



METRO

METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND OR. 97201, 503/221-1646

A G E N D A

REGULAR COUNCIL MEETING

Date: May 7, 1981

Day: Thursday

Time: 5:30 PM - Council Dinner & Informal Discussion
7:30 PM - Formal Meeting

Place: Council Chamber

ROLL CALL

CALL TO ORDER

1. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS
2. CONSENT AGENDA (Items 2.1 Through 2.3)
 - 2.1 A-95 Review
 - 2.2 Minutes of Meeting of April 2, 1981
 - 2.3 Resolution No. 81-243, For the Purpose of Transmitting Proposed FY 82 Budget to Tax Supervising and Conservation Commission
3. ORDINANCES
 - 3.1 PUBLIC HEARING on Ordinance No. 81-108, For the Purpose of Adopting New Admissions Fees and Policies at the Washington Park Zoo and Repealing Code Section 4.01.060 (First Reading) (7:35)*
4. GENERAL DISCUSSION (8:05)

ADJOURN

*Times listed are approximate.



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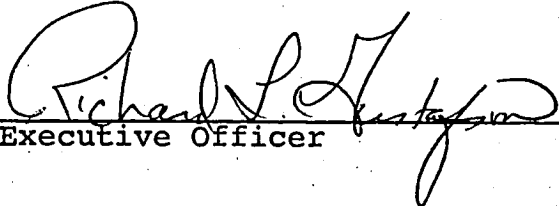
A G E N D A

REGULAR COUNCIL MEETING

Date: May 7, 1981
Day: Thursday
Time: 7:30 PM
Place: Council Chamber

C O N S E N T A G E N D A

The following business items have been reviewed by the staff and an officer of the Council. In my opinion, these items meet the Consent List Criteria established by the Rules and Procedures of the Council. The Council is requested to approve the recommendations presented on these items.


Executive Officer

- 2.1 A-95 Review
- 2.2 Minutes of Meeting of April 2, 1981
- 2.3 Resolution No. 81-243, For the Purpose of Transmitting Proposed FY 82 Budget to Tax Supervising and Conservation Commission

MINUTES OF THE COUNCIL
OF THE METROPOLITAN SERVICE DISTRICT

April 2, 1981

Councilors in Attendance

Presiding Officer Jack Deines
Coun. Ernie Bonner
Coun. Cindy Banzer
Coun. Bruce Etlinger
Coun. Mike Burton
Coun. Bob Oleson
Coun. Charles Williamson
Coun. Craig Berkman
Coun. Jane Rhodes

Others in Attendance

Beth Blunt
Bob Blunt
Tom Culhane
Lloyd Keefe
Bob Weil

In Attendance

Executive Officer Rick Gustafson

Staff in Attendance

Denton Kent
Andrew Jordan
Joe Cortwright
Paula Godwin
Sue Woodford
Merle Irvine
Gus Rivera
Sharon Kullberg
Judy Roumpf
Ellen Duke
Norm Wietting
Caryl Waters
Mike Holstun
Marie Nelson

CALL TO ORDER

After declaration of a quorum, Presiding Officer Deines called the meeting to order at 7:40 p.m. in the Council Chamber, 527 S.W. Hall Street, Portland, Oregon.

1. WRITTEN COMMUNICATIONS TO COUNCIL

There were no written communications to Council at this meeting.

2. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

There were no citizen communications to Council on non-agenda items at this meeting.

3. RESOLUTIONS

- 3.1 Resolution No. 81-234, For the Purpose of Establishing a New Classification "Public Information Specialist 2"; Authorizing Such a New Position in Public Information for Solid Waste (Coordinating Committee Recommendation)

Coun. Burton, Chairman of the Council Coordinating Committee, said the Committee had been asked to take two actions at their last meeting regarding public information positions: 1) to establish a new job title for the Zoo's Public Relations Coordinator; and 2) to establish a new solid waste position of Public Relations Coordinator. The Committee approved a title change for the Zoo position to Public Information Coordinator. The Committee recommended that staff prepare a job description for the solid waste position and recommend an appropriate salary range. Coun. Burton said he would endorse the staff recommendation before the Council which proposed a title of Public Information Specialist 2 and set the salary range at 8.0 (\$17,665 - \$21,396). He noted the salary survey provided by staff indicated the proposed pay range compared favorably with other agencies but in some cases, other positions were not dealing with the same level of complexity and controversy of issues as proposed for this position. Coun. Burton then moved the Council adopt the resolution. Coun. Bonner seconded the motion.

Coun. Etlinger explained he had opposed the position at the last Coordinating Committee meeting. He now supported the position but hoped at the end of six months or one year a work product would be delivered which would bring about more public support for a regional government. He suggested once the work product was delivered, the position could be used to assist in other areas.

Coun. Burton said he shared many of Coun. Etlinger's concerns. He also explained that in light of recent staff cutbacks, some could criticize the Council for increasing the solid waste staff. However, he said, the Council had an obvious mandate to carry out a number of solid waste programs and this position would be funded from the Solid Waste Department. The other public information positions eliminated were funded from other departments which no longer have a source

of revenue. He said the situation was unfortunate, but Metro would have to be realistic.

Coun. Bonner asked Coun. Burton if he would accept an amendment to the main motion which would provide a review of the position and work accomplished after six months. Coun. Bonner said this was the intent of the Coordinating Committee at their last meeting. Coun. Burton did recall that recommendation and questioned why no mention was made of it in the staff's report.

Coun. Berkman said a six-month review would not be fair to staff in their efforts to recruit competent candidates. He proposed funding for one year and to review the position as part of the annual budget review process.

Presiding Officer Deines said the six-month review was initially his proposal. He had made that recommendation to the Coordinating Committee not because he had a problem with the position but because of the slow progress and uncertain status of the resource recovery plant. If the program is held up, the position may not be justified, he said.

Coun. Bonner moved to amend the main motion which would add a new paragraph 3 to Resolution No. 81-234 as follows: "Be it resolved that this position be reviewed by the Metro Council at the end of the first six months of the program." Coun. Etlinger seconded the motion.

Coun. Burton said if any aspect of the solid waste program were delayed in the next year, the public information specialist would be needed to explain these delays to the public. He thought the job too critical to fund for less than one year.

Coun. Williamson thought if the work program for the position was uncertain enough to recommend funding for six months, then perhaps Metro would be better off to contract the work. He said the position should be funded only if enough work could be provided to warrant one-year funding.

Coun. Burton explained the Coordinating Committee had debated whether to contract for the public information work but decided to recommend hiring a staff person. The Committee generally agreed the tasks to be accomplished were complex and controversial and would require the dedicated efforts of a full-time employee.

Coun. Williamson moved the previous question. The motion carried. Coun. Berkman asked if the amendment was consistent with current personnel policies. Mr. Denton Kent said the current policy does not provide for Council review but does call for the supervisor to review a position at the end of six months. A vote was taken on the amendment to the main motion. The motion carried. A vote was taken on the main motion which also carried. Presiding Officer Deines declared Resolution No. 81-234 adopted as amended.

3.2 Resolution No. 81-232, For the Purpose of Recommending the City of Portland's Request for Acknowledgement of Compliance with LCDC Goals (Regional Development Committee Recommendation)

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Coun. Bonner said a number of Portland residents had appeared at the Regional Development Committee meeting speaking for and against the proposed resolution. He then asked Mr. Joe Cortwright to address the Council regarding the resolution, especially regarding the condition of acknowledgement.

Presiding Officer Deines said he would accept public testimony on the resolution after staff's presentation.

Mr. Cortwright explained the former Regional Planning Committee had noted the City of Portland had adopted language in their Comprehensive Plan that was not consistent with regionally required coordination language. The City has subsequently, by working with Metro staff, identified other language which is consistent and the new language would commit the City to coordinate with Metro's Solid Waste Management planning process. Mr. Cortwright said the City of Portland Planning Commission will hear the amended language on April 6, 1981, and the amended language will be before the City Council on April 7, 1981. He said both the City and Metro anticipate the language will be approved. He also said the staff report and resolution before the Metro Council were prepared conditional upon the approval of that language by the City of Portland. Mr. Cortwright then introduced Mr. Tracy Watson, Chief Long-range Planner for the City of Portland, to the Council.

Coun. Bonner moved to adopt Resolution No. 81-232 as introduced by the Regional Development Committee. Coun. Berkman seconded the motion.

Mr. Watson read a letter from Mr. Terry Sandblast, Acting Director of the City of Portland Planning Bureau. The letter explained that Commissioner Schwab had intended to appear at tonight's Council meeting but could not because of urgent business in Washington, D.C. The letter further explained that Mr. Sandblast could also not attend because of other commitments made before the Council meeting date had been announced. Mr. Sandblast wrote that his staff had met with Metro staff regarding the Comprehensive Plan concerns and a mutual agreement was reached regarding the language change suggested by Metro. He said the City of Portland was moving ahead to adopt the plan as amended and thanked Metro for their cooperation and assistance and recommended adoption of the proposed resolution. After reading the letter, Mr. Watson said he expected an emergency ordinance would be adopted by the City Council on April 7, 1981.

Coun. Rhodes asked what would happen if the City of Portland decided not to approve the language change. Mr. Watson said the Comprehensive Plan would then come back to Metro and would not be submitted to LCDC.

Coun. Banzer read a letter she received, dated March 25, 1981, from the President of the Laurelhurst Neighborhood Association. The letter read: "Dear Cindy, as you are probably aware, we at the Laurelhurst area are definitely not in favor of the Comprehensive Plan, specifically in the areas of the add-a-rental and the home occupancy provisions. We note that Laurelhurst is an exceptional area and we wish to keep its single family character and would hope that no extraneous additions will detract from its presently proud reputation. Sincerely, Helen Backenstein, 4211 N.E. Hazelfern Place, Portland,"

In response to the letter, Coun. Burton asked Mr. Watson what assurance he had that add-a-rentals would not be subject to indiscriminate variance procedures. Coun. Burton was concerned that such variances could possibly result in neighborhood densities not intended in the plan as proposed,

Mr. Watson explained the City Code limits variances to very specific elements. The Code requires that occupancy in a dwelling with an accessory unit not exceed the same occupancy requirements without such a unit. He said the number of people within a dwelling unit cannot be appealed through the variance procedure. He also said a twelve-month owner occupancy requirement was imposed on those wishing to convert their dwelling into one with an accessory unit. This twelve-month requirement was not subject to variance.

Coun. Rhodes asked Mr. Watson whether strict structural requirements, such as outside access and total square footage, would also impose density limits. Mr. Watson said the current code allowed up to four additional boarders per home. The changes to the plan would allow those same four boarders to remain but they could be housed in a self-sufficient unit within the dwelling. He said this was different from duplex conversion in that owners would be limited to converting 25 percent of total square footage into an accessory unit. In answer to Coun. Burton's question, Mr. Watson said the 25 percent square footage requirement for conversion was variancable. However, he said, variances must prove physical hardship and not just a desire to deviate from code requirements. Mr. Watson also said such variances must go through a public hearing process before the City Council.

Presiding Officer Deines announced that two members of the general public wished to address the Council regarding the proposed resolution. The Presiding Officer requested these two people limit their comments to ten minutes each.

Mr. Lloyd T. Keefe, 7100 S.W. Burlingame Avenue, Portland, had previously mailed copies of his statement to Councilors. At the Presiding Officer's request, Mr. Keefe presented highlights of that statement. He urged rejection of the Comprehensive Plan saying the plan would require extensive rezoning of some neighborhoods. He said the plan would sow the seeds of blight in the City's many exceptional residential neighborhoods, robbing the City of a strong tax base to support needed social services. He said we must guard against overcrowding, deterioration, poverty and consequent bankruptcy which now plagues several eastern cities. He did not think the plan would solve the problems it set out to alleviate, but rather aggravate them: more dwelling units would be created but fewer people would be housed and urban sprawl would be abetted rather than arrested. Housing costs would increase and fine, old neighborhoods would be destroyed. He said if there were no LCDC goals, the Council would not approve the rezoning of Portland. He cited Brooklyn and Sunnyside as areas where rezoning to allow more density had destroyed the original single family neighborhood character. Irvington, however, had been down zoned and is now a very attractive neighborhood and an example of how to bring families back into the City.

Mr. Keefe said the fine neighborhoods of Laurelhurst, Portland Heights, Westover, Eastmoreland, Rose City Park, Alameda and Green Hills represent a vast City resource that should be conserved. These neighborhoods represent billions of dollars in investment and assessed values. They are also a vast reservoir of affordable housing in the metropolitan area since new construction would cost much more, he said.

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Mr. Keefe summarized by saying that he and the other 184 people who have been circulating initiative petitions to stop the plan are alarmed about the changes proposed.

Coun. Burton said the neighborhoods cited by Mr. Keefe as valuable resources would not be particularly affected by rezoning. Mr. Keefe said residents of Rose City Park would not agree.

Coun. Burton then asked if the City has taken into account basic services that would be needed, such as sewers, if density increases in specified neighborhoods. Mr. Keefe said the existing sewers in many neighborhoods were not designed for higher density use. This meant developers would have to pay for increased capacity or, more likely, residents would be assessed more taxes for the service. Mr. Keefe said he would not object to developers paying for increased capacity but his experience showed the City usually paid the bill which was then passed on to taxpayers.

Coun. Oleson said he thought Mr. Keefe was asking the Council to preserve his neighborhood and to second guess judgments already made by the City. Coun. Oleson said this was not the Council's role. He said Metro's role was to ensure the Comprehensive Plan conforms with LCDC's goals and guidelines. Coun. Oleson then said there was very little in Mr. Keefe's statement that commented on Metro's mandated role or gave direction to that effect. He also questioned whether more housing density would actually decrease Portland's population as in the case of some eastern cities. He thought the opposite would actually occur in view of the current energy shortages and population trends.

Coun. Etlinger said he represented a district for which seven light rail stations were proposed. He thought growth was inevitable and asked Mr. Keefe what the City's responsibility should be to accomodate some of that growth. Mr. Keefe said Portland had already met its obligation since it is more than twice as densely developed as surrounding suburban areas. The responsibility must be shared until the suburbs become as dense as urban Portland, he said.

Coun. Berkman asked about the status of Mr. Keefe's initiative campaign. Mr. Keefe said no accounting of additional signatures had been made since he recorded some 10,000 signatures as reported to the Metro Council. Since most residents are unaware of the Comprehensive Plan, he said his work would be lengthy and difficult.

Mr. Tom Culhane, 3641 S.W. Tunnelwood, Portland, a member of the Southwest Hills Residential League, addressed the Council. He said the people of Portland were being called upon to make a sacrifice no one else was willing to make. He said current changes in farm land use was contrary to LCDC's goals since many non-farm residences and "hobby" farms sprout up indiscriminately on land zoned for commercial farm use. Therefore, he said, valuable farm land is not being saved. Mr. Culhane said he realized the Council was not debating this question but he wanted to point out the lack of rationale in how the Comprehensive Plan is administered. He further said that accessory units, which he said were actually duplexes, would be allowed to be built anywhere. Once built, no one would inspect them for compliance to City Code, he said. He was concerned that housing stock would increase but at the same time, the population would decrease. He also said zoning was being changed in contemplation of a light rail system which may not transpire.

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Coun. Burton said Metro's goal was to examine the more general areas of density and urbanization of the Comprehensive Plan. Since Portland was already urbanized, he saw the problem as putting parameters on this process. He asked Mr. Watson if the plan would radically alter the overall density of the City. Mr. Watson said the overall density would not be radically changed.

Coun. Burton told Mr. Watson he was concerned about how the City would address the need for increased services in some areas and asked what the City was doing to resolve those problems. Mr. Watson said the City was working with LCDC in order to designate the specific level to which future zoning may go. This would not mean certain areas would automatically be rezoned to provide for higher density, he said. Rezoning would take place on a case-by-case basis which would allow for a rational process. The City was also working with utility companies to ensure adequate public facilities would be present at the time or by the time rezoning would occur. Public facilities can be added by utility companies or by private developers, he said. He also agreed with Coun. Burton that the City was not greatly increasing in overall density. Mr. Watson further explained that if the light rail transit project were scrapped, no major rezoning would occur.

Coun. Etlinger asked if there were plans for providing increased sewer capacity to outlying northeast areas of the City. Mr. Watson said that was included in the plan but since funds were limited, each case must be carefully prioritized. The City would consider areas without service a priority over areas needing minor improvements.

Coun. Banzer asked if Resolution No. 81-232 were adopted, how extensive would Metro's role then be in regulating details of the Comprehensive Plan. She also asked if state law required a mailing to residents who would be directly affected by the plan. Mr. Watson said the state law requires such a mailing for counties but not for cities. He said, however, the City has sent out some general mailings in the past.

Coun. Banzer requested that Mr. Sitzman send a summary of testimony received at the Planning Committee hearing to LCDC. Presiding Officer Deines said that tonight's testimony would also be forwarded to LCDC.

Coun. Banzer reported she had received a copy of a letter from a resident of Metro District 10. The letter was from George Walker, Chairman of the Rose City Neighborhood Association. Mr. Walker took exception to the City of Portland's Goal 1 (regarding citizen involvement) and Goal 10 (regarding housing). The Association was concerned about equity and density and how this would affect their individual neighborhood. Coun. Banzer realized this was not an issue to be addressed by Metro, but wanted to share these concerns with the Council.

Mr. Watson, in response to the Association's concern with Goal 1, said the City had made two mailings early in the Comprehensive Plan process to every household and business in the City. The mailings cost a total of \$30,000 under the old postal rates. To continue mailings through every phase of the plan process would have been prohibitive, he said. Mr. Watson then distributed

to the Council copies of the completed evaluation report of the Committee for Citizen Involvement dated March, 1981. He said the report cited numerous efforts of the Committee to inform the public at every stage of the plan development.

Coun. Rhodes said she represented a neighborhood that supported the Comprehensive Plan and some sections of her neighborhood would be rezoned to allow for higher density and commercial use. She said the only disappointment expressed by some residents was that some of their more innovative suggestions were not adopted by the City planners.

Coun. Oleson asked Mr. Watson to address the questions raised earlier about add-a-rental zones. He asked for any evidence that would substantiate or refute Mr. Keefe's testimony that such additions would destroy the character of neighborhoods as they now exist. Mr. Watson said the impact on neighborhoods will be no greater than if homes maintained the same occupancy they were built to accommodate. No additional off-street parking would be required for these units, he said, because the code will not allow more residents than it now allows. The visual, traffic and noise impacts would not be detrimental, Mr. Watson said. He also said other cities such as Seattle were looking at similar code changes because of the need for more housing.

Coun. Oleson then asked Mr. Watson to answer Mr. Keefe's statement that increased housing density will decrease the City's population. Mr. Watson answered it was true the plan called for more dwelling units. However, average household size has decreased on a national scale over the last twenty years. Projections indicate that household size will continue to decrease due to more single people buying homes, families splitting up and smaller family units. He said this did not mean the population was decreasing, but rather, the demand for housing units is continuing to rise. By providing more accessory units, Portland will be able to maintain the current population and allow for some increase. This will correlate with the City's efforts to provide more jobs and become a major economic center, he said. Mr. Watson was confident that as the plan was carried out, people would see first-hand the benefits rather than the detriments.

A vote was taken on the motion to adopt Resolution No. 81-232. The motion carried unanimously.

Mr. Watson said it was not stated in the resolution the Executive Officer would take any positive action. He requested a letter from the Executive Officer to LCDC when the policy is amended indicating to them the City of Portland is in compliance with LCDC's goals.

Regarding the earlier discussion on Resolution No. 81-234, Presiding Officer Deines said he did not intend to give the impression that because of delays in the resource recovery program, staff was not doing their job. He apologized to staff if that impression was received and explained the process of accomplishing solid waste goals was difficult, as dictated by realities.

The Presiding Officer called a five-minute break.

4. PUBLIC HEARING

4.1 Ordinance No. 81-107, For the Purpose of Providing for a Temporary Partial Waiver of Charges at the St. Johns Landfill for Woody Wastes (First Reading)

Coun. Banzer moved for adoption of the ordinance, seconded by Coun. Rhodes. At the Presiding Officer's request, the Clerk read the ordinance by title only.

Coun. Banzer said the ordinance was intended to provide an economic incentive to dispose of yard clippings that would normally be burned in back yards. She explained the Regional Services Committee discussed the issue and had asked for the ordinance to be drafted to request a partial waiver of fees to coincide with Metro-sponsored cleanup weeks in May. She said the Committee was requesting Council to hold a public hearing tonight, the Committee would then review the ordinance and make possible revisions for Council's consideration at a second reading to be held at the end of April.

Mr. Gus Rivera reported staff had developed the program and cleanup weeks had been scheduled. Three sites had been established, brochures were ready for distribution to advertise the program, and commercial haulers had agreed to participate in the program. He said advertisements had also been ordered which would appear in various regional newspapers.

Coun. Etlinger asked if any mailings were planned, when could Council review the brochure, how would the public distinguish woody waste from other yard debris, and if Metro supported this project, would they support other, private neighborhood cleanup drives.

In answering Coun. Etlinger's last question, Mr. Rivera said a provision was in the ordinance giving the Executive Officer an option of continuing the fees for a period of time to be determined. This could apply to private cleanup drives, he said. In responding to other questions, Mr. Rivera answered that the City of Portland was also coordinating ten cleanup days to take place on Saturdays. He said brochures would only be mailed to people calling the Recycling Switchboard and requesting them. Mr. Rivera recognized the problem of educating the public to understand the difference between woody waste and other yard debris and said staff were making efforts in this area.

Coun. Rhodes reminded Council this ordinance was on the next Regional Services Committee agenda and further discussion could take place at that meeting.

Presiding Officer Deines opened the public hearing on Ordinance No. 81-107. There being no public testimony, the hearing was closed.

5. MOTION

5.1 Addition of Allen Johnson to the list of Metro Hearings Officers

Mr. Andrew Jordan explained Mr. Johnson was an attorney residing in Eugene and was formerly an LCDC hearings officer before the Land Use Board of Appeals

was established. He was a highly experienced land use lawyer and hearings officer, Mr. Jordan added.

Coun. Rhodes moved to add Allen Johnson to the list of Metro hearings officers and Coun. Oleson seconded the motion. The motion passed unanimously.

6. REPORTS

6.1 Budget Report

In explaining the recent announcement of staff cuts, Executive Officer Rick Gustafson said it was a difficult budget period for Metro. Federal funds had been reduced and the future of dues funds was uncertain. He said his proposed budget would eliminate 19 positions and the total budget would be reduced by six percent. Primary programs affected would be housing, comprehensive planning, economic development, sewer planning, water quality and drainage management. Support services would also be affected since part of their funding has been provided by program grants that no longer exist, he said. The Executive Officer explained his proposed cuts were made at all position levels and would require a complete agency reorganization. He said he was also imposing an immediate freeze on hiring and travel and was requesting Council to suspend any action on the recommendation of a salary commission to increase his salary.

The Executive Officer said he was reluctant to dismiss loyal and dedicated staff but the changes were in some ways timely. The comprehensive planning process had gone through its first phase, 20 of the 27 plans in the metropolitan area had been reviewed, many have been acknowledged and the next step would be for local governments to implement their plans. The Executive Officer continued by saying Metro would move into an assistance role to identify particular shortcomings, especially in helping to finance services. He said he would have preferred a modest reduction of staff each year rather than the dramatic change in activities this year.

The Executive Officer explained these changes would match the reduction in federal activity this year but he expected Metro to continue providing needed services to the region. He said although the government was moving to let local jurisdictions solve their own problems, he was concerned that sufficient federal tax dollars would be returned to fund projects that could solve regional problems.

Regarding specific Metro budget units, the Executive Officer reported the zoo's budget would increase slightly as a result of new capital projects. He saw solid waste as the agency's primary effort and said half the agency's operation budget was for solid waste concerns. A \$15 million capital program would be proposed for solid waste which included the following activities: 1) resolution of the Wildwood landfill siting process with Multnomah County; 2) closure of Rossman's Landfill in June, 1982; 3) opening of the receiving center in Oregon City; 4) commencement of constructing the resource recovery plant; and 5) a \$100 million plus bond issue for resource recovery. He said these efforts would be in addition to other programs such as recycling support, the Recycling Switchboard and the waste reduction program.

The Executive Officer concluded his message by saying the budget had been prepared assuming dues would be assessed from local jurisdictions. If those funds are not received, he said additional budget reductions would have to be made.

Mr. Andrew Jordan, in reporting on another matter, said the case in front of the Land Use Board of Appeals regarding the Beaverton Recycling Center had been lost. Metro now had two options: 1) to appeal the case before the Board of Appeals; or 2) go back to the Beaverton City Council and again ask them to establish the recycling center. He said he would prefer the latter action and asked for the Council's comment.

Coun. Bonner said Metro should assist people already engaged in recycling efforts and work toward other measures, such as a landfill diversion fee, to encourage waste reduction.

At Coun. Etlinger's suggestion, Coun. Banzer said it would be appropriate for the Regional Services Committee to discuss this issue at their next meeting. Because a decision must be made in two weeks about how Metro should respond to the legal case, Coun. Banzer said the Committee would examine the costs involved, Metro's recycling policy and make a recommendation to staff.

Coun. Williamson reported he had received calls from constituents about recycling. He thought the Beaverton recycling center was necessary and should be established as soon as possible.

Mr. Jordan said he wished to discuss this matter in more detail with Mr. Irvine and the Executive Officer before further Committee or Council action is requested.

Ms. Caryl Waters presented several new recycling and waste reduction public service announcements to the Council. She said the announcements about the resource recovery plant would be aired when the permit is granted from Oregon City. The Council enjoyed and endorsed the announcements. Mr. Waters also reported that Mr. Merle Irvine, Ms. Karen Hiatt and Coun. Kirkpatrick had appeared in three different "Bumpity" children's television programs in order to educate viewers about solid waste problems and solutions.

6.3 Committee Reports

Coun. Banzer reported the Regional Services Committee had met regarding the proposed Wildwood landfill site. She thanked staff for their support and a well done job.

7. GENERAL DISCUSSION

Mr. Isaac Regenstreif reported Senate Bill 852 was scheduled for a hearing on April 13. He said Councilors should ask major constituents to call or write legislators in support of the bill. Senators Groener, Hanlon and Simmons would be key legislators in the process, he said.

Mr. Regenstreif said that draft tax legislation on the resource recovery facility is now available. He anticipated the House Revenue Committee would

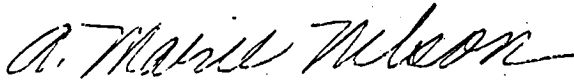
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introduce the bill next week. He also reported the bill which would allow Metro to refer its legislation had passed the House and is now scheduled for a Senate hearing on April 16.

Presiding Officer Deines reported Clackamas County was hosting a forum on April 16 for residents to express their views about the resource recovery plant. He and the Executive Officer would be participating in order to explain Metro's views about the plant. Coun. Rhodes pointed out the forum was planned for the same day as Metro's legislative forum. The Executive Officer said he realized a conflict of dates existed, but the resource recovery forum was very important because Oregon City would soon commence hearings to grant the plant a permit.

There being no further business, Presiding Officer Deines adjourned the meeting at 10:00 p.m.

Respectfully submitted,



A. Marie Nelson
Acting Clerk of the Council

DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
<p>1. <u>Project Title:</u> Special Transportation Project (#8104-8)</p> <p><u>Applicant:</u> North Portland Rotary</p> <p><u>Summary:</u> Project will provide transportation services to the elderly and handicapped in the North Portland community. Funds requested will replace the vehicle currently being used with a more cost effective vehicle and will expand service capabilities.</p> <p><u>Staff Recommendation:</u> Favorable Action.</p>	\$ 9,660 (UMTA)		\$ 2,415		\$12,075
<p>2. <u>Project Title:</u> Child Abuse and Neglect, Prevention and Treatment Program (#8104-2)</p> <p><u>Applicant:</u> Morrison Center for Youth and Family Service</p> <p><u>Summary:</u> This proposed Comprehensive Evaluation and Treatment (CET) project will use a multidisciplinary team approach for assessment and treatment of mental health needs of abused or neglected children. It will supplement treatment planning for a group of referrals from Children's Protective Services of Multnomah County. Project is consistent with Criminal Justice Systemwide and Juvenile Justice Goals.</p> <p><u>Staff Recommendation:</u> Favorable Action.</p>	\$80,000 (HHS)				\$80,000

Agenda Item 2.1

A G E N D A M A N A G E M E N T S U M M A R Y

TO: Metro Council
 FROM: Executive Officer
 SUBJECT: Approval of Transmittal of Proposed FY 82 Budget to Tax Supervising and Conservation Commission.

I. RECOMMENDATIONS:

- A. ACTION REQUESTED: Approve Resolution transmitting the proposed FY 82 budget to the Tax Supervising and Conservation Commission (TSCC).
- B. POLICY IMPACT: The proposed FY 82 budget establishes the policy framework and the overall work program for the next fiscal year and is consistent with the Five Year Operational Plan. The proposal anticipates approval of over \$550,410 in dues being provided to METRO by local governments.
- C. BUDGET IMPACT: The proposed FY 82 budget establishes the appropriation levels for the next fiscal year, as follows:

General Fund	\$ 4,031,692
Zoo	5,892,439
Solid Waste Operating	7,219,955
Solid Waste Capital	15,660,000
Solid Waste Debt	720,734
Criminal Justice	1,127,958
Zoo Capital	2,969,116
Total	<u>\$37,621,894</u>

II. ANALYSIS

- A. BACKGROUND: The proposed FY 82 budget has undergone extensive review by the Council Committees prior to the presentation of the Executive Officer's proposed budget at the Council's April 23 meeting. The public hearing held at that meeting met the requirements of State budget law. The Council is requested to approve the budget for transmittal to the TSCC under the procedures established by State budget laws, ORS 294.305. The TSCC will set a date later this month for a public hearing on the FY 82 budget. The TSCC hearing will be held by mid-June. The Council will hold the first reading of the Ordinance adopting the budget on June 4 and, after making any adjustments which may be needed after the TSCC hearing, adopt on June 25.
- B. ALTERNATIVES CONSIDERED: Budget alternatives have been previously presented to the Council Committee.
- C. CONCLUSION: Approve the proposed FY 82 budget for transmittal to the TSCC.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF TRANSMITTING)	RESOLUTION NO. 81-243
PROPOSED FY 82 BUDGET TO TAX)	
SUPERVISING AND CONSERVATION)	Introduced by the Council
COMMISSION)	Coordinating Committee

WHEREAS, The Council Services and Development Committees have reviewed the programs and proposed budgets for FY 82 for their respective areas; and

WHEREAS, The Council Coordinating Committee, acting as the Budget Committee for the Council, has reviewed the recommendations of the Services and Development Committees and considered overall issues affecting the proposed FY 82 budget; and

WHEREAS, The proposed FY 82 budget was presented to the Council for public comment on April 23, 1981; and

WHEREAS, Pursuant to Oregon Budget Law, the proposed FY 82 budget must be transmitted to the Tax Supervising and Conservation Commission (TSCC) for public hearing and review; now, therefore,

BE IT RESOLVED,

1. That the proposed FY 82 budget, which is on file at the Metro offices, is hereby approved for submission to the TSCC.

2. That the Executive Officer is hereby directed to submit the proposed FY 82 budget to the TSCC for public hearing and review.

ADOPTED by the Council of the Metropolitan Service District this 7th day of May, 1981.

Presiding Officer

A G E N D A M A N A G E M E N T S U M M A R Y

TO: Metro Council
FROM: Executive Officer
SUBJECT: Revision of Zoo Admissions Ordinance

I. RECOMMENDATION

- A. ACTION REQUESTED: This action would establish a single rate structure for admission to the Zoo to replace the dual, Metro/Outside Metro structure in place now. It would also lower the age limit to which fees apply, permit group rates, set certain admission free hours for visitors and modify procedures for establishing special admission days and joint commercial ventures. The primary purpose of adopting a single fee rate structure is to provide a more equitable and efficient system for the entire public served as well as reducing confusion and time spent at the ticket gate. The action requested is consistent with Metro's Five Year Operational Plan.
- B. POLICY IMPACT: The requested action represents a change in the fee structure of the Washington Park Zoo and modifies certain procedures. It should be noted there are currently twelve different categories for admission to the Zoo: one set of six for residents of Metro and another set of six for those outside the District. This introduces complexities into the Zoo's graphics, brochures, tour guide entries, creates confusion for the cashiers and the public and increases the time it takes to process people through the gates, thus creating complaints because of slow service. Further, many out-of-Metro residents complain because of the higher fee charged to them including State of Oregon taxpayers who contribute to the state property tax relief fund. Washington Park Zoo is now the only zoo with a dual fee structure.

The proposed ordinance revision would also simplify procedures for establishing special admission days and joint commercial ventures by placing final approval with the Executive Officer.

- C. BUDGET IMPACT: An increase in admission revenues will be necessary for the Zoo to achieve and maintain the goal of obtaining 50 percent operating costs from non-tax sources (see Exhibit 1 for proposed fee schedule and projected attendance and revenue). Further adjustments in fees should not be necessary for two years if attendance grows modestly. Additionally, simplification of the fee structure will speed up processing visitors, thus reducing long lines that may discourage attendance during the good weather summer months. It should be noted also that the percent of Zoo visitors from outside the District has declined over the past two years from approximately 65 percent to 49 percent. Much of this shift may be attributable to the increased cost

of traveling. In any case, per capita admissions declined from about \$1.11 in fiscal year 1978-79 to \$1.01 in 1979-80 and are running about \$.97 this fiscal year.

II. ANALYSIS

- A. BACKGROUND: Washington Park Zoo is the only zoo in the United States that uses a dual fee structure. The Milwaukee County Zoological Park had dual fees but moved to a single set of fees January, 1981. Prior to October, 1974, a single fee structure was used in the Portland Zoo, administered by the Portland Zoological Society. The Zoo was subsidized by the City of Portland but the overwhelming majority of users came from outside the City. Because the City was reluctant to increase the cost to its residents, a dual fee was implemented wherein people not residing in Portland were charged double the rate of those who were residents. This policy was kept intact, with existing City rates extended to MSD residents when MSD assumed jurisdiction of the Zoo in July, 1976.

Application of two sets of fees has contributed to problems including:

1. Hard to read graphics at the entrance, in brochures, etc.;
2. Confusion at the gate trying to explain all the fee categories, Metro's boundaries and attempting to determine whether the person does or does not reside in Metro -- a boundary not easily defined;
3. Visitor lines that appear not to move;
4. Cash control problems relating to so many rates;
5. Unhappiness by outside Metro residents who resent being "over-charged" when similar policies are not applied to Metro residents visiting public facilities in their area for which they pay tax support; and
6. Confusion and embarrassment when Metro residents bring out-of-town guests to the Zoo and are confronted with the two rates -- one for them and one for their friends.

Thus, it appears appropriate to simplify the admission policy. Recognizing Metro residents may believe they should retain some admissions advantage because of their tax support, certain free hours are being proposed that will be particularly advantageous to residents of Metro because of their proximity to the Zoo.

- B. ALTERNATIVES CONSIDERED: Zoo staff evaluated four major options for consideration:

1. Maintain the current Metro/Non-Metro split fee structure;

2. Maintain the current Metro/Non-Metro split fee structure, increase the rates and lower the age limit for free admission to three years;
3. Establish a single rate structure at a rate that would generate present admission revenues and provide certain free days or free tickets, distributed with tax notices, to Metro residents; and
4. Establish a single rate structure that would increase admission revenues, lower the age limit for free admission to three years and provide certain free hours (see Exhibit 1).

Option 1, maintaining the status quo, was considered unsatisfactory because it has created the problem referred to earlier. Option 2 also does not address the underlying problem of simplification of the admission rates. In addition, the staff believes a substantial increase in outside admission fees would further depress attendance by people outside the District.

Option 3 was considered to provide insufficient growth in revenues to achieve earning 50 percent of operation and maintenance costs and it was believed the Zoo could not adequately serve the numbers of people who would visit on good weather free days. In addition, free days to Metro residents continues a practice that has made outside visitors believe they are treated inequitably. Passes distributed with tax notices establishes a mailing precedent that concerns assessors as well as discriminates against renters.

Option 4 was considered to be the most acceptable alternative. It would reduce the complexity of the rate structure, thus simplifying entrance graphics and information in publications. It would allow more rapid processing of visitors through the gates and reduce cash control problems. It would provide enough admissions income to assist the Zoo in providing 50 percent of operating costs from non-tax sources. It would provide equal treatment for all visitors. It would allow all people the opportunity to visit the Zoo free on Tuesday afternoons after 3:00 p.m. Such free hours will be particularly attractive to Metro residents because of their proximity to the Zoo and their ability to visit it regularly. It will make the Zoo accessible to people whose incomes make even existing rates prohibitive. The single set of fees simplifies group sales discounts for both tour groups and companies that have employees living both in and out of the District. The proposed fees for three to twelve year olds is consistent with our train rates and will allow us to sell joint discounted tickets for both at the entrance.

The proposed fees compare favorably with zoos of similar size, seasonal weather patterns and that are partially funded by local taxes:

<u>Zoo</u>	<u>Adult Fee</u>	<u>Child Fee</u>
Washington Park Zoo (Proposed Fees)	\$2.00	\$1.00 (ages 6-11) \$.50 (ages 3-5)
Hogle Zoological Gardens Salt Lake City, Utah	\$2.50	\$1.00 (ages 6-17)
Woodland Park Zoo Seattle, Washington	\$2.50	\$1.00 (ages 6-17)
Denver Zoological Park Denver, Colorado	\$1.50	\$.25 (ages 6-15)
Henry Doorly Zoo Omaha, Nebraska	\$3.25	\$1.00 (ages 5-11)
Cincinnati Zoological Garden Cincinnati, Ohio	\$3.75	\$1.50 (ages 2-12)
Milwaukee County Zoological Gardens, Milwaukee, Wisconsin	\$2.50	\$1.25 (ages 2-16)

- C. CONCLUSIONS: After consideration of the alternatives, the staff chose to recommend alternative 4. This recommendation should generate more revenue to support Zoo operating costs as well as keep the admission process more simple and efficient. The modifications in procedures for establishing certain special admission days and joint commercial ventures simplifies that process but provides a deliberative process involving a committee of senior staff at the Zoo and final approval by the Executive Officer.

AMR:amn

EXHIBIT 1
ATTENDANCE & ADMISSION FEE PROJECTIONS

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Class:	Adult	Youth/Sr.	School/Child	Adult Grp.	Yth/Sr Grp.	Child Grp.	Free	Total
Age:	12-64	6-11/65+	School/3-5	12-64	6-11/65+	3-5	0-2/other	
Rate:	\$2.00	\$1.00	\$.50	\$1.77 *	\$.90*	\$.45*	0	
Percentage:	49%	14%	11%	6%	.07%	.03%	19%	
<u>FY 1981-1982</u>								
Attendance:	343,000	98,000	77,000	42,000	4,900	2,100	133,000	700,000
Revenue:	\$686,000	\$98,000	\$38,500	\$74,340	\$4,410	\$ 945	-0-	\$902,195
<u>FY 1982-1983</u>								
Attendance:	352,800	100,800	79,200	43,200	5,040	2,160	136,800	720,000
Revenue:	\$705,600	\$100,800	\$39,600	\$76,464	\$4,536	\$ 972	-0-	\$927,972
<u>FY 1983-1984</u>								
Attendance:	363,580	103,880	81,620	44,520	5,194	2,226	140,980	742,000
Revenue	\$727,160	\$103,880	\$40,810	\$78,800	\$4,675	\$1,002	-0-	\$956,327

* Average discounted rate anticipated

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING NEW)	ORDINANCE NO. 81-108
ADMISSIONS FEES AND POLICIES AT)	
THE WASHINGTON PARK ZOO AND)	Introduced by the Regional
REPEALING CODE SECTION 4.01.060)	Services Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1: Code Section 4.01.060 is repealed and Section 2 of this ordinance is enacted in lieu thereof.

Section 2: Admission Fees and Policies

(a) Regular Fees.

(1) Definitions:

- A. "School Group" is defined as a group of five or more students of a state accredited school or licensed pre-school including one chaperone for every five students of high school age or under. Registration for a specified visit date at least one day in advance is required to qualify as a school group.
- B. "Group Other Than School Group" is defined as any group, other than a school group, of 15 or more members who have purchased tickets at least one day in advance. All advance tickets shall bear an expiration date not to exceed six months from the date of issuance.

(2) Fee Schedule:

Adult (12 years and over)	\$2.00
Youth (6 years through 11 years). . .	\$1.00
Child (3 years through 5 years) . . .	\$.50
Infant (under 3 years).	free
Senior Citizen (65 years and over). .	\$1.00
School Groups	\$.50 per student
Chaperones accompanying school groups	free
Groups other than school groups:	
15 to 49 per group	10% discount
50 to 99 per group	15% discount
100 or more per group.	20% discount

(b) Free and Reduced Admission Passes

(1) Free and reduced admission passes may be issued by the Director in accordance with this Ordinance.

(2) A free admission pass will entitle the holder only to enter the Zoo without paying an admission fee.

(3) A reduced admission pass will entitle the holder only to enter the Zoo by paying a reduced admission fee.

(4) The reduction granted in admission, by use of a reduced admission pass (other than free admission passes), shall not exceed twenty percent.

(5) Free or reduced admission passes may be issued to the following groups or individuals and shall be administered as follows:

A. Metro employees shall be entitled to free admission upon presentation of a current Metro

employee identification card.

B. Metro Councilors and the Metro Executive Officer shall be entitled to free admission.

C. Free admission passes in the form of volunteer identification cards may, at the Director's discretion, be issued to persons who perform volunteer work at the Zoo. Cards shall bear the name of the volunteer, shall be signed by the Director, shall be non-transferrable, and shall terminate at the end of each calendar year or upon termination of volunteer duty, whichever date occurs first. New identification cards may be issued at the beginning of each new calendar year for active Zoo volunteers.

D. Reduced admission passes may be issued to members of any organization approved by the Council, the main purpose of which is to support the Washington Park Zoo. Such passes shall bear the name of the pass holder, shall be signed by an authorized representative of the organization, shall be non-transferrable, and shall terminate not more than one year from the date of issuance.

E. Other free or reduced admission passes may, with the approval of the Director, be issued to other individuals who are working on educational projects or projects valuable to the Zoo. Such passes shall bear an expiration date not to exceed three months from the date of issuance, shall bear the name of the

pass holder, shall be signed by the Director and shall be non-transferrable.

(c) Special Admission Days.

(1) Special admission days are days when the rates established by this Ordinance are reduced or eliminated for a designated group or groups. Six special admission days may be allowed, at the discretion of the Director, during each calendar year.

(2) Three additional special admission days may be allowed each year by the Director for designated groups. Any additional special admission days designated under this subsection must be approved by the Executive Officer.

(d) Special Free Hours. Admission to the Zoo shall be free for all persons from 3:00 p.m. until closing each Tuesday afternoon.

(e) Commercial Ventures. Proposed commercial or fund-raising ventures with private profit or nonprofit corporations involving admission to the Zoo must be authorized in advance by the Executive Officer.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1981.

Presiding Officer

ATTEST:

Clerk of the Council

MH/gl/2510B/214

Distributed
5/7/81



METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

MEMORANDUM

Date: April 30, 1981
To: Metro Council
From: Rick Gustafson, Executive Officer
Regarding: April Monthly Report

At the beginning of this month I had the privilege of attending part of the Pacific Rim Conference in Vancouver, British Columbia, and presented a paper on transportation and land use planning. The paper was a comparative study of several cities and was well received. This international meeting was a follow-up to the conference I attended in Aspen, Colorado in 1979, and will be followed by another international conference in two years. It is a wonderful experience to meet with representatives of regional governments in other countries.

Jack and I have been meeting with public and private officials in Clackamas County regarding the Resource Recovery Facility. From now until the permit hearing in June, these meetings will intensify. We are also mounting an informational program to counter opposition to the plant. If you know people who live in Clackamas County and could be of assistance to us, please give their names to Tom O'Connor. We need a strong show of support in Clackamas County.

Susan Long, Hatfield's staff assistant on the Transportation Subcommittee of the Senate Appropriations Committee visited our area at the request of Clackamas County officials and we went on a helicopter ride to view projects in Clackamas County which are being considered for funding with Interstate Transfer monies.

SUPPORT SERVICES

Accounting

The Accounting Division is making good progress in computerizing our accounting system. Line item reports are current. Staff are now working on the format for program reports.

Personnel

Department heads and other supervisors have been working with the Personnel Division and Timme Helzer & Associates to develop a new employee performance appraisal system. The new system is designed to improve Metro's overall effectiveness by improving productivity and supervisor/employee relationships. Performance planning and review is linked to salary administration and career development.

Local Government

We will be holding our Grants Conference on Thursday, May 14, and Neal Peirce, syndicated columnist on state and local affairs, will be the luncheon speaker at 12:45 p.m. and a wine and cheese reception will be held for him in the late afternoon at Metro. You will be advised of the specific time in the near future.

ENVIRONMENTAL SERVICES

"208" - Urban Stormwater Management

Environmental Services staff presented a preliminary draft of the management element of the "208" Urban Runoff Plan to the WRPAC for review and comment. This section of the plan contains the goals and guidelines, management standards and design standards for controlling the water quality aspects of urban runoff on new development. It is essentially a refinement of the interim guidelines adopted for the Johnson Creek Basin. Review of this element by WRPAC will continue through June. The review and adoption of the entire plan is scheduled for completion by December of 1981.

Also this month, Metro released the Regional Stormwater Management Inventory. This document is a compilation of material gathered from cities and counties in the region regarding stormwater runoff and drainage management.

Energy

As you know, our staff is continuing to monitor the development by BPA of programs to implement the Northwest Power Act. The issue of eligibility for local governments in the Metro region to participate in financial and technical assistance programs authorized in the Act has not been resolved. Metro is organizing a meeting between local officials and Oregon's representatives to the BPA Regional Planning Council to discuss the role of local governments in implementing the Act.

TRANSPORTATION

Interstate Transfer Funding

Transportation Director Andy Cotugno and Bob Bothman went to Washington, D.C. for a few days in an attempt to clarify Administration policy on Interstate Transfer funds and provide specific information on projects in this region. The proposed rail policy allows "new rail starts" that are already under construction to proceed, but Section 3 funding will be deferred until the economy improves. The effect on the Banfield project would be that it would be built with Interstate Transfer funding but Section 3 monies in the amount of \$35.7 million would be deferred. However, this policy must be acted on by Congress and is in direct conflict with action taken by the House Transportation Subcommittee on Appropriations providing Section 3 funding for the Banfield in FY 81.

Regional Transportation Plan

The City Club conducted a session to highlight the critical nature of the transportation funding problem. It was moderated by Len Bergstein with guest commentaries from Charlie Williamson, Mark Davis and Jane Cease. Staff prepared a report titled "Portland Metropolitan Area: Transportation Improvement Strategy" describing the various improvements planned throughout the region and some of the implications of not implementing them.

Air Quality

DEQ and EPA have reached agreement on a revised ozone air quality target that indicates the region will be in attainment by the required 1987 without control strategies beyond those already committed. Council action on this material is scheduled for June.

Other

- Staff completed an analysis of Banfield patronage and station area traffic forecast for the TSAP project.
- Staff assisted Portland in developing traffic forecasts for their analysis of transportation needs in the area between Barbur Blvd., Terwilliger Blvd. and Lake Oswego.
- Clark County's traffic consultant has completed development of Clark County traffic forecasts under the supervision of Metro staff using Metro's travel forecasting model.

- Forest Grove has invited Metro staff to participate on a Technical Advisory Committee for an access control plan.

SOLID WASTE

Transfer Station Site Selection

The Metro staff has met with several local jurisdictions to present the status of the Solid Waste Transfer Plan. A Site Selection Procedures document for presentation to all interested parties is being drafted. Its purpose is to elicit consensus on the site evaluation criteria from local jurisdictions. Using this criteria, Metro will perform analysis on the top 10 sites for each service area. From preliminary analysis, the three top sites will be identified and further evaluation by an independent consultant. Metro staff is currently preparing a document which will be presented to the Regional Services Committee in June.

Resource Recovery Facility Site Developments

Walt Gamble Engineering Co. has been selected to perform construction management services for Metro. Construction is slated to begin in mid-June upon receipt of a Conditional Use Permit from Oregon City.

The Oregon DEQ has submitted an agreement for \$6.4 million to fund the site development and the design and construction of the Clackamas Refuse and Receiving Station. The offer is being made as a 70 percent loan and 30 percent grant with the amount of \$1,923 being forwarded to Metro by May 1, 1981.

Landfill Siting

Our staff and consultants are completing their review of public comments pertaining to the draft feasibility study as well as answers to these comments. As part of this process, several meetings have been held with Multnomah County planning staff to clarify their comments and questions. The public comments as well as responses will be incorporated into a separate volume which will accompany the finalized Wildwood Sanitary Landfill Feasibility Study to be issued in early May. These documents, as well as comments at the public hearing will form the basis for Council review of this potential landfill site in June.

Yard Debris Demonstration Program: May 16-24

The program is proceeding on schedule. All educational and promotional material has been developed and is being

distributed. The bids for processing the material were received and awarded to Shredding Systems, Inc., final contract is being drafted. Agreements with Clackamas County, Rossman's Landfill and the city of Troutdale for the use of their sites have been prepared. All systems are go for "Woody Week I" - May 16, 1981.

Waste Reduction

April 1, 1981, marked the start of the first full month that Metro has been operating the Recycling Switchboard. From April 1 to April 15 a total of 675 calls were received; the average daily figure for the period of April 1 to April 3 was 60 calls per day while the figure for April 6 to April 10 was 56 calls per day. On April 11, a record number of Metro region citizens called our Switchboard--98. A public service announcement and newspaper ad in The Oregonian have appeared promoting the Switchboard.

The Waste Reduction staff is currently evaluating two requests for technical aid made recently. The Multnomah County energy office would like Metro to analyze the recycling potential at various county-operated facilities and describe procedures for recovering materials from institutional sources. Metro would like to use this opportunity to develop a manual based on the process that Multnomah County requires. The manual would be designed as a series of "how to" steps that other countries and cities could apply to their special circumstances. The Western Environmental Trade Association (WETA) has proposed that Metro partially fund and operate its Oregon Industrial Waste Information Exchange. The latter arranges the transfer of primarily industrial wastes from generators to users.

We are working on refining Metro's in-house recycling program and will prepare suggestions regarding use of recycled paper within Metro. A brochure about our expanded Recycling Switchboard is near completion, and we are simplifying and revising some fact sheets for public dissemination.

METRO DEVELOPMENT

Farm Tax Deferral

Computer entry of information specific to parcels receiving special assessment at farm use value has been completed. County summaries of acreage, zoning and assessed values are completed. We have the capability of doing additional cross tabulations as well as disaggregating the data to geographic units as small as a section (640 acres).

The House Revenue Committee is still conducting work sessions on four farm tax deferral bills. Metro has continued to follow this progress and to be available for testimony. Coordination with the staff support to this Committee has suggested an approach for estimating additions or penalty taxes that would be owed if parcels are withdrawn or disqualified from the program. This may be especially pertinent when hearings begin on SB 59. SB 59 "disallows the assessment of land within urban growth boundaries" at farm use value and cancels any potential additional taxes on land that is receiving special assessment and which is subsequently included with a UGB. Revenue implications of the various bills will be completed by mid-May.

Land Use Coordination

Washington County has adopted a set of growth management policies that will be reviewed by Metro as a replacement of Metro Ordinance No. 80-95, which expires July 1, 1981. An evaluation will be forwarded to the Regional Development Committee for review. LUBA's proposed order on the RUPA II appeal has been released and Metro will be advising Clackamas County how best to address LUBA's findings relating to the application of Goal No. 14 outside the UGB. Petition forms for locational adjustments to the UGB have been prepared and distributed and Metro staff has met with prospective applicants and affected jurisdictions to finalize the details of the process for local and Metro action on petitions. Because the procedures for hearing the UGB amendments this year were not established until Ordinance No. 81-105 was adopted in March, the July 1 deadline for receipt of petitions may need to be extended to provide time for applicants to complete their petitions and receive a recommendation from the local jurisdictions.

WASHINGTON PARK ZOO

The Zoo's activities for the month include breaking ground for the Beaver/Otter Exhibit, celebrating Packy's birthday, distributing plants in conjunction with the Wild Bird Landscape Garden, open the Zoo Train's season and hosting the Boy Scouts "Scoutcapades."

A great deal of staff time and research is being spent on the preparation of "requests for proposals" for the architectural design of the new maintenance building, the renovation of the Penguinarium and the new Alaskan Exhibit.

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