METROPOLITAN SERVICE DISTRICT

527 S.W. HALL ST., PORTLAND OR. 97201, 503/221-1646

AGENDA

Date:

August 7, 1980

Day:

Thursday

Time:

7:30 p.m.

Place:

Council Chamber

CALL TO ORDER

1. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

2. CONSENT AGENDA

- 2.1 A-95 Review, directly related to Metro (7:35)
- 2.2 Minutes of Meeting of June 26, 1980 (7:40)

3. ORDINANCES

3.1 Ordinance No. 80-99, An Ordinance for the Purpose of Submitting a Tax Base Measure to the People of the District (Second Reading) (7:45)

4. GENERAL DISCUSSION

- 4.1 Presentation by Joan Smith re Conduct of Meetings (8:30)
- 4.2 Other Items of Concern (9:00)

ADJOURN



METROPOLITAN SERVICE DISTRICT

527 S.W. HALL ST., PORTLAND OR. 97201, 503/221-1646

AGENDA

REGULAR COUNCIL MEETING

Date:

August 7, 1980

Day:

Thursday

Time:

7:30 p.m.

Place:

Council Chamber

CONSENT AGENDA

The following business items have been reviewed by the staff and an officer of the Council. In my opinion, these items meet the Consent List Criteria established by the Rules and Procedures of the Council.

Executive Officer

2.1 A-95 Review, directly related to Metro

Action Requested: Concur in staff findings

2.2 Minutes of Meeting of June 26, 1980

Action Requested: Approve minutes as circulated

DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

	PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$	
1.	Project Title: Child Abuse and Neglect Program (#806-25) Applicant: City of Portland	\$ 50,000 (Health & Human Servi	lces,			\$ 50,000	
2.	Project Summary: This project addresses the Crime Prevention Goal of the Criminal Justice Plan and is a cooperative school and community education effort designed to reduce the incidence of child sexual abuse through the use of theatre presentations, classroom activities, and the education of teachers, parents and other members of the professional community about the crime of sexual abuse. Staff Recommendation: Favorable Action Project Title: Prevention through Education (#807-5) Applicant: Multnomah County Project Summary: The project addresses the Crime Prevention Goal of the Criminal Justice Plan. Its goals are to increase the reporting of sexual abuse in unincorporated Multnomah County, to reduce the incidence of child sexual abuse and to educate the community through programs designed for children in kindergarten through sixth grade. Staff Recommendation: Favorable Action	\$ 45,401 (HHS)			\$ 3,000		Agenda Item 2.1

DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
3. Project Title: Tri-Project Service System (#807-6) Applicant: Boys and Girls Aid Society of Oregon Project Summary: Project to provide service to 98% of all status offenders in a single court jurisdiction and determine if the subsequent reduction in juvenile court workload results in decreasing delinquency. Staff Recommendation: Favorable Action	\$500,000 (Law Enforce- ment Assis Admin., LE			3 2	\$ 500,000
4. Project Title: Public Fishing Access Projects (#806-28) Applicant: Oregon Department of Fish and Wildlife Project Summary: Development of public fishing access projects throughout Oregon for a period of ten years. Projects will include construction of boat ramps, access roads, parking areas, and provide signs and other materials and services. Staff Recommendation: Favorable Action	\$187,500 (U.S. Fish & Wildlife Service)				\$ 250,000

DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
5. Project Title: Upper Water System Improvement (#807-8) Applicant: City of Fairview Project Summary: The proposed improvement for the water system include a pump station, water pipeline and reservoir to serve an area presently without adequate city water service. Staff Recommendation: Favorable Action	\$300,000 (Dept. of Agriculture FMHA Loan)	e ·		\$666,000	\$ 966,000
6. McLoughlin/Barclay House Restoration/ Rehabilitation (#807-14) Applicant: Oregon State Parks Division Project Summary: Money to restore and rehabilitate two historic buildings between 7th and 8th and Center Streets in Oregon City. Staff Recommendation: Favorable Action	\$ 17,000 (Dept. of Interior)			\$ 17,000	\$ 34,000
	e v				9

MINUTES OF THE COUNCIL METROPOLITAN SERVICE DISTRICT

June 26, 1980

Councilors in Attendance

Presiding Officer Marge Kafoury

Coun. Stuhr

Coun. Williamson

Coun. Deines

Coun. Rhodes

Coun. Schedeen

Coun. Peterson

Coun. Deines

Coun. Burton

Coun. Banzer

In Attendance

Executive Officer Rick Gustafson

Staff in Attendance

Mr. Denton Kent

Mr. Andy Jordan

Ms. Marilyn Holstrom

Mr. Charlie Shell

Mr. Andy Cotugno

Ms. Pat Oldham

Ms. Cynthia Wichmann

Others in Attendance

Mr. Bruce Etlinger

Ms. Cathy Galbraith

Mr. Phil Adamsak

Mr. Philip Thompson

Mr. Paul Bay

Mr. Park Woodworth

After declaration of a quorum, the meeting was called to order by Presiding Officer Kafoury at 2:25 p.m. in the Council Chamber, 527 S.W. Hall Street, Portland, Oregon 97201.

1. INTRODUCTIONS

There were no introductions at this meeting.

2. WRITTEN COMMUNICATIONS TO COUNCIL

Attention was called to a letter inviting members of the Council to attend the Region X COG Conference to be held at the Inn at Otter Crest July 31-August 3, 1980.

3. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

There were no citizen communications to Council on non-agenda items at this meeting.

4. CONSENT AGENDA

Coun. Peterson moved, seconded by Coun. Rhodes, that the Consent Agenda be approved as presented. Coun. Williamson asked that the minutes of May 22, 1980 be corrected to show that Res. No. 80-153 was moved by Coun. Berkman rather than Coun. Schedeen. A vote was taken on the motion. All Councilors present voting aye, the Consent Agenda was approved as corrected.

5. REPORTS

5.1 Report from Executive Officer

Executive Officer Gustafson announced that participants in the Marshall Fund grant would be leaving the following day and described plans for the trip. He then discussed the status of the landfill site selection, reporting that only the Jeep Trail site was still under consideration. There was some discussion as to how best to respond to inaccurate statements which had recently appeared in the press concerning the site and its selection.

5.2 Committee Reports

Regional Planning Committee: Coun. Stuhr reported on the status of the housing goals and objectives, commenting that difficulties were being encountered because Council had not yet decided whether the document should be treated as an implementing tool or simply a set of guidelines. She announced that the first reading of the ordinance would be on July 10 and that the Planning Committee would hold their final deliberations on the policies on July 14. A regional forum to discuss housing issues with local elected officials would be held on August 26. She then reported that the Committee recommended appointment of Priscilla Senior and Dan Bracken to the AQMA Advisory Committee. Coun. Stuhr moved, seconded by

Metro Council Minutes of June 26, 1980

Coun. Peterson, that these appointments be confirmed by the Council. A vote was taken on the motion. All Councilors present voting aye, the motion carried.

Regional Services Committee: Coun. Rhodes reported that plans for the southeast recycling center were progressing well and that the number of potential sites should be reduced to three or four before the next Services Committee meeting on June 8. She urged all Councilors to attend that meeting, announcing that it would consist of a tour of the St. Johns landfill followed by a dinner meeting.

Coun. Peterson objected to holding the first reading of the ordinance adopting housing goals and policies on July 10 and moved, seconded by Coun. Banzer, that Council not proceed with the scheduled first reading of the ordinance until the Planning Committee could agree on a recommendation.

Discussion centered around Councilors' concerns that changes were still being made in the document, and that the public be given ample opportunity to respond to it. It was pointed out that the second reading of an ordinance did not necessarily have to be held at the meeting following the first reading. It was agreed to hold a special meeting of the Planning Committee on July 7 for the purpose of discussing housing goals and policies. On that basis, Coun. Peterson withdrew his motion.

JPACT: There was no report from JPACT.

Council Coordinating Committee: Coun. Deines announced that everything from the Coordinating Committee was on the agenda.

5.3 A-95 Review Report

There was no A-95 Review Report at this meeting.

6. ORDINANCES

6.2 Ordinance No. 80-95, Relating to the Use of Urbanizable Land and the Conversion of Urbanizable Land to Urban Use Within the Urban Growth Boundary and Prescribing Regulations Therefor (Second Reading)

It having been ascertained that it was the consensus of the Council to do so, the Clerk read Ord. No. 80-95 for the second time by title only.

Coun. Stuhr expressed satisfaction with the ordinance, based on testimony received at the Planning Committee meeting. She reported that the Committee had agreed to apply the exceptions process to land zoned MA-E, to allow partitioning down to five acres for warehousing and similar uses.

The matter was opened for public testimony.

Mr. Philip Thompson, speaking on behalf of himself and a client, questioned the requirement under Section VII.A that lots must be recorded prior to the effective date in order to qualify for septic tank permits, stating his belief that it did not reflect the intent of the Council. He also objected to the addition of the words "in the long term" to Section V.A.3, complaining that they effectively eliminated the variance procedure. He then addressed the questions of sufficient notice and requirements for citizen involvement.

There being no other persons who wished to testify on this matter, the public hearing was closed.

Coun. Stuhr pointed out that the intent of the Council had been to write an ordinance that would prevent such developments as the Stanley Subdivision from taking place at this time, and explained that the words "in the long term" had been added to prevent a loophole. She added that the ordinance was a temporary measure that could be amended at a later date if it were shown to impose extreme hardship on landowners.

Coun. Williamson, seconded by Coun. Stuhr, moved that the amendments as set forth in the ordinance recommended by the Regional Planning Committee at their meeting on June 9 be adopted.

Following discussion, a vote was taken on the motion. Couns. Williamson, Rhodes, Schedeen, Banzer, Peterson, Burton, Stuhr, and Kafoury voted aye; Coun. Deines voted no. The motion carried.

A vote was then taken on the motion to adopt the ordinance as amended. Voting aye were Couns. Rhodes, Schedeen, Banzer, Peterson, Burton, Stuhr, Williamson, and Kafoury; Coun. Deines voted no. The motion carried.

6.3 Ordinance No. 80-97, For the Purpose of Adopting the Annual Budget of the Metropolitan Service District for Fiscal Year 1981 Making Appropriations from Funds of the District in Accordance with Said Annual Budget and Levying Ad Valorem Taxes (Second Reading)

It having been ascertained that it was the consensus of the Council to do so, the Clerk read Ord. No. 80-97 for the second time by title only.

Coun. Deines reported that the Coordinating Committee had reviewed the final budget at their last meeting, that all committees had had an opportunity to look at the budget, and that the Tax Supervising and Conservation Commission had raised no objections which could not be resolved. He recommended adoption of the ordinance.

Mr. Shell discussed the changes which had been made in response to TSCC recommendations, and reminded the Council that no action had been taken on Item B.1.d of the Agenda Management Summary, dealing with per diem for Councilors.

Metro Council
Minutes of June 26, 1980

Coun. Deines moved, seconded by Coun. Stuhr, that Ord. No. 80-97 be amended to include Item B.l.d. A vote was taken on the motion. Coun. Williamson voted no; all other Councilors present voting aye, the motion carried.

A vote was then taken on the motion to adopt the ordinance as amended. All Councilors present voting aye, the motion carried.

7. RESOLUTIONS

7.1 Resolution No. 80-156, For the Purpose of Recommending a Continuance of the City of Oregon City's Request for Acknowledgment of Compliance with the LCDC Goals

Coun. Stuhr moved, seconded by Coun. Williamson, that Res. No. 80-156 be adopted.

Mr. Tom O'Connor described the development of the Oregon City plan and discussed difficulties which had been encountered. He then introduced Ms. Cathy Galbraith, Oregon City Planning Director, who agreed with many of the comments contained in the Plan Review and felt that the others could be negotiated.

Mr. Mike Butts recommended that the requested continuance be approved and responded to questions from Council.

A vote was taken on the motion. All Councilors present voting aye, the motion carried.

7.2 Resolution No. 80-157, For the Purpose of Approving and Authorizing the Establishment of New Positions and Their Addition to the Classification Plan and Compensation Plan

Coun. Deines reported that the Coordinating Committee recommended approval of the resolution and moved, seconded by Coun. Schedeen, that Res. No. 80-157 be adopted.

During discussion, it was suggested that the classification program be reviewed by the Coordinating Committee. Mr. Kent explained that it was scheduled for annual review, following the end of the fiscal year. A vote was taken on the motion. All Councilors present voting aye, the motion carried.

7.3 Resolution No. 80-158, For the Purpose of Establishing a Rate for Mileage Reimbursement

Coun. Deines moved, seconded by Coun. Schedeen, that Res. No. 80-158 be adopted. Following a brief discussion, a vote was taken on the motion. All Councilors present voting aye, the motion carried.

There followed a brief recess, during which Coun. Williamson left the meeting.

7.4 Resolution No. 80-159, For the Purpose of Amending the FY 1981 Unified Work Program to Include the Detailed Work Program for the Bi-State Transportation Study

Coun. Burton explained the role Metro was to play in administering the funds being provided by DOT. Mr. Kent reported that a question had arisen as to just how much money would be available, and that the consultant portion of the plan could be impacted as a result.

Coun. Peterson moved, seconded by Coun. Rhodes, that Res. No. 80-159 be adopted. A vote was taken on the motion. All Councilors present voting aye, the motion carried.

7.5 Resolution No. 80-160, For the Purpose of Authorizing Federal Aid Interstate Funds to Remodel the Willamette Falls Safety Rest Area.

Coun. Peterson moved, seconded by Coun. Stuhr, that Res. No. 80-160 be adopted. Following brief discussion, a vote was taken on the motion. All Councilors present voting aye, the motion carried.

7.6 Resolution No. 80-161, For the Purpose of Authorizing Federal Funds for 16(b)(2) Special Transportation Projects

Mr. Andy Cotugno explained that the funds would be used as capital funding to provide replacement vehicles for non-profit organizations serving the handicapped, and that all vehicles would have wheelchair lifts.

Coun. Stuhr moved, seconded by Coun. Burton, that Res. No. 80-161 be adopted. Following brief discussion, a vote was taken on the motion. All Councilors present voting aye, the motion carried.

7.7 Resolution No. 80-162, For the Purpose of Endorsing the 504 Transition Plan

Mr. Cotugno outlined details of the Plan, which was developed by Tri-Met in order to comply with federal requirements for transit accessibility for the handicapped. Messrs. Paul Bay and Park Woodworth, representing Tri-Met, responded to questions from Council members, explaining that implementation of the plan would require substantially increased expenditures for which no federal assistance was available.

Coun. Burton felt that the goal of the plan was laudable but objected to the federal government's requiring a plan which could not be executed, and announced his intention to vote against the motion as a protest.

Coun. Banzer felt that money for an accessibility program could be better spent to provide special transportation services for the handicapped.

Mr. Woodworth explained that if a plan was not adopted by July 1, 1980, the federal government could cut off federal transportation funds to the region, or alternatively could impose substantial rerequirements of justification for not having an adopted plan. He also felt that it was of major importance to assure the elderly and handicapped community that their needs were being addressed, and that adoption of the plan would provide that assurance.

There was discussion of the consequences of refusing to adopt the plan, focusing on the rigidity of federal and state requirements and the lack of funding for implementation.

Coun. Kafoury felt that the plan should probably be adopted because of the consequences of not doing so, but suggested that a strong letter of protest should be written to Congress.

Coun. Stuhr moved, seconded by Coun. Rhodes, that Res. No. 80-162 be adopted. A vote was taken on the motion. Voting aye were Couns. Rhodes, Schedeen, Stuhr, Deines, and Kafoury; voting no were Couns. Banzer, Peterson, and Burton. The motion carried.

Coun. Banzer moved, seconded by Coun. Deines, that a strong letter of protest be sent to Congress. A vote was taken on the motion. Coun. Stuhr abstained; all other Councilors present voting aye, the motion carried.

7.8 Resolution No. 80-163, For the Purpose of Determining Whether a Full Scale Feasibility Study of River Transit is Warranted

Coun. Stuhr reported that the resolution was amended by the Planning Committee after the JPACT meeting, and announced that Carrie Miller had asked to make a presentation to the Planning Committee on this subject. In addition, Council had received an invitation from Paul Baumgartner, Director of Marketing Research for the Boeing Marine Systems, to go on a jet foil trip from Seattle to Victoria during the latter part of July. Coun. Stuhr moved, seconded by Coun. Banzer, that the matter be referred back to the Planning Committee for further study and to give Ms. Miller an opportunity to make her presentation.

Coun. Rhodes felt the Council already had enough information to make a decision, and expressed opposition to the motion.

After further discussion, a vote was taken on the motion. Couns. Rhodes and Burton votes no; all other Councilors present voting aye, the motion carried.

8. NEW BUSINESS

8.1 Adopting Rule to Allow Negotiated Bid for Proposed Resource Recovery Facility

Mr. Kent announced that a question had arisen whether there had

been adequate notice on this item, and recommended that it be continued to July 10. It was the consensus of the Council to concur with that recommendation.

8.2 Selection of Panel of Hearings Officers

Mr. Kent described the role of the hearings officer, explaining that the procedure allowed flexibility.

Coun. Stuhr moved, seconded by Coun. Burton, that the proposed panel of hearings officers be approved.

Mr. Andy Jordan outlined the qualifications and backgrounds of the attorneys on the panel, adding that all were familiar with Metro and had agreed to serve as hearings officers.

A vote was taken on the motion. All Councilors present voting aye, the motion carried.

8.3 Metro Consideration of Local Plan Continuance Reviews

Coun. Stuhr reported that the Planning Committee had recommended approval, with the understanding that any Councilor would have the opportunity to bring an issue back before the Committee. She explained that new proposals or amendments would be reviewed with the Councilor representing the jurisdiction involved.

Coun. Stuhr moved, seconded by Coun. Rhodes, that the Local Plan Continuance Review Procedure be approved.

Following discussion, a vote was taken on the motion. All Councilors present voting aye, the motion carried.

9. GENERAL DISCUSSION

9.1 Five-Year Operational Plan and Financing Options

Mr. Kent reviewed the memorandum from the Executive Officer and requested that Council members be prepared to discuss the material on July 10. He explained how the charts could be used to arrive at a list of priorities as well as estimated budget impacts of various program packages, leading to an estimation of total need and potential savings to taxpayers. Time lines for development and adoption of the financial strategy and five-year plan were outlined.

There was discussion of funding options and how various approaches would interact with priority schedules to product an overall picture of Metro's needs and direction for the coming years. It was suggested that editorial boards be given an opportunity for input.

Mr. Gustafson emphasized that a commitment to a level of funding involved a commitment with regard to the operational plan as well, and stressed the importance of full discussion of the operational plan before decisions were made.

Metro Council Minutes of June 26, 1980

Following further discussion of the various options which had been presented, the meeting was adjourned to 7:00 p.m. at the Memorial Coliseum.

Respectfully submitted,

Cynthia M. Wichmann

Clerk of the Council

ORDINANCE NO. 80-99

TITLE AN ORDINANCE FOR THE PURPOSE OF
SUBMITTING A TAX BASE MEASURE TO THE
PEOPLE OF THE DISTRICT
DATE INTRODUCED July 24, 1980
FIRST READINGJuly 24, 1980
SECOND READING August 7, 1980
DATE ADOPTED
DATE EFFECTIVE
ROLLCALL

Yes	No	Abst.

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

AN ORDINANCE FOR THE PURPOSE OF)	ORDINANCE NO. 80-99
SUBMITTING A TAX BASE MEASURE)	
TO THE PEOPLE OF THE DISTRICT)	Introduced by the Council
)	Coordinating Committee

THE METRO COUNCIL FINDS THAT:

- 1. In the May, 1980, Primary election, voters approved two serial levies for the Zoo, totaling \$5 million. Conversion of the approved Zoo serial levies to a combined Zoo/Metro tax base of \$5,247,000 would increase by \$3.8 million in FY 1981-82, the amount eligible for State tax relief as approved by the voters in May, 1980.
- 2. This conversion would save homeowners 19 percent in property taxes during the first year as compared to the cost of the approved Zoo serial levies alone. (The savings is based on an estimate of the total assessed valuation for FY 1982.)
- 3. As part of the proposed conversion of the Zoo serial levies to a Zoo/Metro tax base, the Council will dedicate \$4,547,000 of the tax base per year plus the annual six percent increase to the Zoo which will meet all prior commitments to fund Zoo operations. All capital projects included in the Zoo serial levy (approved by voters in May, 1980) would be financed by the tax base. The remaining amount (\$700,000) would allow continuation of current Metro services in transportation, land use, housing, economic development, drainage, and air quality.
- 4. A Zoo/Metro tax base would provide a permanent funding source for the Zoo and eliminate uncertainity in the delivery of Metro services.

- 5. Metro will set budget priorities within the limits of the proposed tax base. All existing Zoo/Metro functions will be funded. New programs would be funded only when such programs can (a) be funded by sources other than local property taxes; (b) meet Metro Council priorities; or (c) are compatible with Metro's Five Year Operational Plan.
- 6. Metro's current funding sources include State and federal grants, fees for services, the Zoo levies and dues assessed on cities and counties. Those local government dues, which comprise two percent of Metro's total FY 81 budget, support the General fund and certain planning activities. Metro's authority to assess these dues expires in June, 1981. The proposed tax base would replace the local government dues and the two Zoo serial levies approved in May, 1980, providing continuing funding for all existing Zoo/Metro functions at a 19 percent reduction in homeowner property taxes.
- 7. To replace existing and approved funding, and to provide such replacement funding on a continuing basis, a tax base is found to be the best alternative.

THEREFORE,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Based upon the above findings, the Metro Council

directs that a tax base of \$5,247,000, to be effective July 1, 1981,

be submitted to the voters of the District at the General election

on November 4, 1980.

Section 2. Beginning with FY 1981-82, the Council declares its intention to dedicate funds from such tax base in the amount of \$4,547,000 per year plus an annual six percent increase for the

Zoo. While this is a reduction in the recently approved \$5,000,000 per year Zoo serial levy, the compounding of the six percent increase allowed for tax bases by State law will give the Zoo the same amount of operating funds as provided in the serial levy. All capital projects included in the Zoo serial levy would be financed by the tax base.

Section 3. The ballot title for the tax base measure shall be as follows:

Alternative Captions:

- 1. Replaces Zoo/Metro levies; reduces homeowner property taxes; establishes tax base.
- 2. Establishes Zoo/Metro tax base; replaces approved levies; provides tax relief.
- 3. Establishes tax base; replaces Zoo levy; provides continuing Zoo/Metro funding.
- 4. Converts Zoo levy; establishes Zoo/Metro tax base without tax increase.

Question:

Shall the Metropolitan Service District establish a tax base of \$5,247,000, partially state-financed, for the Zoo and Metro.

Purpose:

This measure establishes a tax base of \$5,247,000, pursuant to Article XI, Oregon Constitution. A tax base of \$5,247,000 would replace approved Zoo serial levies and existing assessments levied by Metro upon cities and counties, and would provide continuing funding for Metro activities authorized by law beginning with FY 1981-82. The amount eligible for State tax relief would be increased by \$3.8 million.

Explanation:

Metro funding is primarily from federal grants, user fees, assessments upon cities and counties and voter approved Zoo serial levies. Local government assessments expire at the end of FY 1980-81. This tax base would replace those assessments and the Zoo levies, with no decrease in Zoo operations funding, and would

provide for continuing services of the Zoo and other authorized Metro functions. The approved Zoo serial levies total \$5,000,000 per year, beginning FY 1981-82, \$1,456,923 of which is eligible for tax relief. This tax base would provide \$5,247,000 per year for all Zoo/Metro functions, all eligible for tax relief, increasing the amount eligible for State tax relief by \$3.8 million. The tax base could be increased up to six percent per year without voter approval, which amount would also be eligible for tax relief. A tax base will be partially financed by the State of Oregon.

<u>Section 4</u>. The above ballot title shall be filed with the Director of Records and Elections of Multnomah County not later than August 8, 1980.

Section 5. If the tax base proposed by this ordinance is adopted by the voters of the District, those two serial levies for Zoo operations and capital proposed by the Metro Ordinance No. 80-86 approved by the voters of the District on May 20, 1980, are rescinded.

	ADOPTED I	by the C	Council of	the	Metropolit	an	Service	District
this	day of _		_, 1980.					. ·
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Presiding Officer

ATTEST:

Clerk of the Council

AJ/gl 8995/33

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

For the purpose of directing the Coordinating Committee to return the operational plan as a Council Resolution. RESOLUTION NO Introduced by Mike Burton
WHEREAS, Metro has a responsibility for establishing a
Broad Missions Statement describing the general role and direction
of Metro in the metropolitan area for the next five years; and
WHEREAS, A Five-Year Operational Plan would outline policy
statements intended to describe the uses of local funds and Council
priorities among functions; and
WHEREAS, Contingencies may arise which would necessitate
revision of those priorities; and
WHEREAS, To meet the possibilities for planning for these
contingencies and to allow the greatest flexibility for the Council
in adjusting the plan; now, therefore,
BE IT RESOLVED,
That the Council directs the Coordinating Committee to
return the proposed Five-Year Operational Plan to the Council for
consideration as a resolution of the Council.
apopump by the Council of the Matura librar Counies District
ADOPTED by the Council of the Metropolitan Service District
this day of August, 1980.

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

AN ORDINANCE FOR THE PURPOSE OF)	ORDINANCE NO. 80-99
SUBMITTING A TAX BASE MEASURE)	
TO THE PEOPLE OF THE DISTRICT)	Introduced by the Council
)	Coordinating Committee

THE METRO COUNCIL FINDS THAT:

- 1. In the May, 1980, Primary election, voters approved two serial levies for the Zoo, totaling \$5 million. Conversion of the approved Zoo serial levies to a combined Zoo-Metro tax base of \$5,247,000 would increase by-\$3.8-million-in-FY-1981-827 the amount eligible for State tax relief by \$3.8 million in FY 1981-82 as approved-by-the-voters-in-May,-1980.
- 2. This conversion would save reduce homeowners property taxes by 19 percent in-property-taxes during the first year as compared to the cost of the approved Zoo serial levies alone. For example, the owner of a \$50,000 home would pay approximately \$7.28 per year for the proposed tax base as compared to \$9.05 for the Zoo levies alone. (The savings is based on an estimate of the total assessed valuation for FY 1982.)
- 3. As part of the proposed conversion replacement of the Zoo serial levies to with a Zoo-Metro tax base, the Council will dedicate \$4,547,000 of the tax base per year plus the an annual six percent increase to the Zoo which will meet all prior commitments to fund Zoo operations. All capital projects included in the Zoo serial levy (approved by voters in May, 1980) would be financed by the tax base. The remaining amount (\$700,000) would allow continuation of current Metro services in transportation, land use, housing, economic development, drainage, and air quality.

- 4. A Zoo-Metro tax base would provide a permanent funding source for the Zoo and eliminate uncertainty in the delivery of Metro services.
- 5. Metro will set budget priorities within the limits of the proposed tax base. All existing Zoo Metro functions and those committed to in approved levies will be funded. In addition, existing Metro functions will continue to be funded. New Metro programs would be funded only when such programs can (a) be funded by sources other than local property taxes; and (b) (a) meet Metro Council priorities; or (e) (b) are compatible with Metro's Five Year Operational Plan.
- 6. Metro's current funding sources include State and federal grants, fees for services, the Zoo levies and dues assessed on cities and counties. Those local government dues, which comprise two percent of Metro's total FY 81 budget, support the General fund and certain planning activities. Metro's authority to assess these dues expires in June, 1981. The proposed tax base would replace the local government dues and the two Zoo serial levies approved in May, 1980, providing continuing funding for all existing Zoo-Metro functions at a 19 percent reduction in homeowner property taxes.
- 7. To replace existing and approved funding, and to provide such replacement funding on a continuing basis, a tax base is found to be the best alternative.

THEREFORE.

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Based upon the above findings, the Metro Council directs that a tax base of \$5,247,000, to be effective July 1, 1981, be submitted to the voters of the District at the General election on November 4, 1980.

Section 2. Beginning with FY 1981-82, the Council declares its intention to dedicate funds from such tax base in the amount of \$4,547,000 per year plus an annual six percent increase, for to the Zoo. While this is a reduction in the recently approved \$5,000,000 per year Zoo serial levies, the compounding of the six percent increase allowed for tax bases by State law will give the Zoo the same amount of operating funds as provided in the serial levies. All capital projects included in the Zoo serial levies would be financed by the tax base.

Section 3. The ballot title for the tax base measure shall be as follows:

Alternative-Captions:

Replaces Zoo/Metro levies; reduces-homeowner-property-taxes; establishes Zoo/Metro tax base; provides tax relief.

2:---Establishes-Zoo/Metro-tax-base;-replaces-approved-levies; provides-tax-relief:

3---Establishes-tax-base;-replaces-Zoo-levy;-provides-continuing Zoo/Metro-funding.

4----Converts-Eco-levy;-establishes-Eco/Metro-tax-base-without-tax increase.

Question:

Shall the Metropolitan Service District establish a tax base of \$5,247,000, partially state-financed, for the Zoo and Metro.

Purpose:

This measure establishes a tax base of \$5,247,000 pursuant to Article XI, Oregon Constitution. A tax base of \$5,247,000 would replace approved Zoo serial levies and existing assessments levied by Metro upon cities and counties, and would provide continuing funding for Metro activities authorized by law beginning with FY 1981-82. The amount of property taxes eligible for State tax relief would be increased by \$3.8 million.

Explanation:

Metro funding is primarily from federal grants, user fees, assessments upon cities and counties and voter approved Zoo serial levies. Local government assessments expire at the end of FY 1980-81. This tax base would replace those assessments and the Zoo levies, with no decrease in Zoo operations funding, and would provide for continuing services of the Zoo and other authorized Metro functions. The approved Zoo serial levies total \$5,000,000 per year, beginning FY 1981-82, \$1,455,923 of which is eligible for tax relief. This tax base would provide \$5,247,000 per year for all Zoo-Metro functions, all eligible for State tax relief, increasing the amount eligible for State tax relief by \$3.8 million. The tax base could be increased up to six percent per year without voter approval, which amount would also be eligible for tax relief. A tax base will-be is partially financed by the State of Oregon.

Section 4. The above ballot title shall be filed with the Director of Records and Elections of Multnomah County not later than August 8, 1980.

Section 5. If the tax base proposed by this ordinance is adopted by the voters of the District, those two serial levies for Zoo operations and capital proposed by the Metro Ordinance No. 80-86 and approved by the voters of the District on May 20, 1980, are rescinded, and Ordinance No. 80-86 is repealed.

ADOPTED by the Council of the Metropolitan Service District this 7th day of August, 1980.

		A CONTRACTOR OF THE PARTY OF TH
Presidin	g Officer	

ATTEST:



METROPOLITAN SERVICE DISTRICT

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

MEMORANDUM

Date:

August 7, 1980

To:

Metro Council

From:

Rick Gustafson, Executive Officer

Regarding:

Progress Report

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We have been in touch with Jack Faust, who has in turn forwarded information to Bob Packwood regarding our eligibility for federal revenue sharing. Senator Packwood sits on the Finance Committee and the Subcommittee that will determine the allocation of revenue sharing monies. There is a possibility that we could get an appropriation out of the national pot. The League of Oregon Cities has made it clear to us that this would be acceptable, but anything else they would have to oppose. At this point that is all the information we have.

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The bargaining seems to be going well. Both unions are close to a settlement. There are minor differences but we should come in with an acceptable resolution. You should be aware there are some difficulties with the service employees due to some changes in procedures but hopefully will be resolved within the negotiation process. The Employees' Association will discuss their settlement after we have completed the formal negotiations.

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I have commenced the search for a Director of Environmental and Technical Services and several candidates have been interviewed. Currently, I am negotiating with one individual and will keep you informed of the progress of those negotiations.

Memorandum August 7, 1980 Page 2

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Some 12,000 signatures have been gathered so far for the referendum. There has been interest on the part of some citizens to form a committee to support the election. We will need to keep such a committee, as well as those people who have participated in the process, informed as to the status and future developments.

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RG:bk 9313/D2



"Was it something I said?"

© JAMES RAGAN ASSOCIATES

MEETING PROCEDURES: AN OVERVIEW FOR THE METRO COUNCIL

Submitted by: Joan Smith

August 7, 1980

Resources

1. Citizen Participation Certification for Community Development, NAHRO, February 1977

2. "Practice: An Interactive Public Hearing," Citizen Partici-

pation, Nov/Dec 1979
 "Critical Incidents in Citizen Participation," Lurie & Sheridan, producers, U. of Washington Press (a videotape)

4. Miscellaneous procedural guides, e.g. Roberts Rules.

"...the hearing is slowly becoming less of a vent for heated pro and con views and more of a time when well-prepared participants --citizens and agency officials--engage in fruitful discussion, knowledgeable assessment of proposals and alternatives and reasoned resolution of outstanding differences." (NAHRO)

Public Meeting Procedures

 Know and share among all participants the PURPOSE of the hearing. That knowledge will govern the format.

2. Be familiar with the physical setting and its preparation--

mikes, seating, etc.

3. Agree on and publish rules of procedure. Make them clear to all participants. You will probably develop some tradition which will play a part in the process.

 Staff preparation is extremely important. It must be clear, understandable, and concise--no more than 20 minutes. More

time is a signal of inadequate preparation.

5. The Chair is the "director" of traffic. Equitable enforcement of the rules means fairness for every side without exception. That includes "VIP's".

6. Make sure everyone understands how and when a decision is to be reached including a clear statement of when the public participation in the procedure ends. Allow adequate time for Council discussion.

Hostile Crowds/Conflict

1. Preparation: In the best of circumstances, a meeting never reaches the stage where hostility interferes with and intimidates the decision-makers. Such decisions are rarely good ones. There are a number of techniques which are useful in defusing such confrontations, and they are included in the resource material noted above. Such techniques include staff information meetings in neighborhoods, advisory committees, pre-hearings with actual decision-making roles being given to participants, public information programs.

 In actual meetings, understanding the purpose and following the rules in an even-handed way set the tone for fairness and openess. Common sense, not rigidity, is essential. In

the end it is a matter of personal style, as well.

- 3. Mechanics: Depending on the size of the meeting, wellplaced breaks can help. A short recess can defuse some individual problems. In the most difficult times a continuation or postponement could be used.
- 4. The most importantidea to keep in mind is that the key to communication, especially in difficult situations, is listening. Try to share the speaker's perceptions and understand what he or she is saying--rather than approve or disapprove of it. Debating a testifier rarely serves any useful purpose whatever!!
- 5. Some random thoughts on conflict: Conflict is simply natural when people are free to express their ideas and may well lead to creativity and progress.

 (See attached.)

Procedural Mechanics

- 1. Principles of procedure
 Courtesy to all
 Justice to all
 One thing at a time
 The rule of the majority
 The rights of the minority
 Partiality to none
- From the principles mention ed above all meetings proceed.
 The mechanics also meet those criteria: agenda, motions, committees and their reports.
- 3. There hardly ever seems to be enough time for discussion or for the kind of discussion from which consensus arises. Endless discussion is a luxury; management of discussion a skill that can be learned. Various approaches to the time problem include:

Realistic agendas
Use of subcommittees
Committee of the Whole

Maker of motion speaks first and last; no one speaks twice until all have spoken who wish to.

Limit debate, knowing how to close debate.

4. Committee procedure is much more informal. The Chair may make motions. No second is really needed.

Disadvantages

- —Subcommittees complicate the organization and more time is needed for coordination;
- —When a committee splits too readily into subgroups, it may become a divisive process that tends to separate people rather than to bring them together as a working unit;
- —A subcommittee may be a device to block deliberation and to stall on an item that should be faced and decided by the whole group.

Advantages

- —Subcommittees serve as a way to speed up information gathering and research;
- —They are frequently helpful in performing a limited piece of work, such as preparing a questionnaire or report outline;
- —They may be useful for emergency situations;
- —They may operate as an evaluation and review team to make a study of committee operations;
- —They often can handle implementation of decisions when policies and procedures are clear and the action required is routine.
- Many suggestions for small groups apply to subcommittees. Meetings should be well planned and of an appropriate length. As with all committees, the task and the time allowed for completion of tasks should be clearly stated. Ad hoc subcommittees are often a useful alternative to establishing subcommittees on a regular basis. Subcommittees should not be formed before the entire committee has developed a general framework for proceedings. Also, the main committee must make certain that its subcommittees frequently report back to the entire group.

The Use of Experts

Often, a committee must draw upon outside expertise because it may be impossible to include in a small group all of the knowledge that is needed to reach the ommittee goal.

When using experts, ask in advance the following questions: What kind of issistance is needed? Practical experience? Technical knowledge? Assistance in problem analysis? People are usually flattered to be invited to a meeting as a esource person but make sure they are the resource that is needed. Don't put a guest in the position of running a meeting. Remember, he or she does not know where the ommittee is in its work. Don't "enthrone" the guest or limit group participation recause of his or her presence. Often it is best to make the resource person part of the group, inviting him or her to join in discussion of the problem.

Conflict Resolution

Some conflict is natural in groups where people are free to express their ideas, ommittee members should have a healthy respect for the right of people to isagree with each other.

Conflict may lead to creativity and progress in the group, stimulating new ideas nd opening alternatives for action. However, the conflict must be accepted and andled directly rather than being brushed under cover. Often, conflict results in a plution that is neither one nor the other of the conflicting viewpoints but is that of a tird viewpoint that draws upon the others.

A person's ability to deal effectively with differences depends upon these things: ability to diagnose and understand differences; an awareness of and ability to elect appropriately from a variety of behaviors; and an awareness of and ability to eal with his or her own feelings.

These are among the ways that conflict can be turned into constructive action:

-Accept the fact that a problem exists;

—Thoroughly explore the differences of opinion, including reasons for the differences and evidence to support the differing views. It may also be useful to examine the assumptions and values of the two parties:

-Focus on the goals of the differing parties—not on the specific "solutions" or "means" suggested—and search for a solution that meets the different goals.

-Focus on issues rather than on the nature of a conflict;

-Examine separately the parts of a multiple problem;

-Check for agreement on basic premises and assumptions,

—Assess regularly to see what progress has been made and what areas of agreement have been reached;

—List alternative solutions as possibilities, including those that appear to have unanimous backing.

Many group conflicts can be worked out and may lead to new ideas and alternatives. But if there is no agreement and the conflict cannot be resolved, the group members should agree to an alternative method of solving the problem, such as a vote, an outside arbitrator or decisionmaker, etc.



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RG:bk 9313/D2



METROPOLITAN SERVICE DISTRICT

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

MEMORANDUM

Date: August 7, 1980

To: Metro Council

From: Rick Gustafson

Regarding: results of survey CONFIDENTIAL

Following is a summary of the key results from the survey conducted by Oregon Attitudes last week. It was a telephone survey of 400 interviews, registered voters in the Metro Service District.

1) "As of today, how would you vote on a single ballot measure that would do the following things":

		For	Against	Don't Kno
a.	Replaces Zoo-Metro levies; reduces home-owner property taxes; establishes tax base.	52.7%	12.1%	35.2%
b.	Establishes tax base; replaces Zoo levy; provides continuing Zoo-Metro funding.	46.5%	21.2%	32.3%
C.	Establishes Zoo-Metro tax base; replaces approved levies; provides tax relief.	40.0%	14.0%	46.0%
d.	Converts Zoo levy; establishes Zoo-Metro tax base without tax increase.	56.3%	9.7%	34.0%

2) "We all have ideas about what government should be like. I am going to read you a list of five words. Each of these words is something that government could be. Please tell me which of these is the most important to you."

#1 choice Efficient (overall #1)

#2 choice Effective (#1 w/people who have 1-3 years college)

#3 choice Responsive(#1 w/people who have college degrees)

#4 choice Simple
#5 choice Thrifty

3) "In general, do you think having some services provided by a regional government is a good idea?"

Yes: 68% No: 18% Don't Know: 11% NA: 2%

4) "Do you think having a regional government deliver some services improves the efficiency of government in this area?"

Yes: 59% No: 24% Don't know: 14% NA: 2%

5) "How about responsiveness? Does regional government improve responsiveness to the people of this area?"

Yes: 45% No: 33% Don't know: 18% NA: 3%

6) "Finally, do you think that having a regional government take responsibility for some problems simplifies government?"

Yes: 50% No: 36% Don't know: 11% NA: 3%

7) "Have you heard of the Metro Service District?"

74.1% overall Yes: No: 23.7% Don't know: -2.2% 42% age 18-24 Yes: 58% No: age 35-44 Yes: 84% No: 12% age 65/over Yes: 67% No: 33%

8) "Where does the Metro Service District get its money now?"

Property taxes 6% State funds 2% Federal funds 2% Local govt. contrib. 9% Taxes, unspecified 15% Gifts Other 68 Don't know 32.3% 27.4% No response

9) "Now I would like to read you some statements. As I read each one, please tell me if you strongly agree, somewhat agree, somewhat disagree, or strongly disagree with the statement."

		Strong	Some	**************************************	Strong Strong	3/16.8/30	4 8	-/
a.	It is a good idea to convert a serial levy to a tax base.	4	15	l	14	51	4.7	
b.	Repeated serial levy elections cost tax- / payers a lot of money.	34	25	4	4	28	3	
c.	Because Oregon's Property Tax Relief Program offers more relief for tax bases, recently passed serial levies should be converted to tax bases.	9	18	12	9	46	6	
d.	The Washington Park Zoo should have a permanent tax base.	40	29	6	10	11	3	
e.	I would vote for a tax base for regional government if it would reduce my taxes.	40	24	6	10	15	4	
f.	I don't understand the difference between a serial levy and a tax base.	46	13	13	24	3	7,	

MEETING REPORT

DATE OF MEETING:

July 23, 1980

GROUP/SUBJECT:

South Tabor and Mt. Tabor Neighborhood

Associations Meeting

PERSONS ATTENDING:

Judy Roumpf, Jane Rhodes, Metro; Pat Roberts, Community Design Center, Lee

Barrett, Portland Recycling Team; about 40

neighborhood citizens

MEDIA:

Gordon Oliver, The Oregonian

Others unknown

SUMMARY:

Judy Roumpf introduced the Recycling Center proposals by describing the history of the project and Metro's role in solid waste. The audience then asked questions, which the resource people answered. The questions included concerns about vandalism; how long the containers would be left on the property before being emptied; the effect of the Recycling Center on the neighborhood and nearby residential area; how the drop-off center relates to recycling collection; fencing in the area; litter on the streets and nearby area; length of lease arrangement; and current difficulty of crossing Division due to heavy traffic.

Twenty-one people indicated that they would use a convenient recyling center. One woman indicated that she uses 86th and Foster to drop-off recyclable materials, however, scrap paper is not accepted there. Further discussion suggested that Metro look at that site for development of the drop center.

The neighborhood voted on a motion to oppose the Recycling Center at 67th and Division. South Tabor voted 25 to 1 in support of that motion. Mt. Tabor also opposed this site by a vote of 3 to 0 with several abstentions.

REPORT WRITTEN BY: Judy Roumpf I will a line

COPIES TO:

Solid Waste Recycling Staff

Pat Roberts
Lee Barrett

Regional Services Committee Citizen Involvement Staff

JR:bk 9250/D2 MEETING TITLE Regulor Connect Meeting

DATE Congret 7, 1980 AFFILIATION/ADDRESS NAME

MSD COUNCIL ROLL CALL ROSTER

AGENDA ITEM		MEETING DATE
ROLL CALL		8/7/80
	AYE	NAY
DISTRICT 12 Mike Burton		
DISTRICT 1 Donna Stuhr		
DISTRICT 2 Charles Williamson		
DISTRICT 3 Craig Berkman	<u>/</u>	
DISTRICT 4 Corky Kirkpatrick		
DISTRICT 5 Jack Deines		
DISTRICT 6 Jane Rhodes		
DISTRICT 7 Betty Schedeen	<u>v</u>	<u>A</u>
DISTRICT 8 Ernie Bonner DISTRICT 9 Cindy Banzer		
DISTRICT 10		
Gene Peterson DISTRICT 11 Marge Kafoury		
TOTAL		

MSD COUNCIL ~ ROLL CALL ROSTER

AGENDA ITEM		MEETIN	IG DATE
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	AYE	NAY	•
DISTRICT 4	•		
Corky Kirkpatrick			
DISTRICT 5		•	
Jack Deines	•		
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Jane Rhodes		<u> </u>	
DISTRICT 7			
Betty Schedeen			
DISTRICT 8			
Ernie Bonner			• -
DISTRICT 9 Cindy Banzer			
DISTRICT 10			
Gene Peterson		 	
DISTRICT 12			
Mike Burton			
DISTRICT 1			
Donna Stuhr			
DISTRICT 2			
Charles Williamson			
DISTRICT 3			
Craig Berkman	 .		
DISTRICT 11			-
Marge Kafoury	·		
TOTAL			
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AGENDA ITEM			MEETING DATE
*Zp. 13			8/7/80
	AYE		NAY
DISTRICT 1 Donna Stuhr			
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DISTRICT 3 Craig Berkman	_/		
DISTRICT 4 Corky Kirkpatrick		•	
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DISTRICT 6 Jane Rhodes			
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DISTRICT 8 - Ernie Bonner			
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DISTRICT 10 Gene Peterson			
DISTRICT 12			
Mike Burton DISTRICT 11			
Marge Kafoury TOTAL	<u> </u>		

MSD COUNCIL ROLL CALL ROSTER

AGENDA ITEM A Delivance adoption		MEETING DATE
· · ·	AYE	NAY
DISTRICT 2 Charles Williamson		
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