



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Agenda

Meeting: COUNCIL
Date: February 9, 1989
Day: Thursday
Time: 5:30 p.m.
Place: Council Chamber

Approx.
Time*

Presented By

- 5:30 CALL TO ORDER
ROLL CALL
1. Introductions
 2. Citizen Communications to Council on Non-Agenda Items
 3. Executive Officer Communications
 4. Councilor Communications
- 5:40 (5 min.) 5. CONSIDERATION OF MINUTES of December 22, 1988, and January 12, 1989
(Action Requested: Motion to Approve the Minutes)
6. ORDINANCE, SECOND READING
- 5:45 (5 min.) 6.1 Consideration of Ordinance No. 89-280, for the Purpose of Adopting a Purchasing Policy that Gives Preference to the Purchase of Recycled Paper and Paper Projects Hansen
(Referred from the Internal Affairs Committee)
(Action Requested: Motion to Adopt the Ordinance)
7. ORDINANCES, FIRST READINGS
- 5:50 (5 min.) 7.1 Consideration of Ordinance No. 89-287, for the Purpose of Revising the FY 1988-89 Budget and Appropriations Schedule to Provide Funding for Amending a Contract with Government Finance Associates to Staff the Work Program of the Metropolitan Government Finance Committee
(Action Requested: Referral to the Finance Committee)
- 5:55 (1 hour) 7.2 Consideration of Ordinance No. 89-284, for the Purpose of Amending Metro's Urban Growth Boundary for Contested Case No. 88-4: Bean Property Cooper
(Action Requested: Conduct public hearing; the Council will vote on the issue at the Second Reading tentatively scheduled for February

* All times listed on this agenda are approximate. Items may not be considered in the exact order listed.

(continued)

Approx.
Time*

Presented By

8. RESOLUTIONS

- | | | | |
|-------------------|-----|--|---------|
| 6:55
(10 min.) | 8.1 | <u>Consideration of Resolution No. 89-1043, for the Purpose of Supporting Continued Parks Planning and Coordination Role for Metro (Referred from the Intergovernmental Relations Committee)</u>
(Action Requested: Adoption of the Resolution) | Gardner |
| 7:05
(10 min.) | 8.2 | <u>Consideration of Resolution No. 89-1047, or the Purpose of Initiating the Development of a Regional Yard Debris Plan</u>
(Referred from the Solid Waste Committee)
(Action Requested: Motion to Adopt the Resolution) | Wyers |

7:15 9. COMMITTEE REPORTS

7:20 ADJOURN

* All times listed on this agenda are approximate. Items may not be considered in the exact order listed.

amn
0495D/D5
02/01/89

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

Regular Meeting
January 12, 1989

Councilors Present: Mike Ragsdale (Presiding Officer), Sharron Kelley (Deputy Presiding Officer), Lawrence Bauer, Roger Buchanan, Tanya Collier, Richard Devlin, Tom DeJardin, Jim Gardner, Gary Hansen, David Knowles, George Van Bergen and Judy Wyers

Others Present: Rena Cusma, Executive Officer
Dan Cooper, General Counsel

1. ELECTION OF COUNCIL PRESIDING OFFICER

Presiding Officer Ragsdale announced he had appointed Councilor Kelley temporary Deputy Presiding Officer for the purpose of conducting the election of a Presiding Officer for 1989. Councilor Kelley reviewed the procedures for electing a Presiding Officer.

Motion: Councilor Collier nominated Councilor Ragsdale for the position of Presiding Officer. Councilor DeJardin seconded the motion.

There were no other nominations for Presiding Officer.

Vote: All twelve Councilors present voted by ballot for Councilor Ragsdale.

Councilor Ragsdale was unanimously elected Presiding Officer. Presiding Officer Ragsdale then announced that under the provisions of Section 2.01.010(a) of the Metro Code, he was appointing Councilor Kelley as Deputy Presiding Officer for 1989.

Presiding Officer Ragsdale announced that Resolution No. 88-1038 (reorganizing Council standing committees) had been added to the end of the agenda, and item 8.1 would be considered immediately before the Consent Agenda.

2. INTRODUCTIONS

None.

3. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

4. COUNCILOR COMMUNICATIONS

Councilor Knowles announced his intent to introduce an ordinance for Council consideration regarding a smoking policy for the Metro Center building.

5. EXECUTIVE OFFICER COMMUNICATIONS

Executive Officer Cusma congratulated Presiding Officer on being re-elected to Council leadership.

8.1 Consideration of Resolution No. 89-1037, for the Purpose of Expressing Appreciation to Employees for Service Rendered to Metro

Presiding Officer Ragsdale explained the resolution gave special recognition to employees who had worked for Metro 10, 15, 20 and 25 years.

Motion: Councilor DeJardin moved to adopt the resolution and Councilor Hansen seconded the motion.

Vote: A vote on the motion resulted in all twelve Councilors present voting aye.

The motion was unanimously adopted.

As Presiding Officer Ragsdale read the names of honored employees, Executive Officer Cusma presented each person a plaque in appreciation of his or her years of service.

6. CONSENT AGENDA

Councilor Collier requested item 6.4 be removed from the Consent Agenda so that Talbot & Korvola could make a presentation to the Council on January 26 regarding the proposed performance auditing plan. The Presiding Officer removed the following item from the Consent agenda:

6.4 Resolution No. 89-1030, for the Purpose of Accepting Talbot & Korvola's "Report on Performance Auditing Plan for the Metropolitan Service District Council"

Motion: Councilor DeJardin moved, seconded by Councilor Collier, to approve items 6.1, 6.2, 3.5 and 6.5 of the Consent Agenda.

Vote: A vote on the motion resulted in all twelve Councilors present voting aye.

The motion carried unanimously and the following items were approved:

6.1 Minutes of December 8, 1988

6.2 Resolution No. 88-1028, for the Purpose of Confirming the Reappointment of Ben Middleton to the Metropolitan Exposition-Recreation Commission

6.3 Resolution No. 89-1029, for the Purpose of Confirming the Reappointment of Charles O'Connor and Jonathan Block to the Solid Waste Rate Review Committee

6.5 Resolution No. 89-1033, for the Purpose of Authorizing Entry into a Contract with R.W. Beck and Associates for an Engineering Feasibility Study and Technical Document Review for the Mass Composting Facility

7. ORDINANCES, FIRST READINGS

7.1 Ordinance No. 89-280, for the Purpose of Adopting a Policy Giving Preference to the Purchase of Recycled Paper and Paper Products and Amending Metro Code Section 2.04.040

The Clerk read the ordinance a first time by title only. Councilor Ragsdale referred the ordinance to the Internal Affairs Committee.

7.2 Ordinance No. 89-281, for the Purpose of Amending Ordinance No. 88-247 Revising the FY 1988-89 Budget and Appropriations Schedule for the Purpose of Adding a Secretary Position for the Accounting and Data Processing Divisions

The Clerk read the ordinance a first time by title only. Councilor Ragsdale referred the ordinance to the Finance Committee.

7.3 Ordinance No. 89-282, for the Purpose of Updating the Regional Transportation Plan (RTP)

The Clerk read the ordinance a first time by title only. Councilor Ragsdale referred the ordinance to the Intergovernmental Relations Committee.

7.4 Ordinance No. 89-283, for the Purpose of Amending Ordinance No. 88-247 Revising the FY 1988-89 Budget and Appropriations Schedule to Provide Funding for Implementation of the Waste Reduction Plan in Compliance with a Department of Environmental Quality Stipulated Order

The Clerk read the ordinance a first time by title only. Councilor Ragsdale referred the ordinance to the Finance Committee.

8. RESOLUTIONS

8.1 Consideration of Resolution No. 89-1037, for the Purpose of Expressing Appreciation to Employees for Service Rendered to Metro

This resolution was considered and adopted earlier in the meeting.

8.2 Consideration of Resolution No. 88-1031, for the Purpose of Supporting Certain Recommendations of the Interim Task Force on Metropolitan Regional Government

Councilor Gardner, Chair of Metro's Legislative Task Force, announced the Task Force had not yet formed a recommendation for Council Consideration. He said the resolution would be ready for Council consideration on January 26 after a January 19 meeting of the Task Force.

8.3 Consideration of Resolution No. 89-1035, for the Purpose of Adopting a Regional Transportation Funding Proposal

Intergovernmental Relations Committee Chair, Councilor Gardner, introduced Andy Cotugno, Transportation Director, to explain the purpose of the resolution. Mr. Cotugno reviewed staff's written report. He explained the resolution would endorse a funding program from existing and proposed new federal, state and regional resources for a comprehensive set of 10-year transportation priorities for: 1) regional highway corridors; 2) urban arterials, 3) light rail transit corridors; and 4) transit operations and routine capital. The Joint Policy Alternative Committee on Transportation (JPACT), he said, would serve as the forum to discussion regarding funding.

Motion: Councilor Gardner moved, seconded by Councilor Devlin, to adopt the resolution.

Discussion followed about the type of lobbying effort that would be required to carry out the funding proposal. Councilor Kelley was concerned that under the proposal, public schools would no longer be exempt from paying transit payroll taxes. Mr. Cotugno explained the proposal had been recommended because area businesses thought it inequitable that schools and other governments had been exempt from paying the tax. He pointed out that schools are a primary user of the transit system. Councilor Devlin thought a more equitable plan was long overdue.

Vote: A vote on the motion resulted in eleven Councilors voting aye. Councilor Kelley voted no.

The motion carried and the resolution was adopted.

8.4 Consideration of Resolution No. 89-1034, for the Purpose of Adopting the Regional Forecast of Housing, Population and Employment for 1995 and 2010

Councilor Gardner, Intergovernmental Relations Committee Chair, reported the Committee had unanimously recommended the resolution be adopted at its January 10 meeting.

Motion: Councilor Gardner moved to adopt the resolution and Councilor Kelley seconded the motion.

Dick Bolen, Regional Planning Manager, discussed the forecast project, noting that Metro had worked closely with city and county planners to reach consensus on where growth in employment, housing and population would occur for 1995 and 2010. He reported that a new forecast was adopted every four years.

Councilor Van Bergen requested the report be given wide distribution and sold at a price that would cover its production costs. The Council agreed the information was valuable to a wide audience.

Vote: A vote on the motion resulted in all twelve Councilors voting aye.

The motion carried and the resolution was unanimously adopted.

8.5 Consideration of Resolution No. 89-1025, for the Purpose of Setting Timelines for Implementing Priority Programs of Metro's 1986 Waste Reduction Program

Councilor Hansen, Chair of the Solid Waste Committee, referred Councilors to a revised version of Resolution No. 89-1025 which had been recommended for adoption by the Committee at a special meeting earlier in the evening. He reported the resolution endorsed staff's agreements with the Department of Environmental Quality (DEQ) concerning the Waste Reduction Program. Additional funding would be required to accomplish the priority programs identified in Attachment A of the resolution, he said.

Councilors discussed the probable fiscal impact of the resolution. The Presiding Officer said that although a specific budget had not yet been presented, the program revisions would probably result in a staff increase of five full-time people. After Resolution No. 89-1026 was adopted, staff would return with a budget amendment proposal that would be reviewed by the Finance Committee, he explained.

Councilor Van Bergen asked if sanctions would be imposed by DEQ if the Council did not adopt the resolution. Councilor Hansen said the

Solid Waste Committee had not discussed that possibility because it fully supported the corrective actions embodied in the resolution. The Committee had acknowledged that a successful Waste Reduction Program would require additional funding.

Councilors questioned staff about the estimated budget figures listed on Attachment A of the resolution. Bob Martin, Solid Waste Director, explained the figures were staff's preliminary estimate of the additional staff and resources required to implement the Waste Reduction Program. Staff would return with a formal budget amendment request that would propose a specific budget for the project, he said. He estimated the budget request might include five additional full-time staff and about \$150,000 additional expenditures for FY 1988-89.

Councilor Collier was reluctant to adopt the resolution with the expectation that a budget increase would follow. Presiding Officer Ragsdale noted that at the Solid Waste Committee meeting he had introduced an amendment to the resolution that would clarify the work schedule was contingent upon the Council's adoption of a budget.

Motion to Amend: Councilor Collier moved, seconded by Councilor Van Bergen, to amend Resolution No. 89-1025 by deleting the "FTE" and "Budget" columns from Attachment A to the resolution.

Councilor Van Bergen said he supported the motion but was concerned that the Finance Committee, when it considered the project budget, not revisit the policy issues already deliberated by the Solid Waste Committee.

Presiding Officer Ragsdale said he would support the amendment because it would not harm staff's position in working with the DEQ and would not dilute the overall impact of the resolution document. Mr. Martin agreed, explaining the Environmental Quality Commission (EQC) could be informed later of the Council's final budget amendments.

Councilor Hansen urged the Council to adopt the resolution. He also urged the Finance Committee to support staff's budget requests. He thought it was very important staff have the proper resources to carry out the Waste Reduction Program.

Vote on the Motion to Amend: The vote resulted in all twelve Councilors present voting aye.

The motion carried unanimously.

Councilors Van Bergen and Collier spoke in favor of the Waste Reduction Program and the need for the Finance Committee to recommend a sound budget for the program.

Vote on the Main Motion as Amended: The vote resulted in all twelve Councilors present voting aye.

The motion carried and Resolution No. 89-1025 was adopted as amended.

8.6 Consideration of Resolution No. 89-1026, for the Purpose of Approving a Request for Bids for Metro South Station Operations; and

Consideration of Resolution No. 89-1026A, for the Purpose of Authorizing Negotiation of a Contract Extension or a Request for Bids for Metro South Station Operations

Councilor Hansen, Solid Waste Committee Chair, reported the Committee recommended adoption of Resolution No. 89-1026A, rather than Resolution No. 89-1026. The Committee had determined that requests for bids for the new operations contract should not be released until staff had completed its selection of the compaction equipment that would be used at the Metro South Station. The type of equipment selection would have a significant impact on how vendors would respond to the bid. In the meantime, the committee recommended staff be authorized to negotiate a contract extension with Wastech, the existing transfer station operations contractor.

Motion: Councilor Hansen moved, seconded by Councilor DeJardin, to adopt Resolution No. 89-1026A.

Councilors Van Bergen and Devlin declared they had received ex parte communications concerning the matter but were qualified to vote impartially.

Rick Daniels, Vice President and General Manager of Oregon Waste Systems, urged the Council not to adopt Resolution No. 89-1026A. He thought the Council should proceed with releasing the bid for the new South Station operations contract as soon as possible. He did not think the compactor decision needed to be made before bids were requested and a delay the bidding process would result in limiting competition.

Councilor Devlin spoke in favor of extending the current operations contract. The unresolved compactor selection would potentially restrict bidding on a new contract because vendors would not know how trucks should be fitted to work with the new compactor.

Mr. Daniels thought trucks could be leased until the compactor selection was determined. He explained a transition period was inevitable and overcoming problems were not insurmountable.

Presiding Officer Ragsdale pointed out the resolution had been introduced by the Solid Waste Committee and not the Executive Officer as erroneously noted on the resolution.

Merle Irvine, Vice President of Wastech, operations contractor at the Metro South Station, addressed Mr. Daniel's earlier statement that the operations contract should be rebid as soon as possible and that the successful contractor could easily lease trucks to accommodate the new compaction system. Mr. Irvine explained that trucks would be easy to lease but top loading trailers for the trucks would be difficult to lease. Most leasing firms would not lease to any company hauling garbage because of the resulting damage and corrosion of equipment. He also thought Metro would limit competition by going out to bid at this time for the operations contract. The type of compactor was unknown and some companies could not justify bidding under those conditions, he said.

In response to Councilor Knowles' questions, Councilor Hansen reviewed the history of the project and explained it was important the Council take action on this matter soon because the Wastech operations contract would expire April 1, 1989. The Solid Waste Committee had voted 4 to 0 to extend the Wastech contract, he said. Mr. Martin added that staff was prepared to either negotiate a contract extension or rebid the contract according to the wishes of the Council.

Councilor DeJardin reported the Oregon City Enhancement Committee had recommended the Wastech contract be extended due to the trust establish between Wastech and the Oregon City community.

Vote: A vote on the motion to adopt Resolution No. 89-1026A as introduced by the Solid Waste Committee resulted in:

Ayes: Councilors Buchanan, Collier, Dejardin, Gardner, Hansen, Kelley, Van Bergen, Wyers and Ragsdale

Nays: Councilors Bauer, Devlin and Knowles

The motion carried and Resolution No. 89-1026A was adopted.

8.7 Consideration of Resolution No. 89-1038, for the Purpose of Reorganizing Council Standing Committees for 1989

Presiding Officer Ragsdale explained his objectives in reorganizing the Council standing committees were to give each Councilor his or

her first choice of committees; to provide continuity on standing committees concerning committee membership and objectives; and the reduce the number of committees and councilor workloads. Resolution No. 89-1038 proposed combining the Zoo and Convention Center Committees due to their compatible interests. The resolution also proposed that the Internal Affairs Committee, rather than the Finance Committee, be charged with oversight of performance auditing as recommended by Talbot & Korvola.

Motion: Councilor Ragsdale moved to adopt the resolution and Councilor Knowles seconded the motion.

In response to Councilor Van Bergen's question, Presiding Officer Ragsdale said he had proposed combining the Zoo and Convention Center Committee's because the Zoo Committee's agendas had been light and because the Convention Center project would soon be moving to a phase where it would be a major were visitor attraction. Councilor Van Bergen requested the Council monitor the effectiveness of the combined Zoo and Convention Center committees.

Councilor Devlin noted the resolution had not listed an alternate councilor appointed to the Joint Policy Advisory Committee on Transportation (JPACT). Presiding Officer Ragsdale said he would announce the appointment as soon as possible.

Councilors Wyers, Devlin and Bauer expressed satisfaction with their appointments and commended the Presiding Officer on the difficult task of accomodating everyone's requests.

Vote: A vote on the motion to adopt the resolution resulted in all twelve Councilors present voting aye.

The motion carried and the resolution was unanimously adopted.

Presiding Officer Ragsdale thanked all Councilors for their cooperation. He also referred Councilors to a memo from himself concerning additional committee assignments for calendar year 1989. He said he had inadvertently omitted assigning a councilor to the Special Districts Association and would announce an appointment soon.

9. COMMITTEE REPORTS

Councilors reported on various upcoming committee meetings.

Councilor Knowles noted a resolution would soon be brought before the Council Solid Waste Committee (Resolution No. 89-1039) which would authorize entry into negotiations for an agreement with

Metro Council
January 12, 1989
Page 10

Schnitzer/Ogden Martin for a mass incineration facility for solid waste.

There was no other business and the meeting was adjourned at 7:40 p.m.

Respectfully submitted,

A. Marie Nelson
Clerk of the Council

amn
0443D/313-2
02/01/89

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

Regular Meeting
December 22, 1988

Councilors Present: Mike Ragsdale (Presiding Officer), Corky Kirkpatrick (Deputy Presiding Officer), Elsa Coleman, Tanya Collier, Larry Cooper, Tom DeJardin, Jim Gardner, Gary Hansen, Sharron Kelley, David Knowles, George Van Bergen and Richard Waker

Others Present: Rena Cusma, Executive Officer
Dan Cooper, General Counsel

Presiding Officer Ragsdale called the meeting to order at 5:50 p.m.

1. RECONSIDERATION OF ORDINANCE NO. 88-273, for the Purpose of Amending Ordinance No. 88-266 (Relating to the Adoption of the Solid Waste Management Plan) by Establishing Host Fees for Solid Waste Facilities and Adding Land Use Goal Findings

Presiding Officer Ragsdale explained at the December 8 Council meeting he had served notice he might possibly move to have Ordinance No. 88-273 reconsidered. He announced, however, he would not move to reconsider the ordinance. The ordinance was considered adopted effective December 8, 1988.

2. INTRODUCTIONS

Councilor Kirkpatrick introduced Sue Clark, newly appointed member of the Boundary Commission.

3. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

Berna Plummer, 13740 N.E. Fremont Court, Portland, Oregon 97230, explained she was a Portland business woman and was concerned about a possible conflict of interest problem with a member of the Metropolitan Exposition-Recreation Commission. She questioned whether it was proper for a commissioner to serve as a consultant to businesses seeking contracting opportunities related to the Convention Center project. Dan Cooper, General Counsel, responded that Metro's Code prohibited Metro E-R Commissioners from being directly involved in Metro contracting. The Oregon Revised Statutes also prohibited public officials from using information gained from their public offices for personal, economic advantage. Councilor Knowles asked Mr. Cooper to investigate Ms. Plummer's concerns and report back to the Council on the matter.

4. EXECUTIVE OFFICER COMMUNICATIONS

Executive Officer Cusma announced that Councilor Waker, who would retire from the Council at the end of December, had agreed to serve Metro in the capacity as member of the Advisory Committee on Design and Construction (ACDC) for the Convention Center Project. She looked forward to working with the Councilor and said his professional knowledge would be an asset to the Committee.

The Executive Officer gave an award to the Presiding Officer which had been presented to Metro from the International Association of Chiefs of Police in appreciation of Metro's support of the Association's recent conference in Portland.

5. COUNCILOR COMMUNICATIONS

Councilor Coleman referred Councilors to a written report regarding the activities of the One Percent for Recycling Committee. The Committee's recommended program guidelines had been presented to the Solid Waste Committee, she said, and the Council would soon be asked to adopt the Solid Waste Committee's recommendations.

Councilor Knowles announced that Councilor Waker had agreed to serve the Convention Center Committee in the capacity as an ex officio member for the purpose of offering technical advice.

Temporary committee appointments. Presiding Officer Ragsdale explained because the terms of Councilors Coleman, Cooper, Kirkpatrick and Waker would expire on December 31 and because committee meetings were scheduled in January before the January 12 swearing in ceremony of new Councilors, it would be necessary for the Council to confirm temporary committee appointments for the period of January 1 through January 12. He recommended the four Councilors-Elect be temporarily appointed to the same committees served by the outgoing Councilors from their respective districts. Councilors-Elect would be sworn into office by the Council Clerk before assuming committee assignments, followed by a formal swearing in before a circuit court judge at the ceremony scheduled for January 12.

Motion: Councilor Van Bergen moved, seconded by Councilor Coleman, to confirm the following temporary committee appointments for the period of January 1, 1989, through January 12, 1989:

Councilor-Elect Buchanan: Convention Center
Committee, Zoo Committee

Councilor-Elect Bauer: Convention Center Committee,
Intergovernmental Relations Committee

Councilor-Elect Devlin: Internal Affairs Committee,
Solid Waste Committee, Zoo Committee

Councilor-Elect Wyers: Finance Committee, Internal
Affairs Committee

Vote: A vote on the motion resulted in all twelve
Councilors voting aye.

The motion carried unanimously.

Councilors discussed plans for the swearing in ceremony. It was
agreed the ceremony should be rescheduled for the earliest possible
date after January 3.

6. CONSENT AGENDA

Motion: Councilor Waker moved, seconded by Councilor Cooper,
to approve items 6.1 and 6.2 of the Consent Agenda.

Vote: A vote on the motion resulted in all twelve
Councilors voting aye.

The motion carried and the following items were approved:

6.1 Minutes of November 22, 1988

6.2 Resolution No. 88-1020, for the Purpose of Amending the
Transportation Improvement Program to Provide Funds for the
Johnson Creek Extension

7. ORDINANCES, SECOND READINGS

7.1 Consideration of Ordinance No. 88-271A, for the Purpose of
Amending Metro Code Chapter 2.04 Relating to Contracting
Procedures

Presiding Officer Ragsdale announced the Internal Affairs Committee,
at its meeting earlier that evening, had voted to defer considera-
tion of the ordinance for 30 days and refer the matter to a task
force. Later in the meeting he announced that task force members
would include the Presiding Officer, Executive Officer Cusma, Coun-
cilor Knowles, Councilor DeJardin and Councilor-Elect Bauer. The
task force was charged with studying specific issues and recommend-
ing a course of action to the Internal Affairs Committee.

Councilor Collier said she would support deferring the matter if the Council would extend the deadline date of Ordinance No. 88-249, previously adopted by the Council, from December 31, 1988, to January 31, 1989. Ordinance No. 88-249 would provide for the Executive Officer to approve contracts under specific conditions if no other contract rules were in place by December 31, 1988. Dan Cooper pointed out that Ordinance No. 88-249 could only be amended by adoption of an ordinance. It was the consensus of the Council that no further action was necessary at this time since Ordinance No. 88-271 had not been forwarded from the Internal Affairs Committee to the Council.

Later in the meeting the discussion continued about extending the effective date of Ordinance No. 88-249. It was generally agreed the Executive and Presiding Officers would keep the Council apprised of the Task Force's developments and contracting activities and that every effort should be made to conclude the task force's work by the end of January.

7.5 Consideration of Ordinance No. 88-279, for the Purpose of Amending Metro Code Chapter 2.04 Relating to Metropolitan Exposition-Recreation Commission Contract Procedures

The Clerk read the ordinance by title only a second time. Presiding Officer Ragsdale announced the ordinance was read before the Council a first time on December 8, 1988. It was referred to the Convention Center Committee and the Committee conducted a public hearing on December 13. The Presiding Officer explained the Council would be deliberating the ordinance in its capacity as the Metro Contract Review Board.

Councilor Knowles, Convention Committee Chair, reviewed the written Committee report. He explained Councilor Van Bergen had reviewed the proposed purchasing policies and changes recommended by the Councilor had been incorporated into the ordinance. The Committee unanimously recommended the Council adopt the ordinance.

Motion: Councilor Knowles moved, seconded by Councilor Waker, to adopt Ordinance No. 88-279.

Vote: A roll call vote on the motion resulted in all twelve Councilors present voting aye.

The motion carried and Ordinance No. 88-279 was unanimously adopted.

7.2 Consideration of Ordinance No. 88-275, for the Purpose of Amending Metro Code Chapter 3.02, Amending the Regional Wastewater Treatment Management Plan, and Submitting it for Recertification

The Clerk read the ordinance by title only a second time. Presiding Officer Ragsdale announced the ordinance was read before the Council a first time on November 22, 1988. It was referred to the Intergovernmental Relations Committee and the Committee conducted a public hearing on December 13.

Councilor Gardner, Chair of the Intergovernmental Relations Committee, reported the Council had traditionally updated the Plan each year with little comment or discussion. During this annual review, however, questions were raised at the Committee level concerning Metro's role in solving wastewater management problems and whether language in the Plan committed Metro to a more active planning role. Councilor Gardner asked counsel to respond to that concern.

Dan Cooper said Metro was potentially liable under the Clean Water Act and referred Councilors to his memo dated December 22, 1988, prepared by Larry Shaw. The opinion stated that Metro's legal exposure would be very limited.

Referring to a letter in the Council meeting packet from U.S. Environmental Protection Agency (EPA) Office of Water Planning Chief Tom Wilson, Councilor Gardner noted the EPA had requested Metro take a more active role in Wastewater Management Planning. He had asked staff to prepare a response to the EPA and to determine whether existing staffing and resources were sufficient to assume that responsibility.

Motion: Councilor Gardner moved, seconded by Councilor Waker, to adopt Ordinance No. 88-275.

Councilor Kelley noted that Councilor Kirkpatrick had testified before the Intergovernmental Relations Committee that State funds might be available to assist Metro in taking a more active planning role. Councilor Kirkpatrick added that the State was spending planning funds that should more appropriately be passed through regional planning agencies.

Presiding Officer Ragsdale said he concurred with counsel's opinion that Metro's legal exposure was limited. He supported, however, efforts to fully comply with the Federal Clean Water Act. He thought this could be accomplished by persistent, gradual efforts.

Rich Carson, Planning Department Director, said staff would pursue whether State funding was available. He acknowledged that more

resources would certainly be needed if Metro were to take a more active role in waste water management planning.

Councilor Van Bergen requested staff include in its proposed fiscal year 1989-90 budget funds to address the problem. He was inclined not to support adoption of the ordinance until action was taken.

In response to the Presiding Officer's question, Mel Huie, Planner, responded that if this ordinance were not adopted by the Council, it was likely that regional agencies would not be eligible to receive funds for sewer construction projects.

Vote: A roll call vote on the motion to adopt the ordinance resulted in:

Ayes: Councilors Coleman, Collier, Cooper, DeJardin, Gardner, Hansen, Kelley, Kirkpatrick, Van Bergen and Waker

Nay: Councilor Ragsdale

Absent: Councilor Knowles

The motion carried and Ordinance No. 88-275 was adopted.

Motion: Councilor Collier moved, seconded by Councilor Kirkpatrick, to instruct staff to investigate the availability of State funds for waste water planning activities.

Vote: A vote on the motion resulted in all ten Councilors present voting aye. Councilors Knowles and Waker were absent when the vote was taken.

The motion carried.

7.3 Consideration of Ordinance No. 88-276, for the Purpose of Adding Section 5.01.085 to the Metro Code Relating to Franchise Agreements

The Clerk read the ordinance a second time by title only. Presiding Officer Ragsdale announced the ordinance was first read before the Council on November 10. It was then referred to the Solid Waste Committee and committee hearings were conducted on November 15, November 29 and December 6.

Committee Chair Councilor Hansen reviewed the written Committee report. He reported the ordinance would provide the flexibility needed to address various types of solid waste facility franchises

on a case-by-case basis. The ordinance was consistent with the Solid Waste Management Plan.

In response to Councilor Coleman's question, Dan Cooper explained the ordinance would provide for Metro to award selected franchises for periods of longer than five years. The Councilor requested counsel to provide an opinion concerning the specific conditions under which contracts and franchises would be required for solid waste facilities.

Vote: A roll call vote on the motion to adopt the ordinance resulted in all ten Councilors present voting aye. Councilors Knowles and Waker were absent.

The motion carried and the ordinance was unanimously adopted.

7.4 Consideration of Ordinance No. 88-278, for the Purpose of Amending Metro Code Chapter 5.02 Relating to Solid Waste Rates

The Clerk read the ordinance a second time by title only. Presiding Officer Ragsdale announced the ordinance had received a first reading before the Council on November 22. It was referred to the Solid Waste Committee and the Committee had conducted a hearing on December 6.

Solid Waste Committee Chair Hansen reported the ordinance had been drafted at his request in order to resolve confusion created by the recently revised rate structure.

Motion: Councilor Hansen moved to adopt the ordinance. Councilor Coleman seconded the motion.

In response to Councilor Van Bergen's question, Solid Waste Director Bob Martin said he had received at least 11 written complaints about the new rate structure and many other verbal complaints. He said the new Code provisions were very difficult to interpret and had resulted in delays at disposal facility gates.

Councilor Van Bergen objected to the ordinance, explaining it would penalize the private self hauler.

Vote: A roll call vote on the motion resulted in:

Ayes: Councilors Collier, Cooper, DeJardin, Gardner, Hansen, Kelley, Kirkpatrick, Waker and Ragsdale

Nay: Councilor Van Bergen

Absent: Councilors Coleman and Knowles

The motion carried and Ordinance No. 88-278 was adopted.

7.5 Consideration of Ordinance No. 88-279, for the Purpose of Amending Metro Code Chapter 2.04 Relating to Metropolitan Exposition-Recreation Commission Contract Procedures

The ordinance was adopted earlier in the meeting.

8. RESOLUTIONS

8.1 Consideration of Resolution No. 88-1021, for the Purpose of Approving the Urban Growth Boundary Periodic Review Work Plan

Presiding Officer Ragsdale noted the Council had received a letter regarding the resolution from the City of Lake Oswego just before the start of the meeting. The City requested the Council not adopt the resolution until specific concerns had been addressed.

Councilor Gardner, Chair of the Intergovernmental Relations Committee, reported the Committee reviewed the resolution on December 13 and had unanimously recommended its adoption. In response to the letter from the City of Lake Oswego, he suggested the Council adopted the resolution at this meeting and the Council send the City a letter in response to its concerns.

Charles Hales, representing the Homebuilder's Association, supported the work plan. He explained the Urban Growth Boundary (UGB) was the heart of the region's land use planning system and had worked well for land inside the boundaries. The system had not worked well, however, for land outside the UGB and he urged the Council to carefully examine particular areas currently outside the boundary where development efforts were concentrated.

Councilor Van Bergen acknowledged the review process would address whether the region would be best served by more land for housing, industrial development or agriculture. He noted it did not appear that farming was a viable economic enterprise in the metropolitan area and thought the review process should take that fact into consideration.

Motion: Councilor Gardner moved to adopt Resolution No. 88-1021 and Councilor DeJardin seconded the motion.

Councilor Waker, addressing Councilor Van Bergen's statement, hoped the proposed work plan would create a vehicle for public awareness of those issues.

Councilor Coleman said she hoped the review process would address the problem of urban "islands" such as the City of Forest Grove and the rapid urbanization of certain areas such as land around Clackamas Town Center. She suggested a land use committee modeled on the Joint Policy Alternatives Committee on Transportation (JPACT) be established to consider these land use matters.

Vote: A vote on the motion to adopt the resolution resulted in all eleven Councilors present voting aye. Councilors Knowles was absent.

The motion carried and the resolution was unanimously adopted.

8.2 Consideration of Resolution No. 88-1027, for the Purpose of Authorizing a Sole Source Solicitation Process as Set Out in Metro Code Section 2.04.060 et seq. for Construction of a Compaction System at the Metro South Station

The Presiding Officer announced the Solid Waste Committee had not yet forwarded a recommendation to the Council. The Committee would meet again on January 3 to consider the resolution.

9. COMMITTEE REPORTS

Executive Officer Cusma thanked outgoing Councilors Coleman, Cooper, Kirkpatrick and Waker for their willingness to serve as public officials and for their accomplishments while serving as Metro Councilors.

Other Councilors commended Councilors Coleman, Cooper, Kirkpatrick and Waker for their service.

There was no other business and the meeting was adjourned at 8:00 p.m.

Respectfully submitted,



A. Marie Nelson
Clerk of the Council

amn
0472D/313
01/24/89

COMMITTEE REPORT

Agenda Item No. 6.1

Meeting Date Feb. 9, 1989

ORDINANCE NO. 89-280, AMENDING CHAPTER 2.04 OF THE METRO CODE TO INCLUDE A PURCHASING POLICY GIVING PREFERENCE TO THE PURCHASE OF RECYCLED PAPER AND PAPER PRODUCTS

February 1, 1989

Presented by: Councilor Gary Hansen

COMMITTEE RECOMMENDATION: At its January 26, 1989 meeting, members of the Internal Affairs Committee--Councilors Bauer, Collier, Knowles, Ragsdale and me--voted unanimously to recommend Council adoption of Ordinance No. 89-280.

COMMITTEE DISCUSSION AND ISSUES: At the Committee meeting Waste Reduction staff (D. Gorham) presented a revised ordinance from that originally introduced. The major revisions were as follows:

1. The ordinance was reformatted to comply with standards for presenting amendments to the Metro Code;
2. The "price preference" provision in subsection 2. was reduced from 10 percent to 5 percent to match State of Oregon requirements; and
3. In subsection 3 the Solid Waste Department is named specifically as a department to purchase only recycled paper except for certain circumstances.

The purpose of this ordinance is to have Metro, through its use of recycled paper, help create a demand for recycled paper products which, in turn, should lead to greater recycling efforts. The Committee inquired about Public Affairs' use of recycled paper since it does a lot of work for the Solid Waste Department. Waste Reduction staff indicated whenever practicable, Public Affairs would use recycled paper, but for certain uses such as pictures, recycled paper could not be used.

DEC:gpwb
89280

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING A) ORDINANCE NO. 89-280
POLICY GIVING PREFERENCE TO THE)
PURCHASE OF RECYCLED PAPER AND) Introduced by Rena Cusma,
PAPER PRODUCTS) Executive Officer

WHEREAS, The Metropolitan Service District's Materials Markets Assistance Program of the 1986 Solid Waste Reduction Program identifies the need for institutions to support recycling programs through increased demand for products made from recycled materials; and

WHEREAS, When increased demand for products made from recycled materials is demonstrated, manufacturers will respond, thereby reducing disposal of these materials; and

WHEREAS, The public benefits since products made from recycled materials save virgin material resources, save energy, and reduce solid waste; and

WHEREAS, The State of Oregon ORS 279.729 to .739 and the Federal Resource Conservation and Recovery Act direct government procurement of products made from recycled materials; and

WHEREAS, Metro does not have guidelines pertaining to the agency's purchase of recycled paper products; now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

1. A new Section 2.04.075 "Purchase of Recycled Paper Products" is added to the Metro Code.

2.04.075 Purchase of Recycled Paper Products and Equipment that Uses Paper:

The following criteria and standards shall apply to the purchase of paper products and equipment that uses paper:

1. In all contracts and subcontracts the District shall prefer the purchase of recycled paper products with a 50 percent (50%) recycled content or the highest percentage of recovered material practicable, when practicable includes 1) performance in

accordance with applicable specifications; 2) availability at a reasonable price; 3) availability within a reasonable period of time; and 4) maintenance of a satisfactory level of competition.

2. The District shall allow a five percent (5%) price preference for the purchase of recycled paper products and attempt to purchase jointly with other agencies to reduce the cost of recycled paper products purchases.

3. Subject to subsection 8 below, paper product procurements for Solid Waste will specify recycled paper only.

4. The guidelines in (1), (2) and (3) above will apply in all cases except where specific printing quality requirements can not be met by recycled paper products. Joint purchases may be made with other agencies to reduce the cost of recycled paper product purchases. All recycled paper purchases shall require the manufacturer's certification and verification of recovered material content. The initiating Department shall assure compliance with the provision of ORS 279.739.

5. All recycled paper products purchases shall require the manufacturer's certification and verification of recovered material content.

6. All bids for new equipment and services shall include language that will ensure the use of recycled paper and paper products.

7. Metro shall phase in equipment and paper to facilitate the use of recycled paper products wherever practicable.

8. In instances where recycled paper and paper products may void existing warranties, service agreements, or contracts, recycled paper and paper products shall not be specified.

9. All contract printing shall allow a five percent (5%) price preference when using recycled paper.

10. The use of non-recyclable goldenrod and other very bright, hard-to-bleach colored papers shall be prohibited.

STAFF REPORT

CONSIDERATION OF ORDINANCE NO. 89-280 FOR THE PURPOSE OF
ADOPTING A PURCHASING POLICY THAT GIVES PREFERENCE TO THE
PURCHASE OF RECYCLED PAPER AND PAPER PRODUCTS

Date: January 25, 1988

Presented by: Bob Martin
Debbie Gorham

FACTUAL BACKGROUND AND ANALYSIS

In 1986 the Metropolitan Service District adopted the Solid Waste Reduction Program. This program includes a Materials Markets Assistance Program and an Institutional Purchasing Program, both of which encourage secondary material market development. Metro currently gives preference to goods or services that have been manufactured or produced in Oregon. Metro does not have any guidelines pertaining to the purchase of recycled products. The lack of demand for products manufactured from secondary materials (recycled) has been a disincentive to increased recycling.

Metro could support paper recycling programs and increase market demand for paper products made from recycled material by adopting a purchasing policy that gives preference to products with a 50 percent or greater recycled paper content. After Metro adopts regulations and guidelines for procurement of paper products made with a significant content of secondary material Metro can provide assistance to other institutions and agencies also wanting to purchase recycled paper products.

FINDINGS:

A comparative study of the price, availability and quality of recycled paper versus virgin paper was conducted to determine the economic feasibility of regular purchase of recycled papers. A survey of several local vendors revealed that recycled paper prices are on par with virgin paper prices. Recycled paper and virgin paper currently have similar delivery times. Recycled paper quality compares favorably with virgin paper.

The State of Oregon has successfully used recycled paper for 10 years and is one of 24 states with a purchasing preference similar to the one proposed for Metro. The Oregon Department of General Services uses recycled xerographic paper for copy machines and offset presses. This recycled paper, also available to Metro, is put on state price agreement only after testing and approval by the state printer.

Metro may purchase recycled paper on the state contract through the Multnomah County Central Stores because intergovernmental agreements are exempt from the competitive process through the Metro Code, Section 2.04.041, subsection (a) (1). Should Metro decide to purchase paper through the state contract, the recycled xerographic paper is currently less expensive than virgin paper.

EXECUTIVE OFFICER'S RECOMMENDATION:

In 1986, a committee of staff from various Metro departments executed a study of recycled versus virgin paper. The data from the 1986 study have been combined with new information and resulted in the following recommendations. I concur with these recommendations and further recommend their adoption with this ordinance.

- 1) Recycled paper products should be purchased if the price falls within 5 percent of the lowest bid price for acceptable virgin paper products.
- 2) All Solid Waste Department paper product purchases should specify recycled paper.
- 3) The use of recycled and recyclable material should be encouraged for RFQ, RFP, RFB and other bid respondents.
- 4) The use of non-recyclable goldenrod and other very bright, hard-to-bleach colored papers should be prohibited.

ATTACHMENT A: Contains the guidelines to correspond with the above recommendations.

This staff report has been printed on recycled paper that is equal to virgin paper in price, availability and quality.

ATTACHMENT A

Purchasing policy for recycled paper products. All persons purchasing supplies, materials, equipment or personal services shall:

- (1) Review purchasing specifications currently utilized in order to eliminate, wherever feasible, discrimination against the purchase of recovered resources or recycled materials by:
 - (a) always securing a bid for recycled paper for formal contracts (purchases over \$15,000).
 - (b) when practicable¹, securing a bid for recycled paper for all informal contracts (under \$15,000).

EXCEPTIONS to above applies to:

- (a) Paper product procurements for the Solid Waste Department will specify recycled paper only, except in instances where recycled paper and paper products may void existing warranties, service agreements, or contracts.
 - (b) purchases where specific printing quality requirements can not be met by recycled paper products.
- (2) Develop purchasing practices which, to the maximum extent practicable, assure purchase of materials that are recycled or that may be recycled or reused when discarded. This includes purchase of food containers for special functions. Where practicable, beverage containers and plates shall be made from recyclable fibers.
 - (3) In performance of contract work use and require contractors to use recycled paper products to the maximum extent practicable.
 - (a) Encourage RFQ, RFP, RFB and other bid respondents to use recycled paper to the maximum extent practicable, or paper that may be recycled or reused when discarded.
 - (b) Do not purchase or promote the use of goldenrod and other very bright, hard-to-bleach colors that are not recyclable.

¹Practicable: The EPA and Congress have provided four criteria for determining the maximum amount practicable:
"1) performance in accordance with applicable specifications;
2) availability at a reasonable price; 3) availability within a reasonable period of time; and 4) maintenance of a satisfactory level of competition."

Preference for recycled materials. Notwithstanding established contract award provisions requiring Metro to enter into contracts with the lowest responsible bidder, any person charged with the purchase of materials and supplies for any public use may give preference to the purchase of materials and supplies manufactured from recycled materials.

(1) A person may give preference to materials and supplies manufactured from recycled materials if:

(a) The bids of the persons or manufacturing concerns supplying the recycled materials, or the prices quoted by them, do not exceed by more than five percent the lowest bid or prices quoted by persons and manufacturing concerns offering non-recycled materials.

(b) materials meet specifications

Guidelines and procedures to encourage paper conservation. Metro staff shall encourage paper conservation.

Departments shall develop procedures to eliminate unnecessary paper use including, but not limited to, over purchase of paper, overprinting of materials, one sided printing, purchase of too high a grade of paper, purchase of paper that is not recyclable and purchase of virgin paper when recycled paper is available in the same grade.

Agenda Item No. 7.1

Meeting Date Feb. 9, 1989

STAFF REPORT

CONSIDERATION OF ORDINANCE NO. 89-287 AMENDING
ORDINANCE NO. 88-247 REVISING THE FY 1988-89 BUDGET AND
APPROPRIATIONS SCHEDULE TO PROVIDE FUNDING FOR AMENDING
A CONTRACT WITH GOVERNMENT FINANCE ASSOCIATES TO STAFF
THE WORK PROGRAM OF THE METROPOLITAN GOVERNMENT FINANCE
COMMITTEE

Date: January 30, 1989

Presented by: Ray Phelps

FACTUAL BACKGROUND AND ANALYSIS

The Legislative Task Force on Regional Governments established by the Oregon Legislative Assembly for the purpose of examining the structure, funding and functions of Metro, expressed its support for the creation of a regional local government finance advisory committee. The goal of the Committee would be to cooperatively develop long term public capital, operating and maintenance funding priorities for which voter approval may be necessary. Metro's role with regard to the committee would be limited to acting as a facilitator or coordinator of the committee's activities. The committee would include appointees from governmental jurisdictions throughout the region and would operate in an advisory capacity to address issues relating to the overall local tax burden and competition among local governments for increasingly scarce tax dollars.

The first meeting of the Metropolitan Government Finance Committee was held on January 9, 1989. Members of the Committee discussed various aspects of the problem pertaining to the demands placed on the ad valorem tax rate in the Metro region. The Committee has identified the need for financial assistance and technical advice outside the committee members. An amendment to the contract with Government Finance Associates to staff the work program of the Metropolitan Government Finance Committee for the period of one year has been proposed. (Attachment A, Amendment No. 2 and Scope of Work) The total contract amendment amount is \$21,710 and would extend the termination date six months beyond the original three year contract. In accordance with Metro Code 2.04.054 (a)(2), a justification for this extension is attached.

This budget amendment would transfer \$9,045 from the General Fund Contingency to the Executive Management Department to provide funding for the contract amendment with Government Finance Associates for FY 1988-89.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Ordinance No. 89-287.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE AMENDING ORDINANCE NO.)	ORDINANCE NO. 89-287
88-247 REVISING THE FY 1988-89)	
BUDGET AND APPROPRIATIONS SCHEDULE)	Introduced by Rena Cusma,
TO PROVIDE FUNDING FOR AMENDING A)	Executive Officer
CONTRACT WITH GOVERNMENT FINANCE)	
ASSOCIATES TO STAFF THE WORK)	
PROGRAM OF THE METROPOLITAN)	
GOVERNMENT FINANCE COMMITTEE)	

WHEREAS, The Council of the Metropolitan Service District has reviewed and considered the need to modify the FY 1988-89 Budget; and

WHEREAS, The need for a modified budget plan has been justified; and

WHEREAS, Adequate funds exist for identified needs; now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

That Ordinance No. 88-247, Exhibit B, FY 1988-89 Budget, and Exhibit C, Schedule of Appropriations, are hereby amended as shown in Exhibits A and B to this Ordinance for the purpose of providing funding for a contract amendment with Government Finance Associates.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1988.

Mike Ragsdale, Presiding Officer

ATTEST:

Clerk of the Council

a(res1):\ordfinance

EXHIBIT A
ORDINANCE NO. 89-287

ACCOUNT #	DESCRIPTION	CURRENT BUDGET		REVISIONS		PROPOSED BUDGET	
		FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT
GENERAL FUND: Executive Management							
	Total Personal Services	6.60	325,611			6.60	325,611
	Materials & Services						
7100	Travel		10,040				10,040
7110	Meetings & Conferences		7,460				7,460
7120	Training & Tuition		3,100				3,100
7130	Dues & Subscriptions		11,550				11,550
7150	Printing		150				150
7230	Telephone		380				380
7300	Postage		500				500
7360	Equipment Rental		760				760
7410	Supplies- Office		2,621				2,621
7500	Misc. Professional Services		0		9,045		9,045
7510	Payments to Other Agencies		20,702				20,702
7750	Lease Payment-Building		2,010				2,010
	Total Materials & Services		59,273		9,045		68,318
	Total Capital Outlay		4,980				4,980
	TOTAL EXPENDITURES	6.60	389,864	0.00	9,045	6.60	398,909

EXHIBIT A
ORDINANCE NO. 89-287

ACCOUNT #	DESCRIPTION	CURRENT BUDGET		REVISIONS		PROPOSED BUDGET	
		FTE	AMOUNT	FTE	AMOUNT	FTE	AMOUNT
GENERAL FUND: General Expenses							
Transfers, Contingency, Unappropriated Balance							
9130	Transfer to Building Mgmt Fund		237,257				237,257
9150	Transfer to Insurance		12,579				12,579
9400	Transfer to Planning Fund		50,709				50,709
9700	Contingency		184,830		(9,045)		175,785
	Unappropriated Fund Balance		85,161				85,161
	Total Trans., Contin., Unappr. Fund Bal.		570,536		(9,045)		561,491
	TOTAL EXPENDITURES	56.21	3,971,854	0.00	0	56.21	3,971,854

EXHIBIT B
 ORDINANCE NO. 89-287
 SCHEDULE OF APPROPRIATIONS FY 1988-89

	CURRENT APPROPRIATION	REVISION	PROPOSED APPROPRIATION
<hr style="border-top: 1px dashed black;"/>			
GENERAL FUND			
<hr style="border-top: 1px dashed black;"/>			
Council			
Personal Services	274,510		274,510
Materials & Services:	87,110		87,110
Capital Outlay:	5,700		5,700
Subtotal	367,320	0	367,320
General Counsel			
Personal Services	221,485		221,485
Materials & Services	9,660		9,660
Capital Outlay:	6,426		6,426
Subtotal	237,571	0	237,571
Executive Management			
Personal Services	325,611		325,611
Materials & Services:	59,273	9,045	68,318
Capital Outlay:	4,980		4,980
Subtotal	389,864	9,045	398,909
Finance & Administration			
Personal Services	1,071,517		1,071,517
Materials & Services:	798,618		798,618
Capital Outlay:	27,991		27,991
Subtotal	1,898,126	0	1,898,126
Public Affairs			
Personal Services	416,762		416,762
Materials & Services:	89,675		89,675
Capital Outlay:	2,000		2,000
Subtotal	508,437	0	508,437
General Expense			
Contingency	184,830	(9,045)	175,785
Transfers	300,545		300,545
Subtotal	485,375	(9,045)	476,330
Unappropriated Balance	85,161	0	85,161
Total General Fund Requirements	3,971,854	0	3,971,854

ALL OTHER APPROPRIATIONS REMAIN AS PREVIOUSLY ADOPTED

ATTACHMENT A

AMENDMENT NO. 2

The Contract between the Metropolitan Service District, hereinafter referred to as "METRO" and Government Finance Associates, Inc., hereinafter referred to as "CONTRACTOR", dated the 24th day of July, 1986, for the purposes of providing financial advisory services, is hereby amended to revise the Scope of Work as follows:

II. Scope of Work

C. Other Financial Advice

Government Finance Associates, Inc. (GFA) will provide general staff support to the Metropolitan Government Finance Committee over the period of one year. GFA will be responsive to the requests of the Committee members, subject to the approval of Metro's Director of Finance & Administration.

Currently identified tasks shall include:

- 1) **A summary of outstanding debt in the metropolitan area.**
This will include a list of overlapping and underlying outstanding bond issues by other jurisdictions within the metropolitan area. From this information the total debt burden of the area can be determined, as well as some measure of additional debt capacity.
- 2) **A summary of proposed bond, tax base and levies outside the six percent limitation derived from budget documents filed with the State Department of Revenue.**
In conjunction with Task 1, GFA will research additional tax proposals facing the region. Such proposals will include increases related to new bond issues, operating and capital levies, and tax base increases. To the extent that such proposals are approved, the financing capacity of the region is marginally diminished.
- 3) **A mapping of consolidated tax rates versus general indices of wealth.**
A visual depiction of the tax rates versus wealth index will provide an indication of the tax burden facing different areas in the metropolitan region. Such a map will show a spectrum of affordability of

tax burdens.

- 4) **A listing of potential revenue sources and the existing authority, or need to obtain authority.**
New revenue sources are constantly being evaluated and implemented by municipal governments. GFA will perform a reconnaissance of developing revenue sources and evaluate the legal ability of entities in Oregon to secure such sources.
- 5) **General descriptions of the taxation and budget systems of Oregon.**
GFA will provide an overview of taxation and budget systems and strategies practiced by other governments around the State. This effort will be focused primarily on larger and multi-jurisdictional entities.

The total contract value will increase \$21,710 (twenty one thousand seven hundred ten dollars) from \$255,000 to \$276,710. The termination date of the contract will be extended from July 24, 1989 to January 31, 1990. All other terms of the Contract remain in full force and effect.

DATED this 31st day of January, 1989.

GOVERNMENT FINANCE ASSOCIATES

METROPOLITAN SERVICE DISTRICT

By: _____

By: _____

Date: _____

Date: _____

c:\kr\res\finance\amend



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

DATE: January 31, 1989

TO: Rena Cusma, Executive Officer

FROM: Ray Phelps, ^{RP Phelps} Director of Finance and Administration

REGARDING: JUSTIFICATION FOR EXTENSION OF THREE YEAR CONTRACT WITH
GOVERNMENT FINANCE ASSOCIATES, INC.

In accordance with Metro Code section 2.04.054 (a)(2), I have found it impractical to solicit proposals for financial adviser and, therefore, recommend the extension of the personal services agreement with Government Finance Associates, Inc. beyond the initial three year period. The purpose of the extension is to provide financial advice to the Metropolitan Government Finance Committee. Their in-depth familiarity with the structure of Metro as an agency, their knowledge of governmental funding requirements, in particular Metro's requirements and history, and their extensive related research performed to date are pertinent to the successful completion of this project. In addition, they provide a high level of professional quality services and, being a local firm, are immediately available for the project. Based on previous experience in soliciting financial advisors, I conclude there are fewer than three qualified firms immediately available and accessible to provide the quality and type of services required.

RP:ktr
1/31/89
a:\res\finance\just

STAFF REPORT

Agenda Item No. 7.2

Meeting Date Feb. 9, 1989

CONSIDERATION OF AN ORDINANCE ADOPTING A FINAL ORDER AND
AMENDING THE METRO URBAN GROWTH BOUNDARY FOR CONTESTED
CASE NO. 88-4: BEAN PROPERTY

Date: February 9, 1989

Presented by: Daniel B. Cooper

FACTUAL BACKGROUND AND ANALYSIS

Contested Case No. 88-4 is a petition from Mr. James Bean for a locational adjustment of Metro's Urban Growth Boundary (UGB) in Clackamas County. The property proposed for inclusion within the UGB is a 15.4 acre parcel located between the eastern border of Oregon City and the western edge of the Oregon City Bypass, as shown in Exhibit A. Clackamas County did not take a position on the petition and Oregon City recommended approval.

Metro Hearings Officer Chris Thomas held a hearing on this matter on October 26, 1988, in Oregon City. Testimony was heard from both the petitioner, Oregon City staff, and neighbors of the site. The Hearings Officer's Report and Recommendation, attached as Exhibit B, concludes that the proposal meets all applicable standards and should be approved. No exceptions were submitted by parties to the case.

Since no exceptions to the Hearings Officer's report were received, the Council can decide whether it wants or needs to hear from parties following presentation of the case by the Hearings Officer. In its deliberations the Council may consider motions to remand the findings to the Hearings Officer or to staff for revisions. If no such motions are approved, the Council may allow Ordinance No. 89-286 to proceed to a second reading with the findings as proposed in the Hearings Officer's Report.

ES/es
1/25/89

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE ADOPTING A FINAL) ORDINANCE NO. 89-286
ORDER AND AMENDING THE METRO URBAN)
GROWTH BOUNDARY FOR CONTESTED CASE)
NO. 88-4: BEAN PROPERTY)

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY
ORDAINS:

Section 1. The Council of the Metropolitan Service District
hereby accepts and adopts as the Final Order in Contested Case
No. 88-4 the Hearings Officer's Report and Recommendations in
Exhibit B of this Ordinance, which is incorporated by this
reference.

Section 2. The District Urban Growth Boundary, as adopted by
Ordinance No. 79-77, is hereby amended as shown in Exhibit A of
this Ordinance, which is incorporated by this reference.

Section 3. Parties to Contested Case No. 88-4 may appeal this
Ordinance under Metro Code Section 205.05.050 and ORS Ch. 197.

ADOPTED by the Council of the Metropolitan Service District
this ____ day of _____, 1989.

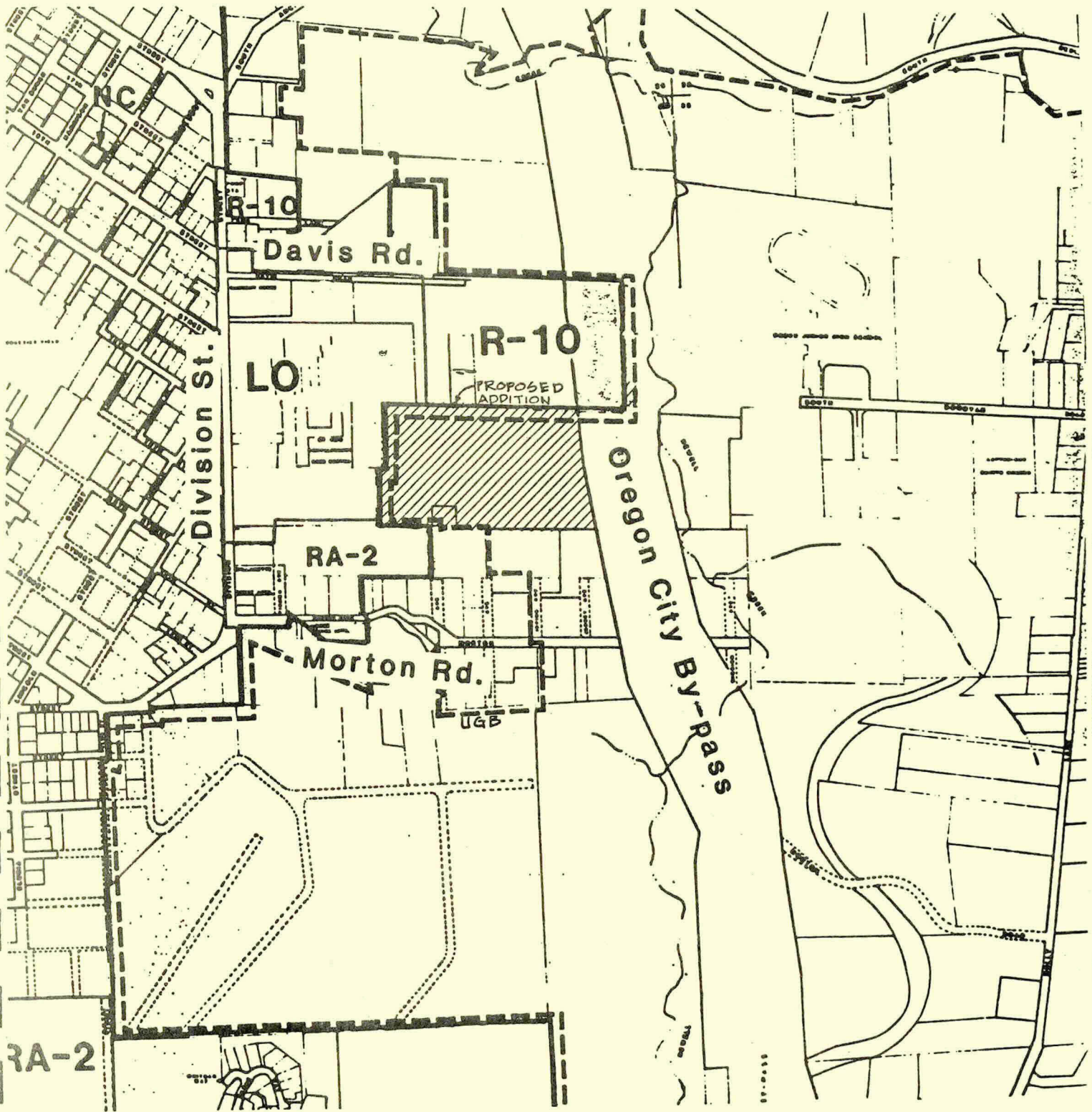
Mike Ragsdale, Presiding Officer

ATTEST:

Clerk of the Council

ES/es
1/25/89

EXHIBIT A



NOTE: DUE TO THE LENGTH OF THE DOCUMENTS, ALL OTHER EXHIBITS TO THIS ORDINANCE HAVE NOT BEEN PRINTED IN THIS AGENDA PACKET. PLEASE CONTACT MARIE NELSON, COUNCIL CLERK (221-1646, EXT. 206) TO ARRANGE FOR COPIES OF THE EXHIBITS.

Figure 1 VICINITY MAP

PLANNING RESOURCES, INC
 3681 SW Carman Drive
 Lake Oswego, Oregon 97035
 (503) 636-5422

Land Use & Site Planning Services

Designed
Drawn
Checked
Approved
Date
Scale

COMMITTEE REPORT

Agenda Item No. 8.1

Meeting Date February 9, 1989

RESOLUTION NO. 89-1043, SUPPORTING A CONTINUED PARKS PLANNING
AND COORDINATION ROLE FOR METRO

Date: January 27, 1989

Presented by: Jim Gardner, Chair
Intergovernmental
Relations Committee

COMMITTEE RECOMMENDATION: At its January 24 meeting, members of the Intergovernmental Relations Committee -- Councilors Bauer, DeJardin, Devlin, and myself -- voted unanimously to recommend Council adoption of Resolution No. 89-1043. Councilor Collier was absent.

COMMITTEE DISCUSSION & ISSUES: Councilor Sharron Kelley introduced the resolution and project, noting Metro's role is not to take over regional parks but to help the local jurisdictions in solving their problems through coordination, research and cooperation. Metro Senior Planner Mel Huie summarized the project and its products, providing the following components in Attachment A hereto:

- Pages 2 - 17: An overview of the Parks and Natural Areas Planning Program, including a brief listing of the local representatives to provide formal statements of support for the project and program;
- Pages 18 - 19: The January 24 staff report summarizing the project's work and outlining remaining steps for FY88-89 and the Parks Advisory Group's proposed work program for FY89-90;
- Pages 20 - 24: Letters supporting the Regional Parks Study and two Oregonian pieces -- the In My Opinion, "Resources planning policy urged," by Michael C. Houck and "Zoos without bars," by Jonathan Nicholas.

Lynn Sharp, Environmental Consultant to the study, reviewed the status of the region's natural areas, noting the most current aerial photograph was from 1981 and many changes have occurred since then. An updated aerial photograph of the region is costly but essential to identify the actual status of these areas. Four study participants from the City of Portland, Clackamas County, 40-Mile Loop Land Trust, and the Audubon Society emphasized the usefulness of the study's data for coordinating planning, responding to citizens' inquiries, and establishing a consistent and complete picture of the region's parks and natural areas. It was also noted the Regional Parks Study's process produced a real "spirit of cooperation," whereas two years ago the relationship between jurisdictions had been "somewhat uncomfortable." Councilor Bauer suggested a "point six" should be added to the Parks Advisory Group's FY89-90 work program to secure funding towards the acquisition of natural areas in potential danger. It was noted this was a major step which would receive some attention under the work program's fifth point.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

- ATTACHMENT A -

Date: January 24, 1989
To: Intergovernmental Relations Committee
From: Councilor Sharron Kelley
Mel Huie, Senior Planner
Planning & Development Department
Regarding: PARKS and NATURAL AREAS PLANNING PROGRAM

A. STATUS REPORT

1. -General Overview of the Program
 - History
 - Where We've Come From; Where We're Heading
 - Regional Role for Metro in Parks and Natural Areas Planning
 - What the Resolution Before You Means
2. -Process and Products to Date
 - Parks & Natural Areas Maps
 - Parks Directory
 - Computerized Database
 - Regional Parks Study
 - How the Information Will Reach the Local Jurisdictions & Public
 - Parks Advisory Group/Park Forums
3. -Proposed Work Program for FY 1989-90

Councilor Kelley

Mel Huie
Lynn Sharp,
Environmental
Consultant

Mel Huie

B. TESTIMONY FROM LOCAL JURISDICTIONS AND PARK ADVOCATE ORGANIZATIONS

Mike Houck, Audubon Society
Dave Yamashita, Portland Parks Bureau
Dan Zinzer, Clackamas Co. Parks
Charlie Ciecko, Multnomah Co. Parks
Myron Johnson, Lake Oswego Parks
Dorothea Lensch, 40-Mile Loop Land Trust
Barbara Walker, Citizen Park Advocate

C. INFORMATION PACKET

- I. Background and History
- II. Products, Timeline and Budget (Phase I)
- III. Parks Advisory Group
- IV. Forums & Meetings Held for Local Jurisdictions
- V. Regional Parks Advisory Group
- VI. Metropolitan Recreational Resources
- VII. Staff Report and Resolution

I. BACKGROUND AND HISTORY OF THE PROJECT

The Parks Inventory and Study were first proposed by the Metropolitan Citizens League and Columbia-Willamette Futures Forum back in 1984. Both of these organizations are now defunct. Metro provided staff assistance to a Regional Parks Study Technical Assistance Group during 1985-1986. This group developed a work program to complete a parks inventory, computerized database and study and secured funding to hire a consulting firm to carry out the tasks.

Funding came from:

Metro	\$10,000
State of Oregon Parks	10,000
Multnomah County	7,500
Clackamas County	5,393
TOTAL	<u>\$32,893</u>

The City of Portland and Tualatin Hills Park and Recreation District offered in-kind and staff assistance to the project.

During 1987, Metro staff worked with the local jurisdictions and State of Oregon Parks Division to finalize the work program and gain consensus on how to proceed. A Request for Proposals (RFP) was developed by Metro and the local jurisdictions and advertised in late 1987. In February 1988, Murase Associates a planning and landscape architecture firm was selected to work on the project. Local staff participated in the decision to hire the firm.

Actual work tasks finally began in mid-March 1988. As the project got underway, Metro's outreach efforts expanded to include all the local jurisdictions and various park interest groups in the metropolitan area. A Regional Parks Advisory Group was established to oversee the project (see attached list). Since April, each local jurisdiction has been contacted and briefed about the project. Information for the parks inventory was obtained through personal contacts and interviews with local parks planning and maintenance staff.

Fifteen meetings and forums have been held this spring and summer to gain local input and direction on the project. It is anticipated another 15 to 20 meetings will be required to discuss the project and its recommendations during the late summer and fall.

II. PRODUCTS, TIMELINES AND BUDGET

REGIONAL PARKS INVENTORY AND STUDY

What each jurisdiction will receive from Metro:

1. Map of all parks within Metro (1":4,000'). Reverse side of this map will include:

- Map of regional parks outside Metro but within tri-county area.
- Listing of facilities at each park in an easy-to-read matrix format.

Region divided into geographic areas.

Blue line copy. No colors. No charge to jurisdictions.
\$8.00 for general public.

2. Computerized "User Friendly" Database of the of the Parks Inventory (IBM Compatible):

- "CLOUT" software \$250
- Run-time R-base 50
- Miscellaneous Costs to Metro 50

\$350

+\$500 (if R-base needs to be purchased)

Includes

- User's Guide
- 1 Training session

3. Directory of Parks in the Region

(Parks Database/Inventory in hard copy.) No charge to jurisdictions. Fee to general public.

- Organized by jurisdiction, possibly by type of facility (e.g., baseball fields, tennis courts, swimming pools, group picnic areas, etc., regardless of location;) and list of regionally significant resources.

* Updating Maps & Information/Database Maintenance

- Metro would coordinate (if funds available)
- Jurisdictions supply information
- Annually (next July/August 1989).

4. Map of Natural Areas (wetlands, etc.) within Metro.
(1":4,000')

- No charge to jurisdictions
- \$6.00 to general public

5. Regional Parks Study/Report

- Text
- Maps
- Regionally significant resources

- Recommendations
- No charge to local jurisdictions
- Printing cost to general public

Timelines: All tasks will be completed by February 28, 1989.

Budget: \$32,500 for consultants

III. PARKS ADVISORY GROUP

Potential Planning Responsibilities

- Establish a regional network for the first time
Currently no coordination
- Coordinate planning activities: Database management
Maintain library of master plans; budgets; program information;
maintenance information; funding sources; resource development
and management plans
- Quarterly newsletter with information on grants, fundraising,
legislation, public/private partnerships, local projects
- Seminars on park related topics (e.g., tax incentives for land
donations, grantwriting, fundraising, bonding)
- Work with Oregon Parks Division to increase state funding to
Metro area parks
- Coordinate funding/grant applications to state and federal
agencies from the region
- Develop a regional plan on funding options for parks
- Coordinate activities with Oregon Parks Division
- Plan for project upgrade, expand regionally significant resources
- Develop list of regional problems/issues
- Work as a region towards meeting future park needs
- Develop a list of projects of regional significance
- Annually update the Parks inventory and maps

Staffing: Planning & Development Department.

--Open Forum: All jurisdictions, special districts, state and
federal agencies, and park advocate organizations
invited.

--Meets monthly.

--Subcommittees: *Database Maintenance and Upgrade
*Natural Areas Planning & Coordination
*Trails, greenways, bicycle routes, and waterways
*Funding Sources

IV. FORUMS AND MEETINGS HELD FOR LOCAL JURISDICTIONS

1. Parks Technical Advisory Committee (Parks TAC) (Clackamas, Multnomah, Washington Counties, Tualatin Hills Park & Recreation District, City of Portland and State of Oregon) January 8, 1988
2. Parks TAC January 22, 1988
3. Parks TAC February 19, 1988
4. Regional Parks Forum I (See attached list of advisory group.) April 28, 1988
5. Metro/IRC of Clark County Bi-State Committee (Including Clark County, City of Vancouver and IRC of Clark County) June 3, 1988
6. Regional Parks Forum II June 9, 1988
7. State of Oregon Parks and Local Parks Planners June 16, 1988
8. Clackamas County Area June 21, 1988
9. Washington County Area June 21, 1988
10. Portland State University Geography Dept. June 23, 1988
11. Multnomah County Area June 23, 1988
12. City of Portland and State of Oregon Parks Division June 30, 1988
13. Briefing for Metro Council Staff July 6, 1988
14. Briefing for Regional Governance Committee Staff July 6, 1988
15. Regional Parks Forum III July 13, 1988
16. Individual Meetings with Each Local Jurisdiction Spring/Summer 1988

Other groups which have been contacted or briefed about the study include: Oregon Parks Foundation; Oregon Parks 2010 Committee; State Marine Board; U. S. Forest Service; Port of Portland; 40-Mile Loop Land Trust; Audubon Society; and handicapped accessibility organizations.

Metro staff or our consultants have met with parks planners and/or maintenance staff in all the local jurisdictions about the study. In addition, questionnaires seeking comments and suggestions on the study were handed out to local parks planners at Regional Parks Forum I on April 28, 1988, and Regional Parks Forum III on July 13, 1988.

(CONTINUED)

IV. FORUMS AND MEETINGS HELD FOR LOCAL JURISDICTIONS

- | | | |
|-----|--|--------------------------------|
| 17. | Parks Forum IV -- Regional Parks & Natural Areas Tour | Oct. 19, 1988 |
| 18. | Parks Forum V -- Status Report and Development of Phase II Work Program | Nov. 30, 1988 |
| 19. | Parks Forum VI -- Discussion of Regional Parks Study and Proposed Phase II Work Program
(four mtgs) | Jan. 17, 18,
19, 20
1989 |
| 20. | Metro Managers Association | Nov. 2, 1989 |
| 21. | Metro Mayors Association | Oct. 20, 1989 |
| 22. | Sunnyside/205 Corridor Association:
Land Use Committee | Dec. 7, 1989 |
| 23. | 40-Mile Loop Land Trust Board Meeting | Jan. 12, 1989 |

V. REGIONAL PARKS FORUM ADVISORY GROUP

- | | |
|---|----------------------------|
| 1. Metro Council | Sharron Kelley |
| 2. Metro Council Staff | Jessica Marlitt |
| 3. Regional Governance Committee and Staff | Senator Glenn Otto |
| | Ned Look |
| | John Houser |
| 4. State of Oregon Parks Division | Al Cook |
| 5. Clackamas County Parks | Dan Zinzer |
| 6. Multnomah County Parks | Charles Ciecko |
| 7. Washington County Support Services & Planning: | Doug Olson/Hal Bergsma |
| 8. Tualatin Hills Park & Recreation District | Jim McElhinny/Bruce Muller |
| 9. City of Portland Parks Bureau | Dave Yamashita |
| | John Sewall |
| 10. City of Portland -- Commissioner Lindberg's
Office | Joan Smith |
| 11. Beaverton | Irish Bunnell/Mayor Cole |
| 12. Forest Grove | Bill Bauer |
| 13. Gresham | Jean Keatting |
| 14. Hillsboro | Scott Talbot |
| | Mel Oberst |
| 15. Lake Oswego | Sandra Korberlik |
| | Myron Johnson |
| 16. Milwaukie | Don Robertson |
| 17. Tigard | Jon Acker/Curt Spaan |
| 18. Troutdale | Valerie Lantz |
| 19. Tualatin | Paul Hennon |
| 20. West Linn | Ken Worcester |
| 21. Oregon Parks 2010 Committee | Barbara Walker |
| 22. Oregon Parks Foundation | Larry Espey |
| 23. Clark County Parks | Del Schlichert |
| 24. Washington Park Zoo | Allan Goff |
| 25. 40-Mile Loop Land Trust | Dorothea Lensch |
| 26. Audubon Society | Mike Houck |
| 27. The Wetlands Conservancy | Jack Broom |
| 28. Multnomah Co. Planning | Mark Hess |
| 29. Gladstone | Jonathan Block |
| 30. Oregon City | Dave Fish |
| 31. Durham | Jeanne Percy |
| 32. Wilsonville | Dean Thom |
| 33. Clackamas Co. Planning | Laurie Briggs |

METROPOLITAN RECREATION RESOURCE STUDY

Report Outline

January 16, 1989

INTRODUCTION

What the Study Covers:

Outdoor Metropolitan Recreational Resources (MRR)

Why the Study Was Done:

To Look at Recreational Resources of Multi-Jurisdictional Concern.

What the Study's Objectives Are:

Identify MRR

Describe General Issues and Problems

Identify the Next Steps

How the Study Was Conducted:

Inventories of Area Parks Were Made

Existing Documents Were Reviewed

Local Providers Were Consulted

METROPOLITAN AREA CHARACTERISTICS

Seasonal Cycles

Physical Geography

Population Demographics

Population Growth

Demographic Changes

Age-Related Activity Participation

Distribution of Population Growth

Leisure Time and Activity Patterns

Economic and Fiscal Picture

METROPOLITAN RECREATIONAL RESOURCES

(CHARACTERISTICS, NEEDS AND RECOMMENDATIONS)

I. WATER-RELATED RESOURCES

(Willamette River, Columbia River and Gorge, Sandy and Clackamas Rivers, Tualatin River, Haag Lake)

A. Characteristics

B. Needs

C. Recommendations

II. MULTI-PURPOSE AND SPECIAL FEATURE PARKS

(Blue Lake, THPRD Recreation Center, Washington, Mt. Tabor and Delta Parks, Botanical Gardens)

III. NATURAL AREAS, NATURE PARKS, PRESERVES, AND REFUGES

IV. TRAILS AND LINEAR RESOURCES
(Equestrian Trails, "40-Mile Loop", Greenways, Stream
Corridors, Transportation Right-of-Ways, and Utility
Easements)

SUMMARY

What the Study Has Accomplished.

The General Status of Metropolitan Recreational Resources.

Function of Work to Date ("Only a starting point").

APPENDIX A

Metropolitan Recreational Resources
Park List
(August 9, 1988)

DRAFT

Park	Operator/Owner	Developed	
		Acreage	Acreage

I. WILLAMETTE RIVER

A. Greenway Parcels Oregon State Parks (OSP)

1. Coalca Landing	OSP	16	0
2. Fish Eddy Access	OSP	76	0
3. Molalla Landing	OSP	17	0
4. Molalla River	OSP	567	40
5. Peach Cove Landing	OSP	10	0
6. Pete's Mt. Landing	OSP	18	0
7. Wapato Park (Sauvie Is.)	OSP	167	0
8. Willamette Meridian Ldg.	OSP	16	0
9. <u>Willamette River Grnwly.</u>	<u>OSP</u>	<u>215</u>	<u>0</u>
(Subtotal)		(1,102)	(40)

B. River Islands

1. Cedar Island	West Linn	33.6	-
2. Elk Rock Island	Portland	15	-
3. Goat Island	West Linn	23.8	-
4. Rock Island	OSP	82	0
5. <u>Ross Island</u>	*	*	*
(Subtotal)		(*)	(*)

C. Developed Park Sites

1. Dahl	Gladstone	8.5	45.0
2. Meldrum Bar	Gladstone	14.5	7.0
3. Boones Ferrey	Wilsonville	6.0	*
4. Memorial	Wilsonville	92.0	*
5. Cathedral	City of Portland	17.5	17.5
6. Kelly Point	City of Portland	96.0	96.0
7. Powers Marine	City of Portland	12.0	12.0
8. Sellwood Riverfront	City of Portland	8.75	8.75
9. Waterfront Park	City of Portland	36.59	36.59
10. Willamette	City of Portland	30.4	30.4
11. Mary S. Young	OSP	133.16	*
12. Burnside	West Linn	10.0	*
13. Cedar Oak	West Linn	16.5	*
14. West Bridge	West Linn	8.9	*
15. Willamette Bernett	West Linn	17.25	*
16. Hebb	Multnomah Co.	13.0	13.0
17. Sauvie Is. Bt.Ramp	Multnomah Co.	0.1	0.1
18. Clackamette	Oregon City	21.76	21.76
19. Sportcraft Landg.	Oregon City	2.0	2.0
20. George Rogers	Lake Oswego	27.0	18.0
21. Rocky	Lake Oswego	4.6	0
22. Spring	Milwaukie	6.32	*
23. North Clackamas	Milwaukie	45.0	*
24. Jefferson Street	Milwaukie	2.1	*
		(Subtotal)	(706.43) (*)

II. COLUMBIA RIVER AND GORGE

A. Gorge Parks

1. Ainsworth	OSP	156	14
2. Bensen	OSP	272	14
3. Crown Point	OSP	307	2
4. George W. Joseph	OSP	150	*
5. Guy Talbot	OSP	378	*
6. John Yeon	OSP	285	1
7. McLoughlin	OSP	216	*
8. Ptland. Women's Forum	OSP	7.26	*
9. Rooster Rock	OSP	873	60
10. Shepherd's Dell	OSP	519	0.5
		(Subtotal)	(3,163.26) (*)

B. Columbia River (Metro Area)

1. Grotten Beach	Multnomah Co.	9.0	*
2. James Glisan Mem. Boat Ramp	Multnomah Co.	5.9	*
3. West Airport Boat Ramp	Multnomah Co.	*	*
4. Reynolds Aluminum Property	*	*	*
	(Subtotal)	(*)	(*)

C. River Islands

1. Government Island	*	*	*
2. Gary Island	*	*	*
3. Flag Island	*	*	*
	(Subtotal)	(*)	(*)

III. CLACKAMAS, SANDY AND TUALATIN RIVERS

A. Clackamas River

1. Barton	Clackamas County	100	100
2. Milo McIver	OSP	*	*
3. Bonnie Lure	OSP	14.0	1.0
4. Carter Bridge	Forest Service	*	*
5. Armstrong	Forest Service	*	*
6. Lockaby	Forest Service	*	*
7. Fish Creek	Forest Service	*	*
8. Promontory	PGE	*	*
	(Subtotal)	(*)	(*)

B. Sandy River

1. Dabney	OSP	135	*
2. Dodge	Portland	120	*
3. Oxbow	Multnomah Co.	1,000	*
4. Troutdale Community	Troutdale	9.5	*
5. Lewis & Clark	Troutdale	285	1
	(Subtotal)	(1,549.5)	(*)

C. Tualatin River

1.	Tualatin Community	Tualatin	29	29
2.	Cook	Tigard	52	45
3.	Community	Durham	20	5
4.	Swiftmore	Durham	*	*
5.	River Run	Durham	*	*
6.	<u>"Greenways"</u>	<u>(Tigard, Durham)</u>	<u>*</u>	<u>*</u>
		(Subtotal)	(*)	(*)

IV. LAKES

A.	Henry Hagg Lake	Washington Co.	2,600	*
B.	Blue Lake	Multnomah Co.	185	60
C.	Rosalyn Lake	PGE	*	*
		(Subtotal)	(*)	(*)

V. MULTI-PURPOSE AND SPECIAL FEATURE PARKS

A. Multi-Purpose Parks

1.	Delta	Portland	718.54	718.54
2.	Mt. Tabor	Portland	195.84	195.84
3.	Washington	Portland	129.28	129.28
4.	T.H.P.R.O. Rec. Ctr.	T.H.P.R.D.	66	60
5.				
		(Subtotal)	(*)	(*)

B. Botanical Gardens

1.	Crystal Springs (Rhododendron Garden)	Portland	5	5
2.	Hoyt Arboretum	Portland	214	214
3.	Japanese Garden	Portland	9.06	9.06
4.	Leach Garden	Portland	8.65	8.65
5.	Intl. Rose Test Gard.	Portland	(Included in Wash. Park)	
6.	Elk Rock (Bishop's Close)	Private	25	20
7.	Berry Botanical	Private	*	*
		(Subtotal)	(*)	(*)

DRAFT

6

31.	Wetlands Protection District	Tualatin	80	-
32.	Cedar Creek	Sherwood	*	-
33.	Rock Creek	Sherwood	*	-
34.	Barlow Trail	Clackamas Co.	100	-
35.	Riverville	Clackamas Co.	5	-
36.	Tigard Greenways	Tigard	118.5	-
37.	Tualatin Hills Nature Park	Tualatin Hills Pk and Rec District	180	10
38.	Willow Creek Nature	THPRD	6.5	1.0
39.	C.E. Mason Wetlands	THPRD	3	-
40.	Koll Center	THPRD	13	-
41.	Willow Creek	THPRD	2.5	-
42.	Willow Creek Nature	THPRD	6.5	-
43.	Salix	THPRD	3.8	-
44.	The Bluffs	THPRD	*	-
45.	Jackson Bottom	Hillsboro	400	7
46.	Cammassia	Nature Conservancy	27	-
47.	Sandy River	Nature Conservancy	528	-
48.	Rock Island	Nature Conservancy	20	-
49.	Table Rock Wilderness	BLM	5,000	-
50.	Oregon Episcopal Sch Marsh Outdoor Lab	Private	*	-
(Subtotal)			(*)	(*)

VII. TRAILS

A.	40 Mile Loop	Portland	-	(Incomplete)
	(Terwilliger, Forest Park, I-205, Marine Drive Trails)			
B.	Larch Mt. Corridor	Multnomah Co.	185	-
C.	Rock Creek Powerline	THPRD	45	-
D.	Columbia Gorge	-	-	-
E.	Railroad Lines			
1.	Old Ptld. Traction	Private	-	-
2.	Jefferson St Branch	Govt. Consortium	-	-
(Subtotal)			(*)	(*)

7 9 1 8 0

C. Special Parks

1.	Grotto	Private	64	64
2.	Jenkins' Estate	T.H.P.R.D.	60	60
3.	Washington Park Zoo	METRO	60	60
4.	Pittock Mansion & Acres	Portland	46.24	46.24
5	Portland Dwntrwn Pks.	Portland	*	*
(Subtotal)			(*)	(*)

VI. NATURE PARKS/REFUGES/WILDLIFE AREAS

1.	Sauvie Is. Wildlife Area	ODFW	12,000	-
2.	Tryon Creek	OSP	629	6
3.	Bridal Veil Falls	OSP	15	2
4.	Sunset Hwy Forest	OSP	303	-
5.	Wilson Riv Hwy Forest	OSP	120	-
6.	Clackamas Riv Scen Hwy	OSP	7	-
7.	Sandy Riv Scen Hwy	OSP	68.71	-
8.	Forest Park	Portland	4,682	-
9.	Oaks Bottom Wildlife Refuge	Portland	163	-
10.	Elk Rock	Portland	15	-
11.	Powell Butte	Portland	*	-
12.	Smith & Bybee Lakes	Portland	*	-
13.	Smith & Bybee Lakes	Private	*	-
14.	Columbia Slough	*	*	-
15.	Tydmann Johnson	Portland	*	-
16.	Beggar's Tick Marsh	Portland	*	-
17.	Marquam Nature Trail	Portland	*	-
18.	Wilderness Park	West Linn	51.4	-
19.	Hidden Springs Open Space	West Linn	32.5	-
20.	Water Board	Oregon City	19.3	-
21.	Singer Creek	Oregon City	11.3	-
22.	Barclay Hills	Oregon City	6.76	-
23.	Bryant Woods	Lake Oswego	19.5	-
24.	Kelly Creek	Gresham	8.9	-
25.	Butler Creek	Gresham	23.6	-
26.	Johnson Creek	Gresham	28.9	-
27.	Walter Hall	Gresham	27.0	-
28.	Beaver Creek Canyon	Troutdale	60.0	1.5
29.	Tualatin Greenway	Tualatin	36.82	8.0
30.	Little Woodrose Nature	Tualatin	6.5	6.5

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 89-1043 FOR THE PURPOSE OF
SUPPORTING A CONTINUED PARKS PLANNING AND COORDINATION ROLE
FOR METRO

Date: January 24, 1989

Presented by: Sharron Kelley
Rich Carson
Mel Huie

FACTUAL BACKGROUND AND ANALYSIS

During 1984-85, citizens from throughout the metropolitan area participated in public meetings, conferences and task forces dealing with the future of parks in the region. Organizations such as the Metropolitan Citizens League and the Columbia Willamette Futures Forum recommended that Metro assume a leadership role in parks planning and coordination in the region.

During the past year, Metro in cooperation with the local jurisdictions, Tualatin Hills Park and Recreation District, the state of Oregon Parks Division, and park advocate organizations established a Parks Advisory Group to carry out a specific parks planning program. The advisory group has met ten times since January 1988. Since last summer, Metro staff has briefed the Council Intergovernmental Relations Committee, Task Force on Metropolitan Regional Government, Metro Local Government Advisory Committee, metropolitan area mayors association, metropolitan area city managers association, and other organizations about the parks planning program.

Councilor Sharron Kelley and staff plan to brief the local jurisdictions, various park advocate organizations, county librarians, chambers of commerce, Portland Oregon Visitors Association, and other interested organizations about the parks program by June 30, 1989.

The following work products will shortly be completed as the first phase of the parks planning program ends. These items were cooperatively developed by Metro and its Parks Advisory Group. The database, maps and study provide the foundation for future parks planning and development efforts.

Parks Planning Program: Phase I

1. Inventory and map of all parks and their facilities within the Metro boundaries.
2. Inventory and map of all regionally significant parks and their facilities within the tri-county area.
3. Inventory and map of all natural areas within the Metro boundaries.
4. User-friendly computerized parks database.
5. Metropolitan Area Parks Directory.
6. Metropolitan Area Parks Study.

The parks database, maps, directory, and study will be available in February. All local jurisdictions will receive a set of the maps, directory, and study. The software for the computerized database is available for sale at cost from Metro. Staff will work with U.S. West Direct, GTE, and Tri-Met to incorporate the parks information in their 1990 directories. The Oregonian and other local newspapers will be approached to print the parks information as a special insert. The three county libraries will also receive the parks information. The ultimate goal is to make the parks database as accessible to the public as possible within our budget constraints.

On November 30, 1988, the Parks Advisory Group identified several work activities for a continuing parks and natural areas program for Metro. The advisory group has recognized that a cooperative planning process and partnership are needed to facilitate parks planning and development in the region. The proposed work program would begin in FY 89-90.

Parks Planning Program: Phase II

1. Maintain and expand the parks database.
2. Continue regularly scheduled parks forums.
3. Coordinate natural areas planning in the region.
4. Coordinate and assist in the planning, acquisition, and development of regional trails, greenways, bicycle routes, and waterway systems.
5. Work cooperatively with local jurisdictions, state and federal agencies, park advocate organizations, and the private sector to identify potential regional park and natural area boundaries, and to identify potential action plans to reserve, acquire and protect key resources.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends the Council adopt Resolution No. 89-1043.



Department of Transportation

PARKS AND RECREATION DIVISION

525 TRADE STREET SE, SALEM, OREGON 97310 PHONE (503) 378-6305

December 9, 1988

Rena Cusma
Executive Officer
Metro
2000 SW 1st
Portland, OR 97201

SUBJECT: Regional Parks Study

Dear Ms. Cusma:

We have been involved in the above mentioned project for well over a year. We are quite pleased with the work effort and products presented to date.

Of particular note, the efforts of your staff to assure both public participation as well as agency involvement is to be commended. I feel that the groundwork has been laid to provide the citizens of Metro with a very useful and valuable tool.

It was a pleasure to be a partner in this effort.

Sincerely,

Alan J. Cook, Manager
Planning & Grants

AJC:cb

cc: Dave Talbot



Department of Transportation
PARKS AND RECREATION DIVISION

525 TRADE STREET SE, SALEM, OREGON 97310 PHONE (503) 378-6305

August 29, 1988

Senator Glen Otto
Regional Governance Committee
c/o Metro
2000 SW First Ave.
Portland, OR 97201-5398

Subject: Metro Regional Parks Study

Dear Senator:

The State Parks and Recreation Division is pleased to inform you and your committee of our continued endorsement of the Regional Park study. As you are aware, we initially contributed \$10,000 to assist with this study.

We are pleased with the level of coordination that has occurred throughout the study process. As a significant contributor to recreation opportunity in the Metro region, we applaud efforts to look at the needs of the region. We are hopeful this study should result in more efficient park and recreation system in the Metro area.

We will continue to work with Metro to this end.

Sincerely,

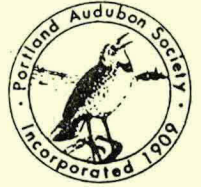
David G. Talbot
State Parks Administrator

DGT:lr
OTTO.LTR

cc: Al Cook
Mel Huie

Audubon Society of Portland

5151 N.W. Cornell Road
Portland, Oregon 97210
503-292-6855



January 13, 1989

Mel Huie
METRO
2000 SW First Avenue
Portland, Oregon 97201

Dear Mr. Huie,

I am writing this letter to give Portland Audubon Society's full support for the ongoing and future Regional Park Study. I am attaching a copy of a column written by Jonathan Nicholas as well as an "In My Opinion" piece I wrote to The Oregonian. Both of these articles reflect my strong opinion that there is a vacuum with respect to park natural resource planning and that Metro is a logical home for a project which focuses on that topic.

I have attended all of the Regional Park Planning meetings and am impressed with the work of Murase and Associates and the spirit of cooperation among park representatives and the public who have participated in that effort. Metro is to be commended for coordinating the project. I look forward to working with you on a continued Regional Park strategy effort.

Sincerely,

Mike Houck
Urban Naturalist

Resources planning policy urged

By MICHAEL C. HOUCK

Your editorial "Keep eye on regional future" (Nov. 17, 1988) was on the mark but failed to identify one of the region's most pressing planning issues — the inventory, protection and management of natural resources.

There presently is no coherent metropolitanwide policy regarding wetlands, riparian corridors, forested areas and other resources that cut across jurisdictional boundaries. The Metropolitan Service District can and should take on an active role in this arena — in cooperation with local jurisdictions and parks departments.

One immediate example of where such partnerships can work is the Regional Park Study, one component of which is mapping of regionally significant natural areas.

The study is an excellent example of Metro's technical assistance and leadership in a cooperative effort with city and county parks departments and the public. Although the project initially was met with skepticism, there now seems to be a general agreement that the regional park study was a good idea and should continue as long as Metro's role is technical, advisory and supportive and that there is no perceived threat to jurisdictional "turf." By pooling resources, each park department can accomplish more than it could alone, and the residents of our region would benefit from the effort.

I believe that Metro may be a logical home for some regionally based natural-resource planning and management efforts, especially those relating directly to parks. There are models that could provide a blueprint for such a program.

The most successful one is England's Greater London Ecology Unit. The unit's director, David Goode, and his staff conduct inventories, write management plans and provide other technical assistance to 23 London boroughs as part of a regionally coordinated natural-resource strategy. This model should appeal to local jurisdictions because the Ecology Unit provides scientific expertise and advice; it owns no land and has no aspirations to take over existing borough programs.

Closer to home, the East Bay Regional Park District in the San Francisco Bay area recently put a bond measure before its Contra Costa and Alameda county constituents. Approximately 70 percent of the voters approved a \$225 million package, 75 percent of which will go to the district. This will give them more than \$168 million for management of 60,000 acres of existing natural areas and acquisition of an additional 30,000 acres.

Having worked on natural-resource issues in the Portland metropolitan area for seven years, I think that, if it were restricted to planning and management of natural resources, the public would support such a program.

The Portland metropolitan area is in desperate need of a program that is built on these successful models. Such an effort is essential if we are to protect the livability of the metropolitan environment, a goal that politicians, citizens and responsible business leaders claim they aspire to. This will remain a merely symbolic objective until Metro or an alternative regional planning agency provides the leadership and vision necessary to manage significant natural resources such as wetlands, riparian corridors and natural parks.

Michael C. Houck is urban naturalist for the Portland Audubon Society and is working to establish a Metropolitan Urban Wildlife Refuge system.



Zoos without bars

With his piercing blue eyes, his barn door broad shoulders and his bird's nest of a black beard, Mike Houck can look like one pretty intimidating fellow.

Especially if you run into him in his natural habitat — on a football field or at a public hearing.

Football fields and public hearings, I should perhaps point out, have a lot in common.

Each features an encounter in which opposing sides engage in ritualistic banter and blood-letting.

In Washington County, for example, a public hearing featuring testimony from condo developers and environmentalists generally is conducted with all the social niceties of a meeting between the Raiders and the Bears.

Houck, who serves as urban naturalist with the Portland Audubon Society, has probably been to more public hearings than any other man in Oregon.

Make that any other man except Lloyd Marbet.

No Nukes Lloyd never goes anywhere *unless* it's to a public hearing.

But three years ago, Houck finally began tiring of making the same case over and over before different groups in different jurisdictions all across the metro area.

So did he quit playing Mr. Natural and go get a real job?

Maybe leasing "wetland-view" office space in the Columbia corridor?

Heck no. He just decided it was time he got everyone together so he'd only have to be eruditely compelling and eloquently persuasive once.

The outcome was his proposal for what Houck calls an urban wildlife refuge system for Portland, a system, he says, that could make Portland the most nature-conscious city in America.

Houck had just begun forming his plans for the system when he sat down one evening to read the report written in 1903 by Frederick Law Olmstead Jr. and John Charles Olmstead — the famous brothers hired at the turn of the century by the Portland Board of Park Commissioners to develop a master plan for the city.

"It was all there," says Houck. "All of it. They talked about Ross Island. About the Columbia Slough. About Johnson Creek. About urban wetlands. And about tying them all together. And now, here we are 85 years later, still trying to catch on."

So Houck became a man with an unusual mission — a visionary with one eye planted firmly in the past.

Houck, who knows every pond, every marsh, every slough — and every office park developer — in greater Portland is the point man in the effort to preserve what little is left of our area's natural environment in a pristine state — land undisturbed since our arrival.

While in England last spring, he spent time learning all about the Greater London Ecology Unit, an umbrella agency supported by 25 of the 33 London boroughs that is doing far-reaching work in preserving and restoring natural habitats in that metropolis.

At Houck's instigation, David Goode, the administrator of the London unit, will visit Portland in February to address a symposium at Portland State and speak to the City Club. Goode's visit could prove a catalyst for Houck's plan.

Currently Houck's biggest dilemma is choosing the most appropriate public agency to serve as the springboard for his efforts. No. 1 on his list is Metro.

"I know, I know," he says, "Metro is not everyone's favorite agency."

Metro, of course, is not anyone's *favorite* agency. But it does have a couple of appealing characteristics:

- It actually exists — we really do have a regional government body with regional jurisdiction.

- It is desperately in need of a public relations boost.

Metro might leap at the opportunity of serving as the parent body of a system of wildlife refuges throughout the region, a system that would range from the Forest Grove sewage ponds to Oxbow Park, from the Columbia Slough to the banks of the Molalla River.

One other factor suggesting Metro as the lead agency to pull Houck's train of thought is its position as parent body of the Washington Park Zoo. Instead of devising a new motif, new marketing strategy, etc., for wildlife refuges, we could just have one big zoo on the hill and lots of little natural habitat areas dotted all across our metropolis. We could have one in every neighborhood. And call them zoos without bars.

THE OREGONIAN
Monday, Dec. 26, 1988

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUPPORTING A)	RESOLUTION NO. 89-1043
CONTINUED PARKS PLANNING AND)	
COORDINATION ROLE FOR METRO)	Introduced by the Council
)	Intergovernmental Relations
)	Committee

WHEREAS, During 1984 and 1985, the metropolitan area's citizens participated in public meetings, conferences and task forces dealing with the future of parks in the region; and

WHEREAS, The Metropolitan Citizens League ("A Study by the Parks Committee," August 1984) and Columbia Willamette Futures Forum ("Critical Choices '84: Chart Tomorrow-Today," January 1985 and "The Future of our Libraries, Parks, and Transportation," January 1986) recommended the Metropolitan Service District assume a leadership role in parks planning and coordination for the region; and

WHEREAS, Since January 1988, the Metropolitan Service District has established a cooperative parks planning effort with the region's local jurisdictions, state and federal agencies, and park advocate organizations through its Parks Advisory Group; and

WHEREAS, On June 9, 1988, the Council of the Metropolitan Service District unanimously approved Resolution No. 88-933 which supports a study which: 1) identifies aspects of the parks function which can best be provided on a regional basis and aspects which can best be provided on a local basis; and 2) develops a plan of action to implement the regional/local parks system; and

WHEREAS, On November 30, 1988, Metro's Parks Advisory Group developed a list of parks planning projects, as outlined in Exhibit A hereto, to be carried out by the Metropolitan Service District in

cooperation with the local jurisdictions, state and federal agencies and park advocate organizations; and

WHEREAS, On December 12, 1988, the Task Force on Metropolitan Regional Government, in its final recommendations to the Oregon Legislative Assembly, endorsed a continuing parks planning, coordination and database management role for the Metropolitan Service District; now, therefore,

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District supports a continued parks planning and coordination role for the Metropolitan Service District as outlined in Exhibit A hereto, in cooperation with the region's local jurisdictions, state and federal agencies; and park advocate organizations.

2. That the parks database, maps and computerized user-friendly system be made accessible to the region's citizens.

3. That the Executive Officer be requested to prepare for consideration in the proposed FY 1989-90 budget, a program which will implement a parks planning and coordination role for the Metropolitan Service District as outlined in Exhibit A hereto.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

MH/sm
Res.1
Revised
jpm a:\1043.res
01/28/89

EXHIBIT A

Parks Planning Program for Metro

1. Maintain and expand the parks database.
2. Continue regularly scheduled parks forums.
3. Coordinate natural areas planning in the region.
4. Coordinate and assist in the planning, acquisition, and development of regional trails, greenways, bicycle routes and waterway systems.
5. Work cooperatively with local jurisdictions, state and federal agencies, park advocate organizations and the private sector to identify potential regional park and recreational opportunities, potential park and natural area boundaries, and to identify potential action plans to reserve, acquire and protect key resources.

Res.1
01/06/89

COMMITTEE REPORT

Consideration of Resolution No. 89-1047, for the Purpose of Initiating the Development of a Regional Yard Debris Plan

Date: January 30, 1989

Presented By: Councilor Judy Wyers,
Solid Waste Committee

Committee Recommendation

The Solid Waste Committee recommends Council adoption of Resolution No. 89-1047.

Discussion/Issues

The draft Environmental Quality Commission (EQC) Stipulated Order states that Metro will develop a regional yard debris plan or carry out the original certification and rate incentives program of the 1986 Waste Reduction Program. Staff does not believe that carrying out the yard debris certification program is an effective means to work cooperatively with local governments to increase yard debris recycling in the region. Therefore, it is staff's contention that development of a regional yard debris plan is not optional, but required via the EQC Stipulated Order.

The Committee asked if the time lines shown in the staff report are realistic. Staff indicated they are and that they would rather finish early than be late and be criticized by the DEQ. The Committee asked if there would be a written intergovernmental agreement with the cities and counties. Staff answered that there would probably be informal agreements.

The necessary resource requirements are included in the proposed interim budget package related to the Stipulated Order and are subject to review and consideration by the Finance Committee at a later (possibly February 16, 1989).

Vote

The Committee voted 3 to 0 to recommend Council adoption of Resolution No. 89-1047. Voting: Buchanan, Hansen and Wyers. Absent: Kelley and Ragsdale. This action taken January 24, 1989.

JW:RB:pa
RAYB.034

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 89-1047 FOR
THE PURPOSE OF INITIATING THE DEVELOPMENT OF
A REGIONAL YARD DEBRIS PLAN

Date: January 23, 1989

Presented by: Richard Carson

FACTUAL BACKGROUND AND ANALYSIS

The Environmental Quality Commission on September 9, 1988, adopted rules which identified yard debris as a principal recyclable material in the Clackamas, Multnomah, Portland, Washington and West Linn wastesheds. These new rules require all local governments within the wastesheds to plan and implement programs which provide the opportunity to recycle yard debris.

Currently, the Department of Environmental Quality is requiring all local government yard debris plans to be submitted to the Department by February 15, 1989, as a part of the 1988 wasteshed recycling reports.

A significant element of these rules is the provision which allows Metro to provide a regional plan for yard debris recycling. The rules do not mandate that Metro develop such a plan. However, local governments are not required to have completed a local plan by February 15th if they choose to participate in a Metro regional plan.

While the new EQC yard debris rule does allow Metro the option of developing a regional yard debris plan, the draft EQC Stipulated Order states that Metro will develop a regional plan or carry out the original certification and rate incentives program of the 1986 Waste Reduction Program.

Staff does not believe that carrying out the yard debris certification program is an effective means to work cooperatively with local governments to increase yard debris recycling in the region. Therefore, it is staff's contention that development of a regional yard debris plan is not optional, but required via the EQC Stipulated Order.

Metro has received several letters of support for developing the regional plan from local governments throughout the tri-county area. Attachment 'A' of this report indicates a summary of those responses.

It is expected that this project can be completed by July 1990, provided adequate staffing is allocated. The staffing required has been presented to the CSWC as a part of the EQC Order staffing requirements. It is estimated that 1.75 FTE will be required to do the following work:

- Jan.-March, 1989 Determine which local governments to participate in regional plan; establish local government/Metro committee process to develop plan; hire employees to develop the plan.
- April-May, 1989 Complete Assessment of existing local government programs; education for local government committees; new employee training.
- June-Nov., 1989 Conduct assessment of market capacity, processing capacity, local government collection alternatives, facility impacts, local government financing options, data collection options to evaluate programs and tools to effectively implement the regional plan. (This timeframe recognizes that some of this work has been completed, i.e., market capacity.)
- Dec. '89-July '90 Write the regional yard debris plan. Includes incorporating local government plans developed outside of regional process into the regional plan, local government/Metro decisions regarding collection alternatives, financing, establishing goals, facility changes (possible new facilities), roles/responsibilities/timeframes to implement the plan.

The necessary resource requirements are summarized below. They are included in the proposed interim budget package relating to the Stipulated Order and therefore subject to review and consideration by the Finance Committee at a later date (possibly February 16).

Resource Assessment:

1.0 FTE Planning and Development Department

This position will be responsible for managing the development of the regional yard debris plan. Primary responsibilities include management of the local government committee process, assessing local government financing options and appropriate tools to enforce implementation of the plan, determine facility impacts resulting from the plan decisions and writing the regional yard debris plan.

.75 FTE Solid Waste Department

This position will be responsible for completing the technical assessments necessary to make decisions regarding the regional plan. Primary responsibilities include conducting markets and processing capacity analyses, local government collection options analyses, determining appropriate recycling goals and assisting in writing the regional yard debris plan (.25 FTE of this position will be allocated to curbside container project.)

EXECUTIVE OFFICER'S RECOMMENDATION:

The Executive Officer recommends approval of Resolution No. 89-1047 to initiate development of a regional yard debris plan.

ATTACHMENT 'A'

LOCAL GOVERNMENT RESPONSES ON REGIONAL
YARD DEBRIS PLAN

Favor Metro Regional Yard Debris Plan

Beaverton*	Milwaukie
Cornelius*	Maywood Park
Durham	Portland
Fairview	Rivergrove
Forest Grove*	Sherwood*
Gladstone**	Tigard*
Gresham	Troutdale
Happy Valley	Tualatin
Hillsboro*	West Linn**
Lake Oswego	Wilsonville
Clackamas County	
Washington County*	

* - Metro/Washington County Plan

** - Plan in place, but favor regional approach

Develop Individual Plan

King City

Canby

Exempt From Any Plan By DEQ

Banks
Barlow
Estacada
Gaston

Molalla
North Plains
Sandy

No Response

Johnson City

Oregon City

Note: Multnomah County has agreements with Portland and Gresham for yard debris programs in the urban areas of the county.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF INITIATING) Resolution No. 89-1047
THE DEVELOPMENT OF A REGIONAL)
YARD DEBRIS PLAN) Introduced by Rena Cusma
Executive Officer

WHEREAS, Metro Resolution No. 88-1012 recognized fourteen (14) action elements of the 1986 Waste Reduction Program (WRP) as priority elements to implement; and

WHEREAS, The Department of Environmental Quality (DEQ) staff and Metro staff have negotiated a draft stipulated order which identifies specific programs and timelines which, if adopted, shall require Metro to implement specific waste reduction programs; and

WHEREAS, The draft stipulated order allows Metro to develop a regional yard debris plan as an option to implementing the yard debris certification and rate incentives programs of the 1986 Waste Reduction Program; and

WHEREAS, Several local governments throughout the tri-county area have submitted letters of support to Metro indicating they would like Metro to develop a regional yard debris plan; now, therefore,

BE IT RESOLVED

The Council directs staff to initiate the development of a regional yard debris plan. Council recognizes that the allocation of resources for the project are subject to review by the Finance Committee.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Date: February 10, 1989

To: Metro Councilors
Executive Officer
Interested Staff

From: Marie Nelson, Clerk of the Council *Ann*

Subject: COUNCIL ACTIONS OF FEBRUARY 9, 1989

Agenda Items

Action Taken

- 5.0 Minutes of December 22, 1988, and January 12, 1989
- 6.1 Ordinance No. 89-280, Adopting a Purchasing Policy that Gives Preference to the Purchase of Recycled Paper and Paper Products (Second Reading)
- 7.1 Ordinance No. 89-287, Revising the FY 1988-89 Budget and Appropriations Schedule to Provide Funding for Amending a Contract with Government Finance Associates to Staff the Work Program of the Metropolitan Government Finance Committee (First Reading)
- 7.2 Ordinance No. 89-284, Amending Metro's Urban Growth Boundary for Contested Case No. 88-4: Bean Property (First Reading)
- 8.1 Resolution No. 89-1043, Supporting a Continued Parks Planning and Coordination Role for Metro
- 8.2 Resolution No. 89-1047, Initiating the Development of a Regional Yard Debris Plan

Approved (Hansen/Bauer;
8/0 vote)

Adopted (Hansen/Devlin;
9/0 vote)

Referred to the Council Finance Committee (public hearing scheduled for February 16)

Second reading and final consideration tentatively scheduled for February 23

Adopted (Bauer/Collier;
9/0 vote)

Adopted (Wyers/DeJardin;
9/0 vote)



Reply to: 2202 SE Lake Road
Milwaukie, OR 97222

MEMBER
NSWMA
National Solid Wastes
Management Association

OREGON SANITARY SERVICE INSTITUTE

654-9533

February 9, 1989

TO: METRO COUNCIL

Re: Agenda Item 8.2 Resolution No. 89-1047 - Regional Yard Debris Plan

(This testimony is given on behalf of the Tri-County Council, comprised of representatives from the six solid waste associations in the Metro Region: Clackamas County Refuse Disposal Association, Multnomah County Refuse Disposal Association, Oregon Sanitary Service Institute, Portland Association of Sanitary Service Operators, Teamsters Local 281 and Washington County Refuse Disposal Association)

We support the Development of the Regional Yard Debris Plan as recommended by the Council Solid Waste Committee, including the time-frame for the Plan. This latter distinction is made because of the editorial in this morning's Oregonian chastising Metro for spending 18 months on plan development.

I served on the Yard Debris Task Force appointed by DEQ Director, Fred Hansen, to develop yard debris rules for the EQC. It was the opinion of the majority of that committee that it would be beneficial to the orderly implementation of the rules if a regional entity coordinated the implementation. We requested that Metro be that coordinating entity, the EQC named you as the coordinator if local jurisdictions chose to use the regional approach, and you are now accomodating the region by providing this coordinating role. For that you should receive a word of appreciation rather than a tongue-lashing.

Those entities who have promoted Yard Debris as a Principal Recyclable Material never have understood why implementation of the program should be carried out in a carefully orchestrated and timely manner. This morning's editorial bought in to the argument that implementation could begin much more quickly if we just wanted it to badly enough. Those who have worked most closely with current yard debris collection programs know that haste in implementation without sufficient market capacity and funding mechanisms could kill rather than assist the goal of removing yard debris from the waste stream. This program is too important to see it die because processors cannot market the volumes of materials they receive or because funding is not available to provide the level of programs that will be most effective.

Prudent planning is not "foot-dragging." The Oregonian rightly pointed out that the EQC did less than prudent planning when they instituted the burn ban ahead of the yard debris rules. That compounds the problems for developing a solid yard debris plan. But the proposal before you is a good one and will result in effective, timely implementation.

ESTLE HARLAN, Consultant for
Solid Waste Industry

C: TRI-COUNTY COUNCIL
OSSI



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Date: February 10, 1989

To: Metro Councilors
Executive Officer
Interested Staff

From: Marie Nelson, Clerk of the Council *Ann*

Subject: COUNCIL ACTIONS OF FEBRUARY 9, 1989

Agenda Items

- 5.0 Minutes of December 22, 1988, and January 12, 1989
- 6.1 Ordinance No. 89-280, Adopting a Purchasing Policy that Gives Preference to the Purchase of Recycled Paper and Paper Products (Second Reading)
- 7.1 Ordinance No. 89-287, Revising the FY 1988-89 Budget and Appropriations Schedule to Provide Funding for Amending a Contract with Government Finance Associates to Staff the Work Program of the Metropolitan Government Finance Committee (First Reading)
- 7.2 Ordinance No. 89-284, Amending Metro's Urban Growth Boundary for Contested Case No. 88-4: Bean Property (First Reading)
- 8.1 Resolution No. 89-1043, Supporting a Continued Parks Planning and Coordination Role for Metro
- 8.2 Resolution No. 89-1047, Initiating the Development of a Regional Yard Debris Plan

Action Taken

- Approved (Hansen/Bauer; 8/0 vote)
- Adopted (Hansen/Devlin; 9/0 vote)
- Referred to the Council Finance Committee (public hearing scheduled for February 16)
- Second reading and final consideration tentatively scheduled for February 23
- Adopted (Bauer/Collier; 9/0 vote)
- Adopted (Wyers/DeJardin; 9/0 vote)

AGENDA NOTES: COUNCIL MEETING OF FEBRUARY 9, 1989

TO: Sharron Kelley, Deputy Presiding Officer

FROM: Marie Nelson, Clerk of the Council

CALL TO ORDER

ROLL CALL

1. INTRODUCTIONS

2. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

3. EXECUTIVE OFFICER COMMUNICATIONS

4. COUNCILOR COMMUNICATIONS

5. CONSIDERATION OF MINUTES

(Action Requested: Approval of the Minutes)

- a. Receive a motion to approve the minutes of December 22, 1988, and January 12, 1989.
- b. Discussion: Councilor questions and comments.
- c. Vote on the motion to approve the minutes.

6. ORDINANCE, SECOND READING

6.1 Consideration of Ordinance No. 89-280, for the Purpose of Adopting a Purchasing Policy that Gives Preference to the Purchase of Recycled Paper and Paper Products

- a. Have the Clerk read the ordinance a second time by title only.
- b. Announce that Ordinance No. 89-280 was first read before the Council on January 12. The Presiding Officer then referred the ordinance to the Internal Affairs Committee. The Committee conducted a public hearing on January 26.
- c. Have Councilor Hansen, member of the Councilor Internal Affairs Committee, present the Committee's report and recommendation.
- d. Receive a motion to adopt the ordinance as recommended by the Internal Affairs Committee.
- e. Discussion: Councilor questions and comments.

- f. Take a ROLL CALL VOTE (roll call votes are required for ordinances) on the motion to adopt the ordinance (7 votes are required to adopt an ordinance).

7. ORDINANCES, FIRST READINGS

7.1 Consideration of Ordinance No. 89-287, for the Purpose of Revising the FY 1988-89 Budget and Appropriations Schedule to Provide Funding for Amending a Contract with Government Finance Associates to Staff the Work Program of the Metropolitan Government Finance Committee
(Action Requested: Referral of Ordinance)

- a. Have the Clerk read the ordinance by title only for a first time.
- b. Announce that the Presiding Officer has referred the ordinance to the Council Finance Committee.

7.2 Consideration of Ordinance No. 89-284, for the Purpose of Amending Metro's Urban Growth Boundary for Contested Case No. 88-4: Bean Property

- a. Have the Clerk read the ordinance by title only for a first time.
- b. Announce that the Council will be considering this ordinance in its capacity as a quasi-judicial board. As such, the Council's rules provide that the matter be considered by the Council as a whole and not by a committee.
- c. Have Dan Cooper, General Counsel, explain the case and the procedures by which the Council will make its decision.
- d. Receive the Hearings Officer's Report. Dan Cooper will introduce Chris Thomas, Hearings Officer, who will present a summary of his report and recommendations concerning the case.
- e. Dan Cooper will give additional information on procedural issues which will include the following:
 - 1) No exceptions were filed to the Hearings Officer's report and recommendations. As such, Section 2.05.035(b) of the Metro Code provides for the Council to not hear testimony on the case if no exceptions were filed. If the Council wishes to

hear testimony, it is recommended the Council adopt a motion to hear testimony.

- 2) If the Council adopts a motion to hear testimony, Dan will explain the rules for hearing testimony. No new evidence may be introduced at this hearing unless the Council adopts a motion to specifically allow new evidence to be introduced.
- e. Discussion: Councilor questions and comments concerning the Hearings Officer's report and recommendations.
- f. If any party(ies) express a desire to testify, the Council should consider a motion regarding whether to receive testimony. If the motion is adopted, receive the testimony according to the procedures explained by Dan Cooper.
- g. Announce that the second reading of the ordinance will be scheduled at a later date by the Presiding Officer and the Council will consider adoption of the ordinance during the second reading.

8. RESOLUTIONS

8.1 Consideration of Resolution No. 89-1043, for the Purpose of Supporting Continued Parks Planning and Coordination Role for Metro

(Referred from the Intergovernmental Relations Committee)
(Action Requested: Adoption of the Resolution)

* REFER COUNCILORS TO THE GREEN BOOKLETS - "RECREATION RESOURCE STUD

- a. Have Councilor Bauer, member of the Intergovernmental Relations Committee, present the Committee's report and recommendation.
- b. Receive a motion to adopt the resolution.
- c. Discussion: Councilor questions and comments.
- d. Vote on the motion to adopt the resolution.

8.2 Consideration of Resolution No. 89-1047, for the Purpose of Initiating the Development of a Regional Yard Debris Plan (Action Requested: Adoption of the Resolution)

- a. Have Councilor Wyers, member of the Solid Waste Committee, present the Committee's report and recommendation.
- b. Receive a motion to adopt the resolution.

- c. Discussion: Councilor questions and comments.
- d. Vote on the motion to adopt the resolution.

9. COMMITTEE REPORTS

ADJOURN

AMN
AGNOTES
02/09/89