



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Agenda

Meeting: COUNCIL

Date: January 12, 1989

Day: Thursday

Time: 5:30 p.m.

Place: Council Chamber

REVISED AGENDA:

Item 8.7 has been added;
Committee referrals for
Items 7.1 and 7.4 have
been changed

Approx.
Time*

Presented By

5:30 CALL TO ORDER
ROLL CALL

1. ELECTION OF COUNCIL PRESIDING OFFICER
(Action Requested: Election of a Presiding Officer
for Calendar Year 1989)
2. INTRODUCTIONS
3. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS
4. COUNCILOR COMMUNICATIONS
5. EXECUTIVE OFFICER COMMUNICATIONS

6:50 6. CONSENT AGENDA (Action Requested: Motion to
(5 min.) Approve the Recommendations Listed Below)

6.1 Minutes of December 8, 1988
(Action Requested: Approval of the Minutes)

6.2 Resolution No. 88-1028, for the Purpose of
Confirming the Reappointment of Ben Middleton
to the Metropolitan Exposition-Recreation
Commission
(Referred from the Convention Center Committee)
(Action Requested: Adoption of the Resolution)

Knowles

(continued)

* All times listed on this agenda are approximate. Items may not be considered in the exact order listed.

Approx.
Time*

Presented By

6. CONSENT AGENDA (Continued)

- | | | |
|-----|---|---------|
| 6.3 | <u>Resolution No. 89-1029</u> , for the Purpose of
Confirming the Reappointment of Charles O'Connor
and Jonathan Block to the Solid Waste Rate
Review Committee
(Referred from the Solid Waste Committee
(Action Requested: Adoption of the Resolution) | Hansen |
| 6.4 | <u>Resolution No. 89-1030</u> , for the Purpose of
Accepting Talbot & Korvola's "Report on
Performance Auditing Plan for the Metropolitan
Service District Council"
(Referred from the Finance Committee)
(Action Requested: Adoption of the Resolution) | Collier |
| 6.5 | <u>Resolution No. 89-1033</u> , for the Purpose of
Authorizing Entry into a Contract with
R.W. Beck and Associates for an Engineering
Feasibility Study and Technical Document Review
for the Mass Composting Facility
(Referred from the Solid Waste Committee)
(Action Requested: Adoption of the Resolution) | Hansen |

5:55
(5 min.) •

7. ORDINANCES, FIRST READINGS

- | | | |
|-----|--|--|
| 7.1 | <u>Ordinance No. 89-280</u> , for the Purpose of Adopting
a Policy Giving Preference to the Purchase of
Recycled Paper and Paper Products and Amending
Metro Code Section 2.04.040
(Referred to the Internal Affairs Committee) | |
| 7.2 | <u>Ordinance No. 89-281</u> , for the Purpose of Amending
Ordinance No. 88-247 Revising the FY 1988-89 Budget
and Appropriations Schedule for the Purpose of Adding
a Secretary Position for the Accounting and Data
Processing Divisions (Referred to the Finance Committee) | |
| 7.3 | <u>Ordinance No. 89-282</u> , for the Purpose of Updating
the Regional Transportation Plan (RTP) (Referred to
the Intergovernmental Relations Committee) | |
| 7.4 | <u>Ordinance No. 89-283</u> , for the Purpose of Amending
Ordinance No. 88-247 Revising the FY 1988-89 Budget
and Appropriations Schedule to Provide Funding for
Implementation of the Waste Reduction Plan in Compliance
with a Department of Environmental Quality Stipulated Order
(Referred to the Finance Committee) | |

(continued)

Approx.
Time

Presented By

8. RESOLUTIONS

6:00 (5 min.)	8.1	<u>Consideration of Resolution No. 89-1037, for the Purpose of Expressing Appreciation to Employees for Service Rendered to Metro (Referred from the Internal Affairs Committee) (Action Requested: Adoption of the Resolution)</u>	Ragsdale/ Cusma
6:05 (15 min.)	8.2	<u>Consideration of Resolution No. ⁸⁹88-1031, for the Purpose of Supporting Certain Recommendations of the Interim Task Force on Metropolitan Regional Government (Referred from the Legislative Task Force) (Action Requested: Adoption of the Resolution)</u>	Gardner
6:20 (5 min.)	8.3	<u>Consideration of Resolution No. 89-1035, for the Purpose of Adopting a Regional Transportation Funding Proposal (Referred from the Intergovernmental Relations Committee) (Action Requested: Adoption of the Resolution)</u>	Gardner
6:25 (5 min.)	8.4	<u>Consideration of Resolution No. 89-1034, for the Purpose of Adopting the Regional Forecast of Housing, Population and Employment for 1995 and 2010 (Referred from the Intergovernmental Relations Committee) (Action Requested: Adoption of the Resolution)</u>	Gardner
6:30 (15 min.)	8.5	<u>Consideration of Resolution No. 89-1025, for the Purpose of Setting Timelines for Implementing Priority Programs of Metro's 1986 Waste Reduction Program (Referred from the Solid Waste Committee) (Action Requested: Adoption of the Resolution)</u>	Hansen
6:45 (15 min.)	8.6	<u>Consideration of Resolution No. 89-1026, for the Purpose of Approving a Request for Bids for Metro South Station Operations (Referred from the Solid Waste Committee) (Action Requested: Adoption of the Resolution)</u>	Hansen
7:00 (10 min.)	8.7	<u>Consideration of Resolution No. 89-1038, for the Purpose of Reorganizing Council Standing Committees and Making Appointments for 1989 (Action Requested: Adoption of the Resolution)</u>	

7:00 9. COMMITTEE REPORTS

7:05 ADJOURN



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Date: January 13, 1989

To: Metro Councilors
Executive Officer
Interested Staff

From: Marie Nelson, Clerk of the Council *AMN*

Regarding: COUNCIL ACTIONS OF JANUARY 12, 1989

Agenda Item

Action Taken

1. Election of Council Presiding Officer for 1989

Council Ragsdale elected (nominated by Collier and DeJardin; 12/0 vote)

Appointment of a Council Deputy Presiding Officer for 1989

Councilor Kelley named by Presiding Officer Ragsdale as Deputy Presiding Officer

6. CONSENT AGENDA:

- 6.1 Minutes of December 8, 1988

Motion carried to approve items 6.1, 6.2, 6.3 and 6.5 of the Consent Agenda

- 6.2 Resolution No. 88-1028, Confirming the Reappointment of Ben Middleton to the Metropolitan Exposition-Recreation Commission

(DeJardin/Collier; 12/0 vote). Item 6.4 was removed from the Consent Agenda at Councilor Collier's request. The Council will receive a report from representatives of Talbot & Korvola and will consider the resolution on January 26.

- 6.3 Resolution No. 89-1029, Confirming the Reappointment of Charles O'Connor and Jonathan Block to the Solid Waste Rate Review Committee

- 6.4 Resolution No. 89-1030, Accepting Talbot & Korvola's "Report on Performance Auditing Plan for the Metro Council"

- 6.5 Resolution No. 89-1033, Authorizing Entry into a Contract with R.W. Beck and Associates for an Engineering Feasibility Study and Technical Document Review for the Mass Composting Facility

(continued)

<u>Agenda Item</u>	<u>Action Taken</u>
7.1 Ordinance No. 89-280, Adopting a Policy Giving Preference to the Purchase of Recycled Paper and Paper Products and Amending Metro Code Section 2.04.040 (First Reading)	Referred to the Internal Affairs Committee for a public hearing and consideration.
7.2 Ordinance No. 89-281, Amending Ordinance No. 88-247 Revising the FY 1988-89 Budget and Appropriations Schedule for the Purpose of Adding a Secretary Position for the Accounting and Data Processing Divisions (First Reading)	Referred to the Finance Committee for a public hearing and consideration.
7.3 Ordinance No. 89-282, Updating the Regional Transportation Plan (RTP) (First Reading)	Referred to the Inter-governmental Relations Committee for a hearing and consideration.
7.4 Ordinance No. 89-283, Amending Ordinance No. 88-247 Revising the FY 1988-89 Budget and Appropriations Schedule to Provide Funding for Implementation of the Waste Reduction Plan in Compliance with a DEQ Stipulated Order (First Reading)	Referred to the Finance Committee for a public hearing and consideration.
8.1 Resolution No. 89-1037, Expressing Appreciation to Employees for Service Rendered to Metro	Adopted ((DeJardin/Hansen; 12/0 vote). Employees in attendance were awarded plaques in honor of 10, 15, 20 and 25 years of service to Metro
8.2 Resolution No. 88-1031, Supporting Certain Recommendations of the Interim Task Force on Metropolitan Regional Government	The Council did not consider the resolution because the Legislative Task Force is still in the process of forming a recommendation. The resolution will be considered at a later date.
8.3 Resolution No. 89-1035, Adopting a Regional Transportation Funding Proposal	Adopted (Gardner/Devlin; 11/1 vote)

(continued)

Agenda Item

Action Taken

8.4 Resolution No. 89-1034, Adopting the Regional Forecast of Housing, Population and Employment for 1995 and 2010

Adopted (Gardner/Kelley; 12/0 vote)

8.5 Resolution No. 89-1025, Setting Timelines for Implementing Priority Programs of Metro's 1986 Waste Reduction Program

Adopted as amended (Hansen/DeJardin; 12/0 vote). Motion carried that deleted the "FTE" and "Budget" columns of Attachment "A," "Elements of Draft EQC Stipulated Order" (Collier/Van Bergen; 12/0 vote). The Finance Committee will consider staff's requested budget amendments and will forward its recommendation to the full Council.

8.6 Resolution No. 89-1026A, Authorizing the Negotiation of a Contract Extension or a Request for Bids for Metro South Station Operations

Adopted (Hansen/DeJardin; 9/3 vote)

8.7 Resolution No. 89-1038, Reorganizing Council Standing Committees for 1989

Adopted (Ragsdale/Knowles; 12/0 vote)

amn
0442D/D1
01/13/89

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
Ragsdale	<u>X</u>
_____	_____

Signature Laurence Bauer

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
Ragsdale	<input checked="" type="checkbox"/>
_____	_____

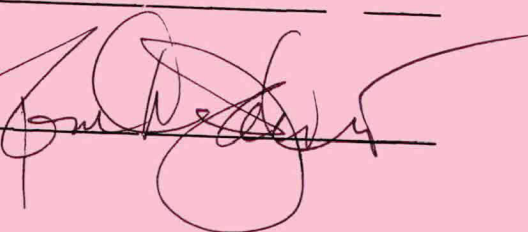
Signature


R. DEKIN

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
Ragsdale	<u>1</u>
_____	_____

Signature

A handwritten signature in black ink, appearing to read "Paul Ragsdale", is written over a horizontal line. The signature is stylized with large loops and a long horizontal stroke extending to the right.

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
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Ragsdale	<input checked="" type="checkbox"/>
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_____	_____
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Signature Janyo hi

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
Ragsdale	<input checked="" type="checkbox"/>

Signature Mike Ragsdale

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
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Ragsdale	<u>X</u>
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_____	_____
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Signature Kelly

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
Ragsdale	<u>X</u>
_____	_____


Signature Indy Myers

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
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Ragsdale	<input checked="" type="checkbox"/>
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Signature

A large, stylized handwritten signature in black ink, written over a horizontal line.

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
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Ragsdale	<u>X</u>
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Signature Jim Gardner

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
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Ragsdale	<u>X</u>
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_____	_____
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Signature _____

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
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Ragsdale	<u>X</u>
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Signature 

BALLOT: PRESIDING OFFICER, 1989

<u>Candidate</u>	<u>Vote</u>
Ragsdale	<u>✓</u>
_____	_____

Signature George O.B.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Agenda

Meeting: Council Meeting
Date: January 12, 1989
Day: Thursday
Time: 5:30 p.m.
Place: Council Chamber

CONSENT AGENDA

The following business items have been reviewed by the Presiding Officer of the Council. These items meet with the Consent Agenda Criteria established by the Council. The Council is requested to approve the recommendations presented on these items.

- 6.1 Minutes of December 8, 1988
- 6.2 Resolution No. 89-1028, Confirming the Reappointment of Ben Middleton to the Metropolitan Exposition-Recreation Commission
- 6.3 Resolution No. 89-1029, Confirming the Reappointment of Charles O'Connor and Jonathan Block to the Solid Waste Rate Review Committee
- 6.4 Resolution No. 89-1030, Accepting Talbot & Korvola's "Report on Performance Auditing Plan for the Metro Council"
- 6.5 Resolution No. 89-1033, Authorizing Entry into a Contract with R.W. Beck and Associates for an Engineering Feasibility Study and Technical Document Review for the Mass Composting Facility

Donald E. Carlson
Council Administrator

amn

Agenda Item No. 6.1

Meeting Date Jan. 12, 1989

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

Regular Meeting
December 8, 1988

Councilors Present: Mike Ragsdale (Presiding Officer), Corky Kirkpatrick (Deputy Presiding Officer), Elsa Coleman, Tanya Collier, Larry Cooper, Tom DeJardin, Jim Gardner, Gary Hansen, Sharron Kelley, David Knowles, George Van Bergen and Richard Waker

Councilors Absent: None

Others Present: Rena Cusma, Executive Officer
Dan Cooper, General Counsel

Presiding Officer Ragsdale called the meeting to order at 5:35 p.m.

1. INTRODUCTIONS

None.

2. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

3. EXECUTIVE OFFICER COMMUNICATIONS

None.

4. COUNCILOR COMMUNICATIONS

Councilor Kirkpatrick referred Councilors to a petition from concerned citizens of Lake Oswego urging the Council to take no further actions to extend the Urban Growth Boundary south along Barton Road until comprehensive land use plans are completed and submitted by the City of Lake Oswego, Clackamas County and Metro. Presiding Officer Ragsdale requested staff draft a resolution in response to the petition for Intergovernmental Relations Committee consideration.

Councilor Knowles discussed a memorandum from himself and Presiding Officer Ragsdale regarding the progress of the Convention, Trade and Spectator Facility (CTS) Consolidation Task Force. He reviewed the Task Force's proposed work plan and briefly reported on the group's primary objectives. He also discussed major points of consensus reached by the group on December 2:

1. The operating agency for consolidated operations will be the Metro Exposition-Recreation Commission (Metro ERC).
2. The Metro ERC will have full authority for management of the Oregon Convention Center and Metro will retain full ownership of the center.
3. Financial responsibility for facilities consolidated will ultimately lie with the Metro ERC.
4. The immediate goal will be to consolidate management of the Oregon Convention Center, the Memorial Coliseum Complex, Civic Stadium, and the Portland Center for the Performing Arts, to be followed as soon as possible with the Multnomah County Expo Center.
5. The primary objective must be to achieve, by July 1, 1989, management responsibility by the Metro ERC of consolidated facilities and joint operations through an expanded ERC staff. Financial responsibility can be dealt with separately from this priority and addressed as a second phase of consolidation.

5. CONSENT AGENDA

Motion: Councilor Van Bergen moved to approve the consent agenda. Councilor Kirkpatrick seconded the motion.

Vote: A vote on the motion resulted in all eleven Councilors present voting aye. Councilor Cooper was absent.

The motion carried and the following items were approved:

5.1 Minutes of November 10, 1988

5.2 Resolution No. 88-1016, for the Purpose of Appointing Councilors to the Local Government Advisory Committee and Designating a Chairperson

5.3 Resolution No. 88-1019, for the Purpose of Accepting the November 8, 1988, General Election Abstract of Votes of the Metropolitan Service District

6. ORDINANCES, FIRST READINGS

6.1 Ordinance No. 88-279, An Ordinance Amending Chapter 2.04 of the Metro Code Relating to Metropolitan Exposition-Recreation Commission Contract Procedures

The Clerk read the ordinance by title only a first time. Presiding Officer Ragsdale announced he had referred the ordinance to the Council Convention Center Committee for consideration.

7. ORDINANCES, SECOND READINGS

7.1 Consideration of Ordinance No. 88-274, for the Purpose of Amending Ordinance No. 88-247, Revising the FY 1988-89 Budget and Appropriations Schedule to Provide Funding for an Analysis for a Publicly Owned Metro East Station

The Clerk read the ordinance by title only a second time. Presiding Officer Ragsdale explained the Ordinance had received a first reading before the Council on November 22, 1988. The Ordinance was then referred to the Council Finance Committee. The Committee conducted a public hearing on December 1.

Councilor Collier, Finance Committee Chair, reported the Committee had unanimously recommended adoption of the ordinance which would fund a project previously approved by the Council.

Motion: Councilor Collier moved, seconded by Councilor Hansen, to adopt the ordinance as recommended by the Council Finance Committee.

Vote: A roll call vote on the motion resulted in all eleven Councilors present voting aye. Councilor Cooper was absent.

The motion carried and Ordinance No. 88-274 was adopted.

7.2 Consideration of Ordinance No. 88-277, for the Purpose of Amending Ordinance No. 88-247, Revising the FY 1988-89 Budget and Appropriations Schedule to Reorganize Metro's Word Processing Function

The Clerk read the ordinance a second time by title only. The Presiding Officer announced the ordinance had been read before the Council a first time on November 22, and was then referred to the Council Finance Committee. The Committee conducted a hearing on December 1.

Finance Committee Chair Collier reported the resolution's title was misleading in that the ordinance actually eliminated the central word processing function. Funds saved from staffing central word processing would be used to purchase personal computer equipment, printers and other related items. She reported the Committee had recommended the ordinance be amended in order to allocate funds to the Council Department for computer equipment because the Council had been a primary user of central word processing. The Committee had also recommended a new Finance & Administration clerical position not be funded in order to reduce the size of the General Fund.

Motion: Councilor Collier moved to recommend the Ordinance be adopted as recommended by the Council Finance Committee. Councilor DeJardin seconded the motion.

Presiding Officer Ragsdale read a letter from Executive Officer Cusma requesting the ordinance be referred back to the Finance Committee so that new information could be presented to the Committee regarding the Administration's reorganization proposal. He explained the Executive could not attend the first part of this Council meeting because she was attending the opening U.S. Bank Lights Festival ceremony at the Zoo. Ray Phelps, Finance & Administration Director, speaking for the Executive, requested the Council extend the courtesy of referring the item back to the Committee in order to explain how the request fit in with the budget process.

Councilor Kirkpatrick did not support the request, noting the Committee had held its hearing and no one from the Executive Management Department had attended. She thought it important the Executive recognize the Council's Committee system and meeting schedule.

Councilor Collier reported the Committee had discussed the ordinance at length and Jennifer Sims, Financial Services Manager, had represented the Administration. She further explained the Committee had decided not to fund the proposed, additional clerical position because the Executive Officer, during the FY 1988-89 budget review process, had not recommended that position as a priority for the General Fund. Because the Council was committed to reducing General Fund costs, the Committee had recommended the new position request be denied.

Presiding Officer Ragsdale said he supported referring the matter back to the Committee because it was the first time the Administration had made such a request and because the Administration had new information to present which he thought the Committee should deliberate.

Motion to Refer: Councilor Hansen moved, seconded by Councilor Kelley, to refer Ordinance No. 88-277 back to the Finance Committee.

Councilor Collier said she did not support the motion because the majority of the Finance Committee had recommended adoption of the ordinance as amended. She doubted the Administration had new information that would persuade the Committee to make a different recommendation.

In response to Councilor Knowles' question about process, Presiding Officer Ragsdale reported Mr. Phelps had asked him what process should be followed for the Administration to request referral of a matter back to a committee after the Committee had made its recommendation. The Presiding Officer had advised Mr. Phelps that because the ordinance was already scheduled on the Council agenda, the appropriate process would be for the Executive Officer to address the request to the Presiding Officer and for the Council to take formal action on the request.

Councilor Knowles commented that if the matter had related to the Convention Center Committee, as chair of that committee he would have preferred the Administration make the request to him as well as to the Presiding Officer.

Councilor Kelley supported the request because she thought the new information would be important to consider.

Councilor Gardner said he would support the request based on the fact that new information would be presented. He cautioned if the information was not substantially new, he would be sceptical of future requests by the Administration.

Vote on the Motion to Refer: A vote on the motion to send Ordinance No. 88-277 back to the Finance Committee resulted in:

Ayes: Councilors Gardner, Hansen, Kelley, Waker and Ragsdale

Nays: Councilors Coleman, Collier, DeJardin, Kirkpatrick, Knowles and Van Bergen

Absent: Councilor Cooper

The motion failed to carry.

Vote on the Motion to Adopt the Ordinance: A roll call vote on the motion to adopt the ordinance as recommended by the Finance Committee resulted in:

Ayes: Councilors Coleman, Collier, DeJardin, Gardner, Hansen, Kelley, Kirkpatrick, Knowles, Van Bergen, Waker and Ragsdale

Abstain: Cooper

The motion carried and the ordinance was adopted.

Councilor Knowles questioned what the Council's process would be for future requests by the Administration to refer matters back to committees. Presiding Officer Ragsdale explained the process would be that the Council would take formal action to defer matters if the item had already been placed on a Council agenda and that the appropriate committee chair would be consulted about the request, as had happened in the case of Ordinance No. 88-277. If the item has not already been placed on a Council agenda, a committee chair could request an item be held back in committee.

7.3 Consideration of Ordinance No. 88-273, for the Purpose of Amending Ordinance No. 88-266 (Relating to the Adoption of the Solid Waste Management Plan) by Establishing Host Fees for Solid Waste Facilities and Adding Land Use Goal Findings

The Clerk read the ordinance by title only a second time. Presiding Officer Ragsdale announced the first reading of the ordinance before the Council had occurred on November 10, at which time extensive public testimony was received. The ordinance was then referred to the Council Solid Waste Committee (SWC) and the Committee conducted a work session on November 15. The Committee also conducted a joint meeting with the Solid Waste Policy Committee (SWPC) on November 29 followed by a public hearing before the SWC that same evening. At the November 29 SWC meeting, Councilor Kirkpatrick announced her intent to file a minority report. Councilor Gardner subsequently joined with Councilor Kirkpatrick in filing a minority report. Both Councilors attended the November 29 SWC meeting and voted against the majority recommendation.

Motion: Councilor Kirkpatrick moved, seconded by Councilor DeJardin, to delete from Ordinance No. 88-273 any reference to an enhancement fee or host fee policy; to delete Exhibit "A" from the ordinance; and to relabel Exhibit "B" (Land Use Goal Findings) to read Exhibit "A."

Councilor Kirkpatrick then reviewed her written minority report and explained why she had recommended eliminating the host fee program. She opposed the concept of continued community enhancement fees because it would add to the already high cost of garbage disposal. The policy would also set a trend that could spread to other land uses that were a necessary part of government service to society. Government had a responsibility to contain the costs of its services, she explained. Councilor Kirkpatrick further explained that if the majority of the Council wanted to adopt an enhancement fee policy, she preferred the Council adopt the St. Johns Enhancement Committee model as proposed at the November 29 SWC meeting.

Roger Buchanan, Metro Councilor-elect, testified in support of host fees that would be administered according to the North Portland Enhancement Committee model ("St. Johns" model). He explained that if no fee were granted to siting solid waste transfer stations and other such facilities, the "magic" would be taken away and conflict with citizen groups would be unavoidable.

Carol A. Powell, 136 Davis Road, Apartment 21, Oregon City, a City of Oregon City Commissioner, supported enhancement fees. She testified an enhancement fee program had been implemented in Oregon City after much compromise regarding the use of Metro South Station. She thought enhancement fees gave cities a workable tool to offset the impact of siting solid waste facilities. Commissioner Powell said she had participated in the SWPC workshop last June which had served to forge compromise solutions to long-standing regional problems. She urged the Council to honor that effort and not remove a key building block of that plan. If the host fee program were removed from the Solid Waste Management Plan, the Council would relive the days of unsuccessful projects such as the Wildwood Landfill, she said.

Councilor Hansen announced that due to another commitment, he had to leave the meeting at 6:30 p.m. He acknowledged he would vote against the motion to delete the enhancement fee program from the ordinance if the vote were taken while he was still in attendance. Presiding Officer Ragsdale informally polled the audience and determined the Council would first vote on the motion and then accept additional public testimony.

Councilor Van Bergen said it was very regrettable Councilor Hansen had to leave the meeting while an important solid waste issue was being deliberated. The effect of Councilor Hansen's action was to foreclose Council discussion and public testimony, he said. Councilor DeJardin said he was also uncomfortable with the situation and suggested the Council continue its deliberations.

Vote: A vote on the motion to delete any reference of an enhancement fee or host fee program from Ordinance No. 88-273 resulted in:

Ayes: Councilors Kirkpatrick, Van Bergen and Waker

Nays: Councilors Coleman, Collier, Cooper, DeJardin, Gardner, Hansen, Kelley, Knowles and Ragsdale

The motion failed to carry. Councilors Hansen and Van Bergen left the meeting.

Motion: Councilor Gardner moved, seconded by Councilor Kirkpatrick, to adopt Exhibit "A" to Ordinance No. 88-273 marked "St. Johns Model."

Councilor Gardner discussed his minority recommendation, explaining he recommended host fee committees be modeled after the successful North Portland Enhancement Committee (St. Johns) model. That model was viewed as a success by the City of Portland, North Portland citizens and Metro and allowed the community to have control over the projects it funded. Also, citizens were aware of the tie between enhancement funding, the solid waste disposal facility in the neighborhood, and Metro's involvement.

Steve Larrance, Commissioner, Washington County, testified in support of the majority recommendation (the "Ragsdale" committee model). He did not support the St. Johns committee model because it did not represent the agreement worked out by the Solid Waste Policy Committee (SWPC) after months of careful negotiation. He said the St. Johns model would exclude local governments from the program.

Clifford Clark, Mayor, City of Forest Grove, and member of the SWPC, read a letter from City of Hillsboro Mayor Shirley Huffman. Mayor Huffman strongly supported the host fee policy as finally approved by the SWPC. She wrote that she would reluctantly support the "Ragsdale proposal" should that be the only alternative acceptable to the Council.

Mayor Clark then testified that the cities of Washington County continued to believe the best policy for the oversight and dispersal of host fee funds would best be determined at the local level. The governing body of the city or county impacted by a solid waste facility was more likely to understand the needs and concerns of its citizens than any other level of government, he explained. For that reason, he and other city representatives from Washington County continued to support the original language developed by the SWPC.

Mayor Clark strongly supported the host fee program, pointing out the program would help get solid waste facilities "on the ground." Arguments about the virtues of civic duty would never be as effective as the promise of tangible benefits, he said. He pointed out Metro would have program control because it had to approve enhancement project contracts. In conclusion, he said the cities of Washington County supported Presiding Officer Ragsdale's proposal because they believed it was a solution which included a strong element of local determination as well as a recognition by the Council for the need to maintain a comfortable level of control. To adopt any other model which excluded local determination would do lasting harm to the relationships between Metro and the cities of the region, he said.

Tom Fender, City Manager, City of Oregon City, testified on behalf of an enhancement fee program with strong local government control. He discussed how the program had worked successfully in Oregon City and advised a policy similar to that model. He did not think the proposed St. Johns model would work because it did not give local governments an appropriate degree of involvement. Mr. Fender preferred the program be fashioned after the language originally proposed by the SWPC.

Responding to Councilor Gardner's question, General Counsel, Dan Cooper, explained that Ordinance No. 88-273 would not effect the contract currently in force with the City of Oregon City for enhancement fees. The contract was in force until January 1, 1991. After that date, the contract could be renegotiated according to provisions of Ordinance No. 88-273, he said.

Gordon Hunter, 5760 N.E. 74th, Portland, Chair of the CAN Board of Directors, submitted for the record an Oregonian newspaper article dated December 5, 1988, entitled "Garbage 'Host Fees' Proposal to be Debated," and a map of his North Portland neighborhood. Referring to the map, Mr. Hunter pointed out current and potential solid waste facility sites. Because North Portland was the host of many solid waste facilities, he strongly urged the Council to adopt a host fee program that would give communities neighborhood control over specific projects. He favored the St. Johns model and advised language be added to define community boundaries.

Frank Shields, 3832 N.E. 72nd Street, Portland, testified that as a result of living in North Portland, he was very aware of the garbage trucks traveling through neighborhoods to solid waste facilities. He was concerned if the next regional transfer center were located in North Portland, traffic problems would increase. Because North Portland had been and would continue to host solid waste facilities, Mr. Shields favored strong neighborhood control of host fee programs. He explained that those effected by the solid waste facili-

ties should have the most say about how enhancement funds should be spent. The St. Johns model would give neighborhood the best control, he said.

There was no other testimony and the Presiding Officer closed the public hearing.

Councilor Knowles said he supported the St. Johns model because it took into account Metro's ability to deal with regional problems across local and political boundaries. That model would also give the Council authority to appoint a city council, such as the City of Forest Grove Council, as the neighborhood enhancement committee if appropriate. He strongly advocated neighborhood committees, however, for larger jurisdictions.

Motion to Amend: Councilor Knowles moved, seconded by Councilor Waker, to amend Attachment A to Ordinance No. 88-273 marked "St. Johns Model," Section 12.3, to read: "Metro shall create or designate a local community enhancement committee which may be a local governing body, which shall be responsible for making recommendations on the disbursement of funds under the community enhancement program.

Councilor Gardner supported the amendment because it clearly stated a provision that was already included in the original language.

Vote on the Motion to Amend: A vote on Councilor Knowles' motion resulted in:

Ayes: Councilors Coleman, Collier, Cooper, DeJardin, Gardner, Kirkpatrick, Knowles and Waker

Nays: Councilors Kelley and Ragsdale

Absent: Councilors Hansen and Van Bergen

The motion carried.

The Council discussed Councilor Gardner's motion as amended. Councilor Gardner explained it was the Council's responsibility to be accountable to citizens for the expenditure of community enhancement funds. He was very uncomfortable with any committee model that would pass that responsibility on to cities and counties.

Councilor Cooper said he favored the St. Johns model and supported Metro Councilors chairing enhancement committees because fund expenditures were ultimately Metro's responsibility.

Metro Council
December 8
Page 11

Councilor DeJardin was concerned that the Council operate from a position of trust and wanted the ordinance to make room for both the Oregon City and St. Johns models.

Councilor Kelley thought citizens should have determination over how enhancement funds were spent. She favored the majority recommendation because local government involvement was the key to gaining support for siting solid waste facilities.

Discussion continued about the major differences between the St. Johns and majority recommendation enhancement committee models. Councilor Gardner thought the largest difference between the two models was that of community perception regarding who would administer the program. The Ragsdale model, he said, could be viewed as a "city program." Under the St. Johns model, however, the enhancement projects would be viewed as a Metro program.

Councilor Coleman noted that the majority recommendation would provide for the Council to appoint half of the members of an enhancement committee. She also thought dedicated funds could be granted to communities through local governments in such a way that would prohibit cities from spending money not project related.

Executive Officer Cusma urged the Council to adopt an enhancement fee policy that could be supported by local governments as negotiated by the SWPC. She thought the Ragsdale model closely met the agreement supported by local governments. She noted the Council was concerned about Metro control. The best control Metro could have, she said, was a good partnership with local governments.

Councilor Waker thought this issue was largely one of accountability. The public had designated the Council as the body to oversee the wise expenditure of Metro funds. He supported the St. Johns model because it was consistent with the practice of the Council providing final accountability.

Vote on the Motion to Adopt the St. Johns Enhancement Committee Model as Amended: A vote on the motion resulted in:

Ayes: Councilors Collier, Cooper, Gardner, Kirkpatrick, Knowles and Waker

Nays: Councilors Coleman, DeJardin, Kelley and Ragsdale

Absent: Councilors Hansen and Van Bergen

The motion carried.

Motion: Councilor Gardner moved, seconded by Councilor Knowles, to adopt Ordinance No. 88-273 as amended, which would include the amended Exhibit A marked "St. Johns Model" and would change any reference in the ordinance of "host fees" to read "enhancement fees."

Vote on the Motion to Adopt Ordinance No. 88-273 as Amended:
a roll call vote on the motion resulted in:

Ayes: Councilors Coleman, Collier, Cooper, Gardner, Kirkpatrick, Knowles, Waker and Ragsdale

Nays: Councilor DeJardin

Absent: Councilors Hansen, Kelley and Van Bergen

The motion carried and the ordinance was adopted as amended.

Presiding Officer Ragsdale served notice he might possibly move to have the ordinance reconsidered. He explained he had voted for adoption of the ordinance in order to reserve the right to move the ordinance be reconsidered.

8. RESOLUTIONS

8.1 Consideration of Resolution No. 88-1018, for the Purpose of Approving the Request for Proposals for the Metro East Station

Presiding Officer Ragsdale announced the Solid Waste Committee had adopted the resolution at its December 6 meeting. Resolution No. 88-1001, previously adopted by the Council, granted the Committee authority to approve the request for proposals.

Motion: Councilor Gardner moved, seconded by Councilor DeJardin, to ratify the Solid Waste Committee's adoption of Resolution No. 88-1018.

Vote: A vote on the motion resulted in all nine Councilors present voting aye. Councilors Hansen, Kelley and Van Bergen were absent.

The motion carried.

9. COMMITTEE REPORTS

Councilor Knowles noted it was unfortunate the U.S. Bank Zoo Lights Festival opening had been planned during the Council meet-

Metro Council
December 8
Page 13

ing. He requested staff take major Council meetings into consideration when planning such events in the future.

There was no other business and the meeting adjourned at 8:05 p.m.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "A. Marie Nelson".

A. Marie Nelson
Clerk of the Council

amn
0401D/D2
12/21/88

COMMITTEE REPORT

AGENDA ITEM NO. 6.2

MEETING DATE January 12, 1989

RESOLUTION NO. 89-1028, CONFIRMING THE REAPPOINTMENT OF
BEN MIDDLETON TO THE METROPOLITAN EXPOSITION-RECREATION
COMMISSION

DATE: January 11, 1989

Presented by: Councilor David Knowles,
Chair, Convention Center
Committee

COMMITTEE RECOMMENDATION: At its January 10, 1989 meeting, Convention Center Committee members Buchanan, Kelley, Van Bergen and myself voted unanimously to recommend Council adoption of Resolution No. 89-1028. Councilor Bauer was absent.

COMMITTEE ISSUES & DISCUSSION: Convention Center Project staff Neil McFarlane presented Resolution No. 89-1028 to reappoint Ben Middleton as Metro's representative on the Metropolitan Exposition-Recreation Commission. Executive Officer Cusma supports Mr. Middleton's reappointment. The Committee did not raise any issues and concurred Mr. Middleton has been a valuable Commission member, especially in bringing his CPA experience to the Commission's work.

jpm a:\ccbm.rpt



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Agenda Item No. 6.2

DATE: January 5, 1989

Meeting Date Jan. 12, 1989

TO: Metro Councilors

FROM: Marie Nelson, Clerk of the Council

SUBJECT: RESOLUTION NO. 89-1028
Confirming the Reappointment of Ben Middleton
to the Metropolitan Exposition-Recreation
Commission

The Council Convention Center Committee will be meeting on January 10, 1989, to consider the above resolution. The Committee's written report and recommendation will be available at the January 12 Council meeting.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Date: December 15, 1988

To: Mike Ragsdale, Presiding Officer

From: Rena Cusma, Executive Officer *R. Cusma*

Re: Reappointment of Metro ER Commissioner

Initial Metro ER Commission appointments under Ord. No. 87-225 provided for terms varying between one and four years in order to begin the staggered term expiration process. Metro's appointment of Ben Middleton filled the single one year appointment position with a term ending January 15, 1989.

Mr. Middleton has an excellent attendance record and is a valuable, contributing member of the Commission. He is closely involved with the budget process and related financial operations and concerns.

Mr. Middleton has expressed his desire to be reappointed to a full four year term. I am herewith submitting his name as my appointment for Council confirmation.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF CONFIRMING	)	RESOLUTION NO. 89-1028
THE REAPPOINTMENT OF BEN MIDDLETON)	
TO THE METROPOLITAN EXPOSITION-	)	Introduced by Rena Cusma
RECREATION COMMISSION	)	Executive Officer

WHEREAS, The Metropolitan Service District Code, Section 6.01.030, provides that the Council confirms members to the Metropolitan Exposition- Recreation Commission; and

WHEREAS, The initial one-year term of member Ben Middleton currently serving on the Commission expires January 15, 1989; and

WHEREAS, The Executive Officer recommends Ben Middleton be re-appointed for a full, four year term; and

WHEREAS, The Council finds that Ben Middleton has served with distinction and is exceptionally qualified to continue to carry out commission duties; now, therefore,

BE IT RESOLVED,

That Ben Middleton is hereby confirmed for re-appointment as a member of the Metropolitan Exposition-Recreation Commission for the term beginning January 15, 1989, and ending January 15, 1993.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

COMMITTEE REPORT

AGENDA ITEM 6.3
MEETING DATE Jan. 12, 1989

CONSIDERATION OF RESOLUTION NO. 89-1029, FOR THE PURPOSE OF CONFIRMING THE REAPPOINTMENT OF CHARLES O'CONNER AND JONATHAN BLOCK TO THE SOLID WASTE RATE REVIEW COMMITTEE

Date: January 4, 1989

Presented by: Councilor Gary Hansen,
Chair, Solid Waste
Committee

COMMITTEE RECOMMENDATION: The Solid Waste Committee recommends Council adoption of Resolution No. 89-1029. This action taken January 3, 1989.

COMMITTEE DISCUSSION & ISSUES: The Committee requested, and the Solid Waste staff gave, a brief review of the function and makeup of the Rate Review Committee.

The terms of Charles O'Conner and Jonathan Block expired December 31, 1988. Both have served one, two-year term. Their performance and contribution has been excellent and they are recommended for reappointment. Their terms would commence January 1, 1989, and end December 31, 1990.

VOTE: The Committee voted 4 to 0 to recommend Council adoption of the resolution. Voting: Devlin, Gardner, Hansen and Kelley. Absent: Ragsdale.

RB:pa
RB.02



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

DATE: December 20, 1988

TO: Mike Ragsdale, Presiding Officer

FROM: Rena Cusma, Executive Officer *RC*

RE: Rate Review Committtee Appointment

The terms of Rate Review Committee members Charles O'Connor and Jonathan Block expire December 31, 1988. Both have served one, two-year term.

The three remaining members are Colleen Acres, Milton Fyre and Andrew Thaler. All were appointed in February of 1988 and their terms will expire December 31, 1989.

Solid Waste is impressed with the performance and contribution of members O'Conner and Block and believe that appointment to a second term is appropriate, particularly in light of their longer service and perspective which has been valuable to the newer members and the committee's deliberations.

My recommendation to the Council is that members O'Connor and Block be reappointed to a second, two-year term.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF CONFIRMING	)	RESOLUTION NO. 89-1029
THE REAPPOINTMENT OF CHARLES)	
O'CONNOR AND JONATHAN BLOCK TO	)	INTRODUCED BY RENA CUSMA
THE SOLID WASTE RATE REVIEW	)	EXECUTIVE OFFICER
COMMITTEE		

WHEREAS, Subsection 18 (1) of the Metropolitan Service District Disposal Franchise Ordinance requires that the Council appoint a Rate Review Committee to recommend solid waste disposal rates to the Council and the Executive Officer; and

WHEREAS, The initial two-year term of members Charles O'Connor and Jonathan Block currently serving on the Committee expire December 31, 1988; and

WHEREAS, The Executive Officer recommends Charles O'Connor and Jonathan Block be reappointed for a second, two-year term; and

WHEREAS, The Council finds that Charles O'Connor and Jonathan Block have served with distinction and are well qualified to continue to carry out committee duties; now, therefore,

BE IT RESOLVED,

That Charles O'Connor and Jonathan Block are hereby confirmed for reappointment as members of the Solid Waste Rate Review Committee for the term beginning January 1, 1989, and ending December 31, 1990.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

COMMITTEE REPORT

6.4
Agenda Item No. Consent Agenda

Meeting Date January 12, 1989

CONSIDERATION OF RESOLUTION NO. 88-1030, ACCEPTING TALBOT & KORVOLA'S "REPORT ON PERFORMANCE AUDITING PLAN FOR THE METROPOLITAN SERVICE DISTRICT COUNCIL"

Date: January 6, 1989

Presented by: Councilor Tanya Collier
Chair, Finance Committee

COMMITTEE RECOMMENDATION

Committee members present at the January 5 meeting -- Councilors DeJardin, Gardner, Van Bergen, Wyers and myself -- voted unanimously to recommend Council adoption of Resolution No. 89-1030. No Committee members were absent.

COMMITTEE DISCUSSION & ISSUES

Carl Meeuswen and Jack Talbot of Talbot & Korvola presented the final report and reviewed its executive summary with the Committee, noting the final report is very similar to the draft which the Committee received for review December 15. Talbot & Korvola did not receive any comments or recommendations from the Committee or Metro Administration for substantive changes; the report does incorporate some technical changes and language amendments.

Overall, Talbot & Korvola does not see any real impediments to implementing performance auditing at Metro. During the first year of the program, the process of conducting the performance audit and implementing its results will be very important towards establishing a solid, viable review program. Talbot & Korvola recommends Metro schedule first year performance audits of at least two of four areas -- Contracting, General Fund/Cost Allocations, Metro Policies and Procedures, Solid Waste Revenues -- and strongly urges Metro Policies and Procedures be one of the two areas. It was noted the recommended funding of \$80,000 to \$100,000 for each of the first two years was developed after comparing City of Portland and Multnomah County funding and staff resources devoted to their performance audit programs.

jpm a:\rpt1030



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Agenda Item No. 6.4

Meeting Date Jan. 12, 1989

DATE: January 5, 1989

TO: Metro Councilors

FROM: Marie Nelson, Clerk of the Council

SUBJECT: RESOLUTION NO. 89-1030
Accepting Talbot & Korvola's "Report on
Performance Auditing Plan for the
Metropolitan Service District Council"

The Finance Committee will be meeting on January 5 to consider the above resolution. The Committee's report and recommendation will be distributed to Councilors prior to the January 12 Council meeting.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ACCEPTING)
TALBOT & KORVOLA, CERTIFIED PUBLIC)
ACCOUNTANTS, "REPORT ON)
PERFORMANCE AUDITING PLAN FOR THE)
METROPOLITAN SERVICE DISTRICT)
COUNCIL")

RESOLUTION NO. 89-1030

Introduced by the
Finance Committee

WHEREAS, the Metropolitan Service District Council
appropriated \$12,000 for FY1988-89 to have a Performance Audit Program
Plan developed for the District; and

WHEREAS, the Council Department, in compliance with adopted
District purchasing procedures, contracted with the firm of Talbot &
Korvola, Certified Public Accountants, to develop a performance audit
program plan; and

WHEREAS, Talbot & Korvola has completed the contracted scope
of work within the budget and time allotted and prepared the required
final report, with recommendations for program implementation, and
performance audit program guidelines; and

WHEREAS, the Finance Committee has reviewed and considered
the final report, program recommendations, and audit guidelines
presented by Talbot & Korvola, January 5, 1989; and

WHEREAS, the Finance Committee recommends accepting these
reports; now therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District hereby
accepts Talbot & Korvola's "Report on Performance Auditing Plan for the
Metropolitan Service District Council" and its accompanying Audit

Guidelines and supports implementing a performance audit program for the District beginning in FY1989-90.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

jpm a:\TKRES

COMMITTEE REPORT

AGENDA ITEM 6.5

MEETING DATE Jan. 12, 1989

CONSIDERATION OF RESOLUTION NO. 89-1033, FOR THE PURPOSE OF AUTHORIZING ENTRY INTO A CONTRACT WITH R. W. BECK AND ASSOCIATES FOR AN ENGINEERING FEASIBILITY STUDY AND TECHNICAL DOCUMENT REVIEW FOR THE MASS COMPOSTING FACILITY

Date: January 3, 1989

Presented by: Councilor Gary Hansen
Chair, Solid Waste
Committee

Committee Recommendation: The Solid Waste Committee recommends Council adoption of Resolution No. 89-1033 as amended. This action taken January 3, 1989.

Committee Discussion & Issues: The feasibility study is an important element of the process required to procure bond financing for the mass composting facility. The technical documents review provides needed technical back-up for the Metro team negotiating the final elements of the Service Agreement.

Three proposals were received: 1) Gershman, Brickner and Bratton, Inc., (GBB), 2) R. W. Beck and Associates, and 3) E. Glynn Hughes (sole proprietor). GBB and R. W. Beck were selected for personal interviews. The Metro interview team recommended R. W. Beck as the preferred consultant. The R. W. Beck proposal was for a fixed fee of \$93,500. The GBB proposal was for \$140,000.

The Committee made a couple of punctuation changes in the resolution.

Vote: The Solid Waste Committee voted 4 to 0 to recommend Council adoption of the resolution. Voting: Devlin, Gardner, Hansen and Ragsdale. Absent: Kelley.

RB:pa
RB.001

STAFF REPORT

REPORT ON THE SELECTION OF R. W. BECK AND ASSOCIATES AS THE PREFERRED CONSULTANT TO PERFORM AN ENGINEERING FEASIBILITY STUDY AND TECHNICAL DOCUMENT REVIEW FOR THE METRO MASS COMPOSTING FACILITY

Date: December 27, 1988

Presented by Bob Martin/Phil North

FACTUAL BACKGROUND AND ANALYSIS

On October 3, 1988 a Request For Proposals (RFP) was issued by the Solid Waste Department for the purpose of soliciting proposals to perform a feasibility study and technical documents review. This is to be performed in conjunction with the Service Agreement negotiations with Riedel Environmental Technologies, Inc. (RET) with respect to the mass composting facility proposed to be designed, constructed, owned and operated by RET.

With the Service Agreement negotiations entering the final phase, the feasibility study is a critical element of the process required to procure bond financing for the project. The technical documents review provides needed technical backup for the Metro Team as the final elements of the Service Agreement are negotiated, in particular with respect to such matters as technical description of the facility, performance standards, performance test procedures, development plan schedule and projected tip fee. The Scope of Work from the RFP is attached to this staff report as Attachment A.

Solicitation of proposals closed on November 4, 1988. Three proposals were received; 1) Gershman, Brickner and Bratton Inc. (GBB), 2) R. W. Beck and Associates, and 3) E. Glynn Hughes (sole proprietor). GBB and R. W. Beck were selected for personal interviews. The interviews of their respective teams took place at Metro Center on Friday, December 2, 1988. The Metro interview team consisted of Councilor Gary Hansen, Debbie Gorham, Dan Cooper and Phil North.

The GBB proposal was for a fixed fee of \$140,000. The R. W. Beck proposal was for a fixed fee of \$93,500. The selection criteria was weighted as follows:

Project Organization---10 points

Cost of Proposal-----20 points

Experience Record
of firm-----20 points

Qualifications and
experience of
personnel-----50 points

*additional 2 point bonus if DBE/WBE goals met (both met DBE/WBE criteria)

The interview team scored the two firms as follows:

<u>GBB</u>	<u>R. W. Beck</u>
75	90
85	85
90	95
77	86

Overall, both proposers presented teams with the capability of performing the services called for in the RFP. On the basis of evaluations, the consensus was unanimous that the R. W. Beck proposal was the preferred proposal. Two key considerations were 1) cost and, 2) independence of the study. R. W. Beck had the superior cost proposal, and provided a convincing argument that their lack of prior involvement in the project would provide a significant level of assurance that their feasibility study/report would be independent of any prior activity that had occurred to date in the project.

Accompanying the staff report is a resolution and draft contract for retaining the services of R. W. Beck. The contract has been reviewed by general counsel office and modifications have been made pursuant to its suggestions.

Funds were allocated in the FY 1988-89 Solid Waste Operating Budget specifically for this purpose.

Executive Officers Recommendation: The Executive Officer recommends approval of a contract with R. W. Beck.

ATTACHMENT A

SCOPE OF WORK

TASK 1: The CONSULTANT will be expected and required to review and analyze the following documents and information related to the project [NOTE: many of the items below are in draft form and others will be developed over the course of approximately four months following the execution of this Agreement]:

- a. All pertinent contract documents, including the Service Agreement, Memorandum of Understanding (MOU) and any other documents related to the design, construction, ownership, shakedown, performance testing and operation of the facility and disposal of residue; that set forth the respective obligations and responsibilities of the parties to the contracts and agreements during the design, construction, shakedown, performance testing and operation of the facility.
- b. Facility design layouts and equipment configurations and schematics.
- c. Available waste characterization data.
- d. Available federal, state and local permits and/or information relative to the status of permitting (in process or contemplated).
- e. Market studies and data related to the sale or distribution of compost product.
- f. Any other pertinent information made available to you by METRO or at the request of METRO.

TASK 2: Utilizing the sources of information indicated in Task #1, the CONSULTANT will provide:

- a. A narrative as well as a summary list of the methodology by which the data has been analyzed.
- b. The premises and assumptions upon which the opinions and representations to be made in the feasibility report are based.
- c. Bibliography of specific contracts, agreements, documents or other data related to the project which were utilized in framing the opinions and representations expressed in the feasibility report.

SCOPE OF WORK

- d. Bibliography of documents or data other than those indicated in Task #1 that have been utilized in formation of the opinions and representations in the feasibility report.
- e. Specifics as to documents, data or other sources of project information that were excluded (whether partially or in whole) as a basis for the opinions and representations in the feasibility report.

TASK 3: Based upon the sources of information referred to in Tasks #1 and #2 and upon the premises and assumptions to be stated per the requirements of Task #2, the CONSULTANT will provide to METRO opinions and representations on the following matters:

- 3.1 Is the facility technology a proven and viable method of processing mixed municipal solid waste as specified in the Service Agreement and other related documents and do the project participants have the requisite combined technical capabilities to design, construct, shakedown, performance test and operate the facility?
- 3.2 Is METRO capable of assuring the delivery of 185,000 tons of Acceptable Waste (as defined in the Service Agreement) to the facility on an annual basis and within the monthly and weekly parameters as indicated in the Service Agreement?
- 3.3 Is the site location for the facility suitable for the activities to be carried on there and is it an appropriate location for this facility?
- 3.4 Is the Facility Price guaranteed by the Contractor reasonable and are the funds to be made available from the sale of bonds sufficient to complete construction of the facility as described and shown in the design documents in the absence of Uncontrollable Circumstances?
- 3.5 Are the Performance Standards, which cover Acceptable Waste Throughput, Compost recovery, Recovered Materials, Residue production, Facility specifications, odor control, noise and Compost Product quality/specifications, consistent with the design expectations and the proven performance capabilities of existing compost resource recovery facilities of similar design and are the Performance Standards capable of being achieved at the facility?

SCOPE OF WORK

- 3.6 Does the schedule for the design, construction, equipping, shakedown, and Performance Testing of the Facility provide adequate time for all of the aforementioned activities for a facility of this type and size in the absence of Uncontrollable Circumstances?
- 3.7 Will the Facility have a useful life which extends beyond the final maturity of the bonds, provided that the Facility is maintained and operated in accord with accepted industry standards and within the parameters of the Service Agreement?
- 3.8 Will the projected revenues and receipts from the operation of the Facility be sufficient to meet the requirements for timely (i) payment of debt service, (ii) maintenance of debt service reserve funds, (iii) operation and maintenance of the Facility, (iv) any other payments anticipated to be required to be paid pursuant to the Service Agreement?
- 3.9 Are the projected operation and maintenance costs of the Facility reasonable for a facility of the design and type as described in the Service Agreement and related documents?
- 3.10 With regard to the possibility of the need for additional review by regulatory agencies of the State of Oregon, United States or other regulatory bodies, are there any major environmental, site or other impediments relative to the Facility that have been identified that would act to prevent issuance of the necessary permits, licenses or other required approvals; and with respect to any presently held licenses, permits or approvals, whether there exists any known or reasonably anticipated condition which would prevent compliance with the conditions of such licenses, permits or approvals?
- 3.11 Will the proposed facility be designed, constructed, shaken down, performance tested and operated in accord with good engineering practices and standard industry standards?

TASK 4: In addition to the feasibility study and review of the documents and data referred to in Tasks 1) through 3), the selected CONSULTANT will be asked to review and comment on draft documents of technical portions of the Draft Service Agreement as it is developed. In particular, comment will be required with regard to the Draft Service Agreement sections related to 1) Technical Description of the

SCOPE OF WORK

Facility, 2) Performance Standards, 3) Performance Test Procedures, 4) Development Plan Schedule and 5) Projected Tip Fee. The comment required will be directed toward a goal of advising Metro as to aspects of the technical documents that may present an impediment to successful conclusion of the Service Agreement and subsequent financing of the Facility.

With respect to Task #4, the CONSULTANT will provide a narrative and summary of the methodology by which the CONSULTANT will review the developed documents.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AUTHORIZING ENTRY	)	RESOLUTION NO. 89-1033
INTO A CONTRACT WITH R. W. BECK AND)	
ASSOCIATES FOR AN ENGINEERING	)	INTRODUCED BY Rena Cusma
FEASIBILITY STUDY AND TECHNICAL DOCUMENT	)	EXECUTIVE OFFICER
REVIEW FOR THE MASS COMPOSTING FACILITY)	

WHEREAS, A Request for Proposals (RFP) was issued by the Solid Waste Department for the purpose of obtaining the services of a consultant to perform an engineering feasibility study in conjunction with the mass composting facility negotiations with Riedel Environmental Technologies, Inc. (RET) in order to facilitate the bond financing for the facility; and

WHEREAS, The RFP also provided for needed technical document review for the purpose of backup for the Metro negotiating team in the areas of technical description of the facility, performance standards, performance test procedures, development plan schedule and projected tip fee; and

WHEREAS, After a competitive selection process, the firm of R. W. Beck and Associates has been recommended as the preferred consultant; and

WHEREAS, The R. W. Beck firm also provided the lowest cost proposal of the qualified proposers, at a fixed cost not to exceed ninety-three thousand five hundred dollars (\$93,500); and

WHEREAS, A contract with R. W. Beck and Associates is attached to this Resolution as Exhibit A; now, therefore

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District does hereby approve the contract with R. W. Beck and Associates for a cost not to exceed ninety three thousand five hundred dollars (\$93,500) which is attached to this Resolution as Exhibit A.

2. Requests that the Executive Officer authorize the Solid Waste Director to proceed with consummation of the contract.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of January, 1989.

Mike Ragsdale
Presiding Officer

NOTE: Due to the length of the document, Exhibit A, "Agreement to Furnish Consulting Services to the Metropolitan Service District for a Feasibility Study/Technical Document Review for the Metro Mass Composting Facility," has not been printed in this agenda packet. The document has been distributed to all Councilors. Other parties may arrange to receive a copy of the document by contacting Marie Nelson, Council Clerk, 221-1646, extension 206.

Meeting Date January 12, 1988

CONSIDERATION OF ORDINANCE NO. 89-280 FOR THE PURPOSE OF
ADOPTING A PURCHASING POLICY THAT GIVES PREFERENCE TO THE
PURCHASE OF RECYCLED PAPER AND PAPER PRODUCTS

Date: December 22, 1988

Presented by: Bob Martin

FACTUAL BACKGROUND AND ANALYSIS

In 1986 the Metropolitan Service District adopted the Solid Waste Reduction Program. This program includes a Materials Markets Assistance Program and an Institutional Purchasing Program, both of which encourage secondary material market development. Metro currently gives preference to goods or services that have been manufactured or produced in Oregon. Metro does not have any guidelines pertaining to the purchase of recycled products. The lack of demand for products manufactured from secondary materials (recycled) has been a disincentive to increased recycling.

Metro could support paper recycling programs and increase market demand for paper products made from recycled material by adopting a purchasing policy that gives preference to products with a 50 percent or greater recycled paper content. After Metro adopts regulations and guidelines for procurement of paper products made with a significant content of secondary material Metro can provide assistance to other institutions and agencies also wanting to purchase recycled paper products.

FINDINGS:

A comparative study of the price, availability and quality of recycled paper versus virgin paper was conducted to determine the economic feasibility of regular purchase of recycled papers. A survey of several local vendors revealed that recycled paper prices are on par with virgin paper prices. Recycled paper and virgin paper currently have similar delivery times. Recycled paper quality compares favorably with virgin paper.

The State of Oregon has successfully used recycled paper for 10 years and is one of 24 states with a purchasing preference similar to the one proposed for Metro. The Oregon Department of General Services uses recycled xerographic paper for copy machines and offset presses. This recycled paper, also available to Metro, is put on state price agreement only after testing and approval by the state printer.

Metro may purchase recycled paper on the state contract through the Multnomah County Central Stores because intergovernmental agreements are exempt from the competitive process through the Metro Code, Section 2.04.041, subsection (a) (1). Should Metro decide to purchase paper through the state contract, the recycled xerographic paper is currently less expensive than virgin paper.

EXECUTIVE OFFICER'S RECOMMENDATION:

In 1986, a committee of staff from various Metro departments executed a study of recycled versus virgin paper and made the following recommendations. I concur with these recommendations and further recommend their adoption with this ordinance.

- 1) Recycled paper should be purchased if the price falls within 10 percent of the lowest bid price for acceptable virgin paper.
- 2) When practicable¹ education and promotion materials should be printed on recycled paper provided the recycled price does not exceed 25 percent of the lowest bid price for virgin paper.
- 3) The use of recycled and recyclable material should be encouraged for RFQ, RFP, RFB and other bid respondents.
- 4) Prohibit the use of non-recyclable goldenrod and other very bright, hard-to-bleach colored papers.

ATTACHMENT A: Contains the guidelines to correspond with the above recommendations.

ATTACHMENT B: Current Public Contracts, General Provisions, Metro Code, and proposed additions favoring procurement of recycled paper.

This staff report has been printed on recycled paper that is equal to virgin paper in price, availability and quality.

¹Practicable: The EPA and Congress have provided four criteria for determining the maximum amount practicable:
"1) performance in accordance with applicable specifications;
2) availability at a reasonable price; 3) availability within a reasonable period of time; and 4) maintenance of a satisfactory level of competition."

ATTACHMENT A

Purchasing policy for recycled paper products. All persons purchasing supplies, materials, equipment or personal services shall:

- (1) Review purchasing specifications currently utilized in order to eliminate, wherever feasible, discrimination against the purchase of recovered resources or recycled materials by always securing a bid for recycled paper.
- (2) Develop purchasing practices which, to the maximum extent practicable,¹ assure purchase of materials that are recycled or that may be recycled or reused when discarded. This includes purchase of food containers for special functions. Where practicable, beverage containers and plates shall be made from recyclable fibers.
- (3) In performance of contract work use and require contractors to use recycled paper products to the maximum extent practicable.
 - (a) Encourage RFQ, RFP, RFB and other bid respondents to use recycled paper to the maximum extent practicable, or paper that may be recycled or reused when discarded.
 - (b) Do not purchase or promote the use of goldenrod and other very bright, hard-to-bleach colors that are not recyclable.

Preference for recycled materials. Notwithstanding established contract award provisions requiring Metro to enter into contracts with the lowest responsible bidder, any person charged with the purchase of materials and supplies for any public use may, in its discretion, give preference to the purchase of materials and supplies manufactured from recycled materials.

- (1) A person may give preference to materials and supplies manufactured from recycled materials if:
 - (a) The bids of the persons or manufacturing concerns supplying the recycled materials, or the prices quoted by them, do not exceed by more than ten percent the lowest bid or prices quoted by persons and manufacturing concerns offering non-recycled materials.

¹Practicable: The EPA and Congress have provided four criteria for determining the maximum amount practicable: "1) performance in accordance with applicable specifications; 2) availability at a reasonable price; 3) availability within a reasonable period of time; and 4) maintenance of a satisfactory level of competition."

- (b) Exception to (a) applies to material printed for public distribution that deals with recycling promotion and education. Whenever practicable¹ these materials shall be produced on recycled paper provided the recycled product price does not exceed 25 percent of the lowest virgin paper bid.

Guidelines and procedures to encourage paper conservation. Metro staff shall encourage paper conservation.

Departments shall develop procedures to eliminate unnecessary paper use including, but not limited to, overpurchase of paper, overprinting of materials, purchase of too high a grade of paper, purchase of paper that is not recyclable and purchase of virgin paper when recycled paper is available in the same grade.

¹Ibid.

ATTACHMENT B

CURRENT:

Code of the Metropolitan Service District, pages II-61 and II-62

2.04.040 Public Contracts, General Provisions

(a) Competitive Bidding: Unless exempt from competitive bidding, all public contracts shall be awarded to the lowest responsive, responsible bidder.

(b) Oregon Preference: In all public contracts, the District shall prefer goods or services that have been manufactured or produced in Oregon if price, fitness, availability and quality are otherwise equal. Where a contract in excess of \$10,000 is awarded to a contractor not domiciled or registered to do business in Oregon, the initiating Department shall assure compliance with the provisions of ORS 279.021.

(c) Rejection of Bids: The Executive Officer or the Deputy Executive Officer may reject any bid not in compliance with all prescribed public bidding procedures and requirements and may, for good cause, reject any or all bids upon a finding that it is in the public interest to do so, for example, when all bids exceed the budget or estimate for that project.

PROPOSED:

(d) Recycled Paper Preference: In all contracts and subcontracts, the District shall prefer the purchase of recycled paper products with a 50 percent recycled content or the highest percentage of recovered material practicable.¹ The District will allow a ten percent price preference for the purchase of recycled paper products and attempt to purchase jointly with other agencies to reduce the cost of recycled paper purchases. All such purchases will require the manufacturer's certification and verification of recovered material content. The initiating Department shall assure compliance with the provision of ORS 279.739.

¹Practicable: The EPA and Congress have provided four criteria for determining the maximum amount practicable:
"1) performance in accordance with applicable specifications;
2) availability at a reasonable price; 3) availability within a reasonable period of time; and 4) maintenance of a satisfactory level of competition."

(e) Purchase Preference for Equipment and Services that Use Recycled Paper and Paper Products. All bids for new equipment and services must include language to ensure the use of recycled paper and paper products. Metro will phase in equipment and paper to facilitate the use of recycled products wherever practicable.¹ Some existing equipment and services at Metro may void warranty, service agreements, or contracts if recycled paper and paper products are specified; thus these must be excluded from the recycled paper preference. All printing done outside Metro shall allow a 15 percent (15%) price preference when using recycled paper.

¹Ibid.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING A	)	ORDINANCE NO. 89-280
POLICY GIVING PREFERENCE TO THE)	
PURCHASE OF RECYCLED PAPER AND	)	Introduced by Rena Cusma,
PAPER PRODUCTS	)	Executive Officer

WHEREAS, The Metropolitan Service District's Materials Markets Assistance Program of the 1986 Solid Waste Reduction Program identifies the need for institutions to support recycling programs through increased demand for products made from recycled materials; and

WHEREAS, When increased demand for products made from recycled materials is demonstrated, manufacturers will respond, thereby reducing disposal of these materials; and

WHEREAS, The public benefits since products made from recycled materials save virgin material resources, save energy, and reduce solid waste; and

WHEREAS, The State of Oregon ORS 279.729 to .739 and the Federal Resource Conservation and Recovery Act direct government procurement of products made from recycled materials; and

WHEREAS, Metro does not have guidelines pertaining to the agency's purchase of recycled paper products; now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

1. In all contracts and subcontracts the District shall prefer the purchase of recycled paper products with a 50 percent (50%) recycled content or the highest percentage of recovered material practicable, when practicable includes 1) performance in accordance with applicable specifications; 2) availability at a reasonable price; 3) availability within a reasonable period of time; and 4) maintenance of a satisfactory level of competition.

2. The District shall allow a ten percent (10%) price preference for the purchase of recycled paper products and attempt to purchase jointly with other agencies to reduce the cost of recycled paper products purchases.

3. All recycled paper products purchases shall require the manufacturer's certification and verification of recovered material content.

4. All bids for new equipment and services shall include language that will ensure the use of recycled paper and paper products.

5. Metro shall phase in equipment and paper to facilitate the use of recycled paper products wherever practicable.

6. In instances where recycled paper and paper products may void existing warranties, service agreements, or contracts, recycled paper and paper products shall not be specified.

7. All contract printing shall allow a fifteen percent (15%) price preference when using recycled paper.

8. Section 2.04.040 of the Metro Code (Public Contracts, General Provisions) is expanded to read:

(d) Recycled Paper Preference: In all contracts and subcontracts, the District shall prefer the purchase of recycled paper products with a 50 percent (50%) recycled content or the highest percentage of recovered material practicable. The District shall allow a ten percent (10%) price preference for the purchase of recycled paper products and attempt to purchase jointly with other agencies to reduce the cost of recycled paper product purchases. All recycled paper purchases shall require the manufacturer's certification and verification of recovered material content.

The initiating Department shall assure compliance with the provision of ORS 279.739.

(e) Purchase Preference for Equipment and Services that Use Recycled Paper and Paper Products. All bids for new equipment and services shall include language to ensure the use of recycled paper and paper products.

Metro shall phase in equipment and paper to facilitate the use of recycled products wherever practicable.

Some existing equipment and services at Metro may void warranty, service agreements, or contracts if recycled paper and paper products are specified; thus these shall be excluded from the recycled paper preference.

All printing done outside Metro shall allow a 15 percent (15%) price preference when using recycled paper.

ADOPTED by the Council of the Metropolitan Service District
this ____ day of _____, 1988.

Mike Ragsdale, Presiding Officer

ATTEST:

Clerk of the Council



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

DATE:

TO: All Metro Staff

FROM: Rena Cusma, Executive Officer

RE: AGENCY PURCHASING PREFERENCE FOR RECYCLED PAPER AND
PAPER PRODUCTS

The agency has adopted guidelines requiring the procurement of paper with a 50 percent or greater recycled fiber content. These guidelines are effective immediately. Please remember:

1. Recycled paper should be purchased by the agency if the price falls within 10 percent of the lowest price for acceptable virgin paper.
2. Where practicable, education and promotion materials should be printed on recycled paper provided the recycled price does not exceed 25 percent of the lowest bid price for virgin paper.
3. The use of recycled and recyclable material should be encouraged for RFP, RFQ and other bid respondents.
4. Try not to use non-recyclable goldenrod and other very bright, hard-to-bleach colored papers.
5. All printing on recycled paper done outside Metro shall allow a 15 percent price preference when using recycled products.
6. Orders for recycled xerographic paper must be submitted to the Multnomah County Central Stores on the first day of each month.

Since Metro does not have centralized purchasing or a coordinator to combine departmental purchases, each department is responsible for purchasing recycled paper with a 50 percent or greater recycled content whenever practicable. Recycled paper is available that is comparable to virgin paper in price and in quality.

Thank you in advance for your cooperation.

RMC:aeY

STAFF REPORT

CONSIDERATION OF ORDINANCE NO. 89-281 AMENDING
ORDINANCE NO. 88-247 REVISING THE FY 1988-89 BUDGET AND
APPROPRIATIONS SCHEDULE FOR THE PURPOSE OF ADDING A
SECRETARY POSITION FOR THE ACCOUNTING AND DATA
PROCESSING DIVISIONS

Date: December 28, 1988

Presented by: Ray Phelps

FACTUAL BACKGROUND AND ANALYSIS

The passage of Ordinance No. 88-277 by the Council on December 8, 1988, reallocated the budgeted resources for the central word processing function and the purchase of new word processing equipment. This effort by the administration proposed a reduction in General Fund expenses by \$4,843 for Fiscal Year 1988-89. In addition, the previously proposed change would have reduced by \$26,000 per year the amount of the cost allocation plan for the General Fund in future fiscal years.

One significant element of our reorganization of the Finance and Administration Department in order to eliminate the word processing function was the reclassification of the existing word processing operator position to a secretary position. It was planned that this budgeted FTE would be reassigned to the Accounting and Data Processing sections. This change in work assignments was not approved by the Council.

The failure to provide secretarial support for the Accounting and Data Processing sections will reduce the efficiency of the employees in these two sections. Furthermore, this lack of clerical support may adversely impact the effectiveness of the staff to successfully meet their work program for the installation of the District's new Financial Management System.

I am requesting the restoration of the budgeted FTE. This action will not result in a new FTE position or any new expenditure in addition to the original adopted budget for the General Fund. As I have previously stated, this change in fact will reduce the General Fund in a responsible manner for this fiscal year and in future fiscal years.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Ordinance No. 89-281.

ATTACHMENT A

Duties of New Accounting/Data Processing Secretary

Under the supervision of the Chief Accountant and Data Processing Administrator, the Secretary will perform the following duties:

1. Serve as receptionist for the Accounting and Data Processing divisions, answering phones and greeting customers.
2. Type correspondence, letters, memos and reports.
3. Open, date stamp and distribute mail.
4. Photocopy reports (monthly financial), memos, letters, etc.
5. Maintain filing systems. Prepare labels/file folders. File correspondence, reports, numerical copies of checks, purchase orders, invoices, statements, canceled checks, accounts payable invoices, payroll information.
6. Perform data entry functions as needed.
7. Prepare payments authorizations for signature by division and department managers.
8. Prepare timesheet summary for submittal to payroll.
9. Prepare daily cash deposit and packet.
10. Maintain and file data disks. Perform print functions of materials prepared by Data Processing/Accounting staff.
11. Distribute payroll checks to departments and monitor pickup log.
12. Accept cash for various Metro document sales, prepare receipts and/or Visa (charge) card invoices.
13. Place invoices, statements or checks into envelopes for mailing.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE AMENDING ORDINANCE NO.)	ORDINANCE NO. 89-281
88-247 REVISING THE FY 1988-89)	
BUDGET AND APPROPRIATIONS SCHEDULE)	Introduced by Rena Cusma,
FOR THE PURPOSE OF ADDING A)	Executive Officer
SECRETARY POSITION FOR THE)	
ACCOUNTING AND DATA PROCESSING)	
DIVISIONS)	

WHEREAS, The Council of the Metropolitan Service District has reviewed and considered the need to modify the FY 1988-89 Budget; and

WHEREAS, The need for a modified budget plan has been justified; and

WHEREAS, Adequate funds exist for identified needs; now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

That Ordinance No. 88-247, Exhibit B, FY 1988-89 Budget, and Exhibit C, Schedule of Appropriations, are hereby amended as shown in Exhibits A and B to this Ordinance for the purpose of adding one full time Secretary position to the Accounting and Data Processing divisions.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

ATTEST:

Clerk of the Council

a(res1):\ordsec

EXHIBIT A
ORDINANCE NO. 89-281

ACCOUNT #	DESCRIPTION	CURRENT BUDGET		REVISION		PROPOSED BUDGET	
		FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT
GENERAL FUND: Finance & Administration							
	Personal Services						
6020	Directors	1.00	55,049			1.00	55,049
6030	Managers (Finan., Const.)	2.00	101,334			2.00	101,334
6050	Personnel Manager	1.00	41,874			1.00	41,874
6053	Data Processing Administrator	1.00	41,610			1.00	41,610
6055	Chief Accountant	1.00	47,792			1.00	47,792
6058	Administrative Secretary	1.75	36,572			1.75	36,572
6060	Secretary	1.00	17,934	0.50	7,350	1.50	25,284
6080	Sr. Management Analyst	1.00	29,547			1.00	29,547
6090	Assoc. Management Analyst	3.00	80,403			3.00	80,403
6120	Support Services Supervisor	0.50	14,921			0.50	14,921
6125	D.P. Systems Analyst	1.00	37,308			1.00	37,308
6130	D.P. Operations Analyst	2.00	68,643			2.00	68,643
6190	Senior Accountant	3.00	94,570			3.00	94,570
6195	Lead Accounting Clerk	1.00	23,180			1.00	23,180
6205	Receptionist	1.00	17,270			1.00	17,270
6210	Lead Word Processing Operator	0.10	2,010			0.10	2,010
6220	Reproduction Clerk	1.00	20,898			1.00	20,898
6222	Payroll Clerk	1.00	18,585			1.00	18,585
6230	Accounting Clerk 2	2.00	37,169			2.00	37,169
6240	Word Processing Operator	0.45	7,449			0.45	7,449
6260	Building Operations Worker	0.50	8,637			0.50	8,637
6300	Temporary	1.00	18,800			1.00	18,800
6700	Fringe		249,962		2,280		252,242
	Total Personal Services	27.30	1,071,517	0.50	9,630	27.80	1,081,147
	Total Materials & Services		798,618		0		798,618
	Total Capital Outlay		27,991		0		27,991
	TOTAL EXPENDITURES	27.30	1,898,126	0.50	9,630	27.80	1,907,756

EXHIBIT A
ORDINANCE NO. 89-281

		CURRENT BUDGET		REVISION		PROPOSED BUDGET	
ACCOUNT #	DESCRIPTION	FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT
GENERAL FUND: General Expenses							
	Transfers, Contingency, Unappropriated Balance						
9130	Transfer to Building Mgmt Fund		237,257				237,257
9150	Transfer to Insurance		12,579				12,579
9400	Transfer to Planning Fund		50,709				50,709
9700	Contingency		184,830		(9,630)		175,200
	Unappropriated Fund Balance		85,161				85,161
	Total Trans., Contin., Unappr. Fund Bal.		570,536		(9,630)		560,906
TOTAL EXPENDITURES		56.21	3,971,854	0.50	0	56.71	3,971,854

EXHIBIT B
ORDINANCE NO. 89-281

SCHEDULE OF APPROPRIATIONS FY 1988-89

	CURRENT APPROPRIATION	REVISION	PROPOSED APPROPRIATION
<hr/>			
GENERAL FUND			
<hr/>			
Council			
Personal Services	274,510		274,510
Materials & Services:	87,110		87,110
Capital Outlay:	5,700		5,700
	<hr/>	<hr/>	<hr/>
Subtotal	367,320	0	367,320
General Counsel			
Personal Services	221,485		221,485
Materials & Services	9,660		9,660
Capital Outlay:	6,426		6,426
	<hr/>	<hr/>	<hr/>
Subtotal	237,571	0	237,571
Executive Management			
Personal Services	325,611		325,611
Materials & Services:	59,273		59,273
Capital Outlay:	4,980		4,980
	<hr/>	<hr/>	<hr/>
Subtotal	389,864	0	389,864
Finance & Administration			
Personal Services	1,071,517	9,630	1,081,147
Materials & Services:	798,618		798,618
Capital Outlay:	27,991		27,991
	<hr/>	<hr/>	<hr/>
Subtotal	1,898,126	9,630	1,907,756
Public Affairs			
Personal Services	416,762		416,762
Materials & Services:	89,675		89,675
Capital Outlay:	2,000		2,000
	<hr/>	<hr/>	<hr/>
Subtotal	508,437	0	508,437
General Expense			
Contingency	184,830	(9,630)	175,200
Transfers	300,545		300,545
	<hr/>	<hr/>	<hr/>
Subtotal	485,375	(9,630)	475,745
Unappropriated Balance	85,161	0	85,161
Total General Fund Requirements	3,971,854	0	3,971,854

ALL OTHER APPROPRIATIONS REMAIN AS PREVIOUSLY ADOPTED

CONSIDERATION OF ORDINANCE NO. 89-282 FOR THE PURPOSE
OF UPDATING THE ADOPTED METROPOLITAN SERVICE DISTRICT
REGIONAL TRANSPORTATION PLAN

Date: November 28, 1988

Presented by: Andrew Cotugno

PROPOSED ACTION

To release the draft Regional Transportation Plan Update for public information and comment and a public hearing as described in Attachment A. The results of the public comment process will be brought before TPAC, JPACT and Metro Council prior to formal adoption of the plan update. This action has been approved by TPAC.

FACTUAL BACKGROUND AND ANALYSIS

In July 1982, Metro adopted, by ordinance, the Regional Transportation Plan (RTP). The adopted RTP provides for the Metro Council to formally update the RTP on a regular basis to incorporate as appropriate:

1. the findings, recommendations and/or decisions arising from major transportation planning studies;
2. new highway, transit, bicycle and/or pedestrian improvements or programs necessary to meet the objectives of the adopted RTP;
3. significant new information regarding transportation-related conditions/choices, new federal and state laws, and/or the population and employment forecasts used in the RTP; and
4. additional or revised policies, strategies or expressions of regional intent regarding the transportation system or its implementation, including the identification of additional outstanding issues to be addressed.

The RTP was last updated by Metro Council in 1983. By adopting Ordinance No. 89-282 Council recognizes the significant actions that have taken place regarding the region's transportation system in the past five years and amends the adopted RTP to include the 1988 Update (itemized in Staff Report B, attached), the highlights of which are as follows:

1. includes the recommendations and improvements associated with the final report of the Southwest Corridor Study previously adopted by Council Resolution No. 87-763, which (among other improvements)

identifies the need for a new highway facility in the Tualatin-Hillsboro corridor subject to findings of consistency with Statewide Land Use Planning Goals;

2. includes the recommendations and improvements associated with the Multnomah County Transportation Master Plan Update Phase I, which (among other improvements) identifies the need for a new or improved principal arterial connection from I-84 to U.S. 26 in the Gresham area subject to the selection of a preferred corridor alignment and findings of consistency with Statewide Land Use Planning Goals;
3. includes the recommendations and improvements associated with the Oregon Department of Transportation's (ODOT) Highway 224/212 Sunrise Corridor reconnaissance, which identifies the need for improvements on existing and new rights-of-way in the Sunrise Corridor between McLoughlin Boulevard and U.S. 26 subject to the selection of a facility design, (freeway vs. expressway) and findings of consistency with Statewide Land Use Planning Goals;
4. includes the decision to pursue the McLoughlin (to Milwaukie) and I-205 (from Portland International Airport to Clackamas Town Center) light rail transit improvements in addition to the Sunset LRT over the next 10 years;
5. includes the initial list adopted by the Joint Policy Advisory Committee on Transportation (JPACT) of 10-year priority improvements (as well as other improvements demonstrated by analysis to be needed within the next decade), which will serve as a guide in the development of new transportation funding resources;
6. commits the region to pursue additional funding resources for capital improvements and operations and maintenance in four specific areas of the overall transportation system: major regional highway corridors; light rail transit lines; urban arterials; and bus service expansion.
7. Includes a variety of other improvements to the existing transportation system identified as needed since the last update;
8. sets forth a refined process for consistency among the RTP, local land use plans, and Statewide Land Use Planning Goals, which ensures that consideration of other values (environmental, land use) in addition to transportation-related needs occurs in the RTP decision-making process;
9. presents a current estimate of the transportation-related financing situation in light of the cost associated with meeting the estimated need and the committed and anticipated revenues available to fund the RTP; and
10. includes the adoption of the year 2005 population and employment forecast (soon to be updated to 2010) contained in A Regional

Population and Employment Forecast to 1990 and 2005 (and subsequent updates) which represents Technical Appendix A of the RTP.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends release of the draft document for public information and comment and a public hearing.

JG/sm
RTP.1

ATTACHMENT A

Proposed RTP update adoption schedule

Sept. 30	TPAC meeting	Review and comment on chapters 1,2,4,5 and 8
Oct. 21	TPAC mailing	Chapter 7; Introduction; Draft public involvement process
Oct. 28	TPAC meeting	Review and comment on mailed materials; distribution of chapters 3 and 6
Oct. 29-Nov. 15		Final draft of document; incorporate jurisdictional comments, final graphics; prepare summary document and staff report part A
Nov. 16	TPAC mailing	RTP summary; final document review; staff report part A
Nov. 23	TPAC meeting	Review and comment on summary/full document and staff report part A; forward summary and document to JPACT for public release
Dec. 1	JPACT mailing	RTP document/summary/staff report part A
Dec. 8	JPACT meeting	RTP document/summary/staff report part A release for review and comment
Dec. 10-Jan. 24		Notification of public hearing and open houses (see Jan. 15-23) and review period of material (stand-alone RTP summary, highlights of 1988 update. Send press packets to media and material to CPOs and to local jurisdictions for their distribution.
Dec. 27	To executive management	Ordinance, full document, supportive materials, staff report parts A and B, findings
Jan. 3	Metro Council	Ordinance, full document, supportive materials, staff report mailing parts A and B, findings
Jan. 12	Metro Council	First reading; assigned to Intergovernmental Relations Committee for public hearing
Jan. 19	Open house	Invite CPOs, etc. from distribution list
Jan. 24	Public hearing	Intergovernmental Relations Committee
Jan. 27	TPAC meeting	Review of public testimony, ordinance, etc., forwarded to JPACT for adoption
Feb. 7	IRC meeting	Consideration of public testimony, if necessary

Feb. 9	JPACT meeting	Review of public testimony, ordinance, etc; adoption and recommendation to Metro Council to adopt
Feb. 9	Metro Council	Second reading, public hearing, adoption




METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Date: January 3, 1989

To: Metro Council

From: James A. Giesecking, Jr.  RTP Project Manager

Regarding: Council Materials for First Reading of 1988 RTP Adoption Ordinance and Referral to Intergovernmental Relations Committee for Public Hearing on January 24, 1989

The package of materials and their current status for the above mentioned agenda item for the January 12, 1989 Metro Council meeting is as follows:

- . Adoption Ordinance: in legal review (draft included).
- . Findings: in legal and Planning and Development review (Attachment B, draft included).
- . Staff Report, Part A: complete (included).
- . Staff Report, Part B: (A detailed description of the changes to the RTP adopted in 1983 included in the 1988 Update): in process -- to Council Clerk by Friday, January 6 (Attachment A-2).
- . The interagency agreement between the Metropolitan Service District and Washington County addressing the process to resolve certain land use issues associated with the proposed Western Bypass (Attachment C, included).
- . RTP Adoption Schedule (included).
- . 1988 RTP Highlight Fact Sheet (included).
- . RTP Review document (Attachment A-1) and Summary (included).

It should be noted that changes to the enclosed items will occur as the result of legal and public review and comment.

JAG:lmk

Enclosures

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF UPDATING)	ORDINANCE NO. 89-282
THE REGIONAL TRANSPORTATION)	Introduced by Mike Ragsdale,
PLAN (RTP))	Presiding Officer

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

1. The 1988 update of the Metropolitan Service District Regional Transportation Plan, a functional plan, copies of which are on file with the Clerk of the Council, is hereby adopted.
2. The 1988 RTP Update amends the existing Regional Transportation Plan as adopted in 1982 and updated in 1983 and is attached hereto as Attachment A.
3. In support of the above plan update, the Findings attached hereto as Attachment B are hereby adopted.
4. As per Council direction as part of the resolution adopting the Southwest Corridor Study Final Report (Resolution No. 87-763), the interagency agreement between the Metropolitan Service District and Washington County addressing the process to resolve outstanding land use issues related to the proposed facility in the Tualatin-Hillsboro Corridor is attached hereto as Attachment C.

ADOPTED by the Council of the Metropolitan Service District this
_____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

NOTE: Due to the length of the documents, the following attachments have not been printed in this agenda packet:

Staff Report, Part B (Attachment A-2)	A Line-by-line description of changes to the 1983 Regional Transportation Plan
Attachment B	Findings
Attachment C	Washington County/Metro Memorandum of Understanding/Agreement Relating to Southwest Corridor Study & Tualatin-Hillsboro Corridor 99W to T.V. Highway Segment
Review Draft	1988 Regional Transportation Plan Guide
	Regional Transportation Plan Summary (December 1988)

The above documents will be distributed to all Councilors as part of the meeting agenda for the January 24 Intergovernmental Relations Committee Meeting (the public hearing for Ordinance No. 89-282). Other parties can call James Giesging, Metro Transportation Department, 221-1646, to arrange for copies of the above materials.

STAFF REPORT

Agenda Item 7.4

Meeting Date January 12, 1989

CONSIDERATION OF ORDINANCE NO. 89-283 FOR THE PURPOSE OF AMENDING 88-247 REVISING THE FY 1988-89 BUDGET AND APPROPRIATIONS SCHEDULE TO PROVIDE FUNDING FOR IMPLEMENTATION OF THE WASTE REDUCTION PLAN IN COMPLIANCE WITH A DEPARTMENT OF ENVIRONMENTAL QUALITY STIPULATED ORDER.

Date: January 4, 1989

Presented by: Bob Martin

Overview

This budget amendment request is intended to cover three critical program needs of the Solid Waste Department:

- 1) Contract Compliance
- 2) Waste Reduction Program implementation
- 3) Procurement of a Metro East transfer station

Each of these needs are immediate, mandatory, and cannot be fully met with reassignment of existing staff or re-ordering of existing priorities.

The estimated budget impact necessary to fund these programs, including Personnel Services, Materials and Services and Capital expenses, is as follows:

Solid Waste	-	\$423,350
Planning and Development	-	62,618
Public Affairs	-	8,504
TOTAL	-	\$494,472

This budget amendment is being proposed primarily for the purpose of providing information on the full impact of implementing a proposed stipulated order from DEQ relating to Waste Reduction. The actual impact and timing will depend upon the outcome of current discussions with DEQ, which should be completed by the end of January.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE AMENDING ORDINANCE NO. 88-247	)	ORDINANCE NO. 89-283
REVISING THE FY 1988-89 BUDGET AND)	
APPROPRIATIONS SCHEDULE TO PROVIDE FUNDING	)	Introduced by Rena Cusma
FOR IMPLEMENTATION OF THE WASTE REDUCTION	)	Executive Officer
PLAN IN COMPLIANCE WITH A DEPARTMENT OF)	
ENVIRONMENTAL QUALITY STIPULATED ORDER)	

WHEREAS, the Council of the Metropolitan Service District has reviewed and considered various needs to modify the FY 1988-89 Budget; and

WHEREAS, The need for a modified budget plan has been justified; and

WHEREAS, Adequate funds exist for identified needs; now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

That Ordinance No. 88-247, Exhibit B, FY 1988-89 Budget, and Exhibit C, Schedule of Appropriations, are hereby amended as shown in Exhibits A and B to this Ordinance.

ADOPTED by the Council of the Metropolitan Service District this
_____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

ATTEST:

Clerk of the Council

NOTE: Exhibits A, B and C to the ordinance will be distributed to Councilors as part of the January 19 Finance Committee meeting agenda (the public hearing for the ordinance). Other parties may contact the Council Clerk, Marie Nelson, 221-1646, extension 206, to arrange for copies of the documents.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF EXPRESSING	)	RESOLUTION NO. 89-1037
APPRECIATION TO EMPLOYEES FOR)	
SERVICE RENDERED TO THE	)	Introduced by
METROPOLITAN SERVICE DISTRICT	)	Executive Officer Cusma

WHEREAS, Jill Hinckley has been employed at Metro from September 6, 1978 to December 31, 1988; and

WHEREAS, Melvin Huie has been employed at Metro from July 1, 1978 to December 31, 1983, and

WHEREAS, John Willworth has been employed at Metro from July 3, 1978 to December 31, 1988; and

WHEREAS, Jeffrey Booth has been employed at Metro from July 24, 1978 to December 31, 1988; and

WHEREAS, Audrey Lloyd has been employed at Metro from January 3, 1978 to December 31, 1988; and

WHEREAS, Richard Brandman has been employed at Metro from September 17, 1978 to December 31, 1988; and

WHEREAS, Robert Hart has been employed at Metro from February 21, 1978 to December 31, 1988; and

WHEREAS, Rodney Killgore has been employed at Metro from February 9, 1978 to December 31, 1988; and

WHEREAS, Richard Grudzien has been employed at Metro from April 11, 1978 to December 31, 1988; and

WHEREAS, John Delaini has been employed at Metro from July 31, 1978 to December 31, 1988; and

WHEREAS, Richard Bolen has been employed at Metro from September 25, 1978 to December 31, 1988; and

WHEREAS, Richard Walker has been employed at Metro from December 11, 1978 to December 31, 1988; and

WHEREAS, Pamela Juett has been employed at Metro from March 16, 1978 to December 31, 1988; and

WHEREAS, Roger Yerke has been employed at Metro from February 15, 1978 to December 31, 1988; and

WHEREAS, Michael Schmidt has been employed at Metro from July 1, 1973 to December 31, 1988; and

WHEREAS, Roger Henneous has been employed at Metro from June 2, 1968 to December 31, 1988; and

WHEREAS, Weston Peterson has been employed at Metro from May 23, 1968 to December 31, 1988; and

WHEREAS, Metropolitan Service District wishes to recognize employees who served for 10 years, 15 years, 20 years, and 25 years; now, therefore,

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District expresses its appreciation to Jill Hinkley, Melvin Huie, John Willworth, Jeff Booth, Audrey Lloyd, Richard Bolen, Richard Brandman, Robert Hart, Rodney Killgore, Richard Grudzien, John Delaini, Pamela Juett, Richard Walker, Roger Yerke, Michael Schmidt, Roger Henneous, and Weston Peterson for the services they have rendered to the Metropolitan Service District and to the citizens of the region.
2. That a plaque be presented to Jill Hinkley, Melvin Huie, John Willworth, Jeff Booth, Audrey Lloyd, Richard Bolen, Richard Brandman, Robert Hart, Rodney Killgore, Richard Grudzien, John Delaini, Pamela Juett, Richard Walker, Roger Yerke, Michael Schmidt, Roger Henneous, and Weston Peterson in recognition for their contributions and service to this region.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

REVISED

Agenda Item No. 8.1

Meeting Date Jan. 12, 1989

Date: January 11, 1989

To: Metro Councilors

From: Personnel Department

RE: EMPLOYEE SERVICE AWARDS

Attached is a revised version of Resolution 89-1037 listing employees who are to receive their service awards during the Council meeting on Thursday, January 12. Please discard your current copy of the Resolution and refer to this revised edition.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF EXPRESSING	)	RESOLUTION NO.	89-1037
APPRECIATION TO EMPLOYEES FOR)		
SERVICE RENDERED TO THE	)	Introduced by	
METROPOLITAN SERVICE DISTRICT	)	Executive Officer Cusma	

WHEREAS, Jill Hinkley has been employed at Metro from September 6, 1978 to December 31, 1988; and

WHEREAS, Melvin Huie has been employed at Metro from July 1, 1978 to December 31, 1988; and

WHEREAS, John Willworth has been employed at Metro from July 3, 1973 to December 31, 1988; and

WHEREAS, Jeffery Booth has been employed at Metro from July 24, 1978 to December 31, 1988; and

WHEREAS, Audrey Lloyd has been employed at Metro from January 3, 1978 to December 31, 1988; and

WHEREAS, Richard Brandman has been employed at Metro from September 17, 1978 to December 31, 1988; and

WHEREAS, Robert Hart has been employed at Metro from February 21, 1978 to December 31, 1988; and

WHEREAS, Rodney Killgore has been employed at Metro from February 9, 1978 to December 31, 1988; and

WHEREAS, Richard Grudzien has been employed at Metro from April 11, 1978 to December 31, 1988; and

WHEREAS, John Delaini has been employed at Metro from July 31, 1978 to December 31, 1988; and

WHEREAS, Richard Bolen has been employed at Metro from September 25, 1978 to December 31, 1988; and

WHEREAS, Richard Walker has been employed at Metro from December 11, 1978 to December 31, 1988; and

WHEREAS, Pamela Juett has been employed at Metro from March 16, 1978 to December 31, 1988; and

WHEREAS, Roger Yerke has been employed at Metro from February 15, 1978 to December 31, 1988; and

WHEREAS, Michael Schmidt has been employed at Metro from July 1, 1973 to December 31, 1988; and

WHEREAS, Roger Henneous has been employed at Metro from June 2, 1968 to December 31, 1988; and

WHEREAS, Weston Peterson has been employed at Metro from May 23, 1968 to December 31, 1988; and

WHEREAS, Gordon Noyes has been employed at Metro from May 22, 1963 to December 31, 1988; and

WHEREAS, Metropolitan Service District wishes to recognize employees who served for 10 years, 15 years, 20 years, and 25 years; now, therefore,

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District expresses its appreciation to Jill Hinkley, Melvin Huie, John Willworth, Jeff Booth, Audrey Lloyd, Richard Bolen, Richard Brandman, Robert Hart, Rodney Killgore, Richard Grudzien, John Delaini, Pamela Juett, Richard Walker, Roger Yerke, Michael Schmidt, Roger Henneous, Weston Peterson and Gordon Noyes for the services they have rendered to the Metropolitan Service District and to the citizens of the region.

2. That a plaque be presented to Jill Hinkley, Melvin Huie, John Willworth, Jeff Booth, Audrey Lloyd, Richard Bolen, Richard Brandman, Robert Hart, Rodney Killgore, Richard Grudzien, John Delaini, Pamela Juett, Richard Walker, Roger Yerke, Michael Schmidt, Roger Henneous, Weston Peterson and Gordon Noyes in recognition for their contributions and service to this region.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Agenda Item No. 8.2

Meeting Date Jan. 12, 1989

DATE: January 5, 1989

TO: Metro Councilors

FROM: Marie Nelson, Clerk of the Council

SUBJECT: RESOLUTION NO. 89-1031
Supporting Certain Recommendations of the
Interim Task Force on Metropolitan
Regional Government

The Legislative Task Force is meeting on January 5 to consider the above resolution. The resolution and the task force's report and recommendation will be distributed to Councilors prior to the January 12 Council meeting. Other parties may contact Marie Nelson, Council Clerk, to arrange for copies of the documents.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Agenda Item No. 8.3, 8.4

Meeting Date Jan. 12, 1989

DATE: January 5, 1989
TO: Metro Councilors
FROM: Marie Nelson, Clerk of the Council
SUBJECT: RESOLUTION NOS. 89-1034 and 89-1035

The above two resolutions will be considered by the Council Intergovernmental Relations Committee on January 10, 1989. The Committee's reports and recommendations will be presented at the January 12 Council meeting.

COMMITTEE REPORT

AGENDA ITEM NO. 8.3

MEETING DATE January 12, 1989

RESOLUTION NO. 89-1035, ADOPTING A REGIONAL TRANSPORTATION
FUNDING (RTP) PROPOSAL

DATE: January 11, 1989

Presented by: Councilor Jim Gardner,
Chair, Intergovernmental
Relations Committee

COMMITTEE RECOMMENDATION: At its January 10, 1989 meeting, Inter-governmental Relations Committee members Collier, DeJardin and myself voted unanimously to recommend Council adoption of Resolution No. 89-1035. Councilors Bauer and Knowles were absent.

COMMITTEE ISSUES & DISCUSSION: Transportation Department manager Andy Cotugno presented Resolution No. 89-1035 and summarized the 4 major funding categories: 1) Regional Highway Corridors, 2) Urban Arterials, 3) Light Rail Transit (LRT) Corridors, and 4) Transit Operations and Routine Capital. Mr. Cotugno noted the Regional Highway Corridors funding proposal is consistent with other regions' proposals in the State. The Urban Arterials funds would come from a Metro-imposed vehicle registration fee which would be distributed by JPACT based on a formula plus the use of predetermined criteria for selecting projects. Regarding the LRT Corridors, Federal funding is generally available, but Mr. Cotugno does not expect the I205 corridor to qualify well for it. As a result, he expects a heavier burden will be placed on state and regional funding efforts. JPACT has not reached agreement on the region's funding contribution. For Transit Operations and Routine Capital funding, a combination of funding sources is recommended including extension of the payroll tax authority to include a wage tax on employees if other revenue sources are insufficient.

In summary, Mr. Cotugno noted the RTP funding package will provide for an increase in services in contrast to prior years' funding efforts which focussed on maintaining systems and services. The resolution also implements a Steering Committee with representatives from the Oregon Transportation Commission, JPACT, Business Task Force, Public-Private Task Force, Tri-Met Board, and the Port of Portland Commission to guide implementation of the proposals.

jpm a:\rpt1035

STAFF REPORT

Agenda Item No. 8.3

Meeting Date Jan. 12, 1989

CONSIDERATION OF RESOLUTION NO. 89-1035 FOR THE
PURPOSE OF ADOPTING A REGIONAL TRANSPORTATION FUNDING
PROPOSAL

Date: December 29, 1988

Presented by: Andy Cotugno

PROPOSED ACTION

To endorse a funding program from existing and proposed new federal, state and regional sources for a comprehensive set of 10-year transportation priorities for the following:

1. Regional Highway Corridors
2. Urban Arterials
3. LRT Corridors
4. Transit Operations and Routine Capital

FACTUAL BACKGROUND AND ANALYSIS

During 1988, five major transportation finance study efforts were undertaken:

1. A JPACT Finance Committee was established to develop a comprehensive funding proposal to implement the priorities called for in the Regional Transportation Plan. This funding proposal now recommended for endorsement represents the conclusion of their efforts.
2. A Business Task Force on Regional Transportation Priorities was formed by the Portland Metropolitan Chamber of Commerce and the Oregon Business Council to review the region's transportation priorities and recommend funding proposals. They endorsed JPACT's 10-year priorities for transportation improvements and their funding recommendations are largely consistent with JPACT's.
3. The Public-Private Task Force on Transit Finance was established to advise JPACT on methods to implement private sector funding methods for proposed transit improvements, particularly LRT. Their recommendations have been incorporated into the JPACT Funding Proposal.
4. An update to the Oregon Roads Finance Study was undertaken to refine projected statewide highway

funding needs and develop a proposal for consideration by the Legislature. Their proposal is consistent with the highway aspects of the JPACT Funding Proposal.

5. An update to the Oregon Transit Finance Study is still underway and is now considering the transit aspects of the JPACT proposal.

The major recommendations proposed for adoption are funding proposals necessary to implement the 10-year transportation priorities as reflected in the updated Regional Transportation Plan (proposed for adoption under separate ordinance). These improvements are essential to maintaining continued economic prosperity and growth as called for in local comprehensive plans while also not threatening the livability of the area due to excessive traffic pressures. The overall level of investment proposed is comparable to that implemented during the past decade, although without the advantage of funding available from the Mt. Hood Freeway withdrawal. As such, a greater state and regional funding effort is required. A summary of the major funding proposals is as follows:

1. Regional Highway Corridors

These recommendations will continue implementation of a long-range statewide financing plan developed through the Oregon Roads Finance Study by the Association of Oregon Counties, League of Cities and ODOT. The first three years of the recommendations were implemented by the 1987 Legislature; this proposal will continue that with three additional 2-cent gas tax increases in 1991, 1992, and 1993 plus a vehicle registration fee increase.

2. Urban Arterials

Improvements to city, county and state-owned arterials and collectors tend to be the most difficult to fund because they are not of sufficient priority for state capital funding and insufficient city/county funding is available to keep pace with maintenance needs, much less capital improvements. These types of improvements have been a major part of the Interstate Transfer Program for this reason. This resolution would endorse seeking authority from the 1989 Legislature for a Metro-imposed vehicle registration fee for establishment of a road improvement fund. It is proposed that the fee be imposed with the support of the local jurisdictions and that JPACT play the major role in allocating these funds since the local jurisdictions will be the principal implementing agencies. Elsewhere in the state, the counties will be seeking the

authority to impose a county level vehicle registration fee. Treatment of the fee as a Metro-imposed fee will require special language in the bill considered by the Legislature.

3. Light Rail Transit

A four-tiered funding approach is recommended for implementation of LRT in the Westside, Milwaukie and I-205 corridors consisting of federal funds, state matching funds, regional transit funds and public/private co-venture funding from the areas around stations. Maximum federal participation of 75 percent will be sought for the Westside and Milwaukie LRT corridors; the I-205 corridor, on the other hand, is limited in access to federal funding to the Interstate buslane funding and perhaps funding for vehicles. Further studies of the I-205 corridor will be needed to establish the level of state and regional funding that will be committed toward the corridor and the level of station area private funding that can be achieved. The principal source of regional transit funding is proposed through a constitutional amendment to allow the region to direct vehicle-related taxes to transit.

4. Transit Operations and Routine Capital

Expanded funding for routine capital is needed as soon as possible in order to continue with a prudent bus replacement program. In addition, expanded funding to increase operations will be required within 5-10 years to support the added cost of three additional LRT corridors and support feeder buses. A combination of sources are recommended, as follows:

- a. Increased federal funding;
- b. Continuation of state funding toward routine capital;
- c. Increased state cigarette tax (from the present 1¢ to 2¢) dedicated to elderly and handicapped service;
- d. Transfer of available Federal-Aid Urban highway funds to transit after implementation of an Arterial Program;
- e. Extension of the payroll tax to all employers including local governments and nonprofit organizations; and
- f. If needed due to insufficient resources from these

and/or the proposed constitutional amendment,
extension of the payroll tax authority to include a
wage tax on employees.

SUMMARY AND CONCLUSION

This resolution represents a major milestone in reaching a consensus among jurisdictions in the Portland region on how to fund key transportation priorities. It also represents an important starting point for seeking implementation of the proposals by the Legislature, affected boards and commissions and ultimately the voter. Endorsement of this proposal should be in recognition that it is important to make progress in all aspects of the proposal, transit and highway, in order to most effectively meet the needs of the region. In addition, endorsement should include the commitment of Metro resources to assist in implementation of the proposals.

As the process of implementing these recommendations proceeds, it will be necessary to evaluate input and determine if changes or refinements are necessary. To guide this effort, it is recommended that a steering group be formed to include the following membership:

<u>Representing</u>	<u>Number</u>
. Oregon Transportation Commission	1
. JPACT (three counties, Portland, Metro).	5
. Business Task Force.	3
. Public-Private Task Force.	2
. Tri-Met Board.	1
. Port of Portland Commission.	1

In addition, it will be necessary to involve many other interested parties, including the transportation interest groups, the local governments within the region and business groups.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 89-1035.

AC:lmk
12-30-88
89-1035.RES

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING A REGIONAL) RESOLUTION NO. 89-1035
TRANSPORTATION FUNDING PROPOSAL) Introduced by Mike
Ragsdale, Presiding
Officer

WHEREAS, The Regional Transportation Plan update of 1988 identifies significant transportation improvement requirements for the Portland metropolitan area and priorities for the next 10 years; and

WHEREAS, These transportation improvements are critical for implementation of local comprehensive plans, continuing economic growth and vitality and maintaining the livability of the region; and

WHEREAS, Securing sufficient funding is a critical priority, especially with the completion of the Interstate Transfer Program; and

WHEREAS, The Business Task Force on Regional Transportation Priorities, the Public-Private Task Force on Transit Finance and the Joint Policy Advisory Committee on Transportation have developed funding recommendations; now, therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District:

1. Endorses the JPACT Regional Transportation Funding Proposal as reflected in Exhibit 1.
2. Directs staff to assist in pursuing implementation of the proposal during the 1989 legislative session.

3. Endorses formation of a public-private steering committee to oversee implementation.

4. Recognizes the need to continue consultation and coordination with other local governments and interest groups.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

ACC:lmk
89-1035.RES
12-30-88

JPACT REGIONAL TRANSPORTATION FUNDING PROPOSAL

AREAS OF CONSENSUS

I. General Principles

- A. There is consensus on the transportation priorities and funding target for the next 10 years in the following major categories (see Attachment A):

Regional Highway Corridors
Urban Arterials
LRT Corridors
Transit Operations and Routine Capital

- B. The region should link together the planning for the funding of highway and transit improvements.

II. Regional Highway Corridors

- A. The region should seek state highway funding for the full cost of priority interstate and regional highway corridors (from IA above).
- B. The region endorses increased state and federal funding programs in order to obtain the improvements being sought, including increasing the state gas tax in increments of 2¢ per year and an increase in the state vehicle registration fee.
- C. The state should convert its vehicle registration fee to one imposed on the basis of value rather than the current flat fee.

III. Urban Arterials

- A. A vehicle registration fee, at a level up to that collected by the state, is favored as the first source of funding for a regional urban road preservation and improvement program. The fee should be imposed by Metro with the allocation to projects by the Joint Policy Advisory Committee on Transportation (JPACT). There should be a minimum allocation guaranteed to local governments and the balance allocated on the basis of regional priorities through JPACT. Implementation procedures are outlined in Attachment B.
- B. The vehicle registration fee should include a truck fee to maintain cost responsibility.
- C. If the Oregon Department of Transportation (ODOT) arterials are included in a regional arterial program (in addition to city and county roads), sufficient revenues

should be sought to fund the extra cost. Consideration should be given to seeking state funding toward the urban arterial program or a higher level Metro vehicle registration fee as alternative sources.

IV. Transit

Transit financing requirements for the region deal with the need for increased annual revenues for routine capital purposes and expanded operations as well as for the capital cost for new LRT corridors. In the long term, a fundamental change to transportation finance in the region is required to allow needed regional highway and transit facilities to be funded through the same source. In the short term, a variety of incremental extensions of existing approaches are recommended.

A. Constitutional Amendment

A state constitutional amendment should be sought to allow the region the flexibility to use currently restricted transportation-related sources (i.e., gas taxes and vehicle registration fees) for transit purposes. Such an amendment should be targeted at giving the region the flexibility to use its resources for either highway or transit purposes. As such, a constitutional amendment that is permissive rather than mandatory is proposed and one that only affects local or regional funding sources.

B. LRT Funding

The region should pursue three LRT corridors during the next decade as the next major step toward a regional LRT system: Westside, Milwaukie and I-205. The Westside and Milwaukie will be implemented through the use of UMTA Section 3 funds (federal) with a proposed partnership between the state, region and private sector for the local match. The I-205 corridor cannot use UMTA Section 3 funds but does have the advantage of using Interstate funds now set aside for completion of bus lanes and funding may be available for vehicles. State and regional funds for I-205 are also proposed but the level of funding has not been finalized pending further study.

1. The first priority for UMTA Section 3 funding is Westside LRT; thereafter, Milwaukie LRT. Up to 75 percent UMTA funding should be sought. UMTA Section 3 funding will not be sought for the I-205 LRT project.
2. Local matching funds for the three LRT corridors should come from the following sources:
 - a. A new regional transit funding source (see Section C.2. below) should be adopted to provide the regional share toward all three corridors.

- b. State matching funds should be sought for all three corridors over a 3-6 biennium period.
- c. Private sector funding should be committed toward construction commensurate with benefits received.

Specific methods are recommended as follows:

- To include LRT capital funding in various tax increment funding programs in place or under consideration in the Central City, along the I-205 LRT and along the Westside LRT.
- To establish a special transit assessment district around all LRT stations to reflect the private sector benefits realized from these major transportation investments.
- To negotiate LRT station cost-sharing where the station is located with direct connection to private developments.
- Public acquisition of land will be sought around existing and planned LRT stations to be leased out for private development; long-term lease revenues will assist in reducing or eliminating operating costs of LRT.

Preliminary estimates are that these mechanisms would yield 10-20 percent toward the capital cost of the proposed projects.

- 3. Prior to adopting the proposed new regional transit funding source, it will be necessary to complete the "preliminary engineering" for the Westside LRT project and the "alternatives analysis" for the I-205 and Milwaukie LRT projects in order to determine the scope, cost and timing of these projects. This will, in turn, provide the basis for finalizing the funding level to be adopted for the new regional funding source.
- 4. LRT construction will not proceed without an increased source of operating funds.

C. Transit Operations and Routine Capital

- 1. An increased source of funds should be established for routine capital, and the incremental expansion of LRT operations and bus service. Preliminary costs (as of March 1) are as follows:

	<u>Pre-LRT</u>	<u>Post-LRT</u>
Routine Capital	\$ 8 m.	\$ 9.6 m.
Operating		
LRT	--	2.8
Elderly and		
Handicapped Service	--	1.2
LRT Feeders	--	2.6
Other Bus Services	1.2	3.5
Debt Payment	1.5	1.5
TOTAL	<u>\$10.7 m.</u>	<u>\$21.2 m.</u>

2. Funding sources to pay for increased ongoing operations and routine capital, as well as for a capital fund for the regional share of LRT match, are recommended as follows:

- a. Increased UMTA Section 3 and Section 9 funding.
- b. Continuation of state funding toward routine capital at \$3.3 million a year.
- c. Increase cigarette tax of 1¢ (\$1.2 million/year) toward special needs transit.
- d. After implementation of a \$10 million a year Arterial Fund (such as through a vehicle registration fee), \$3 million in FAU funds will be dedicated to transit capital.
- e. The payroll tax should be extended to include all employers including local governments and private, nonprofit corporations. However, in order to minimize impacts on local budgets and tax bases, it should be phased in over a five-year period. This will raise up to \$5.2 million at full implementation (0.6 percent) on all employers.
- f. Increased transit revenues through a payroll tax to be paid by employees rather than employers.

AC/sm
9482C/534

Attachment A

JPACT Regional Transportation
10-Year Priorities

Cost vs. Revenues

I. Regional Highway Corridors	<u>Interstate</u>	<u>Other</u>		
Total Cost of 10-Year Priorities (including inflation)	\$489 m.	\$439 m.		
Less project funding currently committed	238	97		
Less state and federal funding likely to be available	50	61		
Unfunded Balance	\$201 m.	\$282 m.		
	\$483 million			
II. LRT Corridors	<u>Westside</u>	<u>Milwaukie</u>	<u>I-205</u>	<u>Mall LRT</u>
Total Cost of 10-Year Priorities	\$300 m.	\$88 m.	\$89 m.	\$75 m.
Less anticipated federal funds	150-225	44-66	17-25	38-56
Unfunded Balance	\$75-150 m.	\$22-44 m.	\$64-72 m.	\$19-38 m.
	\$180-304 million			
III. Urban Arterials	<u>State</u>	<u>City/County</u>		
Total Cost of 10-Year Priorities (including inflation)	\$203 m.	\$335 m.		
Less project funding currently committed	77	99		
Less federal, state and local funding likely to be available*	0	41		
Unfunded Balance	\$126 m.	\$195 m.		
	\$321 million			

* These federal highway funds could alternatively be committed to transit capital if a replacement arterial funding source is adopted.

IV. Transit Operations and Routine Capital	Pre-LRT Expansion		Post-LRT Expansion
Increased Annual Funds Required			
Routine Capital	\$ 8.0 m.		\$ 9.6 m.
Expanded LRT Operations	--		2.8
Expanded Bus Operations	1.2		6.0
Debt Retirement	<u>1.5</u>		<u>1.5</u>
Unfunded Balance	\$10.7 m./yr.		\$19.9 m./yr.
V. Road Maintenance	Current	5-Year	10-Year
City/County Annual Needs	\$92.6 m.	\$112.6 m.	\$137 m.
Funds Available	<u>63.6</u>	<u>79.7</u>	<u>81.8</u>
Unfunded Balance	\$29 m./yr.	\$ 33 m./yr.	\$55 m./yr.

ACC:lmk
8-17-88
a:/jpactpri

Attachment B

Urban Arterial Fund

OBJECTIVE: To implement a local option vehicle registration fee to create a regional Urban Arterial Fund for the Portland region for modernization and preservation capital improvements. Allocation of funding is proposed as a cooperative process through JPACT.

State Legislation Required

As part of a bill allowing counties throughout Oregon to impose a local option vehicle registration fee, include additional language to:

Authorize imposing of a local option vehicle registration fee up to the level collected by the state for Multnomah, Clackamas and Washington Counties by ordinance of the Metropolitan Service District upon request of the three county commissions with annual allocation of the funds to projects within the cities and counties of the Metro district by the Joint Policy Advisory Committee on Transportation and distribution of the funds attributable to the area outside the Metro district to the county commissions on the basis of estimated registered vehicles.

Process

1. State Legislature adopts local option registration fee authority.
2. Metro defines ordinance to impose and administer the vehicle registration fee and circulates to local jurisdictions.
3. Multnomah, Clackamas, and Washington County Commissions adopt resolutions requesting Metro to impose a three-county vehicle registration fee. (This is especially important for the area outside the Metro boundary.)
4. Metro Council adopts ordinance imposing fee.
5. DMV establishes procedures, collects the fee and disburses revenues to Metro.
6. Metro Council adopts annual budget including capital appropriation of the amount of revenue available for arterial improvements.
7. Revenues disbursed directly to counties for portion of fee attributable to area outside Metro boundary; county commissions administer.

8. JPACT adopts "minimum allocation" for urban portions of three counties and Portland (recommend 75 percent minimum).
9. County Transportation Coordinating Committees and Portland define projects using "minimum allocation" and candidates for "regional allocation."
10. JPACT approves projects using "minimum allocation" and allocates regional portion of funds and authorizes disbursement of current fiscal year funds.
11. Funds disbursed to implementing jurisdiction by Metro.
12. Audit sent to JPACT at close of fiscal year documenting amount of funds spent on the authorized project and amount carried forward to next fiscal year.

COMMITTEE REPORT

AGENDA ITEM NO. 8.4

MEETING DATE January 12, 1989

RESOLUTION NO. 89-1034, ADOPTING THE REGIONAL FORECAST OF
HOUSING, POPULATION AND EMPLOYMENT FOR 1995 AND 2010

DATE: January 11, 1989

Presented by: Councilor Jim Gardner,
Chair, Intergovernmental
Relations Committee

COMMITTEE RECOMMENDATION: At its January 10, 1989 meeting Intergovernmental Relations Committee members Collier, DeJardin and myself voted unanimously to recommend Council adoption of Resolution No. 89-1034. Councilors Bauer and Knowles were absent.

COMMITTEE ISSUES & DISCUSSION: Transportation Department Regional Planning Manager Dick Bolen presented Resolution No. 89-1034 noting Metro worked closely with City and County planners to reach consensus on where growth in employment, housing and population will occur for 1995 and 2010. The forecast is "demand driven", predicated on how the region's economy will grow given no undue constraints.

The Committee discussed the applicability of the forecast data for clarifying "need" when assessing Urban Growth Boundary (UGB) adjustments. Andy Cotugno, Transportation Department Head, explained the forecast data was developed on a subregional basis (as outlined in the map included in the staff report). For assessing UGB adjustments, other planning factors may also be considered (such as market factors) and may be included as a part of the current UGR Periodic Review being conducted by Planning and Development.

jpm a:\rpt1034

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 89-1034 FOR THE PURPOSE OF
ADOPTING "THE REGIONAL FORECAST OF HOUSING, POPULATION AND
EMPLOYMENT FOR 1995 AND 2010"

DATE: November 30, 1988

Presented by Andy Cotugno

FACTUAL BACKGROUND AND ANALYSIS

The 1995 and 2010 forecast is the result of many months of work involving a broad spectrum of expertise from the metropolitan area. Two advisory groups guided the process:

The Regional Growth Forum, composed of forecasting professionals from business, government, utilities and universities; and

The Regional Growth Allocation Workshops, composed of planners from Metro's member jurisdictions.

The charge to the Growth Forum was to develop a consensus view of this region's future economic and demographic prospects. This region-wide forecast of growth in employment, housing and population was then turned over to the Allocation Workshops to determine where these new jobs and houses are expected to be located in the future.

Attached for adoption is the 1995 and 2010 forecast of population, housing and employment for the region, its four counties and 20 county subareas.

Also included is a copy of the complete forecast document, describing the methodology used to develop the forecast. This report includes census tract detail which the Council is not being asked to adopt as part of the 1995 and 2010 forecast. The ongoing policy has been to adopt the forecast for the larger geographic areas (20 county subareas) and to permit jurisdictions to periodically make adjustments to the tract and traffic zone levels, provided that the subarea control totals are maintained.

The forecast has been reviewed by member jurisdiction staff and is forwarded by TPAC and JPACT with a recommendation for adoption.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive officer recommends adoption of Resolution No. 89-1034.

IGRREP.WP

BEFORE THE COUNCIL OF THE
THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE	)	RESOLUTION NO. 89-1034
REGIONAL FORECAST OF HOUSING,	)	Introduced by the
POPULATION AND EMPLOYMENT FOR	)	Executive Officer
1995 AND 2010)	

WHEREAS, a forecast of the metropolitan area's future economic and demographic prospects is necessary for Metro to conduct its functional planning responsibilities; and

WHEREAS, a forecasting procedure utilizing expertise from business, education and government has been employed to produce a forecast having a high level of consensus within the metropolitan area; and

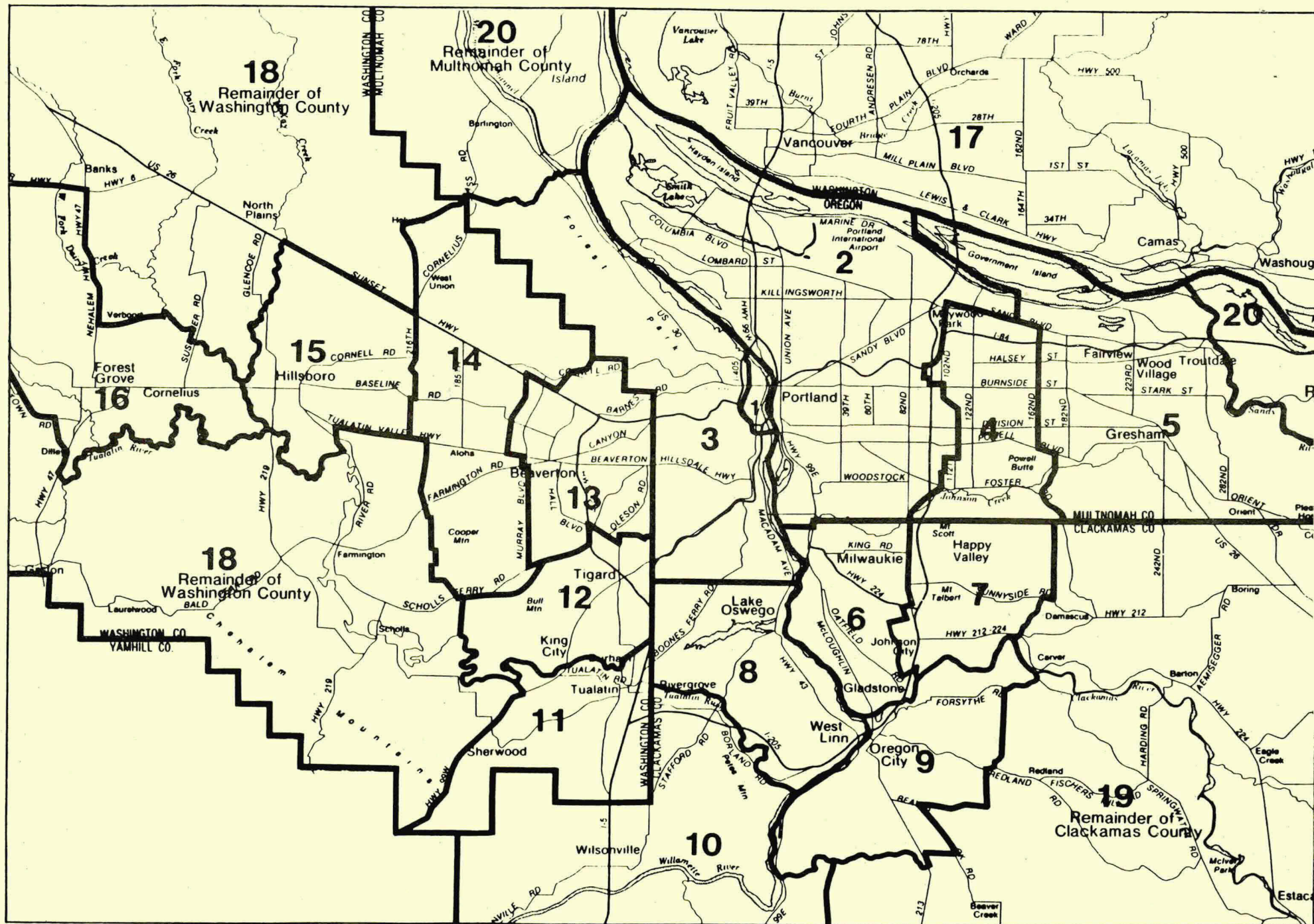
WHEREAS, this forecast has been circulated to area governments for thorough review and is forwarded by the Transportation Policy Alternatives Committee (TPAC) and the Joint Policy Advisory Committee on Transportation (JPACT) with a recommendation for approval; now, therefore,

BE IT RESOLVED:

1. That the Regional Forecast of Housing, Population, and Employment for 1995 and 2010 be adopted as the forecast basis for functional planning activities performed by the Metropolitan Service District.

ADOPTED by the Council of the Metropolitan Service District this ____ day of _____, 1989.

Mike Ragsdale, Presiding Officer



METRO

County Subareas

2000 SW First Ave., Portland, OR 97201-5398 (503) 221-1646 August 1988 1" = 4mi. 58104

1995/2010 SUBAREA FORECAST

POPULATION

Subarea						Change			Percent Change		
		1980	1987	1995	2010	1980 - 87	1987 - 95	1995 - 2010	1980 - 87	1987 - 95	1995 - 2010
	1	8193	8992	10113	11581	799	1121	1468	9.75%	12.47%	14.52%
	2	314239	304462	302915	293390	-9777	-1547	-9525	-3.11%	-0.51%	-3.14%
	3	79216	80890	87467	95121	1674	6577	7654	2.11%	8.13%	8.75%
	4	75193	75855	79892	85231	662	4037	5339	0.88%	5.32%	6.68%
	5	79516	86758	103324	136811	7242	16566	33487	9.11%	19.09%	32.41%
	20	5846	6062	6958	6968	216	896	10	3.69%	14.78%	0.14%
<hr/>											
Multnomah		562203	563019	590669	629102	816	27650	38433	0.15%	4.91%	6.51%
	6	64319	63551	68149	71306	-768	4598	3157	-1.19%	7.24%	4.63%
	7	17580	19523	28678	42972	1943	9155	14294	11.05%	46.89%	49.84%
	8	43389	48492	60709	75244	5103	12217	14535	11.76%	25.19%	23.94%
	9	24563	24812	28233	37586	249	3421	9353	1.01%	13.79%	33.13%
	10	18681	21233	27448	40049	2552	6215	12601	13.66%	29.27%	45.91%
	19	73371	75793	86100	100750	2422	10307	14650	3.30%	13.60%	17.02%
<hr/>											
Clackamas		241903	253404	299317	367907	11501	45913	68590	4.75%	18.12%	22.92%
	11	13317	15730	20109	27831	2413	4379	7722	18.12%	27.84%	38.40%
	12	29240	35189	44798	54100	5949	9609	9302	20.35%	27.31%	20.76%
	13	72875	78879	88931	94209	6004	10052	5278	8.24%	12.74%	5.93%
	14	57702	70707	96803	139886	13005	26096	43083	22.54%	36.91%	44.51%
	15	30950	33914	40309	62116	2964	6395	21807	9.58%	18.86%	54.10%
	16	19837	21040	23482	31875	1203	2442	8393	6.06%	11.61%	35.74%
	18	21662	22848	25926	29335	1186	3078	3409	5.48%	13.47%	13.15%
<hr/>											
Washington		245583	278307	340358	439352	32724	62051	98994	13.33%	22.30%	29.09%
<hr/>											
Clark	17	192206	208697	259499	353067	16491	50802	93568	8.58%	24.34%	36.06%
<hr/>											
Region		1241895	1303427	1489843	1789428	61532	186416	299585	4.95%	14.30%	20.11%

1995/2010 SUBAREA FORECAST
SINGLE FAMILY DWELLING UNITS

	Subarea					Change			Percent Change		
		1980	1987	1995	2010	1980 - 87	1987 - 95	1995 - 2010	1980 - 87	1987 - 95	1995 - 2010
45	1	199	190	174	174	-9	-16	0	-4.52%	-8.42%	0.00%
	2	95593	95810	96202	96202	217	392	0	0.23%	0.41%	0.00%
	3	19793	21192	23422	26804	1399	2230	3382	7.07%	10.52%	14.44%
	4	20990	22010	23653	25229	1020	1643	1576	4.86%	7.46%	6.66%
	5	20511	23103	28029	40082	2592	4926	12053	12.64%	21.32%	43.00%
	20	2021	2229	2606	2742	208	377	136	10.29%	16.91%	5.22%
	Multnomah	159107	164534	174086	191233	5427	9552	17147	3.41%	5.81%	9.85%
	6	18791	19740	21361	23231	949	1621	1870	5.05%	8.21%	8.75%
	7	5625	6431	8689	13096	806	2258	4407	14.33%	35.11%	50.72%
	8	13030	15221	18708	24720	2191	3487	6012	16.82%	22.91%	32.14%
	9	6747	7224	8219	11774	477	995	3555	7.07%	13.77%	43.25%
	10	5326	6262	7744	12846	936	1482	5102	17.57%	23.67%	65.88%
	19	23412	26061	30215	37332	2649	4154	7117	11.31%	15.94%	23.55%
	Clackamas	72931	80939	94936	122999	8008	13997	28063	10.98%	17.29%	29.56%
	11	3331	4210	5750	7948	879	1540	2198	26.39%	36.58%	38.23%
	12	7958	9911	13016	16245	1953	3105	3229	24.54%	31.33%	24.81%
	13	17674	19111	21381	23344	1437	2270	1963	8.13%	11.88%	9.18%
	14	15688	19348	25376	37233	3660	6028	11857	23.33%	31.16%	46.73%
	15	8464	9604	11423	18233	1140	1819	6810	13.47%	18.94%	59.62%
	16	5216	5707	6488	8860	491	781	2372	9.41%	13.68%	36.56%
	18	6762	7576	8768	10351	814	1192	1583	12.04%	15.73%	18.05%
	Washington	65093	75467	92202	122214	10374	16735	30012	15.94%	22.18%	32.55%
	Clark 17	56645	64134	80506	111197	7489	16372	30691	13.22%	25.53%	38.12%
	Region	353776	385074	441730	547643	31298	56656	105913	8.85%	14.71%	23.98%

1995/2010 SUBAREA FORECAST
MULTIPLE FAMILY DWELLING UNITS

Subarea					Change			Percent Change		
	1980	1987	1995	2010	1980 - 87	1987 - 95	1995 - 2010	1980 - 87	1987 - 95	1995 - 2010
1	6900	7679	8894	10607	779	1215	1713	11.29%	15.82%	19.26%
2	41444	42091	43123	45407	647	1032	2284	1.56%	2.45%	5.30%
3	19309	20185	21356	23386	876	1171	2030	4.54%	5.80%	9.51%
4	9687	10111	10775	13891	424	664	3116	4.38%	6.57%	28.92%
5	9429	10894	13159	16877	1465	2265	3718	15.54%	20.79%	28.25%
20	122	120	117	117	-2	-3	0	-1.64%	-2.50%	0.00%
Multnomah	86891	91080	97424	110285	4189	6344	12861	4.82%	6.97%	13.20%
6	6407	6886	7687	8721	479	801	1034	7.48%	11.63%	13.45%
7	1001	1578	3585	6306	577	2007	2721	57.64%	127.19%	75.90%
8	3066	4340	6013	7078	1274	1673	1065	41.55%	38.55%	17.71%
9	2078	2270	2707	3277	192	437	570	9.24%	19.25%	21.06%
10	1690	2360	3825	4869	670	1465	1044	39.64%	62.08%	27.29%
19	1747	1996	2399	3225	249	403	826	14.25%	20.19%	34.43%
46 Clackamas	15989	19430	26216	33476	3441	6786	7260	21.52%	34.93%	27.69%
11	1952	2210	2557	4432	258	347	1875	13.22%	15.70%	73.33%
12	4861	5750	7263	9839	889	1513	2576	18.29%	26.31%	35.47%
13	13768	16323	19519	22451	2555	3196	2932	18.56%	19.58%	15.02%
14	5333	7905	13458	22534	2572	5553	9076	48.23%	70.25%	67.44%
15	2826	3176	4096	7235	350	920	3139	12.38%	28.97%	76.64%
16	2334	2532	2703	4437	198	171	1734	8.48%	6.75%	64.15%
18	370	385	410	606	15	25	196	4.05%	6.49%	47.80%
Washington	31444	38281	50006	71534	6837	11725	21528	21.74%	30.63%	43.05%
Clark 17	15999	19857	25025	40414	3858	5168	15389	24.11%	26.03%	61.49%
Region	150323	168648	198671	255709	18325	30023	57038	12.19%	17.80%	28.71%

1995/2010 SUBAREA FORECAST

TOTAL EMPLOYMENT

						Change			Percent Change		
Subarea		1980	1987	1995	2010	1980 - 87	1987 - 95	1995 - 2010	1980 - 87	1987 - 95	1995 - 2010
47	1	82140	84391	94074	115772	2251	9683	21698	2.74%	11.47%	23.06%
	2	175560	166040	176249	199101	-9520	10209	22852	-5.42%	6.15%	12.97%
	3	70160	66444	69403	73145	-3716	2959	3742	-5.30%	4.45%	5.39%
	4	18360	18875	19591	21461	515	716	1870	2.81%	3.79%	9.55%
	5	25890	25460	29496	42239	-430	4036	12743	-1.66%	15.85%	43.20%
	20	800	320	333	364	-480	13	31	-60.00%	4.06%	9.31%
Multnomah		372910	361530	389146	452082	-11380	27616	62936	-3.05%	7.64%	16.17%
47	6	26990	26085	28413	32095	-905	2328	3682	-3.35%	8.92%	12.96%
	7	13410	14509	20104	31171	1099	5595	11067	8.20%	38.56%	55.05%
	8	10290	11529	13904	16745	1239	2375	2841	12.04%	20.60%	20.43%
	9	10120	11977	13452	17361	1857	1475	3909	18.35%	12.32%	29.06%
	10	7400	10873	13558	21520	3473	2685	7962	46.93%	24.69%	58.73%
	19	11100	11489	12655	15688	389	1166	3033	3.50%	10.15%	23.97%
Clackamas		79310	86462	102086	134580	7152	15624	32494	9.02%	18.07%	31.83%
47	11	7450	8643	12267	22091	1193	3624	9824	16.01%	41.93%	80.08%
	12	21350	22299	26279	31778	949	3980	5499	4.44%	17.85%	20.93%
	13	48330	53452	62323	72945	5122	8871	10622	10.60%	16.60%	17.04%
	14	10040	12540	21592	48354	2500	9052	26762	24.90%	72.19%	123.94%
	15	11790	16047	20970	37294	4257	4923	16324	36.11%	30.68%	77.84%
	16	5530	5983	7112	10460	453	1129	3348	8.19%	18.87%	47.08%
47	18	2970	4172	5180	6801	1202	1008	1621	40.47%	24.16%	31.29%
	Washington	107460	123136	155723	229723	15676	32587	74000	14.59%	26.46%	47.52%
Clark		59139	64451	79474	113005	5312	15023	33531	8.98%	23.31%	42.19%
Region		618819	635579	726429	929390	16760	90850	202961	2.71%	14.29%	27.94%

The document entitled "The Regional Forecast 1995 and 2010" has not been printed in this agenda packet. The document has been distributed to all Councilors. Other parties may arrange to receive a copy by contacting the Council Clerk, Marie Nelson, 221-1646, extension 206.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Agenda Item No. 8.5, 8.6

Meeting Date Jan. 12, 1989

DATE: January 5, 1989
TO: Metro Councilors
FROM: Marie Nelson, Clerk of the Council
SUBJECT: RESOLUTION NOS. 89-1025 and 89-1026

The above two resolutions will be considered at a special Solid Waste Committee meeting scheduled for 2:00 p.m., Thursday, January 12. The Committee's report and recommendations will be given at the January 12 Council meeting.

STAFF REPORT

Agenda Item 8.5

Meeting Date: Jan. 12, 1989

CONSIDERATION OF RESOLUTION NO. 89-1025 FOR THE PURPOSE OF SETTING TIMELINES FOR IMPLEMENTING PRIORITY PROGRAMS OF METRO'S 1986 WASTE REDUCTION PROGRAM.

Date: December 27, 1988

Presented by: Bob Martin
Debbie Gorham

FACTUAL BACKGROUND AND ANALYSIS

On November 22, 1988, Metro Council adopted Resolution 88-1012 that prioritized Waste Reduction Program action elements. All of these priority projects are in the 1986 Waste Reduction Plan and include:

- Salvageable Building Materials
- Technical Assistance (Recycle 405)
- Local Collection Service Certification (Recycle 405)
- Materials Markets Assistance (Yard Debris)
- Technical Assistance (Yard Debris)
- Rate Incentives (Yard Debris)
- Local Collection Service Certification
(Yard Debris)
- Bans on Disposal
- Material Recovery Centers
- Use of Transfer Stations
- Waste Auditing and Consulting Service
- Rate Incentives to Insure Compliance
- Rate Incentives for Post Collection Recycling
- Recycled Products Survey
- Institutional Purchasing
- Set Waste Reduction Performance Goals
- Incentives for Post Collection
- Establish Ongoing System Measurement

It also directed staff to develop timelines for implementation of the priority action elements.

The Waste Reduction Division Staff for FY 1988-89 totals 8 FTE. Five (5) are in the Solid Waste Department, three (3) FTE staff the Recycling Information Center. This discussion will deal with current and projected staffing in the Waste Reduction Division and waste reduction related activities in Planning and Development and Promotion and Education.

It is important to recognize the inter-relatedness of action elements within programs in the Waste Reduction Program. Most of the action elements of the Waste Reduction Program are not discrete tasks. They are mingled with other elements. They are inter-dependent. They are ongoing activities integral to achievement of our overall waste reduction goals. Further, they are dependent upon the activities in

STAFF REPORT

the other divisions of the Solid Waste Department. For these reasons it is difficult to project when certain program action elements will be fully executed.

The Waste Reduction Division project and human resource allocation for FY 1988/89 include:

<u>PROJECT</u>	<u>FTE</u>	
Yard Debris Marketing	1.25	Heidi Sieberts/Sandy Gurkewitz/Phil North
Institutional Purchasing	1.00	Heidi Sieberts/Sandy Gurkewitz
Curbside Container	.50	Pat Vernon
Waste Composition Study	.50	Gerry Uba
DEQ/EQC	.75	Debbie Gorham/Pat Vernon
Alternative Technology	.75	Debbie Gorham/Phil North
One Percent for Recycling	.25	Pat Vernon
WASTE REDUCTION SUBTOTAL	5.00	
Recycling Information Center	3.00	Charlotte Becker, Gina Granato, Cathy Howatt
TOTAL	8.00	

Since the first quarter of FY 1988-89 the efforts of .75 FTE has been redirected to resolve issues surrounding the Environmental Quality Commission's (EQC) appraisal of our 1988 Waste Reduction Progress report. Consequently, some project work has slipped behind schedule.

An interim budget request proposal by Solid Waste, if approved, will increase the Solid Waste Department's Waste Reduction staff by 5.0 FTE. It is anticipated these individuals will pick up on the projects falling behind as well as move forward on other priority items (see Attachment A). In conjunction with the increases in the Solid Waste Department's Waste Reduction staff, three additional FTE are needed in Planning and Development and one FTE in the RIC to support the waste reduction efforts.

Metro's current Solid Waste Management Planning process is a cooperative process through which local jurisdictions and Metro jointly address major solid waste management issues which impact both levels of government. The key to successful implementation of the certification, yard debris, and facility related action elements is to develop them through the planning process. In this way, local governments, whose collection authority is integral to achieving the goals of certification, will not only be party to development of the program but will collectively endorse the implementation mechanisms.

Attachment A, "Waste Reduction Priority Program Schedule," outlines the following:

- A) The Waste Reduction Program subprogram title (i.e., Reduce,

STAFF REPORT

Reuse);

- B) The priority action elements for the subprogram with specific work outputs;
- C) The implementation schedule, assuming 10.0 Solid Waste Department FTE available in the Waste Reduction Division, 3.0 additional FTE available in Planning and Development and 1.0 additional FTE available in the RIC.

SUMMARY

Following the timelines in attachment "A", the priority projects of the Waste Reduction Program can be implemented with 17 FTE. The schedule includes comprehensive planning of Certification, Yard Debris, Rate Incentive and Salvageable Building Materials programs by the Planning Department with concurrent work by Solid Waste Staff. Metro intends to work cooperatively with DEQ in writing the stipulated order so that it reflects the timelines contained in Attachment "A" and enumerates tasks that can be accomplished within those timelines.

Resolution 88-1025 confirms the timelines in Schedule "A" are appropriate, assures Council will give due consideration to staffing levels and indicates that a process for rescheduling tasks and measuring conformance will be included in the stipulated order as well.

Metro's Planning and Development staff has already embarked on planning a regional yard debris recycling plan. This effort includes the Technical Assistance, Rate Incentive and Certification action elements of the Yard Debris Program and far exceeds the scope of work outlined in the 1986 Waste Reduction Program. For this reason, staff recommends that these elements not be included in the stipulated order.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SETTING TIME-	)	Resolution No. 89-1025
LINES FOR IMPLEMENTING PRIORITY)	
PROGRAMS OF METRO'S 1986 WASTE	)	Introduced by Rena Cusma,
REDUCTION PROGRAM	)	Executive Officer

WHEREAS, Metro Resolution No. 88-1012 recognized fourteen (14) action elements of the 1986 Waste Reduction Program (WRP) as priority elements to implement; and

WHEREAS, Metro Resolution No. 88-1012 also required Solid Waste Department staff to develop a time schedule and work plan and identify resources needed to implement those programs; and

WHEREAS, The Department of Environmental Quality (DEQ) staff and Metro staff are negotiating a stipulated order for adoption by the Environmental Quality Commission (EQC) which must include program implementation timelines; and

WHEREAS, The Planning and Development Department shall work cooperatively with Solid Waste staff to accomplish the goals and objectives of the priority programs; now, therefore

BE IT RESOLVED,

The Council finds the timelines in the Waste Reduction Program Implementation Schedule (Attachment "A") to designate the appropriate level of expediency for implementation of the priority programs. Council further recognizes that additional financial and staff resources are necessary mid-year to implement the programs on this schedule. Meeting this schedule assumes approval of 5.0 additional FTE in the Solid Waste Department's Waste Reduction Division, 3.0 additional FTE in the Planning and Development Department and 1.0 additional FTE in the RIC in the

interim budget request.

The information in Attachment "A" shall be incorporated into the stipulated order. Metro reserves the right to alter timelines as necessity may dictate. Solid Waste staff shall outline a process for rescheduling tasks and for measuring conformance to be included in the stipulated order.

ADOPTED by the Council of the Metropolitan Service District this ____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

ATTACHMENT "A"

WASTE REDUCTION PRIORITY PROGRAM SCHEDULE
Assuming 10.0 FTE/YR continuing
December 28, 1988

A. REDUCE, REUSE

* Action Element 1: Salvageable Building Materials

- Work Output:
- a. confirm availability of companies that recycle reusable building materials and investigate new outlets
 - b. promote separation of reusable items and alternatives to landfills. Audience - building construction and demolition companies and the general public
 - c. estimate amount of reusable material available for recovery from the waste stream through waste composition study.
 - d. identify system for recovery and reuse of building items and implement

Schedule 4/89 - 4/90

FTE .25

B. RECYCLE - 405

Action Element 2: Technical Assistance

- Work Output:
- a) provide technical assistance to local governments:
 - meet with local recycling coordinators to assist in program development, share information
 - assist in the development of ordinances related to recycling
 - provide workshops on various aspects of recycling

Schedule Ongoing

- b) complete curbside container demonstration pilot project
- Schedule 2/89 - 9/89
- c) work with local governments of one county to implement a curbside container recycling program, including assistance with financing alternatives, distribution techniques and promotion and education

Schedule 4/89 - 7/90

FTE .50

* Action Element 3: Local Collection Service Certification (Local Recycling Service Coordination)

Work Output: a. Define performance goal setting process with local jurisdictions

Schedule 2/89 - 1/90

- b. Establish recycling goals
 - design reporting procedure for local jurisdictions to include data on participation levels and quantities recycled
 - produce report on regional data

Schedule 10/89 - 6/90

c. Performance Measurement

Schedule 7/90 - Ongoing

FTE 1.0

C. RECYCLE - YARD DEBRIS

* Action Element 4: Local Collection Services Certification (Local Recycling Service Coordination)

Work Output: a. Define performance goal setting process with local jurisdictions

Schedule 2/89 - 1/90

b. Establish recycling goals
Schedule 10/89 - 6/90
c. Performance Measurement
Schedule 7/90 - Ongoing
FTE 1.0

Action Element 5: Materials Markets Assistance - Yard Debris

Work Output:

- a. Manage quarterly yard debris compost tests for herbicides, nutrients, toxicity and seed identification
- b. manage contracts for demonstration plots
- c. coordinate promotion and education, materials and marketing events aimed at landscapers, nurserymen, and the general public

Schedule Ongoing
FTE 1.0

Action Element 6: Technical Assistance - Yard Debris

Work Output:

- a. through the Recycling Information Center, organize data base of literature and information available from other areas on collection and processing source separated yard debris
- b. expand RIC library of yard debris information including collection, processing and marketing.
- c. promote use of RIC yard debris resources

Schedule: Ongoing
FTE .25

Action Element 7: Rate Incentives

Handled in Action Element 4

Action Element 8: Bans on Disposal

Work Output: a. Assess current and anticipated future processing capacity

Schedule 2/89 - 7/89

b. Make decisions for timing of future ban

Schedule 2/89 - 7/89

FTE .25

D. POST COLLECTION RECYCLING

* Action Element 9: Materials Recovery Centers

Work Output: a. Facilities procurement planning; lumber and yard debris

Schedule: 4/89 - 4/90

b. Facilities procurement; lumber and yard debris

Schedule 4/90 - 4/91

c. High grade recovery facility procurement planning

Schedule 4/89 - 4/90

d. High grade recovery facilities procurement

Schedule 4/90 - 7/91

FTE 2.0

Action Element 10: Use of transfer stations

Work Output: monitor existing transfer stations to ensure maximum feasible recovery occurring

Schedule: 11/88 - 7/89

Action Element 11: Waste Audit and Consulting Service

Work Output: a) develop a survey form for conducting waste audits
b) develop waste audit training seminar for generators and collectors
c) provide three seminars
d) perform 25 waste audits
e) organize data base of pertinent project information
f) provide assistance to local jurisdictions to provide multi-family recycling
g) develop, print promotion and education materials for multi-family dwelling tenants

Schedule 4/89 - 7/90

FTE 1.0

E. CERTIFICATION

- * Action Element 12: Certification for Local Collection Service (Local Recycling Service Coordination)

Handled in Action Elements 3 and 4

Action Element 13: Rate Incentive to Insure Compliance

Handled in Action Elements 3 and 4

Action Element 14: Incentives for Post Collection Recycling

Handled in Action Elements 3 and 4

F. MATERIALS MARKETS ASSISTANCE

Action Element 15: Institutional Purchasing Policy

Work Output: a) contact local governments and
 businesses with Metro's recycled
 paper purchasing policy
 b) assist local governments in
 adoption of a local recycled paper
 purchasing policy
 c) provide technical assistance on
 recycled products purchases
 including yard debris, tires and
 used oil

Schedule 10/88 - 12/90

FTE 1.0

G. SYSTEM MEASUREMENT

* Action Element 16: Set Regional Waste Reduction Goals

Work Output: System Measurement Study Goals go to
 Council

Schedule: 6/87 - 4/89

Action Element 17: Ongoing Measurement

Work Output: a) complete four seasonal sorts of
 waste
 b) merge new waste composition data
 into existing data base
 c) develop periodic wastestream update
 reports for use in promotion and
 education
 d) annual survey of recycling markets
 to determine recycling program
 effectiveness

 e) Recycling Survey

Schedule 1/89 - Ongoing

FTE 1.0

OTHER PROGRAMS

H. ALTERNATIVE TECHNOLOGY

Work Output:	Issue bonds to finance mass compost facility
Schedule	7/89 - 12/89
FTE	.25

I. 1% FOR RECYCLING

Work Output:	Award grants for 1% of the FY 1989-90 Solid Waste Budget
FTE	.50

THIS SCHEDULE ASSUMES A FULL COMPLIMENT OF SUPPORT STAFF AVAILABLE FROM PLANNING AND DEVELOPMENT DEPARTMENT AND THE RIC.

WASTE REDUCTION PROGRAM STAFFING

<u>Program</u>	<u>1986 Work Plan</u>	<u>1987 Work Plan</u>	<u>FY 1987-88 Budget</u>	<u>FY 1988-89 Budget</u>	<u>Proposed 12/20/88</u>	<u>Proposed 1/3/89</u>
A. Reduce, Reuse	0.04	-	-	-	0.25	0.25
B. Recycle-405	2.25	2.25	0.10	.75	0.75	1.50
C. Recycle-Yard Debris	1.00	0.20	1.25	1.25	2.00	2.50
D. Post Collection Recycling	2.00	1.00	-	-	1.75	3.0
E. Certification	2.00	1.00	-	-	*	
F. Materials Markets Assistance	1.50	1.50	-	-	1.00	1.00
G. System Measurement	0.60	-	1.00	.75	1.00	1.00
H. Alternative Technology	2.00	0.50	-	1.25	0.25	0.25
I. 1% For Recycling	-	-	-	.50	0.50	0.50
J. Promotion/Education Public Involvement**	2.50	2.50	2.90	3.00	3.00	4.00
K. Legislative Program	-	0.50	-	-	-	
L. Rate Incentives	<u>2.50</u>	<u>1.00</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
SW	14.25	7.95	2.35	4.50***	7.50	10.00
RIC	<u>2.50</u>	<u>2.50</u>	<u>2.90</u>	<u>3.00</u>	<u>3.0</u>	<u>4.00</u>
TOTAL	16.75	10.45	5.25	7.50	10.5	14.00

* Included under action elements 3 and 4 (Recycle 405 and Recycle-Yard Debris)

** Recycling Information Center (RIC)

*** Actual is 5.0 FTE, .50 FTE moved over to Waste Reduction from Engineering



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Agenda

Meeting: COUNCIL

Date: January 26, 1989

Day: Thursday

Time: 5:30 p.m.

Place: Council Chamber

REVISED AGENDA:

Item 8.3 has been added
to the Agenda

Approx.
Time*

Presented By

5:30

CALL TO ORDER
ROLL CALL

1. Introductions
2. Citizen Communications to Council on Non-Agenda Items
3. Councilor Communications
4. Executive Officer Communications

6:00

(5 min.)

5. CONSENT AGENDA
(Action Requested: Motion to Approve the Recommendation
Listed Below)

- 5.1 Resolution No. 89-1044, for the Purpose of
Reappointing Pamela Arden and Steven Roso and
Appointing Michael Vernon to the North Portland
Rehabilitation and Enhancement Committee
(Referred from the Solid Waste Committee)
(Action Requested: Adoption of the Resolution)

Hansen

6. ORDINANCE, SECOND READING

6:05

(5 min.)

- 6.1 Consideration of Ordinance No. 89-269, for the
Purpose of Amending Chapters 2.02, 4.01 and
5.02 of the Metro Code Relating to the Names
of Metro Facilities (Referred from the Internal
Affairs Committee)
(Action Requested: Motion to Adopt the Ordinance)

Ragsdale

* All times listed on this agenda are approximate. Items may not be considered
in the exact order listed.

(continued)

Approx.
Time*

Presented By

7. ORDINANCE, FIRST READING

6:10 (1 hour)	7.1	Consideration of Ordinance No. 89-284, for the Purpose of Amending Metro's Urban Growth Boundary for Contested Case No. 88-1: Zurcher Property (Public Hearing) (Action Requested: Conduct public hearing; the Council will vote on the issue at the Second Reading tentatively scheduled for February 9, 1989)	Cooper
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8. RESOLUTIONS

7:10 (15 min.)	8.1	Consideration of Resolution No. 89-1030, for the Purpose of Accepting Talbot & Korvola, Certified Public Accountants, "Report on Performance Auditing Plan for the Metropolitan Service District Council" (Referred from the Finance Committee) (Action Requested: Motion to Adopt the Resolution)	Collier
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7:25 (15 min.)	8.2	Consideration of Resolution No. 89-1031, for the Purpose of Supporting Certain Recommendations of the Interim Task Force of Metropolitan Regional Government (Referred from the Legislative Task Force) (Action Requested: Motion to Adopt the Resolution)	Gardner
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7:40 (15 min.)	8.3	Consideration of Resolution No. 89-1046, for the Purpose of Authorizing an Exemption to the Public Contracting Procedure Set Out in Metro Code Section 2.01.010 et seq. for the Extension of the Metro South Station Contract (Referred from the Solid Waste Committee) (Action Requested: Motion to Adopt the Resolution)	Hansen
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7:55
(10 min.) 9. COMMITTEE REPORTS

	9.1	<u>Report from the Contracting Task Force</u>	Ragsdale
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8:05 ADJOURN

* All times listed on this agenda are approximate. Items may not be considered in the exact order listed.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Agenda

COUNCIL MEETING

Date: January 26, 1989

Day: Thursday

Time: 5:30 p.m.

Place: Council Chamber

CONSENT AGENDA

The following business item has been reviewed by the Presiding Officer of the Council. This item meets the Consent Agenda Criteria established by the Council. The Council is requested to approve the recommendation presented on this item.

- 5.1 Resolution No. 89-1044, for the Purpose of Reappointing Pamela Arden and Steven Roso and Appointing Michael Vernon to the North Portland Rehabilitation and Enhancement Committee

Donald E. Carlson amn

Donald E. Carlson
Council Administrator

amn
0471D/D3
01/19/89

COMMITTEE REPORT

Consideration of Resolution No. 89-1044, for the Purpose of Reappointing Pamela and Steven Roso and Appointing Michael Vernon to the North Portland Enhancement Rehabilitation and Enhancement Committee

Date: January 18, 1989

Presented by: Councilor Gary Hansen,
Chair, Solid Waste
Committee

Committee Recommendation

The Solid Waste Committee recommends Council adoption of Resolution No. 89-1044.

Discussion/Issues

Committee appointments are for four-year terms. Initially, three appointments were for two years to establish staggered terms. Two members, Pamela Arden and Steven Roso, have served the two years and are recommended for reappointment. Councilor Hansen, Chair of the North Portland Rehabilitation and Enhancement Committee, stated that they have performed well and will be valuable to the Committee as they continue working on the Oregon Film studio project. He stated that Michael Vernon, a new appointment, is well qualified and would help give geographical balance to the Committee.

Vote

The Committee voted 5 to 0 to recommend Council adoption of the resolution. This action taken January 17, 1989.

GH:RB:pa
BARKER.2

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 89-1044, FOR THE PURPOSE OF REAPPOINTING PAMELA ARDEN AND STEVEN ROSO AND APPOINTING MICHAEL VERNON TO THE NORTH PORTLAND REHABILITATION AND ENHANCEMENT COMMITTEE.

Date: January 12, 1989

Presented by: Judith Mandt

FACTUAL BACKGROUND AND ANALYSIS

The North Portland Rehabilitation and Enhancement Committee was created by Metro in 1986. Resolution No. 86-682 specifies that the Committee shall consist of seven (7) members as follows:

a. Three members of the Committee are appointed by the Metro Council from a list prepared by the Executive Officer, all of whom shall reside in the rehabilitation and enhancement program boundary, b. Three members appointed by the organization designated by the City of Portland to provide neighborhood participation services to North Portland. These members shall reside within the rehabilitation and enhancement program boundary, and c. The Metro Councilor representing District 12, who shall be the Committee Chair. (Councilor Hansen)

All Committee appointments are for a four year term, excluding the chair, except that in order to establish staggered terms to avoid complete membership turnover every four years, the three Metro appointments were for two year terms for the first term of service. These three members are eligible to be reappointed to serve a full term; the remaining positions and in future all positions except the chair are for a term of four years.

A recruitment process for the Committee to fill the upcoming terms was conducted during November and December, 1988. Seventeen applications were received, of which one was withdrawn and two were submitted by Committee members wishing to be considered for reappointment. The geographic locations of the applicants were identified to determine a broad geographic representation. The following list of individuals is presented by the Executive Officer for appointment by the Metro Council:

Pamela Arden
1817 N. Winchell Street
Portland, Oregon 97217
Kenton Neighborhood Association

Reappointment

Steven Roso
10148 N. Allegheny
Portland, Oregon 97203
St. Johns Community

Reappointment

Michael Vernon
4103 N. Juneau
Portland, Oregon 97203
Portsmouth Neighborhood Association

New

The remaining members of the Committee, excepting the Metro Councilor, whose terms expire in December 1990, are:

John Fisher
Brian Jeanotte
Linda Krugel

EXECUTIVE OFFICER'S RECOMMENDATION: Reappointment of Pamela Arden and Steven Roso to the Committee to serve a consecutive four year term from January, 1989 to December, 1992, and appointment of Michael Vernon to the Committee to serve a four year term from January, 1989 to December 1992.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF REAPPOINTING	)	RESOLUTION NO. 89-1044
PAMELA ARDEN AND STEVEN ROSO AND)	
APPOINTING MICHAEL VERNON TO THE	)	Introduced by Rena Cusma
NORTH PORTLAND REHABILITATION AND	)	Executive Officer
ENHANCEMENT COMMITTEE)	

WHEREAS, The Council of the Metropolitan Service District adopted Resolution No. 86-682 on August 28, 1986, creating the North Portland rehabilitation and Enhancement Committee; and

WHEREAS, The North Portland Rehabilitation and Enhancement Committee consists of seven members, three of whose terms of appointment expired December 31, 1988; and

WHEREAS, The Executive Officer solicited names from individuals residing within the rehabilitation and enhancement boundary during November and December, 1988; and

WHEREAS, The Executive Officer has prepared a list of names, in consultation with Councilor Gary Hansen, Chair of the Committee, the Executive Officer recommends the following names to the Metro Council for reappointment and for appointment to the committee respectively: Pamela Arden, Steven Roso, reappointment; Michael Vernon, appointment; now, therefore,

BE IT RESOLVED,

1. The Council of the Metropolitan Service District hereby appoints the following persons to the North Portland Rehabilitation and Enhancement Committee: Pamela Arden, Steven Roso, and Michael Vernon.

2. That the Committee membership and terms of office for the three individuals shall be from January 1, 1989 to December 31, 1992.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

COMMITTEE REPORT

Agenda Item No. 6.1

Meeting Date January 26, 1989

CONSIDERATION OF ORDINANCE NO. 88-269 FOR THE PURPOSE OF
AMENDING CHAPTERS 2.02, 4.01 and 5.02 OF THE METRO CODE
RELATING TO THE NAMES OF METRO FACILITIES

Date: January 18, 1989

Presented by: Councilor David Knowles

COMMITTEE RECOMMENDATION

Committee members present-- Councilors Ragsdale (Chair), Coleman, Collier, Kirkpatrick and me--voted unanimously to recommend adoption of the ordinance as introduced by the Executive Officer.

COMMITTEE DISCUSSION

The committee discussion on this matter was brief with the general conclusion by all members that action to identify the Zoo and Transfer Station owned and operated by Metro is long overdue.

DEC:gpwb
CR88277.ORD

STAFF REPORT

CONSIDERATION OF ORDINANCE NO. 88-269, FOR THE PURPOSE OF AMENDING SECTIONS 2.02, 4.01 AND 5.02 RELATING TO THE NAMES OF METRO FACILITIES.

Date: October 27, 1988

Presented by: Vickie Rocker

FACTUAL BACKGROUND AND ANALYSIS

To clearly identify that the zoo and the transfer station are owned and operated by Metro, the names of those facilities has been changed.

This ordinance is a housekeeping action to amend sections of the Metro Code to read Metro Washington Park Zoo rather than Washington Park Zoo and replace Clackamas Transfer and Recycling Center and CTRC with the name Metro South Station. This action will bring the code up to date.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Ordinance No. 88-269.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING	)	ORDINANCE NO. 88-269
CHAPTERS 2.02, 4.01 AND 5.02)	
OF THE METRO CODE RELATING TO	)	Introduced by Rena Cusma,
THE NAMES OF METRO FACILITIES	)	Executive Officer

WHEREAS, The Washington Park Zoo is now referred to as Metro Washington Park Zoo and the Clackamas Transfer & Recycling Center (CTRC) is now referred to as Metro South Station, the Metro Code shall be amended to reflect these name changes.

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY
ORDAINS:

Section 1. That all references to the name "Washington Park Zoo" in Sections 2.02.275, 4.01.010, 4.01.020, and 4.01.060 of the Metro Code be changed to read "Metro Washington Park Zoo" as noted in Exhibit A attached hereto as part of this ordinance.

Section 2. That all references to the name "Clackamas Transfer & Recycling Center (CTRC)" in Sections 5.02.010, 5.02.015, 5.02.025, 5.02.035, 5.02.045 and 5.02.050 of the Metro Code be changed to read "Metro South Station" as noted in Exhibit A attached hereto as part of this ordinance.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1988.

Mike Ragsdale, Presiding Officer

ATTEST:

Clerk of the Council

amn/0304D/554/10/31/88

CODE OF THE METROPOLITAN SERVICE DISTRICT

JANUARY 1988

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employee has worked all of the working days of the month in which the holiday occurs; and a temporary employee leaving Metro employment will receive a paid holiday for any legal holiday provided the employee has worked five consecutive days or more beyond the occurrence of the said legal holiday.

(f) Eligibility for Regular Employment: Temporary employees will be allowed to compete for regular positions on the same basis as applicants from outside the agency. Temporary full-time employees who have been employed at Metro three (3) consecutive months and who have gone through a competitive selection process for the current temporary full-time position will be given in-house promotional hiring preference for vacant positions for which they possess the qualifications. If appointed into a regular position, employment time spent in previous full-time temporary positions may be counted toward the accumulation of vacation and personal holiday time if there has been no break in service.

(g) All sections of this chapter not inconsistent with the terms of the section including the pay and classification procedures will apply to temporary employees. (Ordinance No. 81-116, Sec. 54)

2.02.270 Employment Contracts:

(a) Persons employed in certain positions may be employed subject to employment contracts. In that event, the terms of such contracts shall control the conditions of employment, and this ordinance shall apply to such employment to the extent not inconsistent with such contracts.

(b) Employment contracts shall be authorized only for positions designated by resolution of the Council, and compensation to be paid pursuant to such contracts shall not exceed those approved by the Council.

(c) Hiring and termination by Metro of employees employed pursuant to this section shall only be with the approval or consent of the Council. (Ordinance No. 82-139, Sec. 3)

2.02.275 Zoo Visitor Services Employees:

(a) Purpose: The purpose of this section is to establish personnel rules pertaining to the conditions of employment of Zoo Visitor Services Worker employees.

(b) Definitions:

(1) The Visitor Services Worker classification is divided into two definitions:

(A) Seasonal Visitor Services Worker Employee: Employees who are employed on a year-round basis. They will be scheduled regularly during the peak seasons and scheduled as needed and as

available during the remainder of the year. The period of employment is indefinite unless the employee is terminated according to section (i) of this section or the employee resigns. Section 2.02.045 Probationary Period of the Metro Code does not apply.

(B) Regular Visitor Services Worker Employee:

Employees who are employed on a year-round basis in the Visitor Services Division of the Metro Washington Park Zoo and regularly scheduled to work 80 or more hours each month, as provided by the current adopted budget.

(2) Director means Director of the Metro Washington Park Zoo.

(c) Application of Personnel Rules:

All Visitor Services Worker Employees shall be subject to this section and to all other personnel regulations not inconsistent with this section.

(d) Recruitment and Appointment for Seasonal Visitor Services Worker Employees:

(1) In-house recruitment to fill Seasonal Visitor Services vacancies is not required.

(2) Recruitment to fill vacancies shall include appropriate forms of announcements to attract qualified applicants and to comply with Affirmative Action goals.

(3) At the beginning of each year there will be a general recruitment. A list of qualified applicants will be developed from which Visitor Services Workers will be appointed. The Executive Officer will preauthorize this qualified list on an annual basis pursuant to these Visitor Services Worker Rules. Applicants will be appointed from this list on an as-needed basis only. The duration of this list will be one year, unless it is exhausted before that time, in which case other recruitments will be held. If the list is not exhausted, those not hired but remaining on the list must go through the next year's selection process to be considered for hiring. When an emergency exists and no one on the preauthorized, qualified list is available to work that period, the Zoo may recommend an appointment from another source. Appointments made in an emergency situation will be treated the same as other appointments. These Visitor Services Worker Rules will apply to employees appointed during an emergency situation. Emergencies will be determined and documented by the Visitor Services Manager

TITLE IV

METRO WASHINGTON PARK ZOO

CHAPTERS:

4.01 Metro Washington Park Zoo Regulations

CHAPTER 4.01

METRO WASHINGTON PARK ZOO REGULATIONS

SECTIONS:

4.01.010	General; Definitions
4.01.020	Buildings and Grounds of the Zoo
4.01.030	Parking Lot and Sidewalk Adjacent to the Zoo
4.01.040	Zoo Railroad
4.01.050	Penalties
4.01.060	Admission Fees and Policies

4.01.010 General and Definitions:

(a) These rules and regulations apply to all buildings and grounds of the Metro Washington Park Zoo, to sidewalks and parking lots adjacent thereto and to the Metro Washington Park Zoo Train and tracks, and to all persons entering in or on such buildings, grounds, parking lots, sidewalks, train or tracks.

(b) As used in these Rules and Regulations, unless the context requires otherwise:

(1) "Director" or "Zoo Director" means the Director of the Metro Washington Park Zoo.

(2) "Premises" means the property, buildings and grounds within the perimeter fence surrounding the Zoo, the admission and exit gates, the administrative, commissary, haybarn and shop buildings, the employee parking lot, the Zoo vehicular storage area and the Zoo Train right-of-way from the Zoo to the Metro Washington Park Station.

(3) "Zoo" means the Metro Washington Park Zoo.
(Ordinance No. No. 45, Sec. 1)

4.01.020 Buildings and Grounds of the Zoo:

(a) Recording Presence: Except as otherwise ordered, the Zoo buildings and grounds shall be closed to the public to after posted visiting hours. Such buildings and grounds, or portions thereof, shall be also closed to the public in emergency situations and at such other times as may be necessary for the orderly conduct of business. Whenever the buildings and grounds or portions thereof are closed to the public for any reasons, visitors will immediately leave the premises upon being requested by an authorized individual. Admission to such premises during periods when closed to the public will be limited to those on official Zoo business who will be required to register and identify themselves when requested by

direction contained on any sign, signal or marking now installed or hereafter installed upon any street, avenue, parking lot or other public way within the boundaries of the Metro Washington Park Zoo or the surrounding area leased by the City of Portland to Metro for public access or for public parking at the Zoo. Drivers of all vehicles shall drive in a careful and safe manner at all times and shall comply with the signals and directions of the police or security officers and all posted traffic signs.

(2) Blocking of entrances, driveways, walks, loading platforms, or fire hydrants is prohibited. Parking without authority, or parking in unauthorized locations or in locations reserved for other persons or contrary to the directions of posted signs, is prohibited.

(b) Security personnel designated by the Executive Officer of Metro as serving as a Zoo Parking Patrol shall have the authority and duty to issue parking citations in accordance with subsection (c) of this section for a violation specified by subsection (a) of this section. The Zoo parking patrol shall have no other police authority or duty. Persons appointed as Zoo parking patrol shall be special police officers of the Metropolitan Service District. As special police officers the Zoo parking patrol personnel and the Zoo parking patrol supervisor shall have authority to issue citations for violations of parking or non-moving traffic violations occurring on Zoo property or property adjacent to the Zoo leased from the City of Portland by the Metropolitan Service District for Zoo parking purposes, and particularly they shall have authority to issue citations as provided for in Section 4.01.030 of the Metro Code. To the extent of the power and authority granted in this section, such personnel and their supervisor shall exercise full police power and authority.

(c) Parking Citations:

(1) Form of citations. All parking citations forms used by the Zoo parking patrol shall be in a form approved by the General Counsel of Metro and as issued by the District Court for the State of Oregon for Multnomah County. Such parking citations shall, at a minimum, clearly state:

- (A) the date, place and nature of the charge;
- (B) time and place for the defendant's appearance in court;
- (C) name of the issuing officer;
- (D) license number of the vehicle.

- (B) Metro Councilors and the Metro Executive Officer shall be entitled to free admission.
- (C) Free admission passes in the form of volunteer identification cards may, at the Director's discretion, be issued to persons who perform volunteer work at the Zoo. Cards shall bear the name of the volunteer, shall be signed by the Director, shall be non-transferrable, and shall terminate at the end of each calendar year or upon termination of volunteer duty, whichever date occurs first. New identification cards may be issued at the beginning of each new calendar year for active Zoo volunteers.
- (D) Reduced admission passes may be issued to members of any organization approved by the Council, the main purpose of which is to support the Metro Washington Park Zoo. Such passes shall bear the name of the pass holder, shall be signed by an authorized representative of the organization, shall be non-transferrable, and shall terminate not more than one year from the date of issuance.
- (E) Other free or reduced admission passes may, with the approval of the Director, be issued to other individuals who are working on educational projects or projects valuable to the Zoo. Such passes shall bear an expiration date not to exceed three months from the date of issuance, shall bear the name of the pass holder, shall be signed by the Director and shall be non-transferrable.

(c) Special Admission Days:

(1) Special admission days are days when the rate established by this Ordinance are reduced or eliminated for a designated group or groups. Six special admission days may be allowed, at the discretion of the Director, during each calendar year.

(2) Three additional special admission days may be allowed each year by the Director for designated groups. Any additional special admission days designated under this subsection must be approved by the Executive Officer.

(d) Special Free Hours: Admission to the Zoo shall be free for all persons from 3:00 p.m. until closing each Tuesday afternoon.

(e) Commercial Ventures: Proposed commercial or fund-raising ventures with private profit or nonprofit corporations involving admission to the Zoo must be authorized in advance by the Executive

CHAPTER 5.02

DISPOSAL CHARGES AND USER FEES

SECTIONS:

5.02.010	Purpose
5.02.015	Definitions
5.02.020	Disposal Charges at St. Johns Landfill
5.02.025	Disposal Charges at [Clackamas Transfer & Recycling Center] <u>Metro South Station</u>
5.02.030	Waiver of Disposal Charges at St. Johns Landfill
5.02.035	Litter Control at St. Johns Landfill and the [Clackamas Transfer & Recycling Center] <u>Metro South Station</u>
5.02.040	Excess Weight Charge at St. Johns Landfill
5.02.045	User Fees
5.02.050	Regional Transfer Charge
5.02.055	Out-of-State Surcharge
5.02.060	Payment of Disposal Charges and Surcharges; Credit Policy
5.02.065	Special Waste Surcharge and Special Waste Permit Application Fees
5.02.070	Source Separated Yard Debris Disposal Charge
5.02.075	Certification Non-Compliance Fee
5.02.080	Post-Collection Recycling Incentive

5.02.010 Purpose: The purpose of this chapter is to establish base solid waste disposal rates and charges for the St. Johns Landfill and the [Clackamas Transfer & Recycling Center]Metro South Station, solid waste user fees, a regional transfer charge, an out-of-state surcharge and an Oregon City enhancement fee, and to establish a credit policy at Metro disposal facilities. (Ordinance No. 82-146, Sec. 1; amended by Ordinance No. 88-257, Sec. 1)

5.02.015 Definitions: As used in this chapter, unless the context requires otherwise:

(a) "Person" means any individual, partnership, association, corporation, trust, firm, estate, joint venture or any other private entity or any public agency.

(b) "Solid Waste" means all putrescible and nonputrescible wastes, including without limitation, garbage, rubbish, refuse, ashes, paper and cardboard; vehicles or parts thereof; sewage sludge, septic tank and cesspool pumpings or other sludge; commercial, industrial, demolition and construction waste; home and industrial appliances; and all other waste material permitted by ordinance to be disposed of at the St. Johns Landfill.

(c) "Special Waste" means: 1) Solid waste which is any unusual component of municipal solid waste; 2) solid waste which could

potentially contain substantial quantities of waste defined as hazardous waste by the Oregon Department of Environmental Quality or the U.S. Environmental Protection Agency; or 3) solid waste which requires extraordinary management. Examples of special wastes are: chemicals, liquids, sludges and dusts from commercial and industrial operations; municipal waste water treatment plant grits, screenings and sludges; tannery wastes, empty pesticide containers, dead animals or by-products; and wastes containing asbestos.

(d) "Source Separated Yard Debris" means twigs, branches, grass clippings, leaves, and tree limbs in a form appropriate for mechanical processing for reuse or sale. Source separated yard debris does not include yard or construction debris that is not appropriate for mechanical processing for reuse or sale or that has unacceptable types or amounts of contaminants mixed with it. The operator or person in charge of accepting this waste shall make the final determination of what is source separated yard debris based on the capability of available machinery to process it. The Director of Solid Waste may establish guidelines for determining what is source separated yard debris within the meaning of this chapter.

(e) "St. Johns Landfill" is that landfill owned by the City of Portland, Oregon, operated by Metro and located at 9363 N. Columbia Boulevard, Portland, Oregon 97203.

(f) "[Clackamas Transfer & Recycling Center] Metro South Station" is that solid waste transfer station owned and operated by Metro and located at 16101 S. E. 82nd Drive, Oregon City, Oregon, 97045.

(g) "commercial" means those persons who dispose of waste and who:

(1) pay for disposal of wastes on the basis of weight at St. Johns Landfill or [CTRC] the Metro South Station, or

(2) pay for disposal of wastes through a charge account at St. Johns or [CTRC] the Metro South Station, or

(3) dispose of wastes as an activity of their business, or

(4) any disposer whose load does not qualify as Residential Self-Haul as defined in Metro Code Section 5.02.015(i).

(h) "private" means those persons who dispose of waste and who:

(1) do not pay for disposal of wastes on the basis of weight at the St. Johns Landfill or [CTRC] the Metro South Station, and

(2) do not pay for disposal of wastes through a charge account at the St. Johns Landfill or [CTRC] the Metro South Station, and

(3) do not dispose of wastes as an activity of their business.

5.02.025 Disposal Charges at [Clackamas Transfer & Recycling Center]
Metro South Station:

(a) A commercial base disposal rate of \$31.75 per ton of solid waste delivered is established for disposal at the [Clackamas Transfer & Recycling Center] Metro South Station. A Residential Self-Haul base disposal rate of \$11.00 per trip is established at the Clackamas Transfer & Recycling Center.

(b) A convenience charge of \$3.00 per commercial ton and \$1.25 per Residential Self-Haul trip delivered is established to be added to the base disposal rate at the [Clackamas Transfer & Recycling Center] Metro South Station. An Oregon City enhancement fee of \$.50 per commercial ton and \$.25 per Residential Self-Haul trip is established to be charged at the [Clackamas Transfer & Recycling Center] Metro South Station.

(c) Notwithstanding the provisions of Sections 5.02.025(a) and (b), the following charges apply for Residential Self-Haul trips of two and one-half cubic yards or less of garbage if the disposer has separated and included in his/her load at least one-half cubic yard of recyclables:

the base disposal rate shall be \$3.75 per cubic yard;

the convenience charge shall be \$.40 per cubic yard; and

the Oregon City enhancement fee shall be \$.10 per cubic yard.

(d) The base disposal rate, convenience charge and enhancement fee established by this section shall be in addition to other fees, charges and surcharges established pursuant to this chapter.

(e) The following table summarizes the disposal charges to be collected by the Metropolitan Service District from all persons disposing of solid waste at the [Clackamas Transfer & Recycling Center] Metro South Station. The minimum charge for commercial vehicles shall be \$15.50. (Ordinance No. 82-146; amended by Ordinance No. 83-163, Sec. 2; Ordinance No. 85-191, Sec. 3; Ordinance No. 86-214, Sec. 3; and Ordinance No. 88-257, Sec. 4)

[CLACKAMAS TRANSFER & RECYCLING CENTER] METRO SOUTH STATION

Vehicle Category	Fee Component	Tonnage Rate \$/Ton
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Commercial

Base Rate	\$31.75
Metro User Fee	4.25
Regional Transfer Charge	6.25
Oregon City Enhancement Fee	.50
Convenience Charge	<u>3.00</u>
Total Rate	\$45.75

Vehicle Category	Fee Component	Trip Rate
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Residential Self-Haul

Base Rate	\$11.00
Metro User Fee	1.75
Regional Transfer Charge	1.25
Oregon City Enhancement Fee	.25
Convenience Charge	<u>1.25</u>
Total Rate	\$15.50

Type of Tire

Disposal Rate
Per Unit

Tires

Car tires off rim	\$.85
Car tires on rim	2.30
Truck tires off rim	2.30
Truck tires on rim	7.00
Any tire 21 inches or larger diameter off or on rim	12.00

6900B/557

5.02.030 Waiver of Disposal Charges at St. Johns Landfill: A waiver of disposal charges may be made by the operator of the St. Johns Landfill for disposal of inert material including but not limited to earth, sand, stone, crushed concrete and broken asphaltic concrete and wood chips, if, at the discretion of the operator of the landfill, such material is needed at the landfill for cover, road base or other internal use. (Ordinance No. 82-146, Sec. 5)

5.02.035 Litter Control at St. Johns Landfill and [Clackamas Transfer & Recycling Center] Metro South Station: All vehicles entering the St. Johns Landfill or the [Clackamas Transfer & Recycling Center] Metro South Station with loads which are both uncovered and which are susceptible to being blown from the vehicle while in motion shall be charged double the total disposal charge which would otherwise be charged. (Ordinance No. 82-146, Sec. 6)

5.02.040 Excess Weight Charge at St. Johns Landfill: All vehicles entering the St. Johns Landfill with gross weights in excess of the Incinerator Road Bridge weight limits established by the City of Portland shall be charged double the normal disposal rate per ton for the amount of weight in excess of the bridge weight limit. Said weight limit shall be posted at the gatehouse of the landfill. (Ordinance No. 82-146, Sec. 7)

5.02.045 User Fees: The following user fees are established and shall be collected and paid to Metro by the operators of solid waste disposal facilities, whether within or without the boundaries of Metro, for the disposal of solid waste generated, originating, collected or disposed within Metro boundaries in accordance with Metro Code Section 5.01.150:

(a) For noncompacted commercial solid waste, \$.50 per cubic yard delivered, or \$4.25 per ton delivered.

(b) For compacted commercial solid waste, \$1.25 per cubic yard delivered; or \$4.25 per ton delivered.

(c) For Residential Self-Haul, \$1.75 per trip at the St. Johns Landfill and the [Clackamas Transfer & Recycling Center] Metro South Station and \$.50 per cubic yard at franchised facilities that are not otherwise exempt from such charge.

(d) Notwithstanding the provisions of 5.02.045(c), the User Fee at the St. Johns Landfill and [Clackamas Transfer & Recycling Center] Metro South Station, for Residential Self-Haul trips of two and one-half cubic yards or less of garbage shall be \$.50 per cubic yard if the disposer has separated and included in his/her load at least one-half cubic yard of recyclables.

(e) User fees for solid waste delivered to franchised facilities in units of less than a whole cubic yard shall be determined and collected on a basis proportional to the fractional yardage delivered.

(f) Inert material, including but not limited to earth, sand, stone, crushed stone, crushed concrete, broken asphaltic concrete and wood chips used at a landfill for cover, diking, road base or other internal use and for which disposal charges have been waived pursuant to Section 5.02.030 of this chapter shall be exempt from the above user fees.

(g) User fees shall not apply to wastes received at franchised processing centers that accomplish materials recovery and recycling as a primary operation.

(h) Notwithstanding the above, User Fees shall not apply to loads of wastes received at the [Clackamas Transfer & Recycling Center] Metro South Station which are verified by an authorized Metropolitan Service District representative to be at least 90 percent cardboard. (Ordinance No. 82-146, Sec. 8; amended Ordinance No. 85-191, Sec. 4; Ordinance No. 86-214, Sec. 4; and Ordinance No. 88-257, Sec. 6)

5.02.050 Regional Transfer Charge:

(a) There is hereby established a regional transfer charge which shall be a charge to the operators of solid waste disposal facilities for services rendered by Metro in administering and operating solid waste transfer facilities owned, operated or franchised by Metro. Such charge shall be collected and paid in the form of an add-on to user fees established by Section 5.02.045 of this chapter.

(b) The following regional transfer charges shall be collected and paid to Metro by the operators of solid waste disposal facilities, whether within or without the boundaries of Metro, for the disposal of solid waste generated, originating, collected or disposed within Metro boundaries:

(1) For noncompacted commercial solid waste, \$.75 per cubic yard delivered; \$6.25 per ton delivered.

(2) For compacted commercial solid waste, \$1.75 per cubic yard delivered; \$6.25 per ton delivered.

(3) For Residential Self-Haul, \$1.25 per trip at the St. Johns Landfill and the [Clackamas Transfer & Recycling Center] Metro South Station or \$.50 per cubic yard at franchised facilities that are not otherwise exempt from such charge.

(c) Notwithstanding the provisions of 5.02.050(b)(3), the Regional Transfer Charge at the St. Johns Landfill and [Clackamas Transfer & Recycling Center] Metro South Station, for Residential Self-Haul trips of two and one-half cubic yards or less of garbage shall be \$.50 per cubic yard if the disposer has separated and included in his/her load at least one-half cubic yard of recyclables.

(d) Regional transfer charges shall not be collected on wastes disposed at limited use landfills by commercial disposers. The

purpose of this exemption is to encourage the disposal of non-food wastes at limited use sites and thus prolong the capacity of general purpose landfills.

(e) The Solid Waste Director is hereby authorized to exempt those wastes which are disposed at transfer stations or other solid waste facilities not operated by Metro from the collection of Regional Transfer Charges if the following conditions are met:

- i The RTC exemption benefits the entire waste management system and is needed to provide economic incentives for diverting wastes away from a Metro facility; and
- ii The RTC exemption is for a reasonable time not to exceed the completion of construction of the West Transfer & Recycling Center; and
- iii The RTC exemption will apply only to the quantity of waste which does not adversely affect the finances of the entire waste management system; and
- iv The facility agrees to accept the entire quantity of waste from the region that it can legally and operationally accept; and
- v The facility continues to collect other Metro fees as required; and
- vi The RTC exemption is granted to a facility through a written agreement.

(f) Regional Transfer Charges shall not apply to wastes received at franchised processing centers that accomplish materials recovery and recycling as a primary operation.

(g) Notwithstanding the provisions of (a) through (f) above, the Regional Transfer Charge shall not apply to loads of wastes received at the [Clackamas Transfer & Recycling Center] Metro South Station which are verified by an authorized Metropolitan Service District representative, to be at least 90 percent cardboard. (Ordinance No. 82-146; amended by Ordinance No. 83-163, Sec. 3; Ordinance No. 85-191, Sec. 5; Ordinance No. 86-212, Sec. 1; Ordinance No. 86-214, Sec. 5; and Ordinance No. 88-257, Sec. 8)

5.02.055 Out-of-State Surcharge:

(a) There is hereby established an out-of-state surcharge on all solid waste originating, generated or collected outside the state of Oregon and transported to Metro-owned or operated solid waste disposal facilities for disposal. Said surcharge shall be in addition to any other charge or fee established by this chapter. The purpose of the surcharge is to require out-of-state users of Metro disposal facilities to pay a portion of the total costs of

STAFF REPORT

CONSIDERATION OF ORDINANCE NO. 89-284, FOR THE PURPOSE
OF AMENDING METRO'S URBAN GROWTH BOUNDARY FOR CONTESTED
CASE NO. 88-1: ZURCHER PROPERTY

Date: January 9, 1989

Presented by: Daniel B. Cooper

FACTUAL BACKGROUND AND ANALYSIS

Contested Case No. 88-1 is a petition from Glenn, Theodore and Ava Zurcher and the City of Forest Grove for a major amendment of the Urban Growth Boundary (UGB) in Washington County. The property proposed for inclusion within the UGB is a 46-acre parcel located south of Forest Grove, as shown on Exhibit A. Washington County has taken a position in support of the proposed amendment.

Metro Hearings Officer Christopher Thomas held a meeting on this matter on May 25, 1988. Testimony was received both in support and in opposition to the petition. The Hearings Officer's Report and Recommendation, attached as Exhibit B to the Ordinance, concludes that the petition meets all applicable standards and should be approved. Exceptions to this report have been received from 1000 Friends of Oregon and the Washington County Farm Bureau, and are attached.

On September 22, 1988 the Council of the Metropolitan Service District heard this case and after discussing the issues passed Resolution No. 88-987 which expressed the Council's intent to amend the UGB for the petition, attached as Exhibit C to the Ordinance. At that time the subject property was located outside of the Metro Boundary; prior to acting by ordinance on such a matter, the property must be included within Metro's jurisdictional boundary. Petitioners then successfully annexed their property to Metro, with final action by the Boundary Commission occurring in mid-December.

Due to the relatively large number of new Metro Council members taking their seats as this petition comes before the Council a second time, petitioners have elected to present their case again in order to allow participation from the entire Council. Consequently, both petitioners and opponents have been notified of this hearing, and of the opportunity to repeat oral arguments on the exceptions. Following oral argument, the Council may consider any motions to remand the findings to the Hearings Officer or to staff for revisions as requested by exceptions or as otherwise specified. In no such motions are approved, the Council may allow Ordinance No. 89-284 to proceed to a second reading with the findings as proposed in the Hearings Officer's report.

EPS/es

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE ADOPTING A FINAL)
ORDER AND AMENDING THE METRO URBAN)
GROWTH BOUNDARY FOR CONTESTED)
CASE NO. 88-1: ZURCHER PROPERTY)

ORDINANCE NO. 89-284

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY
ORDAINS:

Section 1. The Council of the Metropolitan Service District expressed its intent to amend Metro's Urban Growth Boundary (UGB) through the passage of Resolution No. 88-987 (as shown in Exhibit C of this Ordinance), pending annexation of the property to Metro.

Section 2. Now that the property has been successfully annexed to Metro, the Council of the Metropolitan Service District hereby accepts and adopts as the Final Order in Contested Case No. 88-1 the Hearings Officer's Report and Recommendations in Exhibit B of this Ordinance, which is incorporated by this reference.

Section 3. The District Urban Growth Boundary, as adopted by Ordinance No. 79-77, is hereby amended as shown in Exhibit A of this Ordinance, which is incorporated by this reference.

Section 4. Parties to Contested Case No. 88-1 may appeal this Ordinance under Metro Code Section 2.05.050 and ORS Chapter 197.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1989

Mike Ragsdale, Presiding Officer

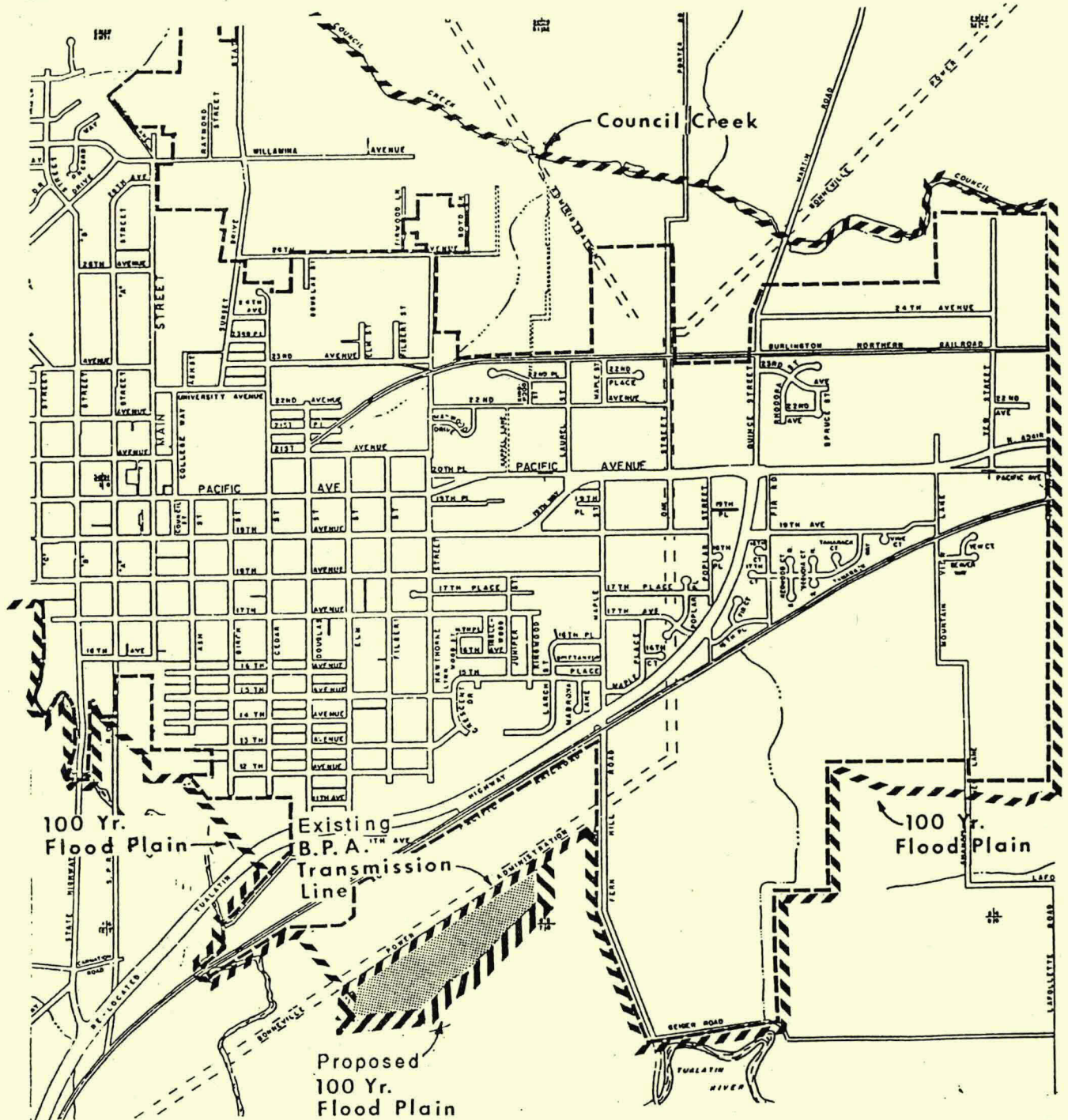
ATTEST:

Clerk of the Council

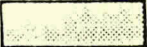


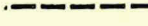
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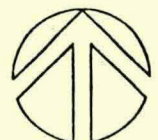
Urban Growth Boundary

Exhibit A



Legend

-  Site Location
-  Existing Urban Growth Boundary
-  Proposed Urban Growth Boundary
-  City Limit of Forest Grove



NORTH

0 500 1000 1500 2000
Scale in Feet

Due to the length of the documents, the following materials have not been printed in this agenda packet:

Report and Recommendation of the Hearings Officer

Staff Report to Resolution No. 88-987

Letters from interested parties to Metro Counsel regarding Resolution No. 88-987

"Major Urban Growth Boundary Amendment, Forest Grove-Zurcher Property," prepared by the Benkendorf Associates Corporation, dated April 1, 1988

Appendices to the "Major Urban Growth Boundary Amendment" document

The above materials have been distributed to Councilors. Other parties wanting copies of these documents may contact Marie Nelson, Council Clerk, 221-1646, ext. 206.

COMMITTEE REPORT

Agenda Item No. 8.1

Meeting Date January 26, 1989

CONSIDERATION OF RESOLUTION NO. 88-1030, ACCEPTING TALBOT & KORVOLA'S "REPORT ON PERFORMANCE AUDITING PLAN FOR THE METROPOLITAN SERVICE DISTRICT COUNCIL"

Date: January 6, 1989

Presented by: Councilor Tanya Collier
Chair, Finance Committee

COMMITTEE RECOMMENDATION

Committee members present at the January 5 meeting -- Councilors DeJardin, Gardner, Van Bergen, Wyers and myself -- voted unanimously to recommend Council adoption of Resolution No. 89-1030. No Committee members were absent.

COMMITTEE DISCUSSION & ISSUES

Carl Meeuswen and Jack Talbot of Talbot & Korvola presented the final report and reviewed its executive summary with the Committee, noting the final report is very similar to the draft which the Committee received for review December 15. Talbot & Korvola did not receive any comments or recommendations from the Committee or Metro Administration for substantive changes; the report does incorporate some technical changes and language amendments.

Overall, Talbot & Korvola does not see any real impediments to implementing performance auditing at Metro. During the first year of the program, the process of conducting the performance audit and implementing its results will be very important towards establishing a solid, viable review program. Talbot & Korvola recommends Metro schedule first year performance audits of at least two of four areas -- Contracting, General Fund/Cost Allocations, Metro Policies and Procedures, Solid Waste Revenues -- and strongly urges Metro Policies and Procedures be one of the two areas. It was noted the recommended funding of \$80,000 to \$100,000 for each of the first two years was developed after comparing City of Portland and Multnomah County funding and staff resources devoted to their performance audit programs.

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BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ACCEPTING)
TALBOT & KORVOLA, CERTIFIED PUBLIC)
ACCOUNTANTS, "REPORT ON)
PERFORMANCE AUDITING PLAN FOR THE)
METROPOLITAN SERVICE DISTRICT)
COUNCIL")

RESOLUTION NO. 89-1030

Introduced by the
Finance Committee

WHEREAS, the Metropolitan Service District Council appropriated \$12,000 for FY1988-89 to have a Performance Audit Program Plan developed for the District; and

WHEREAS, the Council Department, in compliance with adopted District purchasing procedures, contracted with the firm of Talbot & Korvola, Certified Public Accountants, to develop a performance audit program plan; and

WHEREAS, Talbot & Korvola has completed the contracted scope of work within the budget and time allotted and prepared the required final report, with recommendations for program implementation, and performance audit program guidelines; and

WHEREAS, the Finance Committee has reviewed and considered the final report, program recommendations, and audit guidelines presented by Talbot & Korvola, January 5, 1989; and

WHEREAS, the Finance Committee recommends accepting these reports; now therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District hereby accepts Talbot & Korvola's "Report on Performance Auditing Plan for the Metropolitan Service District Council" and its accompanying Audit

Guidelines and supports implementing a performance audit program for the District beginning in FY1989-90.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

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STAFF REPORT

AGENDA ITEM NO. 8.2

MEETING DATE JANUARY 26, 1989

REGARDING: RESOLUTION NO. 89-1031, SUPPORTING CERTAIN
RECOMMENDATIONS OF THE INTERIM TASK FORCE ON
REGIONAL METROPOLITAN GOVERNMENT

DATE: January 18, 1989

Presented by: Jessica Marlitt,
Council Analyst

Background

At its first meeting December 20, 1988, the Council Legislative Task Force (with all members present -- Councilors Gardner, Collier, Knowles, Ragsdale and Executive Officer Cusma) reviewed the Interim Task Force on Regional Government (Otto Task Force) legislative proposals and compared them with the Metro Council's legislative package. Summarized below are the agreements/recommendations reached regarding positions for Metro on the Otto Task Force proposals. In addition, Metro's 3 Solid Waste legislative proposals, which were submitted to the Joint Interim Committee on Environment and Hazardous Materials, are summarized with recommended actions. At its January 5 meeting, the Task Force concluded discussion of the Otto Task Force proposals (except Contracting Authority) and developed final recommendations for Metro Council consideration.

Resolution No. 89-1031

Attached is draft Resolution No. 89-1031 to forward the Task Force's recommendations to the Council. Resolution No. 89-1031 restates Council support for 2 Otto Task Force proposals with amendments:

- o SB 258 - Regarding Metro Governance - Amendments proposed to increase council size from 12 to 13 members; continue the current councilor election schedule and remove the requirement for full council re-election in 1992; and maintain the council per diem payment system.
- o SB 207 - Clarifies Process for Tri-Met Merger with Metro - Amendment proposed to remove requirement that Metro appoint a commission to operate transit system if merger occurs.

The Task Force will meet Thursday January 19 to take final action on the resolution.

- Summary -

Worksession on Otto Task Force Legislative Proposals

1. LC 596-1/SB 258 - Regarding Metro Governance - would decrease Council size from 12 to 11, effective upon reapportionment after the 1990 census; all 11 members would be elected in 1992 and take office in 1993; maintains elected executive officer; provides a

\$6,000 councilor annual salary (\$9,000 for the presiding officer) to replace the current per diem system.

Recommendation - Deferred discussion and decision until next meeting. Agreed opposed re-election of all 11 councilors in 1992.

2. LC 597/SJR 2 - Regarding Home Rule Charter for Metro
Recommendation - Agreed to defer action and not take a position until the actual bill is available.
3. LC 598-B/SB 209 - Regarding Metro Full Access to Voters' Pamphlet
Recommendation - The Otto Task Force adopted the Council's legislative proposal; the Council does not need to reratify.
4. LC 599/SB 257 - Regarding Metro District Reapportionment
Recommendation - Recommended to support bill as amended allowing challenges to reapportionment to go directly to the State Supreme Court; the Council does not need to reconsider.
5. LC 1302/SB 210 - Regarding Boundary Commission Technical Amendments
Recommendation - Metro has not taken a position to date; other special districts may oppose this bill; agreed Metro should not take a position but should track this legislation.
6. LC 1465/SB 207 - Clarifies Process for Tri-Met Merger with Metro
Recommendation - Agreed should support the bill with an amendment to remove the mandated Commission structure to operate the transit system; Greg McMurdo will check with General Counsel regarding existing authority and ability for merger without this legislation. Council should reconsider formally.
7. LC 1546/SB 211 - Establishes Metro Council Contracting Authority
Recommendation - The Otto Task Force adopted the Council's proposed legislation; agreed to defer discussion and recommendation until the outcome of Metro contracting ordinance revisions.
8. LC 1547/SB 212 - Regarding Metro's Business License "Passport" Legislation
Recommendation - The Otto Task Force adopted the Council's proposed legislation, therefore Council does not need to restate position.
9. LC 1548 - To Remove Mandatory Voter Referral for Income Tax - The Otto Task Force did not support this proposed legislation
Recommendation - It was noted Senator Otto and Representative Cease will support this legislation during session; it was agreed Metro should pursue its own bill; Greg McMurdo recommended introducing the bill in the Senate. Council does not need to restate position.
10. LC 1549/SB 213 - Provides Metro with Excise Tax Authority
Recommendation - It was noted the Otto Task Force and the City of Portland unanimously supported this legislation; Councilor

Ragsdale requested Metro staff prepare a financial impact study of various excise tax amounts levied from various Metro service areas; it was agreed Metro should consider a voluntary phase-out of local jurisdiction dues if the excise tax would provide adequate revenue; no Council action recommended for now -- Council would need to restate position if a dues phase-out considered.

11. LC 1550/SB 259 - Regarding Local Jurisdiction Dues to Metro
Recommendation - Agreed should support Otto Task Force bill which does not remove the sunset provision but provides another 4 year sunset clause; noted technical change from proposed "All Cities" CPI to the Portland CPI; bill achieves Council's primary goal of continuing dues, therefore Council does not need to restate position.
12. LC 1650 - Local Government Advisory Committee for Metro - The Otto Task Force did not support this proposed legislation; however, if bill introduced separately, agreed should be opposed.
13. LC 1719/SB 260 - Reduces Voter Initiative and Referendum Signature Requirements for Metro, Tri-Met and the Port of Portland
Recommendation - Agreed no action/position should be taken until Tri-Met and the Port of Portland state positions.
14. LC 1720/SB 214 - Regarding PERS and Public Agency's Ability to Operate More Than One Retirement System
Recommendation - Greg McMurdo to check with General Counsel regarding Metro's ability to support this legislation in light of current union contract negotiations; if no conflict, agreed to recommend Council take formal position of support for this bill.

Solid Waste Legislation

(Submitted to the Joint Interim Committee
on Environment & Hazardous Materials, co-chaired by
Representative Ron Cease and Senator Bradbury)

15. LC 1416-1 - Eliminates Metro Bacona Road Funding After June 30, 1989
Recommendation - Supported by the Interim Committee; Council does not need to restate position.
16. LC 1416-2 - Requires DEQ to Define "Limited Purpose Landfill"
Recommendation - Supported by the Interim Committee; LC Draft contains exact Metro language; Council does not need to restate position.
17. LC 1416-3 - Regarding Tipping Fee Surcharges
Recommendation - The Interim Committee did not support Metro's proposed legislation; all agreed Metro should support bill if introduced separately; Council does not need to restate position.

DRAFT

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUPPORTING
CERTAIN RECOMMENDATIONS OF THE
INTERIM TASK FORCE ON REGIONAL
METROPOLITAN GOVERNMENT

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RESOLUTION NO. 89-1031

Introduced by
Councilor Jim Gardner for
the Council Legislative
Task Force

WHEREAS, The Interim Task Force on Regional Metropolitan Government, established November 1987 by the State and Metropolitan Service District, completed its charge and developed its final report, including 12 legislative recommendations and 6 resolutions, to present to the 1989 State Legislature convening January 9, 1989; and

WHEREAS, On October 27, 1988 the Council of the Metropolitan Service District transmitted proposed legislation under Resolution No. 88-996 to said Task Force for introduction during the 1989 Legislature; and

WHEREAS, The Council of the Metropolitan Service District finds that certain Task Force recommendations differ from the Council's proposed legislation but embody legislative concepts supported by the Council; and

WHEREAS, The Council supports Task Force proposals SB 258 and SB 207 with amendments as outlined in Exhibits A and B attached; now, therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District supports SB 258 and SB 207 of the Interim Task Force on Regional Metropolitan Government as amended in Exhibits A and B hereto and seeks State adoption of the legislation as amended.

ADOPTED by the Council of the Metropolitan Service District
this 26th day of January, 1989.

Mike Ragsdale, Presiding Officer

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EXHIBIT A

SB 258

(*) DESCRIPTION: Would decrease the size of the Metro Council from 12 to 11. This change would become effective upon the reapportionment of these districts after the 1990 census. All members of the new eleven-member council would be elected in 1992 and would take office in January 1993. Those elected in 1992 would serve staggered terms, with six serving four-year terms and five serving two-year terms. Determination of the length of each councilor's term of office would be made by drawing lots. The bill also provides for councilors to receive an annual salary of \$6,000 and the presiding officer of the council an annual salary of \$9,000, effective in January 1993. The council could change these salaries, and would be authorized to use a salary commission to examine such proposed revisions.

PROPOSED AMENDMENTS: Increase the size of the Metro Council from 12 to 13; maintain current election schedule with 13th member elected to a four-year term; maintain councilor per diem payment system contingent upon system improvements developed by Metro for implementation in fiscal 1989-1990.

EXPLANATION OF AMENDMENTS: Metro concurs with the Task Force that the number of councilors should be changed to an odd-number to avoid the periodic problems resulting from tie votes on the council. However, the Council finds the committee system which it uses to review, debate and prepare recommendations and actions for full council consideration will be best served by increasing the council size. An additional

Metro councilor will also reduce the size of each councilor's district, aiding in councilor communication and contact with constituents. The Council strongly opposes having all council seats up for re-election in 1992. The potential turnover of more than half the council would threaten all consistency and continuity in Metro policies and programs, providing little, if any, benefit to the public. The Council supports maintaining the per diem system which provides "payment for effort" versus a salary system which does not distinguish councilors' individual work levels. The Council recognizes the need to define per diem requirements as tightly as possible and will implement system improvements for fiscal 1989-1990.

(*) Description per the 1987-88 Interim Task Force on Metropolitan Regional Government Final Report, December 1988, page 24, "Explanation"

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EXHIBIT B

SB 207

(*) DESCRIPTION: Would replace the existing statutory provision under which Metro could takeover Tri-Met by order of the Metro Council with a clearer process designed to address issues and omissions not fully dealt with in the prior statute. The bill would do the following:

- 1) Clarify that Tri-Met ordinances would continue until superceded or repealed by Metro,
- 2) Allow Metro to continue to collect the same taxes and other charges collected by Tri-Met,
- 3) Allow Metro to issue refunding bonds to retire outstanding Tri-Met bonded indebtedness,
- 4) Allow Metro to use revenue raised through sources dedicated to mass transit for policy and administrative expenses related to mass transit,
- 5) Require that boundary changes affecting the mass transit boundaries of the district be reviewed by the boundary commission, and
- 6) Require that, in the event of a takeover, Metro would appoint a commission to operate the transit system.

PROPOSED AMENDMENT: Remove the requirement that Metro appoint a commission to operate the transit system in the event of a takeover.

EXPLANATION OF AMENDMENT: If Metro is to exist as a viable government and service provider for its constituents, it should be left to determine the best systems for managing and providing district services. The State should not legislate the operating structure for Metro to manage transit if a merger with Tri-Met occurs. Metro and Tri-Met should determine the most efficient, effective, and accountable management options from which a commission structure may or may not be implemented. If the State codifies Metro management systems, district voters lose the ability to affect Metro changes directly.

(*) Description per the 1987-88 Interim Task Force on Metropolitan Regional Government Final Report, December 1988, page 30, "Explanation"

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11/12/89

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AUTHORIZING)	RESOLUTION NO. 89-1026 <i>A</i>
NEGOTIATION OF A CONTRACT EXTENSION)	
OR A REQUEST FOR BIDS FOR METRO	)	Introduced by Rena Cusma
SOUTH STATION OPERATIONS	)	Executive Officer

SWC *←*

WHEREAS, Pursuant to Resolution No. 88-832, adopted by the Council of the Metropolitan Service District on January 28, 1988, all Requests for Bids issued for solid waste disposal services must receive Council approval before a call for bids is issued; and

WHEREAS, The Solid Waste Department has developed recommended bid documents for operation of the Metro South Station; and

WHEREAS, *I* the Council of the Metropolitan Service District believes that it may be in the best interests of Metro to extend the existing operations contract for the Metro South Station as opposed to a bid process; and

WHEREAS, *I* it is in the best interests of Metro to attempt to negotiate a proposed extension of the operations contract for a period of time from April 1, 1989, through December 31, 1989, for the Metro South Station, provided that a proposed contract can be negotiated on or before January 23, 1989; and

WHEREAS, *I* it is in the best interests of Metro to refrain from issuing bid documents for operation of the Metro South Station, until such time as the Metro Council has had an opportunity to review the proposed extension contract for the Metro South Station, if a proposed extension can be negotiated on or before January 23, 1989; and

WHEREAS, *I* the Council of the Metropolitan Service District has reviewed the proposed bid documents for the operation of the Metro South Station and finds them to be acceptable and consistent with the Council's long-term solid waste management policies; now, therefore,

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District approves the form and substance of the Request for Bids for Metro South Station operation services prepared by the Solid Waste Department.

2. That the Metro Executive Officer or her designee is authorized to negotiate a proposed draft extension contract for the operation of the Metro South Station for a period of time ending December 31, 1989, provided that such negotiations can be concluded on or before January 23, 1989;

3. That the proposed draft extension contract for the operation of the Metro South Station be presented to the Council Solid Waste Committee on or before January 24, 1989;

4. That the Metro Executive Officer shall refrain from advertising or issuing a request for bids for operation of the Metro South Station per the form and substance approved in Item 1 above, until the Metro Council has made a determination to accept or reject the proposed draft extension contract for the operation of the Metro South Station;

5. That if the Metro Council shall reject the proposed draft extension contract for the operation of the Metro South Station, then the Metro Executive Officer is requested to have the Director of the Solid Waste Department advertise for bids and do all other things necessary to solicit competitive bids for Metro South Station operation services referred to in Item 1 above.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

STAFF REPORT

Agenda Item No. 8.6

Meeting Date January 12, 1989

CONSIDERATION OF RESOLUTION NO. 89-1026, FOR THE
PURPOSE OF APPROVING A REQUEST FOR BIDS FOR METRO
SOUTH STATION OPERATIONS.

Date: January 4, 1988

Presented by: Bob Martin

FACTUAL BACKGROUND AND ANALYSIS

The original Metro South Station operations contract was for 3.5 years with a one year extension option. The contract was awarded in August 1982, and actual operations began in April 1983. In September 1986, Metro exercised the extension option. In July 1987, Metro amended the contract to provide an additional 18 month extension which expires March 31, 1989.

Attachment #1 contains the timeline for rebidding the operation of Metro South Station. Also attached is Resolution No. 88-1026 authorizing the issuance of a request for bids for operation of Metro South Station. A copy of the draft contract documents will be delivered under separate cover.

The contract documents solicit bids for two separate services. The first is for operation of Metro South Station from April 1, 1989, until March 31, 1994; the second is for the transport of waste from Metro South Station to the St. Johns Landfill and Marion County Waste-to-Energy Facility from April 1, 1989, until December 31, 1989. Vendors may submit bids for either service, or a combined bid for both.

Draft specifications have been distributed to interested vendors for comment. Both comments and staff responses will be presented at a special session of the Council Solid Waste Committee on January 12.

The Metro South Operations Contract obligates Metro to provide an additional employee on site to perform the following functions:

- 1) select random loads for inspection by the Metro South operator for unacceptable waste and certify completion of inspection;
- 2) verify high-grade loads and authorize an exemption from the Metro fee and User fee; and
- 3) coordinate and resolve disputes between the transporter and the operator and other duties resulting from the necessary paper flow that will be required when Metro begins transporting waste to Gilliam County.

This position is not contemplated until Fiscal Year 1989-90.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 89-1026.

ATTACHMENT 1

METRO SOUTH STATION

REBID TIMELINE

ACTION	TIME	DATES
1. CSWC Approval		January 3, 1989
2. Council Approval		January 12, 1989
3. Bid Preparation	3 weeks	January 18, 1989 February 7, 1989
4. CSWC Recommends Award		February 21, 1989
5. Council Award		February 23, 1989
6. Vendor/Executive Officer Sign Contract	11 days	March 6, 1988
7. Mobilization Period	3-4 weeks	March 6, 1989 March 31, 1989
8. Operations Begin		April 1, 1989

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF APPROVING A	)	RESOLUTION NO. 8 ⁹ -1026
REQUEST FOR BIDS FOR METRO SOUTH)	
STATION OPERATIONS	)	Introduced by Rena Cusma
		Executive Officer

WHEREAS, Pursuant to Resolution No. 88-832, adopted by the Council of the Metropolitan Service District on January 28, 1988, all Requests for Bids issued for solid waste disposal services must receive Council approval before a call for bids is issued; and

WHEREAS, The Solid Waste Department has developed recommended bid documents for operation of the Metro South Station; and

WHEREAS, The Council of the Metropolitan Service District has reviewed the proposed bid documents and finds them to be acceptable and consistent with the Council's long-term solid waste management policies; now, therefore,

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District approves the form and substance of the Request for Bids for Metro South Station operation services prepared by the Solid Waste Department.

2. That the Metro Executive Officer is requested to authorize the Director of the Solid Waste Department to advertise for bids and do all other things necessary to solicit competitive bids for Metro South Station operation services.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 198 9.

Mike Ragsdale, Presiding Officer

8.7
1/12/89

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF REORGANIZING	)	RESOLUTION NO. 89-1038
COUNCIL STANDING COMMITTEES AND)	
MAKING APPOINTMENTS FOR 1989	)	Introduced by Presiding
	)	Officer Ragsdale

WHEREAS, The Council of the Metropolitan Service District (Metro Council) adopted Resolution No. 88-840 on January 14, 1988, for the Purpose of Creating Standing Committees of the Council; and

WHEREAS, The Metro Council adopted Resolution No. 88-964 on July 28, 1988, for the Purpose of Reorganizing Standing Committees of the Council; and

WHEREAS, There has been a change of the Metro Council membership; and

WHEREAS, There is a need to increase the efficiency of the Metro Council and lessen the work load of individual councilors; now, therefore,

BE IT RESOLVED,

1. That the Convention Center and Zoo Committees are merged into a new committee named the Convention, Zoo and Visitor Facilities Committee, and the following standing committees are continued: Finance, Intergovernmental Relations, Internal Affairs and Solid Waste.

2. That the purpose of each committee shall be as described in Exhibit A, and the membership of each committee for calendar year 1989 shall be as described in Exhibit B attached hereto.

ADOPTED by the Council of the Metropolitan Service

District this 12th day of January, 1988.

Mike Ragsdale, Presiding Officer

gpwb
891038

1/11/89

EXHIBIT A

PURPOSE OF COUNCIL STANDING COMMITTEES

CONVENTION, ZOO AND VISITOR FACILITIES COMMITTEE

The purpose of the Convention, Zoo and Visitor Facilities Committee shall be to:

1. review and make recommendations to the Council on policies and programs relating to the development and operation of the Oregon Convention Center, the Washington Park Zoo and other visitor facilities which may be acquired or proposed for the District;
2. oversee the work of the Convention Center Project office and the Zoo Department to assure that adopted policies and program goals and objectives are carried out or met;
3. review and make recommendations to the Council on confirmation of Executive Officer appointments to the Metropolitan Exposition-Recreation Commission, appropriate positions and committees relating to the operation of convention and visitor facilities and the Washington Park Zoo;
4. act as a liaison with the Metropolitan Exposition-Recreation Commission, the Convention Center Advisory Committee on Design and Construction, the Friends of the Washington Park Zoo or other organizations related to the purpose of the Committee which may be created;
5. review and make recommendations to the Council on 1) plans or proposals for the merger of convention, trade and spectator facilities or operating programs in the region; 2) the Zoo Master Plan and any proposed changes thereto; and 3) plans or proposals for other Zoo related facilities or programs;
6. review long-range financial plans and revenue generating proposals for convention, Zoo and visitor facilities for recommendation to the Finance Committee; and
7. review and make recommendations to the Council on other matters referred to the Committee by the Presiding Officer.

FINANCE COMMITTEE

The purpose of the Finance Committee shall be to:

1. act as the annual Budget Committee (augmented with citizens) to review and make recommendations to the Council on the District's fiscal year budget and appropriations schedule;
2. review and make recommendations to the Council on periodic budget and appropriation requests by departments of the District;

3. review and make recommendations to the Council on the annual financial audit and investment policies and practices of the District;
4. review and make recommendations to the council on revenue proposals of the District including tax base measures, special property tax measures, bond issues, service charges and fees, etc.; and
5. review and make recommendations to the Council on long-range financial plans and policies of the District.

INTERGOVERNMENTAL RELATIONS COMMITTEE

The purpose of the Intergovernmental Relations Committee shall be to:

1. review and make recommendations to the Council on policies and programs relating to transportation and land use planning, Urban Growth Boundary management, economic development, data services, merger of the district with existing regional agencies and other matters relating to the district and other local governments;
2. oversee the work of the Transportation Department and the Planning and Development Department to assure that adopted policies and program goals and objectives are carried out or met;
3. coordinate the nomination of Boundary Commission members by Metro Councilors and to review and make recommendations to the council on Executive Officer appointments to appropriate positions and committees relating to the purpose of the Intergovernmental Relations Committee;
4. act as a liaison with the Joint Advisory committee on Transportation, the Boundary Commission and other committees or commissions which may be created; and
5. review and recommend to the council on other matters referred to the committee by the Presiding Officer.

INTERNAL AFFAIRS COMMITTEE

The purpose of the Internal Affairs Committee is to:

1. coordinate the work of standing committees of the Council;
2. review and make recommendations to the Council on internal operational matters of the District including the personnel and contract rules, Disadvantaged Business program policies and programs, etc.;

3. oversee the work of the Council Executive Management, Finance & Administration, Public Affairs and Office of General Counsel to assure that adopted policies and program goals and objectives are carried out or met;
4. review and make recommendations to the Council on all Executive Officer appointments to appropriate positions and committees not covered by other committees;
5. assume the responsibilities of the Management Committee not otherwise assigned to another standing committee including approval of contracts and contract amendments required by Metro Code Chapter 2.04 and the administration of the "Guidelines for Council Expenditures: set forth in Resolution No. 85-541;
6. act as a personnel committee of the Council to employ, evaluate and terminate Council staff; and
7. review and make recommendations to the Council on other matters referred the Committee by the Presiding Officer.

SOLID WASTE COMMITTEE

The purpose of the Solid Waste Committee shall be to:

1. review and make recommendations to the Council on policies and programs relating to the solid waste disposal responsibilities of the District;
2. oversee the work of the Solid Waste Department to assure that adopted policies and program goals and objectives are carried out or met;
3. review and recommend confirmation of Executive Officer appointments to committees and appropriate positions relating to the development and operation of the solid waste disposal system;
4. act as a liaison with the Solid Waste Management Plan Policy and Technical Committees or other solid waste advisory committees which may be created; and
5. review and recommend to the Council on other matters referred to the Committee by the Presiding Officer.

DEC:gpwb

commex

1/11/89

EXHIBIT B

COUNCIL STANDING COMMITTEES
January 12, 1989, Membership

Convention, Zoo and Visitor
Facilities Committee

Knowles, Chair
DeJardin, V. Chair
Buchanan
Kelley
Van Bergen

Internal Affairs Committee

Ragsdale, Chair
Hansen, V. Chair
Bauer
Collier
Knowles

Finance Committee

Collier, Chair
Van Bergen, V. Chair
Devlin
Gardner
Wyers

Solid Waste Committee

Hansen, Chair
Kelley, V. Chair
Buchanan
Ragsdale
Wyers

Intergovernmental Relations
Committee

Gardner, Chair
Collier, V. Chair
Bauer
DeJardin
Devlin

DEC:gpwb
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