



METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND OR. 97201, 503/221-1646

## A G E N D A -- REGULAR COUNCIL MEETING

Date: May 6, 1982

Day: Thursday

Time: 5:45 PM - Contract Review Board  
6:15 PM - Executive Session - Energy Recovery  
7:30 PM - Regular Council Meeting

Place: Metro Offices

CALL TO ORDER (7:30)\*

ROLL CALL

1. Introductions.
2. Written Communications to Council.
3. Citizen Communications to Council on Non-agenda Items.
4. Councilor Communications. (7:40)\*
5. Consent Agenda (Items 5.1 thru 5.3) (7:55)\*

5.1 A-95 Review.

### Coordinating Committee Recommendations:

- 5.2 Recommendation on Resolution No. 82-326, For the Purpose of Responding to the FY 1981 Audit Report.
- 5.3 Recommendation on Approval of Audit Contract for Fiscal Years 1982, 1983 and 1984.
6. Recommendation on Resolution No. 82-325, Endorsing State Ballot Measure 3 to Increase Correctional Facility Capacity. (8:00)\*
7. Recommendation on City of Portland's Request for Reconsideration of Contested Case No. 81-6 (Jenne Lynd Acres). (8:05)\*
8. Fiscal Year 1982 Supplemental Budget:
  - 8.1 Ordinance No. 82-131, Amending Ordinance No. 81-109 and Adding Appropriations to the Fiscal Year 1982 Budget. (Second Reading) (8:15)\*

\*Times listed are approximate.

9. Fiscal Year 1983 Budget:

- 9.1 Public Hearing on Ordinance No. 82-132, Adopting the Annual Budget of the Metropolitan Service District for Fiscal Year 1983, Making Appropriations from Funds of the District in Accordance with Said Annual Budget and Levying Ad Valorem Taxes. (First Reading) (8:15)\*
- 9.2 Recommendation on Resolution No. 82-328, Transmitting the Fiscal Year 1983 Budget to the Tax Supervising and Conservation Commission. (8:45)\*

10. Reports:

- 10.1 Executive Officer's Report. (9:00)\*
- 10.2 Committee Reports. (9:15)\*

ADJOURN (9:30)\*

\*Times listed are approximate



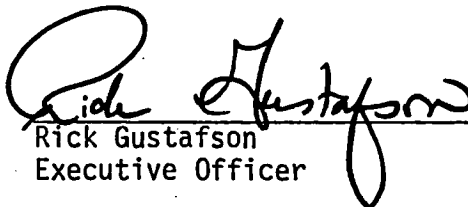
METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND OR. 97201, 503/221-1646

## A G E N D A -- REGULAR COUNCIL MEETING

Date: May 6, 1982  
Day: Thursday  
Time: 7:30 PM  
Place: Council Chamber

### C O N S E N T A G E N D A

The following business items have been reviewed by the staff and an officer of the Council. In my opinion, these items meet with the Consent List Criteria established by the Rules and Procedures of the Council. The Council is requested to approve the recommendations presented on these items.

  
Rick Gustafson  
Executive Officer

- 5.1 A-95 Review.
- 5.2 Recommendation on Resolution No. 82-326, For the Purpose of Responding to the FY 1981 Audit Report.
- 5.3 Recommendation on Approval of Audit Contract for Fiscal Years 1982, 1983 and 1984.

# DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

Agenda Item No. 5.1  
May 6, 1982

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
<p>1. <u>Project Title:</u> Annual Unified Work Program for Transportation Planning and Research (#823-8)</p> <p><u>Applicant:</u> State of Oregon Department of Transportation (ODOT)</p> <p><u>Summary:</u> Funds will be used for planning and research functions such as traffic counting on state highways, accident analyses, inventory of roads and mapping services, small cities highway studies, Portland area multimodal planning, classifications of roads, and financial reports on expenditures for roads. The area of impact is statewide.</p> <p><u>Staff Recommendation:</u> Favorable action.</p>	\$1,814,880 (FHWA-DOT)	\$245,970	0	0	\$2,060,850

May 6, 1982





METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: May 6, 1982  
To: Metro Council  
From: Executive Officer  
Regarding: A-95 Review Report

The following is a summary of staff responses regarding grants not directly related to Metro programs.

1. Project Title: Youth Employment and Training (823-1)  
Applicant: Clackamas County Employment and Training Agency  
Project Summary: Funds will be used to provide training and employment opportunities to 150 low-income in-school youth in Clackamas County.  
Federal Funds Requested: \$150,000 (Department of Labor)  
Staff Response: Favorable action.
2. Project Title: Genetic Counseling (823-2)  
Applicant: Oregon Health Sciences University  
Project Summary: Funds will be used for genetic counseling to high-risk families. The principal purpose of this project is to provide the most current diagnostic, counseling, prevention and treatment measures for heritable diseases to high-risk families in Oregon.  
Federal Funds Requested: \$110,161 (Department of Health and Human Services (HHS))  
Staff Response: Favorable action.
3. Project Title: Parent Education Program (823-3)  
Applicant: Planned Parenthood Association, Inc.  
Project Summary: Funds will be used to operate an educational and training program for parents to deal with the sexuality and reproductive health questions of their children.  
Federal Funds Requested: \$20,047 (HHS)  
Staff Response: Favorable action.
4. Project Title: Educational Opportunity Center (823-4)  
Applicant: Urban Indian Council, Inc.  
Project Summary: Funds will be used to counsel and tutor Portland area Indian youths preparing to enter college.  
Federal Funds Requested: \$50,000 (Dept. of Education)  
Staff Response: Favorable action.

5. Project Title: Minority Business Assistance (823-9)  
Applicant: Price Waterhouse  
Project Summary: Funds will establish a Business Development Center for the Portland SMSA to provide management and technical assistance to minority businesses. The Center will also assist minorities interested in starting or expanding a business.  
Federal Funds Requested: \$153,000 (Minority Business Development Agency, Department of Commerce)  
Staff Response: Favorable action.
6. Project Title: Alder Creek Water District (823-11)  
Applicant: Gene Ginther, PE  
Project Summary: This project will involve the construction of community water supply systems to serve approximately 222 connections and 1,100 people in four separate geographical areas (eastern Clackamas County) previously served by the Alder Creek Water Company.  
Federal Funds Requested: \$1,750,000 (which is a low-cost loan) (Farmers Home Administration)  
Staff Response: Favorable action.
7. Project Title: Minority Business Assistance (823-12)  
Applicant: Martech Associates, Inc.  
Project Summary: Funds will establish a Business Development Center for the Portland SMSA to provide management and technical assistance to minority businesses. The Center will also assist minorities interested in starting or expanding a business.  
Federal Funds Requested: \$150,275 (Minority Business Development Agency, Department of Commerce)  
Staff Response: Favorable action.
8. Project Title: Minority Business Assistance (823-13)  
Applicant: Institute for Manpower Program Analysis, Consultation and Training, Inc.  
Project Summary: Funds will establish a Business Development Center for the Portland SMSA to provide management and technical assistance to minority businesses. The Center will also assist minorities interested in starting or expanding a business.  
Federal Funds Requested: \$153,000 (Minority Business Development Agency, Department of Commerce)  
Staff Response: Favorable action.
9. Project Title: Housing Counseling (823-15)  
Applicant: Multnomah County Community Action Agency  
Project Summary: This application is for a continuation grant for a U. S. Department of Housing and Urban

Development (HUD) approved Comprehensive Housing Counseling Program which includes activities such as: mortgage delinquency counseling, consumer education, tenant counseling, budget counseling and energy conservation counseling.

Federal Funds Requested: \$34,800 (HUD)

Staff Response: Favorable action.

10. Project Title: Migrant Students (823-16)

Applicant: Committee of Spanish Speaking People of Oregon

Project Summary: Funds will be used for financial aid, counseling, and support services for 50 migrant students in their first year at Portland Community College.

Federal Funds Requested: \$290,000 (Dept. of Education)

Staff Response: Favorable action.

MCH/gl  
5815B/D4

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF RESPONDING  
TO FY 1981 AUDIT REPORT

) RESOLUTION NO. 82-326  
)  
) Introduced by the Council  
) Coordinating Committee

WHEREAS, State law requires the governing body of each municipal corporation to respond to comments and disclosures noted in the year end audit report; and

WHEREAS, The audit for FY 1981 contains comments in the following areas requiring a response; now, therefore,

BE IT RESOLVED,

1. That a streamlined chart of accounts be developed for use in FY 1983.
2. That the staff continue to provide monthly reports comparing expenditures to budgeted appropriation categories.
3. That recent improvements in grant and contract procedures including central responsibility, maintenance of files, timely grant reports and reimbursement requests, and recording of grant cash receipts and disbursements be maintained.
4. That staff be directed to monitor grant compliance and increase internal control over purchasing and cash receipts.
5. That staff be directed to prepare a fixed assets ledger.

6. That accounting procedures be implemented that will provide cash reconciliations by fund and reconciliations of all Balance Sheet accounts to the General Ledger.

ADOPTED by the Council of the Metropolitan Service District  
this \_\_\_\_\_ day of \_\_\_\_\_, 1982.

\_\_\_\_\_  
Presiding Officer

JS/gl  
5790B/107  
4/21/82





**METROPOLITAN SERVICE DISTRICT**  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: April 21, 1982  
To: Rick Gustafson, Executive Officer  
From: Charlie Williamson, Metro Audit Committee  
Regarding: Recommendation of the Audit Committee for the  
Selection of Independent Auditors

In the absence of Craig Berkman, the Audit Committee Chairman, I have been directed to forward this recommendation to you.

After careful consideration of the proposals we received to conduct our independent audit for the fiscal years ending June 30, 1982, 1983 and 1984, our Committee recommends that Coopers & Lybrand be selected for this audit contract.

Based upon the recommendations of the Accounting Manager and the General Counsel, I would suggest the following timetable:

1. Prepare a contract similar to the May 1981 agreement.
2. Present the proposed Personal Services Agreement to the Council Coordinating Committee for their review at the April 26, 1982, meeting.
3. Upon approval of the Coordinating Committee, their recommendation should be presented at the May 6, 1982 Council meeting.
4. After the Council's consideration, the necessary resolution should be acted upon.

Please call me if you have any questions.

CW/LC/gl  
5801B/D3

A G E N D A   M A N A G E M E N T   S U M M A R Y

TO: Council Coordinating Committee  
FROM: Executive Officer  
SUBJECT: Endorsing State Ballot Measure 3 Increase Correctional  
Facility Capacity

I. RECOMMENDATIONS:

- A. ACTION REQUESTED: Adoption of the attached Resolution endorsing Ballot Measure 3 in the May Primary Election. The Measure will establish a \$60 million correctional facility construction fund for Statewide use by counties and the State Corrections Division.
- B. POLICY IMPACT: This Resolution is consistent with the correctional space needs as documented in the Application for Regional Facilities developed and coordinated by Metro staff and approved by the three County Commissions.
- C. BUDGET IMPACT: None

II. ANALYSIS:

- A. BACKGROUND: Ballot Measure 3 calls for bond sales of up to \$60 million to fund the Statewide Correctional Facility Construction Plan. The Statewide Plan, which was developed in consultation with the 23 Oregon Counties that elected to participate, will provide for an additional 1,369 spaces to house adult criminals. Over 500 spaces would be established for work and restitution centers and a State forest work camp. More specifically, the funding of the Plan will provide an additional 271 spaces in the Metropolitan area for county use on a regional basis.

The first priority for the region is the construction of a 223-bed secure facility for holding adult male criminals. The three Counties would have the use of 150 of these spaces and the remaining 73 beds would be for State use. Construction would probably occur within four or five years.

Second priority is a Regional Womens' Facility that would accomodate 46 women. Over half--26 spaces--would be for adult women criminals whose sentences include such things as restitution and community service.

Third, a Regional Mens' Work Center for 75 men would be established by using an existing State facility in the Metro area.

Even when this additional capacity is created, the three Counties will have to continue their own local efforts to increase and/or manage efficiently the jail and corrections spaces needed.

- B. ALTERNATIVES CONSIDERED: The Ballot Measure was initiated by the State Legislature after having reviewed several options and in fact is the second time in as many years that the issue has been placed before the voters.
- C. CONCLUSION: Adopt the attached Resolution.

JRB:le  
5785B/107  
04/20/82

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ENDORSING  
STATE BALLOT MEASURE 3 TO  
CREATE A CORRECTIONAL FACILITY  
CONSTRUCTION FUND

) RESOLUTION NO. 82-325  
)  
) Introduced by  
) Councilor Bob Oleson

WHEREAS, There has been a need since 1975 for additional  
jail capacity; and

WHEREAS, Both local and State facilities do not have the  
capacity to confine the criminals who should be confined; and

WHEREAS, After a careful and deliberate process, a  
Statewide plan has been developed to increase jail capacity; and

WHEREAS, Ballot Measure 3 would provide \$60 million to  
implement the Statewide plan; now, therefore,

BE IT RESOLVED,

That the Metro Council endorses State Ballot Measure 3 to  
increase correctional facility capacity as a matter critical to the  
public safety and well-being of the metropolitan area.

ADOPTED by the Council of the Metropolitan Service District  
this \_\_\_\_\_ day of \_\_\_\_\_, 1982.

\_\_\_\_\_  
Presiding Officer

JRB:gl  
5784B/107  
04/21/82



A G E N D A   M A N A G E M E N T   S U M M A R Y

TO: Metro Council  
FROM: Executive Officer  
SUBJECT: Request from the City of Portland for Reconsideration of  
Contested Case Order No. 81-6

I. RECOMMENDATIONS:

- A. ACTION REQUESTED: Action on the City of Portland's request for reconsideration of Contested Case Order No. 81-6, In the Matter of a Petition for an Urban Growth Boundary Locational Adjustment by the City of Portland to add Jenne Lynd Acres and remove Schoppe Acres.
- B. POLICY IMPACT: Metro's contested case procedures allow parties to request reconsideration of Council action on contested cases.
- C. BUDGET IMPACT: None.

II. ANALYSIS:

- A. BACKGROUND: The City's request that the Council reconsider its action in Contested Case No. 81-6 is attached. Because the contested case rules allow parties to initiate a request for reconsideration, a motion to reconsider could be made by any member of the Council, and passed by a majority vote of those present.

If the Council does wish to reconsider its action, the nature of the proceedings for that reconsideration would depend on the reasons that reconsideration was considered appropriate. Alternatives would include:

1. To deliberate again on the recommendations from the Regional Development Committee and the Hearings Officer without further oral argument.
  2. To rehear and allow oral or written argument generally or argument limited to specific points from both sides prior to new deliberations and a vote. If this approach were chosen, parties could be required to present their case at the next Council meeting (May 27).
- B. ALTERNATIVES CONSIDERED: The choice before the Council is whether or not to reconsider its vote on Contested Case No. 81-6. Which course of action is appropriate depends on whether and why a majority of the Council feels there is reason to question its original decision.



C. CONCLUSION: Staff is making no recommendation on whether or not reconsideration is appropriate.

JH/gl  
5814B/107  
4/23/82



CITY OF  
**PORTLAND, OREGON**  
BUREAU OF PLANNING

Mildred A. Schwab, Commissioner  
Terry D. Sandblast, Director  
621 S.W. Alder  
Portland, Oregon 97205  
(503) 248-4253

Code Administration 248-4250

Land Use 248-4260

Transportation Planning 248-4254

April 19, 1982

Metropolitan Service District  
527 S.W. Hall Street  
Portland, Oregon 97201

Re: Contested Case No. 81-6

As provided in section 5.02.050 of Metro's Procedure for Contested Cases, the City of Portland petitions the Metropolitan Service District for reconsideration on the final order for Case No. 81-6 which denied the City's petition for a locational adjustment to the Urban Growth Boundary.

We wish to have the matter reconsidered before Metro's full Council. The vote for denial was close: 4 to 3. Five Council members did not participate in the decision. A matter of this importance and controversy merits consideration by a larger representation of the District.

The record does not show that the Council in reaching its decision to deny Portland's petition March 25, 1982, addressed Metro's standards for approval. Nor did the Council consider the net benefits to the area within the UGB of the proposed 170 acre addition and the 170 acre withdrawal as provided by Section 8(c) of Ordinance 81-105. This omission does not follow Metro's own precedent for trade proposals.

Council members who voted for denial accepted the findings, conclusions and recommendations submitted to the Development Committee by the Hearings Officer. These findings and conclusions are patently in error because they are not substantiated by evidence in the record. Furthermore, the Hearings Officer's report was accepted by the Council without reference or discussion.

Attached are the City's exceptions to the findings and conclusions of the Hearings Officer. This supports the City's petition for reconsideration. Also included are responses to selected issues raised by Councilors during deliberation on Portland's petition.

We request Metro to follow an expedited procedure in determining the merits of the City's petition for reconsideration of the order for denial. Some petitioners are experiencing financial hardship. These owners and the City have participated in the development of the process and assiduously followed Metro's procedures for about three years. Unnecessary delay is severely burdensome and places some property owners in jeopardy.

Respectfully submitted,

CITY OF PORTLAND

By: *Roxanne Nelson*  
Roxanne Nelson

RN:rs  
Attc.

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I. Addition of Jenne Lynd Acres: Exception to Findings and Conclusions of Hearings Officer.

A. Introduction

The Hearings Officer's refusal to approve the proposed trade was based on his determination that the addition of Jenne Lynd Acres did not satisfy the requirements of Section 8(a)(1-5) and, therefore, that the proposed trade did not meet the requirements of Section 8(c)(2-5). The findings and conclusions on Sections 8(a) and (c) are contradictory and not supported by substantial evidence in the record. They clearly show a bias. Accordingly, the Hearings Officer's decision should be rejected and the proposed exchange should be approved.

The City's exceptions to the Hearings Officer's findings and conclusions will discuss the relevant subsections of Sections 8(a) and 8(c) in the same order as they are discussed in the Hearings Officer's findings.

B. Section 8(a)(1) - Orderly and Economic Provision of Public Facilities and Services

This standard provides for an "(o)rderly and economic provision of public facilities and services. A locational adjustment shall result in a net improvement in the efficiency of public facilities and services, including but not limited to water, sewerage, storm drainage, transportation, fire protection and schools in the adjoining area within the UGB; any area to be added must be capable of being served in an orderly and economical fashion."

The Hearings Officer's findings and conclusions to which the City takes exception are discussed below by topic.

1. Roads

Contrary to any evidence, the Hearings Officer finds that "(a)pproval of this addition will increase. . . the level of upgrading required for those roads" (Findings, p. 3). Evidence by all parties showed only that traffic problems already exist and that the development of Jenne Lynd Acres will increase the traffic on the roads which serve the area. The City's testimony explained that, according to the Portland Transportation Section, traffic from development in Jenne Lynd would make only a marginal contribution to the projected heavy increase in traffic volumes in the area. (Tape I, Sides A and B).

When the Hearings Officer states that "no jurisdiction even has any plans for the improvement of these roads," he ignores the clear evidence that the City's Mt. Scott/Powell Butte Transportation Study now underway will identify improvements for Jenne Lynd Acres if it is brought into the City's boundary. It is more correct to conclude that without approval of the Urban Growth Boundary change, no jurisdiction will have plans for the necessary improvement of Jenne Road. Without approval, Jenne Road will remain a rural road serving urban traffic levels but without a jurisdiction prepared to address the traffic problems. Also, it should be noted that the

boundary lines for this proposal extend outside Jenne Lynd Acres in order to include the troublesome intersection at Jenne Road and Foster Road within the UGB for transportation planning. This was done for the specified purpose of enabling the City to more fully address traffic problems in the area.

Where the findings state that the "evidence clearly indicates that neither Multnomah County nor the City of Portland . . . has the funds to improve either SE 174th or Jenne Road," they are certainly inaccurate. The evidence actually was that Multnomah County attests to being without funds to improve the road and that the City does not have any funds programmed for road improvements at this time. Furthermore, funds cannot be programmed by the City for roads over which it has no jurisdiction. The important point is that the City provides the only opportunity for transportation planning and road improvements in the area - only the City is addressing the problem. To require a transportation funding program prior to UGB approval goes beyond the requirements in the standards put forth in Metro Ordinance No. 81-105.

Finally, because a road improvement program and funding plan has not yet been identified, the City described a variety of possible funding methods for road improvements. Several sources were identified, including that of formation of a Local Improvement District. (Tape I, Sides A & B; Tape III, Side B) Steve Dotterrer's July 18, 1980 memo to City Council was submitted to Metro. It describes the need for a funding study for the Powell Butte/Mt. Scott Transportation Study and outlines potential funding sources. Another funding model presented at the hearing was of the Cornell Road LID in Washington County where small parcels were exempted from assessment. (Tape III, Side B) The Hearings Officer chose to ignore those references.

The finding that the formation of a Local Improvement District "would be a heavy burden for the residents of the Jenne Lynd area to bear" (p. 3) is presumptuous and not supported by any evidence. It is biased and unfair to suggest that the City would be inequitable in its assessment to property owners if formation of an LID occurred. Besides, the County's LID process for roads is also available to property owners, and is similar to the City's process.

In summary, the findings presented on transportation services are not supported by the available evidence. The data show that current traffic volumes and problems are high and growing. Jenne Lynd's potential impact on traffic volumes is only a marginal increase of projected volumes. Nowhere was it claimed that the level of upgrading would be greater if approval of this addition were given. Portland has begun the process of developing a comprehensive transportation plan for the area. Approval of the addition will allow Jenne Lynd to be included in the planning process and provide the most likely avenue to solve traffic problems in a reasonable and responsible manner. Jenne Road serves urban uses and should receive an urban designation to adequately manage its transportation needs, rather than to leave it with an inappropriate rural designation. The Hearings Officer based an important conclusion on the finding that approval of the addition of Jenne Lynd will increase the level of upgrading required for the roads. As shown, the finding is patently in error. The conclusion should be reversed.



## 2. Schools

The findings report that "existing schools in the area are overcrowded." The statement is wrong. The Centennial School District has experienced declining enrollment for each of the past five years for an average decrease of 100 students per year. Only one school, Pleasant Valley which serves the Jenne Lynd Acres area, has experienced an increase in enrollment, in part because the Middle School Program has not yet been implemented there. (Tape I, Side B)

The findings also report that: "(s)ome of the children are being bused to schools as far away as nine miles away." (p. 3) This is also inaccurate because there is no "busing" of children from outside their neighborhood. Busing of Pleasant Valley 7th and 8th graders to Lynch Meadows Middle School will not begin until the fall of 1982. (Pleasant Valley School is the only school out of six elementary schools in the district which had not participated in the Middle School Program.)

The reference to 9 miles transportation distance is based upon unsubstantiated testimony. Please refer to Exhibit 15, the School District map. Lynch Terrace Middle School to the north of the subject area is only slightly further from the center of Jenne Lynd Acres than Pleasant Valley to the south. With a rough calculation, it can be determined that the distance between the two schools is between 3-4 miles. (Please refer to Exhibit 7 or 15) At the most, the distance from any home in Jenne Lynd Acres to the Middle School is less than 3-4 miles. For others, the Middle School will be closer.

The Hearings Officer's conclusion that the "adjustment . . . would not provide for efficiencies in . . . school services . . ." is not based upon the full evidence. The administrative action of bringing Pleasant Valley into compliance with the District's Middle School program, coupled with the addition of four new classrooms at Pleasant Valley alleviates any overcrowding, bringing the school's enrollment to its level of 5 years ago. The Hearings Officer's conclusion ignores the evidence of continual declines in the District's school population, school building expansion and the administrative means to alleviate any imbalance which may occur.

More significantly, the standard requires a net improvement in efficiency. Evidence of overcrowding -- present or alleviated -- in one school does not properly justify a conclusion that the efficiency of the school system will be adversely affected by the proposed development. On the contrary, the record shows that approval of this addition can contribute to an improvement in the net efficiency of school facilities and services in the Centennial School District. The District and the neighborhood school are capable of serving additional students.

## 3. Water and Sewer Services

The Hearings Officer's findings on water service are inaccurate and not supported by the evidence in the record. He begins, "(a) part of the area can efficiently be provided with water service

from the 12" line which runs through a portion of the property." (Emphasis added.) The City's 12" supply line bisects the whole parcel. It can efficiently serve the whole area. No testimony or documentation suggested otherwise. On the contrary, as found in Exhibit I in a June 18, 1981 memo from Portland Water Bureau Chief Engineer, Paul Norseth:

"The City maintains a 12" main in SE Jenne Road to the intersection at Foster Road, then westerly which is supplied from a direct connection of Conduit No. 3 north of Powell Boulevard. Several customers are served as outside users along this line.

Recent construction of storage facilities and a transmission main in the Clatsop Butte area have improved the reliability of supply. Additional service can be provided from this main in accordance with current City of Portland Water Code rules and regulations. This addition of this area to the urban growth area is a plausible extension of the urban growth boundary from the water supply point of view.

Recent completion of the major storage facility at Powell Butte serves to increase the water supply pressure in this area, further improving supply generally."

The major capital water investment is already in place in the area. Clearly, a line of this size can efficiently and economically serve the whole area. Additional hookups will be of benefit to the whole system. Lastly, development of the area on public water is preferable to securing additional wells for development in the County.

The Hearings Officer's findings on sewers are inaccurate and unsubstantiated. He states that the "southern part of the area can be efficiently provided with sewer service." (p. 3) No evidence was presented at the hearing to conclude that the City's lines could serve only a portion of the area. To the contrary, as stated at the hearing, the whole area can be served from the north from a line in Circle Avenue and from the south from an extension at SE 162nd Avenue. The sewer design for these lines included an extension to this area because Jenne Lynd is a part of the drainage basin. (Tape I, Side A; Exhibits I and II)

The conclusions of the Hearings Officer do not support his own findings. Whereas the findings state that the area can be efficiently served with water and sewer, the conclusions are that the "adjustment might provide for efficiencies in sewer and water services . . ." With more confidence, he determines that the adjustment would not provide for efficiencies in the other services. The City takes exception to the findings and can not support the conclusions because water and sewer services are adjacent or in the area and sufficient capacity exists to efficiently serve it.

#### 4. Emergency Protection

The findings on emergency protection are contrary to testimony and not supported by substantial evidence in the record. A

value judgement is made when the Hearings Officer states that the "Jenne Lynd Acres area currently has excellent fire and emergency medical protection with the capability of very rapid response time . . ." (p. 3) The conclusions may have merit but there is not sufficient evidence in the record to substantiate the claim. Similarly, the finding that the City's fire station would serve the area is untrue and contrary to testimony. The evidence in the record is that the City will provide the same level of fire protection by contract with Fire District 10 as it does for the incorporated area in the southeast. (Exhibit I) As explained by Captain Edwards at the hearing before the Development Committee, the City's contract with Fire District No. 10 includes newly annexed areas. Police and fire protection for the area will be of the same level of service Anderegg Meadows receives for its substantial investment in residential and commercial development at SE 174th and Powell. (Tape III, Side B) Furthermore, at the January and March hearings, it was explained that following annexation the installation of fire hydrants will substantially improve the level of fire protection in Jenne Lynd Acres.

Exception is also taken to the statement in the findings that a particular resident of Jenne Lynd would be dead if he had been served by the City of Portland. (p. 3) There was more substantial testimony upon which to draw. As stated above, the area will continue to receive fire protection from RFPD No. 10 when annexed to the City. Because of mutual aid agreements between the County and City, all emergency communications are dispatched from a single office. (Tape III, Side B) Therefore, in emergency conditions, the nearest available unit is dispatched to the scene, whether the location is under the City's or the County's jurisdiction.

There is no evidence to conclude that boundary changes will result in a lower level of protective services. Rather, emergency services would be at least the same in quality and form as at present if the addition is approved.

#### Conclusion for Section 8(a)(1):

As evidenced in the record, there will be a net improvement in the efficiency of public facilities and services if the proposed locational adjustment is made. Approval of the addition of Jenne Lynd Acres will comply with the intent of Section 8(a)(1). The language of the standard does not require an immediate improvement in efficiency of each and every service. Nor does Section 8(a)(1) require a commitment for funds for road improvements prior to an Urban Growth Boundary change.

It is more reasonable for Metro to take a comprehensive and long term approach in the evaluation of this standard. The facilities for sewer, water and educational services have the capacity to meet additional demand. A net improvement in transportation efficiencies is possible only if a jurisdiction will plan for and seek solutions to transportation problems. Portland has begun that process. Without approval, the road will remain a rural county road with mounting urban levels of traffic but without a planning mechanism to address those conditions.

The point is that the subject area is surrounded by large, planned developments, and all services are immediately available to serve the area. In turn, the addition of Jenne Lynd Acres would have a net positive effect on public services as a whole.

C. Section 8(a)(2) - Maximum Efficiency of Land Uses

The standard provides for:

"(m)aximum efficiency of land uses. Consideration shall include existing development densities on the area included within the amendment and whether the amendment would facilitate needed development on adjacent existing urban land."

The findings under the section are vaguely described, undefined and stretch beyond the evidence in the record. Clarification is necessary.

Building is impossible in only a small area - within the Johnson Creek floodway where it is prohibited. (Exhibit 11, par. 4; Tape I, Side B). Please refer to floodplain map, Exhibit 12, to see that the restricted area (floodway and floodplain) covers only a very small portion of the area within the whole proposal.

There is no evidence that building would be difficult because of slopes or soil composition. Instead, according to the City's testimony, Terry Craven (Bureau of Buildings reviewer for development proposals), does not consider slopes in the area to be a problem. (Tape I, Side B) The Jenne Lynd Acres area is not an aberration. Rather, its soil and drainage characteristics are similar to those in the surrounding area within the present Urban Growth Boundary and the City. (Exhibit 11, par. 1)

It is inaccurate to describe the northern portion of the area as unbuildable as the Hearings Officer has done since most of the present development is concentrated there. The City is prepared to extend urban services to the whole area for urban development. As is the City's procedure, conditions of slope and soil will be taken into account during the subdivision process.

Section 8(a)(2) requires a consideration of existing development densities in the area. Although outside the UGB, the area is committed to non-farm residential use: more than half of the 70 lots in Jenne Lynd Acres are developed. It is inevitable that the area will develop further. The remaining parcels can be developed on 5 acre lots according to County zoning. (Staff Report, p. 8) That is, the area can be developed with up to 85 homes on lots of record in the County. The impact of urbanization on three sides is unavoidable. Given these conditions, the present land use is inefficient, and the land use designation is inappropriate.

Portland's urban services for the area surrounding Jenne Lynd Acres is planned, if not in place. The development of Hunters Highland will receive all of its services from Gresham. The presence of Jenne Lynd Acres was not an obstacle to service planning in Portland and Gresham. How, given those conditions, can the petitioner be required to demonstrate that development in Jenne Lynd Acres would facilitate needed development on adjacent existing urban land? A more important consideration is that inclusion of the subject area within the UGB will improve

the efficiency of those planned and existing services. In addition, development of Jenne Lynd Acres will support neighboring commercial development at SE 174th and Powell and necessary road improvements, thereby improving the land use efficiency of adjacent areas.

Most importantly, Jenne Lynd Acres can be efficiently and economically served. Inclusion of the area within the UGB will allow the development of Jenne Lynd Acres to be compatible with surrounding urbanization. The addition of Jenne Lynd Acres to the UGB, and the withdrawal of Schoppe Acres would definitely improve the efficiency of land contained within the UGB.

D. Section 8(a)(3) - Environmental, Energy, Economic and Social Consequences

This standard provides for:

"(e)nvironmental, energy, economic and social consequences. Any impact on regional transit corridor development must be positive, and any limitations imposed by the presence of hazards or resource lands must be addressed."

The Hearings Officer's findings are unsubstantiated by the public record. Exception is taken to several topics.

1. Johnson Creek and flooding

The statement is made that "(d)eveloping the property to urban densities would increase the already serious flooding problems on Johnson Creek which, according to the evidence, has already been adversely impacted by recent development." There was no evidence of increased flooding of Johnson Creek. Residents in the area expressed concern for the potential for flooding; they described run-off in the roads during a rainy period due to development in the vicinity. Surface run-off is a consequence of nearly all development in the metropolitan area during the stages of site preparation.

The City's engineers have the experience and authority to require developers to minimize the effects of construction. It is significant that the Bureau of Sanitary Engineering supports approval of this addition and has concluded that "(d)evelopment of a large majority of the area would not be impeded by flood hazard conditions." (Exhibit 11, par. 5) Jenne Lynd Acres' 170 acre share of the 34,000 acre Johnson Creek drainage area is almost insignificant. Actually, there is greater reason for environmental concern if development of lots of record occurs on septic tanks and wells outside the UGB.

2. Slopes and Slide Hazards

The Hearings Officer's findings conclude that urban development could increase slide hazards. He further states that the petitioner did "not address how these hazards would be handled, except to state that they would be addressed under the applicable land development ordinances." (p. 4) The record does not support these findings. The prediction that hazardous conditions would



result from development in the city is only speculative and attributes no value to the City's applicable land development ordinances.

Testimony by the City was apparently ignored. The petitioner explained that according to the Portland Building Bureau, development would be guided by the short-term objective of controlling erosion and the long-term objective of limiting flooding. Techniques to implement these objectives were briefly described. They include development constraints such as confining the development period; retention ponds; rip rap drainage channels; and closed conduits. (Tape I, Side B) In fact, Mr. Craven of the Building Bureau "is of the opinion that the installation of storm sewers and reservoirs in the Johnson Creek area may actually improve drainage conditions." (Tape I, Side B)

The "applicable land development ordinances" referred to include adopted Comprehensive Policies 8.9, 8.11 and 8.12 which address Drainageways, the National Flood Insurance Program and Natural Hazards, respectively. Chapter 70 of the City's Building Code treats the floodplain and subdivision ordinances. City Resolution No. 32544 states that as a condition for subdivision approval, the City will adhere to Metro's "Interim Guidelines for Storm-water Run-off Management in the Johnson Creek basin." (Tape I, Side B: Exhibit 13)

Thus, the findings in the record show that land use regulations are in place to control the impact of development in the Johnson Creek basin. City zoning in southeast Portland (the "Hook") was given expressly to address conditions of slope. (i.e. R10 variable) These regulations allow a variety of techniques to manage run-off and control erosion and flooding. These are implemented in southeast Portland where similar and familiar conditions of soil and slope exist. The reason cited by the Hearings Officer for disapproval is actually the reason to support approval. Under the City's jurisdiction, development will be served by City water, sewer and stormdrainage lines under an orderly and managed process.

### 3. Transit Service

The Hearings Officer's findings and conclusions misinterpret the standard as it applies to the impact of development on a regional transit corridor. When the Hearings Officer finds that development would have a "negative impact on the transit corridor because no service is available to this area" he fails to make the distinction between public transit service and a regional transit corridor. As stated at the hearing and in the Metro Staff Report (p. 8), the area is not adjacent to an identified regional transit corridor. If there were one, development in the area would have a positive impact on the transit system. (However, as previously stated, the area is adjacent to all other urban services.)

The Hearings Officer is correct when he states that there is no transit service within Jenne Lynd Acres. The lack of Tri-Met bus service is entirely appropriate for the current low level of development in the area. As explained in public testimony, the "pressure of more than 1,300 new units in the immediate area will

increase the demand for a higher level of service." (Tape I, Side B) Jenne Lynd's future ridership contribution will enhance the efficiency of Tri-Met's future level of service to the area.

In sum, this proposed addition complies with the standard contained in Section 8(a)(3). Applicable City land use policies, standards and techniques will guide development in the area and protect the environment, just as they now do for the adjacent areas in Portland. And, as stated in Metro's staff report, "(i)nclusion of this area within the UGB will . . . provide development to help support transit service for this area." (p. 8)

E. Section 8(c)(3) - Presence of Unusual Circumstances

The City asks for a broad interpretation of Standard 8(a)(1) with respect to transportation because an evaluation of transportation efficiencies is unlike those for other service efficiencies. It is reasonable and appropriate to consider future conditions in the determination of public facility efficiency. Roads, especially in largely unimproved areas, are traditionally built to serve present needs. By comparison, the extension of water and sewer lines usually precede development of an area. Future connections are a realization of predicted demand. With roads, however, it is unheard of to encourage additional demand in order to improve efficiency!

The conditions on Jenne Road are unusual because Jenne Road is a rural road serving increasingly greater urban needs. Jenne Lynd Acres potential is only a marginal increment of projected volumes. Yet, if the area remains without an urban designation, it will not have the planning or resources to address its transportation problems. Approval will permit the City to plan for road improvements, thereby resulting in an improvement in transportation efficiency, as required by standard 8(a)(1).

The Hearings Officer chose not to consider the intent of this standard nor to consider the net efficiency of urban services as a whole. Instead, he looked only at the immediate and short-term effect of additional development on only one service. The statement, "(a)pproval of this addition would require upgrading of Foster Road, Jenne Road and SE 174th." (p. 6) is misleading. The evidence is that improvements are needed now regardless of whether Jenne Lynd Acres is developed within the UGB. Traffic volumes will increase while Jenne Lynd Acres potential contribution will be only a portion of projected traffic volumes.

In addition, the Hearings Office is in error when he expects the petitioner to "demonstrate that existing or planned public services for transportation can adequately serve the property to be added to the UGB without upgrading or expanding the capacity of the existing roadways." He has obviously misinterpreted the standard.

F. Section 8(c)(5) - Relative Suitability of Land Added and Land Removed

This standard provides that:

"(a)ny amount of land may be added or removed as a result of a petition under this subsection but the net amount of vacant land

added or removed as a result of a petition shall not exceed ten (10) acres. Any area in addition to a ten (10) acres net addition must be identified and justified under the standards for an addition under subsection (d) of this section."

The Hearings Officer made no findings on this section and never discussed it in his report.

The proposal for a trade comprises 350 acres, a large amount of land. The net difference, however, would not alter the total area within the UGB. Approval of the trade would produce a boundary which more closely meets CRAG's/Metro's intent in establishing a boundary which defines the territory where urbanization shall occur.

Each of the three proposals in the trade before Metro complies with the appropriate standards for an addition or withdrawal from the UGB. When the Jenne Lynd Acres area is compared with Schoppe Acres, its merits are only enhanced.

The Urban Growth Boundary describes an area within which services can be provided for urban development in the metropolitan area. The differences in service levels is the most distinguishing characteristic between the 170 acres proposed for addition and the 170 acres proposed for removal. Urban services are not and will not be available to Schoppe Acres because of the distance and expense in extending them to an area remotely located from the City's center. By comparison, all urban services are available to serve urban development in Jenne Lynd Acres in an efficient and economic manner. City water already serves a third of existing development.

The tract in the northwest is an incorporated extension nearly surrounded by land placed outside the UGB. The area is comprised of large rural parcels and is hardly distinguishable from surrounding non-urban territory. With or without Metro's approval, the area will remain undeveloped because of the inefficiencies and expense of urbanizing the area.

On the other hand, Jenne Lynd Acres is nearly surrounded by incorporated territory which is in the process of development. The Jenne Lynd Acres parcel is subdivided into tracts averaging 2 acres in size and developed with about 40 homes. Its residents work and shop in the cities of Portland and Gresham.

Simply stated, the Jenne Lynd Acres tract is far more urban and more developable than the parcel in the northwest. It should be within Metro's Urban Growth Boundary.

#### G. Relief Requested

The provisions of Metro Ordinance No. 81-105, Section 8 are not for the proposed trade submitted by the City of Portland. We ask the Metro Council on behalf of 19 petitioning property owners, for the reasons set forth above, to reject the Hearings Officer's decision and approve the exchange requested by the City of Portland in Metro's Case No. 81-6.

## II. Response to Issues Raised by Metro Council at March 25, 1982 Hearing.

### A. Storm Drainage

The motion to deny Portland's petition was made because of concerns for flooding from Johnson Creek.

Ron Sunnarborg's memo of March 10, 1982, attached to the City's exceptions to the Development Committee's conditions, places the subject of stormwater management for Jenne Lynd Acres into perspective. Jenne Lynd Acres comprises only .5% of the Johnson Creek basin. Only 13% of the basin is within Portland's jurisdiction.

The 1400 planned housing units within the area immediately surrounding the Jenne Lynd Acres site will be served with public sewers. However, the unincorporated area north of Johnson Creek is developed without storm or sanitary sewers, frequently at densities greater than the R10 zoning usually associated with Jenne Lynd Acres.

It is totally unreasonable to deny Portland's petition because the City cannot accept full responsibility for solving the flooding problems in Johnson Creek. Stormwater management in the basin is a regional problem. It is punitive to property owners, and unproductive to impose a moratorium on urban development in this relatively small parcel within the basin. Rather, Portland's role in helping to solve flooding problems can be more effectively addressed at a more appropriate time.

Portland's written and oral testimony on this case before Metro has described the techniques and regulations the City's sanitary and stormwater engineers apply in the development process. A recent example of these efforts is illustrative and relevant. In studying the water drainage needs for a development in far southeast Portland, sanitary engineers and City planners are proposing a requirement for off-site (rather than the usual on-site) storage basin. If adopted, this area-wide solution will be the most favorable drainage solution for the specific site, and will also serve the Jenne Lynd Acres area.

### B. Septic Tanks

Several Council members discussed the potential approval for septic tanks. The subject requires explanation.

Currently there is no sewer service in Jenne Lynd Acres for the approximately 40 homes in the area. If the UGB amendment is denied, sewers are "not available" for further development. Multnomah County, the agent for DEQ, may issue up to 45 additional septic tank permits in the area.

If the amendment is approved, and Portland's annexation proposal is approved by the Boundary Commission, all further development within Jenne Lynd Acres will have to be on public sewers. All of the area approved for annexation would be eligible to connect to the City's sewer. If a property owner in the remaining small unincorporated area wished to develop, sewers will be available through the annexation process.

If the UGB amendment were approved but, for some reason, annexation did not occur, septic tank permits would still not be allowed. DEQ discourages issuing septic tank permits when sewers can be made

available through whatever process it takes. On several occasions, DEQ has called upon the City to develop an annexation proposal which will enable a relatively distant parcel to be served with public sewers. This would certainly be the case with the Jenne Lynd pocket. Given the large number of petitions and the configuration of Jenne Lynd's boundaries, nearly every parcel is annexable to the City's boundaries.

With approval of the UGB amendment, public sewers are assured for the whole area. Denial of the amendment will allow about 80 homes to be served with septic tanks. Eventually, declaration of a health hazard by the State Health Department is a real possibility. Portland would be forced to annex the area. That process would be lengthy, costly and controversial. That course of action encourages creation of a health hazard condition, and places the boundary decision upon the State of Oregon.

#### C. Annexation to Portland

The City of Portland was encouraged by Metro staff to accompany Portland's petition for a UGB change with an annexation proposal. The City complied because it seemed reasonable to demonstrate its intention to serve the area if the amendment were approved.

The issue of annexation has received an unduly amount of attention. Metro's standards do not address annexation. During public hearings the City heard, on one hand, concerns that Portland would force annexation upon Jenne Lynd Acres residents, and on the other hand, that Portland could not annex the whole area.

Portland's exceptions to the Development Committee's conditions of approval explain annexation procedures and limitations. The annexation process is strictly defined by State law, and the Boundary Commission makes the final decision. For political and legal reasons, Portland does not make it a practice to submit annexation proposals if there is not support from property owners and residents. The Jenne Lynd Acres annexation proposal was initiated by 19 property owners whose petitions were approved by City Council. The fact that 19 owners of record want City services for their development, and that those services are in place, explains why Portland supports the UGB amendment and annexation of the area. Other areas in Multnomah County will be annexed to a full service city only when there is sufficient support.

The statement by one Councilor that "there are better opportunities for those kinds of developments already within the Urban Growth Boundary" addresses need. Metro's standard for requiring a demonstration of need applies only for a proposed major boundary change. When comparisons are made, it is more appropriate to compare Schoppe Acres with Jenne Lynd Acres. The public record demonstrates that the area within the UGB will better serve the purposes of an urban growth boundary if development occurs in Jenne Lynd Acres rather than in Schoppe Acres.

#### D. Urban Services

Several Council members expressed doubts that the City would, in fact, extend urban services to the area if the UGB amendment is approved.

The City of Portland is responsible for and provides water, police, fire, park and planning services to all areas within its boundaries. Eighty-five percent of Portland is sewered. Most development in Portland on subsurface disposal systems is located where there have been no drainage problems.

The record shows that the full range of urban services is available to serve the area. The preceding section on annexation explains that when the annexation proposal is approved, nearly all of the subject area will lie within the City's jurisdiction, eligible for all urban services. The small unincorporated area will be annexed and served when property owners need services. City services will be extended because property owners want them.

Financial conditions for the housing industry are depressed at this time. But, despite current economic conditions, several property owners are prepared to begin construction immediately. The petition should not be denied nor approval postponed because of the economy. Granted, conditions were better two years ago but Metro had not yet developed procedures to modify the UGB. Interest rates and bonding rates were more favorable when the petition was submitted nearly a year ago. Approval of the City's petition now will meet the need of property owners who cannot afford further delays in their development plans. Approval now will provide the necessary lead time to service the remaining area and plan for road improvements.

Lastly, there was a misinterpretation of the information regarding fire protection. If the amendment is approved, there will be an improvement in fire protection because fire hydrants will be installed in the area. Currently, there are none to serve the existing homes.

RN:rs  
4/19/82

Partial transcription of Public Hearing on Contested Case No. 81-6  
March 25, 1982, at the close of public testimony.

BANZER:

This concludes the end of the public testimony on this contested case. It's now time for Council deliberation. I think it would be helpful if we had a recommendation to specifically focus our discussion around. Councilor Rhodes?

RHODES:

I have a statement and then a motion. The Development Committee recommendation adds restrictions that are not ours to make, our decision is simply should or should not this area be urbanized. To make the decision we have established our own rules and regulations, including services and hazards. To require the City to annex this area will only confuse the issue. It does not guarantee that any of the services will be installed. Our decision is a simple yes or no. I agree that most of the services are available. I disagree, however, that the hazards are unimportant. In the report which we received from the City of Portland from Mr. Sunnarborg, who is the Sanitary Engineer, he comments on some recommendations which we asked Mr. Seltzer to provide for us. Our Stormwater Management Plan, which I might add already supercedes the Johnson Creek interim guidelines, we've already put into effect permanent recommendations. Those guidelines allow 25-year flood water to go unimpeded through the natural channels. It requires any additional water have a basin or a catch basin or controls of some sort. According to the figures in the report, the 25-year flood, which is allowed to drain off from this area, has a volume of approximately 2.2 billion gallons of water, which is being allowed to go directly into Johnson Creek.

Now, part of that does now go into the Creek, admittedly. But with the addition of urbanization that will be compounded to a larger volume with the same amount of rain coming down. Some of the suggestions that Mr. Seltzer made that could mitigate that impact, the response from the City of Portland was, "Imposing these requirements to solve a regional problem on any 170-acre tract of land is totally unreasonable".

UNIDENTIFIED MALE:

Could you say that again, please?

RHODES:

"Imposing these requirements to solve a regional problem on any 170-acre tract of land is totally unreasonable". Furthermore, "Portland can not afford nor support efforts that try to impose unreasonable requirements on any public agency or private segment of the population."

Because I believe the flooding hazard and the influence of the development in the area will prevent this area from urbanizing, and furthermore provide a hazard that can not be ignored, I move to approve Resolution No. 81-6 which supports the Hearings Officer's recommendation to deny the petition.

HINCKLEY:

Madam Chair, if I might just clarify for the Council...that's Contested Case Order #81.6, which is the second thing in your packet.

BANZER:

It's been moved to approve Contested Case No. 81-6. Is there a second?

BONNER:

May I understand what this is exactly? This is the (inaudible) for a recommendation of the Hearings Officer?

BANZER:

Yes.

KAFOURY:

I will second the motion, because I want to ask some questions.

BANZER:

It's been moved and seconded to approve Contested Case No. 81-6 to adopt the findings of the Hearings Officer's report in recommending denial of this amendment. Councilor Kafoury?

KAFOURY:

I'll direct this question directly to Jane, if I may. The issues I am grappling with are the concerns about exacerbating flooding through an urbanization pattern as opposed to continued development on septic tanks. OK. Which pollute the aquifer; which would then pollute Johnson Creek. OK. There has been testimony that the area could be developed up to 85 units as it exists now, with no urbanization. What I want to know is, my first question to you is, do you know whether Multnomah County does anything to mitigate any exacerbation of the flooding issue when those new lots are developed?

RHODES:

If new lots go in does the County do anything to...no. In fact, when the County put the drainage system into Jenne Road they installed a drainage system at that time. It since has deteriorated. It consisted of a culvert and a natural drainage-way into the Creek. It since has deteriorated and the County will not improve it, either in the existing channel or in the new one.

KAFOURY:

OK. So, what that means to me is that development of up to 85 units in this area would not be mitigated by any flooding controls.

RHODES:

Correct.

KAFOURY:

OK. As opposed to a possible development of up to 400 units or thereabouts, which could be...



RHODES:

Correct.

KAFOURY:

Could be. I'm not saying will, but could be.

My second question is then, when the area does flood...an area that contains homes which are on septic tanks, which use drain fields...what does flooding do to a drain field?

RHODES:

I'm not an expert on that.

KAFOURY:

I'm not either, and I don't know but I'm fantasizing about what flooding does to drain fields.

BONNER:

It doesn't smell or anything like that?

KAFOURY:

And what it does to the aquifer?

BANZER:

Jill?

RHODES:

Ethan,  
Do you have the statistics on the...

McKECHNIE:

I think what she's asking...

RHODES:

Ethan has been working on the stormwater management and the relationship of the pollution. Perhaps he could answer your question.

SELTZER:

By and large...

BANZER:

Ethan Seltzer, who's a member of our staff.

SELTZER:

By and large the greatest contributions to the screens of bacterial contamination which you'd expect from malfunctioning drainfields occurs in the summer time. By and large, that's because of the fact that in the winter time you have a greater flow and it dilutes things to a greater extent. So, you may be getting the same amount of pollution from drainfields throughout the year, you just happen to notice it more in the summer time, not in the winter. However, that still doesn't tell you anything about what flooding does to drainfields because that's a separate issue. In terms of the pollution in Johnson Creek it's really a function of the amount of flow and the biggest problem we're having now is that in the summer time when it flows.

KAFOURY:

In terms of bacterial contaminants...

SELTZER:

Yes.

KAFOURY:

...caused by septic tanks?

SELTZER:

By and large, although no comprehensive study's ever been made of exactly whose septic tanks or...

KAFOURY:

I understand.

BANZER:

Are there any other questions of Councilor Rhodes? Any comments?

BONNER:

I think I'd like (inaudible) Councilor Kafoury.

BANZER:

No, it wouldn't be relevant to the motion. This motion.

BONNER:

Yeah, I think...I have some problems. Councilor Kafoury I think is grappling with the very issue that the Development Committee grappled with that we have a pretty poor choice here, in a way. It seems to me that you start off with the basic assumption that there's going to be change in this area. I mean, you know it's gonna happen. There's going to be some more development in that area, as long as lots of record. There's a lot of discussion about what it's going to be, but there's gonna be some.

BONNER (Continued):

And there are going to be those effects. What, and that's sort of I think was ultimately what Community Development Committee came down to, what's gonna be our assurance that that development on those septic tanks isn't going to do as much, you know, against the quality of that Creek as development would? And, in a way, I don't believe there's a scientist or anyone else around here who could really tell us that. In a way, you have to kind of hitch up your old horse to one or the other or those and kind of pray a little bit. We won't know the answer to that question. You kind of have to make a judgement. And that's where I saw the Development Committee has really hung up...this is really much, much harder decision for the Development Committee, I think, than the Jimmy Johnson one which got so much attention. But this is clearly harder. But that's where my problem is with the Resolution, is that I'm just not assured by denying it that anything better is gonna happen. I think, well, sort of my feeling, personally, if you want my own personal feeling about it, when we get down to the end, I thought, well, I know that it's gonna be hard for the City to get people to annex in here. I mean, I've worked with Bill and others in those fertile fields, and people hate to be annexed to the City. And I know it's a difficult job. But, on the other hand, if we were gonna have this come into the urban area we had to find some way to make sure that those services would be there somehow. Somebody was responsible for them. Whether they did them or not, somebody was responsible. OK? And so, that to me seemed to be the reasonable way out. That's the way I finally went over on that side, because I say, well, let the City try. That's better. Let the City try to get that annexation accomplished over the next two or three years or whatever the recommendation is. If they can't do it, well, I just don't think there's an answer beyond that. That's what I eventually come down to.

KAFOURY:

Can I ask..... one other question I need clarification on?

BANZER:

Sure.

KAFOURY:

Jill, there was testimony which I'm not sure I understand about septic tanks permits being prohibited upon approval of the amendment. Ok. Now, what I want clarified is, if the amendment is approved to the Urban Growth Boundary, irrespective of annexation, will there be no more septic tank permits allowed in the area, according to your understanding of DEQ procedures?

HINCKELY:

Well, there are two applicable factors here. The first is simply the DEQ regulations that would prohibit septic tank development within a certain distance from a sewer line. That would be 300 feet for residential, single-family residential. So, as someone extends sewers, and if your question is what would happen if it stayed in Multnomah County, the first thing that would happen is it probably wouldn't get sewered. But if sewers were extended, then within 300 feet of those sewers...sewer connection would be required. If it stayed in the County and in consequence sewers were not extended until annexation later occurred, then the

HINCKLEY (Continued):

County's development regulations would apply, and I'd have to, in some degree try to second-guess how they would zone that land, and what regulations would apply during that interim period. They have adopted provisions consistent with our policy guidelines that generally prohibit septic tanks and/or cesspools of less than 3 units an acre. So, if they could do cesspools they could upzone it and allow them on 3 units an acre or more. In addition, though, they can allow, depending on how they zone it, septic tanks to continue if they decide that large lots continue to be practical and would zone it that way because of the topography.

OLESON:

Any other questions? Ernie?

BONNER:

I want to pursue that a little bit more, can I? Are you saying that if this area is placed within the Urban Growth Boundary that the County could take some steps to assure there would be no development unless upon septic tanks? The County could in fact decide through a series of land use controls that there would be no development in that area on septic tanks? No new development.

HINCKLEY:

I'd hate to...I know they have zones and subdivision regulations which would, if they upzoned to those zones, would allow development on cesspools. I'm assuming cesspools would not work in this area. If they left it in the existing zone septic tanks will probably continue. Whether they have, I guess what they would do is if they rezoned it to an urban level density for which sewers were appropriate then my feeling is that probably would result in a prohibition on septic tanks. I mean it would be tantamount to a prohibition on development until such time as you could, in fact, develop to that level, but I am simply speaking from my memory of the County's policies, thinking more, I think that if you are in that situation where you can't develop to the density planned for because the sewage disposal is not available there, there is a special review process that would allow the County to determine if interim development can go in on septic tanks without that. Because of topographic conditions and without jeopardizing future redevelopment.

BONNER:

One more thing. With respect to the plight of Johnson Creek, OK. Where were all you people two years ago? We could have used you then.

UNIDENTIFIED MALE:

Ernie, is it (inaudible) to say that the City has no preference between your Committee recommendation and denial?

BONNER:

I don't know. Does the City have a preference between outright denial and approval with an impossible condition?

NELSON:

They're both denial.

BONNER:

You don't have a preference?

NELSON:

We prefer an Order or Ordinance rather than a Resolution.

HINCKLEY:

So you're saying you would prefer an order to deny the case on the grounds that it would be a final action, which the Resolution would not be?

NELSON:

The Resolution is tantamount to denial.

BONNER:

They'd like to have an Ordinance so you could go to court immediately, or something like that. So that's...

HINCKLEY:

Or an Order (inaudible)

KAFOURY:

It is a final decision though. The Resolution puts the ball back in the City's pocket.

HOLSTUN:

I might interject that it is our position that the Resolution, that the Development Committee's recommended, it's our position that that is not a final order. I might add that that's something you could certainly argue about, and I have had at least some indications from the City that they're prepared to go argue about it at the Land Use Board of Appeals.

RHODES:

The recommendation for denial, however, is a final order.

HOLSTUN:

That is a final order.

ETLINGER:

I've been really torn and this is the first one of these that I've encountered

ETLINGER (Continued):

that had this much controversy on both sides. I must say that in just straight reading the standards, looking at each service and the standard being whether the net improvement, not just in the land to be added, but in the adjoining land. It's awfully close to me, I really...and I would echo the comments of the attorney for the proponents, that we're really looking at an area that is somewhat of a mess now and I don't see a great deal of improvements. I look down and I see a definite improvement in water and sewage. A washout in drainage and in transportation. I see nothing but, you know, an additional problem there, really. So there's a balance. Fire protection...no change. Police...I find it hard to believe that the City would find it more efficient to send its police force that far out rather than annexing to the Cully neighborhood in my district. They've annexed the airport recently and there's pockets of already urban development in my own district that's not in the city and the City isn't making efforts to annex that. In schools the arguments were (inaudible) the District had different officials writing out of both sides. So, I don't see a lot that says there's a real net improvement in the adjoining land and then when I get to the maximum efficiency of land uses again looking at the adjoining land, I'm not sure we need to add this parcel or this 170 acres in order to make the needed developments more apt to occur on the adjoining land in terms of they haven't really documented a need to increase density in those areas, they're sort of, I'm thinking of the newer developments there that haven't done that well.

And, again, I find there are better opportunities for those kinds of developments already within the Urban Growth Boundary.

Finally, looking at the adverse impacts, it's a washout to me whether they're going to be addressed better by the County or the City. That's part of a larger problem that is ours. And there is something to be said I would think about... this is not a...it says in our standards are there any impacts on our regional transit corridor development must be positive. This is a negative impact on our efforts to focus new growth along where we've already got transit corridors, where we've already got services, we've already got urbanization. I just don't see it as an overriding documented need that the City needs to have this particular land and I realize our decision is not just the annexation decision. It's the urban growth boundary but the two in my mind as a policy maker need to be connected.

So, I feel that the conditions were reasonable because they ask the City to guarantee the efficiencies. Without the annexation we won't have the sewer and water there for sure, and I'm not persuaded necessarily, although it's commendable that a large group of citizens have really come out and shown their opinions on this. So, I must...maybe this is somewhat of a change from where I was with the Committee, but I think I'm going to go along with the motion that was made that this be denied. That with no prejudice against this coming back in the future. And I guess I might also add that I was somewhat persuaded that there are a lot of resources out there and of our own tours of the Johnson Creek area in general...looking at the Leach property further out. That's something valuable to have that kind of lifestyle, the characteristics of the neighborhood...the small animals and all. I think that there is a certain amount of importance that needs to be maintained that hasn't been overcome with any great advantages. So, that is the long and short of it.

BURTON:

To the motion, it's a, I guess my fear is that the land that at this moment is not developed will under some circumstances be developed. If it's developed under the circumstances where there is no logical growth or service connections then we will continue to have poor utilization of land. I think the question, of course, always remains at this time...that's the extension of services into that area by a jurisdiction which I think under present economic conditions really doesn't have the capability of doing that (end of tape)

BURTON:

...approved, it would be nice and logical if we could ask that the City in a two-year period could assure development extensions into that area that would be adequate to really provide a level of urban services, but quite frankly, I don't think they're going to be able to do it anyway, the way things are developing, but I will vote against the present motion.

BANZER:

Any other comments on the motion? I think that either way you go, well, whether or not it was to be included or not be included that you're basically betting on the come as it relates to the drainage issue. I've heard the arguments which... if I understand the arguments correctly, opposed to the (I'm sorry, it's very late...); I understand the arguments that I think that you're raising. Councilor Kafoury, is that if you have 85 units can now be developed under the current zoning, and if that were to proceed, there would be no chance of trying to address the drainage issue. Whereas, if you bring it within the UGB and do an annexation, then you have a much more reasonable chance even though you've increased the density of addressing the drainage problems. That's...do I understand that correctly?

KAFOURY:

That is the essence of my perplexity.

BANZER:

And I understand that. Going back to what I was saying of betting on the come, which is , I'm assuming that under the current economic situation that things probably are not going to be moving very soon in Oregon, but I guess I'm becoming rather strident on a more specific point. And that is that we pursued a extensive program to clean up the Johnson Creek flooding problem and as I recall those intense, lengthy deliberations, that one of the major problems over, over and over again, that arose, was that people bought their homes along the Johnson Creek Basin 10 or 20 years ago when there was no flooding. And today, because of the development that is allowed in that area there is flooding where it did not used to be and we've talked with Councilor Rhodes about having...they do have interim development guidelines that basically don't, aren't effective in terms of stopping the development. Whether it's right or wrong I don't think issues around this country are really resolved until it starts hitting people in the pocketbook. I for one, in my own mind, and I'm not trying to be persuasive; I'm trying to explain my vote...I for one think it's time to stand up and be counted. By golly, if we think that Johnson Creek flooding is a serious problem and that development in it is causing it then I think that we ought to be accounted for. I do not buy the arguments presented by the City that in fact they

BANZER (Continued):

have the technological means to address the problem that can make it less severe. I find that the words they use were very evasive and that based on past experience that the problem would, in fact, be only exacerbated if we allowed 400 additional units to go into it. So for the reasons that I feel it's contradictory to the policies that we've adopted regarding the drainage basin, for reasons I think it's time to put our foot down and say either provide us with the funds through individual property owners to clean up Johnson Creek, or every business person and every City elected official get out there and support a drainage program. For that reason I will vote in favor of the Resolution of the Order. Thank you.

The issue before us is to vote on Contested Case No. 81-6, and I understand correctly that it takes a simple majority to pass this order. All those in favor of the order signify, please, by saying "aye" as the clerk calls your name. Those opposed indicate by saying "no."

HAYNES:

(Called the role...the only audible votes were Kafoury, Aye; Etlinger, Aye; and Bonner, No. Roxanne Nelson's notes show: Burton, No; Kafoury, Aye; Banzer, Aye; Olson, No; Etlinger, Aye; Bonner, No.)

UNIDENTIFIED MALE:

What's the vote?

HAYNES:

4 to 3.

BANZER:

The vote is 4 to 3. The Order passes. Councilor Kafoury?

KAFOURY:

I'd like to explain my vote. I still am very concerned about the septic tank problem. I think without (inaudible)  
The only reason I voted for this Order is that if we get new development in the area maybe DEQ will declare a health hazard (inaudible).

Transcribed 4/8/82

rs



A G E N D A   M A N A G E M E N T   S U M M A R Y

TO: Metro Council  
FROM: Executive Officer  
SUBJECT: Adopting FY 1982 Supplemental Budget

I. RECOMMENDATIONS:

- A. ACTION REQUESTED: Adoption of Ordinance No. 82-131 adopting the FY 82 Supplemental Budget and Amending the Appropriate Schedule.
- B. POLICY IMPACT: The Metro budget is a key document providing policy direction for the organization. Policy impacts of the Supplemental Budget have been discussed with the Council and Council Coordinating Committee.
- C. BUDGET IMPACT: This action revises the FY 82 Budget and appropriations to reflect changes in anticipated revenues and expenditures. Major revisions include increased appropriations for federal grants and adjustments for the fund balance shortfall in the General fund. Decreases in revenues and expenditures are proposed for the Solid Waste Operating fund. Adjustments are also proposed for the Zoo Operating, Criminal Justice, Solid Waste Debt Service, and drainage funds. These have been reviewed in detail with the Council Coordinating Committee and Council.

II. ANALYSIS:

- A. BACKGROUND: The FY 82 Supplemental Budget has been prepared after careful analysis of year-to-date and projected revenues and expenditures.

As recommended by the Council's Special Task Force on Fiscal Management, an independent review of the methodology and document was conducted. The Director of Finance and Administration and Budget Manager for the Port of Portland found the proposed budget to be sound.

The Council conducted a public hearing on the adoption ordinance and forwarded the document to TSCC on April 1, 1982. The TSCC held a hearing on April 21, 1982, and has notified us of certification in accordance with ORS 294.645.

- B. ALTERNATIVES CONSIDERED: This action is required by State Budget Law.
- C. CONCLUSION: Adopt Ordinance No. 82-132 adopting the FY 82 Supplemental Budget and Amending the Appropriate Schedule.

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING	)	ORDINANCE NO. 82-131
APPROPRIATIONS AND ADOPTING A	)	
SUPPLEMENTAL BUDGET	)	Introduced by the
	)	Executive Officer

WHEREAS, The need exists to appropriate funds not anticipated in the FY 82 budget as adopted on June 25, 1981; and

WHEREAS, Conditions which were not ascertained at the time of the preparation of the current year budget require a change in financial planning.; and

WHEREAS, Such action requires a supplemental budget, pursuant to Oregon law; now, therefore,

The Council of the Metropolitan Service District does ordain as follows:

1. That the Supplemental Budget to the Fiscal Year 1982 Budget, which is attached hereto, is hereby adopted.

2. That Exhibits A and B of Ordinance No. 81-109 are hereby amended as indicated in Exhibit C of this Ordinance.

ADOPTED by the Council of the Metropolitan Service District this \_\_\_\_\_ day of \_\_\_\_\_, 1982.

\_\_\_\_\_  
Presiding Officer

JS/srb  
5551B/107  
04/02/82

## EXHIBIT C

## AMENDMENT TO SCHEDULE OF APPROPRIATIONS

	Original Appropriation	Supplemental Appropriation	Revised Appropriation
General Fund			
Development Services			
Personnel Services	316,150	(316,150)	0
Materials & Services	259,003	(259,003)	0
Capital Outlay	0	0	0
Subtotal	575,153	(575,153)	0
Transportation			
Personnel Services	603,292	(24,291)	579,001
Materials & Services	484,313	469,226	953,539
Capital Outlay	2,000	(2,000)	0
Subtotal	1,089,605	442,935	1,532,540
Joint Development			
Personnel Services	In Development	187,359	187,359
Materials & Services	Services	229,597	229,597
Capital Outlay	Department	0	0
Subtotal		416,956	416,956
Special Projects			
Personnel Services	In Development	141,769	141,769
Materials & Services	Services and	329,716	329,716
Capital Outlay	Transportation	0	0
Subtotal	Departments	471,485	471,485
Land Use Coordination			
Personnel Services	In Development	62,646	62,646
Materials & Services	Services	146,882	146,882
Capital Outlay	Department	0	0
Subtotal		209,528	209,528
Criminal Justice			
Personnel Services	88,034	6,368	94,402
Materials & Services	1,500	0	1,500
Capital Outlay	0	0	0
Subtotal	89,534	6,368	95,902
Council			
Personnel Services	29,137	9,524	38,661
Materials & Services	53,920	(18,860)	35,060
Capital Outlay	1,000	(1,000)	0
Subtotal	84,057	(10,336)	73,721
Executive Management			
Personnel Services	263,447	(32,105)	231,342
Materials & Services	36,308	(11,377)	24,931
Capital Outlay	1,000	(150)	850
Subtotal	300,755	(43,632)	257,123

	Original Appropriation	Supplemental Appropriation	Revised Appropriation
<b>Futures</b>			
Personnel Services	In Development	12,558	12,558
Materials & Services	Services	1,649	1,649
Capital Outlay	Department	0	0
Subtotal		14,207	14,207
<b>Public Affairs</b>			
Personnel Services	293,381	(35,128)	258,253
Materials & Services	51,800	(20,672)	31,128
Capital Outlay	0	0	0
Subtotal	345,181	(55,800)	289,381
<b>Management Services</b>			
Personnel Services	352,399	10,161	362,560
Materials & Services	635,232	55,326	690,558
Capital Outlay	1,400	322	1,722
Subtotal	989,031	65,809	1,054,840
<b>General Expense</b>			
Contingency	383,626	(357,535)	26,091
Unemployment Compensation	86,000	(86,000)	0
	469,626	(443,535)	26,091
<b>Total General Fund</b>			
Appropriations	3,942,942	498,832	4,441,774
Unappropriated Balance	100,000	0	100,000
<b>Total General Fund Requirements</b>	<b>4,042,942</b>	<b>498,832</b>	<b>4,541,774</b>

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	Original Appropriation	Supplemental Appropriation	Revised Appropriation
Zoo Operating Fund			
Personnel Services	2,118,615	205,386	2,324,001
Materials and Services	1,399,597	0	1,399,597
Capital Outlay	277,290	0	277,290
Transfers	968,043	22,030	990,073
Contingency	628,894	(227,416)	401,478
Total Zoo Operating			
Fund Appropriation	5,392,439	0	5,392,439
Unappropriated Balance	500,000	0	500,000
Total Requirement	5,892,439	0	5,892,439
Solid Waste Operating Fund			
Personnel Services	612,047	117,012	729,059
Materials and Services	5,083,326	(868,748)	4,214,578
Capital Outlay	14,500	0	14,500
Transfers to Other Funds	1,074,720	(89,576)	985,144
Contingency	285,362	(75,517)	209,845
Total S.W. Operating			
Appropriations	7,069,955	(916,829)	6,153,126
Unappropriated Balance	150,000	0	150,000
Total Requirement	7,219,955	(916,829)	6,303,126
Solid Waste Debt Service Fund			
Materials and Services	720,734	(129,997)	590,737
Total Solid Waste Debt			
Service Fund Requirement	720,734	(129,997)	590,737
Criminal Justice Assistance Fund			
Materials and Services	1,100,000		1,100,000
Transfers	27,958	(17,042)	45,000
Total Criminal Justice			
Assist. Fund Requirement	1,127,958	(17,042)	1,145,000
Drainage Fund			
Materials and Services	0	9,545	9,545

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04/16/82

GENERAL FUND

	Original Budget	Supplemental Budget	Revised Budget
Resources			
Dues	\$550,410	\$4,979	\$555,389
Interfund Transfer			
Zoo Fund	320,927	22,030	342,957
Solid Waste Fund	514,486	29,921	544,407
Criminal Justice Assistance Fund	27,958	17,042	45,000
UGB Fees	22,000	(15,344)	6,656
Other Local <sup>1</sup>	11,250	-	11,250
Interest	15,000	(15,000)	0
Fund Balance	600,000	(597,497)	2,503
Federal Grants			
HUD	-	56,950	56,950
EDA	-	29,644	29,644
EPA	173,104	18,587	191,691
LEAA	106,173	1,417	107,590
UMTA	1,408,016	39,387	1,447,403
FHWA	-2	685,850	685,850
State/Local Grants			
LCDC	57,594	(576)	57,018
Tri-Met	80,912	249,625	330,537
ODOT	46,187	(12,283)	33,904
Clark County	25,000	(25,000)	0
Washington County	75,000	(45,000)	30,000
Clackamas County	0	45,000	45,000
Misc. (Local e(4) Match)	8,925	0	8,925
Sandag	0	7,000	7,000
Misc. Revenue	0	2,100	2,100
	4,042,942	498,832	4,541,774

- <sup>1</sup> From counties for Duncan contract.  
<sup>2</sup> Included in UMTA category.

JS/srb  
5551B/107-8  
03/25/82

## GENERAL FUND

FY 82

	Original Budget	Supplemental Budget	Revised Budget
Development Services			
Personnel Services	316,150	(316,150)	0
Materials & Services	259,003	(259,003)	0
Capital Outlay	0	0	0
Subtotal	575,153	(575,153)	0
Transportation			
Personnel Services	603,292	(24,291)	579,001
Materials & Services	484,313	469,226	953,539
Capital Outlay	2,000	(2,000)	0
Subtotal	1,089,605	442,935	1,532,540
Joint Development			
Personnel Services	In Development	187,359	187,359
Materials & Services	Services	229,597	229,597
Capital Outlay	Department	0	0
Subtotal		416,956	416,956
Special Projects			
Personnel Services	In Development	141,769	141,769
Materials & Services	Services and	329,716	329,716
Capital Outlay	Transportation	0	0
Subtotal	Departments	471,485	471,485
Land Use Coordination			
Personnel Services	In Development	62,646	62,646
Materials & Services	Services	146,882	146,882
Capital Outlay	Department.	0	0
Subtotal		209,528	209,528
Criminal Justice			
Personnel Services	88,034	6,368	94,402
Materials & Services	1,500	0	1,500
Capital Outlay	0	0	0
Subtotal	89,534	6,368	95,902
Council			
Personnel Services	29,137	9,524	38,661
Materials & Services	53,920	(18,860)	35,060
Capital Outlay	1,000	(1,000)	0
Subtotal	84,057	(10,336)	73,721
Executive Management			
Personnel Services	263,447	(32,105)	231,342
Materials & Services	36,308	(11,377)	24,931
Capital Outlay	1,000	(150)	850
Subtotal	300,755	(43,632)	257,123

	Original Budget	Supplemental Budget	Revised Budget
Futures			
Personnel Services	In Development	12,558	12,558
Materials & Services	Services	1,649	1,649
Capital Outlay	Department	0	0
Subtotal		<u>14,207</u>	<u>14,207</u>
Public Affairs			
Personnel Services	293,381	(35,128)	258,253
Materials & Services	51,800	(20,672)	31,128
Capital Outlay	0	0	0
Subtotal	<u>345,181</u>	<u>(55,800)</u>	<u>289,381</u>
Management Services			
Personnel Services	352,399	10,161	362,560
Materials & Services	635,232	55,326	690,558
Capital Outlay	1,400	322	1,722
Subtotal	<u>989,031</u>	<u>65,809</u>	<u>1,054,840</u>
General Expense			
Contingency	383,626	(357,535)	26,091
Unemployment Compensation	86,000	(86,000)	0
	<u>469,626</u>	<u>(443,535)</u>	<u>26,091</u>
Total General Fund			
Appropriations	3,942,942	498,832	4,441,774
Unappropriated Balance	100,000	0	100,000
Total General Fund			
Requirements	4,042,942	498,832	4,541,774

JS/srb  
5551B/107-7/8  
04/16/82



# SOLID WASTE OPERATING FUND

	Original Budget	Supplemental Budget	Revised Budget
<b>Resources</b>			
Fund Balance	1,200,000	(450,604)	749,396
Users Fees	1,000,000	100,000	1,100,000
PRT Administration Fee	670	2,657	3,327
St. Johns Landfill	3,086,000	(286,000)	2,800,000
<b>Grants</b>			
EPA (energy recovery)	150,000	(150,000)	0 <sup>1</sup>
EPA (yard debris)	0	173,500	173,500
DOE (methane gas)	0	33,000	33,000
Clackamas Recycling Fee	350,000	(350,000)	0
Miscellaneous	0	10,618	10,618
All Other Revenues	<u>1,433,285</u>	<u>0</u>	<u>1,433,285</u>
	7,219,955	(916,829)	6,303,126

<sup>1</sup> Included in fund balance (\$21,793 carryover).

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03/25/82

# SOLID WASTE OPERATING FUND

	Original Budget	Supplemental Budget	Revised Budget
Requirements			
Personnel Services	612,047	48,964	661,011
Field Office Manager	0	27,219	27,219
Field Office Secretary	0	9,189	9,189
Senior Accountant	0	10,370	10,370
Assistant Legal Council Information	0	14,897	14,897
Services Assistant	0	6,373	6,373
	<u>612,047</u>	<u>117,012</u>	<u>729,059</u>
Materials and Services			
Printing	8,000	1,000	9,000
Consulting Services	731,336	(23,360)	707,976
Land Lease	0	183,960	183,960
Meeting	3,800	8,200	12,000
Travel (local)	6,500	(2,500)	4,000
Legal Notices	500	1,000	1,500
Photo	300	(200)	100
Licenses	550	250	800
Electricity	3,800	(1,800)	2,000
Promotional Services	122,425	(47,425)	75,000
Tickets	1,500	6,500	8,000
Maintenance	13,300	(6,000)	7,300
Postage	800	(300)	500
Travel (out of town)	15,550	1,450	17,000
Contractual Services	681,540	(350,000)	331,540
Perpetual Maintenance	100,000	(45,000)	55,000
Armored Car Service	3,000	(1,000)	2,000
St. Johns Operation	2,293,500	(193,500)	2,100,000
Cover	992,000	(400,023)	591,977
All Other Accounts	<u>104,925</u>	<u>0</u>	<u>104,925</u>
Total	5,083,326	(868,748)	4,214,578
Capital Outlay	14,500	0	14,500
Transfer to General Fund	514,486	29,921	544,407
Transfer to Debt Service	560,234	(119,497)	440,737
Contingency	285,362	(75,517)	209,845
Unappropriated Balance	<u>150,000</u>	<u>0</u>	<u>150,000</u>
	7,219,955	(916,829)	6,303,126

JS/srb  
5551B/107-6  
03/25/82

SOLID WASTE  
DEBT SERVICE FUND

	Original Budget	Supplemental Budget	Revised Budget
<b>Resources</b>			
Transfer from			
Solid Waste Operating	560,234	(119,497)	440,737
Transfer from			
Solid Waste Capital	150,000	0	150,000
PRT Loan Repayment	10,500	(10,500)	0
	<u>720,734</u>	<u>(129,997)</u>	<u>590,737</u>
<b>Requirements</b>			
DEQ Loan 1	211,895		211,895
DEQ Loan 2	10,300	300	10,600
DEQ Loan 3	190,401	(401)	190,000
DEQ Loan 3A	8,893		8,893
DEQ Loan 4	239,245	(69,896)	169,349
DEQ Loan 5	60,000	(60,000)	0
	<u>720,734</u>	<u>(129,997)</u>	<u>590,737</u>

JS/srb  
5551B/107-2  
04/16/82

# ZOO OPERATING FUND

	Original Budget	Supplemental Budget	Revised Budget
Requirements			
Personnel Services			
Administration	165,499	19,681	185,180
Buildings & Grounds	530,314	44,248	574,562
Animal Management	775,967	70,821	846,788
Education Services	214,063	27,357	241,420
Visitor Services	375,147	36,196	411,343
Public Relations	57,625	7,083	64,708
	<u>2,118,615</u>	<u>205,386</u>	<u>2,324,001</u>
Transfer to General Fund	320,927	22,030	342,957
All Other Accounts	2,324,003	0	2,324,003
Contingency	628,894	(227,416)	401,478
Unappropriated Balance	<u>500,000</u>	<u>0</u>	<u>500,000</u>
	5,892,439	0	5,892,439

JS/srb  
5551B/107-2  
03/25/82

# CRIMINAL JUSTICE ASSISTANCE FUND

	Original Budget	Supplemental Budget	Revised Budget
Resources			
Federal Grant	1,100,000	17,402	1,100,000
Interest	27,958	-	45,000
	<u>1,127,958</u>	<u>17,402</u>	<u>1,145,000</u>
Requirements			
Materials & Services			
Payment to Other Agencies	1,100,000	17,402	1,100,000
Transfer to General Fund	27,958	-	45,000
	<u>1,127,958</u>	<u>17,402</u>	<u>1,145,000</u>

JS/srb  
5551B/107-1  
04/16/82

# DRAINAGE FUND

	Original Budget	Supplemental Budget	Revised Budget
Resources			
Fund Balance	0	8,631	8,631
Interest	<u>0</u>	<u>914</u>	<u>914</u>
	0	9,545	9,545
Requirements			
Materials & Services			
Local Agency Payment Refund	0	9,545	9,545

JS/srb  
5551B/107-11  
04/16/82

A G E N D A   M A N A G E M E N T   S U M M A R Y

TO: Metro Council  
FROM: Executive Officer  
SUBJECT: Adopting the FY 1983 Budget

I. RECOMMENDATIONS:

- A. ACTION REQUESTED: Conduct a public hearing and first reading of Ordinance No. 82-132 adopting the FY 1983 Metro budget. Adopt Resolution No. 82-328 approving the Budget for transmittal to the Tax Supervising and Conservation Commission (TSCC).
- B. POLICY IMPACT: The Metro budget is a key document setting the policy direction for the organization for the next fiscal year. The policy alternatives have been reviewed by the Council Committees and the full Council.
- C. BUDGET IMPACT: The Metro budget and appropriations , adopted in accordance with State law, establish the revenue and expenditure plan and the legal authorization to expend public funds. After the Council approves the budget, changes may be made in the budget and appropriation categories within the approved appropriation level for each fund. The total level of appropriations in each fund may be increased no more than 10 percent between the time it is approved and adopted.

II. ANALYSIS:

- A. BACKGROUND: The Metro budget has been prepared after an extensive series of review meetings with the Council and Council Committees. In accordance with local budget law, the Metro budget must be submitted to the TSCC for review by May 15. That Commission will hold its public hearing in June and will return the budget to the Council for final adoption on June 24, 1982.
- B. ALTERNATIVES CONSIDERED: Policy and program alternatives have been discussed with Council Committees.
- C. CONCLUSION: Conduct a public hearing and first reading of Ordinance No. 82-132 adopting the FY 83 Metro budget.

JS/gl  
3282B/236  
4/28/82

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE	)	ORDINANCE NO. 82-132
ANNUAL BUDGET OF THE METROPOLITAN	)	
SERVICE DISTRICT FOR FISCAL YEAR	)	Introduced by the Council
1983 MAKING APPROPRIATIONS FROM	)	Coordinating Committee
FUNDS OF THE DISTRICT IN ACCORD-	)	
ANCE WITH SAID ANNUAL BUDGET AND	)	
LEVYING AD VALOREM TAXES	)	

WHEREAS, The Multnomah County Tax Supervising and Conservation Commission (TSCC) held its public hearing \_\_\_\_\_, on the annual budget of Metro for the fiscal year beginning July 1, 1982, and ending June 30, 1983; and

WHEREAS, Recommendations from the TSCC have been received by Metro and have been acted upon, as reflected in the Budget and in the Schedule of Appropriations; now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

1. The "FY 1983 Budget of the Metropolitan Service District" as attached hereto as Exhibit A, and the schedule of appropriations attached as Exhibit B to this ordinance are hereby adopted.

2. The Council of the Metropolitan Service District does hereby levy ad valorem taxes for the Zoo fund as provided in the budget adopted by Section 1 of this Ordinance in the amount of TWO MILLION SEVEN HUNDRED THOUSAND AND NO 100THS (\$2,700,000) DOLLARS for the Zoo Operations Fund and TWO MILLION THREE HUNDRED THOUSAND AND NO 100THS (\$2,300,000) DOLLARS for the Zoo Capital Fund, for a total of five million dollars (\$5,000,000), said levy being a three-year serial levy outside the six percent constitutional limit approved by district voters on May 20, 1980, said taxes to be levied upon taxable properties within the Metropolitan Service District as



of 1:00 a.m., January 1, 1982.

3. The Council hereby authorizes expenditures and personnel positions in accordance with the annual budget adopted by Section 1 of this Ordinance, and hereby appropriates funds for the fiscal year beginning July 1, 1982, from the funds and for the purposes listed in the Schedule of Appropriations, Exhibit B.

4. The Executive Officer shall make the following filings as provided by ORS 294.555 and ORS 310.060:

1. Multnomah County Assessor

1.1 An original and one copy of the Notice of Levy marked Exhibit C, attached hereto and made a part of this Ordinance.

1.2 Two copies of the budget document adopted by Section 1 of this Ordinance.

1.3 A copy of the Notice of Publication provided for by ORS 294.421.

2. Clackamas and Washington County Assessor and Clerk

2.1 A copy of the Notice of Levy, marked Exhibit C.

2.2 A copy of the budget document adopted by Section 1 of this Ordinance.

ADOPTED by the Council of the Metropolitan Service District  
this 24th day of June, 1981.

\_\_\_\_\_  
Presiding Officer

ATTEST:

\_\_\_\_\_  
Clerk of the Council

JS:gl/3273B/236A  
4/28/82

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF TRANSMITTING	)	RESOLUTION NO. 82-328
PROPOSED FY 83 BUDGET TO TAX	)	
SUPERVISING AND CONSERVATION	)	Introduced by the Council
COMMISSION	)	Coordinating Committee

WHEREAS, The Regional Services Committee, Regional Development Committee, and Council Coordinating Committee have reviewed the programs and proposed budgets for FY 83 for their respective areas; and

WHEREAS, The Budget Committee for the Council has reviewed the recommendations of the Services, Development and Coordinating Committees and considered overall issues affecting the proposed FY 83 budget; and

WHEREAS, The proposed FY 83 budget was presented to the Council for public comment on April 22, 1982; and

WHEREAS, Pursuant to Oregon Budget Law, the proposed FY 83 budget must be transmitted to the Tax Supervising and Conservation Commission (TSCC) for public hearing and review; now, therefore,

BE IT RESOLVED,

1. That the proposed FY 83 budget, which is on file at the Metro offices, is hereby approved for submission to the TSCC.
2. That the Executive Officer is hereby directed to submit the proposed FY 83 budget to the TSCC for public hearing and review.

ADOPTED by the Council of the Metropolitan Service District this 6th day of May, 1981.

---

Presiding Officer

PORTLAND RECYCLING REFUSE OPERATORS, INC.  
(formerly Southeast Recycling Service, Inc.)

SOLID WASTE REDUCTION PROPOSAL

1. Form a study committee comprised of representatives from Metro council (three to five members), Metro Staff, Multnomah, Clackamas and Washington County Hauler Associations, Portland Association of Sanitary Service Operators, Oregon Sanitary Service Institute, Association of Oregon Recyclers, Portland City Council, and Portland Recycling Refuse Operators.
2. This committee's function would be to discover the most efficient and cost-effective method for implementing waste reduction, i.e., recycling.
3. Areas to be investigated:
  - A. Recycling Methods
    1. Curbside collection
    2. Drop center
    3. Community clean-up drives
    4. Commercial collection
    5. At the can (newspaper)
  - B. Promotion
  - C. Education
  - D. Equipment
  - E. Markets
  - F. Verification

On the following pages, as an example, the PRROS have briefly outlined their philosophy and methods for implementing their solid waste reduction plan.

Portland Recycling Refuse OperatorS, Inc. (Southeast Recycling) has functioned for over six years offering recycling to the residents of the greater Southeast area without benefit of federal, state, county or city funding. It has become necessary in the last few months for us to change our name to better reflect the expansion our company is making into other areas of the city.

We are gaining momentum. We are reducing the solid waste entering the landfills.

We are facing the prospect of having to liquidate our company if Metro's Solid Waste Budget is passed. The local garbage hauler in Portland will no longer be able to offer other than BASIC garbage pick up service if there are more costs added onto his dump fees.

FREE CURBSIDE RECYCLING IN PORTLAND WILL CEASE !!

In 1981 the PRROS' haulers (ten companies) pulled almost 900 tons of recyclable material from the waste stream. This figure represents 3.1% of the garbage the haulers dumped at the landfills.

Given the opportunity to continue expanding our operation coupled with the other haulers who are recycling alone, next year at this time these figures could be tripled or better.

The haulers can no longer fight Metro (see attachment #21), the City Council, and funded recyclers to do the job they want accomplished. (see attachment #20). We can't see where Metro's proposed user fee increase to support recycling is going to further waste reduction through recycling since they are supporting the same failures they supported previously.

If Metro would expend their energies toward getting a garbage franchise/permit system inacted for the city of Portland, that would include recycling, we could all go home and get some sleep.

The following overview of the PRROS recycling methodology is outlined here as an example of what can be accomplished without government funding. The people involved in this operation are all long-time area business people who have a personal as well as monetary investment in this community. They are not involved in this as a method for retaining their employment only, but as an investment for their employees, families and the community at large.

Since we did not have time to have the photos copied before presentation, the copy of this example given to the chair contains the actual photos.

#### A. RECYCLING METHODS

##### A-1. Curbside pickup

Offered at least one day per month, multiple material (see attachment #1).

##### A-2. Drop Center

24 hour multi-material drop center located at 5611 S. E. 86th, between Foster and Ellis (see attachment #2).

##### A-3. Community Clean-up drives

The use of our garbage trucks and drop boxes are offered to the Neighborhood Associations for yard debris and general cleanup.

##### A-4. Commercial

Color coded containers for newspaper at apartment complexes (see attachment #3).

Color coded containers for commercial cardboard accounts (see attachment #4).

##### A-5. At the can

Bundled or sacked newspapers left next to the can on regular garbage pick up day will be recycled (see attachment #5).

#### B. PROMOTION

B-1. 10,000 color books were distributed to southeast K-5 grade school children, hospitals and day care centers, Christmas 1981 (see attachment #6).

B-2. Animal color sheet (see attachment #7) given to school children in conjunction with school education program, Item #C below.

B-3. Garbage bill (see attachment #8), self explanatory -- this is one of 14 companies doing this.

## B. PROMOTION (continued)

- B-4. Calling cards (see attachment #9), self explanatory.
- B-5. Can Stickers (see attachment #5).
- B-6. Political activities (see attachment #10 & #15).
- B-7. Door hangers (see attachment #11).
- B-8. Apartment newspaper collection (see attachment #12).
- B-9. Representative rubber stamps (see attachment #13).
- B-10. "Recycling" signs on garbage trucks, satellite trucks, and containers (see attachment #15 & #3).
- B-11. Yellow pages (see attachment #19).

Please note -- the above listed promotional material is only a representative sample -- each company within the PRROS organization has it's own personal promotion campaign as well. The items are too numerous to include here.

## C. EDUCATION

The average age of the household garbage hauler from the kitchen to the can is ten years old. He or she needs to learn the whys and hows of recycling before they reach that age. This is the reason the PRROS have geared their entire education campaign to the K-5 age group at this time and as this group ages we will reinforce this training on through their next age levels, up to householder.

- C-1. Colorbook (see attachment #6).
- C-2. Animal color sheet (see attachment #7).
- C-3. School demonstrations including truck safety (see attachment #14).
- C-4. Our next phase will be to go into the middle schools with a poster contest.
- C-5. Our final phase will be to sponsor a video tape competition for the high school students.

## D. EQUIPMENT

- D-1. Truck racks, front and side, for garbage collection trucks to facilitate collection of newspaper on garbage collection day (see attachment #15).
- D-2. Truck for collection of commercial cardboard (see attachment #16).
- D-3. Dropboxes for storage of recyclable material (see attachment #2).

D. EQUIPMENT (continued)

D-4. Recycling pick up vehicle (see attachment #17).

E. Markets

The PRROS is working constantly within the industry to expand the existing markets and to open new ones. We have continually worked with various buyers to improve the rate paid for these products.

F. VERIFICATION

The PRROS has designed and issued a monthly tonnage report (see attachment #18) showing marketed material. Anyone who receives this document can see at a glance the progress we are making in promoting recycling. This document can also be used to verify with hauler's market tickets for proof that recycling is actually being accomplished.

Let me repeat --

We can't see where Metro's proposed user fee increase to support recycling is going to further waste reduction through recycling since they are supporting the same failures they supported previously.

# SOUTHEAST RECYCLING SERVICE

## A Cooperative Effort

Dear Customer,

In cooperation with energy saving salvage and recycling, we are running a survey to see how many accounts would be willing to participate for a 6 month period or longer in recycling the following items prepared in the manner described. For the time being, this will be a free program.

\_\_\_\_NEWSPRINT — Tied in bundles and kept dry — *NO* magazines.

\_\_\_\_GLASS — Remove all metal, separate by color, rinse and place in small container.

\_\_\_\_CANS — Rinse, remove labels, open ends, flatten and put in separate container.

\_\_\_\_ALUMINUM — No preparation necessary—such as cans and small appliances, etc.

\_\_\_\_OTHER METALS — No preparation necessary — such as steel, iron, water tanks, etc.

Garbage waste will continue to be picked up weekly and recyclables on a once a month basis. Newsprint may be placed on can and picked up weekly.

On the once a month pick-up, it would be necessary to set recyclables in a location that could be visible from the street, which will be collected by a smaller truck. Salvageable articles may be put in any small container that you may have around the house, such as buckets or wooden boxes, which would remain on the property.

If you wish to participate in one or all items, please check the appropriate items, give your name, address and telephone number and either return by mail or give to the driver.

Thank you for your time and cooperation. Please return your reply promptly, or you may call our office.

**George Findling Sanitary Service**  
**760-1132**

Customer \_\_\_\_\_

Customer Address \_\_\_\_\_

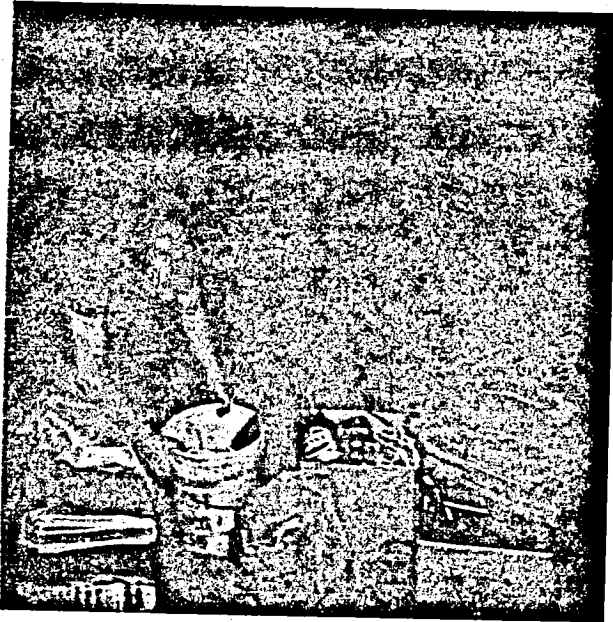
Telephone No. \_\_\_\_\_

*A cooperative effort with:*

KAHUT BROS. SANITARY SERVICE  
VIRELL SANITARY SERVICE  
CANCILLA & SON SANITARY SERVICE  
CITY SANITARY SERVICE  
FINDLING SANITARY SERVICE  
SOUTHEAST DROP BOX SERVICE  
(A Division of Southeast Refuse Service, Inc.)

#1.





## SOUTHEAST RECYCLING SERVICE

Since 1976

Deposit Depot Located at  
5611 S.E. 86th Avenue  
(Between Foster and Ellis)

*We Accept ...*

**NEWSPAPER**

**CARDBOARD**

**GLASS**

**CANS**

**ASSORTED METALS**

**APPLIANCES**

**OIL**

For FREE Monthly Pickup Call  
**YOUR GARBAGEMAN**

or 760-1898 or 235-6021

For More Information. *FE*

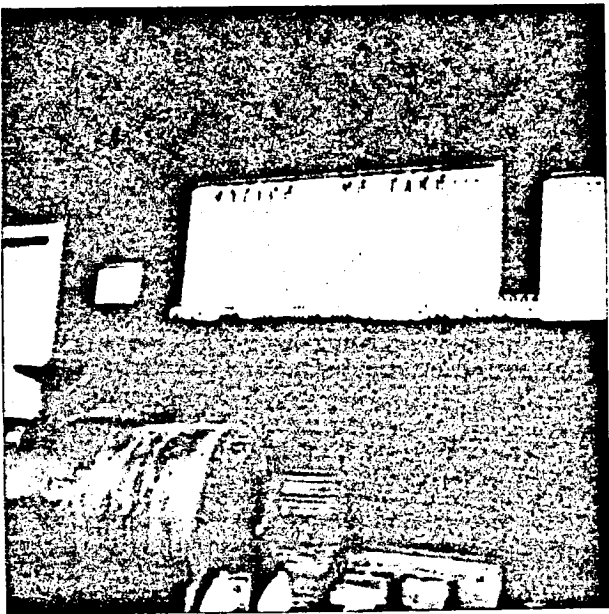
**DID YOU RECYCLE TODAY?**  
PICKUP 2ND FRIDAY OF EACH MONTH.

**GAYLEN KILTOW**  
Garbage and Refuse Collector  
4515 N. E. 41st Ave.  
Portland, Oregon 97211 #1

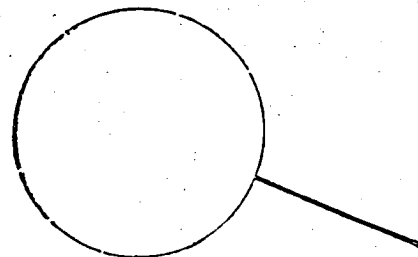
#1.



#3



#2



## SOUTHEAST RECYCLING SERVICE

Since 1976

Deposit Depot Located at  
5611 S.E. 86th Avenue  
(Between Foster and Ellis)

*We Accept ...*

**NEWSPAPER  
CARDBOARD  
GLASS  
CANS  
ASSORTED METALS  
APPLIANCES  
OIL**

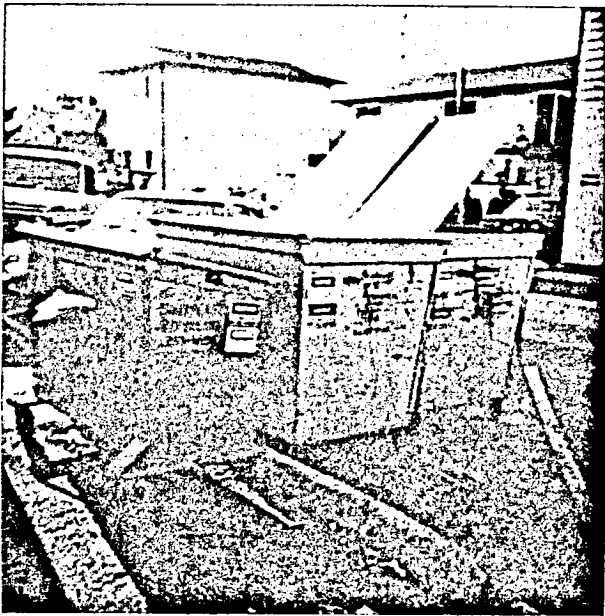
For FREE Monthly Pickup Call  
**YOUR GARBAGEMAN**

or 760-1898 or 235-6021  
For More Information.

#2

SOUTHEAST RECYCLING SERVICE  
DROP-OFF CENTER  
5611 S.E. 86th AVE.  
(BETWEEN FOSTER & ELLIS)  
760-1898

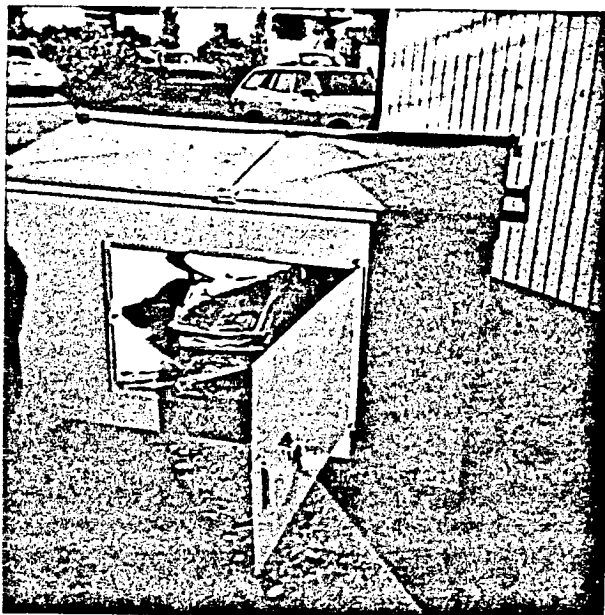
#2.



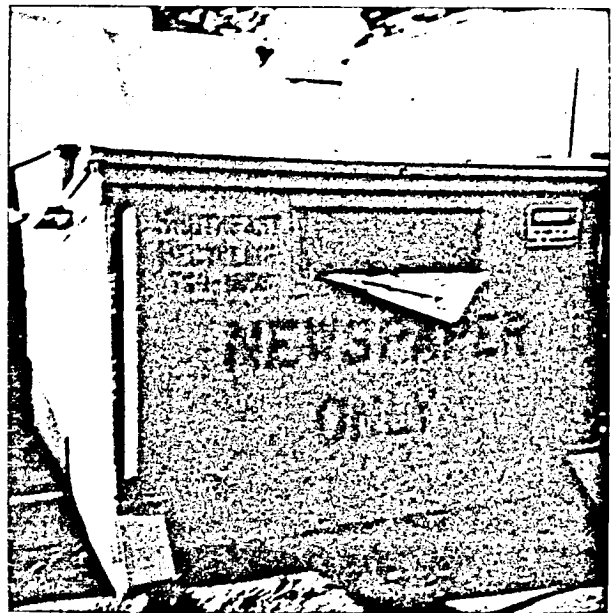
#3

In order to conserve space  
for Waste in the Garbage  
Container, Please Put  
Newspapers ONLY in the  
ORANGE Container pro-  
vided. This is not for  
Magazines or Garbage.

Container furnished by  
S. E. RECYCLING CORP.  
Ph. 760-1898

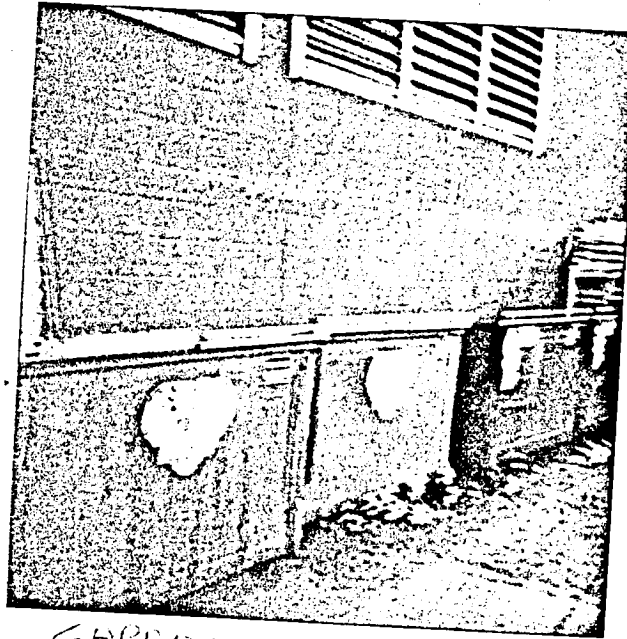


#3



#3

#3.



GARBAGE

#4

Green Containers for garbage,  
Brown Containers for cardboard.

#4.

---

**Bundled NEWSPAPERS**  
**LEFT NEXT TO GARBAGE CAN WEEKLY,**  
**Will Be RECYCLED!**

---



#5

#5.

GARBAGE GEORGE, INC.  
P.O. BOX 66222  
PORTLAND, OREGON 97266  
760-1132

GARBAGE GEORGE, INC.  
P.O. BOX 66222  
PORTLAND, OREGON 97266  
760-1132  
RETURN POSTAGE GUARANTEED

PRESORTED  
FIRST CLASS

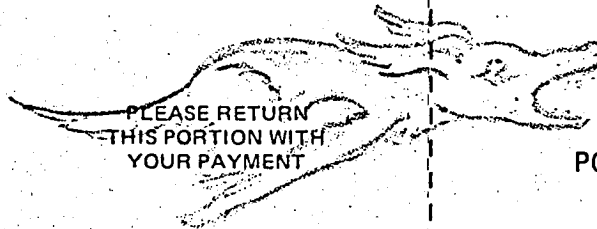
U.S. POSTAGE  
PAID  
PERMIT NO. 336  
GRESHAM, OREGON

See Reverse

Billing Date	Months Owed	Amt Due	Billing Date	Months Owed	Amount Due
Account #			Account #		
			Received By		

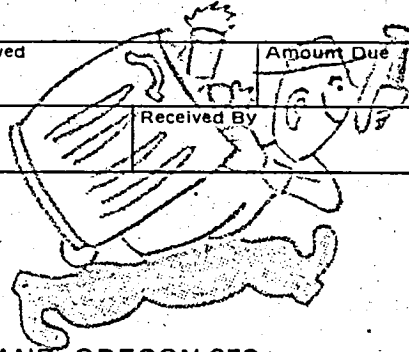
DELINQUENT AFTER 30 DAYS

Deliver To:



PLEASE RETURN  
THIS PORTION WITH  
YOUR PAYMENT

THANK YOU FOR YOUR  
PATRONAGE



PORTLAND, OREGON 972\_\_\_

KEEP THIS PORTION FOR YOUR RECORD

#8

1. For information about our recycling service, call 760-1132.
2. Bundled newspapers left next to garbage can weekly will be recycled.
3. Additional charges will be made for extra garbage and for cans over 32 gallon capacity.
4. Additional charge will be made for cans weighing over 60 lbs.
5. We are not responsible for articles left on or near cans, damage to plastic cans, or articles stored in garbage cans.
6. Holiday Week Schedule — Service may be either one day early, one day late or on schedule. Please have cans available for those three days.
7. Customer is responsible for charges until office is notified of cancellation. Please advise at least one week before moving.
8. Accounts 60 days delinquent are subject to 1 1/2% (50¢ min.) service charge.
9. Service will be discontinued on accounts 90 days delinquent.
10. We have container service.

#8

J. M. BOITANO SANITARY SERVICE, INC.  
DBA

**City**  
**SANITARY SERVICE**

RECYCLING SERVICE

JOSEPH M. BOITANO  
Phone: 760-2412

3547 S. E. 158th Ave.  
Portland, Oregon 97236

**RON AMATO SANITARY SERVICE**

PROMPT COURTEOUS SERVICE  
GARBAGE COLLECTION

RECYCLING SERVICE

775-3997

5150 S.E. 33RD AVENUE  
PORTLAND, ORE. 97202

RESIDENTIAL & COMMERCIAL GARBAGE COLLECTION

**GARBAGE GEORGE, INC.**

DBA

Al & Ed's Garbage Collection

George Findling Sanitary Service

RECYCLING SERVICE

George Findling

760-1132

2230 SE 152nd—Portland, Oregon 97233

**CANCILLA & SON SANITARY SERVICE**

RECYCLING SERVICE

*Affiliated with  
Southeast Recycling  
Service*

Joe W. Cancilla  
658-5721

659-5552

*Serving Lower Southeast  
Since 1942*

**DE MATTEO SANITARY**

12002 S.E. Vivaldi Circle  
Milwaukie, Oregon 97222

*Recycling Service Available*

**GREG DE MATTEO**

**Southeast Refuse Service**

Residential — Commercial

CONTAINERS and DROP BOXES

Monthly Recycling

**BoB**

Phone: **761-9373**

Commercial & Residential  
Containers up to 2 yards  
Recycling Service



**ADAM & ADAM R. HAHN  
SANITARY SERVICE**

SERVING NE PORTLAND SINCE 1948

ADAM R. HAHN  
Ph 631-7350

16401 S Hattan Rd.  
Oregon City, OR 97045

**RALPH WOOTEN**

RECYCLING SERVICE

Sanitary Service

Phone 246-5391

7880 S.W. Pine  
Portland, Oregon 97223

#9.

*"You Make It — We Take It"*

QUIET AND CLEAN  
**Gaylen Kiltow Sanitary Service**

GAYLEN KILTOW, OWNER/OPERATOR

25 YEARS YOUNG

RECYCLING SERVICE

4515 N.E. 41st AVE.  
PORTLAND, OR. 97211

PHONE 281-4604

COMMERCIAL AND  
RESIDENTIAL HAULING



SANITARY  
SERVICE, INC.

RECYCLING SERVICE AVAILABLE FOR REGULAR  
CUSTOMERS AT NO CHARGE, UPON REQUEST

Mike Durbin  
(503) 246-6416

P.O. Box 19468  
Portland, OR 97213

**BORGENS DISPOSAL SERVICE**

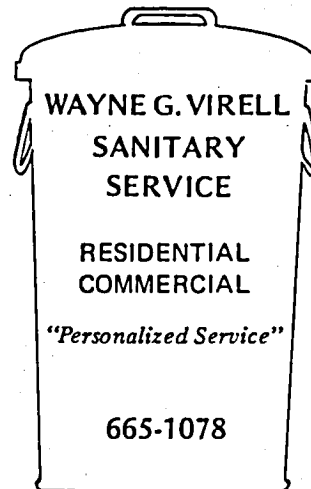
*Dependable*

RECYCLING SERVICE

Phone: 654-9854

9807 S.E. 43rd AVENUE  
MILWAUKIE, OREGON

~~7-39254~~  
659-8217



RECYCLING SERVICE



RESIDENTIAL  
COMMERCIAL

R.W. "DICK" FLURY

PHONE 503/665-2316

RECYCLING SERVICE

#9.



PORTLAND RECYCLING REFUSE OPERATORS, INC.

AM AND ADAM R. HAHN  
SANITARY SERVICE  
ADAM OR MARVEL 631-7350  
16401 So. HATTAN ROAD  
OREGON CITY, OREGON 97045

BORGENS' DISPOSAL SERVICE  
STEVE OR ALECIA 659-8217  
3425 S. E. BARBA  
MILWAUKIE, OREGON 97222

BORGENS' DISPOSAL SERVICE  
WALLY OR NAOMI 654-9854  
9807 S. E. 43RD  
MILWAUKIE, OREGON 97222

CANCILLA AND SON, INC.  
JOE OR KATHY 658-5721  
P. O. Box 66193  
PORTLAND, OREGON 97266

CITY SANITARY SERVICE  
JOE OR SUE BOITANO 760-2412  
3547 S. E. 158TH  
PORTLAND, OREGON 97233

DAISY SANITARY SERVICE  
MIKE OR KAREN DURBIN 244-3775  
P. O. Box 19468  
PORTLAND, OREGON 97219

GARBAGE GEORGE, INC.  
GEORGE OR SHARON FINDLING  
P. O. Box 66409 760-1132  
PORTLAND, OREGON 97266

GAYLEN KILTOW SANITARY SVC.  
GAYLEN OR BONNIE 281-4604  
4515 N. E. 41ST  
PORTLAND, OREGON 97212

L. L. SCHNELL, INC.  
LARRY OR MARY 659-6918  
6418 S. E. LAKE ROAD  
MILWAUKIE, OREGON 97222

MORELAND SANITARY SERVICE  
DICK OR PHYLLIS FLURY 665-2316  
P. O. Box 843  
GRESHAM, OREGON 97030

RALPH WOOTEN SANITARY SVC.  
RALPH OR JANICE 246-5391  
7880 S. W. PINE  
PORTLAND, OREGON 97223

RON AMATO SANITARY SVC.  
RON OR ALICE 775-3997  
5150 S. E. 33RD  
PORTLAND, OREGON 97202

SOUTHEAST REFUSE SERVICE  
BOB OR PAULA BREIHOF 233-6722  
1246 S. E. 49TH  
PORTLAND, OREGON 97215

SOUTHEAST REFUSE SERVICE  
PETE OR BONNIE VIVIANO 760-1898  
P. O. Box 66067  
PORTLAND, OREGON 97266

VIRELL'S MT. TABOR DISPOSAL, INC.  
WAYNE 775-7330  
P. O. Box 845  
GRESHAM, OREGON 97030

DE MATTEO SANITARY  
GREG 659-5552  
12002 VIVALDI CIRCLE  
MILWAUKIE, OREGON 97222

# Portland's Garbage Haulers Support Recycling and Ernie **BONNER** For METRO

1) Ernie has been a consistent advocate for recycling. He supports an affordable, environmentally-sound waste disposal program.

2) As a small businessman himself, he knows and understands the problems of small businesses, especially in these hard times.

3) He believes Metro should get out to the people of this region, not to tell them what to do but to ask them for advice and guidance.

The Portland Association of Sanitary Service Operators believe that this region needs Ernie Bonner on the Metro Council.

Paid for by:  
Committee to Re-Elect Ernie Bonner  
Anthony Barker, Treas. Suite 570  
200 SW Market, Portland, 97201  
(503) 224-0871

## Recycling Tips

The Portland Recycling Refuse Operators, Inc. urges you to consider the recycling service offered by your garbage company. It's not hard to do if you follow a few simple rules.

Glass, tin, aluminum scrap, newspapers, corrugated cardboard and waste motor oil are collected one day a month by your garbage company. Check with your hauler to see which day they collect recyclable materials.

1. GLASS -- Rinse, sort by color and remove lids. If the lids are metal, put them in with your tin.
2. TIN CANS -- Rinse, remove labels, remove tops and bottoms, flatten. If they have round bottoms, they are an alloy, and cannot be recycled.
3. ALUMINUM SCRAP -- Rinse and crush, keep separate from tin. (A magnet will not stick to it.)
4. MOTOR OIL -- Put in plastic or metal containers with screw top lids. The containers cannot be returned. Ask your recycler to save you some.
5. CORRUGATED CARDBOARD -- Flatten and tie in easily-handled bundles.
6. NEWSPAPERS -- Flatten, place in grocery bags or tie in bundles. Place next to garbage can on regular garbage pick up day, or put on curb once a month with your other recyclables.

RECYCLE WITH PRROS (Formerly Southeast Recycling Service)

# Portland's Garbage haulers support recycling and Support Margaret Strachan for city council

1) Margaret has long been an advocate of efficient use of our natural resources.

2) She strongly supports small businesses. She knows that 94% of Portland's firms employ less than 50 people, and that the vast majority of our workers are employed by these enterprises.

3) She's an advocate of strong, self-sufficient neighborhoods.

Margaret Strachan will help this city to become economically strong, to use our resources wisely, and give citizens more voice in their government through their neighborhoods.

The Portland Association of Sanitary Service Operators believe that this city needs Margaret Strachan on the City Council.

Paid for by Margaret Strachan for City Council Committee  
Fred R. Chown, Treasurer  
P.O. Box 8621  
Portland, OR 97207  
(503) 226-3267

## RECYCLING TIPS

#10

The Portland Association of Sanitary Service Operators urges all Portlanders to consider the recycling service offered by their garbage company. It's not hard to do if you follow a few simple rules.

1) Glass, tin cans, aluminum scrap and waste motor oil are collected one Saturday a month by your garbage company. Check with your company to see which Saturday they collect recyclable materials.

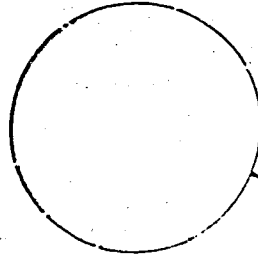
2) Glass should be sorted by color and all metal or plastic rings removed.

3) Tin cans should be rinsed, the tops and bottoms removed, and flattened.

4) Aluminum scrap should be separated from cans. Usually frozen food containers, aluminum foil, and some "cans" are aluminum. To discover whether a container is tin or aluminum test it with a magnet. The magnet will not stick to aluminum.

5) Motor oil has to be in plastic or metal containers with tight fitting lids. If you need such containers, ask your garbage hauler. They can sometimes be provided for you.

6) Newspapers can be tied in bundles and placed next to your garbage can to be picked up on a regular collection day.



# //

**SOUTHEAST  
RECYCLING SERVICE**  
Since 1976

**Deposit Depot Located at  
5611 S.E. 86th Avenue**  
*(Between Foster and Ellis)*

*We Accept . . .*

**NEWSPAPER  
CARDBOARD  
GLASS  
CANS  
ASSORTED METALS  
APPLIANCES  
OIL**

For FREE Monthly Pickup Call  
**YOUR GARBAGEMAN**  
*or 760-1898 or 235-6021  
For More Information.*

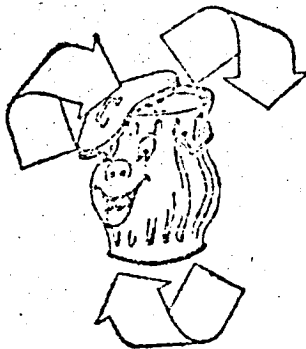
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In order to conserve space  
for Waste in the Garbage  
Container, Please Put  
Newspapers ONLY in the  
ORANGE Container pro-  
vided. This is not for  
Magazines or Garbage.

---

Container furnished by  
S. E. RECYCLING CORP.  
Ph. 760-1898

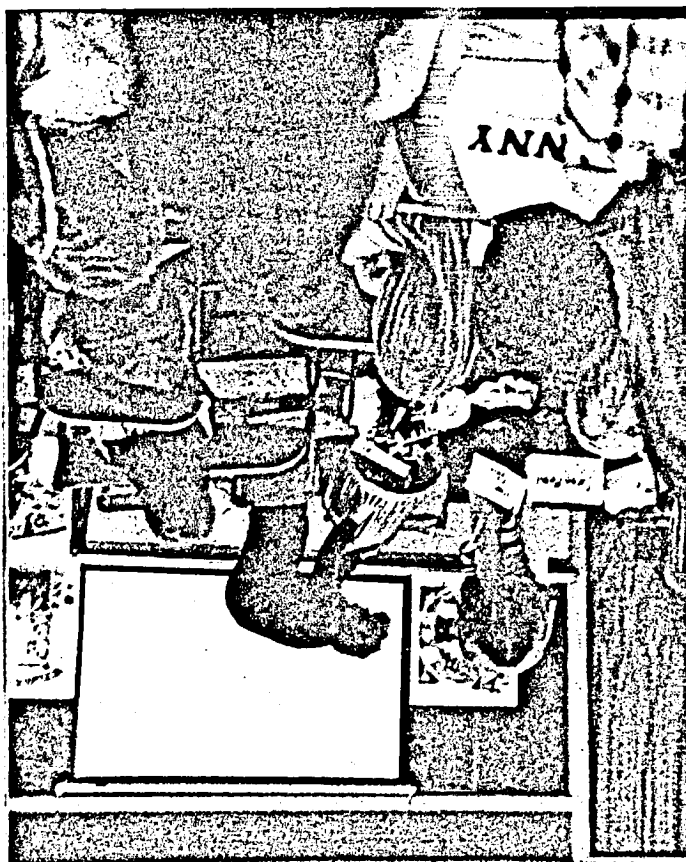
**SOUTHEAST RECYCLING SERVICE  
DROP-OFF CENTER  
5611 S.E. 86th AVE.  
(BETWEEN FOSTER & ELLIS)  
760-1898**

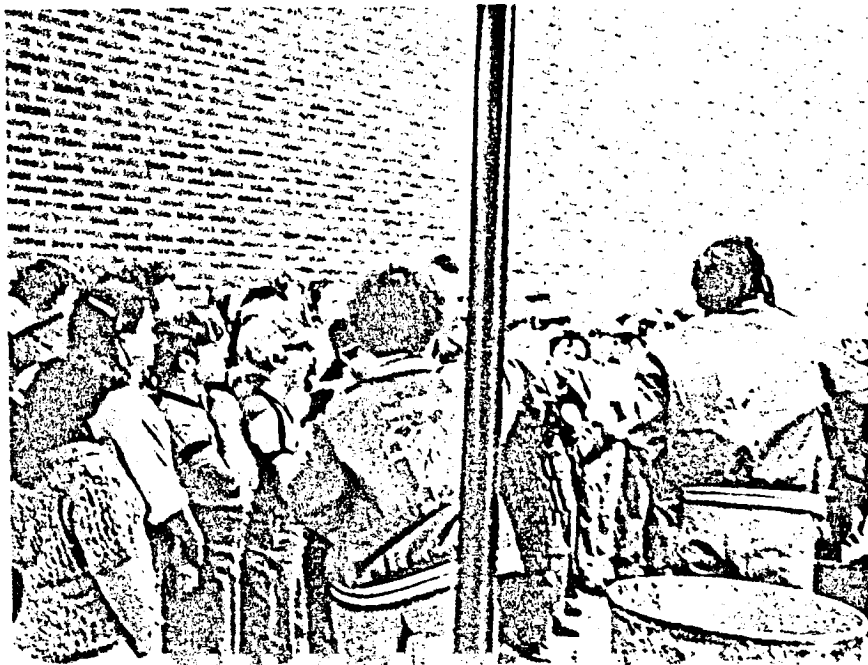
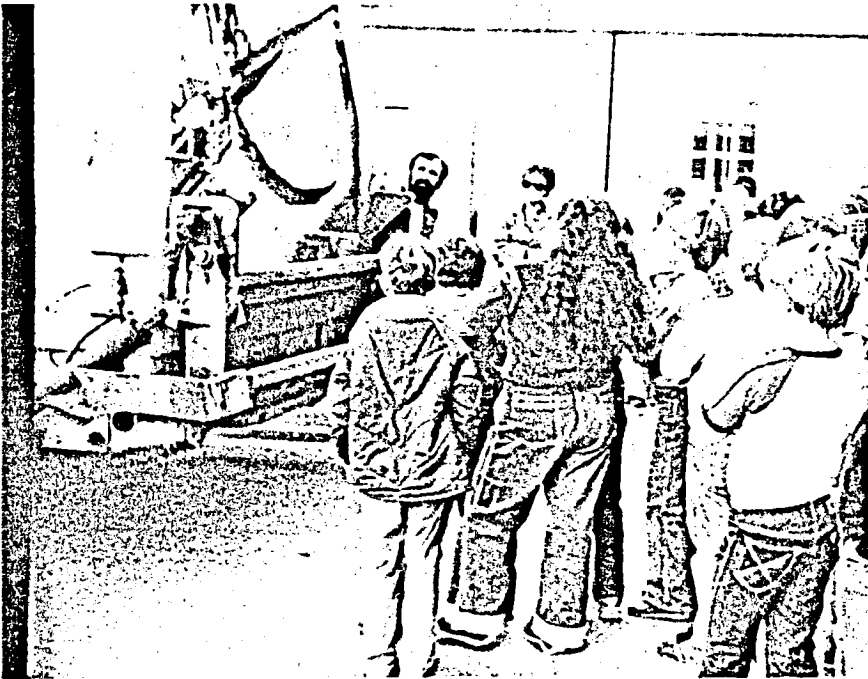
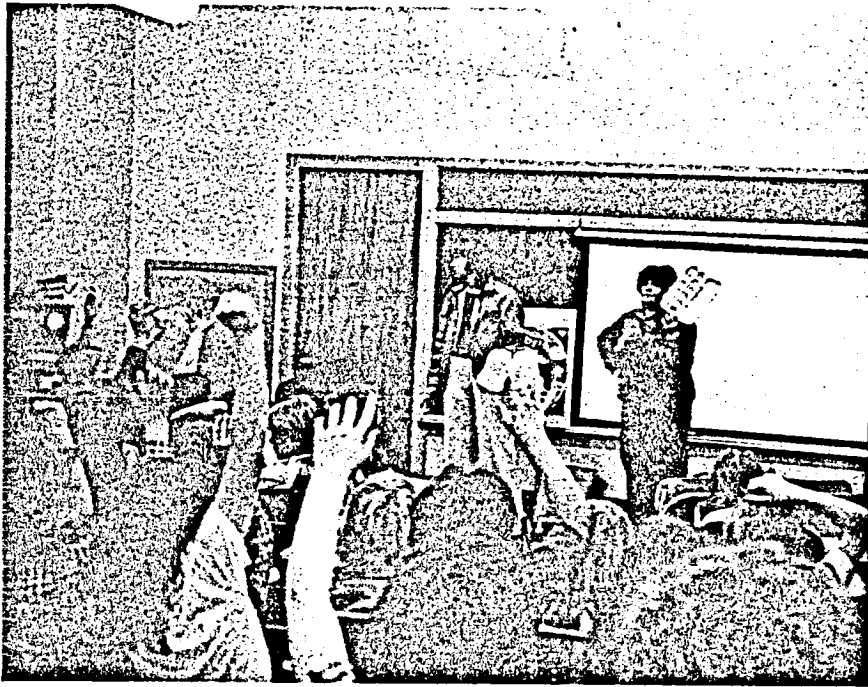


**SOUTHEAST RECYCLING  
SERVICE CORP.  
P.O. BOX 66067  
PORTLAND, OREGON 97266  
760-1898**

#13.

#17



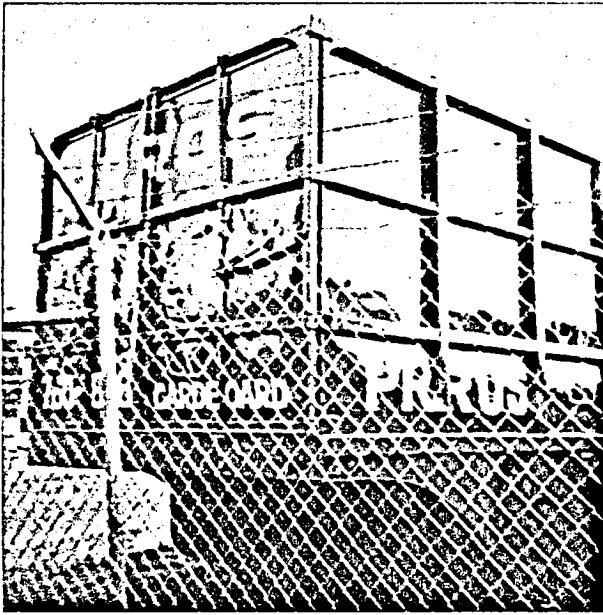




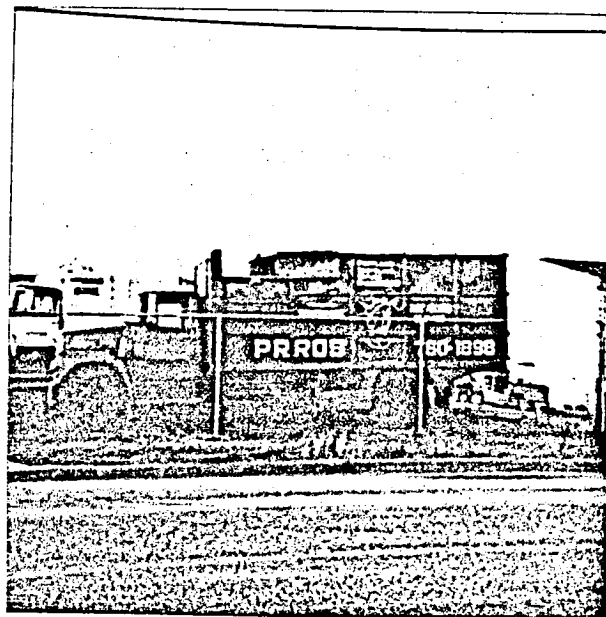


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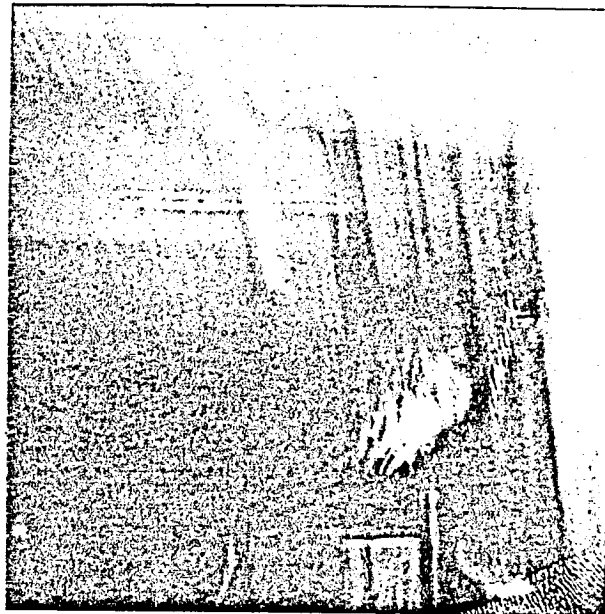


F 16



#16

#16.



RECYCLING RIG

## SOUTHEAST RECYCLING SERVICE, INC.

## TONNAGE REPORT

1981

MONTH	NEWSPAPERS (LBS)	GLASS (LBS)	TIN (LBS)	OIL (GAL)	ALUMINUM (LBS)	CARDBOARD (LBS)
JANUARY	15,120	2,820				44,310
FEBRUARY	32,480		18,760			56,660
MARCH	16,340		18,820			46,360
APRIL	103,960	45,480		330		48,590
MAY	52,732					56,020
JUNE	63,940	34,900	14,820			57,620
JULY	59,880	45,180		330		54,460
AUGUST	72,480	45,180				71,200
SEPTEMBER	81,940	20,640		230	220	81,970
OCTOBER	79,180	19,080	16,220			82,180
NOVEMBER	57,730	18,280		**		61,800
DECEMBER	73,460	19,140		240		82,260
TOTAL	709,242	250,700	68,620	1130	220	743,430

FOR WHAT ITS WORTH -- SFRS DISTRIBUTED 10,000  
COLORBOOKS PROMOTING CURBSIDE RECYCLING TO THE  
AREA GRADE SCHOOLS IN DECEMBER.

FORMERLY  
SOUTHEAST RECYCLING SERVICE, CORP.

TONNAGE REPORT

1982

MONTH	NEWSPAPERS (LBS)	GLASS (LBS)	TIN (LBS)	OIL (GAL)	ALUMINUM (LBS)	CARDBOARD (LBS)
JANUARY	63,680		17,280			78,860
FEBRUARY	60,500	49,660				68,640
MARCH	68,220	16,960	17,860	250		81,520
APRIL	89,160	18,680		250	300	107,240
MAY						
JUNE						
JULY						
AUGUST						
SEPTEMBER						
OCTOBER						
NOVEMBER						
DECEMBER						
TOTAL						

APRIL, 1982

WE ARE NOW PORTLAND RECYCLING REFUSE OPERATORS, INC. OR, RECYCLE WITH THE PRROS

WE DID SCHOOL DEMONSTRATIONS AT ARLETA GRADE SCHOOL IN CONJUNCTION WITH METRO'S SLIDE SHOW, AND A DEMONSTRATION AT REDLAND SCHOOL IN OREGON CITY.

WE HAVE GIVEN PERMISSION FOR THE OREGON CITY AREA HAULERS TO USE OUR COLORBOOK AND "ANIMAL COLOR SHEET" FOR THEIR SCHOOL RECYCLING PROMOTION.

WE HAVE NEW MEMBERS, ADAM AND ADAM R. HAHN SANITARY SERVICE, L. L. SCHNELL, INC. AND DE MATTEO SANITARY WHICH MAKES 14 MEMBERS FOR THE PRROS

#

Smith And Hill Recycling Ltd

**SOUTHEAST RECYCLING SERVICE CORP**

Newspaper, Cardboard, Glass, Cans.  
Motor Oil, Appliance, Metals  
Monthly Pickup Residential Or Call.  
Daily Pickup Commercial Or Call.  
S.E. Drop Center 86th & S.E. Foster Rd.  
Call Your Lic. Garbageman First.  
Or Call—

760-1898  
If No Answer 235-6021

Southeast Recycling Service Corp 760-1898  
Southeast Refuse Service Inc.  
14680 SE Clatsop 761-9373

**UNITED RECYCLING CO**

We Buy Waste Paper, Corrugate,  
Newspaper, Computer Paper  
Call Us For Our High, High Rates!  
9237 SE Powell Bv 775-4392

United Recycling Co 9237 SE Powell Bv 775-4392  
West Coast Fibre Supply Inc.  
8446 SE Division 771-1092

**WEST COAST POLYMERS INC**

**PLASTIC RECYCLERS**  
Reprocessing & Grinding  
Of All Major Plastics  
We Buy Scrap-Regrind &  
Contaminated Virgin

3625 N Suttle Rd 286-9496

West Coast Recycling Co 245-8687

**YORK VICTOR S RECYCLING**

ALL TYPES OF PAPER  
LARGE COMMERCIAL ACCOUNTS  
Personalized Service

222-2895

Action—People let their fingers do  
the walking through the Yellow  
Pages.

NOW -- PORTLAND RECYCLING REFUSE OPERATORS, INC.

May 3, 1982

To the Metro Councilors --

The current user fee to help finance Metro's Solid Waste Reduction Budget is \$1.33 per ton; the staff proposal is for a 35¢ increase, Portland Recycling Team has proposed there be a 45¢ increase.

Portland Recycling Refuse OperatorS, Inc. (formerly Southeast Recycling Service) proposes a \$1.00 per ton increase.

The difference between the other proposals and ours is that we propose this increase be charged to haulers and general public not involved in recycling.

We propose that anyone using Metro area landfills must turn in a monthly tonnage report showing recyclable material marketed. These users would not pay the proposed increase.

We feel this system is the most equitable and the surest method of implementing Metro's solid waste reduction plan.

We also propose Metro instigate a "non-user" fee to haulers taking material out of the Metro area. Metro's solid waste operating budget is dependent on the volume of garbage generated in this area, therefore, we feel Metro should come up with a solution to the problem of haulers taking garbage from this area.

As a suggestion, Metro could reinstate the monthly garbage disposal report showing disposal location of all tonnage generated within Metro's jurisdiction.

Sincerely,

PORTLAND RECYCLING  
REFUSE OPERATORS, INC.

  
Robert T. Freihof, Jr.  
President

cc: PASSO  
cc: Mult. Cty. Haulers  
cc: Clack. Cty. Haulers  
cc: Wash. Cty. Haulers  
cc: Portland Area OSSI Rep.  
cc: Rick Gustafson  
cc: AOR Chairman

#20:

ATTACHMENT #21 -- Representative comments from Metro staffers --

When we have approached the Metro councilors with our problems or ideas we have continually been shuttled to staff.

Repeatedly we have received as answers remarks such as following:

DAN LA GRAND -- told us the Metro people are interested in professionalism only in their approach to the public. He feels our "grass roots" approach doesn't give "more bang for the buck".

RICHARD HERTZBERG -- has told us repeatedly, "I don't have the time for for it." "They have to get along with me (referring to the haulers) not me with them."

Appointments made with this man have been broken without notification and when you hire someone to work your spot so you can keep an appointment this does not set too well.

We thought, at one time, that we were making real progress in communications. Mr. Hertzberg asked the hauler/recyclers for promotion ideas. When submitted, he rejected them outright, saying, "This isn't what I wanted at all, I just wanted a couple of ideas".

In line with this same promotion campaign, when we attempted to interest them in investigating the possibilities of this type of promotion, we were told that it was too expensive and not professional. We had the cost figures to show but they were not interested. The end result was \$15,000.00 spent for "more bang for the buck", where we feel this money could have been spent on educating the public on why and how to recycle.

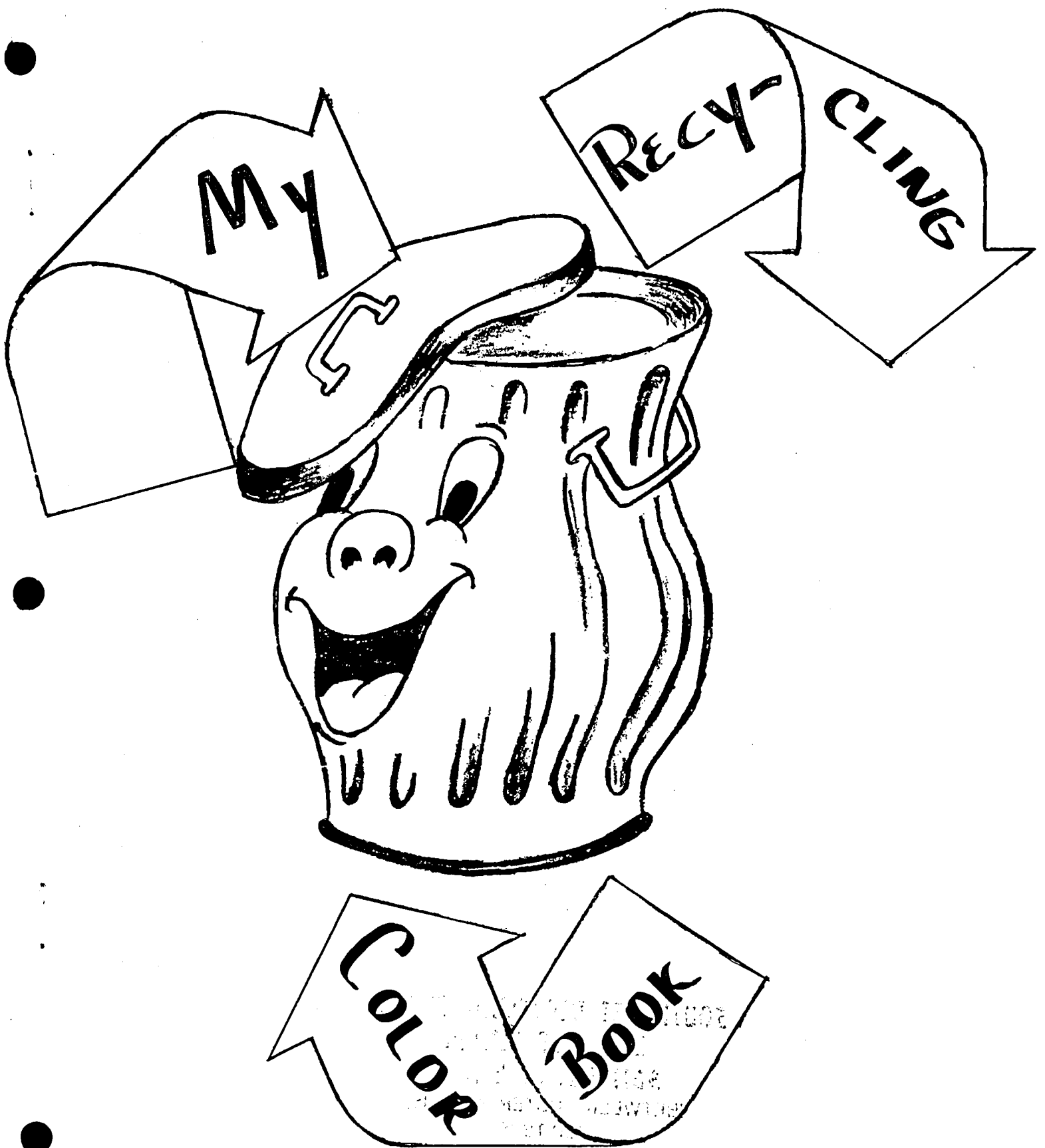
NORM WEITING -- His answer to everything is, "I'm only here temporarily".

JUDY ELLMERS -- has tried to combat the frustrations of this collective negativism. This lady fights an ongoing uphill battle.

GUS RIVERA -- "I'm willing to help, but my time is short. While I'm here my time is yours. What can I do?" We think he means it.

We re-ask this question of you -- where are we suppose to go to receive the help we need from Metro to retain our livelihood and move forward with your solid waste reduction?





Southeast Recycling Service Corp. is a cooperative effort of the following garbage companies:

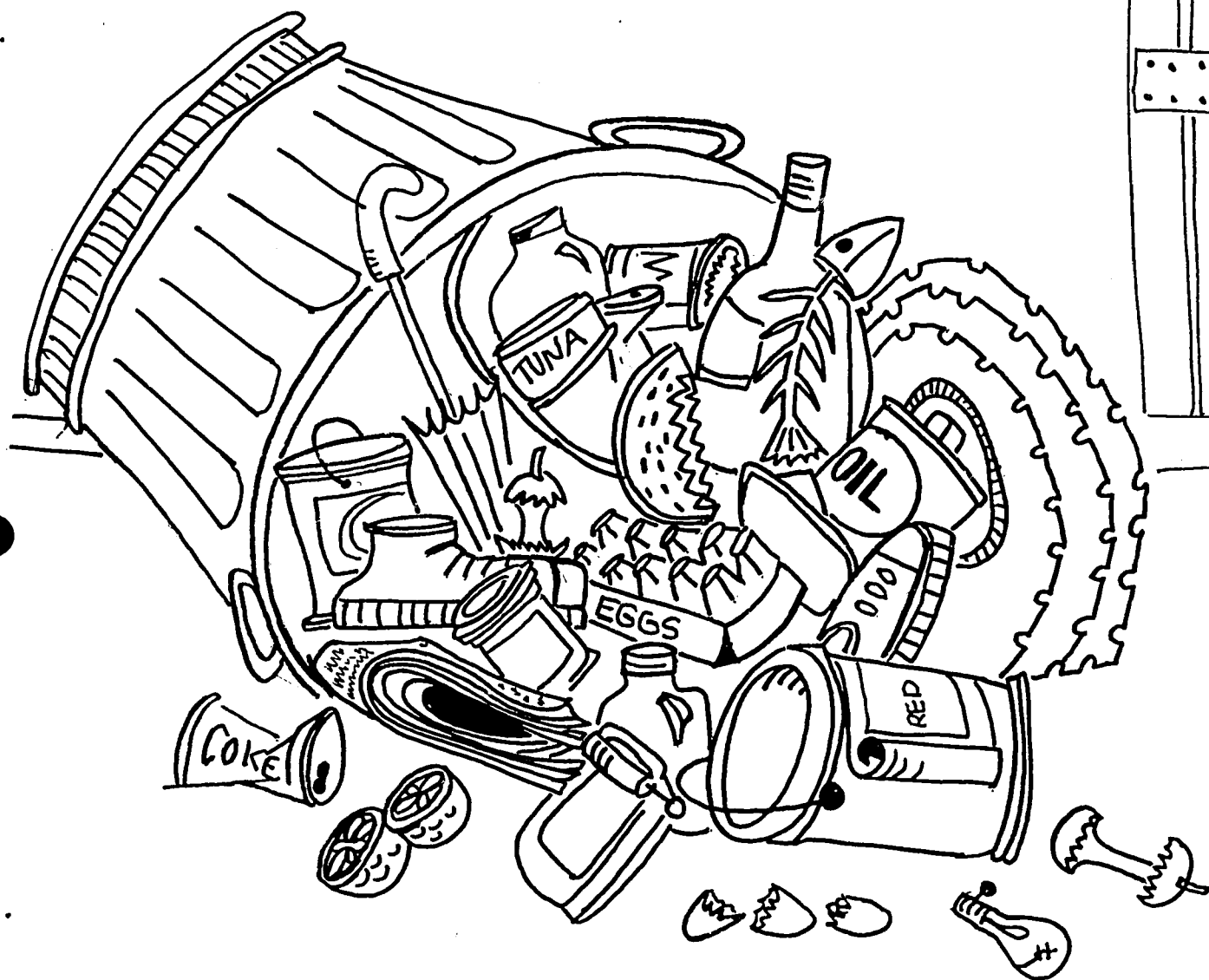
Al & Ed's Garbage Collection.....	760-1132
Cancilla and Son, Inc.....	658-5721
City Sanitary Service.....	760-2412
Daisy Sanitary Service.....	246-6416
Garbage George, Inc.....	760-1132
Gaylen Kiltow Sanitary Service.....	281-4604
George Findling Sanitary Service.....	760-1132
Moreland Sanitary Service.....	665-2316
Ralph Wooten Sanitary Service.....	246-5391
Ron Amato Sanitary Service.....	775-3997
Southeast Refuse Service.....	761-9373
Virell's Mt. Tabor Disposal, Inc.....	775-7330

This colorbook is the property of Southeast Recycling Service, Corp., and cannot be duplicated without their written consent.

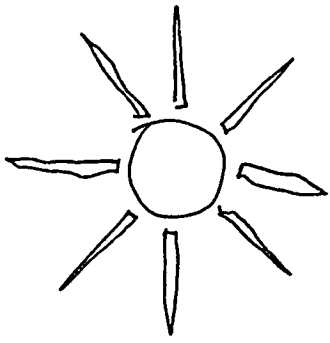
Printed on recycled paper.

**SOUTHEAST RECYCLING SERVICE**  
**DROP-OFF CENTER**  
**5611 S.E. 86th AVE.**  
(BETWEEN FOSTER & ELLIS)  
760-1898

A line drawing of a fence. It features several vertical slats of varying heights, some with pointed tops. A horizontal rail runs across the middle, decorated with a series of small dots. The drawing is simple and appears to be a child's sketch.



Do you know what recycling means?

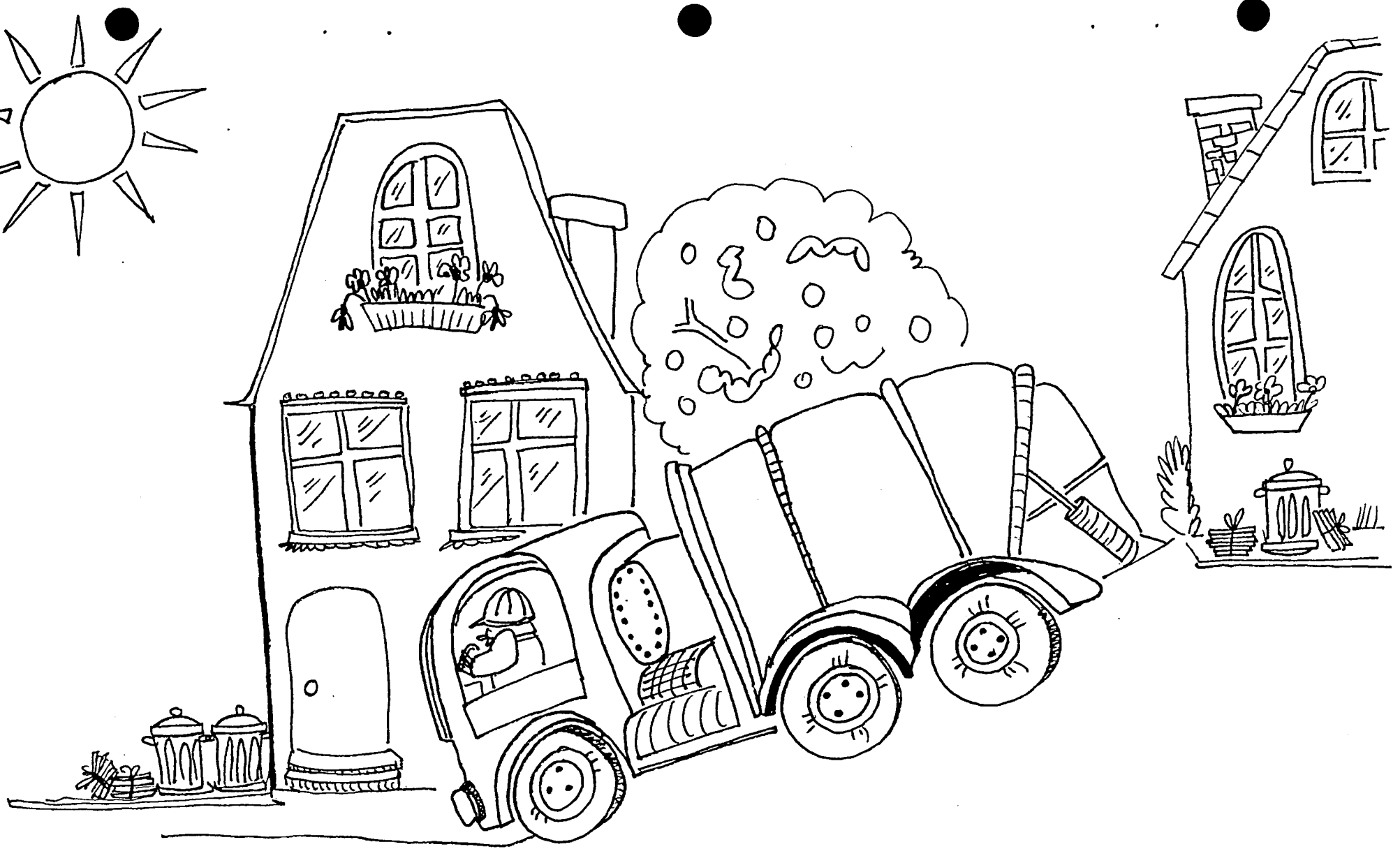


List the items made from  
trees and how many  
can be recycled?



Recycling means  
re-using things to  
save energy,  
landfills and our  
natural resources.

What day does your  
garbageman  
come to your house?



Your garbageman comes to your house each week to pick up your garbage.

What items are  
picked up for  
recycling?

How should they  
be prepared?



He comes to your house one day  
a month to pick up your  
recyclables.





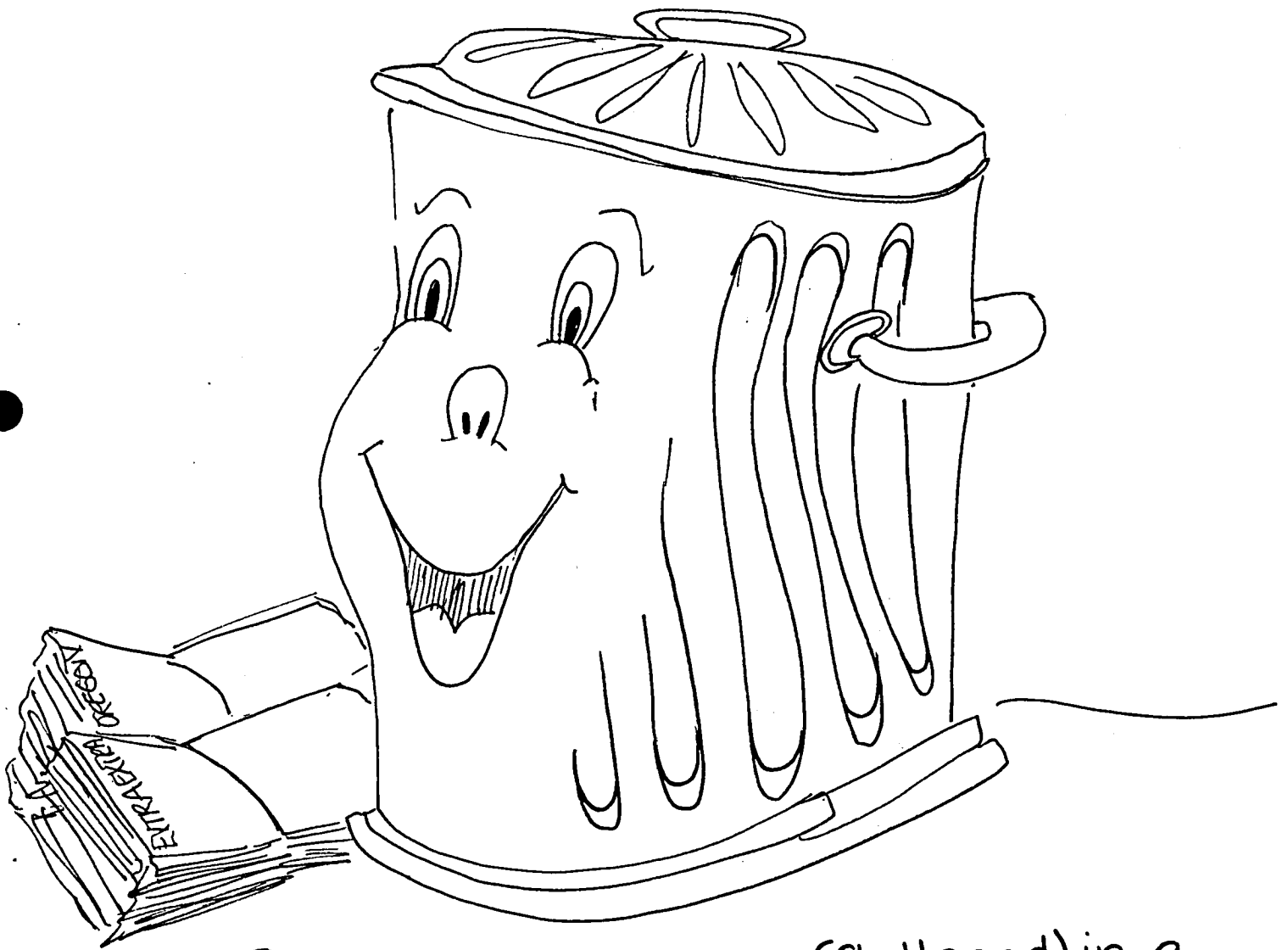
You can make your garbage can happy if you will take the time to pull the recyclables out!

Look for this sticker on your can!

---

**Bundled NEWSPAPERS**  
**LEFT NEXT TO GARBAGE CAN WEEKLY,**  
**Will Be RECYCLED!**

---

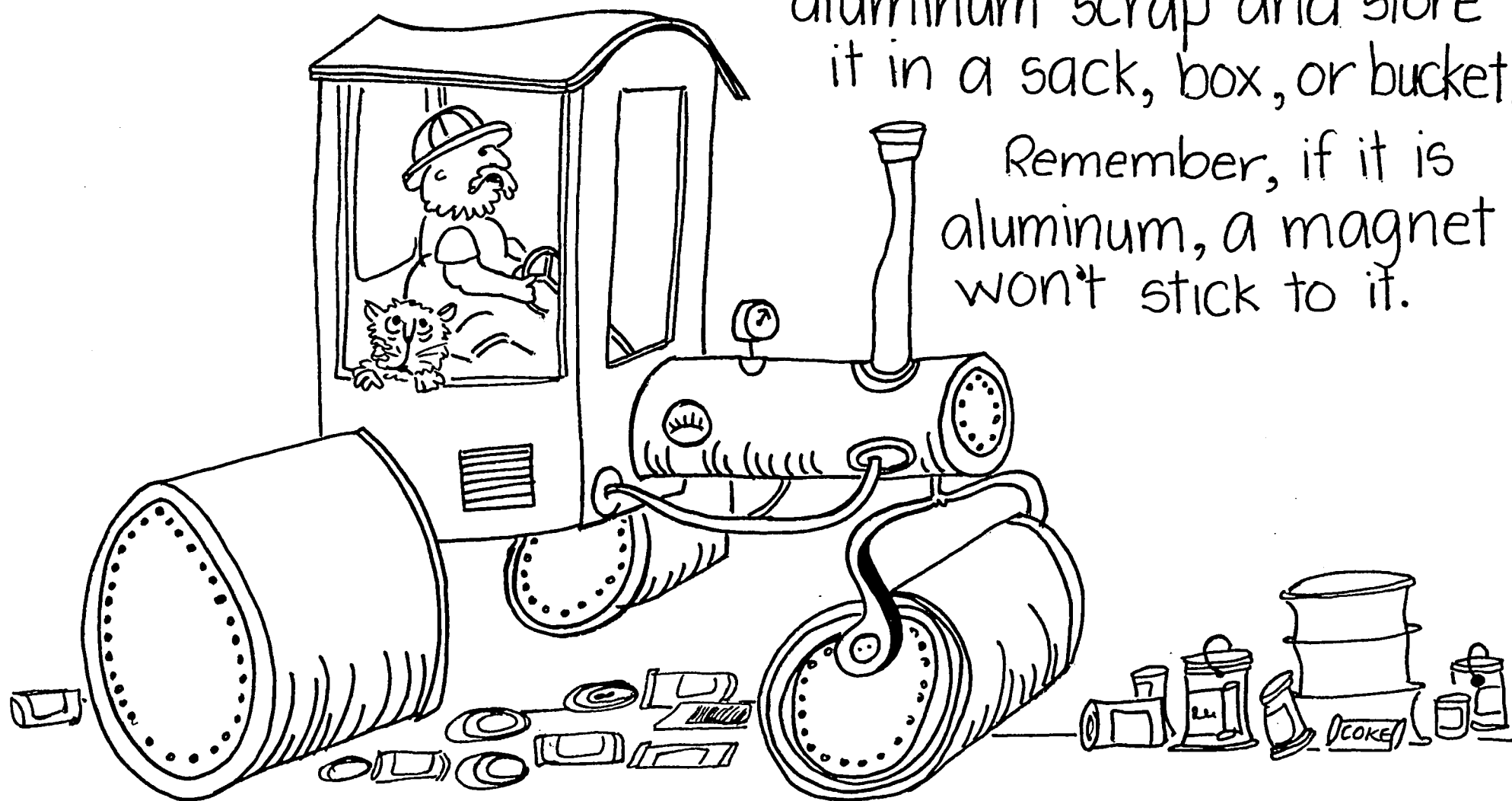


Put your newspapers (flattened) in a grocery bag and when it is full, put it beside your garbage can the night before pick up day. Your garbage man will take them for recycling.

List aluminum items  
you can find at home.

Rinse and flatten your  
aluminum scrap and store  
it in a sack, box, or bucket.

Remember, if it is  
aluminum, a magnet  
won't stick to it.

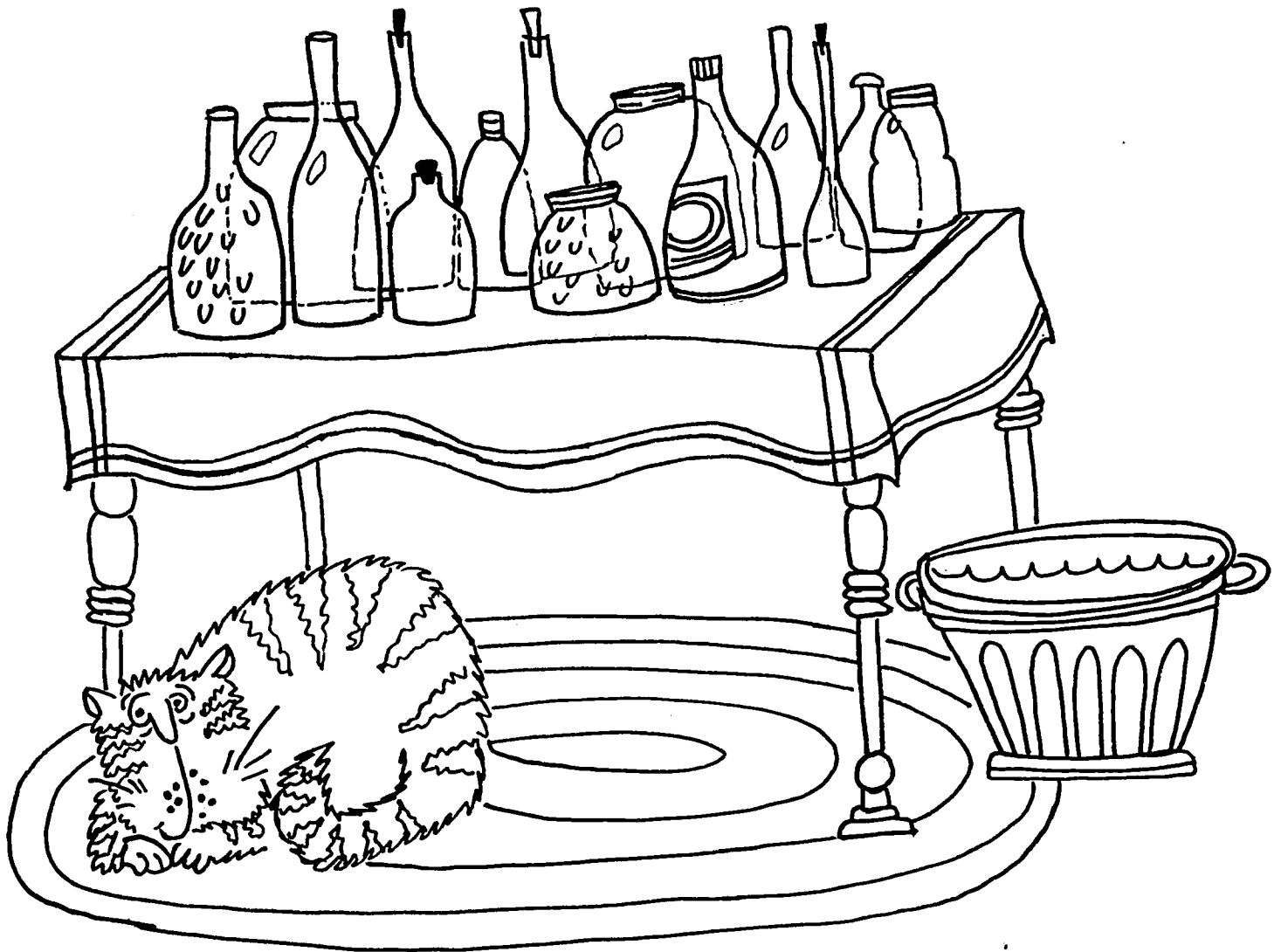


How many colors of glass  
can be recycled?

List the colors and the  
items.

Separate your glass by color, rinse and remove the lids. Storage for them could be an onion sack, a box, or a bucket.

Don't break the glass.



Can you recycle cans that  
are round on the bottom?

How about aerosol cans?

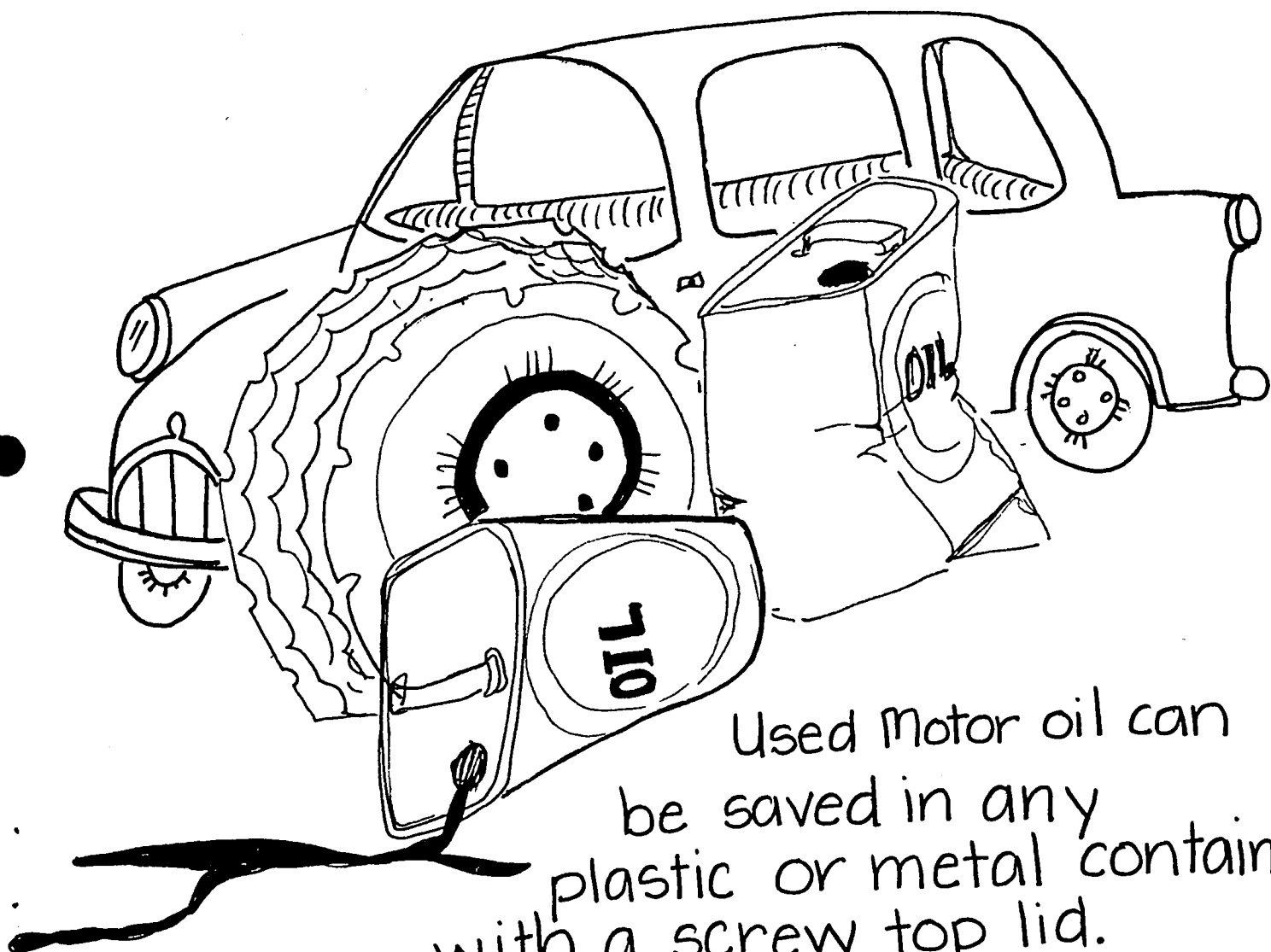


Remove the labels from tin cans, rinse them, cut out the tops and bottoms and flatten them.

Store them separate from the aluminum you have collected.



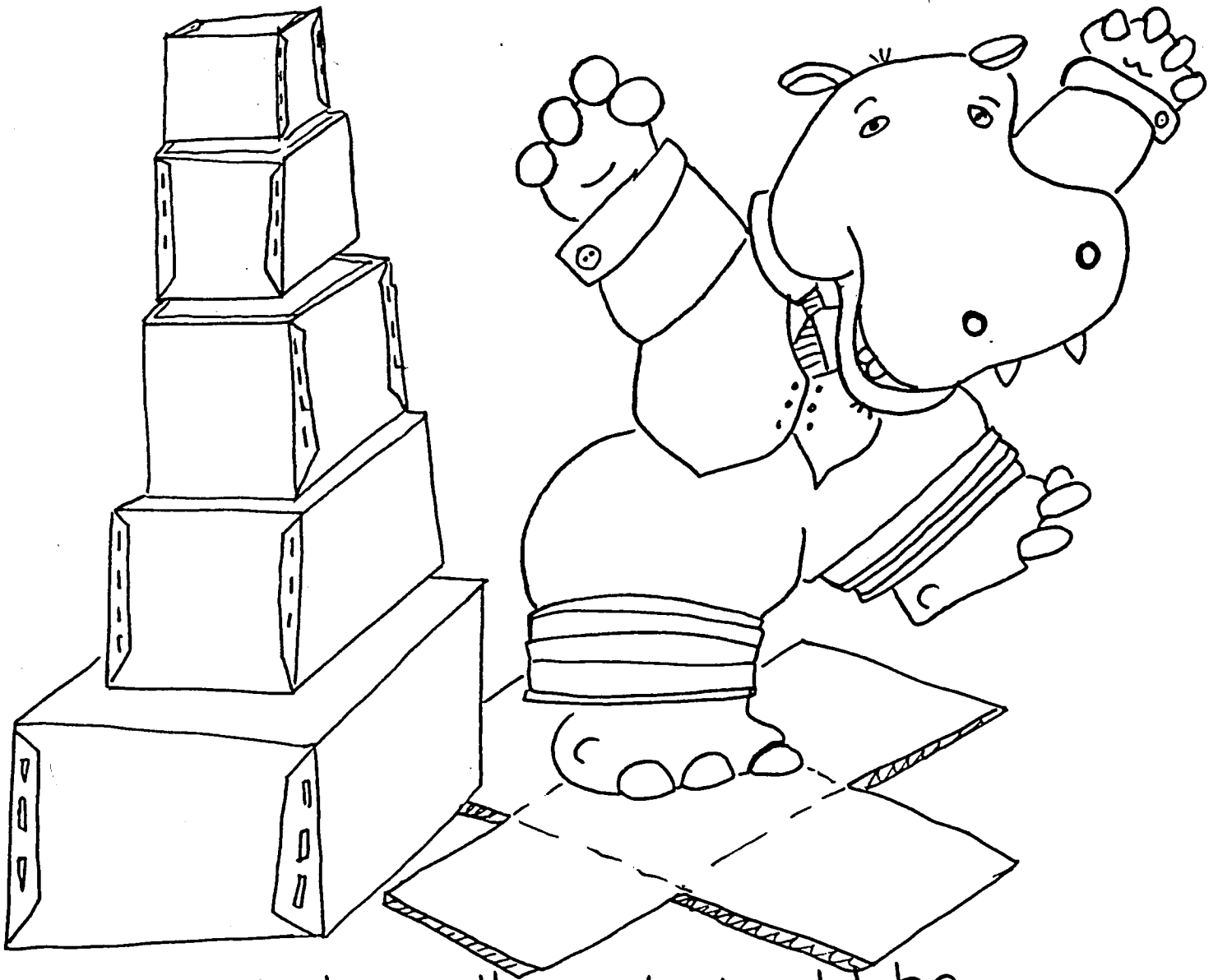
What happens when  
motor oil is put in  
storm drains, or on the  
ground?



Used motor oil can  
be saved in any  
plastic or metal container  
with a screw top lid.

We cannot return your container  
but we have lots of them if you  
need some.

# What is corrugated cardboard?



Corrugated cardboard should be flattened and tied into easy to handle bundles.

Call Southeast Recycling Service  
760-1898

or your garbage man to  
find out who recycles in  
your neighborhood.

Write the name here \_\_\_\_\_.

Mark on this calendar what  
day \_\_\_\_\_ and what time \_\_\_\_\_  
your recyclables have to be on  
the curb.

Cut this page out  
of your book and hang  
it on your refrigerator  
so you won't forget!

JANUARY	MAY	SEPTEMBER
SMTWTFS	SMTWTFS	SMTWTFS
3 4 5 6 7 8 9	2 3 4 5 6 7 8	5 6 7 8 9 10 11
10 11 12 13 14 15 16	9 10 11 12 13 14 15	12 13 14 15 16 17 18
17 18 19 20 21 22 23	16 17 18 19 20 21 22	19 20 21 22 23 24 25
24 25 26 27 28 29 30	23 24 25 26 27 28 29	26 27 28 29 30
31	30 31	
FEBRUARY	JUNE	OCTOBER
SMTWTFS	SMTWTFS	SMTWTFS
1 2 3 4 5 6	6 7 8 9 10 11	3 4 5 6 7 8 9
7 8 9 10 11 12 13	12 13 14 15 16 17	10 11 12 13 14 15 16
14 15 16 17 18 19 20	13 14 15 16 17 18 19	17 18 19 20 21 22 23
21 22 23 24 25 26 27	20 21 22 23 24 25 26	24 25 26 27 28 29 30
28	27 28 29 30	31
MARCH	JULY	NOVEMBER
SMTWTFS	SMTWTFS	SMTWTFS
1 2 3 4 5 6	4 5 6 7 8 9 10	1 2 3 4 5 6
7 8 9 10 11 12 13	11 12 13 14 15 16 17	7 8 9 10 11 12 13
14 15 16 17 18 19 20	18 19 20 21 22 23 24	14 15 16 17 18 19 20
21 22 23 24 25 26 27	25 26 27 28 29 30 31	21 22 23 24 25 26 27
28 29 30 31		28 29 30
APRIL	AUGUST	DECEMBER
SMTWTFS	SMTWTFS	SMTWTFS
4 5 6 7 8 9 10	1 2 3 4 5 6 7	5 6 7 8 9 10 11
11 12 13 14 15 16 17	8 9 10 11 12 13 14	12 13 14 15 16 17 18
18 19 20 21 22 23 24	15 16 17 18 19 20 21	19 20 21 22 23 24 25
25 26 27 28 29 30	22 23 24 25 26 27 28	26 27 28 29 30 31

Recycling is a cooperative effort!

## A N S W E R S

- PAGE 1. AT LEAST TEN.
- PAGE 2. PAPER, BARK CHIPS, FUEL, LUMBER.
- PAPER IS THE MOST OBVIOUS, BUT OTHERS SUCH AS LUMBER CAN BE USED AGAIN AND AGAIN.
- PAGE 3. I DON'T KNOW, DO YOU?
- PAGE 4. GLASS, TIN, ALUMINUM, NEWSPAPER, USED MOTOR OIL AND CORRUGATED CARDBOARD.
- A. GLASS -- SHOULD BE RINSED, SORTED BY COLOR AND LIDS REMOVED. IF THE LIDS ARE METAL, PUT THEM IN WITH YOUR TIN.
  - B. TIN CANS -- MUSTBE RINSED, LABELS REMOVED, TOPS AND BOTTOMS REMOVED AND FLATTENED.
  - C. ALUMINUM SCRAP -- RINSE AND CRUSH, KEEP SEPARATE FROM TIN. IF AN ITEM IS ALUMINUM A MAGNET WILL NOT STICK TO IT.
  - D. MOTOR OIL -- HAS TO BE IN PLASTIC OR METAL CONTAINERS WITH SCREW TOP LIDS. THE CONTAINERS CANNOT BE RETURNED. ASK YOUR RECYCLER TO SAVE YOU SOME.
  - E. CORRUGATED CARDBOARD -- FLATTEN AND TIE IN EASY TO HANDLE BUNDLES.
  - F. NEWSPAPERS -- FLATTEN AND PLACE IN GROCERY BAGS OR TIE IN BUNDLES. PLACE NEXT TO YOUR GARBAGE CAN ON REGULAR GARBAGE PICK UP DAY, OR PUT ON THE CURB ONCE A MONTH WITH YOUR OTHER RECYCLABLES.
- PAGE 7. BEVERAGE CANS SHOULD BE RETURNED TO THE STORE FOR REFUND. OTHER ALUMINUM ITEMS ARE; TV DINNER TRAYS, ALUMINUM FOIL, SOME LIDS.
- PAGE 8. CLEAR - GREEN - BROWN
- CLEAR -- SALAD DRESSING, JAM, PEANUT BUTTER  
GREEN -- LEMON JUICE  
BROWN -- SYRUP, COOKING OIL
- PAGE 9. NO - NO
- PAGE 10. IT KILLS THE FISH AND PLANTS.
- PAGE 11. TWO PIECES OF PAPER WITH A WAVY PAPER SANDWICHED BETWEEN.

RECYCLING IS A COOPERATIVE  
EFFORT

# HAULER'S QUESTIONS, CONCERNS

## RHODES' ANSWERS (with a little bit of help from some friends)

1. Will Metro help us explain the rate raises to our customers?

YES. The budget contains money to print explanatory flyers that you may distribute, and our Public Information team will issue press releases. The rate change at St. John's and with the User fee are not definite. They, the concepts, figures, and policies, must be dissected by the Rate Committee and the Council. The effect of both raises on the consumer rates are as follows:

Residential	\$6 per month/1 can each week
	30 lbs 1.6% increase to 6.10
	40 lbs 2.3% increase to 6.14
Commercial	\$100 per load
	3.1 ton 5.2% increase to \$105.20
	4 ton 6.8% increase to \$106.80

This does NOT include change due to uniform rate decisions for CTCRC.

2. Part of the St. John's disposal fee and part of the user fee is used for debts. How do you figure what pays for what?

At St. John's the gate house improvements are site specific and are being paid for by disposal fee. The same MAY be true for transfer stations. The expansion, however, is a regional need listed in the Solid Waste Plan and is being repaid from user fees until waste begins entering new lift.

3. What are the Disposal and User fees designated for?

The disposal fees are the costs for getting rid of the garbage at that location. It includes contract costs, maintenance, gate house construction, fee collections, supervision, administration, cover, and other costs such as part of the Council which is General, but specific to that place. The User fees are for the implementation, administration and debt repayment for the Solid Waste Plan. This includes a cost allocation to the Metro General Fund for those services Solid Waste uses from the overall government.

4. What happened to the .50 per yard Portland added to the disposal fee for cover?

All of the money Portland collected came to Metro as a designated fund and is being used for final cover on completed lifts now. The .50 was dropped from the rate structure when Metro took over (see Rate Schedules) and has not been paid for the last year.

5. If an extension for St. John's is granted and a "final" section is re-opened, will the cover be saved and reused?

You bet'cha.


(other side, please)

6. The staff concept in Waste Reduction includes a team of Recyclers helping set criteria for future programs. Do we have a guarantee this will happen?

Not yet. I will propose a motion stating Council intent to create the advisory group of technical people to recommend structure and criteria for the Recycling program.

7. How are the cost allocations decided?

The specific allocations have not yet been printed, but the formulas include documented time and number usage for those services that can be counted (printing machine) and time estimates for personnel. Please check with Metro to get the specifics.

  
Jane Rhodes, Councilor  
District 6

P.S. Thanks for your interest. You're doing a great job!



\*\*Who I am: Marilyn Pitts, a social studies teacher at Parkrose High School and the advisor for the Environmental Action Club for the last 8 years.

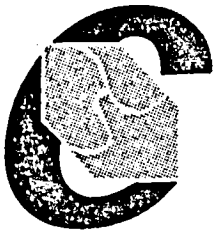
\*\*Metro's involvement with the E.A.C. since we became associated with Cloudburst:  
13.86 plus 81.46

\*\*Since the value of recycling finite resources is not even debatable, the key question, from my standpoint, seems to be "why should Metro support the recycling projects?"

Here are some reasons:

- 1) We are saving tons every month:  
An average month for Parkrose = 3 tons glass  
(in 3 hours) 1 ton tin & aluminum  
5 tons newspaper  
1/2 ton kraft
- 2) No curbside pickup is available in Parkrose. We are the key recycling facility for this area.
- 3) We're helping develop healthy habits and attitudes within the community about our finite resources.
- 4) The students at PHS are able to take an active role in saving resources. (That involvement can carry over into their adult years.)
- 5) The money from recycling enables the EAC to do a variety of things, including: eat lunch following recycling, take fun and educational trips (hikes, bike trips, whale watching, tours of Owens-Illinois, PRT, and the Columbia Sewage Treatment Plant), donations to other environmental groups (OEC, Sierra Club, Greenpeace, the National Wildlife Federation, and others), and a \$100.00 scholarship to the club member who contributed the most during the year.
- 6) Recycling is not yet a consistently profitable business. So, government needs to step in with incentives and monetary support at this time.





**CRRILO**

**Columbia River Region Inter-League Organization  
of the  
LEAGUE OF WOMEN VOTERS**

45210 S.E. Coalman Rd., Sandy, OR 97055 (503) 668-4314

May 3, 1982

Members of the Metropolitan Service District Council:

Subject: Waste Reduction Budget

The Columbia River Region Inter-League Organization of the League of Women Voters (CRRILO) has concerns about Metro's proposed budget for waste reduction.

The League believes a good solid waste management plan should be environmentally sound and, to conserve resources, should provide for maximum recycling. We think the Metro budget lacks commitment to maximum recycling. We view Metro's waste reduction budget, essentially the same as last year's, a maintenance budget. It is our understanding that, if revenue bonds for the energy facility are not sold, components of the recycling support program will be eliminated, bringing the waste reduction budget down to \$178,000.

We know of other communities which have achieved 25-30% reduction in solid waste through recycling programs. If the goal in Metro's 1981 Waste Reduction Plan is to recover one-third of solid waste through recycling by 1985, then this goal can be achieved only if an all-out effort is made now.

Therefore, we encourage the following methods for injecting a region-wide, workable recycling program into the Metro budget:

- (1) Promote and support the type of curbside collection program now in operation in Lake Oswego.
- (2) Develop a financing system to support recycling through
  - (a) a diversion credit system or (b) a differential rate system with a base rate at the landfill and a surcharge for those haulers who do not operate a certified recycling program. Either of these systems would provide incentives for haulers to recycle and would provide funds to support recycling. Recyclers save Metro and all the citizens the expense of replacement landfill facilities and should be reimbursed for this service.

Members of the Metropolitan Service District Council  
May 3, 1982  
Page 2

- (3) Develop criteria for Metro grants, on a one-time basis to communities or private companies for implementing curbside recycling.
- (4) Encourage through financial incentives the continuation of a WETA-like waste exchange program which reduces industrial waste. With such a program, "One business's waste can often be another business's raw material."
- (5) Expand the current promotion/education component of recycling to a regional level which will create a region-wide understanding and demand for recycling.
- (6) Reset staff priorities to emphasize "outreach" and to increase recycling demand among communities of the region.

In summary, we feel Metro's budget should evidence greater commitment to encouraging recycling in order to move toward your waste reduction goal and developing a financing system to support recycling.

Thank you for your consideration,



Beth Blunt, President  
CRRIO League of Women Voters

cc: Member League Presidents

To Metro Council

From Jane Rhodes

I will ask the Services Committee at the May 11 meeting to set a schedule to

1. Recommend a Metro policy for Waste Reduction through Recycling and determine an implementation strategy
2. Review and update the Solid Waste Management Plan and the FIP, including funding restrictions and commitments
3. Review and update zoo programs and priorities with the realities of a zoo vote approaching.

Sincerely,

A handwritten signature in cursive script, appearing to read "Jane", written in dark ink.

# PASSO

P. O. Box 66193 Portland, Oregon 97266

May 6, 1982

To the Metro Councilors:

Portland Association of Sanitary Service Operators would like to issue a statement concerning their stand on the proposed Metro Solid Waste Budget for '82-'83.

We feel that any increases would put an added burden on the public and the haulers. The economic structure of today call for reductions in budgets not increases.

The association would like to see Metro look for alternative avenues for providing income for the general fund. Waste Reduction and educating the public in the field of recycling should be Metros prime consideration.

PASSO is against grants. We feel these areas should be covered by private industry rather than encouraging an unexperienced person to apply for free monies to start a business he knows nothing about. A true business person could accomplish what the grant funds are intended to accomplish, with no public grant monies!

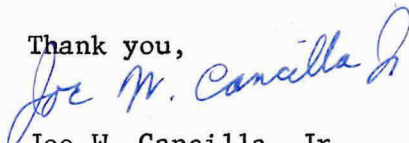
We also feel that in making plans for and concerning the Solid Waste Industry, the EXPERTS, the PROFESSIONALS, should be consulted meaning.....

THE REFUSE HAULER !!!

These men have been doing this job for over 100 years in the Portland area. Our expertise outweighs a consultants opinion in any Solid Waste consideration. Most consultants are located in other geographic locations and what applies in their areas do not necessarily apply in the Portland, Tri-County area.

Before any final decision is made concerning the '82-'83 budget, we hope Metro seriously considers what impact this budget will have on the public as wage earners, homeowners, small businesses, voters, tax payers, and consumers.

Thank you,

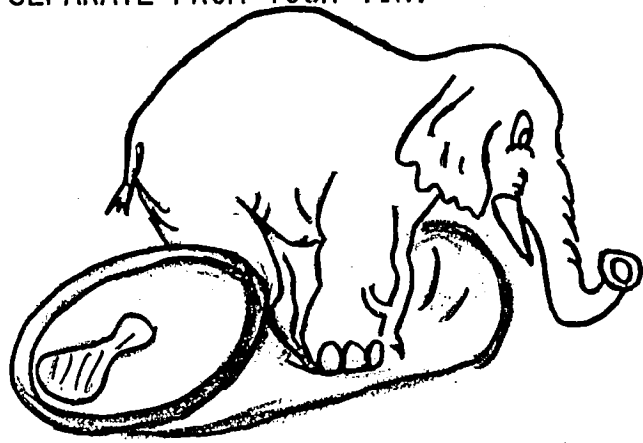


Joe W. Cancilla, Jr.  
President

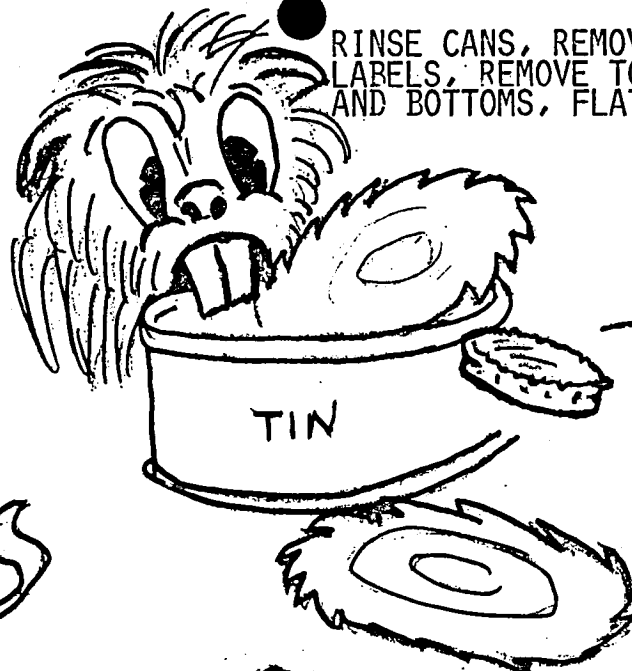


Portland Association of Sanitary Service Operators

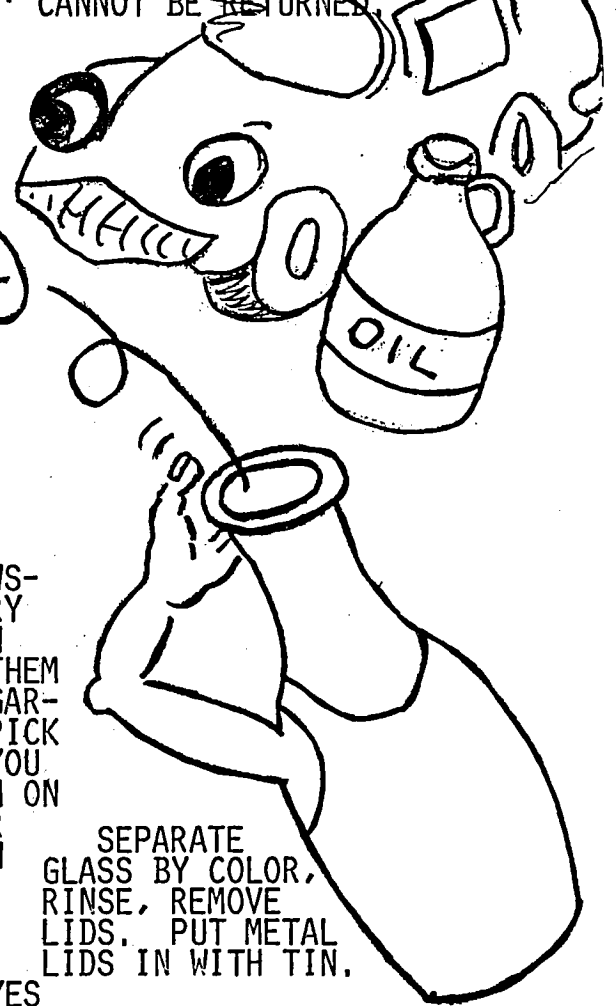
RINSE ALUMINUM AND CRUSH, STORE  
SEPARATE FROM YOUR TIN.



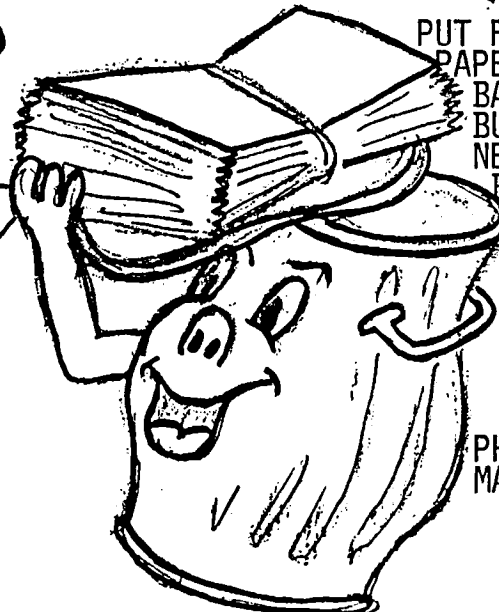
RINSE CANS, REMOVE  
LABELS, REMOVE TOPS  
AND BOTTOMS, FLATTEN.



USED MOTOR OIL MUST BE IN  
PLASTIC OR METAL CONTAINERS  
WITH SCREW TOP LIDS -- THEY  
CANNOT BE RETURNED.



PUT FLATTENED NEWS-  
PAPERS IN GROCERY  
BAGS OR TIE IN  
BUNDLES, PUT THEM  
NEXT TO YOUR GAR-  
BAGE CAN ON PICK  
UP DAY, OR YOU  
CAN PUT THEM ON  
THE CURB FOR  
ONCE A MONTH  
PICK UP.



FLATTEN CORRUGATED CARDBOARD AND  
TIE IN EASY TO HANDLE BUNDLES.

PLACE RECYCLABLES IN SEPARATE  
CONTAINERS AT THE CURB ON YOUR  
REGULAR RECYCLING PICK UP DAY!

PHONE BOOKS, YES  
MAGAZINES, NO

SEPARATE  
GLASS BY COLOR,  
RINSE, REMOVE  
LIDS. PUT METAL  
LIDS IN WITH TIN.

24 HOUR MULTI-MATERIAL DROP-OFF  
CENTER LOCATED AT 5611 SE 86TH ST.  
(BETWEEN FOSTER AND ELLIS STREETS)

WE ALSO HAVE A PROGRAM FOR  
APARTMENTS, COMMERCIAL AND  
INDUSTRIAL BUSINESSES.

RECYCLING IS A COOPERATIVE EFFORT !!!

FOR MORE INFORMATION, CALL 760-1898 SOUTHEAST RECYCLING SVC.