

## **MINUTES OF THE METRO COUNCIL WORK SESSION MEETING**

Tuesday, April 15, 2008  
Metro Council Chamber

Councilors Present: David Bragdon (Council President), Councilor Harrington, Councilor Park, Councilor Collette, Councilor Burkholder, Councilor Liberty, Councilor Hosticka

Councilors Absent:

Council President Bragdon convened the Metro Council Work Session Meeting at 2:03 p.m.

### **1. DISCUSSION OF AGENDA FOR COUNCIL REGULAR MEETING, APRIL 17, 2008/ADMINISTRATIVE/CHIEF OPERATING OFFICER COMMUNICATIONS**

Council President Bragdon reviewed the April 17, 2008 Metro Council agenda.

Michael Jordan, COO, announced he would be speaking to the Central Oregon City Club on Thursday regarding regional government. He would be taking maps representing that their region may be larger and more interconnected than once thought.

The Mayor of Bend told Councilor Burkholder the Bend area would have a population of over 500,000 in 20 years.

Mr. Jordan welcomed Council and staff to the first budget meetings. He drew Council's attention to the white board, which listed dollar amounts for the proposed budget amendments, passed out a descriptive list of proposals (see attachments). A management response would be provided by the COO's office.

Mr. Jordan noted that the performance measure component of the budget was a work in progress and addressed high-level community measures, which had been reframed into six sustainability goals.

### **2. INTRODUCTION AND DELIBERATION OF PROPOSED FY 2008-09 BUDGET**

Mr. Jordan noted that questions submitted by Councilors, and subsequent answers, were in the meeting packet. Staff members were in the audience to answer questions from Councilors on the budget. Mr. Jordan opened the floor for questions.

President Bragdon asked about the cut in funding for the internship program at the Open Meadows School. Ruth Scott, Human Resources (HR) Director, responded to his concerns. She said this would be seen as a temporary redeployment of HR staff to other projects, including extension planning, implementing strategies that emerged as a result of an employee survey, and a rather large program training initiative. She envisioned it returning in FY 09-10.

Mr. Jordan said Metro did a number of services for young people that were labor intensive for HR staff. The \$20,000 that would be cut came directly from the internship program. It provided coaching, counseling, and teambuilding for special-needs youth, and also dealt with transportation issues and interactions between and among youth.

Councilor Burkholder discussed intern supervision. This was for youth who might want a government career, and was functioning as a social service for them, and thus was more than just an intern program. The second year was more successful for the program, although transportation to the native plant nursery raised a number of challenges. Feedback from the Open Meadow staff was very positive. Michael Jordan pointed out that if the Council was to reinstate the Open Meadow program, Ms. Scott would be involved in funding strategies. Councilor Burkholder talked about the connection between the program and Metro's sustainability and equity program. Ms. Scott responded to Councilor Burkholder that the Zoo's good work with disadvantaged youth made it easier to halt this program one year. Councilor Burkholder stated that the amount of money did not necessarily show how important they were; a different way to represent program success needed identified rather than identifying only how much it cost. Councilor Liberty passed out a sheet showing spending categories, time allocations, and priorities.

Councilor Burkholder asked about the Metropolitan Exposition and Recreation Commission (MERC) and its system. Councilor Burkholder brought up a chart that talked about objectives and effort, and wondered how the importance of each goal was measured. Mr. Jordan said there were ways to improve dialogue to council on efforts made on a day-to-day basis. Councilor Burkholder wondered why Urban and Rural Reserves showed fiscal activity of over a million dollars for four years. Andy Cotugno, Planning Director, answered his question, and noted the budget was being fine tuned. Councilor Burkholder stated his desire the budget be sized, and not merely extrapolated.

Mr. Jordan called Urban Reserves a project, not a program. What ongoing effort would look like had yet to be developed, but that it was not appropriate that the current level of funding would continue. Councilor Burkholder wanted to be sure it was not thought that the Urban Reserve would just go on forever. Answers to all questions would be completed and passed out.

President Bragdon asked what was spent on the Regional Solid Waste and Management Plan (RSWMP) and whether additional funds would be spent. Councilor Park was interested in total cost, not just Metro. Mr. Jordan noted it would take time to get more data.

Councilor Burkholder asked about the assumption that solid waste services, especially regulatory oversight, would continue to rise over time. Mike Hoglund, Solid Waste and Recycling director, said Solid Waste and Recycling (SWR) was doing a strategic plan update during the summer, reexamining the mission, goals and objectives.

Councilor Liberty asked about MERC. David Woolson, CEO MERC, said that at a February Columbia River Crossing meeting that included City of Portland planning and transportation staff, a reroute of Marine Drive had been explored that could impact Expo properties. Councilor Liberty asked whether moving Oregon Convention Center (OCC) events to Expo was part of this. If the headquarters hotel project goes through, and large conventions begin coming to Portland, some smaller consumer shows will go to Expo. The relationship between OCC and Expo logistics were discussed.

Councilor Burkholder wanted to make sure that all opportunities lead to the best outcome for Metro and the region; that Councilors did not lose anything without gaining appropriately. President Bragdon said that staying aware of the process was important, and that some small amount of resources might be allocated to do this. Mr. Woolson said this was being explored, and that the whole situation was immensely complex.

## **DISCUSSION AND DELIBERATION OF PROPOSED BUDGET AND BUDGET PROPOSALS**

Councilors assigned dollar amounts for budget amendment proposals. Councilor Burkholder introduced his Proposal for Budget Amendment #1, "Convening Regional Partners to Create a Regional Climate Change Action Plan" and some ways that the funds might be applied.

Councilor Harrington asked for a more researched estimate for proposal, and Mr. Jordan said that would be provided. Councilor Collette also questioned the amount; she felt that it could be short for all the work that would be needed.

Councilor Hosticka commented on the process; he asked what it was Council would like to have happen. He suggested that Councilors figure this specifically and give staff direction. Mr. Jordan suggested early involvement in the process.

Councilor Liberty discussed performance measures and goals, and whether Metro could change the behaviors to meet them. A statement how we could do it was needed, but we still needed to do it. The COO's office would be examining the need for high-level political engagement. This would probably need a placeholder in a contingency, and when a solid plan was set, money would be released. Councilor Liberty asked about reuse of material, and was interested in hearing more.

Councilor Park talked about Metro's role, recognizing that Metro would need some additional help. A stakeholder's summit in the summer might be in order to help define Metro's role. Councilor Collette saw the first phase as a data search and gap analysis, and that strategies would be set when holes became evident. Councilor Burkholder stated the numbers this would require could not yet be known. Mr. Jordan stated that there would certainly be partners in the process. He saw enough interest to move forward.

Councilor Burkholder introduced his Proposal for Budget Amendment #2, "Enhanced Waste Reduction Education for 6<sup>th</sup> Graders in the Region." Raising the system fee by \$1 would provide matching funds for outdoor schools to complement waste reduction education outreach. Councilor Collette asked why Metro should help fund outdoor school. Councilor Burkholder said it had a 30-year track record of effectiveness. He talked about how outdoor school was important, and how if it goes it would not return. About 2/3 of the kids in the Metro region currently receive it, but some money also came from individual families and school fund-raisers. Some schools had a full week, some 3 days and 1/3 got none.

Conservation education and its value were discussed. Councilor Burkholder said that ongoing conservation education was vital; could we get others to follow Metro? The concept of incentives was discussed. The budget amendment proposal would pay for one day for every child in the region.

Councilor Park brought up the birth of the bottle bill, and how it started with an education process. He was not sure outdoor school was the best education process. Mr. Jordan brought up the issue of equity and when money would be released. Councilor Harrington asked about cost benefits, Mr. Hogle said work was being done but was not yet complete. Councilor Park asked whether equity existed with puppet shows. Mr. Hogle said different schools had been visited each year for ten years.

Councilor Park introduced his Proposal for Budget Amendment #1, Nature in Neighborhoods Restoration and Enhancement Grant Program. Councilor Harrington asked when funding level was reduced, and why. Mr. Jordan responded to her question.

Councilor Liberty mentioned the difference between program support and capital programs. Councilor Collette asked whether this would displace anything else in the budget, Mr. Jordan answered that it would not. Mr. Jordan asked how quickly money was going out the door, and Kathy Rutkowski, Finance Manager, responded to his question.

President Bragdon introduced his budget amendment proposal #1, Nature in Neighborhoods: Integrating Habitats Follow Up Actions (\$275,000). He spoke to the value of leveraging success of the Integrating Habitats project by getting some of the proposals built. He suggested that a short-term task force to examine codes for what would be prohibited, and to run cost proposals through the planning process. Requests for presentations from city councils, architects and other entities to come in, and he wanted to be responsive.

Councilor Liberty liked following up on the competition, but actually getting one design built was a very big project, and he suggested that other governments could be part of this leveraging process. Councilor Harrington mentioned a design code tool that was available in the Reserves Toolbox. Mr. Jordan suggested using Metro staff to explore this.

Councilor Collette suggested that it would provide a good opportunity for partnering and collaboration to get one of the proposals through the planning process. Councilor Park spoke about our regional vision and the gap between it and the people who actually build the buildings, and asked how integrating habitats could be accomplished in a district basis, rather than on a building-by-building basis.

Councilor Liberty said this was like the Transit Oriented Design (TOD) program, and Mr. Jordan agreed, and that it also provided a market model that would be new. Councilor Harrington asked for clarification on the amendment; and wanted to know more about tangible aspects, and what the barriers were to accomplishing them. Councilor Burkholder saw a mismatch between objectives, and wanted to see them clearer. Councilor Liberty talked about markets for reforming codes.

Councilor Hosticka introduced his first proposed budget amendment: Technical Support in Data Resource Center for Performance Based Growth Management (\$135,000). He talked about the need to guarantee analysis capability for Performance Based Growth Management. He asked if there was a budget amendment needed to guarantee this objective included in the budget.

President Bragdon asked about staff utilization and budget, and Andy Cotugno, Planning Director, responded. Councilor Park asked about market performance, and how to determine the best place to site successful projects. Mr. Jordan agreed that performance based management was still being developed, and that staff would meet with Councilor Hosticka.

Councilor Hosticka introduced his second proposed budget amendment: Provide Funding in Contingency for a Pilot Project to Demonstrate Great Community Planning (\$300,000). This was in regard to areas brought into the UGB to be integrated with areas already in the UGB, so that areas would not be brought into the UGB in isolation with other areas already included. Councilor Park asked how we would be sure we weren't paying for someone's planning that was already required.

Councilor Burkholder said that agreements between Metro and other jurisdictions would be needed to go ahead with this new type of planning. In regards to the construction excise tax, he wondered whether we were putting money into something that should be done already. Councilor Hosticka wanted to know how to make the communities on the edge as livable as the communities in the center. President Bragdon discussed both central and edge spending, and where local planning intersects with regional planning.

Councilor Hosticka brought up the question of what "regionalism" actually meant? The arm does not care whether the leg gets gangrene, but the health of the entire organism depends on the health of the parts of the organism. Councilor Liberty talked about Damascus and the question of who would pay for what it proposed. Councilor Park suggested Gresham and their work with the Springwater area had generated some data that could be useful. Councilor Liberty asked for clarification, and Councilor Hosticka responded. Councilor Burkholder asked if Metro was creating centers well. Councilor Hosticka answered that Metro was not addressing them holistically. Councilor Park asked if schools were part of this, Councilor Hosticka answered that they should be. Councilor Park said this was a region-wide issue.

Mr. Jordan said that significant relationship issues must be addressed prior to this new kind of planning. He said that although he had heard some skepticism about the proposed amendment, there appeared to be enough interest to move forward and look at how this could be framed. The Council agreed that this be reviewed and worked on, and Mr. Jordan said that comparative analysis to help inform dialogue would be conducted, and alternatives and impacts would be presented at a later time.

Mr. Jordan said that the construction excise tax of 6.3 million would not be reached FY 08-09, but should be looked at early during the next fiscal year to discuss the process.

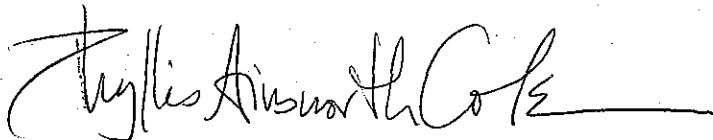
**4. BREAK**

**5. COUNCIL BRIEFINGS/COMMUNICATIONS**

Neighboring Communities Meeting was held Thursday. Councilor Harrington, Councilor Collette and Councilor Park were most likely going, Councilor Burkholder was not planning to attend. Dan Cooper, Metro Attorney, was asked if four Councilors could go to a public meeting without providing a public notice in compliance with public meeting laws. He said it would be fine, if Councilors did not sit in the same row and talk with each other. Councilor Park asked if Metro was involved with the shopping cart recovery process.

There being no further business to come before the Metro Council, Council President Bragdon adjourned the meeting at 4:24 p.m.

Prepared by,



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**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF  
APRIL 15, 2008**

<b>Item</b>	<b>Topic</b>	<b>Doc. Date</b>	<b>Document Description</b>	<b>Doc. Number</b>
1	Agenda	04/17/08	Agenda: Metro Council regular meeting, April 17, 2008	041508cw-1
2	Question and Answer	04/15/08	Responses to Proposed Budget Questions from Councilor Burkholder, April 15, 2008	041508cw-2
3	Table	04/17/08	Department Hours Worked by Staff July 1, 2002 through February 29, 2008	041508cw-3
4	Budget	04/17/08	2008-09 Proposed Budget Summary	041508cw-4
5	Memo	04/17/08	To: Metro Councilors From: Kathy Rutkowski, Budget Coordinator Re: Councilor Amendments to the FY 2008-09 Proposed Budget April 15, 2008	041508cw-5