



METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND OR. 97201, 503/221-1646

A G E N D A

REGULAR COUNCIL MEETING

Date: September 4, 1980
Day: Thursday
Time: 7:30 p.m.
Place: Council Chamber

CALL TO ORDER

1. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS
2. CONSENT AGENDA
 - 2.1 A-95 Review
 - 2.2 Minutes of Meeting of July 10, 1980
3. ORDINANCES
 - 3.1 PUBLIC HEARING on Ordinance No. 80-100, For the Purpose of Establishing Disposal Charges to be Collected at the St. Johns Landfill and Repealing Section 2 of Ordinance No. 80-96 (Second Reading) (7:35)
 - 3.2 Ordinance No. 80-101, For the Purpose of Amending Ordinance 80-82 and Transferring Appropriations Within Funds for the Fiscal Year 1981 Metropolitan Service District Budget (Second Reading) (7:55)
4. RESOLUTIONS
 - 4.1 Resolution No. 80-179, For the Purpose of Adding Eight Transit Stations to the Transportation Improvement Program (8:15)
5. GENERAL DISCUSSION (8:30)

ADJOURN



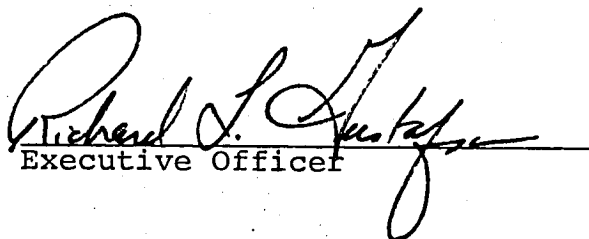
METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND OR. 97201, 503/221-1646

A G E N D A

Date: September 4, 1980
Day: Thursday
Time: 7:30 p.m.
Place: Council Chamber

C O N S E N T A G E N D A

The following business items have been reviewed by the staff and an officer of the Council. In my opinion, these items meet the Consent List Criteria established by the Rules and Procedures of the Council.


Executive Officer

- 2.1 A-95 Review, Directly Related to Metro
Action Requested: Concur in staff findings
- 2.2 Minutes of Meeting of July 10, 1980
Action Requested: Approve minutes as circulated

DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
<p>1. <u>Project Title:</u> Ridings Terrace, Phase 2, Molalla (#806-5)</p> <p><u>Applicant:</u> State of Oregon Housing Division</p> <p><u>Project Summary:</u> A multi-unit, small family development in Molalla which will include three, 1½ story newly constructed buildings. The project is consistent with the goals and ob- jectives of the AHOP, although Molalla is not a participant.</p> <p><u>Staff Recommendation:</u> Favorable Action</p>	<p>\$ 74,664 (HUD, Sec. 8)</p>			<p>\$ 462,875 (owners equity and loan)</p>	<p>\$ 537,539</p>
<p>2. <u>Project Title:</u> The Broadway Hotel, Portland (#808-6)</p> <p><u>Applicant:</u> State of Oregon Housing Division</p> <p><u>Project Summary:</u> A multi-unit rental housing project for the elderly lo- cated at 10 N.W. Broadway in Portland. The development will consist of 45 substantially rehabilitated studio and one bedroom apartments. Project is consistent with goals and objectives of the AHOP and with its Locational and Site Suitability Criteria.</p> <p><u>Staff Recommendation:</u> Favorable Action</p>	<p>\$178,848 (HUD, Sec. 8)</p>			<p>\$1,381,123 (owners equity and loan)</p>	<p>\$1,559,973</p>

Agenda Item 2.1

DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
<p>3. <u>Project Title:</u> Gilbert Building, Portland (#808-11)</p> <p><u>Applicant:</u> State of Oregon Housing Division</p> <p><u>Project Summary:</u> A multi-unit rental housing project for the elderly located at 319 S.W. Third in Portland. The development will include 21 studio and 6 one bedroom apartments in a four story building which will be substantially rehabilitated. The project is consistent with goals and objectives of the AHOP and with its Locational and Site Suitability Criteria.</p> <p><u>Staff Recommendation:</u> Favorable Action</p>	<p>\$ 111,780 (HUD, Sec.8)</p>			<p>\$1,125,000 (loan and owners equity)</p>	<p>\$1,236,780</p>
<p>4. <u>Project Title:</u> Farm Worker Housing Project (#808-2)</p> <p><u>Applicant:</u> Housing Development Corporation of Washington County</p> <p><u>Project Summary:</u> This proposal is a preliminary step in a comprehensive program being undertaken in Washington County to strengthen and support the</p>	<p>\$4,034,789 (Farmers Home Admin)</p>			<p>\$ 448,309 (loan)</p>	<p>\$4,483,099</p>

DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
<p>agricultural community by providing housing for migrant and settled out farmworkers. The project will consist of 54 duplex units to be constructed on three scattered sites in southern and western Washington County.</p> <p><u>Staff Recommendation:</u> Favorable Action (See Attachment A for further comments)</p>					



METROPOLITAN SERVICE DISTRICT
527 SW HALL ST. PORTLAND, OR. 97201, 503/221-1646

Rick Gustafson
EXECUTIVE OFFICER

Metro Council
Marge Kalfour
PRESIDENT, OFFICER
DISTRICT 11

Jack Deines
DEPUTY PRESIDENT,
OFFICER
DISTRICT 5

Donna Stuhr
DISTRICT 1

Charles Williamson
DISTRICT 2

Craig Berkman
DISTRICT 3

Corby Kirkpatrick
DISTRICT 4

Jane Rhodes
DISTRICT 6

Betty Schedeen
DISTRICT 7

Ernie Bonner
DISTRICT 8

Cindy Banzer
DISTRICT 9

Gene Peterson
DISTRICT 10

Mike Burton
DISTRICT 12

August 22, 1980

Mr. Hal Hewitt
Community Development Corporation of Washington County
245 S. E. Second
Hillsboro, Oregon 97123

Dear Mr. Hewitt:

Re: Areawide Clearinghouse Review
Farmworker Housing Project
Metro File #808-2

Circular A-95 Revised of the Federal Office of Management and Budget requires Areawide Clearinghouse review of numerous federally assisted projects. Metro serves as the designated Areawide Clearinghouse for the Portland metropolitan area. The primary purpose of this review is to assure coordination of proposed projects with state, area-wide and local plans and policies. This assists the federal agencies to allocate our federal tax dollars in a way that is as consistent as possible with local views.

The proposed project has been reviewed by Metro staff and interested jurisdictions and agencies in the region. Although migratory housing is not included in Metro's Areawide Housing Opportunity Plan (AHOP), it is consistent with the Land Use Framework Element (LUFE) to the extent that it considers resource-related housing, such as migrant labor projects, an appropriate use in a natural resource area. Metro would like an opportunity to comment on this project again when specific sites have been determined in order to review them in relationship to the Urban Growth Boundary and sewage treatment alternatives. We believe there is a need for farmworker housing and will be happy to provide assistance to the Washington County Development Corporation in developing specific proposals. At this preliminary stage the project is consistent with regional and local plans and policies and, therefore, Metro recommends favorable action.

Mr. Hal Hewitt
August 22, 1980
Page 2

If we can be of further assistance in processing this matter, feel free to call our A-95 Review Coordinator, Leigh Zimmerman.

Sincerely,

Denton U. Kent
Chief Administrative Officer

DUK:LZ:gl/85B/D4

cc: Farmers Home Administration, Hillsboro

MINUTES OF THE COUNCIL
OF THE METROPOLITAN SERVICE DISTRICT

July 10, 1980

Councilors in Attendance

Vice Presiding Officer Jack Deines
Coun. Donna Stuhr
Coun. Charles Williamson
Coun. Craig Berkman
Coun. Corky Kirkpatrick
Coun. Jane Rhodes
Coun. Betty Schedeen
Coun. Gene Peterson
Coun. Mike Burton
Coun. Cindy Banzer

Others in Attendance

Mr. Bill Green
Mr. Steve Lockwood

In Attendance

Executive Officer Rick Gustafson

Staff in Attendance

Mr. Charles Shell
Mr. McKay Rich
Mr. Andrew Cotugno
Mr. Keith Lawton
Mr. Steve Siegel
Mr. Bill Ockert
Ms. Jennifer Sims
Ms. Cynthia Wichmann
Ms. Pat Oldham
Mr. Tim Cauller
Mr. Tom Miller
Mr. Jim Sitzman
Ms. Marilyn Holstrom

Metro Council
Minutes of July 10, 1980

CALL TO ORDER

After declaration of a quorum, the meeting was called to order by Vice Presiding Officer Deines at 2:10 p.m. in the Council Chamber, 527 S.W. Hall Street, Portland, Oregon 97201.

1. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

There were no citizen communications to Council on non-agenda items at this meeting.

2. CONSENT AGENDA

2.1 A-95 Review, directly related to Metro

It was moved and seconded that the A-95 Review be approved as circulated. The motion passed unanimously.

2.2 Minutes of Meeting of June 16, 1980

Coun. Williamson commented that the meeting of June 16 was an adjourned meeting rather than a special meeting, and asked that reference to a special meeting be deleted. Coun. Stuhr moved, seconded by Coun. Kirkpatrick, that the minutes be approved as corrected. The motion passed unanimously.

3. ORDINANCES

3.1 Public Hearing on Ordinance No. 80-98, Adopting Housing Goals and Objectives and Providing for Implementation Thereof (First Reading)

Coun. Stuhr asked that Council concur with the Planning Committee's recommendation that the second hearing on this ordinance be postponed until a schedule and special procedures could be established, and that future discussions be focused on the draft as prepared by the Committee.

Coun. Schedeen moved, seconded by Coun. Peterson, that Ord. No. 80-98 be adopted.

It having been ascertained that it was the consensus of the Council to do so, the Clerk read Ord. No. 80-98 for the first time by title only.

There was some concern that the most recent revisions of the draft of the housing goals and objectives had not been circulated to the public, and it was pointed out that there would be ample time for interested citizens to study the latest version before the second public hearing.

The public hearing was opened.

Metro Council
Minutes of July 10, 1980

Mr. Burton Weast, Housing Policies Alternatives Committee member representing the Home Builders Association of Metropolitan Portland, 3140 N.E. Broadway, reminded Council of the history of development of the Housing Goals and Policies, expressing his belief that the document was ready for adoption and that it must be adopted before moving on to implementation measures and an allocation program. He remarked that Council was welcome to modify the document, but that the HPAC strongly disagreed with wholesale elimination or addition of policies at this point. He expressed particular concern over deletion of Objective C, Goal 1 (Buildable Land), regarding Metro support of tax revision measures designed to discourage large scale land speculation. Mr. Weast reminded Council that there had already been a great deal of citizen involvement on this issue and urged that there not be further delay in Council action on the matter.

Mr. Ted Stroll, 1509 N.E. 24th, representing the Portland Town Council, spoke in support of retaining the original language of Objective b, Goal 22 (Access to Housing), which lists specific segments of society to whom fair housing opportunity must be extended.

Ms. Anita Gluck, representing Multnomah County Community Action Agency, 4420 S.E. 64th, read a letter from Lea Wikman, Chairperson of MCCA's Housing Policy Committee, supporting the HPAC version of the Goals and Objectives and expressing special interest in providing a framework for providing low cost housing. She stressed the importance of implementing such goals and policies on a regional level, and urged that they be adopted in a timely manner.

Mr. Norman Scott, HPAC member representing the Clackamas County Department of Environmental Services/Public Works, referred to his previously submitted written testimony, explaining that while he supported the objective of creating housing goals and objectives, he did have some concerns about the document under discussion. He felt the word "ensure" was overused, and he questioned the appropriateness of listing the market level housing allocation plan as an objective unto itself. He felt an allocation plan would waste time and effort, would be difficult to enforce, and was premature. He urged its deletion from the Objectives, mentioning that local jurisdictions had consistently resisted this portion of the document.

Mr. Duncan Brown, HPAC member representing Multnomah County Planning and Development Division, 2115 S.E. Morrison, reported that many of his concerns had been satisfied by the changes proposed by Coun. Peterson. However, he took exception to any allocation based on criteria other than singly/multi-family mix and density. He then relayed Multnomah County Commissioner Gordon Shadburne's suggestion that there be more public involvement prior to adoption of the Goals and Objectives.

There being no other persons present who wished to testify on this matter, the public hearing was closed.

Coun. Williamson moved, seconded by Coun. Berkman, that the second

Metro Council
Minutes of July 10, 1980

reading of Ord. No. 80-98, adopting the housing goals and objectives, be held on August 28, 1980. Following discussion, a vote was taken on the motion. Couns. Rhodes, Banzer and Peterson voted no; all other Councilors present voting aye, the motion carried.

4. RESOLUTIONS

4.1 Resolution No. 80-164, For the Purpose of Approving Special Zoo Admission Days for Fiscal Year 1981

Coun. Rhodes moved, seconded by Coun. Kirkpatrick, that Res. No. 80-164 be adopted, explaining that the intention was to continue the present policy until the new policy, currently under study, was developed.

Coun. Burton, seconded by Coun. Williamson, moved that the word "Easter" be stricken from "Easter Egg Hunt." Following discussion, a vote was taken on the motion. Couns. Burton and Williamson voted aye; all other Councilors present voting no, the motion failed.

Following further discussion, a vote was taken on the motion to adopt Res. No. 80-164. All Councilors present voting aye, the motion carried.

4.2 Resolution No. 80-165, For the Purpose of Advising Oregon's Congressional Delegation of the Need to Increase Appropriations for Assuring the Adequate Funding of the Portland Region Interstate Transfer Program

Coun. Williamson moved, seconded by Coun. Stuhr, that Res. No. 80-165 be adopted, and explained that there was not enough money to fund all the projects Congress had approved. The purpose of the resolution was to encourage a coordinated effort to ensure that funds for the Portland Region Interstate Transfer Program would be available. Following discussion, a vote was taken on the motion. All Councilors present voting aye, the motion carried.

4.3 Resolution No. 80-166, For the Purpose of Endorsing Tri-Met's Capital Grant Application for Construction of the Banfield Light Rail Transit Project and Amending the Transportation Improvement Program

Coun. Williamson moved, seconded by Coun. Banzer, that Res. No. 80-166 be adopted, reporting that JPACT had unanimously approved this item at their meeting that morning. Mr. Donald MacDonald of Tri-Met explained the current status of the project and outlined the tentative schedule, responding to questions from Councilors.

A vote was taken on the motion. All Councilors present voting aye, the motion carried.

There was a brief recess, during which Couns. Williamson and Berkman left the meeting.

5. NEW BUSINESS

5.1 Temporary Rule No. CRB 80-4, Adopting Rule to Allow Negotiated Bid for Proposed Resource Recovery Facility

Coun. Rhodes moved, seconded by Coun. Kirkpatrick, that Temporary Rule No. CRB 80-4 be adopted, reporting that the Regional Services Committee had unanimously recommended approval.

Mr. Carl Winans, President of American Fabricators, agreed that a negotiated contract would be the best approach, but felt that the 150% bonding requirement was sufficiently oppressive to discourage some otherwise qualified firms from submitting a proposal.

Mr. Dean Gisvold explained that state law requires posting of a bond of at least 100%, and that the 150% figure had been set to ensure that overages which usually arise on this kind of project would be covered.

Executive Officer Gustafson explained the process by which the successful bidder would be selected.

Mr. Cary Jackson reported that proposals had been received from thirteen firms, and pointed out that since the project would be financed through revenue bonds and Metro has no history of debt, it was necessary to draw financially stable bidders.

Following discussion, Mr. Gisvold reminded the Council that they would be taking action on this rule in their capacity as Contract Review Board. Coun. Rhodes clarified her motion to indicate that this was the case.

A vote was taken on the motion. All Councilors present voting aye, the motion carried.

6. GENERAL DISCUSSION

6.1 Briefing on Air Quality Analysis by Air Quality Management Area Committee and Metro and DEQ Staff

Mr. Bill Ockert outlined the work of the committee to date, explaining in general terms which issues and possible approaches had been considered. He then discussed recent projections for pollutant levels and sources through 1987, concluding with comments about various methods of alleviating the problem.

Mr. Bill Green, DEQ representative on the Committee, discussed results of stationary source control analysis and the importance of pursuing transportation management measures as the primary approach to alleviating air pollution problems. He encouraged the Council to adopt as aggressive a stance on this issue as possible.

Mr. Steve Lockwood addressed the importance of implementing the ban on open burning, and outlined a number of on-site alternatives that are financially attractive and have proven effective in many

geographical areas. He then discussed various areas in which the committee would be involved in the future, and outlined a number of approaches to air quality improvement which would be explored in detail. He remarked on the close relationship between land use and air quality problems and reminded Council of their responsibility for planning in those areas.

6.3 Five-Year Operational Plan and Financing Options

Mr. Charles Shell summarized the financing options presented in the agenda materials and outlined the basic decisions that were before the Council.

There was lengthy discussion among members of the Council concerning the implications of the various options, with regard to both the extent of funding which might be appropriate and to possible impacts on voters.

Coun. Stuhr moved, seconded by Coun. Rhodes, that Option #2, a tax base which would provide \$700,000 per year for general Metro operations, be approved. A vote was taken on the motion. All Councilors present voting aye, the motion carried.

Council then addressed the question of zoo funding, discussing the desirability and appropriateness of including all or part of the zoo's capital serial levy in a tax base, the opportunity which that action would provide for relieving homeowners of some tax load, and the effect of various options on the zoo operations and capital improvement programs.

Coun. Kirkpatrick moved, seconded by Coun. Rhodes, that the proposed tax base include funding for the zoo which would replace the serial levies as follows: 1) operations funding would be provided at the existing level; 2) the annual capital commitment for the zoo would be reduced by \$300,000, retaining capital funding but stretching it over a longer period of time. A vote was taken on the motion. All Councilors present voting aye, the motion carried.

Ms. Jennifer Sims reminded the Council that their decision to limit Metro's general fund request to \$700,000 meant that some proposed activities could not be funded, and asked that program priorities be discussed.

There was extensive discussion of possible rankings of priorities and disposition of funds.

Coun. Burton moved, seconded by Coun. Stuhr, that priorities be renumbered as follows: 1-Land Use, 2-Drainage, 3-Sewers, 4-Energy, 5-Economic Development, 6-Housing Planning, 7-Disaster Preparedness, 8-Tri-Met Study, 9-Goals & Objectives, 10-Boundary Commission. He explained that his intent was simply to establish the top ten priorities without ranking them against each other individually at this point.

Metro Council
Minutes of July 10, 1980

Following further discussion, Coun. Peterson moved, seconded by Coun. Schedeen, to amend Coun. Burton's motion by substituting Plan Review for Disaster Preparedness. A vote was taken on the motion. Coun. Kirkpatrick voted no; all other Councilors present voting aye, the motion carried.

A vote was taken on Coun. Burton's motion as amended. Coun. Rhodes voted no; all other Councilors present voting aye, the motion carried.

Executive Officer Gustafson gave a brief report covering the following topics:

- 1) Metro would be running an exhibit at the upcoming Neighborfair.
- 2) The status and projected schedule of the hiring of the legislative liaison position and establishing of a confirmation procedure for that position.
- 3) Metro had received a \$90,000 grant for methane recovery at the St. Johns Landfill.
- 4) Report on the recent trip to Europe.

The Council then went into Executive Session in accordance with the provisions of Oregon state statute.

The meeting was then adjourned to 7:30 p.m. at the Franklin High School, 5405 S.E. Woodward, Portland, Oregon, for the purpose of conducting a public hearing and first reading of Ordinance No. 80-92, for the Purpose of Levying, Apportioning and Specifying Collection of Assessments for Phase I of the Johnson Creek Basin Flood Control and Pollution Abatement Project Local Improvement District.

Respectfully submitted,

Cynthia M. Wichmann
Clerk of the Council

A G E N D A M A N A G E M E N T S U M M A R Y

TO: Metro Council
FROM: Executive Officer
SUBJECT: Establishing Disposal Charges to be Collected
at the St. Johns Landfill

I. RECOMMENDATIONS:

- A. ACTION REQUESTED: Adopt Ordinance No. 80-100 for the purpose of establishing disposal charges to be collected at the St. Johns Landfill. The proposed rates will increase from \$7.80 per ton to \$9.73 per ton. The \$9.73 rate includes the Metro User Fee.
- B. POLICY IMPACT: Adoption of this ordinance will establish new disposal rates at the St. Johns Landfill, beginning October 1, 1980, concurrent with the Long Term Operational Contract. The new disposal rates reflect all cost associated with operating the St. Johns Landfill. The cost for expansion of St. Johns Landfill will be born by all waste generators within Metro, through an increase in Metro's User Fees.
- C. BUDGET IMPACT: Adoption of this ordinance will provide sufficient monies to operate the St. Johns Landfill and is consistent with adopted 1980-81 budget. The subsidy from the Solid Waste Operating Fund, previously provided during the June 1, to October 1, 1980 Interim Contract, will be repaid over a two year period. Sufficient revenue will be collected through increase in user fees to meet all debt service associated with the expansion of the site.

II. ANALYSIS:

- A. BACKGROUND: Earlier this year, Metro was presented the option to maintain and operate the St. Johns Landfill. A rate analysis performed at that time, indicated that if Metro expanded and operated the landfill the rate would be \$10.70 per ton.

As a result, Metro assumed operational control of the St. Johns Landfill June 1, 1980. In order to continue operating the landfill and to provide sufficient time to prepare any necessary specifications for obtaining a long term contractor, it was necessary to obtain the services of an Interim Contractor for the period June 1 to October 1, 1980. It is estimated that the cost of operating the landfill during the Interim period, will be \$1.1 million.

Based on rates charged at St. Johns, when Metro assumed control, an increase in rates was justified. However, the Metro Council decided to provide a subsidy until a long term contractor was selected, thereby eliminating the necessity of increasing rates twice in the four month period.

A long term contractor has been selected and will commence operation on October 1, 1980. Based on operating costs, contract obligations, administrative costs, Gatehouse operation and providing the necessary working capital and environmental reserve funds, an increase in disposal rates at the St. Johns Landfill is required.

Metro Solid Waste Management Plan recommends that the method of charging for solid waste disposal be accomplished by weight, instead of volume, thereby providing for disposal cost equity. As part of the expansion and improvement of St. Johns Landfill, scales are being installed and will be operational by November 1, 1980. The density factors the staff is currently using to develop a conversion factor from weight to volume has been questioned by the collection industry. The data base was generated at Rossman's Landfill where a certified scale system is available, rather than at St. Johns Landfill. Other issues have been raised such as charging by weight at St. Johns and not at other landfills, higher costs at St. Johns due in part from expansion of the site and acceptance of various types of material free of charge.

- B. ALTERNATIVES CONSIDERED: Effective Date: Two alternatives were considered regarding the effective date of the new rates; however, there are a number of variations of each.

The first alternative is to increase rates beginning October 1, 1980, when the long term contract goes into effect. While providing sufficient revenues to operate the site, the method of charging will remain one of volume, since the scales will not be operational until November 1, 1980. The change over to weight could occur at any time thereafter.

The second alternative is to continue subsidizing the operation until the scales are installed and until the collection industry agrees with Metro's conversion factors. The length of subsidy could last from one to six months, and for every month delay before increasing the rates, approximately 10 cents per ton must be added to the new rates. To continue to subsidize the operation could also have an adverse effect on other Solid Waste operating programs.

In addition to the issue of when the new rates should become effective, as discussed in alternatives one and two, another issue was considered: a) Initially adopt a long term rate sufficient to meet the cost of operating the landfill for the next five years (except for normal inflationary factors) or, b) to adopt new rates on a phased basis. The five year rate would be approximately \$12.00 per ton plus annual inflation increases. With the phased approach, the rate would be \$9.73 per ton for the first year, and will increase over the next four years.

Conversion to Weight: Conversion to weight will provide disposal equity at the St. Johns Landfill. Overloaded or highly compacted trucks do not currently pay their fair share for disposal, since they are charged on the rated capacity of the vehicle rather than on the actual amount of waste delivered. The Regional Services Committee concurs that the method of charging should be by weight; however, they prefer to have all general purpose landfills charging on the same basis. It was their conclusion that Metro should seek an agreement by January 1, 1981 with Clackamas County to convert Rossmans Landfill to weight. In addition, the Regional Services Committee directed that the conversion to weight, at the St. Johns Landfill, occur on April 1, 1981.

St. Johns Expansion Cost: The St. Johns is currently undergoing a 55 acre lateral expansion that will prolong the life of the site until 1986. Without expansion, the site will be at capacity in 1982. Since the Rossmans Landfill in Oregon City and the Lavelle Landfill on 82nd will be at capacity within the next two years, the waste generated within the entire Metropolitan area will be deposited in the new expansion area. The cost of expansion can either be assessed totally against the user of St. Johns Landfill or assessed against the entire district. To spread the cost of expansion of St. Johns, an increase in Metro's User Fees must be adopted at all sites accepting waste generated within Metro.

Acceptance of Material: The Metro Code allows for inert material to be disposed free of charge if it will be used in the operation of the site. Since other types of non inert materials are used in the operation (ie, wood chips), the Regional Services Committee feels the no-charge policy should be extended.

- C. RATE IMPACT: By phasing in the rates, there will be a slight impact on the cost to residential users. Past studies indicate that 10% of the residential collection fee is attributed to the cost of disposal at the landfill. Using a \$5.00/month for a one can service fee, the rate would increase to \$5.25/month or by about 5%, as a result of the new landfill rates for the initial year.

Subsequently, for uncompacted waste the rates will increase slightly by approximately 7%. Therefore, for a drop box of 25 cubic yards, the cost to dispose at the St. Johns Landfill will increase from \$30.00 to \$32.00 for the first year.

For those who deliver waste to the landfill in cars, the rate will be \$3.65 per load up from the existing \$2.60 per load. Rates for pick-ups will increase from \$3.45 to \$4.50 per load.

In order to assess the cost of expansion of St. Johns, the Metro User Fee would be increased at all landfills in the amount of six cents per cubic yard of compacted waste (\$.06/yd³), four cents per cubic yard of uncompacted waste (\$.04/yd³) and ten cents (\$.10) per private vehicle. Adopting this concept will increase the average residential bill for weekly service on one can by approximately two cents (\$.02) per month.

- D. CONCLUSION: It is recommended that rates be adjusted, effective October 1, 1980, to reflect all operational cost associated with the operation of the St. Johns Landfill. The rates should reflect the "phased approach" which will necessitate adjustments next year. The new rates should be based on weight with conversion occurring on April 1, 1981, after receiving a commitment prior to January 1, 1981, that all general purpose landfills also convert to weight. Since the expansion of the St. Johns Landfill is for the benefit of the entire District, its cost should be paid through an increase in Metro's User Fees. The policy of accepting inert material used for the operation of the landfill without charge should be extended to include all material used for cover, road base, etc.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ESTABLISHING)	ORDINANCE NO. 80-100
DISPOSAL CHARGES TO BE COLLECTED)	
AT THE ST. JOHNS LANDFILL;)	Introduced by the
ESTABLISHING USER FEES; AND)	Regional Services Committee
AMENDING SECTIONS 4.03.030 AND)	
4.06.030)	

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1:

The purpose of this ordinance is to establish new base disposal rates and charges for the St. Johns Landfill, as stated in Section 2 below, and to establish new user fees as stated in Section 5 below; and to amend Code Sections 4.03.030 and Section 4.06.030.

Section 2:

Code Section 4.06.010 Disposal Charges; St. Johns Landfill, is hereby amended to read:

A base disposal rate of \$8.40 per ton of solid waste delivered is established for disposal at the St. Johns Landfill. Said rate is in addition to user fees collected at the St. Johns Landfill pursuant to Code Section 4.03.020. The following disposal charges shall be collected by the Metropolitan Service District from all persons disposing of solid waste at the St. Johns Landfill:

<u>VEHICLE CATEGORY</u>	<u>BASE RATE</u>		<u>METRO FEE</u>		<u>TOTAL RATE</u>	
	<u>\$/TON</u>	<u>\$/CY</u>	<u>\$/TON</u>	<u>\$/CY</u>	<u>\$/TON</u>	<u>\$/CY</u>
COMMERCIAL						
Compacted	\$8.40	\$2.48	\$1.33	\$0.34	\$9.73	\$2.82
Uncompacted	8.40	1.05	1.33	0.20	9.73	1.25
<u>Special</u>						
Sewage Sludge	8.40	6.55	1.33	0.20	9.73	6.75

VEHICLE CATEGORY (cont)	BASE RATE		METRO FEE		TOTAL RATE	
	\$/TON	\$/CY	\$/TON	\$/CY	\$/TON	\$/CY
PRIVATE						
Cars ¹	\$3.15		\$0.45		\$3.60	
Station Wagons ¹	3.15		0.45		3.60	
Vans ²	4.05		0.45		4.50	
Pick-ups ²	4.05		0.45		4.50	
Trailers	4.05		0.45		4.50	
TIRES**						
Passenger (up to 10 ply)	\$0.55				\$0.55	
<u>Passenger Tire</u> (tire on rim)	1.25				1.25	
Tire Tubes	0.55				0.55	
Truck Tires (20" diameter to 48" diameter or greater than 10 ply)	1.75				1.75	
Small Solids	1.75				1.75	
<u>Truck Tire</u> (tire on rim)	7.00				7.00	
Dual	7.00				7.00	
Tractor	7.00				7.00	
Grader	7.00				7.00	
Duplex	7.00				7.00	
Large Solids	7.00				7.00	

Section 3:

Said rate shall be collected on the basis of cubic yardage delivered, commencing on October 1, 1980. The Metro Council intends that the rates stated in Section 2 above, shall be levied on a volume basis until April 1, 1981, after which time, the rates charged at the St. Johns Landfill shall be converted to a weight basis. Provided, however, that said change to a weight basis be contingent upon Metro reaching an agreement with Clackamas County

¹Based on minimum load of two cubic yards.

²For the first two and a half cubic yards, each additional cubic yard is \$1.76.

**Cost per tire listed

by January 1, 1981, for conversion of rates charged at Rossman's Landfill to a weight basis.

Section 4:

Section 4.06.030 of the Code of the Metropolitan Service District is amended to read as follows:

A waiver of charges may be made by the operator of the landfill for (inert) material including but not limited to the following: earth, sand, stone, crushed concrete and broken asphaltic concrete and wood chips, if, at the discretion of the operator of the landfill, such material is needed for cover, road base or other internal use.

Section 5:

Code Section 4.03.020 User Fees is hereby amended to read:

(During Phase I of the Metro program,) The following user fees shall be collected and paid by the operators of solid waste disposal sites in accordance with Chapter 4.02 and 4.04 of the Metro Code:

- | | | |
|-----|---|---|
| (a) | Noncompacted solid waste | 20¢ per cubic yard delivered |
| (b) | Compacted solid waste | 34¢ per cubic yard delivered |
| (c) | All material delivered in private cars, station-wagons, vans, single and two-wheel trailers, trucks with rated capacities of less than one (1) ton will be computed at a rate of | 20¢ per cubic yard with a minimum charge of 45¢ per load. |
| (d) | User fees for solid waste delivered in units of less than a whole cubic yard shall be determined and collected on a basis proportional to the fractional yardage delivered. (For example, 4½ cubic yards of non-compacted solid waste would require a user fee of 72¢.) | |

Section 6:

Section 4.03.030, Exception, of the Code of the Metropolitan Service District is amended to read:

Inert material, including but not limited to earth, sand, stone, crushed stone, crushed concrete, broken asphaltic concrete and wood chips used at a landfill for cover, diking or road base, or other internal use and for which no dumping charge is made shall be exempt from the user fees.

ADOPTED by the Council of the Metropolitan Service District this _____ day of September, 1980.

Presiding Officer

Attest:

Clerk of the Council

MI:gl
9403/33

Underlined language is new, language in parenthesis is to be deleted.

A G E N D A M A N A G E M E N T S U M M A R Y

TO: Metro Council
FROM: Council Coordinating Committee
SUBJECT: Transfer of Funds - Ordinance No. 80-101 - Plus Proposed Amendment

I. RECOMMENDATIONS:

- A. ACTION REQUESTED: Approve the following transfer from Materials and Services to Personnel Services in the General Fund to reflect decisions to provide services in the FY 81 Budget through staff positions rather than contractual services.
1. Metropolitan Development: Transfer \$31,939 from the Materials and Services section of the Metropolitan Development Department Budget (Contractual in the Eastside Corridor Transit Station Area Planning) to Personnel Services to fund a Senior Regional Planner position.
 2. Council: Transfer \$10,000 from Materials and Services to Personnel Services to fund a temporary position to assist the Council community involvement activities.
 3. Executive Office: Transfer \$27,000 from Materials and Services to Personnel Services to fund a lobbyist position.

Amend Ordinance No. 80-101 to provide for the following transfer from contingency to the Public Information budget:

1. \$10,000 for Personnel Services;
2. \$300 for Capital Outlay; and
3. \$2,000 for Materials and Services.

The proposed amendment is underlined in the attached Ordinance.

- B. POLICY IMPACT: These changes will allow Metro to exercise more precise control over the implementation of important projects with staff positions rather than contractual services. Also, specific problems in the existing information system will be addressed. Necessary position authorizations have already been obtained.
- C. BUDGET IMPACT: There will be no net increase in the budget resulting from these transfers. Contingency will be decreased by \$12,300.

II. ANALYSIS:

- A. BACKGROUND: State contract law and Metro Executive Order No. 1 on "Internal Procedure for Contracting and Selection of Contractors" establishes the criteria on the use of personal services contracts. This criteria limits:
1. The right to control the manner and means of accomplishing a desired result;
 2. Metro's ability to determine the instrumentalities, tools and the place of work; and
 3. Metro's ability to employ, pay and maintain control over assistants to the project coordinator (Senior Regional Planner).

After reviewing these criteria, it was decided that certain way projects could be managed more effectively through a staff position than through a personal services contract.

The Senior Regional Planner position in Metropolitan Development was held vacant from the FY 80 budget as a result of the mid-year adjustment which occurred in December, 1979. The position now will be grant funded and need not be reestablished. Monies are available in East-side Corridor Transit Station Area Planning budget to contract the services of a project coordinator.

To solve ongoing and increasing problems in handling phone calls and information requests, personnel changes are planned. This includes creation of a temporary position and downgrading two others. Transfers from contingency will cover the costs of these changes. A management analysis is attached.

- B. ALTERNATIVES CONSIDERED: Two alternatives for managing these programs were considered, managing through personal services or with staff positions. Because of the reasons discussed in the background section of the memorandum, the recommendation is made to manage the programs with staff positions.

Installation of a Centrex system and modification of the duties of the Public Information Secretary were considered to solve problems with the information system. These were found to be insufficient to address the scope and immediacy of identified problems.

- C. CONCLUSION: Recommend adoption of Ordinance No. 80-101, authorizing transfer of funds from Materials and Services to Personnel Services in the sum of \$31,939 and transfer of funds from Contingency to the Public Information budget totalling \$12,300.



METROPOLITAN SERVICE DISTRICT
527 SW. HALL ST., PORTLAND, OR. 97201, 503/221-1646

MEMORANDUM

Date: August 21, 1980
To: Council Coordinating Committee
From: Denton Kent, Chief Administrative Officer
Regarding: Proposal to Establish Temporary Position
(Public Information Assistant)

In follow up to discussions at the Monday, August 18 meeting of the Committee, I am forwarding the following proposal to establish a new temporary position in the Public Information Office. This requires authorization to transfer \$12,300 from the contingency fund. I will contact you early next week to get your comments. If you support the proposal, it can be incorporated as an amendment to Ordinance No. 80-101 which is scheduled for Council action August 28 and September 4.

I. RECOMMENDATIONS:

- A. **ACTION REQUESTED:** To solve growing and ongoing problems in handling incoming phone calls, responding to public inquiries for general information and greeting visitors to the Metro office, our communication and information systems should be modified in three ways. First, a new position titled Public Information Assistant should be established for one year on a temporary basis to provide general information to the public. Second, the receptionist position should be downgraded and converted primarily to a switchboard operator. Third, the Public Information Secretary should be downgraded to a Secretary I with responsibility as backup to the switchboard operator. A data entry clerk should be hired on an as-needed basis to work on the computerized mailing list, formerly a task of the Secretary. No Council action is required to make these personnel change but approval is needed to make necessary budget transfers.
- B. **BUDGET IMPACT:** The net increase in salaries, including cost of living adjustment and fringe benefits would be \$10,000. Other unbudgeted costs include \$300 for furniture and \$2,000 for a part-time data entry clerk. The Council is requested to approve the following transfer from contingency to the Public

Information budget:

1. \$10,000 for Personnel Services;
2. \$300 for capital outlay; and
3. \$2,000 for contractual services.

This transfer can be made an amendment to Ordinance No. 80-101 which is scheduled for Council action on August 28 and September 4.

An additional cost of about \$700 for installation and operation of a 10-key phone set is covered in the budget. Total cost to implement this change is \$13,000.

II. ANALYSIS:

- A. **BACKGROUND:** Metro has experienced a drastic increase in information requests which is anticipated to continue. Also, specific problems in operation of the switchboard have been identified which can be resolved by the above recommendations. The Public Information Secretary position is now vacant affording an excellent opportunity to implement these changes.
- B. **ALTERNATIVES CONSIDERED:** Establishment of a Centrex system may eventually be helpful but is not a workable short-range solution. Installation and full implementation could take up to 1½ years. Modification of the duties of the Public Information Secretary to include more public contact was considered. However, the remaining responsibilities comprise nearly a full position. There is no way to disperse those responsibilities and effectively meet the needs of the Public Information Office.
- C. **CONCLUSION:** The recommended modifications to the current communication and information systems should be made. The Council should approve budget transfers totalling \$12,300 to cover costs. The Council should consider the continued need and effectiveness of the new, temporary position during the FY 82 budget process. This proposal is critical to efficient internal operations and positive public contact for Metro. Timely resolution of this matter is important.

JS/gl
9B/D4

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING)	ORDINANCE NO. 80-101
ORDINANCE NO. 80-82 AND)	
TRANSFERRING APPROPRIATIONS)	Introduced by the Council
WITHIN FUNDS FOR THE FISCAL YEAR)	Coordinating Committee
1981 METROPOLITAN SERVICE DISTRICT)	
BUDGET)	

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1.

That the following transfer of appropriations be adopted:

a. General Fund

\$31,939 from the Materials and Services section of the Metropolitan Development Department Budget (Contractual in the Eastside Corridor Transit Station Area Planning) to Personnel Services to fund a Senior Regional Planner position.

\$10,000 from Materials and Services to Personnel Services to fund a temporary position to assist the Council community involvement activities.

\$27,000 from Materials and Services to Personnel Services to fund a lobbyist position.

b. Contingency

\$12,300 from Contingency to the Public Information

budget as follows:

\$10,000 to Personnel Services

\$300 to Capital Outlay

\$2,000 to Materials and Services

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1980.

Presiding Officer

ATTEST:

Clerk of the Council

TC:ss
9327/135

A G E N D A M A N A G E M E N T S U M M A R Y

TO: Metro Council
 FROM: Executive Officer
 SUBJECT: Authorizing funding for eight transit stations

I. RECOMMENDATION:

- A. ACTION REQUESTED: Adoption of attached Resolution No. 80-179 which adds eight transit stations to the Transportation Systems Management Element (TSME) and authorizes funding (UMTA discretionary Section 3 funds) for the stations. These authorizations would be as follows:

Tigard Transit Center	\$320,000
Tualatin Transit Center	160,000
Washington Square Transit Center	120,000
Columbia/Sandy Transfer Station	80,000
Mall 205 Transfer Station	60,000
Kenton Transfer Station	80,000
Jantzen Beach Transfer Station	80,000
St. Johns Transfer Station	80,000

- B. POLICY IMPACT: This action endorses the proposed service expansion and timed-transfer concept included in Tri-Met's Transit Development Program. In addition, it allows Tri-Met to take advantage of supplemental appropriations to the Urban Mass Transportation Administration (UMTA) discretionary funds. Endorsement of the service concept constitutes advanced endorsement of part of Tri-Met's recently adopted five-year Transit Development Program (TDP). The full TDP is incorporated into the second draft of the Regional Transportation Plan.
- C. BUDGET IMPACT: The approved Metro budget funds staff involvement in preparing funding authorizations.

II. ANALYSIS:

- A. BACKGROUND: Recent Congressional action has provided supplementary FY 1980 appropriations for transit. These funds must be obligated by UMTA before September 30, 1980 or be lost. In order to receive these funds, Metro must authorize funds for the proposed improvements in the FY 1980 element of the Transportation Improvement Program.

The transit stations are intended to allow implementation of a timed-transfer service concept, thereby allowing development of a multi-destinational service pattern. Transit Centers include bus bays, passenger shelters, schedule information, lighting and telephones. Transfer Stations are generally smaller and include bus turnouts, shelters and schedule information.

- B. ALTERNATIVES CONSIDERED: If funds are not authorized for these projects, Tri-Met must compete for limited available federal funds in future years.
- C. CONCLUSION: Metro staff recommends inclusion of the projects in the TSME and authorization of the funds in the FY 1980 element of the TIP. Tri-Met has committed to provide the 20 percent local match in the amount of \$245,000.

FOR THE PURPOSE OF ADDING)
EIGHT TRANSIT STATIONS TO THE)
TRANSPORTATION IMPROVEMENT)
PROGRAM)

RESOLUTION NO. 80-179
Introduced by JPACT

WHEREAS, the Metro Council adopted Resolution No. 79-80 which endorsed the FY 1980 Transportation Improvement Program; and

WHEREAS, a supplementary Congressional appropriation for FY 1980 has recently provided additional Urban Mass Transportation funds; and

WHEREAS, in order to take advantage of these changes in funding levels and timing, Tri-Met has requested that the FY 1980 element of the Transportation Improvement Program be adjusted by the addition of eight transit stations; and

WHEREAS, the Transportation Systems Management Element previously approved by Metro must be amended to incorporate the timed-transfer service concept with the new transit stations; and

WHEREAS, federal obligation of the supplementary appropriation must take place prior to September 30, 1980 or be lost; now, therefore

BE IT RESOLVED,

1. That the Metro Council amends the Transportation System Management Element to incorporate the timed-transfer concept with eight transit stations.

2. That the Metro Council authorizes the use of UMTA Section 3 funds for the eight transit stations described in Attachment "A" by amending the FY 1980 annual element of the Transportation Improvement Program.

3. That the Metro Council finds the program of projects to be in accordance with the region's continuing, cooperative, and comprehensive planning process and hereby gives affirmative A-95 Review approval.

ADOPTED by the Council of the Metropolitan Service District
this ____ day of September, 1980.

Presiding Officer

AC:lmk

EXHIBIT A

ADDITIONS TO FY 1980 TIP

	<u>Federal Share</u>	<u>Total</u>
Tigard Transit Center	\$320,000	\$ 400,000
Tualatin Transit Center	160,000	200,000
Washington Square Transit Center	120,000	150,000
Columbia/Sandy Transfer Station	80,000	100,000
Mall 205 Transfer Station	60,000	75,000
Kenton Transfer Station	80,000	100,000
Jantzen Beach Transfer Station	80,000	100,000
St. Johns Transfer Station	<u>80,000</u>	<u>100,000</u>
	\$980,000	\$1,225,000

HOUSING GOALS POLICIES

Madam Chair: The Regional Planning Committee has had considerable debate and discussion concerning the proposed METRO Housing Goals,

The report before you represents not only the work of the committee, but reflects the great amount of work done by The Housing Policies Advisory Committee over a one-and-a-half year period.

The report represents the majority view of the RP Committee, but by no means was there unanimity among the Committee Members. A significant philosophical division was expressed during the committee's deliberations. While no one felt METRO should not adopt goals, there was disagreement as to how those goals should be posed. I am certain that some members of the committee will wish to speak to this but on the one hand there were those who favored the HPAC's original tenor and who saw METRO's role in regional Housing planning as being direct. On the other hand there was expressed sentiment that METRO's role should be more advisory and less direct.

Another major issue was the question of implementation. Here, again, there existed differences among the Committee members. The question was whether the goals should or are to be instructive in detail, and if they are to be, it was felt by some Committee members that the implementation factors should become part of the goals. Others feel the goals to be broad statements of concern - matters to be achieved or sought; the implementation of which will come through review of individuals plans as they come before METRO. This report reflects the latter view.

HOUSING GOALS

Page two

Madam Chair; The Regional Planning Committee recommends to the Council a set of goals and objectives for Housing in the Region. The goals offer a vision of how things ought to be, yet they are realistic and obtainable. It is our responsibility, both under the law and as citizens, to formulate those goals.

There was a time when some would have had us make the Oregon Beaches a highway-one long strip of black top from Astoria to Brookings, but some had a vision, had the foresight and the beaches are there for all of us.

There was a time when you couldn't swim in the Willamette River for its contamination and you couldn't get near it in some places, because of the smell. But some had the vision and the wisdom and now we can swim once again in the Willamette.

There was a time when a developer could divide farm land with impunity and give the future taxpayers incredible burdens to support non-efficient delivery of necessary services. But again, there were those who shrugged and brought about land-use planning that is second to none in this nation,

Madam Chair: I'm not presumptuous enough to liken these Housing Goals and objectives to the same visionary command held by Oswald West in 1915, or Tom McCall in 1970 or the Oregon Legislature in 1973, but it is our beginning.

HOUSING GOALS

Page three

- We are not here, taking away anyone's property.
- We are not taking anyone's property rights.
- We are not imposing any taxes.

We are trying to protect and maintain the quality of living in the METRO Region, to assist individuals in seeking equitable housing opportunities, to encourage, and to hopefully ensure that there will be economic, energy efficient housing for the future. *Growth will occur. ODDLY, we are not talking about portland - its population is declining, but its density is already high - wasco - clack - where people are going*

I would ask each of you on this Council and in this audience are there any of these goals - is there anything in here that we ought not to be doing? Is there anything here proposed which would not make this region's housing opportunities good ones? (Pause)

These goals are METRO's goals. They place a burden on METRO, They call on local jurisdictions to assume their part and their responsibility for attaining those goals,

Madam Chair: In a moment I will move for adoption.

- 1) Reserve to make an amendment to the proposal as an individual Councilor at a time appropriate.
- 2) Ask for the privilege as maker of the motion to make a closing comment concerning this process at the close of the debate.

F R I E N D S O F M E T R O

FINANCE

Business Solicitation

1. Letter
2. Call Back

Fundraisers

1. Auction: *10/16*
 Vacation Homes
 Auction Items
 Volunteer Coordination
 Publicity
 Ticket Sales
 Food/Wine
2. Skating Party *9/29/16*
3. Earl Chiles
 Office Fundraiser *Meeting*

Lunches/Coffees/Meetings

FIELD COORDINATION

CardFile Coordination

1. Lists from Councilors
2. Political Lists
3. Phone Numbers

Mailings

1. Tri-County Local Gov.
2. Regional Mailing
3. Councilors
4. Fundraisers
5. Targeted Mailing

Blitzing

1. 500 Precincts
2. Key Dates-Oct. 11
 Oct. 25

Phoning

1. Volunteers
2. Postcards
3. Fundraisers

Volunteers

SPECIAL PROJECTS

Councilors Involvement

1. Letter to Constituents
2. Fundraiser Participation
3. Speaking Engagements/
 Coffees/Meetings
4. Postcards
5. Elected Official Postcards

Media

1. Brochure
2. Postcard
3. T.V./Radio
4. Press Conference

Friends of the Zoo

1. Letter to Friends
2. Phone Follow-up
3. Volunteers

Endorsements

1. Labor
2. Garbage Haulers
3. City Club
4. Chambers
5. Homebuilders
6. Newspapers

F R I E N D S O F M E T R O T I M E L I N E

SEPTEMBER 1980

MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY	SUNDAY
1 Business Mailing	2	3 Initial Mailing (Includes Skating Party) Business Solicitation	4 Skating Tickets Initial Mailing Phone Follow-Up	5 Printed	6	7
8 Business Solicitation	9 Auction Tickets Printed Phone Follow-Up	10	11 Phone Bank (Volunteers, Postcards, Fundraiser)	12 Due	13	14
15 Finance Assessment TV/Media Material Phone Bank	16 Determination	17	18 Friends of Zoo Phone Bank	19 Mailing	20	21
22	23	24 Targeted Mailing	25 Final Blitzing Postcards Due for Auction	26 Material Due	27	28
29 SKATING PARTY OAKS PARK	30 Auction Items Due Garbage Haulers Postcard Distribution Councilor Letters Mailing					

FRIENDS OF METRO TIMELINE

OCTOBER 1980

MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY	SUNDAY
		1 POSTCARD FOLLOW-UP	2	3	4 BLITZ	5
6 POSTCARD FOLLOW-UP	7	8 Call Blitzers and Auction	9	10	11 MAJOR BLITZ	12 BLITZ
13 POSTCARD FOLLOW-UP	14	15 Call Blitzers	16 AUCTION	17	18 BLITZ	19
20	21 MAIL POSTCARDS	22 Call Blitzers	23 TARGETED MAILING	24	25 MAJOR BLITZ	26 BLITZ
27	28	29 Call Blitzers	30	31	NOVEMBER 1 BLITZ	2 BLITZ

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE ADOPTING HOUSING) ORDINANCE NO. 80-98
GOALS AND OBJECTIVES AND PROVIDING)
FOR IMPLEMENTATION THEREOF.) Introduced by the Regional
) Planning Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Authority and Purpose

This ordinance is adopted pursuant to ORS 268.380 (1) and (2) for the purpose of adopting and implementing regionwide land use planning goals and objectives related to housing.

Section 2. Adoption

The document entitled "Metro Housing Goals and Objectives," ~~August-28,~~ September 4, 1980, attached hereto and incorporated herein, or on file at Metro offices, is hereby adopted.

Section 3. Implementation

(a) The Metro Housing Goals and Objectives shall be implemented as provided in the Introduction and Background section of the Goals and Objectives document referred to in Section 2 of this ordinance.

Section 4. Periodic Review

(a) The Metro Housing Goals and Objectives shall be subject to regular review, and amendment where appropriate, every four years from the date of adoption.

ADOPTED by the Council of the Metropolitan Service District this _____ day of September, 1980.

Presiding Officer

ATTEST:

Clerk of the Council

JS/q1/139B/33

METRO HOUSING
GOALS AND OBJECTIVES



Land Supply



Affordable Housing



New Housing



Existing Housing



Assisted Housing



Fair Housing

~~Approved~~ Revisions made by the Regional Planning Committee
~~August-11,~~ September 2, 1980

Changes from the August 28 Draft are shown thus: deletions
are ~~lined-out~~; additions are underlined

To be presented to the Metro Council for
~~Second-Reading-of~~ Adoption by Ordinance No. 80-98

~~August-28,~~ September 4, 1980

INTRODUCTION AND BACKGROUND

Scope of the Housing Problem

The Metro Housing Goals and Objectives represent the product of over two years of research and debate by the Metro Council and staff, the Housing Policy Alternatives Committee, members of neighborhood organizations, regional planners, local policy makers and interested citizens. They are intended to clarify for citizens of the Metro region the housing policy directions which Metro will pursue to address the problems which, nearly all of us agree, have come to dominate the housing picture during the last decades of this century.

Underlying the Goals and Objectives are "Facts and Assumptions" which document and bring into regional perspective six interdependent aspects of the housing problem. These Facts and Assumptions are linked to the Goals and Objectives under six chapter headings entitled "Land Supply," "Affordable Housing," "New Housing," "Existing Housing," "Assisted Housing" and "Fair Housing."

The Facts, therefore, are the findings which have led, along with the supporting Assumptions, to the substance and format of the Goals and Objectives. The Facts and Assumptions address nearly all of the issues usually raised in discussions of the current housing crisis.

Of greatest concern is the spiraling cost of housing and the likelihood that the end of inflationary trends are not in sight during the 1980's. For example, the last seven years have witnessed a decline (from 48 percent to 19 percent) in the number of households which can afford an average priced new house. The percentage of households able to purchase an average priced used house has dropped from 63 to 29 percent. These figures have an especially severe impact on first time home buyers. We are as a result witnessing a heightened interest in alternative home ownership opportunities such as common-wall construction units and mobile homes.

Clearly, these inflationary housing trends, the demand for quality shelter by the maturing "baby boom" generation, the need to reduce household expenditures for utilities, and the recent trend toward increasing numbers of households of smaller size all call for innovative responses by housing providers and public policy makers that will broaden affordable housing opportunities. Likewise, the post-World War II dispersal of employment opportunities throughout the metropolitan area demands that housing planning be coordinated within a regional transportation system and other public facilities in an effort to assist in reducing the costs associated with housing locations. The Metro Housing Goals and Objectives are a major step in this effort.

The majority of the Goals and Objectives address local government actions which, if modified, could help to relieve housing costs. Therefore, certain objectives address vague, excessive or discretionary practices by local governments which delay construction or

force builders to use more expensive materials than would otherwise respond to market demand. Also mentioned is the problem of inadequately serviced land within the region's Urban Growth Boundary and the intention of Metro to aid local jurisdictions in opening this land to residential development through, for example, financial assistance for sewer construction.

However, Metro recognizes that government action alone, despite efforts to loosen restriction and provide opportunity, is not the only or major factor in the current housing crisis. Efforts to reform private sector practices must also play a part in a comprehensive housing policy. Financial practices, speculative tendencies, discriminatory policies, for example, will be evaluated for their role in the mismatch between housing cost and household income and other conditions which prevent increasing numbers of citizens from obtaining suitable housing.

Envisioned during the implementation stage for these Goals and Objectives is a Regional Housing/Development Strategy, which will seek to modify both public and private causes of excessive housing costs while opening the market to wider options. This Strategy will be based on the comprehensive planning accomplishments of local jurisdictions, Metro's Housing Goals and Objectives, and other Metro policies which address transportation, economic development, and air and water quality. Metro's sources of financial assistance will be tapped in response to public directives. Full scale citizen involvement in the formation of policy alternatives open to the Metro region will provide an opportunity for regionwide debate on our housing future. Examining clearly defined alternatives will give housing providers and public policy makers the chance to set planning and development priorities and assure everyone that government is not needlessly adding to the housing problem.

Purpose

The housing goals and objectives contained in this report address statewide Housing Goal 10 with supplements tailored to the Portland metropolitan area. The wording of Goal #10 is:

To provide for the housing needs of citizens of the state. Buildable lands for residential use shall be inventoried and plans shall encourage the availability of adequate numbers of housing units at price ranges and rent levels which are commensurate with the financial capabilities of Oregon households and allow for flexibility of housing location, type and density.

Other pertinent State and federal legislation is also addressed. The goal statements, their related objectives, supporting assumptions and factual findings also have the purpose of partially fulfilling (in the area of housing) Metro's Goals and Objectives. These are to:

A. Meet requirements of ORS 268.

- B. Revise and update existing goals and objectives to reflect Council perspective.
- C. Provide general direction to agency programs and regional policy development with minimum disruption to local planning efforts.
- D. Accomplish needed coordination between regional goals and local plans.

Relationship to Previous Goals, Objectives and Policies

Metro's predecessor, CRAG, adopted goals, objectives and initial policies concerning housing which were used as the starting point for this work.

The goals, objectives, assumptions and facts of this document are a refinement and updating of previous housing planning by CRAG and all such previous work is superceded by them.

Relationship to Other Metro Goals and Objectives and LCDC Goal #10 (Housing)

It is anticipated that Metro will prepare and adopt goals and objectives concerning other aspects of metropolitan development (e.g., transportation, economic development, public facilities, air and water quality, park and open space, etc.). The Housing Goals and Objectives and implementing measures, therefore, shall be subject to review and possible modification to attain consistency with such other aspects of metropolitan development as they are adopted by Metro.

Metro Housing Goals and Objectives are to be consistent with LCDC Goal #10 (Housing) and they specify how the Statewide Housing Goal is to be interpreted within the Metro area. Although consistent with Goal #10, the Metro Goals and Objectives may enlarge upon or go beyond Statewide requirements.

Clarification of Key Concepts

Certain concepts figure significantly in the goals and objectives of this document. Some confusion and misunderstanding about terms used in describing them requires clarification as to what is intended in the goals and objectives of this document. These are:

1. Demand vs. Need: Some potential for confusion exists in the use of the terms "demand" and "need." Although often used interchangeably, these terms have fairly definite and distinct usages in the economic and planning disciplines. Demand is a measurement of the consumer's willingness and ability to purchase or rent various quantities of housing units at various prices in the housing market. Need is a measurement of the consumer's inability to secure housing in the market within

minimum cost-to-income and quality standards. Demand, therefore, may be seen as a demonstrated economic fact reflected in actual purchases during any specified time. Need, on the other hand, is a value adopted by policy makers based on a socially determined conception of the public good.

2. Lower Cost vs. Least Cost: The concepts of "lower cost" and "least cost" housing are apt to be confusing unless a clear distinction is drawn between them. In the context of this document lower cost means housing priced so as to be affordable (within defined standards) by consumers with incomes in the low or moderate income range (defined as under 80 percent of the median). Least cost means housing priced at the lowest possible cost, given the particular type, density, location and quality of housing.
3. Land Use Efficiency vs. Equity: Some potential for misunderstanding in this area also exists. Efficiency, as used in this document with respect to land use, means both minimizing waste of land per se and reduction of wasteful costs related to residential support services. In balancing "efficiency" against "equity," distribution of housing among Metro cities and counties is reflected significantly in several of the goals and objectives. "Equity" is intended to mean "fair" or "just," not "equal."

Implementation

The Metro Council considers the Housing Goals and Objectives as interim; the goals and objectives will not be applicable to local jurisdiction land use decisions and plan reviews until actions to implement them have been formulated and adopted by the Council.

The Council requests that the Executive Officer begin immediately to develop, for Council review, a recommended Action Program in Housing for Metro. This recommended Action Program should be:

1. Based on the Interim Housing Goals and Objectives adopted by the Council;
2. Consistent with Metro's limited staff and financial resources;
3. Informed by, and attentive to, the widest practical citizen and community participation; and
4. Completed by April 1, 1981, for submission to the Council.

The Areawide Housing Opportunity Plan (AHOP) developed by Metro Council on March 22, 1979, and made effective April 22, 1979 (Ordinance No. 79-68) should be an important element of the Recommended Action Plan in Housing.

Recommended market level housing standards and implementation strategies for the Metro area will be an element in the Recommended Action Plan in Housing.

The Recommended Action Program will include procedures to assure compliance of city and county comprehensive plans with the housing goals and objectives. These goals and objectives shall take effect upon adoption by Metro of the Recommended Action Program.

The Metro Council will review the Recommended Action Program in Housing during the months of April, May and June. The Metro Council will adopt a final set of Housing goals and Objectives and an Action Program no later than September 1, 1981.

Before the adoption of implementation strategies, Metro must prepare a finding of need which clearly defines the problem to be addressed by that particular strategy. In addition, there must be included within this strategy package an analysis of policy and cost impact on both Metro and local jurisdictions.

~~The Metro Housing Goals and Objectives will be implemented by the following means:~~

- ~~1.---The Areawide Housing Opportunity Plan (AHOP) adopted by Metro Council on March 22, 1979, and made effective April 22, 1979, (Ordinance No. 79-68).~~
- ~~2.---The preparation and adoption of market-level housing standards and implementation strategies for the Metro area, scheduled for completion by December 31, 1981.~~
- ~~3.---The review of city and county comprehensive plans within the Metro area pursuant to Metro's authority under ORS-268 to:
 - ~~a.---"Recommend or require cities and counties to make changes in any plan to assure that the plan conforms to the district's metropolitan area goals and objectives and the Statewide goals" and~~
 - ~~b.---Coordinate the acknowledgment and post-acknowledgment review of city and county comprehensive plans in the Metro area in relation to Statewide goals.~~~~
- ~~4.---Other implementation measures the Metro Council may choose to adopt in the future.~~

~~Where plan review is an important means of implementation, certain actions will be necessary to define consistency between local plans and Metro Goals and Objectives.---These are:~~

- ~~1.---Adoption by Metro of a requirement that objectives be incorporated directly into local comprehensive plans at "re-opening" (the "second-generation plans").---Additionally, if performance standards are necessary to define consistency, one of the following actions must also be taken.~~
- ~~2.---Adoption by Metro of market-level housing implementation strategies (in addition to the already adopted Areawide Housing~~

~~Opportunity Plan) with performance standards sufficient to
define local plan consistency with Metro objectives.~~

~~3.---Adoption by Metro of a Regional Capital Improvement Plan with
performance standards sufficient to define local plan
consistency with Metro objectives.~~

~~4.---Adoption by Metro of performance standards concerning
"excessive local requirements" sufficient to define local plan
consistency with Metro objectives.~~

~~The Metro Housing Goals and Objectives will not become requirements
for local comprehensive plans unless and until the appropriate
action(s) occur.~~

Definitions

ASSISTED HOUSING: Public housing or needy households receiving public assistance, from federal, state or local sources to help such households obtain housing meeting minimum standards.

BUILDABLE LAND: Lands in urban and urbanizable areas that are suitable, available and necessary for residential use.

DEMAND: A measurement of the consumer's willingness and ability to purchase or rent various quantities of housing units at various prices in the housing market.

ENSURE: Signifies Metro's total commitment within the limits of its financial and legal capacity to achieve the state goal or objective.

EQUITABLE: Intended to mean "fair" or "just," not "equal."

GOAL: An ideal expressed as a desired end or condition toward which a long-term effort is directed. It is usually not expressed in measurable terms. (Based on Metro Policy Catalogue)

GROSS RENT: Contract rent plus estimated average monthly cost of utilities.

HOUSEHOLD: One or more persons occupying a group of rooms or a single room constituting a housing unit.

HOUSING UNIT: A house, an apartment, a group of rooms, or a single room occupied or intended for occupancy by a household as separate living quarters.

LOW AND MODERATE-INCOME: Household income 80 percent or less than the Portland Standard Metropolitan Statistical Area (SMSA) median family income.

LOWER COST HOUSING: Housing priced so as to be affordable (within defined standards) by households with low and moderate incomes.

LEAST COST HOUSING: Housing priced at the lowest possible cost, given the particular type, density, location and quality of housing.

MEDIAN: The amount that divides a statistical distribution into two equal groups, one above and one below the middle value. "Median income" is the middle income value in a distribution of incomes.

MULTIPLE FAMILY: Means a housing unit in a structure containing two or more attached units.

NEED: A measurement of the consumer's inability to secure housing in the market within minimum cost-to-income and quality standards.

NO FRILLS HOME: A "minimum" buildable home - valued at \$47,000 (1979), built on minimum sized lot (smallest allowable), with minimum amenities (no garage or fireplace, three bedroom - one bath, single-level, no family or dining rooms) and meets minimum building codes.

OBJECTIVE: A specific aim or end, toward which an effort is directed in reaching a goal. It can be expressed in measurable terms. (Based on Metro Policy Catalogue)

SINGLE FAMILY: Means a housing unit in a structure containing one unit only, and includes mobile homes and houseboats, if occupied.

STANDARD: A formal rule serving as a guide in setting targets and measuring the status of a situation or progress toward a goal, objective or target, usually stated as a minimum acceptable level of performance, capability or condition. (Based on Metro Policy Catalogue)

STRATEGY: A scheme or overall plan for achieving a goal or objective for integrating policies. (Based on Metro Policy Catalogue)

TACTIC: A component of a strategy comprising the specific manner, technique, or method by which a strategy will be implemented. (Based on Metro Policy Catalogue)

TARGET: A specific statement of something to be done to accomplish a goal or objective, described in quantified terms within a fixed time period. (Based on Metro Policy Catalogue)

URBAN GROWTH BOUNDARY (UGB): The boundary that identifies urban and urbanizable lands in the Metropolitan Service District, acknowledged by the Land Conservation and Development Commission January 15, 1980.

URBAN INFILL: The practice of building residential units on isolated vacant lots or parcels which had been bypassed by earlier development or considered unbuildable or substandard by local regulation.

LAND SUPPLY

GOALS AND OBJECTIVES

GOAL 1 BUILDABLE LAND:

- ENSURE THAT ADEQUATE BUILDABLE LAND IS DESIGNATED FOR RESIDENTIAL USE WITHIN THE URBAN GROWTH BOUNDARY TO PERMIT CONSTRUCTION OF NEW OR REPLACEMENT HOUSING UNITS TO MEET THE REGION'S HOUSING GOALS.

Metro Objectives are:

- a. To ensure that cities and counties within the Urban Growth Boundary maintain an adequate supply of serviced land for new urban residential development.
- b. To establish numerical estimates of land area necessary to meet the region's single family and multiple family housing requirements so that the actual land supply can be monitored for adequacy.
- c. To seek, after Council approval, tax revision measures aimed at increasing the availability of land for urban uses within the Urban Growth Boundary.

GOAL 2 DISTRIBUTION AND EFFICIENT USE:

- ALLOW FOR A CHOICE OF HOUSING TYPES, DENSITIES AND LOCATIONS WHICH IS DISTRIBUTED EQUITABLY AMONG ALL METRO CITIES AND COUNTIES, IN A MANNER THAT EFFICIENTLY UTILIZES LANDS DESIGNATED FOR RESIDENTIAL USE WITHIN THE URBAN GROWTH BOUNDARY.

Metro Objectives are:

- a. To prepare and adopt an areawide plan establishing objectives, targets and implementation strategies among cities and counties within the Urban Growth Boundary.
- b. To ensure more efficient use of residential land through increased density, urban infill and other innovative means.

GOAL 3 COORDINATION:

- COORDINATE THE PLANNING OF RESIDENTIAL LAND USE WITH PLANNING FOR ECONOMIC DEVELOPMENT, PUBLIC FACILITIES, TRANSPORTATION, ENERGY, ENVIRONMENTAL CONSTRAINTS AND OPEN SPACE.

Metro Objectives are:

- a. To ensure coordination of regional residential land use planning with regional plans for economic development, public facilities, transportation, air and water quality

and open space through liaison between Metro policy alternatives committees and/or with other regional agencies such as Tri-Met, Port of Portland and Clark County Regional Planning Council.

- b. To ensure coordination of regional and local residential land use planning through the process of reviewing the comprehensive plans of cities and counties within the Metropolitan Service District boundaries.

AFFORDABLE HOUSING

GOALS AND OBJECTIVES

GOAL 4 DISTRIBUTION OF LOWER COST HOUSING:

PROMOTE A DISTRIBUTION OF LOWER COST MARKET HOUSING UNITS THAT PERMITS A CHOICE IN LOCATION FOR LOW AND MODERATE INCOME HOUSEHOLDS, AND WHICH IS EQUITABLE TO ALL METRO CITIES AND COUNTIES.

Metro Objectives are:

- a. To ensure the availability of adequate numbers of owned and rented housing units at different price ranges and rent levels affordable to households in Metro and provide for flexibility of housing location, type and density as called for in Statewide Goal #10.
- b. To expect housing policies of cities and counties to provide adequate opportunities for low and moderate-income housing in accordance with Statewide Goal #10.
- c. To adopt standards and implementation strategies which provide an equitable geographic distribution of housing affordable by households of differing income.
- d. To adopt standards and implementation strategies which ensure equitable ownership and rental opportunities.
- e. To ensure that city and county comprehensive plans contain opportunities for lower cost housing in a variety of locations, considering accessibility to jobs, shopping, parks, public transit and other public services. Such opportunities should not be limited to areas along arterials or adjacent to commercial or industrial areas, but should be provided in diverse residential settings.

GOAL 5 LEAST COST APPROACH:

ASSURE A LEAST-COST APPROACH BY METRO CITIES AND COUNTIES TO THE MAINTENANCE OF EXISTING HOUSING AND THE PROVISION OF NEW HOUSING UNITS WHICH PROMOTES HOUSING AT THE LOWEST PRICE POSSIBLE, GIVEN THE TYPE, DENSITY, LOCATION AND QUALITY OF THE HOUSING.

Metro Objectives are:

- a. To support measures designed to reduce housing costs and adverse effects on the production of new housing and maintenance of existing housing resulting from excessive local administrative procedures, fees, regulations and growth management strategies.

GOAL 6 SUPPLY OF RENTAL HOUSING:

- MAINTAIN A SUPPLY OF RENTAL HOUSING UNITS ADEQUATE TO MEET THE HOUSING REQUIREMENTS OF HOUSEHOLDS WHICH CANNOT OR CHOOSE NOT TO PURCHASE A HOUSING UNIT.

Metro Objectives are:

- a. To support the provision of rental opportunities of diverse types and in all cost ranges sufficient to meet the region's needs and demands.
- b. To support policies, programs and efforts directed towards retaining the existing multiple family rental housing stock.

GOAL 7 LOWER COST MARKET HOUSING:

- ENCOURAGE LOWER COST NEW, REPLACEMENT AND EXISTING HOUSING UNITS TO PERMIT LOW AND MODERATE-INCOME HOUSEHOLDS TO ENTER THE HOUSING MARKET WITHOUT RELIANCE ON PUBLIC ASSISTANCE.

Metro Objectives are:

- a. To assist cities and counties in developing innovative approaches and incentives to reduce housing costs so that new housing opportunities for low and moderate-income groups will be created.
- b. To support measures to achieve more lower cost housing opportunities through innovative approaches to financing.

NEW HOUSING

GOALS AND OBJECTIVES

GOAL 8 SHELTER FOR NEW HOUSEHOLDS:

- PROVIDE AN ADEQUATE NUMBER OF NEW OR REPLACEMENT HOUSING UNITS TO SHELTER A GROWING POPULATION AND NEW HOUSEHOLDS.

Metro Objectives are:

- a. To assist the private sector in maintaining an adequate supply of new housing to avoid housing shortages and adverse impacts on prices, rents, and choice in housing.
- b. To ensure that support measures are adopted to reduce housing costs and adverse effects on the production of new housing resulting from excessive local administrative procedures, fees, regulations and growth management strategies.

GOAL 9 DIVERSITY AND DISTRIBUTION:

- ASSURE A DIVERSIFIED SUPPLY OF NEW HOUSING UNITS THAT PERMITS CHOICE BY HOUSING TYPE, DENSITY, TENURE AND LOCATION, AND WHICH IS DISTRIBUTED EQUITABLY AMONG ALL METRO CITIES AND COUNTIES.

Metro Objectives are:

- a. To adopt standards and implementation strategies which provide an equitable geographic distribution of housing affordable by households of differing incomes.
- b. To adopt standards and implementation strategies which provide equitable ownership and rental opportunities and a choice of housing types.

GOAL 10 COORDINATION:

- COORDINATE THE CONSTRUCTION OF NEW HOUSING UNITS WITH THE PROVISION OF SUPPORT SERVICES AND THE LOCATION OF JOBS.

Metro Objectives are:

- a. To ensure that public facilities planning provides for appropriate services at necessary times to areas designated for future residential development.

GOAL 11 ENERGY EFFICIENCY:

- PROMOTE THE CONSTRUCTION OF COST-EFFECTIVE ENERGY EFFICIENT NEW HOUSING UNITS.

Metro Objectives are:

- a. To ensure that local government plans and regulations allow for and encourage innovation in the development of energy efficient homes.
- b. To monitor the State Uniform Building Code and support the adoption of cost-effective energy conservation code requirements.
- c. To participate with the public and private sector in the development and application of innovative energy conservation techniques.

GOAL 12 QUALITY LIVING ENVIRONMENT IN HIGHER DENSITY HOUSING:

- . ENCOURAGE MULTIPLE FAMILY OR OTHER HIGHER DENSITY HOUSING THAT OFFERS A QUALITY RESIDENTIAL ENVIRONMENT WITHIN THE FINANCIAL CAPACITY OF THE HOUSEHOLDS OF THE REGION.

Metro Objectives are:

- a. To encourage local jurisdictions to develop feasible standards which minimize noise within common-wall residential structures.
- b. To encourage multiple family or other higher density housing that preserves a sense of privacy, security and living space.

EXISTING HOUSING

GOALS AND OBJECTIVES

GOAL 13 SUPPLY OF EXISTING HOUSING:

MAINTAIN ADEQUATE NUMBERS OF EXISTING HOUSING UNITS TO PERMIT HOUSEHOLDS WHO NEED OR DESIRE SUCH HOUSING TO PURCHASE OR RENT SUITABLE SHELTER.

Metro Objectives are:

- a. To support and encourage local and State policies and efforts to conserve and maintain the existing housing stock.
- b. To support and encourage policies, programs and efforts directed towards retaining the existing multiple family rental housing stock.

GOAL 14 MAINTENANCE OF EXISTING HOUSING:

PROMOTE THE MAINTENANCE OF THE REGION'S EXISTING HOUSING SUPPLY IN A MANNER THAT IS SAFE, SANITARY, SOUND, AND ENERGY EFFICIENT.

Metro Objectives are:

- a. To ensure that cities and counties ^{provide opportunities to} adopt cost effective policies and programs that improve sanitation, weatherization or energy conservation of deficient existing housing.
- b. To ensure that local plans and regulations emphasize maintenance or minor repair as a means of preventing declines in housing conditions.
- c. To encourage State and federal agencies to adopt innovative, cost effective programs which promote the maintenance of the region's housing supply in a safe, sanitary, sound and energy efficient manner.

GOAL 15 REHABILITATION:

PROMOTE THE REHABILITATION OF EXISTING HOUSING UNITS TO MEET MINIMUM HEALTH, SAFETY, SOUNDNESS, AND ENERGY CONSERVATION STANDARDS.

Metro Objectives are:

- a. To ensure that cities and counties develop policies and programs aimed at conserving those existing low-cost housing units which are suitable for rehabilitation.

- b. To assist public or private agencies in developing maintenance or rehabilitation programs to reduce the number of structurally deficient housing units.
- c. To identify and develop innovative financing or other provisions designed to alleviate impacts on lower or fixed income households where major rehabilitation programs are necessary.
- d. To ensure coordination between agencies engaged in housing maintenance or rehabilitation programs and Metro area cities and counties.

GOAL 16 HISTORIC PRESERVATION:

- . IDENTIFY AND PRESERVE HISTORIC STRUCTURES AND AREAS THROUGHOUT THE REGION.

Metro Objectives are:

- a. To ensure that cities and counties identify and designate historic residential structures and areas consistent with Statewide Goal #5, Open Spaces, Scenic and Historic Areas and Natural Resources.
- b. To identify and develop innovative financing and other provisions to preserve designated historic residential structures or areas.

ASSISTED HOUSING

GOALS AND OBJECTIVES

GOAL 17 MAXIMIZE ASSISTANCE:

- MAXIMIZE FEDERAL, STATE OR LOCAL RESOURCES TO PROVIDE PUBLIC ASSISTANCE FOR HOUSEHOLDS UNABLE TO MEET THEIR HOUSING NEEDS IN THE MARKET.

Metro Objectives are:

- a. To maintain a consistent, areawide information base and methodology for monitoring changes in housing needs unmet in the market.
- b. To establish numerical goals to reduce unmet regional housing needs.
- c. To assist public agencies engaged in the delivery of housing assistance to reduce the number of households with unmet housing needs.

GOAL 18 NEW RESOURCES AND INCENTIVES:

- DEVELOP NEW RESOURCES AND INCENTIVES TO PROVIDE HOUSING UNITS FOR HOUSEHOLDS REQUIRING PUBLIC ASSISTANCE.

Metro Objectives are:

- a. To assist cities and counties in developing innovative approaches to reduce the overall cost of assisted housing so that new housing opportunities for low and moderate-income groups will be created.

GOAL 19 EQUITABLE DISTRIBUTION AMONG JURISDICTIONS:

- ASSURE AN EQUITABLE DISTRIBUTION OF PUBLIC HOUSING ASSISTANCE AMONG ALL METRO CITIES AND COUNTIES.

Metro Objectives are:

- a. To establish numerical goals for achieving expanded assisted housing opportunities in areas which traditionally have limited assisted housing.
- b. To expect housing policies of cities and counties to provide adequate opportunity for assisted housing in accordance with Statewide Goal #10.

GOAL 20 EQUITABLE DISTRIBUTION AMONG RECIPIENTS:

- ASSURE AN EQUITABLE DISTRIBUTION OF PUBLIC HOUSING ASSISTANCE AMONG: (1) ELDERLY AND FAMILY UNITS; (2) OWNER AND RENTER UNITS; AND (3) NEWLY CONSTRUCTED, EXISTING AND REHABILITATED UNITS.

Metro Objectives are:

- a. To ensure that city and county housing assistance plans provide for equitable distribution of housing assistance among elderly, family, owner and renter households and newly constructed, existing and rehabilitated housing units.

GOAL 21 DISPERSAL VS. ACCESSIBILITY:

- DISPERSE PUBLICLY ASSISTED HOUSING UNITS WITHIN EACH JURISDICTION WHILE PROMOTING ACCESSIBILITY TO JOBS, SHOPPING, PUBLIC TRANSIT AND OTHER PUBLIC SERVICES.

Metro Objectives are:

- a. To improve coordination between agencies engaged in the delivery of housing assistance and Metro area cities and counties.
- b. To encourage Public Housing Authorities constructing housing to afford an opportunity for occupants (current and potential) to participate in site selection and project design.
- c. To ensure that city and county housing assistance plans distribute assisted housing in a manner that considers accessibility to jobs, shopping, parks, public transit and other public services. The placement of assisted housing should not be limited to areas along arterials or adjacent to industrial or commercial areas but should be provided in diverse residential settings.

FAIR HOUSING

GOALS AND OBJECTIVES

GOAL 22 ACCESS TO HOUSING:

- ASSURE FAIR AND EQUITABLE ACCESS TO HOUSING FOR ALL SEGMENTS OF SOCIETY.

Metro Objectives are:

- a. To ensure that cities and counties affirmatively plan and provide reasonable opportunity for an appropriate variety and choice of housing, including low and moderate-income housing, to meet the needs, desires and resources of all categories of people who may desire to live within their boundaries. Cities and counties may not adopt regulations or policies which thwart or preclude that opportunity.
- b. To assist public or private agencies engaged in programs to secure fair and equitable access to housing so that all segments of society have fair opportunity to secure needed housing.
- c. To support measures to increase the housing choices (both geographic and by housing type) of special need groups and minority households.
- d. To undertake measures to increase the awareness of eligible households concerning available housing assistance programs.
- e. To undertake measures to increase the awareness of member jurisdictions concerning the housing needs of their residents and available housing assistance programs.
- f. To support measures to improve the acceptance in all communities of special need groups and minority households.
- g. To encourage the placement of publicly assisted housing and non-assisted lower cost housing within easy access of appropriate services and activities which may include jobs, shopping, public transit, schools, parks, medical facilities, and other public facilities and services. The placement of such housing should not be limited to areas along arterials or adjacent to commercial or industrial areas, but should be provided in diverse residential settings.
- h. To encourage a generally dispersed approach in locating publicly assisted housing intended primarily for families, while recognizing that publicly assisted housing targeted for the elderly may best be located in more concentrated groupings.

COMMUNITY LIVABILITY

GOALS AND OBJECTIVES

GOAL 23 PROTECTING LIVABILITY OF COMMUNITIES AND NEIGHBORHOODS:

Metro Objectives are:

a. To ensure that cities and counties, in their application and implementation of the foregoing twenty-two housing goals, maintain or improve the overall quality of living conditions in residential communities and neighborhoods.

b. To encourage cities and counties to provide opportunities for representatives of communities and neighborhoods to have a major role in housing policies and zoning that affect their community or neighborhood, consistent with the procedural requirements of LCDC Goal #1 and the substantive requirements of LCDC Goal #10.

● Metropolitan Service District ●
Public Hearing

Date: 9-4-80

Name: Ken Bunker

PLEASE PRINT

Address: 1825 NE 125th
Portland, OR, 97230

SUBJECT OF HEARING

Housing Goals, etc.

Have you testified previously on this subject? Yes ___ No X

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

Roll Call

9-4-80

	<u>AYE</u>	<u>NAY</u>
<u>DISTRICT 10</u> Gene Peterson	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 12</u> Mike Burton	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 1</u> XXXXXXXXXX	<input type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 2</u> Charles Williamson	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 3</u> Craig Berkman	<input type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 4</u> Corky Kirkpatrick	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 5</u> Jack Deines	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 6</u> Jane Rhodes	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 7</u> Betty Schedeen	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 8</u> Ernie Bonner	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 9</u> Cindy Banzer	<input type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 11</u> Marge Kafoury	<input checked="" type="checkbox"/>	<input type="checkbox"/>
TOTAL	<input type="checkbox"/>	<input type="checkbox"/>

MEETING TITLE _____

DATE 9-4-80 Staff attendance

NAME

AFFILIATION/ADDRESS

Seigel

Jordan, ~~Linda~~
~~W. H. H. H. H.~~

Zimmerman

Russell Judy, Ramsey

Kent

O'Connor Sitzman

Miller

Hennwood

Drennan

Heldin

Coleman

Water

Adair

Innie

MEETING TITLE REGULAR COUNCIL MEETING
DATE SEPTEMBER 4, 1980

NAME

AFFILIATION/ADDRESS

Duncan Brown

Multnomah County

Greg Flakus

2545 SW Taylors Ferry Rd Portland

Margaret Downing

WRTF

Keith Dunker

Citizen

Linda Macpherson

DLCD

PAUL BAY

TRI-MET

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

3.1

9-4-80

	<u>AYE</u>	<u>NAY</u>
<u>DISTRICT 12</u> Mike Burton	<u>✓</u>	<u>_____</u>
<u>DISTRICT 1</u> _____	<u>_____</u>	<u>_____</u>
<u>DISTRICT 2</u> Charles Williamson	<u>✓</u>	<u>_____</u>
<u>DISTRICT 3</u> Craig Berkman	<u>_____</u>	<u>_____</u>
<u>DISTRICT 4</u> Corky Kirkpatrick	<u>✓</u>	<u>_____</u>
<u>DISTRICT 5</u> Jack Deines	<u>✓</u>	<u>_____</u>
<u>DISTRICT 6</u> Jane Rhodes	<u>✓</u>	<u>_____</u>
<u>DISTRICT 7</u> Betty Schedeen	<u>✓</u>	<u>_____</u>
<u>DISTRICT 8</u> Ernie Bonner	<u>✓</u>	<u>_____</u>
<u>DISTRICT 9</u> Cindy Banzer	<u>✓</u>	<u>_____</u>
<u>DISTRICT 10</u> Gene Peterson	<u>✓</u>	<u>_____</u>
<u>DISTRICT 11</u> Marge Kafoury	<u>✓</u>	<u>_____</u>
TOTAL	<u>_____</u>	<u>_____</u>

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

3.2

9-4-80

AYE

NAY

DISTRICT 1

~~XXXXXXXXXX~~

DISTRICT 2

Charles Williamson

DISTRICT 3

Craig Berkman

DISTRICT 4

Corky Kirkpatrick

DISTRICT 5

Jack Deines

DISTRICT 6

Jane Rhodes

DISTRICT 7

Betty Schedeen

DISTRICT 8

Ernie Bonner

DISTRICT 9

Cindy Banzer

DISTRICT 10

Gene Peterson

DISTRICT 12

Mike Burton

DISTRICT 11

Marge Kafoury

TOTAL

	✓	
	✓	
	✓	
	✓	
	✓	
	✓	
	✓	
	✓	

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

3.3 on

9-4-80

80-98 on

AYE

NAY

DISTRICT 2

Charles Williamson

DISTRICT 3

Craig Berkman

DISTRICT 4

Corky Kirkpatrick

DISTRICT 5

Jack Deines

DISTRICT 6

Jane Rhodes

_____ ✓

DISTRICT 7

Betty Schedeen

DISTRICT 8

Ernie Bonner

DISTRICT 9

Cindy Banzer

DISTRICT 10

Gene Peterson

DISTRICT 12

Mike Burton

DISTRICT 1

~~XXXXXXXXXX~~

DISTRICT 11

Marge Kafoury

_____ ✓

TOTAL

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

*2 MB *13.31*

9-4-80

by Gen'l

	<u>AYE</u>	<u>NAY</u>
<u>DISTRICT 3</u> Craig Berkman	_____	_____
<u>DISTRICT 4</u> Corky Kirkpatrick	✓ _____	_____
<u>DISTRICT 5</u> Jack Deines	_____	✓ _____
<u>DISTRICT 6</u> Jane Rhodes	✓ _____	_____
<u>DISTRICT 7</u> Betty Schedeen	<i>ab</i> _____	_____
<u>DISTRICT 8</u> Ernie Bonner	✓ _____	_____
<u>DISTRICT 9</u> Cindy Banzer	✓ _____	_____
<u>DISTRICT 10</u> Gene Peterson	_____	✓ _____
<u>DISTRICT 12</u> Mike Burton	✓ _____	_____
<u>DISTRICT 1</u> _____	_____	_____
<u>DISTRICT 2</u> Charles Williamson	_____	✓ _____
<u>DISTRICT 11</u> Marge Kafoury	✓ _____	_____
TOTAL	<u>6</u>	<u>3</u>

1

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

#3 ckr 1 3.3

9-4-80

re b. by 2/1/84

AYE

NAY

DISTRICT 4

Corky Kirkpatrick

DISTRICT 5

Jack Deines

DISTRICT 6

Jane Rhodes

_____ X

DISTRICT 7

Betty Schedeen

DISTRICT 8

Ernie Bonner

DISTRICT 9

Cindy Banzer

DISTRICT 10

Gene Peterson

DISTRICT 12

Mike Burton

_____ X

DISTRICT 1

██████████

DISTRICT 2

Charles Williamson

DISTRICT 3

Craig Berkman

DISTRICT 11

Marge Kafoury

TOTAL

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

#4 SR - 4 1 2 20 2 9
J.D.

9-4-80

	<u>AYE</u>	<u>NAY</u>
<u>DISTRICT 5</u> Jack Deines	_____	_____ ✓
<u>DISTRICT 6</u> Jane Rhodes	_____ ✓	_____
<u>DISTRICT 7</u> Betty Schedeen	_____ ✓	_____
<u>DISTRICT 8</u> Ernie Bonner	_____ ✓	_____
<u>DISTRICT 9</u> Cindy Banzer	_____ ✓	_____
<u>DISTRICT 10</u> Gene Peterson	_____ ✓	_____
<u>DISTRICT 12</u> Mike Burton	_____ ✓	_____
<u>DISTRICT 1</u> _____	_____	_____
<u>DISTRICT 2</u> Charles Williamson	_____ ✓	_____
<u>DISTRICT 3</u> Craig Berkman	_____	_____
<u>DISTRICT 4</u> Corky Kirkpatrick	_____ ✓	_____
<u>DISTRICT 11</u> Marge Kafoury	_____ ✓	_____
TOTAL	_____	_____

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

9-4-80

DISTRICT 6

Jane Rhodes

AYE

NAY

DISTRICT 7

Betty Schedeen

DISTRICT 8

Ernie Bonner

DISTRICT 9

Cindy Banzer

DISTRICT 10

Gene Peterson

DISTRICT 12

Mike Burton

DISTRICT 1

~~Donna Sturm~~

DISTRICT 2

Charles Williamson

DISTRICT 3

Craig Berkman

DISTRICT 4

Corky Kirkpatrick

DISTRICT 5

Jack Deines

DISTRICT 11

Marge Kafoury

TOTAL

<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
<input checked="" type="checkbox"/>	<input type="checkbox"/>
<input type="checkbox"/>	<input type="checkbox"/>

MSD COUNCIL
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

*6 *[Handwritten signature]*

9-4-80

	<u>AYE</u>	<u>NAY</u>
<u>DISTRICT 7</u> Betty Schedeen	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 8</u> Ernie Bonner	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 9</u> Cindy Banzer	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 10</u> Gene Peterson	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 12</u> Mike Burton	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 1</u> 	<input type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 2</u> Charles Williamson	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 3</u> Craig Berkman	<input type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 4</u> Corky Kirkpatrick	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 5</u> Jack Deines	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<u>DISTRICT 6</u> Jane Rhodes	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>DISTRICT 11</u> Marge Kafoury	<input checked="" type="checkbox"/>	<input type="checkbox"/>
TOTAL	<input type="checkbox"/>	<input type="checkbox"/>