he said. However, the dual admission policy still posed problems with long lines on busy days. McGowan proposed that a person be hired at minimum wage to walk the line and verify each visitor's resident status. Upon each verification, the visitor would be given a color coded chit which would be given to the cashier at the time of entrance. McGowan proposed that this policy be instituted in time for this spring and summer season.

Chairperson Banzer was responsive to the idea and requested that McGowan prepare a report to the Committee on estimated expenditures for this program.

Chairperson Banzer was also supportive of McGowan's proposal regarding convention discount packages for tour groups. Tours would be arranged by travel agents, the tour would be charged at the regular admission rate, and 20% of the total admission rates would be paid the agent booking the tour group.

## Adopt An Animal Program Status Report

Judy Bieberle reported that since the inception of the Adopt An Animal program, the Zoo has received over \$20,500 from 412 "Zoo Parents". One-half of the adoption packets were mailed last week and the rest will be mailed by the end of next week, Bieberle said.

This Thursday, a representative from the Esco Corporation would be at the Zoo to present a \$2,000 check for the adoption of Esco-Mo, one of the polar bears. The media has been invited to witness this event and Bieberle plans to kick off a special campaign to encourage area corporations to adopt larger Zoo animals at that time.

Including Esco's \$2,000 check, total revenue received for the Adopt An Animal program totals about 25% of the \$88,000 goal for 1980, Bieberle reported.

Chairperson Banzer said she was very pleased with the public's response to the program and commended Bieberle on the good job she is doing.

---

## *Agenda*

---

*Date:* February 11, 1980

*Day:* Tuesday

*Time:* 5:30 p.m.

*Place:* Conference Room C

### CALL TO ORDER

1. INTRODUCTIONS
2. WRITTEN COMMUNICATIONS
3. CITIZEN COMMENTS ON NON-AGENDA ITEMS
4. APPROVAL OF MINUTES
5. REPORTS AND BUSINESS
  - 5.1 First Annual Report of the Land Market PAC (60 min.)
  - 5.2 Beaverton Acknowledgment Review (15 min.)
  - 5.3 Plan Review Progress Report (10 min.)
  - 5.4 Land PAC Recommendations on New Members (5 min.)
  - 5.5 1981 Budget (30 min.)

MEETING REPORT

DATE OF MEETING: January 16, 1980

GROUP/SUBJECT: Planning and Development Council Committee

PERSONS ATTENDING: Couns., Marge Kafoury, Jane Rhodes, Gene Peterson, Cindy Banzer, Corky Kirkpatrick

Staff: Jim Sitzman, Jill Hinckley, Mike Butts

Guests: Mark Greenfield, Gail Brown-Arend, Dick Kuczek

SUMMARY:

Agenda Item 5.1 - Discussion of Housing Goals and Objectives

Mark Greenfield, Dick Kuczek and Gail Brown-Arend presented to the Committee for discussion a draft of housing goals and policies prepared by a subcommittee of the Housing Policy Alternatives Committee. Committee members offered a variety of comments, focusing primarily on the importance of (1) preserving the existing housing stock as a source of low income housing and preserving the quality of existing neighborhoods, (2) emphasizing the need for higher density new housing, particularly multi-family housing as it affects both housing costs and the efficient use of land within the UGB. Mr. Greenfield indicated that many of the Committee's concerns had already been addressed by recent revisions to the draft or were consistent with the subcommittee's intent, although revisions in actual language might still be needed. He remarked that generally the HPAC subcommittee found the Committee's comments very helpful.

Agenda Item 5.3 - Milwaukie Acknowledgment Review

Mike Butts presented an overview of the City of Milwaukie's plan. Mike noted that a number of plan amendments are slated for adoption prior to Metro Council action which addresses deficiencies identified during the acknowledgment review process. A motion was made and seconded to accept the staff recommendation of approval based on the assumption that the pending amendments will be adopted. Motion passed unanimously.

The other two items on the agenda, Economic Development Program and Annual Amendment Process were postponed to a future meeting.

COPIES TO: Metro Councilors

WRITTEN BY: Jill Hinckley and Mike Butts

A G E N D A   M A N A G E M E N T   S U M M A R Y

TO: Metro Council  
FROM: Executive Officer  
SUBJECT: Submitting Metropolitan Service District Zoo Serial Levies

I. RECOMMENDATIONS:

- A. ACTION REQUESTED: Adopt either Ordinance No. 80-84 or 80-85, and table the ordinance not adopted.
- B. POLICY IMPACT: Each ordinance contains ballot measures for Zoo serial levies for the May Primary election.
- C. BUDGET IMPACT: Ordinance No. 80-84 would provide Zoo operations funding for three years and capital funding for five years. Ordinance No. 80-85 would provide Zoo operations funding only for three years.

II. ANALYSIS:

- A. BACKGROUND: The current five-year Zoo levy expires in 1981. The two ordinances presented herewith constitute two alternative approaches toward continued Zoo funding. Under the first approach (Ordinance No. 80-84), three questions would be asked of the voters, funds for both operation and capital expenditures would be sought from the voters, and enterprise revenues would be devoted to operations. Under the second approach, two questions would be asked of the voters, only operation funds would be sought. Capital expenditures would be funded entirely from enterprise revenues.
- B. ALTERNATIVES CONSIDERED: Several alternatives were considered by the Finance Task Force, including options on levies and tax base measures for Metro as a whole.
- C. CONCLUSION: The two alternatives proposed in the two ordinances are devoted entirely to Zoo funding. The Council should select the most desirable approach and adopt one of the two proposed ordinances.

AJ/gl  
6862/92  
2/14/80

(3 levies)

BEFORE THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING	)	ORDINANCE NO. <u>80-84</u>
METROPOLITAN SERVICE DISTRICT	)	
ZOO SERIAL LEVIES	)	Introduced by the
	)	Ways and Means Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Zoo Serial Levy Ordinance" and may be so cited and pleaded and shall be cited herein as "this ordinance."

Section 2. Definitions

A. "Council" means the Council of the Metropolitan Service District.

B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.

C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310 (5).

Section 3. Findings

A. ORS 268.310 (5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "(F)or the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all

taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 40 percent of its total revenues from a serial levy that will expire at the end of FY 1981.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. During fiscal years 1982 through 1984 property tax revenues in the total amount of \$8,200,000 for the three-year period will be needed to fund the portion of Zoo operating expenses that will exceed gate receipts and concession revenues.

G. During fiscal years 1982 through 1986 property tax revenues in the amount of \$10,000,000 will be required to fund planned capital expenditures.

#### Section 4. Purpose

The purposes of this ordinance are:

A. To provide for the health and welfare of District residents by providing for the maintenance and operation of the Zoo.

B. To approve submission of two three-year operating serial levies and a five-year capital serial levy to the voters on May 20, 1980, the revenues of which will be used for purposes permitted under ORS 268.310 (5) and described in Section 6 of this ordinance,

and to pay the costs of holding the election.

Section 5. Submission of Tax Levy

A. The Council approves and hereby directs that a three-year operating serial levy of \$2,000,000 each year for three years, a total of \$6,000,000 for the three-year period, be submitted to the voters on May 20, 1980. This levy shall be submitted separately from the operating levy in subparagraph B of this Section so that it may qualify for the partial State payment provided by 1979 Or. Laws ch. 241.

B. The Council approves and hereby directs that a three-year operating serial levy of \$733,333 each year for three years, a total of \$2,200,000 for the three-year period, be submitted to the voters on May 20, 1980.

C. The Council approves and hereby directs that a five-year capital serial levy of \$2,000,000 each year for five years, a total of \$10,000,000 for the five-year period, be submitted to the voters on May 20, 1980.

Section 6. Ballot Titles

A. The ballot titles for the levies described in Section 5 of this ordinance shall be as follows:

---

SERIAL LEVY,  
PARTIALLY STATE FINANCED,  
FOR ZOO OPERATIONS

QUESTION: Shall the Metropolitan Service District levy \$2,000,000, partially State financed, each year for three years for operation of the Zoo?

PURPOSE: This levy authorizes the Metropolitan Service District to serially levy \$2,000,000 each year for three years for a total over the three-year period of



\$6,000,000 property tax outside the six percent limitation specified in Article XI, Section 11 of the Oregon Constitution. Proceeds from the levy would be used entirely to support operation and maintenance of the Zoo, and no portion of the levy would be used for capital construction.

**EXPLANATION:** The Washington Park Zoo is owned and operated by the Metropolitan Service District. In 1976, the voters of the District approved a five-year serial levy for Zoo operations and maintenance of \$10,000,000; \$2,000,000 each year for five years. That levy expires in 1981.

This proposed levy would provide \$2,000,000 for continued Zoo operations each year for three years; a total of \$6,000,000. The levy would begin in 1981 and expire in 1984. No provision is made in this levy for inflation and operation cost increases over the current funding level. A levy to offset such cost increases during the three-year period is being submitted as a separate measure.

If this measure is approved, the \$6,000,000 will be partially funded by the State of Oregon. Such partial State funding is contingent upon voter approval of Ballot Measure # \_\_\_\_\_ which, if approved, would provide partial State funding of local levies for operations.

---

SERIAL LEVY,  
WITHOUT STATE FINANCING,  
FOR ZOO OPERATIONS

**QUESTION:** Shall the Metropolitan Service District levy \$733,333 each year for three years for operation of the Washington Park Zoo?

**PURPOSE:** This levy authorizes the Metropolitan Service District to serially levy \$733,333 each year for three years for a total over the three-year period of \$2,200,000 property tax outside the six percent limitation specified in Article XI, Section 11 of the Oregon Constitution. Proceeds from the levy would be used entirely to support operation and maintenance of the Zoo, and no portion of the levy would be used for capital construction.

**EXPLANATION:** The Washington Park Zoo is owned and operated by the Metropolitan Service District. In 1976, the voters

of the District approved a five-year serial levy for Zoo operations and maintenance of \$10,000,000; \$2,000,00 each year for five years. That levy expires in 1981. A measure to continue that \$2,000,000 per year levy until 1984 is being submitted as a separate measure.

This proposed levy would provide \$733,333 for Zoo operations each year for three years; a total of \$2,200,000 over the three-year period from 1981 to 1984. These funds, together with anticipated gate and concession revenues, would enable the Zoo to provide the same level of service which is currently being provided, by offsetting cost increases due to inflation, and would provide for the operation of new animal exhibits proposed for completion during the three-year period.

If this measure is approved, \$2,200,000 of taxes levied will be totally financed by local taxpayers without any partial state payment.

---

SERIAL LEVY,  
WITHOUT STATE FINANCING,  
FOR ZOO CAPITAL CONSTRUCTION

- QUESTION:** Shall the Metropolitan Service District levy \$2,000,000 each year for five years for capital construction of exhibits at the Washington Park Zoo?
- PURPOSE:** This levy authorizes the Metropolitan Service District to serially levy \$2,000,000 each year for five years for a total over the five-year period of \$10,000,000 property tax outside the six percent limitation specified in Article XI, Section 11 of the Oregon Constitution. Proceeds from the levy would be used entirely for capital construction and renovation of animal housing and exhibit facilities at the Washington Park Zoo.
- EXPLANATION:** The Washington Park Zoo is owned and operated by the Metropolitan Service District. The District proposes the following construction projects at the Zoo during the period 1981 to 1986:
1. construction of exhibit of Alaskan animals,
  2. major renovation of the primate house,
  3. completion of the beaver and otter exhibit,

4. renovation of the penguin facility, and
5. construction of an exhibit of "African Plains" animals.
6. Construction of a reptile facility.

The proceeds of this levy would be used to finance the above construction projects and minor renovation of existing exhibits. This levy would begin in 1981 and expire in 1986.

If this measure is approved, \$10,000,000 of taxes levied will be totally financed by local taxpayers without any partial state payment.

---

B. The above Ballot Titles shall be filed with the Director of Records and Elections of Multnomah County not later than March 11, 1980.

ADOPTED by the Council of the Metropolitan Service District  
this \_\_\_\_ day of \_\_\_\_\_, 1980.

---

Presiding Officer

ATTEST:

---

Clerk of the Council

AJ/gl  
6844/92

(2 levies)

BEFORE THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING )  
METROPOLITAN SERVICE DISTRICT )  
ZOO SERIAL LEVIES )  
 )

ORDINANCE NO. 80-85  
Introduced by the  
Ways and Means Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Zoo Serial Levy Ordinance" and may be so cited and pleaded and shall be cited herein as "this ordinance."

Section 2. Definitions

- A. "Council" means the Council of the Metropolitan Service District.
- B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.
- C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310 (5).

Section 3. Findings

- A. ORS 268.310 (5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."
- B. ORS 268.315 provides that "(F)or the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all

taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 40 percent of its total revenues from a serial levy that will expire at the end of FY 1981.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. During fiscal years 1982 through 1984 property tax revenues in the total amount of \$13,900,000 for the three-year period will be needed to fund Zoo operating expenses.

#### Section 4. Purpose

The purposes of this ordinance are:

A. To provide for the health and welfare of District residents by providing for the maintenance and operation of the Zoo.

B. To approve submission of two three-year operating serial levies to the voters on May 20, 1980, the revenues of which will be used for purposes permitted under ORS 268.310 (5) and to pay the costs of holding the election.

#### Section 5. Submission of Tax Levy

A. The Council approves and hereby directs that a three-year operating serial levy of \$2,000,000 each year for three years, a total of \$6,000,000 for the three-year period, be submitted to the

voters on May 20, 1980. This levy shall be submitted separately from the operating levy in subparagraph B of this Section so that it may qualify for the partial State payment provided by 1979 Or. Laws ch. 241.

B. The Council approves and hereby directs that a three-year operating serial levy of \$2,633,333 each year for three years, a total of \$7,900,000 for the three-year period, be submitted to the voters on May 20, 1980.

Section 6. Ballot Titles

A. The Ballot Titles for the levies described in Section 5 of this ordinance shall be as follows:

---

SERIAL LEVY,  
PARTIALLY STATE FINANCED,  
FOR ZOO OPERATIONS

**QUESTION:** Shall the Metropolitan Service District levy \$2,000,000, partially State financed, each year for three years for operation of the Zoo?

**PURPOSE:** This levy authorizes the Metropolitan Service District to serially levy \$2,000,000 each year for three years for a total over the three-year period of \$6,000,000 property tax outside the six percent limitation specified in Article XI, Section 11 of the Oregon Constitution. Proceeds from the levy would be used entirely to support operation and maintenance of the Zoo, and no portion of the levy would be used for capital construction.

**EXPLANATION:** The Washington Park Zoo is owned and operated by the Metropolitan Service District. In 1976, the voters of the District approved a five-year serial levy for Zoo operations and maintenance of \$10,000,000; \$2,000,000 each year for five years. That levy expires in 1981.

This proposed levy would provide \$2,000,000 for continued Zoo operations each year for three years; a total of \$6,000,000. The levy would begin in 1981 and expire in 1984. No provision is made in this

levy for inflation and operation cost increases over the current funding level. A levy to offset such cost increases during the three-year period is being submitted as a separate measure.

If this measure is approved, the \$6,000,000 will be partially funded by the State of Oregon. Such partial State funding is contingent upon voter approval of Ballot Measure # \_\_\_\_\_ which, if approved, would provide partial State funding of local levies for operations.

---

SERIAL LEVY,  
WITHOUT STATE FINANCING,  
FOR ZOO OPERATIONS

**QUESTION:** Shall the Metropolitan Service District levy \$2,633,333 each year for three years for operation of the Washington Park Zoo?

**PURPOSE:** This levy authorizes the Metropolitan Service District to serially levy \$2,633,333 each year for three years for a total over the three-year period of \$7,900,000 property tax outside the six percent limitation specified in Article XI, Section 11 of the Oregon Constitution. Proceeds from the levy would be used entirely to support operation and maintenance of the Zoo, and no portion of the levy would be used for capital construction.

**EXPLANATION:** The Washington Park Zoo is owned and operated by the Metropolitan Service District. In 1976, the voters of the District approved a five-year serial levy for Zoo operations and maintenance of \$10,000,000; \$2,000,00 each year for five years. That levy expires in 1981. A measure to continue that \$2,000,000 per year levy until 1984 is being submitted as a separate measure.

This proposed levy would provide \$2,633,333 for Zoo operations each year for three years; a total of \$7,900,000 over the three-year period from 1981 to 1984. These funds would enable the Zoo to provide the same level of service which is currently being provided, by offsetting cost increases due to inflation, and would provide for the operation of new animal exhibits proposed for completion during the three-year period. None of the proceeds from this measure would be used for capital construction, and all such construction would be financed by revenues

from Zoo concessions and gate receipts.

If this measure is approved, \$7,900,000 of taxes levied will be totally financed by local taxpayers without any partial state payment.

---

B. The above Ballot Titles shall be filed with the Director of Records and Elections of Multnomah County not later than March 11, 1980.

ADOPTED by the Council of the Metropolitan Service District this \_\_\_ day of \_\_\_\_\_, 1980.

---

Presiding Officer

ATTEST:

---

Clerk of the Council

AJ/gl  
6845/92



February 14, 1980

Ms. Marge Kafoury  
527 S. W. Hall Street  
Portland, Oregon 97201

Dear Ms. Kafoury:

This letter is to convey my strong opposition to the placement of a recycling center at 4810 S. E. Belmont.

At present it is zoned C2. The request for a revocable permit would put an M2 General Manufacturing, Group 9 use in a predominately residential neighborhood. The definition of this use is "junk, rags, paper or metal salvage, storage, processing or treatment." The PRT in its previous site at 22nd and S. W. Hawthorne gave observable evidence why recycling centers are classified M2. They are unsightly, noisy and unsafe. It will be impossible to keep the materials inaccessible from potential vandalism, arson or general mess. The site will not be supervised 24 hours but will be accessible for drop-off 24 hours thereby magnifying potential hazard and contravening the Bureau of Planning staff report which recommends "[a]ll buildings and drop boxes shall be closed and locked when the site is not supervised."

The danger to the citizens in the immediate proximity is increased. It is facile to pretend it is not. The two rest homes with some ambulatory patients and school children traversing these streets must be considered. The PRT claims there is not sufficient increase to warrant alarm contending that 80% of the use will be in-neighborhood trips. However, that leaves 20% increase in traffic, i.e. the possibility for accident increases by 20%. This is not inconsequential especially on narrow neighborhood collector streets. There is also the increase of truck traffic generated by the proposed recycling center. An estimate of ten trucks a week INCREASE is also not inconsequential.

The argument that trips to the center will begin and end in the neighborhood is incorrect. This center is

Ms. Marge Kafoury  
February 14, 1980  
Page 2

to be a major regional center. As such it will generate traffic from outside the neighborhood. It should therefore be located in a high-visibility area on a major transit street rather than increase traffic in a highly residential neighborhood. The only approach to the center which is non-residential is east on Belmont. Truck traffic is not allowed on 49th south of Belmont. Surely this location is much less than ideal.

The service area described by PRT is approximately 82nd Avenue (east), Union Avenue (west), Burnside Street (north) and Powell Boulevard (south). Within this proposed service area there is already recycling available. Several of the garbage haulers are providing recycling service with their garbage collection. They will collect paper, glass and tins and are working on full-line recycling. Also within this area is the Sunflower Recycling Collective. They work within the area from the Banfield Freeway to Powell Boulevard and from 50th Avenue to the River, as well as 42nd Avenue from Powell Boulevard to Steele Street and the Sellwood area. This being so, it seems reasonable for PRT to continue looking for a suitable site for its center; preferably where recycling services are not available. With recycling available from the garbage collectors in this vicinity and with energy conservation a major concern it seems reasonable that available service be used and gas not be consumed in driving to and from the Belmont site. It should be located in a more visible and more easily accessible area where services are NOT as readily available.

It is apparent that a major press is time. Each report mentions that the PRT has been looking for months and we, as a neighborhood are being pressed because PRT is tired of looking for an appropriate site. Time should not be a prime consideration. The PRT should continue to look until a site is located in a less residential and potentially hazardous area. Preferably, this will be an area that is light industrial where a warehouse enclosure is available to house the operation. The process of recycling is important but certainly not in this neighborhood where it is not easily visible, where access is limited at best, where the safety of two important segments of the

Ms. Marge Kafoury  
February 14, 1980  
Page 3

population will be affected and the general beautifica-  
tion which is in progress will be arrested if not reversed  
by an unsightly, unsafe, inappropriate use of this property.

Thank you for your attention.

*Carroll L. Morgan*  
*5411 SE Morrison*

cc: Metropolitan Service District  
Council

---

# Metropolitan Service District

527 SW Hall · Portland, Oregon 97201 503/221-1646

## Memorandum

---

Date: February 13, 1980  
To: Cindy Banzer  
From: Andy Jordan  
Subject: Levy Inflation Factor

Rick asked me to provide you with information regarding our efforts to add an inflation factor to the Zoo levy partially funded by the State.

As you know, we must divide our levies depending upon what amounts of taxes levied qualifies for partial State funding. In our case, up to \$2 million would so qualify because that is the amount of money levied for Zoo operations for FY 1980.

The next question is whether we can tack an "inflation factor" (14.3%) on to the \$2 Million levy for a total Ballot A of \$2,286,000. In order to qualify for the add-on, the prior levy must have been purely for operations, not for capital construction.

We are uncertain whether our levy qualifies. Even though we can show that we have in fact used the tax levy money for operations over the years, it is difficult to argue that the purpose of the 1976 levy was solely for operations.

The difficulty is twofold: first, the 1976 ordinance calling the election seems to permit capital expenditures under the levy; second, since tax money and enterprise revenues are commingled in a single fund, it is difficult to prove that tax moneys have only been used for operations over the years. In addition, the new tax reform act is not clearly drafted with respect to the inflation factor criteria.

Therefore, we are formally asking the Department of Revenue for a determination on whether we can add the \$286,000 factor to Ballot A. With luck, we can get an answer by February 28. It would represent a savings to taxpayers of \$85,800, but it also represents a cost to the State. I am not optimistic, but it is worth a try.

AJ:mec

Section 5. Purpose and Policy

A. The purpose of this ordinance is to:

1. Provide for the health and welfare of the people in the District.
2. Provide for the maintenance and operation of metropolitan zoo facilities in the District.
3. Approve submission of a five-year District-wide tax levy to the voters on May 25, 1976, the revenues of which will be used for those purposes set out in ORS 268.310(5), (Chapter 510, Oregon Laws, 1975) and to pay the costs of holding the election.

Section 6. Submission of Tax Levy

A. The Board approves submitting a five-year District-wide tax levy of \$2,000,000 each year for five years, a total of \$10,000,000 to the voters on May 25, 1976.

B. The proceeds of the levy will be used for those purposes described in Chapter 510, Oregon Laws, 1975 and to pay the costs of holding the election.

Section 7. Ballot Title

1976

A. The ballot title for the five-year tax levy will be:  
ZOO - METROPOLITAN SERVICE DISTRICT FUNDING PROPOSAL  
A measure providing for continued operation and maintenance of the zoo by authorizing and directing a continuing five-year special tax levy within the Metropolitan Service District, comprising portions of Clackamas, Multnomah and Washington Counties, effective July 1, 1976, of \$2,000,000 each year for five years, a total of \$10,000,000 for the five year period, in lieu of continued zoo financing through the City of Portland.

# The Oregonian

## Editorials

Founded Dec. 4, 1850. Established as a daily Feb. 4, 1861. Sunday Oregonian established Dec. 4, 1881. Published daily Sunday by the Oregonian Publishing Co., Oregonian Bldg., 1320 SW Broadway, Portland, Oregon 97201.

FRED A. STICKEL, President and Publisher

J. RICHARD NOKES, Editor

ALBERT L. MCCREADY, Managing Editor

ROBERT M. LANDAUER, Senior Associate Editor

SATURDAY, JANUARY 26, 1980

## One agency calls for one vote

Regional government in the Portland metropolitan area has an identity and money problem it will not resolve by splitting the fiscal needs of its star attraction — the Washington Park Zoo — from those of the regional agency that governs the zoo and provides many other, less obvious but equally necessary services.

The Metropolitan Service District Council's decision Thursday to go to voters this year for funding was a foregone conclusion. The \$2 million-a-year serial levy for the zoo expires at the end of fiscal 1981, and the district's authority to collect assessments based on population from the 27 Portland-area cities and counties it serves also expires at that time.

How to ask for the money is the question troubling the regional agency's elected councilors. A task force of legislative and local government representatives and citizens recommended that the district secure funding of the zoo with a May primary ballot, and offer voters a long-term, zoo-regional government package in the November general election.

Once assured the zoo would not close, however, voters likely would dump the full-funding package in November. The regional agency would be forced to return to the 1981 Legislature, hat in hand, and plea for extension of its assessment powers, a task made more difficult by voter rejection.

Thus, councilors would risk returning regional services to the dozens of local jurisdictions and appointed commissions that handled

them prior to the 1978 voter decision to establish the Metropolitan Service District. That is the greater risk than closure of the zoo.

Surveys show few citizens recognize the regional agency, let alone know what it does, and fewer would support tax measures for it. Those conditions would be compounded by a schizophrenic May zoo ballot and November regional government ballot.

The difference in cost is not great when services are considered. For example, where a \$4 million annual zoo serial levy would cost owners of \$50,000 homes \$8 a year, a regional government-zoo package would be \$10 a year.

For that, the Metropolitan Service District could continue to operate and improve the zoo; continue its movement toward resolving the area's solid waste disposal problem, including recycling and energy generation programs; continue to coordinate planning, assuring fair housing and transit distribution; and oversee completion of the long-needed Johnson Creek basin flood control project.

It could do much more: coordinate cable-TV; provide regional library, jail and parks services; launch a regional stadium project. But those are services the public might wish to buy in the future. Now, survival of elected regional government is the issue.

The zoo is the only clear point for public focus on regional government. Existing service and future potential must not be obscured by splitting that focus with two elections.

# On its trial run Sunday Oregonian 2/4/80

## Dual tax ballot a bit confusing

By SANDRA McDONOUGH  
of The Oregonian staff

When the Oregon Legislature passed its famous tax relief plan last year, it wanted to make voter control over local spending as simple as A-B-C. Make that just A-B.

What the legislators came up with is a new dual ballot budget election system that is sure to confuse some voters the first time they confront it at the polls. Already, the "A-B" system is frustrating some tax districts that are trying to live within it as they prepare the budgets for the 1980-81 fiscal year.

However, many of the persons involved in the shaping of the election system are confident that, once the districts and the voters get used to it, it will run smoothly. The fax district may not always like the system, they said, but they'll learn to live with it.

Besides, for the 1980-81 fiscal year, the system will allow tax districts to increase their property tax levy by 14.3 percent — just to account for inflation — without going to the dual-ballot system. That, said shapers of the new system, is a pretty good increase.

"I think there will be a learning period," said Senate President Jason Boe, D-Reedsport. "There are bound to be some complaints at the beginning, but there are every time there is a change from the status quo."

The dual-ballot system gets its first test Feb. 19, the first statutory election day for 1980.

In theory, the new system is simple, although on paper it looks complicated. It provides that the state's property tax relief plan, which pays up to 30 percent of the taxes on owner-occupied homes, will apply only to that portion of the tax district's property tax levy that stays within a set growth limit. Any amount that goes over that limit will be the sole burden of the district's taxpayers and must be presented to the voters in a separate ballot item.

The idea behind the 1979 legislation was to put some sort of limit on the costs the state will accrue under its tax-relief plan. It also was designed to give local tax districts some incentives to curb any urge they might have to greatly increase their spending.

The system has been called the "A-B" ballot by state bureaucrats, but Rick Harrington, head of the state Revenue Department's local budget unit, said voters may not see those labels on their ballots.

What they'll see if they live in a district using the dual system are two ballot titles to cover one year's levy. One of the ballot titles — the "A" ballot — will state clearly that the levy will be funded partially by the state. The other ballot — the "B" ballot — will state clearly that the levy will not be partially funded by the state, but rather will be funded entirely by the district's taxpayers.

It's when the tax districts start computing the ballot titles that things get a little complicated.

First of all, there are certain costs that the Legislature said may not be included in the "A" ballot. They include taxes levied to cover a tax district's bonded indebtedness, as well as taxes levied for capital construction (building new facilities, purchasing new land) and for mixed serial levies (tax levies that will raise funds for both the district's operating costs and for capital construction).

Those costs are automatically assigned to the "B" ballot, regardless of how big the "A" ballot is.

Once those costs are eliminated, the "A" ballot is computed by taking the district's property tax levy from the previous year (or the average of the levies for the previous three years if that number is larger) and adjusting it for inflation and population growth. Of course, the district is not required to increase its levy by as much as the growth limits would allow.

For the 1980-81 budget year, that

### SAMPLE BALLOT

MT. HOOD COMMUNITY COLLEGE  
FEBRUARY 19, 1980

District  
**OFFICIAL BALLOT**  
FOR  
MULTNOMAH COUNTY  
SPECIAL DISTRICT ELECTION  
FEBRUARY 19, 1980

Precinct  
Sub No.

**SPECIAL LEVY, PARTIALLY STATE FINANCED, FOR COLLEGE EDUCATION PROGRAMS**  
QUESTION: Shall Mt. Hood Community College District be authorized a \$2,482,941 special property tax levy for 1980-81 outside constitutional limits?  
26-1  
PURPOSE: This measure, which would be partially financed by the state, authorizes Mt. Hood Community College District to levy \$2,482,941 property tax outside the 8% limitation specified in the Oregon Constitution. Proceeds from this levy will be used to provide vocational, lower division transfer, adult education programs and services which would be at a reduced level from the current year. This levy does not provide funds for new buildings.  
College.

**OFFICIAL BALLOT**  
FOR  
MULTNOMAH COUNTY  
SPECIAL DISTRICT ELECTION  
FEBRUARY 19, 1980

**SPECIAL LEVY, WITHOUT PARTIAL STATE FINANCING, FOR COLLEGE EDUCATION PROGRAMS**  
QUESTION: Shall Mt. Hood Community College District be authorized a \$551,665 special 26-2 property tax levy for 1980-81 outside constitutional limits?  
PURPOSE: This measure which would be totally financed by local taxpayers without any partial state financing authorizes Mt. Hood Community College District to levy a \$551,665 property tax outside the 8% limitation as specified in the Oregon Constitution. Proceeds from this levy will be used to provide vocational, lower division transfer, adult education programs and services which would be at the same level as the current year. This levy does not provide funds for new buildings.  
EXPLANATION: Mt. Hood Community College

**DOUBLE CHOICE** — This example of the new "A-B" ballot system will go before voters in the Mount Hood Community College tax district Tuesday, Feb. 19. On that election day, Oregon voters will get their first look at the new dual-ballot system devised by the 1979 Legislature to give property taxpayers more control over local government spending. Ballot on the left, the "A" ballot, states clearly that the levy would be partially funded by the state, while the ballot on the right, the "B" ballot, says it will not.

Inflation factor, which is a computation based on the Portland Consumer Price Index, would allow tax districts to increase their property tax levies by as much as 14.3 percent and still stay within the A ballot. And districts that had a significant growth in population would be able to increase their levies even more and stay within the "A" ballot.

If the tax district feels it needs more money than the "A" ballot limits allow, then it must put the additional levy request to the votes in the "B" ballot. The levies requested in the second ballot could be intended to raise funds for new programs or, for some districts, simply to raise enough money to maintain their existing programs.

The Legislature also stipulated that adoption of the "B" ballot would be dependent upon approval of the "A" ballot. That means that if voters approve the second proposal but reject the first, both will be considered defeated. However, voters can approve the "A" ballot but reject the "B" ballot.

According to Robyn Godwin, director of the state Revenue Department, a lot of tax districts may avoid the complications of the A-B ballot system by simply staying within the levy increases the "A" ballot allows them.

"We do know that a lot of districts are going to be able to ride with the 'A' ballot," Godwin said. He added, however, that that might be difficult for some districts, primarily school districts, to do.

The A-B system will get its test run in the Portland area Feb. 19 when Mount Hood Community College takes its 1980-81 levy proposal to the voters for approval.

Gary Nichols, assistant business manager for the college, said the school will need to use the "B" ballot simply to raise enough revenue to maintain its programs for the coming year. No major new programs have been approved.

The school is seeking an overall budget increase of 13.9 percent, he said. Under normal circumstances, the 14.3 percent increase in the levy allowable under the A-B system would be sufficient.

However, Nichols said, the college is expecting only about a 9 percent increase in its other major revenue sources: tuition and state reimbursement. So, he said, Mount Hood will have to get a larger increase in its property tax levy to achieve the average 13.9 percent budget increase.

On the "A" ballot, the college will ask voters to approve a property tax levy of \$2,482,941 over the district's tax base. (State law allows a district's tax base to increase 6 percent each year without voter approval.)

On the "B" ballot, he said, the district is asking for an additional \$551,665 levy outside of the 6 percent limitation.

"One thing we're worried about is people who will say yes to the \$551,665 but no to the \$2,482,941," Nichols said.

He said he is afraid that the A-B ballot system may confuse voters and make them think they are supposed to vote for one ballot or the other, but not both. In that case, he said, voters will choose the smaller of the two proposed levies — the "B" ballot.

Even if they approve the "A" ballot and reject the second proposal, the college will have money problems, Nichols said. The result, he added, would be cut programs and staff reductions.

Many more districts may use the system in later budget elections, including the one set for March 25. On that day, voters in Washington County may see what happens when a serial levy gets "split" between the two ballots.

The county is thinking about proposing a three-year \$2.6 million serial levy for road repairs. Under the provisions of the new law, \$777,000 would have to go on the "A" ballot and about \$1.8 million would be put on the "B."

The county had planned to send that proposal to voters on Feb. 19, but confusion over the new ballot system made them change their minds. Now the county may wait until the next statutory election date or just give up on the idea.

Some of the legislators who were involved in the design of the A-B ballot system said they were not surprised that the system caused some confusion and some complaints in local districts. But, they added, the new system does provide a voter check on local government spending.

And according to Senate President Boe, the A-B system also will eliminate the "take-it-or-leave-it" levy approach used by some districts.

Under the old system, he said, voters could cripple a district if they rejected a levy proposal, giving many voters strong incentive to vote for the proposal. Under the new system, the voters could approve a levy that would give the district enough money to continue operation under the "A" ballot while holding out on some of the extras.

*with appx.  
am*  
(2 levies)

BEFORE THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING	)	ORDINANCE NO. 80-86
METROPOLITAN SERVICE DISTRICT	)	
ZOO SERIAL LEVIES	)	Introduced by the
	)	Ways and Means Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Zoo Serial Levy Ordinance" and may be so cited and pleaded and shall be cited herein as "this ordinance."

Section 2. Definitions

- A. "Council" means the Council of the Metropolitan Service District.
- B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.
- C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310 (5).

Section 3. Findings

- A. ORS 268.310 (5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."
- B. ORS 268.315 provides that "(F)or the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all



taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 40 percent of its total revenues from a serial levy that will expire at the end of FY 1981.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. During fiscal years 1982 through 1984 property tax revenues in the total amount of \$14,100,000 for the three-year period will be needed to fund Zoo operating and capital expenses.

#### Section 4. Purpose

The purposes of this ordinance are:

A. To provide for the health and welfare of District residents by providing for the maintenance and operation of the Zoo, and for construction and renovation of Zoo exhibits.

B. To approve submission of two three-year operating serial levies to the voters on May 20, 1980, the revenues of which will be used for purposes permitted under ORS 268.310 (5) and to pay the costs of holding the election.

#### Section 5. Submission of Tax Levy

A. The Council approves and hereby directs that a three-year operating serial levy of \$2,000,000 each year for three years, a

total of \$6,000,000 for the three-year period, be submitted to the voters on May 20, 1980. This levy shall be submitted separately from the levy described in subparagraph B of this Section so that it may qualify for the partial State payment provided by 1979 Or. Laws ch. 241.

B. The Council approves and hereby directs that a three-year mixed operating and capital serial levy of \$2,700,000 each year for three years, a total of \$8,100,000 for the three-year period, be submitted to the voters on May 20, 1980.

Section 6. Ballot Titles

A. The Ballot Titles for the levies described in Section 5 of this ordinance shall be as follows:

---

SERIAL LEVY,  
PARTIALLY STATE FINANCED,  
FOR BASIC ZOO OPERATIONS

QUESTION: Shall the Metropolitan Service District levy \$2,000,000, partially State-financed, each year for three years to operate the Zoo?

PURPOSE: This levy authorizes the Metropolitan Service District to serially levy \$2,000,000 annually for three years for a total of \$6,000,000 property tax outside the six percent limitation specified in the Oregon Constitution. Proceeds would be used entirely to support operation and maintenance of the Zoo. No portion would be used for capital construction.

EXPLANATION: The Washington Park Zoo is owned and operated by the Metropolitan Service District. In 1976, voters in all three counties of the District approved a five-year serial levy for Zoo operations and maintenance of \$10,000,000; \$2,000,000 each year for five years. That levy expires in mid-1981.

This proposed levy would begin in mid-1981 and expire in 1984. No provision is made in this levy for inflation or operation cost increases above the current funding level. A levy to offset such

cost increases during the three-year period is being submitted as a separate measure.

If this measure is approved, the \$6,000,000 will be partially funded by the State of Oregon. Such partial State funding is contingent upon voter approval of Ballot Measure # \_\_\_\_\_ which would provide partial State funding of local levies for operations.

---

SERIAL LEVY,  
WITHOUT STATE FINANCING,  
FOR ZOO OPERATIONS AND EXHIBITS

**QUESTION:** Shall the Metropolitan Service District levy \$2,700,000 each year for three years for operating and capital expenses at the Zoo?

**PURPOSE:** This levy authorizes the Metropolitan Service District to serially levy \$2,700,000 annually for three years for a total of \$8,100,000 property tax outside the six percent limitation specified in the Oregon Constitution. Proceeds from the levy would be used entirely to support operations and capital construction at the Zoo.

**EXPLANATION:** The Washington Park Zoo is owned and operated by the Metropolitan Service District. In 1976, District voters in Multnomah, Washington and Clackamas Counties approved a serial levy for Zoo operations and maintenance of \$10,000,000; \$2,000,000 each year for five years. That levy expires in mid-1981. A measure to continue that \$2,000,000-per-year levy until 1984 is being submitted as a separate measure.

This proposed levy would provide \$700,000 each year for Zoo operations and \$2,000,000 each year for capital construction. The operating funds would enable the Zoo to continue the same level of services currently being provided, by offsetting cost increases due to inflation, and would provide operating funds for new exhibits. The capital funds would be used to finance building of new exhibits for Alaskan animals and African Plains animals, and would also allow completion of the primate house and beaver/otter exhibit.

If this measure is approved, \$8,100,000 of taxes levied will be totally financed by local taxpayers

without any partial state payment.

---

B. The above Ballot Titles shall be filed with the Director of Records and Elections of Multnomah County not later than March 11, 1980.

ADOPTED by the Council of the Metropolitan Service District this 14th day of February, 1980.

---

Presiding Officer

ATTEST:

---

Clerk of the Council

AJ/gl  
6996/92

BEFORE THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ESTABLISHING )  
REGIONAL PRIORITIES FOR INTERSTATE )  
FUNDS )

RESOLUTION NO. \_\_\_\_\_

) Introduced by the  
) Joint Policy Advisory  
) Committee on  
) Transportation

WHEREAS, The Oregon Transportation Commission is considering the State's Six-Year Highway Improvement Program; and

WHEREAS, The proposed Six-Year Highway Improvement Program identifies severe delays for Interstate funding of the I-5 Interstate Bridge/Vancouver Bridge reconstruction (TSM), I-5 East Marquam Interchange, I-5 Jantzen Beach/Delta Park (Columbia Slough Bridge), I-5 North Tigard/South Tigard Interchange and I-84, N.E. 117th Ave./N.E. 181st Ave. projects; and

WHEREAS, The I-5 North is an extremely important transportation facility for both commerce and passenger travel and is considered a priority corridor in the bi-state region; and

WHEREAS, Very severe traffic congestion and delays are being experienced in this I-5 corridor and the projects being delayed are critical for improving corridor problems; and

WHEREAS, The Joint Policy Advisory Committee on Transportation (JPACT) has recommended that Metro express its concern in delaying these priority projects to the Oregon Transportation Commission; now, therefore,

BE IT RESOLVED,

1. That the Oregon Transportation Commission is requested to retain the I-5 projects as priorities.

2. That the Oregon Transportation Commission maintain the current schedule on the Jantzen Beach/Delta Park project as the first priority.

3. That the North Tigard/South Tigard Interchange is the second priority.

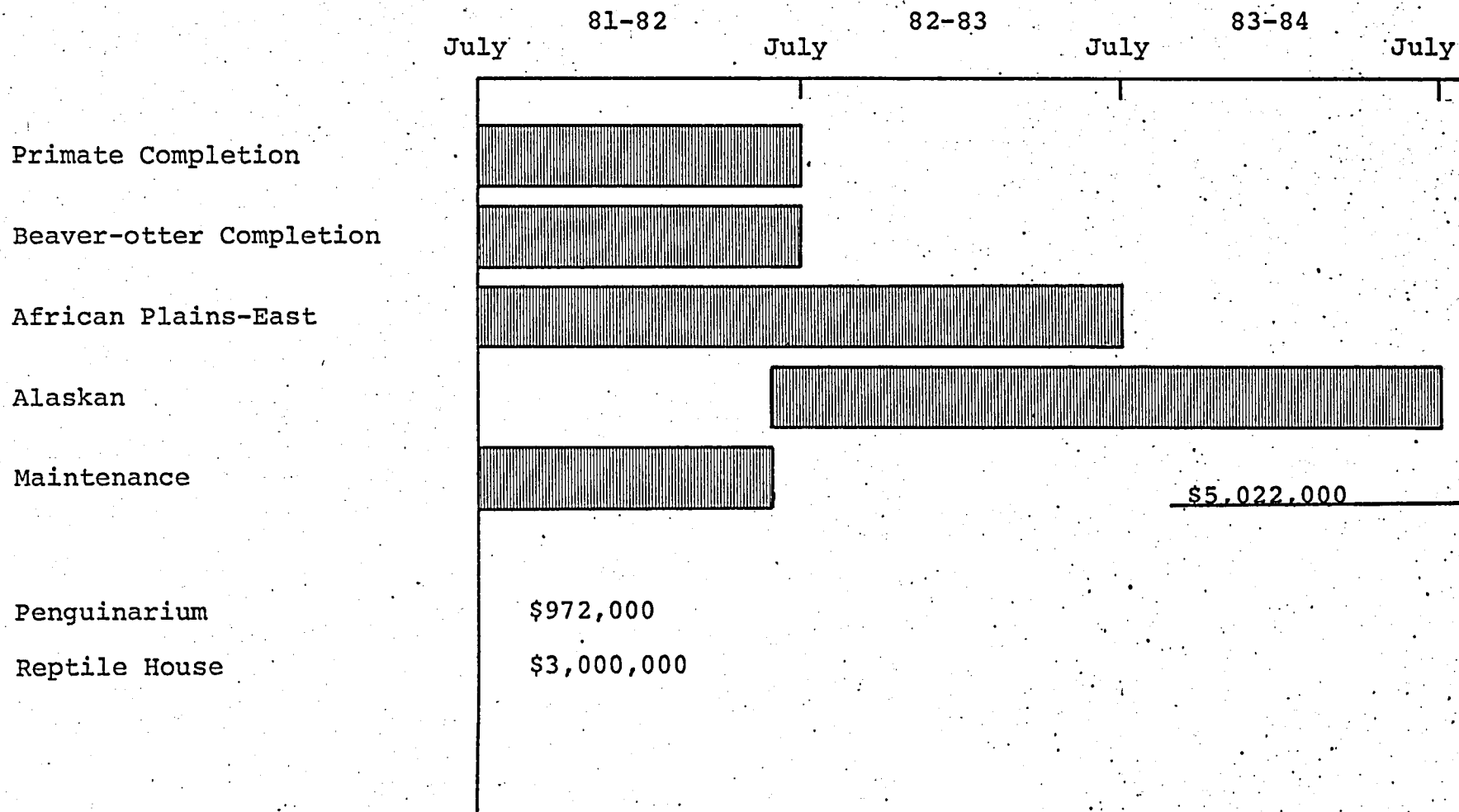
4. That the Executive Officer is directed to transmit Metro's concern to the Oregon Transportation Commission for consideration at the Commission's February 19, 1980 meeting.

ADOPTED by the Council of the Metropolitan Service District  
this \_\_\_ day of February, 1980.

\_\_\_\_\_  
Presiding Officer

/gl  
7027/92

ZOO CAPITAL PROJECTS



Copies to: /  
Circulate to: Rick  
Denton  
John LaR.  
Caryl W.

TELEPHONE RECORD

DATE/TIME 2-11-80

BY O'Connor

NAME Stuart Jones PHONE 202-225-4811

AGENCY Congressman Duncan's office

ADDRESS Wash. D.C.

SUBJECT Johnson Creek - Corps monies

SUMMARY (includes names of others involved & discussion highlights)

The request for money for Johnson Creek in the Corps budget has to be made in the Appropriations Subcommittee on Energy and Water Development. The hearing dates for such requests are March 24-27, 31 Ap 1-2. The actual request can be made by Duncan by letter at that time.

Duncan would like to do a joint press conference of some kind when the request is actually made. Rick, Jane and Duncan I suppose would be the participants.

Duncan's office will get back to us when they have a more firm date. I asked for as much lead time as possible so that we can coordinate everything.

ACTION REQUIRED (next steps - when and by whom)



---

# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

---

## Memorandum

---

Date: February 11, 1980  
To: Merle Irvine  
From: Wayne Coppel *WC*  
Subject: S.E. Recycling Center

In February, 1979, Rick Gustafson introduced to the Metro Council a concept which initiated Metro's involvement in the implementation of solid waste reduction measures in the District. As a result, Solid Waste staff outlined a program which would provide for the deployment of two trial recycle centers in southeast Portland and Beaverton areas for one year. In September, 1979, the Metro Council unanimously approved a resolution which established this policy.

Metro solicited proposals for the operation of the center(s) in October, 1979. The request for proposals outlined various tasks which were to be performed by the contractor. The site selection, site acquisition and permit approval were to be the responsibility of the contractor. One responsive proposal was submitted by Portland Recycling Team (PRT). PRT evaluated two dozen potential sites in their site selection process and proposed two possible sites for the southeast Portland Center and one site for the Beaverton Center.

A committee was formed to assist Metro staff in the evaluation of PRT's proposal. The committee members (Nandi Szabo, DEQ Recycling Hotline; Merrie Buel, OEC; Berk Moss, Sunset High School Recycling) also assisted Metro staff in the formulation of the Operational Plan, Public Promotion and Education Program.

The two southeast Portland sites evaluated by the committee were located at S.E. 56th and Division and 49th and Belmont. Since the site on Division was not immediately available, the site on Belmont was proposed by PRT and the process for acquiring this site and requisite approvals commenced.

PRT applied to the City of Portland for a Revocable Permit in December. Lee Barrett, PRT General Manager, also contacted the Mt. Tabor and Sunnyside Neighborhood Associations, Southeast Uplift, the Glencoe School principal and residents and businesses in the immediate vicinity of the site. PRT and Metro

Memo to Merle Irvine  
February 11, 1980  
Page 2

staff were invited to neighborhood meetings to describe the project and answer questions. Metro's purpose in attending these meetings was to describe the objectives of the recycling center effort including Metro's involvement. Metro staff also produced visual aids to assist PRT's presentation.

On January 28, the hearing for the Revocable Permit took place with Mr. George H. Fleerlage as Hearings Officer. At the outset of the hearing Lee Barrett was seated in the applicant's chair and two members of Metro staff, Berta Delman and myself, were available in the audience to give testimony as requested. Although Metro was not designated as the permit applicant, for the purpose of giving background to the project, with your approval I testified on Metro's behalf. (I might add that I did ask Cindy Banzer, Marge Kafoury and Jane Rhodes to speak at the hearing but all declined.) A permit has been tentatively approved pending any appeal action which could occur by the February 15 appeals deadline. All appeals are sent to the City Council and within 30 days from the date of appeal, the Council makes a final recommendation for approval or denial of the Revocable Permit.

As can be seen in the attached newspaper articles, PRT has been taking the lead role in obtaining approval for the site by neighborhood associations, school and special interest groups.

Metro, as the funding agency for the recycling center, has the responsibility of responding to the concerns of citizens because once we sign a contract with PRT to operate the center it is understood that Metro approves and supports the use of that location for a recycling operation. Metro will ultimately be responsible for insuring that PRT operates the site in a safe, and aesthetically acceptable fashion.

WMC:ak

cc: 1.20.C.2.5  
CF

**OLIVER**  
 The Portland Recycling Team would like to open a recycling center at Southeast 49th Avenue and Belmont Street, but some community members are opposing their plan. The plan is beginning to request a revocable permit from the city to operate the center at a former service station. The site has been looking for a recycling site for this, but has found competition at a frequent roadblock. The site shares a corner with a nursing home school. A hearing on the permit request is scheduled for Jan. 21. One group, the Citizens' Committee for Glencoe School, opposes the permit. School Director Carlos Taylor says he is against the proposal. "We are looking at it from the point of safety, and that's the basis of our opposition," Lindstrom said. "It's already a tricky street to use of the hill there, and it's already a noisy traffic area." "Our only point," Lindstrom estimated that about 125 cars cross the intersection some as many as four times a day.

They go home for lunch. "We're worried about the trucks that would use the center," Taylor said. "We don't think truck drivers are less safe, but it's sometimes harder to see from a truck and they may not be able to stop as fast."  
 A dozen persons voted unanimously to oppose the recycling center at a December meeting of the school's Citizens' Advisory Committee, according to vice chairman Sue Hollenback. The group will formulate its formal position in January, she said.  
 Other affected groups also plan to discuss the recycling group's plan in January. The Sunnyside Community Association, which encompasses the proposed site, is emerging from a period of inactivity and will meet Jan. 3 to discuss the issue. The Mount Tabor Community Association, whose boundaries begin across the street from the proposed site, will meet Jan. 9. The Southeast Uplift board has the item on its Jan. 7 agenda.  
 Mount Tabor's board of directors has already discussed the matter, and emerged from the discussion with mixed sentiments, according to association spokeswoman Jan Spencer. She said she is personally opposed to the plan and is "speaking against the opposition" in the community.  
 "A location cater-cornered from a school and across the street from two nursing homes may not be the best place for recycling," she contended.

However, recycling team general manager Lee Barrett says that even after meetings with community representatives, he does not think there is formidable opposition to the proposed center. "There's a little bit of resistance, but I don't think I've met with what I'd call strong opposition," he said.  
 He says the team needs a site in the area bounded by Southeast Union and 42nd avenues, Powell Boulevard and Burnside Street, and that the Belmont site "is the best one we've found within those boundaries."  
 If there are serious objections, he said, "we will try to work with the neighborhood associations and other groups to see if we can deal with them."  
 Barrett estimates that the facility will attract as many as 100 cars a day on weekdays and possibly more on weekends. It will be a better facility than a former operation at Southeast 22nd Avenue and Hawthorne Boulevard, he believes.  
 "We will have a one-year lease rather than the month-to-month lease we had on Hawthorne, and that will allow us to do more things with the site," he said.  
 The team will also have a significant sum of money to work with in the form of a grant of \$34,000 from the Metropolitan Service District to establish two centers and operate them for one year.



**DISPUTED SITE** — The Portland Recycling Team would like to open a recycling center in this former service station at Southeast 49th Avenue and Belmont Street, but opposition is beginning to develop. The money was allocated by the service district board to establish a experimental program in recycling for one year, according to Wayne Koppel of the MSD staff. Part of the program funds are to be used for public education about recycling. Photo by GORDON OLIVER

# Southeast area site Uplift advisers oppose recycling depot permit

*Oregonian 1-24-80*

By GORDON OLIVER  
 Correspondent, The Oregonian

On a split vote, the Southeast Uplift Advisory Board voted this week to oppose the Portland Recycling Team's request for a revocable permit to operate a recycling depot at Southeast 49th Avenue and Belmont Street.

The board voted 8-6, with two abstentions, to oppose the request after hearing a lengthy presentation from the PRT and testimony from 13 area residents, nearly all of whom opposed the proposed depot.

The request will come before the city Planning Commission hearings officer at 2 p.m. Monday, Jan. 28, in the City Hall annex, 424 S.W. Main St.

The revocable permit request was given conditional approval earlier from the Mount Tabor Neighborhood Association and the city planning bureau staff, but was opposed by a group of residents at an earlier meeting of the Sunnyside Neighborhood Association.

Those who spoke in opposition to the project at the Jan. 21 Uplift meeting expressed fears of noise from breaking glass, possible dangers to children at-

tending nearby Glencoe School, increased traffic, and concern that the facility would be unsightly.

Some also contended that Belmont street is primarily a residential street and that the facility would not be in a convenient location for many Southeast Portland residents.

Lee Barrett, general manager of Portland Recycling Team, said he estimates that no more than 100 automobiles, and possibly as few as 50, would use the facility daily, and that only six PRT trucks a week would enter the site.

He noted that the daily traffic count, at 49th and Belmont has been estimated by the city traffic engineer to be 10,300 cars, and that the increase would be "insignificant." He also promised that PRT trucks would not travel east of 49th Avenue, where the school is located.

Barrett also said that all glass-breaking activities would take place indoors and that a plywood structure would be built to further minimize noise. He said the facility would be more attractive than PRT's former Southeast facility at 22nd Avenue and Hawthorne Boulevard.

"We had a month-to-month lease there, and here we will have a year-long lease," he said. "Would you repair the roof on your home if you thought you might have to move in a month?" he asked.

The PRT will receive \$27,000 from the Metropolitan Service District to operate a facility in Southeast Portland for a year as a "model recycling program," according to Wayne Koppel, of the service district.

After the one-year trial period, the district board will evaluate the success of the recycling depot and a similar facility proposed for Beaverton, and decide if it wants to continue to provide funds, he said.

## SE site eyed for recycling passes test

By GORDON OLIVER 2/7/80  
 Correspondent, The Oregonian

A proposed recycling center in Southeast Portland has been given the green light by a Portland Planning Commission hearings officer, but the Portland Recycling Team will have to meet conditions on hours of operation, noise levels, aesthetics and safety.

In a written opinion, George Fleerlage approved a one-year revocable permit for the recycling team to operate the center on Southeast Belmont Street between 48th and 49th avenues, but imposed conditions intended to deal with neighbors' concerns.

Those conditions include a requirement that the site be fenced and screened, that noise not exceed levels for a residential neighborhood, and that glass-breaking take place in an "interior, insulated area."

Fleerlage also imposed a condition that processing activity not be conducted outside before 9 a.m. or after 9 p.m. Indoor activity may be conducted at other hours, he said, if noise is not evident at the property line.

The recycling team also will be required to post signs on the site providing the public with information on the safe and responsible use of a recycling facility.

Appeals of the decision can be made to the City Council until Feb. 15. If there is no appeal, the hearings officer's recommendations will go into effect following adoption of a city ordinance on the matter.

In his opinion, Fleerlage noted site drawbacks raised by persons who testified in opposition to the recycling center, but said that since an ideal site would be hard to come by, "This site's location alone would not seem automatically to rule out its use for recycling collection."

He said traffic generated by the center would probably be lower than that generated by a service station previously on the site, that noise standards imposed by the city would be strict and that possible dangers to nearby school children could be minimized through a cooperative effort of Glencoe School and the recycling team "to educate the children both to the advantages and the attendant dangers to them of recycling."

BEFORE THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF RESTRUCTURING )  
THE COUNCIL COMMITTEE SYSTEM )  
)  
)

RESOLUTION NO. \_\_\_\_\_  
Introduced by the  
Ways and Means Committee

WHEREAS, There is a need to consolidate the existing Council Committee system to help improve the policy coordination between the various functional areas; and

WHEREAS, The Ways and Means Committee has reviewed alternative ways of restructuring the Committee system to achieve this objective and has endorsed a three Committee system; now, therefore,

BE IT RESOLVED,

1. That a Council Planning Committee be established to monitor all planning and development activities in the areas of Metropolitan Development, Transportation and Public Facilities.
2. That the special role of the Joint Policy Advisory Committee on Transportation (JPACT) be recognized by the Council, and that the Council recommend that this Committee continue with one Council representative.
3. That a Council Service Delivery Committee be established to monitor all activities in the areas of the Zoo, Solid Waste and Criminal Justice.
4. That a Coordinating Committee be established to monitor general management and procedural issues which cross other Committee lines, and that membership on this Committee consist of the Council Presiding Officer, Vice Presiding Office, representative

of the two other Council Committees and the Executive Officer (non-voting members).

5. That the work of these standing Committees be supplemented with special committees or task forces as needed and as approved by the whole Council.

6. That the Council rules be amended to reflect this three Committee system.

ADOPTED by the Council of the Metropolitan Service District this 14th day of February, 1980.

\_\_\_\_\_  
Presiding Officer

CS/gl  
6878/92

---

# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

---

**Date:** February 8, 1980  
**To:** Zoo Committee  
**From:** Charlie Shell  
**Subject:** Alternative Strategies for Zoo Serial Levy

The two basic strategies being considered for placing a Zoo serial levy before the voters have been traced through the various possible results at the polls to identify the alternative results which the Council would have to deal with if the measures fail. This "scrip" is prepared to help the Council evaluate which of these strategies to choose.

These alternatives concentrate on the worst possible alternatives in each case.

The staff of the Tax Supervising and Conservation Commission has indicated that the full \$2 million for the current levy can be eligible for tax relief.

The final problem to deal with is to project how to extend the "scrip" to include the option of requesting a tax base or income tax funding to all Metro activities, including the Zoo, in November.

### I. Present two questions to the voters

This strategy assumes that the property tax levy pays for total operating cost and enterprise revenues pay for capital improvements. This option would place two questions before the voters:

	<u>Three Year Total</u>	<u>Average Per Year</u>
1. "A" Ballot	6.0	2.0
2. "B" Ballot	7.9	2.6
	<u>13.9</u>	<u>4.6</u>

The total levy would be \$2.6 million per year higher than the current \$2 million per year Zoo levy.

1. "A" Ballot measure fails.

Alternatives: State law requires that the "A" Ballot must pass in order for the "B" Ballot to pass. Both measures can be presented to the voters at the same election. Both an "A" and "B" Ballot would be presented to the voters at the November election.

2. "A" Ballot passes and the "B" Ballot fails.

Alternatives: The "B" Ballot may be presented to the voters twice in a single year.

The "B" Ballot for 7.9 million, or 2.6 million per year, would be presented to the voters in November.

3. "B" Ballot fails in November.

Alternatives: A decision would have to be made on whether to attempt again for a "B" Ballot after January, 81 or make reductions in expenditures in the FY 81 budget. Such a decision would have to be made in time for a special election date before June 30, 1981.

4. "B" Ballot is not passed by June 30, 1981.

Alternatives: The remaining alternative would be to reduce program costs to match revenues. Enterprise revenues, approximately 1.9 million per year, would be used for operations and the capital program would be eliminated.

## II. Three Questions

This strategy assumes that enterprise revenues would be used to offset operating costs. A separate serial levy for capital would be presented to the voters. Three questions would be before the voters:

	<u>Total Levy</u>	<u>Average Per Year</u>
1. "A" Ballot	6.0	2.0
2. "B" Ballot	2.2	.7
Total Operating	<u>8.2</u>	<u>2.7</u>
3. Capital	10.0	2.0
Total All Levies	<u>18.8</u>	<u>4.7</u>

1. Three year levy
2. Five year levy

1. "A" Ballot and capital measures fail in May.

Alternatives: Return to the voters with both "A" and "B" Ballots and capital levy in November.

2. "A" Ballot passes in November.  
"B" Ballot and capital fail.

Alternatives: A decision would have to be made on whether to go again for the "B" Ballot and the capital measure after January 3, or make reductions in expenditures in the FY 1981 budget. Such a decision would have to be made in time for a special election before June 30, 1981.

3. "B" Ballot is not passed by June 30, 1981.

Alternatives: The remaining alternative would be to reduce program costs to match revenues. Enterprise revenues, approximately 1.9 million per year would be used along with the previously approved levy for operations and the capital program would be eliminated.

### III. General Metro Ballot measure.

The overall strategy recommended by the Finance Task Force included requesting approval for a Zoo serial levy in May and returning in November to request approval for longer term funding for all Metro activities, including the Zoo which would supercede any measure passed in May.

To project how the Zoo levy would fold into this strategy we must start with the possible outcomes of the May election.

1. The "A" Ballot and capital measures fail in May.

Alternatives: Request approval for a tax base or income tax for all Metro activities, including the Zoo, on the November ballot.

2. "A" and "B" Ballots pass in May.

Alternatives: Request approval for a tax base or income tax measure in November for all Metro activities which would supercede the May ballots. A decision would have to be made on how to include the Zoo capital requirements in the financial strategy. A separate Zoo serial levy or general obligation bonds could be placed as a separate measure on the November ballot.



- III. 3. "A" Ballot passes.  
"B" Ballot and capital levy fail.

Alternatives:

- a. Go for a general tax measure which would supercede the "A" Ballot passed. Do not attempt a simultaneous "B" Ballot for the Zoo.
- b. Go for a general tax measure as described above, but also add a "B" Ballot for the Zoo serial levy. The general tax measures would supercede the "B" Ballot if passed.

(3 levies including  
Metro operations)

BEFORE THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING )  
METROPOLITAN SERVICE DISTRICT )  
SERIAL LEVIES )  
ORDINANCE NO. \_\_\_\_\_  
Introduced by the  
Ways and Means Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Metro Serial Levy Ordinance" and may be so cited and pleaded and shall be cited herein as "this ordinance."

Section 2. Definitions

A. "Council" means the Council of the Metropolitan Service District.

B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.

C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310 (5).

Section 3. Findings

A. ORS 268.310 (5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "(F)or the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for

such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 40 percent of its total revenues from a serial levy that will expire at the end of FY 1981.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. During fiscal years 1982 through 1984 property tax revenues in the total amount of \$8,200,000 for the three-year period will be needed to fund the portion of Zoo operating expenses that will exceed gate receipts and concession revenues.

G. During fiscal years 1982 through 1986 property tax revenues in the amount of \$10,000,000 will be required to fund planned capital expenditures.

H. ORS 268.310 and 1977 Or. Laws ch. 665 sections 17 through 21 permit the District to provide a number of planning and functional services and activities.

I. The services and activities identified in subparagraph H of this section are funded by service and user charges, state and federal grants and by charges on jurisdictions within the District.

J. The current authority to fund certain services and

activities by levying charges on jurisdictions within the District expires after the fiscal year 1981 charges.

K. During fiscal years 1982 through 1984, property tax revenues in the total amount of \$3,000,000 will be needed to fund non-Zoo operating expenses that will exceed expected grant, service and user charge and benefit assessment revenues.

Section 4. Purpose

The purposes of this ordinance are:

A. To provide for the health and welfare of District residents by providing for the maintenance and operation of the Zoo and for the provision of other authorized District services and activities.

B. To approve submission of two three-year operating serial levies and a five-year capital serial levy to the voters on May 20, 1980, the revenues of which will be used for purposes permitted under ORS 268.310 and 1977 Or. Laws ch. 665 sections 17 through 21, and to pay the costs of holding the election.

Section 5. Submission of Tax Levy

A. The Council approves and hereby directs that a three-year operating serial levy of \$2,000,000 each year for three years, a total of \$6,000,000 for the three-year period, be submitted to the voters on May 20, 1980. This levy shall be submitted separately from the operating levy in subparagraph B of this Section so that it may qualify for the partial State payment provided by 1979 Or. Laws ch. 241.

B. The Council approves and hereby directs that a three-year operating serial levy of \$1,733,333 each year for three years, a

total of \$5,200,000 for the three-year period, be submitted to the voters on May 20, 1980.

C. The Council approves and hereby directs that a five-year capital serial levy of \$2,000,000 each year for five years, a total of \$10,000,000 for the five-year period, be submitted to the voters on May 20, 1980.

Section 6. Ballot Titles

A. The ballot titles for the levies described in Section 5 of this ordinance shall be as follows:

---

SERIAL LEVY,  
PARTIALLY STATE FINANCED,  
FOR ZOO OPERATIONS

QUESTION: Shall the Metropolitan Service District levy \$2,000,000, partially State financed, each year for three years for operation of the Zoo?

PURPOSE: This levy authorizes the Metropolitan Service District to serially levy \$2,000,000 each year for three years for a total over the three-year period of \$6,000,000 property tax outside the six percent limitation specified in Article XI, Section 11 of the Oregon Constitution. Proceeds from the levy would be used entirely to support operation and maintenance of the Zoo, and no portion of the levy would be used for capital construction.

EXPLANATION: The Washington Park Zoo is owned and operated by the Metropolitan Service District. In 1976, the voters of the District approved a five-year serial levy for Zoo operations and maintenance of \$10,000,000; \$2,000,000 each year for five years. That levy expires in 1981.

This proposed levy would provide \$2,000,000 for continued Zoo operations each year for three years; a total of \$6,000,000. The levy would begin in 1981 and expire in 1984. No provision is made in this levy for inflation and operation cost increases over the current funding level. A levy to offset such cost increases during the three-year period is being submitted as a separate measure.

If this measure is approved, the \$6,000,000 will be partially funded by the State of Oregon. Such partial State funding is contingent upon voter approval of Ballot Measure # \_\_\_\_\_ which, if approved, would provide partial State funding of local levies for operations.

---

SERIAL LEVY,  
WITHOUT STATE FINANCING,  
FOR METRO OPERATIONS

**QUESTION:** Shall the Metropolitan Service District levy \$1,733,333 each year for three years for District and Zoo operations?

**PURPOSE:** This levy authorizes the Metropolitan Service District to serially levy \$1,733,333 each year for three years for a total over the three-year period of \$5,200,000 property tax outside the six percent limitation specified in Article XI, Section 11 of the Oregon Constitution. Proceeds from the levy would be used entirely to support operation and maintenance of the Zoo and District service and operational costs. No portion of the levy would be used for capital construction.

**EXPLANATION:** The Metropolitan Service District operates the Zoo which is funded in part by a serial levy of \$2,000,000 per year which expires in 1981. A measure to continue that \$2,000,000 per year levy until 1984 is being submitted as a separate measure.

This proposed levy would provide \$733,333 for Zoo operations each year for three years. These funds, together with gate and concession revenues, would enable continuation of current levels of service by offsetting inflation and would fund operation of new animal exhibits.

This proposed levy would also provide \$1,000,000 each year for three years to fund District operations other than the Zoo. The District's current authority to charge local jurisdictions for planning services expires in 1981. This levy would permit continuation of those services and provision of other services for which grants are not available.

If this measure is approved, \$5,200,000 of taxes levied will be totally financed by local taxpayers without any partial State payment.

---

SERIAL LEVY,  
WITHOUT STATE FINANCING,  
FOR ZOO CAPITAL CONSTRUCTION

QUESTION: Shall the Metropolitan Service District levy \$2,000,000 each year for five years for capital construction of exhibits at the Washington Park Zoo?

PURPOSE: This levy authorizes the Metropolitan Service District to serially levy \$2,000,000 each year for five years for a total over the five-year period of \$10,000,000 property tax outside the six percent limitation specified in Article XI, Section 11 of the Oregon Constitution. Proceeds from the levy would be used entirely for capital construction and renovation of animal housing and exhibit facilities at the Washington Park Zoo.

EXPLANATION: The Washington Park Zoo is owned and operated by the Metropolitan Service District. The District proposes the following construction projects at the Zoo during the period 1981 to 1986:

1. construction of exhibit of Alaskan animals,
2. major renovation of the primate house,
3. completion of the beaver and otter exhibit,
4. renovation of the penguin facility, and
5. construction of an exhibit of "African Plains" animals.
6. Construction of a reptile facility.

The proceeds of this levy would be used to finance the above construction projects and minor renovation of existing exhibits. This levy would begin in 1981 and expire in 1986.

If this measure is approved, \$10,000,000 of taxes levied will be totally financed by local taxpayers without any partial state payment.

---

B. The above Ballot Titles shall be filed with the Director of Records and Elections of Multnomah County not later than

March 11, 1980.

ADOPTED by the Council of the Metropolitan Service District  
this \_\_\_ day of \_\_\_\_\_, 1980.

\_\_\_\_\_  
Presiding Officer

ATTEST:

\_\_\_\_\_  
Clerk of the Council

AJ/gl  
6926/92



(Tax Base)

BEFORE THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING A	)	ORDINANCE NO. _____
METROPOLITAN SERVICE DISTRICT	)	
TAX BASE	)	Introduced by the
	)	Ways and Means Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Metro Tax Base Ordinance" and may be so cited and pleaded and shall be cited herein as "this ordinance."

Section 2. Definitions

- A. "Council" means the Council of the Metropolitan Service District.
- B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.
- C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310 (5).

Section 3. Findings

- A. ORS 268.310 (5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."
- B. ORS 268.315 and 268.500 provide that the District may "levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the

boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 40 percent of its total revenues from a serial levy that will expire at the end of FY 1981.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. During fiscal year 1982, property tax revenues in the total amount of \$2,733,333 for the three-year period will be needed to fund the portion of Zoo operating expenses that will exceed gate receipts and concession revenues.

G. During fiscal year 1982, property tax revenues in the amount of \$2,000,000 will be required to fund planned Zoo capital expenditures.

H. ORS 268.310 and 1977 Or. Laws ch. 665 sections 17 through 21 permit the District to provide a number of planning and functional services and activities.

I. The services and activities identified in subparagraph H of this section are funded by service and user charges, state and federal grants and by charges on jurisdictions within the District.

J. The current authority to fund certain services and activities by levying charges on jurisdictions within the District expires after the fiscal year 1981 charges.

K. During fiscal year 1982, property tax revenues in the

total amount of \$1,000,000 will be needed to fund District operating expenses, other than Zoo expenses, that will exceed expected grant, service and user charge and benefit assessment revenues.

L. If the District seeks voter approval of the needed property tax revenue by a combination of serial levies, only \$2,000,000 of the required \$5,733,333 would qualify for partial state funding. If the District seeks voter approval of the needed property tax revenues by a tax base election, all of the \$5,733,333 would qualify for partial state funding.

#### Section 4. Purpose

The purposes of this ordinance are:

A. To provide for the health and welfare of District residents by providing for the maintenance and operation of the Zoo and for the provision of other authorized District services and activities.

B. To approve submission of a new tax base levy to the voters on May 20, 1980, the revenues of which will be used for purposes permitted under ORS 268.310 and 1977 Or. Laws ch. 665 sections 17 through 21, and to pay the costs of holding the election.

#### Section 5. Submission of Tax Levy

The Council approves and hereby directs that a new tax base levy of \$5,733,333 be submitted to the voters on May 20, 1980. This levy shall be submitted so that it may qualify for the partial State payment provided by 1979 Or. Laws ch. 241.

#### Section 6. Ballot Title

A. The ballot title for the levy described in Section 5 of this ordinance shall be as follows:

---

TAX BASE  
METROPOLITAN SERVICE DISTRICT

QUESTION: Shall a tax base of \$5,733,333 be established for the Metropolitan Service District?

PURPOSE: This measure establishes a \$5,733,333 tax base pursuant to Article XI, Oregon Constitution. The District does not have an existing tax base. The measure grants continuing tax levy authority and the District would be authorized to levy not more than \$5,733,333 beginning with fiscal year 1981-82. In future years the levy could be increased not more than six percent each year without voter approval. This levy will be used to fund the Zoo and other District operations.

EXPLANATION: The Metropolitan Service District operates the Washington Park Zoo which is funded in part by a serial levy of \$2,000,000 per year. This serial levy expires in 1981. The District also provides a number of other services, and the current authority to charge local jurisdictions for District operations and planning expires in 1981. With a tax base, the District could levy a constitutionally controlled maximum amount each year without referral to the voters.

Estimated 1981-82 District expenses that would be paid by property taxes include: \$2,700,000 for Zoo operations not funded by gate and concession revenues; \$2,000,000 for Zoo capital expenditures under a continuing program for construction and renovation of animal housing and exhibit facilities; and \$1,000,000 for District operating and planning expenses other than Zoo expenses. It is expected that a tax base levy will ensure continuity of Zoo and other District programs and reduce the number of special elections.

If this measure is approved, the \$5,733,333 will be partially funded by the State of Oregon. Such partial State funding is contingent upon voter approval of Ballot Measure # \_\_\_\_\_ which, if approved, would provide partial State funding for tax base levies.

---

B. The above Ballot Titles shall be filed with the Director

of Records and Elections of Multnomah County not later than  
March 11, 1980.

ADOPTED by the Council of the Metropolitan Service District  
this \_\_\_ day of \_\_\_\_\_, 1980.

\_\_\_\_\_  
Presiding Officer

ATTEST:

\_\_\_\_\_  
Clerk of the Council

AJ/gl  
6960/92

SPECIAL COUNCIL SESSION

Council Chamber

February 14, 1980  
4:00 p.m.

- 4:00 p.m.        Discussion of Financing Alternatives for Zoo
- 5:30 p.m.        Consideration of Applicants for Council Vacancy
- Adjournment to Informal meeting, if time permits.
- 7:00 p.m.        Dinner Break

---

**Metropolitan Service District**  
527 SW Hall Portland, Oregon 97201 503/221-1646

*Agenda*

---

*Date:* February 11, 1980  
*Day:* Monday  
*Time:* 11:30 a.m.  
*Place:* Conference Rooms A-1 and A-2

FINANCE TASK FORCE

1. Discussion of alternative approaches to Metro tax levy strategies
2. Discussion of "A" and "B" Ballot requirements
3. Other business

---

# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

---

*Date:* February 14, 1980  
*To:* Metro Council  
*From:* Councilor Craig Berkman  
*Subject:* Regional Landfill Siting Committee Membership

In January, 1980, the Metro Council passed a resolution replacing the Local Landfill Siting Committees with a Regional Landfill Siting Committee. As a result of discussions by both the Solid Waste Policy Alternatives Committee and the Solid Waste/Public Facilities Council Committee it was the consensus that the new Regional Landfill Siting Committee be comprised of three members from each of the counties and three members representing areas outside of Metro. After reviewing a list of names of possible members, it is the recommendation of the Solid Waste/Public Facilities Council Committee that the following persons be appointed to the Regional Landfill Siting Committee:

### Multnomah County

John H. Gray	Chief Geologist N.W. Testing Lab., Inc.	3918 SE 116th Portland, Or Home: 760-3224 Business: 288-7086
--------------	--	---

John Hankee	Civil Engineer	4815 SW 56th St. Portland, Or 292-9839
-------------	----------------	--

Phyllis Ricks	Family in Garbage Collection Business	2746 NW Quimby Portland, Or Home: 228-1984 Business: 222-2900
---------------	--	--

### CLACKAMAS COUNTY

Tor Lyshaug	Director of Operations Multnomah County, Resident of Charbon- neau	7910 Fairway Dr Aurora, Or Home: 678-1638 Business: 253-7595
-------------	---	---



Robert Whipps	Member of Mira Monte Siting Committee	6830 Molalla Bend Rd Wilsonville, Or 678-1423
---------------	---------------------------------------	---

Roy Simmons	Executive at Columbia Helicopter at Aurora State Airport	19110 Suncrest Ave West Linn, Or 647-1111
-------------	--	---

WASHINGTON COUNTY

Frank Deiver	Environmental Manager Tektronix, Member of Durham Siting Comm.	7900 SW Bernard Dr Beaverton, Or Home: 644-8879 Business: 644-0161 ext 6775
--------------	--	--

Allen Cicrich	Tektronix Computers, Worked as a Garbage Collector for Rodger Wolfe in the District	Rt 1 Box 1124 Beaverton, Or Home: 649-0625 Business: 645-6464 ext 1143
---------------	---	---

\*\*\*

\*\*\*

\*\*\*

OUTSIDE METRO RESIDENTS

Roger Reif	Attorney, Member of Mira Monte Siting Comm.	160 NW 3rd St Canby, Or
------------	---	----------------------------

Howard Grabhorn	Member of Metro Solid Waste Policy Alternatives Committee, Landfill Opr, Owner of Excavation and Construction Business	Rt 1 Box 849 Beaverton, Or 628-1866
-----------------	--	---

David Phillips	Administrator Solid Waste Department of Environmental Services, Clackamas County	Rt 1 Mulino, Or Home: 829-9481 Business: 655-8521
----------------	--	--

\* Washington County's third representative to be appointed at the next meeting.

---

# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

---

**Date:** February 14, 1980  
**To:** Metro Council Members  
**From:** Craig Berkman  
**Subject:** Solid Waste Policy Alternatives Committee Membership (SWPAC)

The Solid Waste/Public Facilities Council Committee has reviewed applications for membership to SWPAC. It is their recommendation that the following persons be appointed at the February 14 Council meeting to fill vacancies on SWPAC:

<u>NAME</u>	<u>REPRESENTING</u>
Judy Roumpf	Recycling, Oregon Environmental Council
Frank Cooper	Construction Industry
Robert Harris	Public - Clackamas County

The following existing SWPAC members have served their two-year terms. It is the Council Committee's recommendation that these members be reappointed at the February 14 Council meeting:

<u>NAME</u>	<u>REPRESENTING</u>
James Cozzetto	Collection Industry
Bill Culham	Public -- Multnomah County
Howard Grabhorn	Landfills
Harold LaVelle	Landfills
John Trout	Collection Industry

MH:bk  
7021/D3

Hold Cor  
2/14

# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

**Date:** January 30, 1980  
**To:** Metro Council  
**From:** Marge Kafoury, Presiding Officer  
**Subject:** Selection Process for Council Vacancy

I propose the following guidelines for filling the Council vacancy:

1. Application deadline is February 8. Applications will be mailed to all Councilors by February 11.
2. Council will commence deliberations at 5:30 p.m. on February 14.
3. If there are less than ten applicants, each will be given a limited amount of time to address the Council. If there are more than ten applicants, each Councilor will nominate three people. All those receiving a nomination will address the Council.
4. The Presiding Officer will ask for votes from the Councilors. The candidate with the least number of votes will be eliminated from consideration. Balloting will continue until one person receives seven votes. Voting will be by written ballot.
5. The Council can nominate new candidates at any time in the voting. The Council can also choose to continue the process at the next meeting.

# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

Date: February 8, 1980  
To: Zoo Committee  
From: Charlie Shell  
Subject: Alternative Strategies for Zoo Serial Levy

The two basic strategies being considered for placing a Zoo serial levy before the voters have been traced through the various possible results at the polls to identify the alternative results which the Council would have to deal with if the measures fail. This "scrip" is prepared to help the Council evaluate which of these strategies to choose.

These alternatives concentrate on the worst possible alternatives in each case.

The staff of the Tax Supervising and Conservation Commission has indicated that the full \$2 million for the current levy can be eligible for tax relief.

The final problem to deal with is to project how to extend the "scrip" to include the option of requesting a tax base or income tax funding to all Metro activities, including the Zoo, in November.

### I. Present two questions to the voters

This strategy assumes that the property tax levy pays for total operating cost and enterprise revenues pay for capital improvements. This option would place two questions before the voters:

	<u>Three Year Total</u>	<u>Average Per Year</u>
1. "A" Ballot	6.0	2.0
2. "B" Ballot	<u>7.9</u>	<u>2.6</u>
	13.9	4.6

The total levy would be \$2.6 million per year higher than the current \$2 million per year Zoo levy.

1. "A" Ballot measure fails.

Alternatives: State law requires that the "A" Ballot must pass in order for the "B" Ballot to pass. Both measures can be presented to the voters at the same election. Both an "A" and "B" Ballot would be presented to the voters at the November election.

2. "A" Ballot passes and the "B" Ballot fails.

Alternatives: The "B" Ballot may be presented to the voters twice in a single year.

The "B" Ballot for 7.9 million, or 2.6 million per year, would be presented to the voters in November.

3. "B" Ballot fails in November.

Alternatives: A decision would have to be made on whether to attempt again for a "B" Ballot after January, 81 or make reductions in expenditures in the FY 81 budget. Such a decision would have to be made in time for a special election date before June 30, 1981.

4. "B" Ballot is not passed by June 30, 1981.

Alternatives: The remaining alternative would be to reduce program costs to match revenues. Enterprise revenues, approximately 1.9 million per year, would be used for operations and the capital program would be eliminated.

## II. Three Questions

This strategy assumes that enterprise revenues would be used to offset operating costs. A separate serial levy for capital would be presented to the voters. Three questions would be before the voters:

	<u>Total Levy</u>	<u>Average Per Year</u>
1. "A" Ballot	6.0	2.0
2. "B" Ballot	<u>2.2</u>	<u>.7</u>
Total Operating	8.2	2.7
3. Capital	<u>10.0</u>	<u>2.0</u>
Total All Levies	18.8	4.7

1. Three year levy
2. Five year levy

1. "A" Ballot and capital measures fail in May.

Alternatives: Return to the voters with both "A" and "B" Ballots and capital levy in November.

2. "A" Ballot passes in November.  
"B" Ballot and capital fail.

Alternatives: A decision would have to be made on whether to go again for the "B" Ballot and the capital measure after January 3, or make reductions in expenditures in the FY 1981 budget. Such a decision would have to be made in time for a special election before June 30, 1981.

3. "B" Ballot is not passed by June 30, 1981.

Alternatives: The remaining alternative would be to reduce program costs to match revenues. Enterprise revenues, approximately 1.9 million per year would be used along with the previously approved levy for operations and the capital program would be eliminated.

### III. General Metro Ballot measure.

The overall strategy recommended by the Finance Task Force included requesting approval for a Zoo serial levy in May and returning in November to request approval for longer term funding for all Metro activities, including the Zoo which would supercede any measure passed in May.

To project how the Zoo levy would fold into this strategy we must start with the possible outcomes of the May election.

1. The "A" Ballot and capital measures fail in May.

Alternatives: Request approval for a tax base or income tax for all Metro activities, including the Zoo, on the November ballot.

2. "A" and "B" Ballots pass in May.

Alternatives: Request approval for a tax base or income tax measure in November for all Metro activities which would supercede the May ballots. A decision would have to be made on how to include the Zoo capital requirements in the financial strategy. A separate Zoo serial levy or general obligation bonds could be placed as a separate measure on the November ballot.

- III. 3. "A" Ballot passes.  
"B" Ballot and capital levy fail.

Alternatives:

- a. Go for a general tax measure which would supercede the "A" Ballot passed. Do not attempt a simultaneous "B" Ballot for the Zoo.
- b. Go for a general tax measure as described above, but also add a "B" Ballot for the Zoo serial levy. The general tax measures would supercede the "B" Ballot if passed.

---

# Metropolitan Service District

527 SW Hall · Portland, Oregon 97201 503/221-1646

## Memorandum

---

Date: February 13, 1980  
To: Cindy Banzer  
From: Andy Jordan  
Subject: Levy Inflation Factor

Rick asked me to provide you with information regarding our efforts to add an inflation factor to the Zoo levy partially funded by the State.

As you know, we must divide our levies depending upon what amounts of taxes levied qualifies for partial State funding. In our case, up to \$2 million would so qualify because that is the amount of money levied for Zoo operations for FY 1980.

The next question is whether we can tack an "inflation factor" (14.3%) on to the \$2 Million levy for a total Ballot A of \$2,286,000. In order to qualify for the add-on, the prior levy must have been purely for operations, not for capital construction.

We are uncertain whether our levy qualifies. Even though we can show that we have in fact used the tax levy money for operations over the years, it is difficult to argue that the purpose of the 1976 levy was solely for operations.

The difficulty is twofold: first, the 1976 ordinance calling the election seems to permit capital expenditures under the levy; second, since tax money and enterprise revenues are commingled in a single fund, it is difficult to prove that tax moneys have only been used for operations over the years. In addition, the new tax reform act is not clearly drafted with respect to the inflation factor criteria.

Therefore, we are formally asking the Department of Revenue for a determination on whether we can add the \$286,000 factor to Ballot A. With luck, we can get an answer by February 28. It would represent a savings to taxpayers of \$85,800, but it also represents a cost to the State. I am not optimistic, but it is worth a try.

AJ:mec



Section 5. Purpose and Policy

A. The purpose of this ordinance is to:

1. Provide for the health and welfare of the people in the District.
2. Provide for the maintenance and operation of metropolitan zoo facilities in the District.
3. Approve submission of a five-year District-wide tax levy to the voters on May 25, 1976, the revenues of which will be used for those purposes set out in ORS 268.310(5), (Chapter 510, Oregon Laws, 1975) and to pay the costs of holding the election.

Section 6. Submission of Tax Levy

A. The Board approves submitting a five-year District-wide tax levy of \$2,000,000 each year for five years, a total of \$10,000,000 to the voters on May 25, 1976.

B. The proceeds of the levy will be used for those purposes described in Chapter 510, Oregon Laws, 1975 and to pay the costs of holding the election.

Section 7. Ballot Title

A. The ballot title for the five-year tax levy will be:

ZOO - METROPOLITAN SERVICE DISTRICT FUNDING PROPOSAL

A measure providing for continued operation and maintenance of the zoo by authorizing and directing a continuing five-year special tax levy within the Metropolitan Service District, comprising portions of Clackamas, Multnomah and Washington Counties, effective July 1, 1976, of \$2,000,000 each year for five years, a total of \$10,000,000 for the five year period, in lieu of continued zoo financing through the City of Portland.

# The Oregonian

## Editorials

Founded Dec. 4, 1850. Established as a daily Feb. 4, 1861. Sunday Oregonian established Dec. 4, 1881. Published daily Sunday by the Oregonian Publishing Co., Oregonian Bldg., 1320 SW Broadway, Portland, Oregon 97201.

FRED A. STICKEL, President and Publisher

J. RICHARD NOKES, Editor

ALBERT L. McCREADY, Managing Editor

ROBERT M. LANDAUER, Senior Associate Editor

SATURDAY, JANUARY 26, 1980

## One agency calls for one vote

Regional government in the Portland metropolitan area has an identity and money problem it will not resolve by splitting the fiscal needs of its star attraction — the Washington Park Zoo — from those of the regional agency that governs the zoo and provides many other, less obvious but equally necessary services.

The Metropolitan Service District Council's decision Thursday to go to voters this year for funding was a foregone conclusion. The \$2 million-a-year serial levy for the zoo expires at the end of fiscal 1981, and the district's authority to collect assessments based on population from the 27 Portland-area cities and counties it serves also expires at that time.

How to ask for the money is the question troubling the regional agency's elected councilors. A task force of legislative and local government representatives and citizens recommended that the district secure funding of the zoo with a May primary ballot, and offer voters a long-term, zoo-regional government package in the November general election.

Once assured the zoo would not close, however, voters likely would dump the full-funding package in November. The regional agency would be forced to return to the 1981 Legislature, hat in hand, and plea for extension of its assessment powers, a task made more difficult by voter rejection.

Thus, councilors would risk returning regional services to the dozens of local jurisdictions and appointed commissions that handled

them prior to the 1978 voter decision to establish the Metropolitan Service District. That is the greater risk than closure of the zoo.

Surveys show few citizens recognize the regional agency, let alone know what it does, and fewer would support tax measures for it. Those conditions would be compounded by a schizophrenic May zoo ballot and November regional government ballot.

The difference in cost is not great when services are considered. For example, where a \$4 million annual zoo serial levy would cost owners of \$50,000 homes \$8 a year, a regional government-zoo package would be \$10 a year.

For that, the Metropolitan Service District could continue to operate and improve the zoo; continue its movement toward resolving the area's solid waste disposal problem, including recycling and energy generation programs; continue to coordinate planning, assuring fair housing and transit distribution; and oversee completion of the long-needed Johnson Creek basin flood control project.

It could do much more: coordinate cable-TV; provide regional library, jail and parks services; launch a regional stadium project. But those are services the public might wish to buy in the future. Now, survival of elected regional government is the issue.

The zoo is the only clear point for public focus on regional government. Existing service and future potential must not be obscured by splitting that focus with two elections.

# On its trial run Sunday Oregonian 2/4/80

## Dual tax ballot a bit confusing

By SANDRA McDONOUGH  
of The Oregonian staff

When the Oregon Legislature passed its famous tax relief plan last year, it wanted to make voter control over local spending as simple as A-B-C. Make that just A-B.

What the legislators came up with is a new dual ballot budget election system that is sure to confuse some voters the first time they confront it at the polls. Already, the "A-B" system is frustrating some tax districts that are trying to live within it as they prepare the budgets for the 1980-81 fiscal year.

However, many of the persons involved in the shaping of the election system are confident that, once the districts and the voters get used to it, it will run smoothly. The fax district may not always like the system, they said, but they'll learn to live with it.

Besides, for the 1980-81 fiscal year, the system will allow tax districts to increase their property tax levy by 14.3 percent — just to account for inflation — without going to the dual-ballot system. That, said shapers of the new system, is a pretty good increase.

"I think there will be a learning period," said Senate President Jason Boe, D-Redmond. "There are bound to be some complaints at the beginning, but there are every time there is a change from the status quo."

The dual-ballot system gets its first test Feb. 19, the first statutory election day for 1980.

In theory, the new system is simple, although on paper it looks complicated. It provides that the state's property tax relief plan, which pays up to 30 percent of the taxes on owner-occupied homes, will apply only to that portion of the tax district's property tax levy that stays within a set growth limit. Any amount that goes over that limit will be the sole burden of the district's taxpayers and must be presented to the voters in a separate ballot item.

The idea behind the 1979 legislation was to put some sort of limit on the costs the state will accrue under its tax-relief plan. It also was designed to give local tax districts some incentives to curb any urge they might have to greatly increase their spending.

The system has been called the "A-B" ballot by state bureaucrats, but Rick Harrington, head of the state Revenue Department's local budget unit, said voters may not see those labels on their ballots.

What they'll see if they live in a district using the dual system are two ballot titles to cover one year's levy. One of the ballot titles — the "A" ballot — will state clearly that the levy will be funded partially by the state. The other ballot — the "B" ballot — will state clearly that the levy will not be partially funded by the state, but rather will be funded entirely by the district's taxpayers.

It's when the tax districts start computing the ballot titles that things get a little complicated.

First of all, there are certain costs that the Legislature said may not be included in the "A" ballot. They include taxes levied to cover a tax district's bonded indebtedness, as well as taxes levied for capital construction (building new facilities, purchasing new land) and for mixed serial levies (tax levies that will raise funds for both the district's operating costs and for capital construction).

Those costs are automatically assigned to the "B" ballot, regardless of how big the "A" ballot is.

Once those costs are eliminated, the "A" ballot is computed by taking the district's property tax levy from the previous year (or the average of the levies for the previous three years if that number is larger) and adjusting it for inflation and population growth. Of course, the district is not required to increase its levy by as much as the growth limits would allow.

For the 1980-81 budget year, that

### SAMPLE BALLOT

MT. HOOD COMMUNITY COLLEGE

FEBRUARY 19, 1980

District  
**OFFICIAL BALLOT**  
FOR  
MULTNOMAH COUNTY  
SPECIAL DISTRICT ELECTION  
FEBRUARY 19, 1980

Precinct  
Sub No.

**SPECIAL LEVY, PARTIALLY STATE FINANCED, FOR COLLEGE EDUCATION PROGRAMS**  
QUESTION: Shall Mt. Hood Community College District be authorized a \$2,482,941 special property tax levy for 1980-81 outside constitutional limits?  
26-1  
PURPOSE: This measure, which would be partially financed by the state, authorizes Mt. Hood Community College District to levy \$2,482,941 property tax outside the 8% limitation specified in the Oregon Constitution. Proceeds from this levy will be used to provide vocational, lower division transfer, adult education programs and services which would be at a reduced level from the current year. This levy does not provide funds for new buildings.

**OFFICIAL BALLOT**  
FOR  
MULTNOMAH COUNTY  
SPECIAL DISTRICT ELECTION  
FEBRUARY 19, 1980

**SPECIAL LEVY, WITHOUT PARTIAL STATE FINANCING, FOR COLLEGE EDUCATION PROGRAMS**  
QUESTION: Shall Mt. Hood Community College District be authorized a \$551,665 special 20-2 property tax levy for 1980-81 outside constitutional limits?  
PURPOSE: This measure which would be totally financed by local taxpayers without any partial state payment authorizes Mt. Hood Community College District to levy a \$551,665 property tax outside the 8% limitation as specified in the Oregon Constitution. Proceeds from this levy will be used to provide vocational, lower division transfer, adult education programs and services which would be at the same level as the current year. This levy does not provide funds for new buildings.

**DOUBLE CHOICE** — This example of the new "A-B" ballot system will go before voters in the Mount Hood Community College tax district Tuesday, Feb. 19. On that election day, Oregon voters will get their first look at the new dual-ballot system devised by the 1979 Legislature to give property taxpayers more control over local government spending. Ballot on the left, the "A" ballot, states clearly that the levy would be partially funded by the state, while the ballot on the right, the "B" ballot, says it will not.

inflation factor, which is a computation based on the Portland Consumer Price Index, would allow tax districts to increase their property tax levies by as much as 14.3 percent and still stay within the A ballot. And districts that had a significant growth in population would be able to increase their levies even more and stay within the "A" ballot.

If the tax district feels it needs more money than the "A" ballot limits allow, then it must put the additional levy request to the votes in the "B" ballot. The levies requested in the second ballot could be intended to raise funds for new programs or, for some districts, simply to raise enough money to maintain their existing programs.

The Legislature also stipulated that adoption of the "B" ballot would be dependent upon approval of the "A" ballot. That means that if voters approve the second proposal but reject the first, both will be considered defeated. However, voters can approve the "A" ballot but reject the "B" ballot.

According to Robyn Godwin, director of the state Revenue Department, a lot of tax districts may avoid the complications of the A-B ballot system by simply staying within the levy increases the "A" ballot allows them.

"We do know that a lot of districts are going to be able to ride with the 'A' ballot," Godwin said. He added, however, that that might be difficult for some districts, primarily school districts, to do.

The A-B system will get its test run in the Portland area Feb. 19 when Mount Hood Community College takes its 1980-81 levy proposal to the voters for approval.

Gary Nichols, assistant business manager for the college, said the school will need to use the "B" ballot simply to raise enough revenue to maintain its programs for the coming year. No major new programs have been approved.

The school is seeking an overall budget increase of 13.9 percent, he said. Under normal circumstances, the 14.3 percent increase in the levy allowable under the A-B system would be sufficient.

However, Nichols said, the college is expecting only about a 9 percent increase in its other major revenue sources: tuition and state reimbursement. So, he said, Mount Hood will have to get a larger increase in its property tax levy to achieve the average 13.9 percent budget increase.

On the "A" ballot, the college will ask voters to approve a property tax levy of \$2,482,941 over the district's tax base. (State law allows a district's tax base to increase 6 percent each year without voter approval.)

On the "B" ballot, he said, the district is asking for an additional \$551,665 levy outside of the 6 percent limitation.

"One thing we're worried about is people who will say yes to the \$551,665 but no to the \$2,482,941," Nichols said.

He said he is afraid that the A-B ballot system may confuse voters and make them think they are supposed to vote for one ballot or the other, but not both. In that case, he said, voters will choose the smaller of the two of the two proposed levies — the "B" ballot.

Even if they approve the "A" ballot and reject the second proposal, the college will have money problems, Nichols said. The result, he added, would be cut programs and staff reductions.

Many more districts may use the system in later budget elections, including the one set for March 25. On that day, voters in Washington County may see what happens when a serial levy gets "split" between the two ballots.

The county is thinking about proposing a three-year \$2.6 million serial levy for road repairs. Under the provisions of the new law, \$777,000 would have to go on the "A" ballot and about \$1.8 million would be put on the "B."

The county had planned to send that proposal to voters on Feb. 19, but confusion over the new ballot system made them change their minds. Now the county may wait until the next statutory election date or just give up on the idea.

Some of the legislators who were involved in the design of the A-B ballot system said they were not surprised that the system caused some confusion and some complaints in local districts. But, they added, the new system does provide a voter check on local government spending.

And according to Senate President Boe, the A-B system also will eliminate the "take-it-or-leave-it" levy approach used by some districts.

Under the old system, he said, voters could cripple a district if they rejected a levy proposal, giving many voters strong incentive to vote for the proposal. Under the new system, the voters could approve a levy that would give the district enough money to continue operation under the "A" ballot while holding out on some of the extras.

BEFORE THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT

*200  
S/W - Public Facil  
Crim - Justice*

FOR THE PURPOSE OF RESTRUCTURING )  
THE COUNCIL COMMITTEE SYSTEM )  
)  
)

RESOLUTION NO. \_\_\_\_\_  
Introduced by the  
Ways and Means Committee

WHEREAS, There is a need to consolidate the existing Council Committee system to help improve the policy coordination between the various functional areas; and

WHEREAS, The Ways and Means Committee has reviewed alternative ways of restructuring the Committee system to achieve this objective and has endorsed a three Committee system; now, therefore,

BE IT RESOLVED,

1. That a Council Planning Committee be established to monitor all planning and development activities in the areas of Metropolitan Development, Transportation and Public Facilities. *(3)*

2. That the special role of the Joint Policy Advisory Committee on Transportation (JPACT) be recognized by the Council, and that the Council recommend that this Committee continue with ~~one~~ *2* Council representative. <sup>3</sup> - ~~3~~ *Cooper*

3. That a Council Service Delivery Committee be established to monitor all activities in the areas of the Zoo, Solid Waste and Criminal Justice. *Resource Recover*

*Johnson  
Check*

4. That a Coordinating Committee be established to monitor general management and procedural issues which cross other Committee lines, and that membership on this Committee consist of the Council Presiding Officer, Vice Presiding Office, representative §

of the two other Council Committees and the Executive Officer  
(non-voting members).

*no opposition*  
*Burton*  
*Benzel*

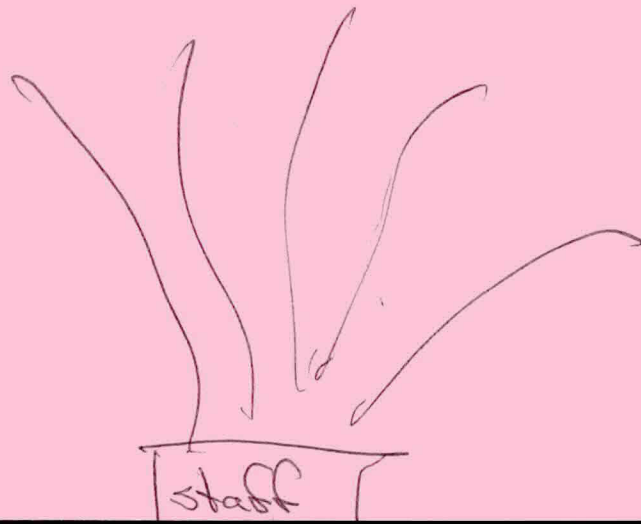
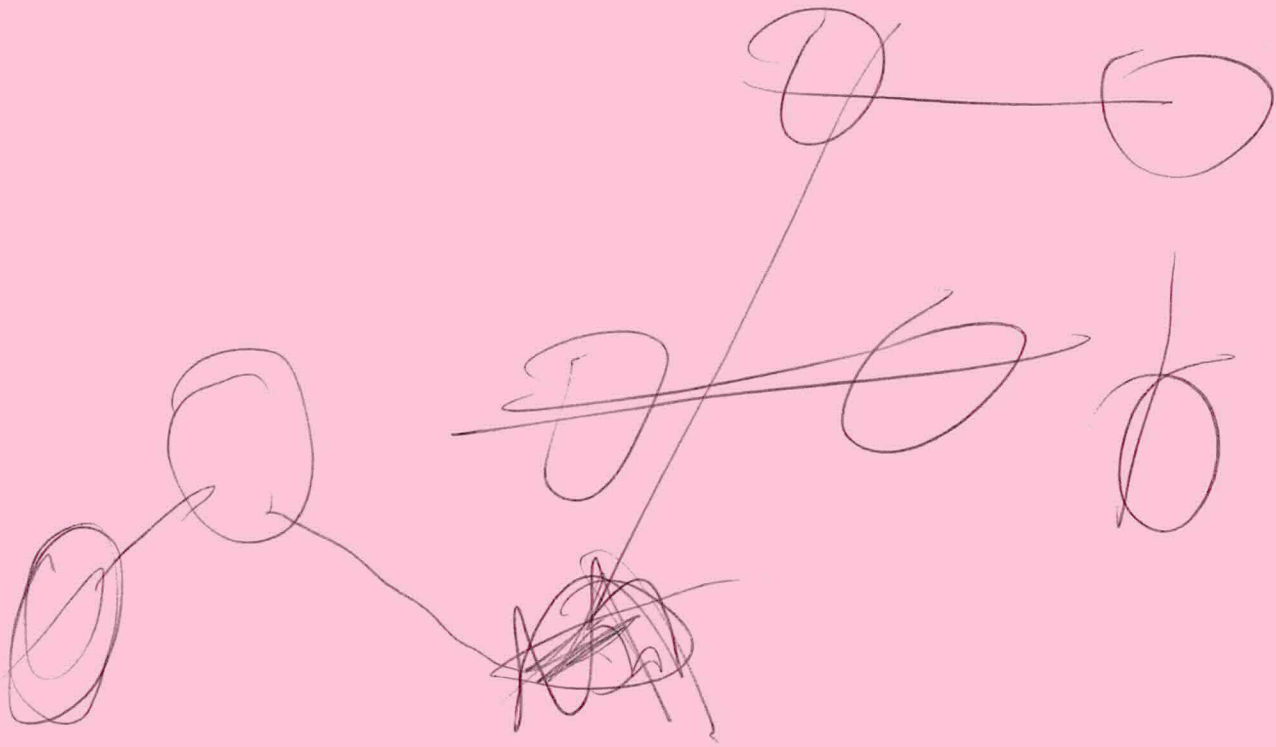
5. That the work of these standing Committees be supplemented with special committees or task forces as needed and as approved by the whole Council.

6. That the Council rules be amended to reflect this three Committee system.

ADOPTED by the Council of the Metropolitan Service District this 14th day of February, 1980.

\_\_\_\_\_  
Presiding Officer

CS/gl  
6878/92



February, 1980

METROPOLITAN SERVICE DISTRICT

MAJOR PROJECTS FOR NEXT SIX MONTHS

Projects Requiring Council Decisions

1. Executive Management

- a) Financial and organizational strategies (Tri-Met, etc.) for Metro formulated - both short and long term money issues including Zoo levy
- b) Goals and Objectives priorities for FY 1981 Budget established
- c) Citizen Involvement Process formulated and approved by Council
- d) Adoption of Procedural Rules for Adoption and Amendment of Goals and Objectives and Functional Plans
- e) Adoption of Nuisance Ordinance Related to Drainage
- \*f) Adoption of FY 1981 Budget
- \*g) Decision on Metro tax levy
- \*h) Metro Five Year Operational Plan

2. Solid Waste

- a) Completion of analysis for three landfill sites - Mira Monte, Durham and Portland Sand & Gravel (in hold)
- b) Shredder in North Portland
- c) Resource Recovery
  - 1) Energy Agreement with Publishers reached, or
  - 2) Joint venture "turnkey" project authorized based on Metro's guarantee of waste flow
- d) Transfer Stations located:
  - 1) Public Transfer Stations
  - 2) Oregon City Transfer Station

## Solid Waste (continued)

- e) Action on Solid Waste Disposal Franchising Ordinance
- \*f) Emergency Routing Plan
- \*g) St. Johns Landfill Operation
- \*h) Creation of Waste Reduction Task Force
- \*i) Select new potential landfill sites in conjunction with DEQ and new regional siting committee
- \*j) Adoption of Metro's Solid Waste Management Framework Plan
- \*k) Adoption of Metro's Waste Reduction and Source Separation Plan
- \*l) Decision re Collection Franchise Administration

### 3. Public Facilities

- a) Johnson Creek - finalize formation of Local Improvement District. (Report on Scope of Phase I by 5-15-80)
- b) Adoption of Corps studies re Water Supply, Drainage Management, Dredging in Portland Harbor and Land Application of Sewage Effluent - Expanded Study (Part of "208" Plan)
- \*c) Release Stormwater Management Design Manual
- \*d) Possible Amendment of "208" Plan re East Multnomah County Sewer Consortium

### 3. Metropolitan Development

- a) Final and Draft Plan Reviews completed for twenty-two jurisdictions
- b) Clackamas County UGB Amendment
- c) Areawide Housing Opportunity Plan (AHOP) Update and Distribution of Bonus Funds
- \*d) Decision re Annual Plan Amendment Process, criteria and schedule



4. Transportation

- a) Westside Transit - work program and preliminary engineering for detailed alternative
- b) Initial Project Decisions - \$20 Million Reserve Fund

5. Zoo

- a) Review and reach decision on Zoo Development Plan

## Major Ongoing Projects Where No Specific Council Decision is Required

### 1. Executive Management

- a) Urban Systems Lab - Steering Committee formed and two projects in funding stream
- b) Development Assistance Program - at least one issue paper produced to assist in expediting local development processes
- c) Continue liaison with local jurisdictions to provide support and coordinated efforts.
- d) Budget and accounting system designed for computer application
- e) Codify Ordinances and Rules
- f) Write budget procedures manual and design format of FY 1981 budget
- g) Hire Information Management Consultant under 12-month contract
- h) Prepare and submit HUD, EDA and LCDC grants

### 2. Solid Waste

- a) Implement location of Recycling Drop Centers
- b) Prepare Solid Waste Field Report

### 3. Public Facilities

- a) Develop Urban Stormwater Management Plan in accordance with "208" grant
- b) Proceed with "208" Plan update
- c) Develop "208" Grant application for regional groundwater planning study
- d) Continue East Multnomah County Sewer Consortium Planning and Analysis
- e) Continue Johnson Creek Drainage Management Plan
- f) Develop Tualatin Flood Control Project

### 4. Metropolitan Development

- a) Economic Development Data System for Land Market Monitoring

Metropolitan Development (continued)

- b) Areawide Housing Opportunity Plan approved by DHUD, bonus funds received and assistance program initiated.
- c) Develop Market Level Housing Allocation Plan
- d) Implement Criminal Justice Plan and Monitor Operational Projects.

5. Transportation

- a) Southern Corridor Study and I-5 Corridor processes agreed to and under way
- b) Continue Air Quality Planning
- \*c) Transportation Plan drafted and released for review
- \*d) Continue Westside Planning and Development Project
- \*e) Continue Eastside Corridor Master Planning Project
- \*f) Provide support for I-5 Bi-State Task Force

6. Zoo

- a) Complete Elephant project
- b) Complete Primate contract negotiations
- c) Complete Entrance Plaza
- d) Complete Parrot Enclosure
- e) Complete Dive Enclosure
- f) Complete Commissary repairs
- g) Complete Beaver-Otter project design
- h) Complete installation of new telephone system
- i) Complete Landscape Improvement Plan
- j) Complete African Plains project schematic
- k) Complete Reptile House schematic
- l) Design in-house modifications for Red Panda and Cougar enclosures

Zoo (continued)

- m) Complete schematic for Boat Ride area
- n) Complete Canteen No. 2 renovation
- o) Develop Washington Park food outlet by summer season
- p) Complete Sculpture Garden projects
- q) Complete Train improvements
- r) Complete Master Graphics Plan
- s) Complete Zoomobile fund-raising drive
- t) Plan and conduct summer concert series

For the following reasons, I cannot support the placing of the Zoo levy upon the May primary ballot:

1. By separating the Zoo from the other Metro functions, the Metro council is imperiling the future financial existence of this government. Metro cannot obtain funding from the voters unless our services are voted on as one package. No government can afford to separate its visible and popular functions from its less visible and less popular ones. A government would be ill-advised to place its police and fire costs on one ballot and its human services, planning and administrative functions on yet another. In essence, however, that is precisely what we are doing with the Zoo levy.
2. Because this action means we will receive no tax funding for Metro, we are placing Metro at the mercy of the 1981 legislature and there is no guaranty whatsoever that we will be funded. The legislature gave us an opportunity to fund ourselves from tax revenues, however, we are not utilizing that opportunity. Further, this action places us at the mercy of local governments who may well lobby their legislative representatives not to support funding for Metro.
3. The Metro council is yielding to a well organized special interest group for the Zoo. We have no similar constituency for land fill siting, transportation planning, land use planning, resource recovery and our similar functions. It is up to us, however, to serve the interests of the district as a whole and not the most vocal or influential special interests.
4. Separate elections will cost the district in the neighborhood of \$50,000.00. This is a cost which should not have to be borne by the public.
5. I am attaching my previous memo to the council to these remarks and asking that they be placed in the record of our proceedings regarding the levy.

*Charlie Whitman*

*(As a minority of 1 on this issue, I thought the attached cartoon was appropriate - not for inclusion in the record though).*



*"The public be damned! And, come to think of it, you guys be damned, too!"*

## OPERATIONAL PLAN TASK OUTLINE

### PHASE I:

- January 17 Informal Council support for plan preparation and proposed approach. Council agreement on participation.
- January 23 Completion of initial functional area background research and retreat materials.
- January 25 Staff retreat--review draft plan work program, staff role in plan development, identify plan issues.
- February 4 Completion of mailing list and mailing preparations.
- February 7 Mailing of survey participation invitation with first year report.
- February 7 Press release on survey.
- February 8 Complete formulation of draft for first survey.
- February 14 Council meeting--Briefing on work program, presentation of draft survey.
- February 15 Participation response due.
- February 15 Review and test draft survey with Department Heads. Make revisions.
- February 15-28 Follow up on survey participation, feedback from Council on draft survey.
- February 20 Mail revised survey to Council.
- February 28 Informal Council--review survey.
- March 4 Mail survey.
- March 13 Responses due for first survey.
- March 24 Complete compilation of survey results.
- March 28 Review and test second survey materials with Department Heads. Make revisions.
- April 4 Deliver second survey materials to Council.

April 9 Print full report on first survey results.

April 10 Informal Council--review survey, report on first survey results.

April 15 Press release on second survey.

April 15 Mail second survey.

April 24 Responses due.

May 5 Complete compilation of second survey.

May 9 Review draft plan with Department Heads.

May 15 Mail draft plan to Council.

May 21 Print full report on second survey results.

May 22 Informal Council--review of plan draft. Report on second survey results.

May 30 Release final draft for public hearing.

Week of  
June 2-6 Finance Task Force meeting.

Week of  
June 2-6 Public hearing.

June 12 Council meeting, plan adoption.

Week of  
June 16-20 Finance Task Force meeting.

JS/gl  
6750/108



OPERATIONAL PLAN SURVEY MATERIALS AND CONTENTS

I. Introductory Letter from Executive Officer  
and Presiding Officer of the Council

II. Survey Booklet

A. Directions for Completing Survey

B. Survey Questions

1. Functional Areas

a) Current Status Statement

b) Participants' Opinions

2. Mission Statement

3. Other Potential Areas of Involvement

III. Survey Response Sheet

JS/gl  
6995/108

# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

---

Dear \_\_\_\_\_:

We are pleased that you have agreed to participate in the preparation of Metro's Operational Plan. Your participation in the attached survey will be invaluable to the Council in setting priorities and charting the future direction Metro.

Metro -- the first directly elected regional government in the United States -- was formed in January, 1979, following the voter approval of May, 1978. Metro has now a variety of responsibilities ranging from air, water quality and drainage control to land use and transportation planning, and the operation of the Washington Park Zoo.

Currently funding is from federal and state grants, per capita assessments on cities and counties in the District plus Tri-Met and the Port of Portland, and a Zoo serial levy. The assessment authority and serial levy will expire in June, 1981.

We are pleased with the many accomplishments described in Metro's first year report, but there are still varied viewpoints on what should be our responsibilities and critical funding issues remain unaddressed.

It is in this context that the Metro Council is undertaking the preparation of an Operational Plan. Your participation in this survey will be important in building a consensus on the role for Metro which can best serve the citizens of this region. With your help we want to determine the best way to utilize our limited financial resources while focusing on the most critical regional issues.

Thank you again for your interest in Metro's future. We look forward to your survey responses.

Sincerely,

Rick Gustafson  
Executive Officer

Marge Kafoury  
Presiding Officer  
Metro Council

RG:JS:gl  
6994/108

Rick Gustafson,  
Executive Officer

*MSD Council*

Marge Kafoury  
Presiding Officer  
District 11

Donna Stuhr,  
Deputy Presiding  
Officer  
District 1

Charles Williamson  
District 2

Craig Berkman  
District 3

Corky Kirkpatrick  
District 4

Jack Deines  
District 5

Jane Rhodes  
District 6

Betty Schedeen  
District 7

Caroline Miller  
District 8

Cindy Banzer  
District 9

Gene Peterson  
District 10

Mike Burton,  
District 12

## SURVEY GUIDE

This is the first part of Metro's two-part survey which is intended to provide interested citizens with the opportunity to participate in the preparation of Metro's five-year Operational Plan. This plan will layout Metro's policies concerning each of its present and future areas of involvement for the next five years.

This survey booklet and the enclosed response booklet are provided to you to complete this first part of the survey. The survey booklet includes three sections which make-up this portion of the survey. These are:

- A. Functions
- B. Other Potential Functions
- C. Mission Statement

The first section provides background information concerning the current status of each functional area in which Metro is or could be involved, and asks your opinion about Metro's involvement within the next five years. In the second section you are asked to identify other potential areas of involvement. The section dealing with the mission statement requests your opinion on the long-range direction and mission of Metro.

You will be provided the opportunity to indicate areas about which you feel more information is required. A summary of statutory requirements, current and authorized areas of involvement, functions allowed with voter approval and functions allowed only with a legislative change is provided for your reference.

Responses to these questions will be the basis of formulating the second part of the survey. Results will be tabulated according to interest groups (e.g., local elected officials, media, legislators, local staff, etc.). Individual responses and comments will remain confidential.

To complete the survey, carefully read the background explanation for each question. Fill in your responses in the separate response booklet. Be sure your answers correspond with the appropriate question. You may want to mark your answers in your survey booklet first to simplify your work and to provide a record of your responses. Allow about forty minutes to complete the survey. When you are finished, keep this sheet for future reference and return only the response sheet and your additional comments. The second part of the survey will be mailed to you on April 15.

SUBMIT YOUR RESPONSE NO LATER THAN THURSDAY, MARCH 13

## SECTION A FUNCTIONAL AREAS

In this section you are asked to consider Metro's authority and future involvement in 28 functional areas. Those functions with some mandatory responsibilities are presented first, followed by authorized activities, functions allowed only with voter approval and finally those requiring legislative changes to allow involvement. Read the brief background statement, indicate general agreement or suggest changes, then respond to the questions.

SUMMARY  
CURRENT STATUS OF METRO FUNCTIONAL AREAS

FUNCTIONAL AREAS	Required by Statute	Now Authorized	State & Federal Designations	Authorized With Voter Approval	Legislative Change Required	FUNCTIONAL AREAS	Required by Statute	Now Authorized	State & Federal Designations	Authorized With Voter Approval	Legislative Change Required
Air Quality	functional plan	planning*	lead planning agency			Historic Preservation		planning*		programs	
Goals and Objectives	adopt	adopt* enforce				Housing		planning*	areawide planning organization	programs	
Land Use	urban growth boundary	planning*				Parks and Recreation		planning		operate facilities	
Plan Review and Coordination	review coordination	review* coordination*				Water Supply		planning*		operate facilities	
Public Involvement	program	program*				911		planning*		operate facilities	
Transportation	functional plan	planning* operations	metropolitan planning organization			Energy		planning			programs
Water Quality	functional plan	planning*	208 planning agency			Aging				programs	
A-95		review*	areawide clearinghouse			Boundaries				regulate	
Drainage		planning* operations				Children and Youth Services				programs	
Sewers		planning* operations	208 planning agency			Health Care				programs	
Solid Waste		planning* operations*	areawide planning agency			Human Services				programs	
Zoo		planning* operations*				Libraries				coordination	operate facilities
Criminal Justice		planning*	regional planning unit	programs facilities		Manpower				programs	
Cultural and Entertainment Facilities		planning*		operate facilities		Marine Trades					facilities
Economic Development		planning*		programs		Mental Health				programs	
						Airports		planning			facilities
						Arts					programs
						Cable TV					planning franchise
						Data Processing					services
						Disaster Preparedness					planning programs
						Purchasing					services

\*Current Metro involvement

**FUNCTION: HOUSING**

**Current Status:**

The private sector finances and produces most of the region's housing within the zoning, subdivision, design, comprehensive plan and other related policies of local governments.

The federal government and State Housing Division provide income subsidies and financial assistance for housing. The three public housing authorities in the Metro area construct and/or lease public housing with federal assistance.

Metro has the lead role in determining the allocation of publicly supported housing throughout the region. Metro has adopted a plan which allocates a fair-share of assisted housing resources to each jurisdiction.

The State has ruled that compliance with the State Housing Goal in the Metro area requires a further regional allocation of all private sector housing by type and cost. The implications of this rule are now being studied in order to prepare an appropriate Metro response.

Metro has housing goals guiding Metro planning work and has initial housing policies.

**Your Opinion:**

1. Do you generally concur with the status statement? If not, write your comments in the response booklet.
2. What do you see as appropriate activities for Metro in Housing within the next five years? Select one or more of the following:

**Current Activities**

- a. Allocate publicly assisted housing.

**Other Authorized Activities**

- b. Allocate private sector housing by type and cost.
- c. Implement measures to control conversions of apartments to condominiums.
- d. Sponsor a low-interest home loan program for middle income households.
- e. Establish model housing regulations and assist in their adoption locally to facilitate housing construction.

**Authorization Needed**

- f. Establish a housing development corporation to facilitate housing construction.
  - g. Conduct demonstration projects to show cost reduction and energy conservation techniques in site planning and construction.
  - h. Operate a regional housing authority to provide publicly assisted housing for low-income people.
- 
- i. No activities.
  - j. List other ideas if you wish.
3. Which of the following best describes what you see as Metro's primary role in Housing in the next five years? Select no more than two:
    - a. Directly provide low-income assisted housing.
    - b. Participate in housing finance.
    - c. Assist the building industry to provide affordable housing.
    - d. Establish and enforce regional housing goals and policies.
    - e. Coordinate local and regional policies, review local plans.
    - f. No involvement.
    - g. List others if you wish.
  4. How would the following events affect your ideas on the role of Metro in housing?
    - a. The public demands rent controls.
    - b. The public demands a broader choice of housing types and costs.
    - c. Many jurisdictions in the region become unwilling to participate in public housing programs.
    - d. List others if you wish.

## SECTION B OTHER POTENTIAL AREAS OF INVOLVEMENT

Beyond those functions currently allowed in Metro's legislation, Metro could provide additional services with appropriate authorization. The following list represents a variety of functions which have either been suggested for Metro responsibility or are currently provided on a regional basis in other parts of the country. Select up to five from this list which you think deserve further consideration. You will receive additional information on some of these in the next part of the survey. Select up to five from the following list: (Indicate the number of each choice on your response sheet.)

1. Airports: construct and operate facilities
2. Arts: plan, conduct programs
3. Cable TV: planning, franchising, operating
4. Data Processing: provide service
5. Disaster and Emergency Preparedness: planning, programs, service
6. Economic Development: construct and operate facilities
7. Energy: conduct programs
8. Health Care: construct and operate facilities, provide service
9. Historic Preservation: conduct programs
10. Human Rights: conduct programs
11. Libraries: construct and operate facilities
12. Marine Trades: construct and operate facilities
13. Purchasing: provide centralized service

## SECTION C MISSION STATEMENT

Metro has a wide-range of responsibilities and authorities. Considering these and other regional needs, how would you describe Metro's overall long-range (20 years) mission?

In the following list, each statement indicates an increasingly wider range of responsibilities. Select the one which describes your feelings about Metro's long-range mission:

1. Coordinate regional and local plans and policies.
2. Adopt and enforce a regional policy framework around which governments of the area provide services, plus coordinate plans.
3. Lead policy development on regional issues with a few limited operations responsibilities, plus coordinate plans.
4. Deliver services for all authorized functions, plus coordination and lead policy development on regional issues.
5. Deliver services for all authorized functions and pursue involvement in additional new areas as needed, plus coordination and lead policy development.
6. If none of these accurately state your opinion, please write your own statement.