

METRO POLICY ADVISORY COMMITTEE MEETING RECORD

March 12, 2008 – 5:00 p.m.

Metro Regional Center, Council Chambers

Committee Members Present: Richard Burke, Jeff Cogen, Andy Duyck, Dave Fuller, Alice Norris, Michelle Poyourow, Sandra Ramaker, Paul Savas, Martha Schrader, Rick Van Beveren

Committee Members Absent: Ken Allen, Nathalie Darcy, Rob Drake, Fred Hansen, Tom Hughes, Tom Potter, Bob Sherwin, Erik Sten, Steve Stuart, Richard Whitman

Alternates Present: Randy Carson, Shirley Craddick, Craig Dirksen, Ed Gronke, Laura Hudson, Donna Jordan, Don McCarthy, Ted Wheeler

Also Present: Bill Bash, City of Cornelius; Hal Bergsma, City of Beaverton; Ron Bunch, City of Tigard; Carol Chesarek, Forest Park Neighborhood; Bob Clay, City of Portland; Danielle Cowan, Clackamas County; Jillian Detweiler, TriMet; Dan Drentlaw, City of Oregon City; Denny Egner, City of Lake Oswego; Meg Fernekees, DLCD; Mara Gross, Coalition for a Livable Future; Laird MacKenzie, City of Saskatoon; Doug McClain, Clackamas County; Shoshanah Oppenheim, City of Portland; Mark Ottenad, City of Wilsonville; Ron Papsdorf, City of Gresham; Kelly Ross, Western Advocates; Karen Schilling, Multnomah County; Dick Springer, West Multnomah SWCD

Metro Elected Officials Present: Liaisons – Carlotta Collette, Council District 2, Carl Hosticka, and Rod Park, others (in audience): Council President David Bragdon, Kathryn Harrington, Council District 4

Metro Staff Present: Dan Cooper, Andy Cotugno, Chris Deffebach, Kim Ellis, Ted Reid, John Williams, Robin McArthur, Amy Rose

1. SELF-INTRODUCTIONS & COMMUNICATIONS

Chair Alice Norris, called the meeting to order at 5:01 p.m. Chair Norris asked those present to introduce themselves.

2. CITIZEN COMMUNICATIONS FOR NON-AGENDA ITEMS

There was none.

Mayor Craig Dirksen, City of Tigard, requested that MPAC consider making two additions to the MPAC workplan as laid out in the two letters included in the meeting packet under “miscellaneous.”

Chair Norris asked for a show of hands to indicate that the two items should be added to the work plan. A show of hands confirmed that they would be added.

3. CONSENT AGENDA

The meeting summary for February 27, 2008:

Motion:	Mayor David Fuller, City of Wood Village, with a second from Ed Gronke, Citizen Representative for Clackamas County, moved to adopt the consent agenda with a minor revision to attendance (see below motion).
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Vote:	The motion passed unanimously.
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Mayor Dirksen asked for a clarification of how those present at the meeting were recorded in the minutes.

Dan Cooper, Metro Attorney, explained the process.

Motion:	Mayor Dirksen, City of Tigard, with a second from Councilor Donna Jordan, Clackamas County, moved to have alternates included in attendance even if the member for that position was in attendance as well.
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Vote:	The motion passed unanimously.
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4. COUNCIL UPDATE

Councilor Carlotta Collette made some announcements for upcoming meetings and events, and then reviewed the recent and upcoming business of the Metro Council.

5. JPACT UPDATE

Andy Cotugno, Metro Planning Director, mentioned that many of the MPAC agenda items were also JPACT items slated for the JPACT meeting the next day. He briefly reviewed the JPACT agenda.

6. OVERVIEW OF MULTNOMAH COUNTY'S EFFORT TO FUND WILLAMETTE RIVER BRIDGE NEEDS

Chair Norris introduced Commissioner Ted Wheeler, Multnomah County.

Commissioner Wheeler gave a presentation regarding Multnomah county transportation issues, focusing on bridges. Multnomah County has 27 bridges and viaducts and 300 miles of roadway. He discussed the amount of deferred capital maintenance projects over the next 20 years.

The idea of a vehicle registration fee was posed in a poll and the citizens in Multnomah County were the most supportive of it as a way to gain revenue to support transportation maintenance.

Commissioner Wheeler said that he was looking for a unanimous (Inter-Governmental Agreement) IGA before taking the vehicle registration increase to a ballot measure. He noted the objections to the ballot measure as well as funding obstacles to meet the maintenance requirements. He reported that he was still in conversation with jurisdictions. He reported on his recent visits to Washington, D.C. and said that he felt that funding was uncertain. Chair Wheeler mentioned the proposal by Metro staff to have a 2-tiered MTIP funding allocation. He asked that large regional bridge projects be noted as tier 1 projects.

Mayor Norris opened the floor for questions and began by asking Chair Wheeler how a regional bridge authority would work. Chair Wheeler described what might be allowable under Oregon state law as well as gave some examples of how other regions organize. He acknowledged that there were still a lot of questions about this model.

Commissioner Andy Duyck, Washington County, asked if the action being asked of the council was related to a possible regional transportation authority. Chair Wheeler said that they were not related.

Councilor Donna Jordan, Clackamas County, noted that if more categories were added to the top tier, then money would effectively be taken away from projects in the second tier, meaning that there would be less money for local projects. Chair Wheeler recognized this impact but asked everyone to consider what the regional transportation system was and said that making bridges in the 1st tier would be making a statement of priorities for regional transportation.

Councilor Jordan raised the concern of citizen response to yet another regional project that might not impact them. Chair Wheeler said that, in his discussions with local governments, he often heard that they would like the region to move first and that he heard the regional voice (MPAC) saying that the local jurisdictions should move first. Councilor Shirley Craddick, City of Gresham, thanked Chair Wheeler for bringing this topic to regional attention and noted that Gresham city council was looking forward to participating in the discussion as a regional issue. Mayor Dave Fuller, City of Wood Village, noted that his council had voted to support Chair Wheeler and said that transportation funding should be reviewed regionally.

Mr. Rick Van Beveren, TriMet Board of Directors, voiced concerns about funding. Commissioner Duyck expressed Washington County's support of regional funding and asked for a definition of the regional system. Mr. Richard Burke, Washington County Special Districts, said that he had heard some reservations about a regional transportation authority.

7. RECOMMEND MTIP POLICY OBJECTIVES

Mr. Cotugno introduced Ted Leybold, Metro MTIP Manager, and said that this topic would be in front of JPACT tomorrow.

Mr. Leybold went over what was included in the packet and updated the committee regarding recent meetings about MTIP and changes that had been made since the last time MPAC met. The committee was asked to note a new policy direction from JPACT regarding how project evaluation should respect the different stages of development (developed, developing, undeveloped) of parts of the region. Mr. Cotugno also pointed out a change regarding the objectives that were called out in the resolution as priorities.

There was discussion about what it might mean to recognize the difference in transportation infrastructure investment needs relative to an area's stage of development, as stated under Allocation Policies. It was clarified that this was meant to indicate different priorities that exist for areas at different stages of development, e.g. central city versus rural town.

It was noted that the objective relating to stormwater was changed to reflect a desire to minimize the impact of run-off. It was also noted that the two-step approach to allocating funds had been confirmed by JPACT. The first step would be an allocation to the regionally administered programs and the second step would allocate funds to local projects.

Commissioner Cogen proposed an amendment such that, in the paragraph that begins "Funding will be allocated in a two step process" and ends with "intelligent transportation systems program," after systems program, add "and the regional bridge program."

Motion:	Commissioner Jeff Cogen, Multnomah County, with a second from a member, moved for an amendment that the regional bridge program would be included in the first-tier of allocation of MTIP monies.
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Vote:	The motion passed 10-3: Aye: Burke, Cogen, Craddick, Fuller, Gronke, Jordan, Norris, Poyourow, Ramaker, and Schrader Nay: Dirksen, Duyck, and Van Beveren
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Mr. Leybold added that the evaluation process for local project applications may be changed from modal categories to categories based on performance outcomes.

Mr. Burke expressed his concern that local projects were being edged out of funding, and that the policies were directing regional flexible funds away from addressing congestion with new road capacity. He recommended reworking the entire document. In response, Mr. Cotugno directed the council to look at the chart regarding fund investment distribution and noted that the funds related to the current policy discussion were only 14% of federal transportation funding coming to the region and that approximately 40% of the funds could not be used for road capacity projects due to the purpose and federal regulations associated with those funds. Therefore, the other portions of the funds coming to the region cover projects that Mr. Burke might be concerned about.

Motion:	Motion to adopt MTIP Policy objectives as amended.
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Vote:	The motion passed 8-5: Aye: Cogen, Craddick, Fuller, Jordan, Norris, Poyourow, Ramaker, and Schrader Nay: Burke, Dirksen, Duyck, Gronke, and Van Beveren
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8. MAKING THE GREATEST PLACE

8.1 Performance-based Growth Management: Defining Performance

Councilor Carl Hosticka introduced the presentation and the possible outcomes from using performance-based growth management. Councilor Hosticka walked through the principles as presented in Exhibit B, introduced Exhibit A as an attempt to define the type of communities wanted in the region, a description of outcomes. Councilor Collette added that they would like to hear from MPAC about gaps that people saw in the list of outcomes.

Chris Deffebach, Metro Long Range Planning Manager, confirmed that this would be brought before MTAC and described the flow of ideas to strategies, as depicted in a handout that will be included in the record.

Mayor Dirksen asked where we were in the process right now and emphasized that municipal governments were best suited to meet the 2040 goals.

Mayor Dirksen moved to add: “new urban areas be planned and developed under municipal governance structures (within cities)” and also that an associated performance indicator or aspiration be added in the

proper place that would state “urban area planning and development occurs within municipalities.” This would be placed under the “great communities” list of bullet points.

Councilor Hosticka said that he considered this to be a friendly amendment.

The council discussed the implications of this amendment on land already within the UGB as well as whether land brought into the UGB would have to be added to an existing municipality in order to satisfy this amendment. It was clarified that annexation was not implied; a new municipality could be created.

Motion:	Mayor Dirksen, City of Tigard, with a second from a member, moved to add, as a definition of a successful community under the “Great Communities” bullet point in Exhibit A “new urban areas be planned and developed under municipal governance structures (within cities)” and add an associated performance measure that states: “urban area planning and development occurs within municipalities.”
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Vote:	The motion passed unanimously.
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Ms. Poyourow, Multnomah County Citizen Representative, asked that all the bullet points under “Great Communities” in exhibit A be phrased to reflect results. Councilor Hosticka agreed and said that staff would work on language.

Mr. Gronke asked about legislature and LCDC support for the Performance-based Growth Management project. Councilor Hosticka said that his impression was that LCDC supported it and somewhat the legislature, depending on if it was brought to them with a broad base of support.

8.2 RTP: Key Issues to Address in State Component

Kim Ellis, Metro Principle Transportation Planner, recalled her last visit and the acceptance of the federal component of the RTP as well as the request to extend the timeline for the State Component of the RTP. Her presentation will be included in the permanent record.

Chair Norris asked what the visit to LCDC would be about. Kim Ellis confirmed that they had to approve an extension of the timeline.

There being no further business, Chair Norris adjourned the meeting at 6:51 p.m.

Respectfully submitted,



Emma Stocker
Council Policy Associate

ATTACHMENTS TO THE RECORD FOR MARCH 12, 2008

The following have been included as part of the official public record:

AGENDA ITEM	DOCUMENT DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
#5 JPACT	3/13/08	JPACT agenda for 3/13/08	031208-MPAC-01
#7 MTIP	March 2008	JPACT Agency Member Responses spreadsheet and JPACT City/County Member Responses spreadsheet	031208-MPAC-02
#8 PBGM	March 2008	Performance-Based Growth Management spreadsheet	031208-MPAC-03
#8 RTP	March 2008	Copies of slides from PowerPoint presentation: A New Look at Transportation, Linking Transportation to Land Use, the Economy and Environment (2035 Regional Transportation Plan)	031208-MPAC-04