



METRO

Memorandum

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Meeting: COUNCIL
Date: May 4, 1989
Day: Thursday
Time: 6:30 p.m.
Place: Council Chamber

SPECIAL MEETING

Approx.
Time*

Presented by

6:30 p.m. CALL TO ORDER
ROLL CALL

1. Consideration of Resolution No. 89-1093, Collier
For the Purpose of Approving the FY 1989-90
Budget and Transmitting the Approved Budget
to the Tax Supervising and Conservation (Action
Requested: Motion to Adopt the Resolution)

7:00 ADJOURN



*Briefing Book
Metropolitan Service
District*

*Legislative
Package*

April, 1989

METRO |

Metro Legislation

Senate Joint Resolution 2 -- Allows metro-area residents to vote on the creation of a home-rule charter for Metro.

Senate Bill 207 -- Amended -- Allows Metro to recover costs of providing the Regional Land Information System (RLIS). (Not yet printed).

Senate Bill 209 -- Allows Metro the use of the Voter's Pamphlet for explanatory statements and arguments relating to Metro ballot measures.

Senate Bill 211 -- Amended -- Allows Metro to phase in the Public Employees Retirement System for its employees. (Not yet printed).

Senate Bill 213 -- Allows Metro to levy user charges on services provided by the District.

Senate Bill 257 -- Allows the Metro Council to reapportion the subdistricts within the District after the decennial census.

Senate Bill 258 -- Adds a 13th member to the Metro Council after reapportionment.

Senate Bill 259 -- Continues the local government dues to fund Metro planning and transportation work.

Senate Bill 260 -- Lowers the signature requirement to initiate or refer ballot measures of Metro.

April 1989

Metro History

The formation of the Metropolitan Service District (Metro) was authorized by the Legislative Assembly in 1977 as Oregon's first and only elected regional government. Metro was officially created in the May 1978 primary election when formation of the district was approved in a region-wide vote. Metro's major functions include transportation and land-use planning; solid waste disposal and recycling; zoo administration and the Oregon Convention Center construction and management. Regionalizing these services provided administrative efficiencies and savings to the residents and taxpayers of the 24 cities and three counties within Metro's boundaries.

Metro encompasses all of Multnomah County and substantial portions of Washington and Clackamas counties. The district contains 970,000 residents, making it second only to the state of Oregon in total population represented by a single government entity.

The 1987 session of the Legislative Assembly created an interim Task Force on Metropolitan Regional Government¹ to review and assess the first 10 years of Metro's performance as Oregon's only elected regional government. The task force findings and recommendations are embodied in a series of bills designed to improve and streamline the district's government and operations.

The task force identified the following issues requiring legislative action:

- A need for improved financial stability;
- A need for improved constituent accessibility;
- A need for improved local government relations;
- A need for improved local control.

Each major concern was addressed by one or more measures filed this session by the task force. The Metro executive officer and the Metro Council approved and endorsed each measure. All of this legislation has passed the Senate and is now in the House Intergovernmental Affairs or State and Federal Affairs Committees.

¹ The task force was chaired by Sen. Glenn Otto, with Jeannette Hamby and Reps. Ron Cease and Judy Hammerstad as legislative members. Clackamas County Commission Chair Ed Lindquist, Washington County Commission Chair Bonnie Hays and Multnomah County Commissioner Gretchen Kafoury represented the three counties within the district. The president of the Senate and Speaker of the House of Representatives appointed Ned Look, Richard Steinfeld and Don Williams as public members. Ed Whelan represented Metro on the task force.

Bill summaries

Financial Stability: SB 213 and SB 259

Unlike most other local governments, Metro has never had a direct source of revenue to fund the operation of its general government activities. The general government costs consist of the costs of the council and the executive officer. Metro raises funds to pay for these costs by charging all Metro operations for these services. Through the annual budget process, Metro allocates these general government costs to each functional area; the Metro Washington Park Zoo, Solid Waste, the Oregon Convention Center, and Planning. This practice is administratively awkward and is routinely criticized by the Multnomah County Tax Supervising and Conservation Commission.

To correct this practice, the task force proposed SB 213, giving Metro authority to propose excise taxes. The tax could only be imposed by ordinance and only on services provided by the district or facilities owned by the district. This tax would operate as a user fee for services or facilities. Metro could, for example, add a charge on zoo admissions, landfill use or convention center use.

These excise taxes would eliminate the need for inter-fund transfers to support Metro's general government costs. Reduced transfers would continue for central administrative services such as accounting, personnel and data processing, just as the state charges its agencies for these administrative services.

The excise tax would also be a readily identifiable source of revenue as opposed to the less visible inter-fund transfers which accounting transactions in Metro's annual budget. Hence, citizens would have a better idea of Metro's general government costs. In addition, unlike the inter-fund transfers, an excise tax could be referred to the voters by the Metro Council. The tax would also be subject to the initiative and referendum powers if exercised by the voters of the district. Senate Bill 213 provides that any excise tax proposed by the Metro Council could not become effective until 90 days after its enactment, assuring the right of referendum.

The task force further proposed that Metro's local government dues assessment be continued until 1993 (SB 259). The district collects dues from its constituent governments to fund transportation and land use planning and other regional planning services. Current dues authority expires in 1989.

Metro needs the dues authority to continue until other sources of revenue are found to replace all or a portion of these funds. It should be noted that every \$1 in dues assessment leverages approximately \$3.70 in state and federal funds.

Constituent Accessibility: SB 209, SB 260, SB 257, SB 258

As a multi-purpose service district, Metro has limited visibility in the community. To improve visibility and accessibility to its decision making, the task force recommended that Metro – at its own expense – be allowed to purchase space in the state Voters' Pamphlet to enable it to publish explanatory statements concerning its ballot measures and to allow arguments for and against those measures (SB 209). This proposal would give Metro and its voters the same access to the Voters' Pamphlet that counties currently have. Further, it would provide more information to voters about ballot measures proposed by the district or initiatives and referendum petitions submitted directly by the electorate of the district. We again point out that Metro is second only to the state in terms of population.

The task force further recommended a reduction in the number of signatures required for initiative and referendum petitions relating to district ballot measures (SB 260). Current law requires 15 percent and 10 percent respectively of the total votes cast for governor to initiate or refer a Metro ordinance. Due to the size of the district, those percentages correspond in number to nearly the same requirements for a statewide initiative or referendum. SB 260 will reduce the percentages to 6 percent and 4 percent respectively. These signature requirements are the same as those imposed on county governments.

Finally, the task force recommends that the number of council districts be increased to add a 13th councilor after reapportionment in 1991 (SB 258). This lessens the number of constituents served by each councilor. Current council districts closely match state senate districts in population numbers.

The task force also recommended, and the Legislative Assembly has already approved, legislation which allows the Metro Council to reapportion itself (SB 257). This authority is consistent with the authority of other elected governments in Oregon.

Local government relations and local control: SB 259, SJR 2, SB 211, SB 207

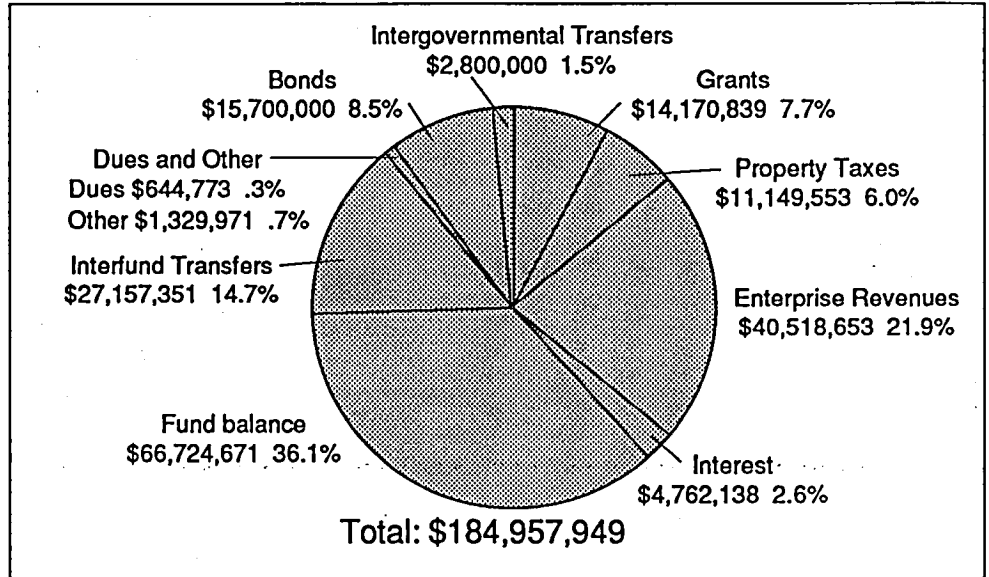
Continuation of the dues system is necessary to fund the transportation planning (JPACT) and other planning obligations of the district (SB 259). Accompanied by a June 30, 1993, sunset clause and a legislative directive to explore alternative resources, this bill allows local governments and Metro to examine their relationship again in 1993. Senate Bill 207 is an example of an alternative revenue source. The bill would allow Metro to recover the cost its Regional Land Information System (RLIS) by selling the service to non-member governments and other private entities.

Finally, the task force recommends that the district receive its own Home Rule Charter (SJR2). This change acknowledges that the district is a local government with local government responsibilities and privileges equal in importance to its constituent local governments. Should a charter be granted, the role of the state legislature in the affairs of the district would be substantially reduced – a prospect that would undoubtedly be welcomed by this body and Metro. After 10 years of existence, the task force concluded that continued legislative oversight of Metro should be replaced by direct governance by the voters of the district. Senate Bill 211 would also help put Metro on the same level as other local governments by allowing Metro to phase in the Public Employees Retirement System for its employees.

List of Exhibits

- A. **Metro Budget**
- B. **Metro Revenue Allocation**
- C. **Local Government Dues**
- D. **Local Government Dues By Jurisdiction**
- E. **Legislation – SJR 2, SB 209, SB 213, SB 257, SB 258, SB 259, SB 260**

Metro Budget



Intergovernmental transfers – This represents money transferred from Multnomah County to Metro for the marketing of the Oregon Convention Center.

Grants – This represents such money as the \$7.5 million expected to be transferred from the Oregon Lottery Commission and the \$4.5 million transferred from a city of Portland local improvement district to Metro for the construction of the Oregon Convention Center. Other monies include state and federal transportation grants.

Property taxes – Represents money to be received in the fiscal year from the three-year serial levy to support the Metro Washington Park Zoo and the general obligation bond sale for the Oregon Convention Center.

Enterprise revenues – Represents money received from zoo admissions and concessions and solid waste tipping fees.

Interest – Represents interest money earned on Metro's cash balance.

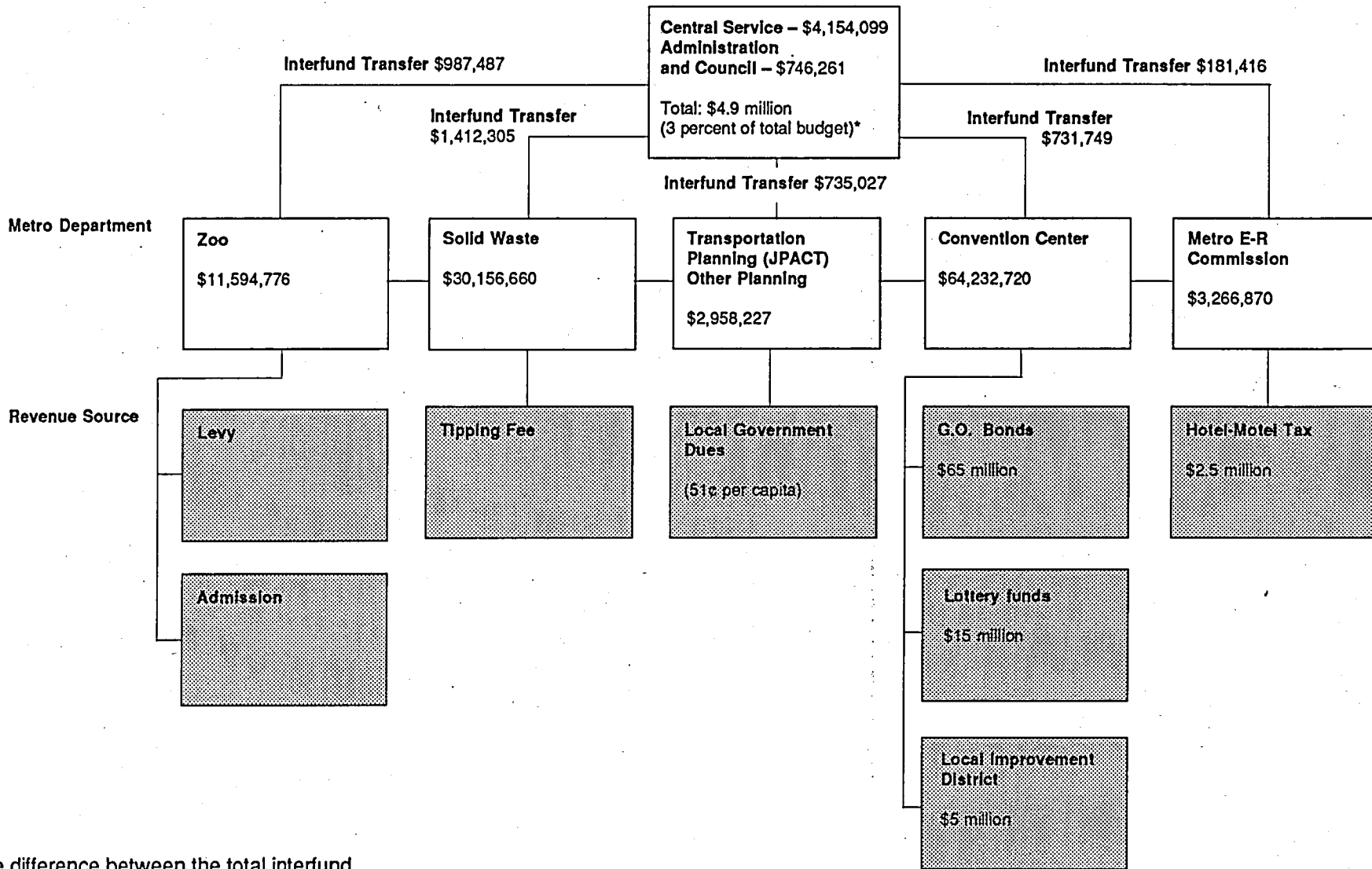
Fund balance – Represents money received in past fiscal years but not yet spent. The money in this account consists primarily of obligated funds for the closure of the St. Johns Landfill, Africa exhibit construction and Oregon Convention Center construction.

Dues and other sources – This represents revenues received from local government dues. Also, it includes such sources as donations and bequests, a \$300,000 sale of property to the Oregon Department of Transportation for right-of-way, revenues from the Builders' Business License program and urban growth boundary application fees.

Bonds – This represents the money authorized for a bond sale in the event that Metro decides to build a publicly owned transfer station for the Multnomah County area of the district.

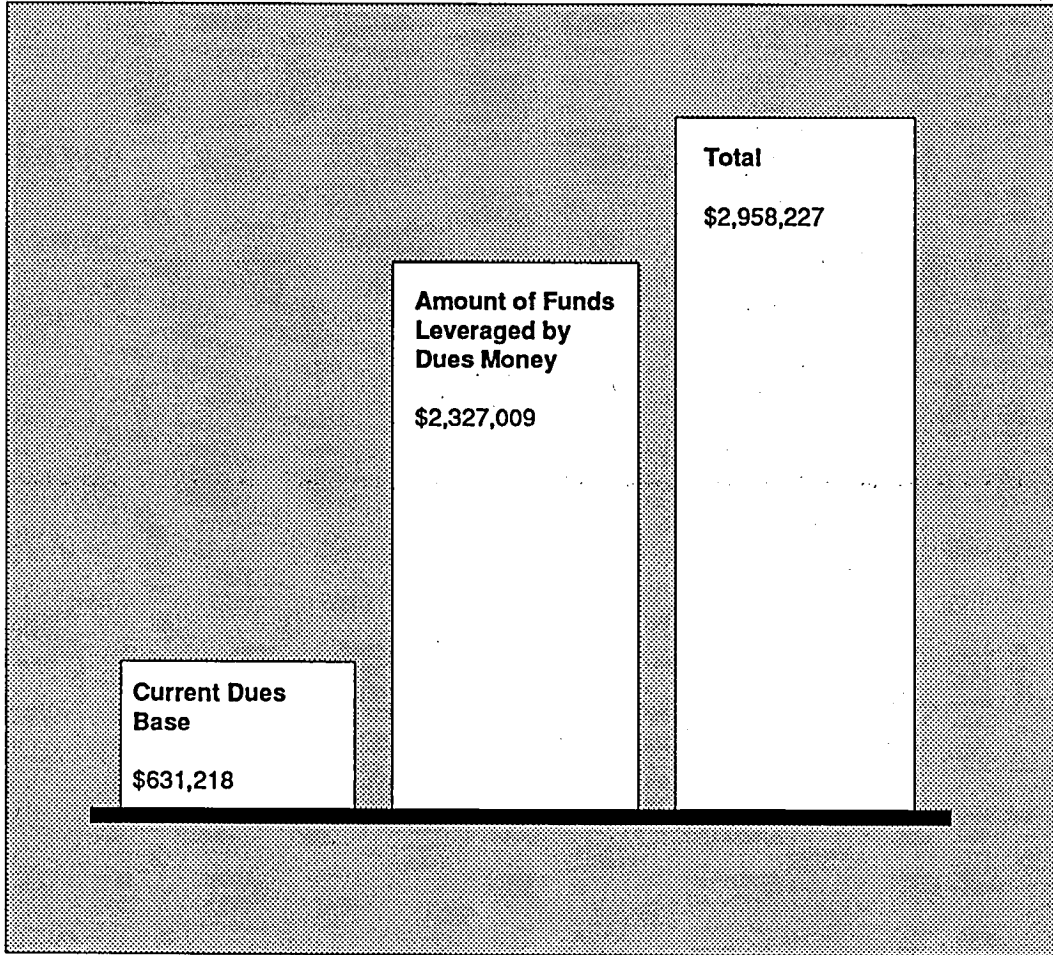
Interfund transfers – Oregon budget law mandates that money received in one fund and transferred to another is shown as an "interfund transfer." This category, therefore, does not represent "new money." It represents how much money is transferred within the agency to different accounts. For example, this category would include the \$12 million that will be received in tipping fees (enterprise revenues) and transferred this year to the St. Johns Closure Fund. This money also represents the amount transferred to Metro's General Fund (\$4.9 million).

Metro's Current Revenue Allocation (Interfund Transfer System FY 1988-89)



*The difference between the total interfund transfer and the total general fund budget is accounted for by cash carry forward and enterprise revenues.

Local Government Dues



FY 89-90 METRO DUES

JURISDICTION	1988 POP	1989 ASSESSMENT @ \$.51
CLACKAMAS CO. (Unincorp.)	91596	\$46,713.96
Gladstone	9780	\$4,987.80
Happy Valley	1505	\$767.55
Johnson City	425	\$216.75
Lake Oswego	28360	\$14,463.60
Milwaukie	19045	\$9,712.95
Oregon City	15030	\$7,665.30
Rivergrove	330	\$168.30
West Linn	14020	\$7,150.20
Wilsonville	4910	\$2,504.10
MULTNOMAH CO. (Unincorp.)	65412	\$33,360.12
Fairview	1940	\$989.40
Gresham	60315	\$30,760.65
Maywood Park	830	\$423.30
Portland	429410	\$218,999.10
Troutdale	7255	\$3,700.05
Wood Village	2580	\$1,315.80
WASHINGTON CO. (Unincorp.)	125161	\$63,832.11
Beaverton	40515	\$20,662.65
Cornelius	5090	\$2,595.90
Durham	790	\$402.90
Forest Grove	12120	\$6,181.20
Hillsboro	32320	\$16,483.20
King City	2010	\$1,025.10
Sherwood	2990	\$1,524.90
Tigard	25510	\$13,010.10
Tualatin	12160	\$6,201.60
Local Assessment	1011409	\$515,818.59
Port of Portland		\$64,477.32
Tri-Met		\$64,477.32
TOTAL PROPOSED ASSESSMENT		\$644,773.24

A-Engrossed
Senate Joint Resolution 2

Ordered by the Senate February 7
Including Senate Amendments dated February 7

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pre-session filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Task Force on Metropolitan Regional Government)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Amends Oregon Constitution, upon voter approval at next state-wide general election, to require Legislative Assembly to provide procedure whereby electors of metropolitan service district may adopt a district "home-rule" charter.

Provides that district charter must prescribe organization of district government and may provide for exercise of powers that are specifically enumerated in proposed amendment or that are granted by law.

Provides that initiative and referendum powers reserved to legal electors of district must be exercised in manner provided for county measures.

[Provides that district, when exercising powers under charter, may not limit county's authority over matters of county concern except with regard to certain specified powers.]

JOINT RESOLUTION

1
2 **Be It Resolved by the Legislative Assembly of the State of Oregon:**

3 **PARAGRAPH 1.** The Oregon Constitution is amended by creating a new section 14 to be added
4 to and made a part of Article XI, and to read:

5 **SECTION 14.** (1) The Legislative Assembly shall provide by law a method whereby the legal
6 electors of any metropolitan service district organized under the laws of this state, by majority vote
7 of such electors voting thereon at any legally called election, may adopt, amend, revise or repeal a
8 district charter.

9 (2) A district charter shall prescribe the organization of the district government and shall pro-
10 vide directly, or by its authority, for the number, election or appointment, qualifications, tenure,
11 compensation, powers and duties of such officers as the district considers necessary. Such officers
12 shall among them exercise all the powers and perform all the duties, as granted to, imposed upon
13 or distributed among district officers by the Constitution or laws of this state, by the district charter
14 or by its authority.

15 (3) A district charter may provide for the exercise by ordinance of powers granted to the district
16 by the Constitution or laws of this state.

17 (4) The initiative and referendum powers reserved to the people by this Constitution hereby are
18 further reserved to the legal electors of a metropolitan service district relative to the adoption,
19 amendment, revision or repeal of a district charter and district legislation enacted thereunder. Such
20 powers shall be exercised in the manner provided for county measures under section 10, Article VI
21 of this Constitution.

A-Eng. SJR 2

1 **PARAGRAPH 2.** The amendment proposed by this resolution shall be submitted to the people
2 for their approval or rejection at the next regular general election held throughout this state.
3

Senate Bill 209

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pre-session filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Task Force on Metropolitan Regional Government)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Requires Secretary of State to print metropolitan service district measure and ballot title, explanatory statement and arguments relating to measure in voters' pamphlet prepared for general or special election.

Requires Secretary of State to print district measure information in same manner as county measure information is printed.

A BILL FOR AN ACT

1
2 Relating to the voters' pamphlet; amending ORS 251.285.

3 Be It Enacted by the People of the State of Oregon:

4 SECTION 1. ORS 251.285 is amended to read:

5 251.285. (1) The Secretary of State shall have printed in the voters' pamphlet prepared for a
6 general or special election any county measure or any measure of a metropolitan service district
7 organized under ORS chapter 268, and the ballot title, explanatory statement and arguments re-
8 lating to the measure, if the requirements of this section are satisfied.

9 (2) The county or district measure, ballot title, explanatory statement and arguments shall not
10 be printed in the voters' pamphlet unless:

11 (a) The ballot title is a concise and impartial statement of the purpose of the measure;

12 (b) The explanatory statement is an impartial, simple and understandable statement explaining
13 the measure and its effect;

14 (c) The county or metropolitan service district adopts and complies with an ordinance that
15 provides a review procedure for a ballot title or explanatory statement which is contested because
16 it does not comply with the requirements of paragraph (a) or (b) of this subsection;

17 (d) The county or metropolitan service district adopts and complies with an ordinance that
18 provides for acceptance of typewritten arguments relating to the measure to be printed on 29.8
19 square inches of the voters' pamphlet; and

20 (e) The county or metropolitan service district does not require of a person filing an argument
21 a payment of more than \$300, or a petition containing more than a number of signatures equal to
22 1,000 electors eligible to vote on the measure or 10 percent of the total of such electors, whichever
23 is less.

24 (3) Any judicial review of a determination made under the review procedures adopted under
25 paragraph (c) of subsection (2) of this section shall be first and finally in the circuit court of the
26 judicial district in which the county is located or, for a district measure, in the circuit court
27 for the most populous county situated within the metropolitan service district.

28 (4) If the county or metropolitan service district has adopted and complied with ordinances
29 prescribed in subsection (2) of this section, the decision to include the county or district measure,

NOTE: Matter in bold face in an amended section is new; matter [italic and bracketed] is existing law to be omitted.

1 ballot title, explanatory statement and arguments in the voters' pamphlet shall be made by:

2 (a) The county governing body with regard to any county measure or the council of the met-
3 ropolitan service district with regard to any district measure;

4 (b) The chief petitioners of the initiative or referendum with regard to a county or district
5 measure initiated or referred by the people. The chief petitioners shall indicate their decision in a
6 statement signed by all of the chief petitioners and filed with the county clerk or, for a district
7 measure, with the executive officer of the metropolitan service district; or

8 (c) A political committee, as defined in ORS 260.005, that opposes the county or district meas-
9 ure. The committee shall indicate its decision in a statement signed by every committee director,
10 as defined in ORS 260.005, and filed with the county clerk or, for a district measure, with the
11 executive officer of the metropolitan service district.

12 (5) The county or metropolitan service district shall file the measure, ballot title, explanatory
13 statement and arguments with the Secretary of State not later than the 70th day before the election.
14 The county or district shall pay to the Secretary of State the cost of including the county or dis-
15 trict material in the pamphlet as determined by the secretary. The Secretary of State shall not have
16 this material printed in the pamphlet unless:

17 (a) The time for filing a petition for judicial review of a determination made under paragraph
18 (c) of subsection (2) of this section has passed; and

19 (b) The measure, title, statement and arguments properly filed with the county or metropolitan
20 service district, are delivered to the secretary.

Senate Bill 213

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pre-session filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Task Force on Metropolitan Regional Government)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Allows metropolitan service district to levy excise taxes on persons using facilities of district.
Provides that ordinance imposing or increasing excise tax is not effective until 90th day after adoption.

A BILL FOR AN ACT

1

2 Relating to metropolitan service districts.

3 **Be It Enacted by the People of the State of Oregon:**

4 **SECTION 1.** Section 2 of this Act is added to and made a part of ORS chapter 268.

5 **SECTION 2.** (1) To carry out the powers, functions and duties of the district described in this
6 chapter or to study the potential exercise of all the powers and functions specified in ORS 268.312,
7 a district may by ordinance impose excise taxes on any person using the facilities, equipment, sys-
8 tems, functions, services or improvements owned, operated, franchised or provided by the district.

9 (2) An ordinance imposing or increasing an excise tax shall not become effective until the 90th
10 day after the date of adoption by the district.

11

Senate Bill 257

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pre-session filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Task Force on Regional Metropolitan Government)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Requires one-half of councilors of metropolitan service district to be elected biennially.
Requires that metropolitan service district council, rather than Secretary of State, reapportion subdistricts within district after decennial census.
Requires reapportionment to be done by legislative enactment to be operative on 250th day before date of next primary election.
Provides for review of reapportionment by Supreme Court.
Provides procedures for recall of district councilor and filling vacancy in office of district councilor after reapportionment.

A BILL FOR AN ACT

1
2 Relating to the reapportionment of a metropolitan service district; amending ORS 268.150.

3 **Be It Enacted by the People of the State of Oregon:**

4 **SECTION 1.** ORS 268.150 is amended to read:

5 268.150. (1) The governing body of a district shall be a council consisting of 12 part-time coun-
6 cilors, each elected on a nonpartisan basis from a single subdistrict within the boundaries of the
7 metropolitan service district. Each councilor shall be a resident and elector of the subdistrict from
8 which the councilor is elected and shall not be an elected official of any other public body. Each
9 councilor shall be a resident of the subdistrict from which the councilor is elected for not less than
10 one year before taking office. The term of office for a councilor shall be four years beginning on the
11 first Monday in January of the year next following the election. **Councilors shall be divided into**
12 **two classes so that one-half, as nearly as possible, of the number of councilors shall be**
13 **elected biennially.** A vacancy in office shall be filled by a majority of the remaining members of
14 the council. The councilor, before taking office, shall take an oath to support the Constitution of
15 the United States, and the Constitution and laws of this state. Candidates for councilor positions
16 shall be nominated and elected at the primary and general elections as provided in subsection [(3)]
17 (6) of this section.

18 (2) The [*Secretary of State*] council shall by legislative enactment reapportion the subdistricts
19 after the data of each United States decennial census are compiled and released. The reapportion-
20 ment shall provide for substantially equal population in each subdistrict. Area within each subdis-
21 trict shall be contiguous. In apportioning subdistricts the [*Secretary of State*] council shall give
22 consideration to existent precincts, maintaining historic and traditional communities and counties
23 as opposed to following existent city or special district boundaries or the political boundaries of
24 state representative or state senate election districts except when these political boundaries coin-
25 cide with natural boundaries. **Any councilor whose term continues through the primary**
26 **election following reapportionment shall be specifically assigned to a subdistrict.** The reap-
27 portionment shall be enacted by a vote of a majority of the members of the council and shall

NOTE: Matter in bold face in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.

1 be effective upon its enactment. The reapportionment shall become operative on the 250th
2 day before the date of the next primary election.

3 (3) Upon the petition of any elector of the district filed with the Supreme Court not later
4 than the 45th day after the enactment date of reapportionment, original jurisdiction is vested
5 in the Supreme Court to review the reapportionment and the record made by the council.
6 If the Supreme Court determines that the reapportionment thus reviewed complies with
7 subsection (2) of this section, it shall dismiss the petition. If the Supreme Court determines
8 that the reapportionment does not comply with subsection (2) of this section, the reappor-
9 tionment shall be void. The Supreme Court shall return the reapportionment to the council
10 accompanied by a written opinion specifying with particularity how the reapportionment fails
11 to comply. The opinion shall further direct the council to correct the reapportionment in
12 those particulars, and in no others, and file the corrected reapportionment with the Supreme
13 Court. The Supreme Court shall review the corrected reapportionment when received to as-
14 sure its compliance with subsection (2) of this section and may further correct the reappor-
15 tionment if the court considers correction to be necessary. When the Supreme Court
16 requires correction of a reapportionment under this subsection, the corrected reapportion-
17 ment shall become operative on the 250th day before the date of the next primary election.

18 (4) For the purposes of section 18, Article II, Oregon Constitution, a councilor whose
19 term continues through the next primary election following a reapportionment is subject to
20 recall by the electors of the subdistrict to which the councilor is assigned and not by the
21 electors of the subdistrict existing before the latest reapportionment.

22 (5) For the purposes of filling a vacancy in office under subsection (1) of this section, the
23 vacancy shall be deemed to have occurred in the subdistrict to which the councilor is as-
24 signed and not the subdistrict existing before the latest reapportionment. This subsection
25 shall apply only to a vacancy in office occurring after the primary election next following a
26 reapportionment and before a person has been elected and qualified to fill the vacancy.

27 [(3)] (6) ORS chapters 249 and 254, relating to the nomination and election of nonpartisan can-
28 didates for office, apply to the nomination and election of councilors except as provided in sub-
29 section (1) of this section and except that a candidate shall be nominated from the subdistrict in
30 which the candidate resides. The number of signatures within the subdistrict required for a nomi-
31 nation is that required under ORS 249.072 (2), but the requirement that the petition contain signa-
32 tures of persons residing in a number of precincts shall not apply.

33

A-Engrossed
Senate Bill 258

Ordered by the Senate February 7
Including Senate Amendments dated February 7

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pre-session filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Task Force on Regional Metropolitan Government)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

[Reduces] **Increases** number of councilors for metropolitan service district from 12 to *[11]* **13**.
Requires Secretary of State to reapportion existing district into *[11]* **13** subdistricts not later than January 1, 1992.

[Provides for election of 11 councilors from reapportioned subdistricts at general election in 1992.]

Provides for staggered terms for councilors *[elected in 1992]*.

[Establishes salaries of \$6,000 annually for councilors and \$9,000 annually for presiding officer of council.]

[Allows adjustment of councilor salaries by council.]

[Authorizes expense payments to councilors.]

Provides transition procedures.

Requires certain boundary commissions located within metropolitan service district to have equal number of commissioners as it has councilors of service district.

Takes effect July 1, 1991.

A BILL FOR AN ACT

1
2 Relating to metropolitan service districts; creating new provisions; amending ORS 199.440 and
3 268.150; and prescribing an effective date.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 268.150 is amended to read:

6 268.150. (1) The governing body of a district shall be a council consisting of *[12]* **13** part-time
7 councilors, each elected on a nonpartisan basis from a single subdistrict within the boundaries of
8 the metropolitan service district. Each councilor shall be a resident and elector of the subdistrict
9 from which the councilor is elected and shall not be an elected official of any other public body.
10 Each councilor shall be a resident of the subdistrict from which the councilor is elected for not less
11 than one year before taking office. The term of office for a councilor shall be four years beginning
12 on the first Monday in January of the year next following the election. **Councilors shall be divided**
13 **into two classes so that one-half, as nearly as possible, of the number of councilors shall be**
14 **elected biennially.** A vacancy in office shall be filled by a majority of the remaining members of
15 the council. The councilor, before taking office, shall take an oath to support the Constitution of the
16 United States, and the Constitution and laws of this state. Candidates for councilor positions shall
17 be nominated and elected at the primary and general elections as provided in subsection (3) of this
18 section.

19 (2) The Secretary of State shall reapportion the subdistricts after the data of each United States
20 decennial census are compiled and released. The reapportionment shall provide for substantially
21 equal population in each subdistrict. Area within each subdistrict shall be contiguous. In appor-

NOTE: Matter in bold face in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted.

1 tioning subdistricts the Secretary of State shall give consideration to existent precincts, maintaining
2 historic and traditional communities and counties as opposed to following existent city or special
3 district boundaries or the political boundaries of state representative or state senate election dis-
4 tricts except when these political boundaries coincide with natural boundaries.

5 (3) ORS chapters 249 and 254, relating to the nomination and election of nonpartisan candidates
6 for office, apply to the nomination and election of councilors except as provided in subsection (1)
7 of this section and except that a candidate shall be nominated from the subdistrict in which the
8 candidate resides. The number of signatures within the subdistrict required for a nomination is that
9 required under ORS 249.072 (2), but the requirement that the petition contain signatures of persons
10 residing in a number of precincts shall not apply.

11 **SECTION 2.** (1) Not later than January 1, 1992, the Secretary of State shall describe the 13
12 subdistricts into which the district will be divided on January 1, 1993. When describing the 13 sub-
13 districts under this section, the Secretary of State shall satisfy the requirements of ORS 268.150 (2).

14 (2) Candidates for the office of councilor at the first regular primary election after the effective
15 date of this Act shall be nominated from the subdistricts described under subsection (1) of this sec-
16 tion and shall be elected from such subdistricts.

17 (3) Notwithstanding subsections (1) and (2) of this section, a person serving as councilor of a
18 metropolitan service district on the effective date of this Act shall continue to reside in and repre-
19 sent the subdistrict to which the person was elected until the first Monday in January 1993.

20 (4) Not later than February 1, 1992, each councilor of a metropolitan service district whose term
21 continues beyond the first Monday in January 1993, shall be specifically assigned to a subdistrict
22 described by the Secretary of State under subsection (1) of this section for that portion of the
23 councilor's term that extends beyond the first Monday in January 1993. The council of the metro-
24 politan service district shall make the assignments to subdistricts required by this subsection.

25 (5) Each candidate for the office of councilor who is elected to that office at the regular general
26 election in 1992 shall hold office for a term of four years beginning on the first Monday in January
27 1993.

28 (6) On January 1, 1993, the district shall be divided into the 13 subdistricts described by the
29 Secretary of State under subsection (1) of this section.

30 **SECTION 3.** The amendments to ORS 268.150 made by section 1 of this Act first become oper-
31 ative on January 1, 1993.

32 **SECTION 4.** ORS 199.440 is amended to read:

33 199.440. (1) A boundary commission shall have seven members. However, if the population of
34 the area subject to the jurisdiction of the commission exceeds 500,000 and if the area subject to
35 its jurisdiction is wholly or partly situated within the boundaries of a metropolitan service
36 district, the commission shall have *[11 members]* a number of members that is equal to the
37 number of councilors of the metropolitan service district. The Governor shall appoint all mem-
38 bers from a list of names obtained from cities, counties and districts within the area of jurisdiction
39 of the boundary commission. The Governor shall prepare the list annually and keep it current so
40 timely appointments will be made as vacancies occur. The Governor shall endeavor to appoint
41 members from the various cities, counties and districts so as to provide geographical diversity of
42 representation on the commission.

43 (2) To be qualified to serve as a member of a commission, a person must be a resident of the
44 area subject to the jurisdiction of the commission. A person who is an elected or appointed officer,

1 agent or employe of a city, county, district or other political subdivision of this state may not serve
2 as a member of a commission. No more than two members of a commission shall be engaged prin-
3 cipally in the buying, selling or developing of real estate for profit as individuals, or receive more
4 than half of their gross income as or be principally occupied as members of any partnership, or as
5 officers or employes of any corporation, that is engaged principally in the buying, selling or devel-
6 oping of real estate for profit. No more than two members of a commission shall be engaged in the
7 same kind of business, trade, occupation or profession.

8 (3) A member shall be appointed to serve for a term of four years. A person shall not be eligible
9 to serve for more than two consecutive terms, exclusive of:

10 (a) Any service for the unexpired term of a predecessor in office.

11 (b) Any term less than four years served on the commission first appointed.

12 (4) A commission may declare the office of a member vacant for any cause set out by ORS
13 236.010 or for failure, without good reason, to attend two consecutive meetings of the commission.
14 A vacancy shall be filled by the Governor by appointment for the unexpired term. If the Governor
15 has not filled a vacancy within 45 days after the vacancy occurs, then, and until such time as the
16 vacancy is filled, the remaining members of a commission shall comprise and act as the full mem-
17 bership of the commission for purposes of ORS 199.445.

18 **SECTION 5.** The amendments to ORS 199.440 by section 4 of this Act are not intended to affect
19 the provisions of sections 1 and 14, chapter 882, Oregon Laws 1987.

20 **SECTION 6.** This Act takes effect on July 1, 1991.
21

A-Engrossed
Senate Bill 259

Ordered by the Senate March 15
Including Senate Amendments dated March 15

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pre-session filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Task Force on Regional Metropolitan Government)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

- Allows metropolitan service district to impose service charge on cities and counties after June 30, 1989.
- Requires district to adjust maximum per capita rate for service charge in accordance with change in consumer price index.
- Defines "consumer price index."
- Provides that service charge may not be collected for any fiscal year beginning on or after July 1, 1993.
- Declares emergency, effective July 1, 1989.

A BILL FOR AN ACT

1
2 Relating to metropolitan service districts; creating new provisions; amending ORS 268.513; and de-
3 claring an emergency.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** (1) It is the intent of the Legislative Assembly in continuing the service charges
6 authorized by ORS 268.513 that the metropolitan service district, in consultation with the committee
7 appointed under ORS 268.170 and other appropriate state and local officials, shall analyze, consider
8 and propose alternative means of providing the necessary financial support for carrying out certain
9 of the activities and services of the district under ORS 268.380 and 268.390.

10 (2) The metropolitan service district and the committee shall consider proposals for additional
11 direct resources for the district, as well as additional resources for the local governments that are
12 subject to the service charges.

13 **SECTION 2.** ORS 268.513 is amended to read:

14 268.513. (1) The council shall consult with the advisory committee appointed under ORS 268.170
15 before determining whether it is necessary to charge the cities and counties within the district for
16 the services and activities carried out under ORS 268.380 and 268.390. If the council determines that
17 it is necessary to charge cities and counties within the district for any fiscal year, it shall determine
18 the total amount to be charged and shall assess each city and county with the portion of the total
19 amount as the population of the portion of the city or county within the district bears to the total
20 population of the district provided, however, that the service charge shall not exceed the rate of 51
21 cents per capita [*per year*] for the fiscal year beginning July 1, 1989. In each subsequent fiscal
22 year, the maximum rate per capita for the service charge shall be increased or decreased
23 by a percentage that is not greater than the percentage rate of increase or decrease in the
24 consumer price index during the preceding fiscal year. For the purposes of this subsection the

NOTE: Matter in bold face in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.

1 population of a county does not include the population of any city situated within the boundaries
2 of that county. The population of each city and county shall be determined in the manner prescribed
3 by the council.

4 (2) The council shall notify each city and county of its intent to assess and the amount it pro-
5 poses to assess each city and county at least 120 days before the beginning of the fiscal year for
6 which the charge will be made.

7 (3) The decision of the council to charge the cities and counties within the district, and the
8 amount of the charge upon each, shall be binding upon those cities and counties. Cities and counties
9 shall pay their charge on or before October 1 of the fiscal year for which the charge has been made.

10 (4) When the council determines that it is necessary to impose the service charges authorized
11 under subsection (1) of this section for any fiscal year, each mass transit district organized under
12 ORS chapter 267 and port located wholly or partly within the district shall also pay a service charge
13 to the district for that fiscal year for the services and activities carried out under ORS 268.380 and
14 268.390. The charge for a mass transit district or port shall be the amount obtained by applying, for
15 the population of the mass transit district or port within the boundaries of the district, a per capita
16 charge that is 12-1/2 percent of the per capita rate established for cities and counties for the same
17 fiscal year. Subsections (2) and (3) of this section apply to charges assessed under this subsection.

18 (5) *[This section shall not apply to a fiscal year that ends later than June 30, 1989.]* As used in
19 this section, "consumer price index" means the Consumer Price Index for All Urban Con-
20 sumers of the Portland, Oregon, Standard Metropolitan Statistical Area, as compiled by the
21 United States Department of Labor, Bureau of Labor Statistics.

22 (6) This section shall not apply to a fiscal year that begins on or after July 1, 1993.

23 **SECTION 3.** This Act being necessary for the immediate preservation of the public peace,
24 health and safety, an emergency is declared to exist, and this Act takes effect on July 1, 1989.
25

A-Engrossed
Senate Bill 260

Ordered by the Senate February 1
Including Senate Amendments dated February 1

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pre-session filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Task Force on Regional Metropolitan Government)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Changes signature requirements for petitions to initiate or refer measures of Port of Portland, metropolitan service district or certain mass transit districts to:

(1) ~~Seven~~ Six percent of votes cast in district at most recent gubernatorial election instead of 15 percent for initiative petition; and

(2) ~~Five~~ Four percent of such votes instead of 10 percent for referendum petitions.

Provides 90-day period, instead of 30 days, for filing petition to refer ordinance of Port of Portland or certain mass transit districts.

A BILL FOR AN ACT

1 Relating to district elections; amending ORS 255.165 and 268.050.

2 **Be It Enacted by the People of the State of Oregon:**

3 **SECTION 1.** ORS 255.165 is amended to read:

4 255.165. (1) Except for a district measure of the Port of Portland, a metropolitan service
5 district organized under ORS chapter 268 or a mass transit district situated in a standard
6 metropolitan statistical area with a population exceeding 400,000, a petition to refer or initiate
7 a district measure must be signed by a number of electors registered in the district that:
8

9 (a) For an initiative petition, is not less than 15 percent of the total number of votes cast in the
10 district for all candidates for Governor at the most recent election at which a candidate for Gov-
11 ernor was elected to a full term; and

12 (b) For a referendum petition, is not less than 10 percent of the total number of votes cast in
13 the district for all candidates for Governor at the most recent election at which a candidate for
14 Governor was elected to a full term.

15 (2) A petition to refer or initiate a district measure of the Port of Portland, a metropol-
16 itan service district organized under ORS chapter 268 or a mass transit district situated in
17 a standard metropolitan statistical area with a population exceeding 400,000 must be signed
18 by a number of electors registered in the district that:

19 (a) For an initiative petition, is not less than six percent of the total number of votes
20 cast in the district for all candidates for Governor at the most recent election at which a
21 candidate for Governor was elected to a full term; and

22 (b) For a referendum petition, is not less than four percent of the total number of votes
23 cast in the district for all candidates for Governor at the most recent election at which a
24 candidate for Governor was elected to a full term.

25 ~~[(2)]~~ (3) Except for a district measure of the Port of Portland, a metropolitan service

1 district organized under ORS chapter 268 or a mass transit district situated in a standard
2 metropolitan statistical area with a population exceeding 400,000, a petition to refer a district
3 measure must be filed with the elections officer not later than the 30th day after adoption of the
4 district ordinance sought to be referred.

5 (4) A petition to refer a district measure of the Port of Portland, a metropolitan service
6 district organized under ORS chapter 268 or a mass transit district situated in a standard
7 metropolitan statistical area with a population exceeding 400,000 must be filed with the
8 elections officer not later than the 90th day after adoption of the district ordinance sought
9 to be referred.

10 SECTION 2. ORS 268.050 is amended to read:

11 268.050. (1) The electors of a district may exercise the powers of the initiative and referendum
12 with reference to legislation of the district in accordance with ORS 255.135 to 255.205, *except that*
13 *notwithstanding ORS 255.165, a petition to refer a district measure must be filed with the election of-*
14 *ficer not later than the 90th day after the adoption of the district ordinance sought to be referred*].

15 (2) The council may refer any ordinance to the electors for their approval or rejection at any
16 election date prescribed in ORS 255.345.

17 (3) Upon petition of the electors of the district filed with the district election officer, the council
18 shall call an election for the purpose of referring legislation or submitting initiative legislation to
19 the electors for their approval or rejection.
20

COUNCIL STAFF REPORT

Agenda Item No. 1

Meeting Date May 4, 1989

CONSIDERATION OF RESOLUTION NO. 89-1093, FOR THE PURPOSE OF
APPROVING THE FY 1989-90 BUDGET AND TRANSMITTING IT TO THE TAX
SUPERVISING AND CONSERVATION COMMISSION

Date: April 28, 1989

Presented by: Donald E. Carlson

FACTUAL BACKGROUND AND ANALYSIS

Consideration of Resolution No. 89-1093 is the initial step of the Council leading toward final adoption of the budget in June.

The annual budget is a key policy document and management tool for the organization. Through the budget process, department work programs are established and authorized spending levels are set. Oregon Budget Law (ORS 294.635) requires that Metro submit its approved budget to the Tax Supervising and Conservation Commission (TSCC) by May 15. The TSCC will hold a hearing on the approved budget in June. The TSCC will certify the budget for adoption noting any objections or recommendations. Adoption of the budget by the Council, via adoption of Ordinance No. 89-294, is scheduled for June 22, 1989. A copy of Ordinance No. 89-294 is included in the agenda packet for this meeting.

Five citizens and five Councilors served on the Council Budget Committee to make recommendations on the FY 1989-90 Budget. The Executive Officer's Proposed FY 1989-90 Budget was issued on March 23, 1989. The Committee held nine meetings and five program overview and orientation sessions. Through these meetings the Committee formulated recommendations which were presented at the April 27, 1989, Council meeting.

After the Council approves the budget, the total number of funds and the maximum tax levy is set and can be changed only with TSCC review. Also, the level of expenditure for each fund may be increased no more than 10 percent.

BUDGET COMMITTEE RECOMMENDATION

The Council Budget Committee recommends approval of the FY89-90 Proposed Budget with amendments as included in Exhibits C & D to the Committee's April 27, 1989 memo (attached).

DEC/jpm a:\res1093.sr

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF APPROVING THE) RESOLUTION NO. 89-1093
FY 1989-90 BUDGET AND)
TRANSMITTING THE APPROVED BUDGET) Introduced by the
TO THE TAX SUPERVISING AND) Council Budget Committee
CONSERVATION COMMISSION)

WHEREAS, The Council of the Metropolitan Service District,
convened as the Budget Committee, has reviewed the FY 1989-90 Proposed
Budget; and

WHEREAS, The Council, convened as the Budget Committee, has
conducted a public hearing on the FY 1989-90 Proposed Budget; and

WHEREAS, Pursuant to Oregon Budget Law, the Council, convened
as the Budget Committee, must approve the FY 1989-90 Budget and said
approved budget must be transmitted to the Tax Supervising and
Conservation Commission for public hearing and review; now, therefore,

BE IT RESOLVED,

1. That the Proposed FY 1989-90 Budget as amended by the
Council of the Metropolitan Service District, convened as the Budget
Committee, which is on file at the Metro offices, is hereby approved.

2. That the Executive Officer is hereby directed to submit the
Approved FY 1989-90 Budget and Appropriations Schedule to the Tax
Supervising and Conservation Commission for public hearing and review.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

To: Metro Council

From: Tanya Collier, ^{A.C.} Budget Committee Chair
George Van Bergen, Budget Committee Vice Chair

Date: April 27, 1989

Regarding: BUDGET COMMITTEE RECOMMENDATIONS ON THE
FY 1989-90 BUDGET

The purpose of this memo is to forward to the Council the Budget Committee's recommendations on the FY 1989-90 Budget.

Exhibit A provides a summary of the Committee recommendations by the total cost of each fund. As indicated the total budget has been increased by approximately \$2.45 million. The primary reason for the increase is the transfer of \$2,400,000 from the Solid Waste Operating Fund to the Solid Waste Capital Fund to finance improvements at the Metro South Transfer Station. The Proposed Budget had these costs expensed out of the Operating Fund. This change is not a real increase in the budget but rather an inflated increase due to the interfund transfer.

Exhibit B provides a summary of the operating costs (personal services, materials and services and capital outlay) of the District by each functional area. Exhibit B shows the Proposed Budget amount, revisions recommended by the Committee, salary adjustments provided by the Department of Finance and Administration and finally the summary of the Committee recommendations. As indicated at the bottom of Exhibit B the total operating costs of the District are recommended to be reduced by approximately \$1.5 million. Again, most of this reduction is attributable to the budgeting of Metro South capital improvements in the Solid Waste Capital Fund rather than the Solid Waste Operating Fund. The salary adjustment resulting from the recently approved union contract plus anticipated non-represented salary increases totals approximately \$900,000. The Department of Finance and Administration indicates the amount includes an approximate 4% because the Proposed Budget was based on current salary rates existing as of January 1, 1989 (no FY 88-89 adjustments were included) and approximately 8% for FY 89-90. The total expenditures of each fund do not change as a result of the salary adjustments because in each case money was taken from the proposed contingency category to cover the projected increases.

Exhibit C provides the line item budget detail by organizational unit or program. It is the information from which the summary data in Exhibit A and B are derived. Exhibit C provides line item information showing the Proposed Budget, revisions recommended by the Budget Committee, salary adjustments and finally the Budget Committee recommendations.

Exhibit D provides the Budget notes recommended by the Budget Committee by Fund.

* * * *

The Budget Committee thoroughly considered the Proposed Budget and work programs of each Metro function. It incorporated all the recommendations made by the various council standing committees. The highlights are as follows:

ZOO

As indicated in Exhibits A, B and C, the Committee recommends the Operating and Capital Fund budgets as proposed by the Executive Officer plus the salary adjustments. As indicated in Exhibit D (Budget Notes) the Committee has recommended 1) budgeting a Federal Education Services's grant for a one year program and indicated expenditure limitations on various line items if the grant does not materialize and 2) recommending the Visitor's Services Division conduct a study of minimum wage rates to develop recommended wage rates for Visitor Services workers which will be competitive in the market place.

SOLID WASTE

The Committee, for the most part, was in agreement with the programs and budget included in the Proposed Budget. This was a reflection of the recently approved mid-year FY 88-89 budget adjustments which revitalized the Department's waste reduction program and reorganized the Department's programs. The Committee's work focused on an effort to "tighten up" the budget request. As indicated in Exhibits B and C the Committee recommends revisions which reduce the Operating Fund request by a total of \$85,882 in the Personal Services and Materials and Services categories. As has been discussed above the Committee recommends budgeting capital expenditures for major improvements at the Metro South Transfer Station in the Capital Fund rather than the Operating Fund. As is indicated in Exhibit D (Budget Notes) the Committee recommends that the Personnel Office prepare a classification description for the Waste Reduction Manger position for Council

consideration by September 1, 1989. Such action will treat this position the same as other Department program managers insofar as having a unique classification description. The new description will provide an opportunity to clarify the supervision received and provided by the Waste Reduction Manager to meet the current department organizational structure.

PLANNING AND DEVELOPMENT

Based on the Council's expressed support for Metro's continued role in Parks planning coordination and assistance, the Committee worked with the Department and the Intergovernmental Relations Committee to reorganize and streamline proposed programs to free up resources for the Parks program. As a result, Water Resources Policy Analysis was moved to Executive Management; the proposed new Associate Regional Planner position was eliminated; the Passport Business License program will be staffed by an Assistant Regional Planner instead of the higher Associate level; and the Parks program will have a full-time Senior Regional Planner dedicated to it. The Committee's recommendations reduce the Parks program funding gap from \$55,295 to just over \$16,000, ensuring the completion of the Urban Natural Areas analysis -- a top priority of next year's program. A budget footnote, as shown in Exhibit D, earmarks \$10,000 in miscellaneous professional services expenditures contingent upon State Parks funding.

TRANSPORTATION

Except for one addition, the Committee recommends the Transportation Department budget as proposed in the Planning Fund. The Committee did add \$35,000 to "miscellaneous professional services" for Data Resources to develop and maintain a "digital street address file". Expenditure of this \$35,000 would be contingent upon receipt of additional revenues, projected to come from potential users -- police, fire and school districts. (Planning Fund footnote number 2 stipulates the terms for spending the \$35,000.)

CONVENTION CENTER PROJECT

The Committee fully adopted the Convention, Zoo & Visitor Facilities Committee suggestions which resulted in \$20,149 in combined Management and Capital Fund savings and added \$10,000 to Personal Services to cover any salary adjustment resulting from a recommended analysis of the Project Manager position. Two budget footnotes are also outlined in Exhibit D to provide

provide for the Project Manager position review noted above and to clarify Metro's intent to safeguard contingency funds for tax levy reduction in a future year.

METROPOLITAN EXPOSITION-RECREATION COMMISSION

Review of the proposed budget focused on the proposed POVA contract funding and the computer system development. Due to a delayed start on the computer system RFP, FY 88-89 funds of \$55,000 designated for system implementation are recommended for carryover to FY 89-90. The Commission's recommended budget therefore shows a \$55,000 increase in the Fund Balance and a corresponding increase in capital outlay. No other changes are recommended.

GENERAL FUND AND SUPPORT SERVICES

As indicated in Exhibit A the Proposed General Fund Budget is recommended to be reduced by approximately \$95,000. The Committee's work focused on an effort to "tighten up" the requests of various General Fund Departments.

The specific proposed revisions by department or division are shown in Exhibit C. The Committee recommends that a new Senior Management Analyst position be budgeted in the Executive Management Department to research water policy issues of the District and recommend a strategy for future District involvement. As a result of the recommended revisions this position is budgeted with only a net increase of \$8,414 in the Fund Operating Costs (See Exhibit B). New requested regular positions recommended by the Committee include a 1.0 FTE Secretary for the Accounting and Data Processing Divisions and a .5 FTE Senior Management Analyst for Management Services to work on long range financial planning starting January 1, 1990. The Committee's recommended budget notes are included in Exhibit D.

* * * *

Please review this material for Council consideration of the FY 89-90 Budget on May 4, 1989. At that meeting Resolution No. 89-1093 will be considered by the Council. This resolution approves the FY 89-90 Budget for transmittal to the Tax Supervising and Conservation Commission. After public hearing and review by the Commission, the Council will consider the FY 89-90 Budget once again through Ordinance No. 89-294. Consideration and adoption of Ordinance No. 89-294 will be scheduled for the June 22, 1989 regular Council meeting.

MEMORANDUM
April 27, 1989
Page 5

There is considerable background information on the FY 89-90 Budget including a Budget Work Book (program narratives and line item justification) and Council staff memos. A set of this information will be placed in the Council Lounge for review by councilors who are interested.

memo427.tc

EXHIBIT A

FY 1989-90 BUDGET SUMMARY BY FUND

FUND	<u>PROPOSED BUDGET</u>	<u>COMMITTEE RECOMMENDATION</u>	<u>DIFFERENCE</u>
<u>ZOO</u>			
OPERATING FUND	\$ 12,598,051	\$ 12,598,051	\$ 0
CAPITAL FUND	6,813,039	6,813,039	0
<u>SOLID WASTE</u>			
OPERATING FUND	\$ 41,433,737	\$ 41,433,737	\$ 0
CAPITAL FUND	20,654,058	23,054,058	2,400,000
DEBT FUND	4,481,524	4,481,524	0
ST. JOHN'S RESERVE FUND	26,382,683	26,382,683	0
REHAB. & ENHANCE. FUND	1,869,860	1,869,860	0
<u>CONVENTION CENTER</u>			
MANAGEMENT FUND	\$ 566,157	\$ 566,157	\$ 0
CAPITAL FUND	47,943,129	47,943,129	0
DEBT FUND	5,719,253	5,719,253	0
METRO E-R COMM. FUND	4,331,745	4,386,745	55,000
<u>PLANNING & TRANSPORTATION</u>			
PLANNING FUND	\$ 3,955,230	\$ 3,971,161	\$ 15,931
<u>GENERAL & SUPPORT SERVICES</u>			
GENERAL FUND	\$ 4,407,722	\$ 4,313,357	\$ (94,365)
BUILDING MGMT. FUND	605,010	680,010	75,000
INSURANCE FUND	<u>3,196,751</u>	<u>3,196,751</u>	<u>0</u>
TOTAL	\$ 184,957,949	\$ 187,409,515	\$ 2,451,566

EXHIBIT B

BUDGET SUMMARY FOR OPERATING COSTS BY FUNCTIONAL AREA

	<u>PROPOSED BUDGET</u>	<u>COMMITTEE REVISIONS</u>	<u>SALARY ADJUSTMENT</u>	<u>COMMITTEE RECOMMENDATION</u>
<u>ZOO</u>				
PERSONAL SERVICES	\$ 4,734,808	0	224,102	\$ 4,958,910
(FTE)	(166.72)	0		(166.72)
MATERIALS & SVCS	3,089,595	0	--	3,089,595
CAPITAL OUTLAY	<u>523,154</u>	<u>0</u>	<u>--</u>	<u>523,154</u>
TOTAL	\$ 8,347,557	0	224,102	\$ 8,571,659
<u>SOLID WASTE</u>				
PERSONAL SERVICES	\$ 1,781,123	<20,597>	211,261	\$ 1,971,787
(FTE)	(52.40)	<1.0>		(51.40)
MATERIALS & SVCS	15,353,343	<65,285>	--	15,288,058
CAPITAL OUTLAY	<u>2,913,738</u>	<u><2,400,000></u>	<u>--</u>	<u>513,738</u>
TOTAL	\$ 20,048,204	<\$2,485,882>	211,261	\$ 17,773,583
<u>PLANNING & DEVELOPMENT</u>				
PERSONAL SERVICES	\$ 562,242	<19,097>	65,174	\$ 608,319
(FTE)	(14.25)	<.50>		(13.75)
MATERIALS & SERVICES	406,260	<10,417>	--	395,843
CAPITAL OUTLAY	<u>7,330</u>	<u>19,000</u>	<u>--</u>	<u>26,330</u>
TOTAL	\$ 975,832	<10,514>	65,174	\$ 1,030,492
<u>TRANSPORTATION</u>				
PERSONAL SERVICES	986,511	0	118,380	\$ 1,104,891
(FTE)	(25.75)	0		(25.75)
MATERIAL & SERVICES	772,830	35,000	--	807,830
CAPITAL OUTLAY	<u>57,200</u>	<u>0</u>	<u>--</u>	<u>57,200</u>
TOTAL	\$ 1,816,541	35,000	118,380	\$ 1,969,921

EXHIBIT B (Continued)

BUDGET SUMMARY FOR OPERATING COSTS BY FUNCTIONAL AREA

	<u>PROPOSED BUDGET</u>	<u>COMMITTEE REVISIONS</u>	<u>SALARY ADJUSTMENT</u>	<u>COMMITTEE RECOMMENDATION</u>
<u>CONVENTION CENTER*</u>				
PERSONAL SERVICES	\$ 271,239	10,000	34,099	\$ 315,338
(FTE)	(6.6)	0		(6.6)
MATERIAL & SERVICES	393,536	<20,149>	--	373,387
CAPITAL OUTLAY	<u>650</u>	<u>0</u>	<u>--</u>	<u>650</u>
TOTAL	\$ 665,425	<10,149>	34,099	\$ 689,375
<u>METRO E-R COMMISSION</u>				
PERSONAL SERVICES	\$ 489,978	0	0	\$ 489,978
(FTE)	(13.25)	0		(13.25)
MATERIAL & SERVICES	1,641,463	0	--	1,641,463
CAPITAL OUTLAY	<u>150,663</u>	<u>55,000</u>	<u>--</u>	<u>205,663</u>
TOTAL	\$ 2,282,104	55,000	0	\$ 2,337,104
<u>GENERAL FUND</u>				
PERSONAL SERVICES	\$ 2,419,813	25,964	251,246	\$ 2,697,023
(FTE)	(59.40)	.40		59.80
MATERIAL & SERVICES	1,125,768	<15,850>	--	1,109,918
CAPITAL OUTLAY	<u>76,011</u>	<u><1,700></u>	<u>--</u>	<u>74,311</u>
TOTAL	\$ 3,621,592	8,414	251,246	\$ 3,881,252
<u>BUILDING MANAGEMENT</u>				
PERSONAL SERVICES	\$ 65,276	0	7,833	\$ 73,109
(FTE)	(1.83)	0		(1.83)
MATERIAL & SERVICES	463,434	0	--	463,434
CAPITAL OUTLAY	<u>26,300</u>	<u>0</u>	<u>--</u>	<u>26,300</u>
TOTAL	\$ 550,010	0	7,833	\$ 562,843
<u>TOTAL OPERATING COSTS</u>				
PERSONAL SERVICES	\$11,310,990	<3,730>	912,095	\$ 12,219,355
(FTE)	(340.2)	<1.1>		(339.1)
MATERIAL & SERVICES	23,246,229	<76,701>	--	23,169,528
CAPITAL OUTLAY	<u>3,755,046</u>	<u><2,327,700></u>	<u>--</u>	<u>1,427,346</u>
TOTAL	\$ 38,312,265	<2,408,131>	912,095	\$ 36,816,229

*Includes both Convention Center Project Management and Capital Funds. Excludes the Capital Outlay portion of the Convention Center Capital Fund (\$45,082,921) which is to be used for costs related to the construction and equipping of the Convention Center.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Date: April 28, 1989
To: Metro Council
From: Gwen Ware-Barrett, Acting Clerk of the Council
Regarding: EXHIBIT C TO MEMO FROM BUDGET COMMITTEE

Due to the length of the document, Exhibit C (Line Item Budget Detail) to Budget Committee Chair Collier's and Vice Chair Van Bergern's memo to the Council dated April 27, 1989 has not been included in the agenda packet. Copies are available through the Acting Clerk of the Council. In addition, a complete Budget Workbook with all staff analyses and final summaries is available in the Councilors' Lounge.

If you have any questions, please contact Gwen Ware-Barrett, 221-1646, extension 206.

gpwb



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

- EXHIBIT D -

Date: April 25, 1989
To: Metro Budget Committee
From: Donald E. Carlson, ^{DE} Council Administrator
Regarding: SUMMARY OF PROPOSED BUDGET COMMITTEE RECOMMENDATIONS FOR
THE FY89-90 PROPOSED BUDGET

Attached please find the FY89-90 Proposed line item budgets for each Metro fund. The budget sheets provide the following information:

- o "Proposed Budget" - This column shows each of the line item amounts as proposed in the Executive's budget for FY89-90.
- o "Revisions" - This column shows the net dollar changes resulting to line items based on the Committee's recommendations.
- o "Salary Adjustments" - This column shows the Personal Services FY88-89 and FY89-90 Pay Plan adjustments for represented and non-represented employees resulting from the recently approved AFSCME labor contract.
- o "Budget Committee Recommendation" - This column shows the final budget amount for each line item resulting from the Committee's proposals and the salary adjustments. Thus, where the Committee did not recommend any changes and there are no salary adjustments (i.e. a materials & services line item), the "Revision" column will indicate "0" and the "Budget Committee Recommendation" amount will be the same as the "Proposed Budget" amount.

Summarized below are the Committee's recommendations for budget footnotes to explain specific line item information or to specify program expectations. PLEASE NOTE: After reviewing the budget footnotes, staff added the Solid Waste Operating Fund and General Fund Data Processing footnotes for Committee consideration; all other footnotes were formally discussed and voted during Committee meetings.

BUDGET FOOTNOTES

Zoo Operations Fund

1. The Education Services grant in the amount of \$75,000 (line item no. 331210, "Federal Grants - Operating - Non Categorical - Direct") is intended for provision of a new one year program. If the grant or other new revenue sources are not received, the

following Educational Services Division line item expenditures will not occur: 1) Acct. #521260, Printing Supplies, \$8,000, 2) Acct. # 524190, Misc. Prof. Services, \$50,000, 3) Acct. #526310, Printing Service, \$16,000, 4) Acct. # 526320, Typesetting & Reprographics Services, \$1,000.

2. Anticipating the impact of the Federal and State governments' adjustment of the minimum wage rate, the Visitors Services division will review and make appropriate recommendations to the Visitor Services Worker wage scales in order to remain competitive in a market with a shrinking entry level labor force. The division intends to conduct the study within proposed budget resources, working with Metro's Finance & Administration Personnel division.

Solid Waste Operations Fund

1. With the exception of the Waste Reduction Program manager, all Solid Waste program managers have unique position titles under the current Metro Pay & Class Plan. By September 1, 1989, Metro's Personnel Division will submit for Council consideration a classification description for the Waste Reduction Program Manager position. Currently classified as a "Solid Waste Planner Supervisor" (Salary Range No. 21, Class Code 346), the actual supervision provided and received by the incumbent are inconsistent with the position's Class Plan description and the Solid Waste Department's organization.

Planning Fund

1. The Planning & Development Department "Miscellaneous Professional Services line item contains \$10,000 for Parks financing options consultant work, the expenditures of which is contingent upon receipt of State Parks grant funds of \$10,000.
2. The Transportation Department Miscellaneous Professional Services line item contains \$35,000 to develop and maintain a digital street address file for police, fire and school districts' use; expenditure is contingent upon receipt of \$35,000 additional unidentified revenues.

Convention Center Project Management Fund

1. The Council recommends a review and reclassification of the Project Manager position -- currently classified as a "Management Analyst Supervisor" (McFarlane, Salary Range 20, Class Code 336) -- to a classification and salary range commensurate with the position's actual work and responsibilities. The budget includes an additional \$10,000 to cover a position reclassification.

Convention Center Project Capital Fund

1. Convention Center Bond interest earnings in the amount of \$2.1 million, shown as the Convention Center Capital Fund Contingency, are intended for tax levy reduction in a future year. These funds will be expended for project purposes only in response to major construction contingencies which could not have been reasonably foreseen.

Metropolitan E-R Commission Fund

1. The \$100,000 designated for payments to other agencies (joint management fee from MERC to the City of Portland ERC) is limited for expenditures for 6 months if an agreement with the City of Portland for consolidation of regional convention, trade and spectator facilities has not been reached by January 1, 1990. If an agreement is not in place by January 1, 1990, at least \$50,000 will revert to MERC contingency.

General Fund

1. In Executive Management, \$20,000 in Miscellaneous Professional Services expenditures is contingent upon receipt of \$20,000 from the Oregon Department of Environmental Quality, 205(J) grant funds.
2. The annual update of the Data Processing Plan shall begin with a review of the current status of the plan before the Finance Committee. The Committee shall have policy oversight responsibility for the update of the Data Processing Plan.
3. A new full-time Senior Management Analyst position is added to the Executive Management department to analyze regional water policy issues and develop a strategy for the District's long-term role in water quality policy development and management. This position will be for one year.
4. The Council recognizes long-range financial planning is an important District function. In Finance and Administration Management Services, a new Senior Management Analyst will begin work full-time January 1, 1990 to review the District's long range financial policies and maintain five year financial plans in cooperation with operating departments.



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

Memorandum

Date: April 27, 1989
To: Metro Council
From: Councilor David Knowles *DK*
Regarding: ADDITIONAL FY89-90 BUDGET FOOTNOTE

I would like to request the Council's consideration and approval of an additional FY89-90 budget footnote regarding the Metropolitan Exposition-Recreation Commission. Unfortunately, during the Convention, Zoo & Visitor Facilities Committee's review of the Commission's budget, I neglected to include the following footnote:

For ease of Council review and consideration, the Metropolitan Exposition-Recreation Commission will prepare and submit future budget proposals on the standard Metro Budget Manual forms issued by the Finance & Administration Department.

While the Metropolitan E-R Commission's budget proposal was thoroughly detailed and explained, the use of Metro's forms would simplify the review and allow for easy comparison to other Metro budgets.

jpm a:\dkftnt.mem

STAFF REPORT

CONSIDERATION OF ORDINANCE NO. 89-294 ADOPTING
THE ANNUAL BUDGET FOR FISCAL YEAR 1989-90,
MAKING APPROPRIATIONS AND LEVYING AD VALOREM
TAXES.

Date: March 14, 1989

Presented by: Rena Cusma,
Executive Officer

FACTUAL BACKGROUND AND ANALYSIS

I am forwarding to the Council for consideration and approval my proposed budget for Fiscal Year 1989-90.

Council action, through Ordinance No. 89-294, is the first step in the process for the adoption of the District's operating financial plan for the forthcoming fiscal year. Final action by the Council to adopt this plan is scheduled for June 23, 1989.

Oregon Revised Statutes 294.635, Oregon Budget Law, requires that Metro prepare and submit the District's approved budget to the Tax Supervising and Conservation Commission by May 15, 1989. The Commission will conduct a hearing during June 1989 for the purpose of receiving information from the public regarding the Council's approved budget. Following the hearing, the Commission will certify the budget to the Council for adoption and may provide recommendations to the Council regarding any aspect of the budget.

Once the budget plan for Fiscal Year 1989-90 is adopted by the Council, the number of funds and their total dollar amount and the maximum tax levy cannot be amended without review and certification of the amendment by the Tax Supervising and Conservation Commission. Adjustments, if any, by the Council to increase the level of expenditures in a fund are limited to no more than 10 percent of the total value of that fund in the period between approval, scheduled for May 4, 1989, and adoption.

Exhibits B, C and D of the Ordinance will be available at the public hearing on March 23, 1989.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends that the Council conduct a public hearing on Ordinance No. 89-294. The Executive Officer recommends that the Council schedule consideration of the proposed budget and necessary actions to meet the key dates as set out in Oregon Budget Law described above.

JS/jm
JM2\js\budg\9193c
03/14/89

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE)	ORDINANCE NO. 89-294
ANNUAL BUDGET FOR FISCAL YEAR)	
1989-90, MAKING APPROPRIATIONS AND)	Introduced by Rena Cusma,
LEVYING AD VALOREM TAXES)	Executive Officer

WHEREAS, The Multnomah County Tax Supervising and Conservation Commission held its public hearing on the annual budget of the Metropolitan Service District for the fiscal year beginning July 1, 1989, and ending June 30, 1990; and

WHEREAS, Recommendations from the Multnomah County Tax Supervising and Conservation Commission have been received by the Metropolitan Service District (attached as Exhibit A and made a part of this Ordinance) and considered; now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

1. The "Fiscal Year 1989-90 Budget of the Metropolitan Service District," as attached hereto as Exhibit "B," and the Schedule of Appropriations, attached hereto as Exhibit "C," are hereby adopted.

2. The Council of the Metropolitan Service District does hereby levy ad valorem taxes, as provided in the budget adopted by Section 1 of this Ordinance, for a total amount of ELEVEN MILLION FIVE HUNDRED EIGHT THOUSAND AND FIVE HUNDRED TWENTY ONE (\$11,508,521) DOLLARS to be levied upon taxable properties within the Metropolitan Service District as of 1:00 a.m., January 1, 1989.

FIVE MILLION FIVE HUNDRED THOUSAND (\$5,500,000) DOLLARS shall be for the Zoo Operations and Capital Funds, said amount authorized in a three-year serial levy outside the 6 percent conditional limit, said levy approved by the voters of the Metropolitan Service District at a special election held March 31, 1987.

SIX MILLION EIGHT THOUSAND AND FIVE HUNDRED TWENTY ONE (\$6,008,521) DOLLARS shall be for the Convention Center Project Debt Service Fund said levy needed to repay a portion of the proceeds of General Obligation bonds as approved by the voters of the Metropolitan Service District at a General election held November 4, 1986.

3. In accordance with Section 2.02.125 of the Metropolitan Service District Code, the Council of the Metropolitan Service District hereby authorizes personnel positions and expenditures in accordance with the Annual Budget adopted by Section 1 of this Ordinance, and hereby appropriates funds for the fiscal year beginning July 1, 1989, from the funds and for the purposes listed in the Schedule of Appropriations, Exhibit "C."

4. The Executive Officer shall make the following filings as provided by ORS 294.555 and ORS 310.060:

1. Multnomah County Assessor

- 1.1 An original and one copy of the Notice of Levy marked Exhibit "D," attached hereto and made a part of this Ordinance.
- 1.2 Two copies of the budget document adopted by Section 2 of this Ordinance.
- 1.3 A copy of the Notice of Publication required by ORS 294.421.
- 1.4 Two copies of this Ordinance.

2. Clackamas and Washington County Assessor and Clerk

- 2.1 A copy of the Notice of Levy marked Exhibit "D."
- 2.2 A copy of the budget document adopted by Section 2 of this Ordinance.
- 2.3 A copy of this Ordinance.
- 2.4 A copy of the Notice of Publication required by ORS 294.421.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1989.

Mike Ragsdale, Presiding Officer

Attest:

Clerk of the Council

JS/jm
jm2\js\budg\9780C
03/14/89

EXHIBIT C

SCHEDULE OF APPROPRIATIONS FY 1989-90

	Adopted Appropriations FY 1989-90
<u>GENERAL FUND</u>	
Council	
Personal Services	\$ 285,502
Materials & Services	126,460
Capital Outlay	<u>4,700</u>
Subtotal	\$ 416,662
Executive Management	
Personal Services	\$ 331,202
Materials & Services	32,925
Capital Outlay	<u>2,974</u>
Subtotal	\$ 367,101
Office of General Counsel	
Personal Services	\$ 236,458
Materials & Services	23,039
Capital Outlay	<u>2,412</u>
Subtotal	\$ 261,909
Finance & Administration	
Personal Services	\$1,168,600
Materials & Services	855,177
Capital Outlay	<u>65,275</u>
Subtotal	\$2,089,052
Public Affairs	
Personal Services	\$ 398,050
Materials & Services	88,167
Capital Outlay	<u>650</u>
Subtotal	\$ 486,867
General Expenses	
Contingency	\$ 429,025
Transfers	<u>282,105</u>
Subtotal	\$ 711,130
Unappropriated Balance	\$ 75,000
Total General Fund Requirements	\$4,407,722

Adopted
Appropriations
FY 1989-90

PLANNING FUND

Transportation	
Personal Services	\$ 986,511
Materials & Services	772,830
Capital Outlay	<u>57,200</u>
Subtotal	\$ 1,816,541

Planning & Development	
Personal Services	\$ 562,242
Materials & Services	406,260
Capital Outlay	<u>7,330</u>
Subtotal	\$ 975,832

General Expenses	
Contingency	\$ 243,144
Transfers	<u>853,182</u>
Subtotal	\$ 1,096,326

Unappropriated Balance \$ 66,531

Total Planning Fund Requirements \$ 3,955,230

BUILDING MANAGEMENT FUND

Personal Services	\$ 65,276
Materials & Services	463,434
Capital Outlay	26,300
Contingency	<u>50,000</u>

Total Building Management Fund Requirements \$ 605,010

ZOO OPERATING FUND

Administration	
Personal Services	\$ 364,584
Materials & Services	178,124
Capital Outlay	<u>3,737</u>
Subtotal	\$ 546,445

Animal Management	
Personal Services	\$ 1,453,895
Materials & Services	313,651
Capital Outlay	<u>25,075</u>
Subtotal	\$ 1,792,621

Adopted
Appropriations
FY 1989-90

Facilities Management	
Personal Services	\$ 1,249,122
Materials & Services	1,222,869
Capital Outlay	<u>425,828</u>
Subtotal	\$ 2,897,819
 Educational Services	
Personal Services	\$ 490,168
Materials & Services	221,403
Capital Outlay	<u>13,904</u>
Subtotal	\$ 725,475
 Marketing	
Personal Services	\$ 129,636
Materials & Services	205,967
Capital Outlay	<u>3,615</u>
Subtotal	\$ 339,218
 Visitor Services	
Personal Services	\$ 1,047,405
Materials & Services	947,581
Capital Outlay	<u>50,995</u>
Subtotal	\$ 2,045,981
 General Expenses	
Contingency	\$ 587,153
Transfers	<u>2,706,073</u>
Subtotal	\$ 3,293,226
 Unappropriated Balance	\$ 957,268
 Total Zoo Operating Fund Requirements	\$12,598,051
 <u>ZOO CAPITAL FUND</u>	
Personal Services	\$ 62,406
Materials & Services	1,485
Capital Projects	4,231,550
Contingency	150,000
Unappropriated Balance	<u>2,367,598</u>
 Total Zoo Capital Fund Requirements	\$ 6,813,039

Adopted
Appropriations
FY 1989-90

SOLID WASTE OPERATING FUND

Administration	
Personal Services	\$ 283,008
Materials & Services	93,145
Capital Outlay	<u>0</u>
Subtotal	\$ 376,153
 Budget and Finance	
Personal Services	\$ 260,324
Materials & Services	98,435
Capital Outlay	<u>45,338</u>
Subtotal	\$ 404,097
 Operations	
Personal Services	\$ 404,001
Materials & Services	13,088,207
Capital Outlay	<u>2,868,400</u>
Subtotal	\$16,360,608
 System Planning & Engineering	
Personal Services	\$ 345,275
Materials & Services	646,380
Capital Outlay	<u>0</u>
Subtotal	\$ 991,655
 Waste Reduction	
Personal Services	\$ 488,514
Materials & Services	1,427,176
Capital Outlay	<u>0</u>
Subtotal	\$ 1,915,690
 General Expense	
Contingency	\$ 1,216,145
Transfers	<u>18,902,657</u>
Subtotal	\$20,118,802
 Unappropriated Balance	\$ 1,266,731
 Total Solid Waste Operating Fund Requirements	\$41,433,737

SOLID WASTE CAPITAL FUND

Materials & Services	\$ 621,000
Capital Projects	2,647,000
Transfers	3,688,232
Unappropriated Balance	<u>13,697,826</u>
 Total Solid Waste Capital Fund Requirements	\$20,654,058

SOLID WASTE DEBT SERVICE FUND

Debt Service	\$ 2,505,193
Unappropriated Balance	<u>1,976,331</u>

Total Solid Waste Debt Service Fund Requirements \$ 4,481,524

ST. JOHNS RESERVE FUND

Unappropriated Balance	\$26,382,683
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Total St. Johns Reserve Fund Requirements \$26,382,683

INSURANCE FUND

Materials & Services	\$ 276,500
Contingency	408,847
Unappropriated Balance	<u>2,511,404</u>

Total Insurance Fund Requirements \$ 3,196,751

REHABILITATION & ENHANCEMENT FUND

Materials & Services	\$ 441,605
Transfers	4,820
Contingency	20,000
Unappropriated Balance	<u>1,403,435</u>

Total Rehabilitation & Enhancement Fund \$ 1,869,860

CONVENTION CENTER PROJECT MANAGEMENT FUND

Personal Services	\$ 59,850
Capital Outlay	650
Materials & Services	323,736
Transfers	138,440
Contingency	<u>43,481</u>

Total Convention Center Project Management Fund Requirements \$ 566,157

Adopted
Appropriations
FY 1989-90

CONVENTION CENTER PROJECT DEBT SERVICE FUND

Debt Service	\$ 5,719,253
Total Convention Center Project Debt Service Fund Requirements	\$ 5,719,253

CONVENTION CENTER PROJECT CAPITAL FUND

Personal Services	\$ 211,389
Materials & Services	69,800
Capital Outlay	45,082,921
Transfers	463,475
Contingency	<u>2,115,544</u>
Total Convention Center Project Capital Fund Requirements	\$ 47,943,129

METROPOLITAN EXPOSITION-RECREATION COMMISSION FUND

Personal Services	\$ 489,978
Materials & Services	1,641,463
Capital Outlay	150,663
Transfers	118,397
Contingency	431,244
Unappropriated Balance	<u>1,500,000</u>
Total Metropolitan Exposition-Recreation Commission Fund Requirements	\$ 4,331,745
GRAND TOTAL	\$184,957,949

budget(srs)\buddoc\approp

FORM LB-50

NOTICE OF PROPERTY TAX LEVY

1989-90

To assessor of _____ County

• File no later than JULY 15.

• Be sure to read instructions in the 1989-90 Property Tax Levy Certification and Publication Forms and Instructions booklet.

On _____, 19____, the _____ Council _____

of Metropolitan Service District _____ Clackamas _____ Governing Body
Municipal Corporation _____ Multnomah _____ County, Oregon, levied a tax as follows:
Washington

_____ Executive Officer _____ 221-1646 _____
Contact Person Title Daytime Telephone Date
Rena Cusma

Is an additional 1989-90 levy request being submitted for voter approval? NO YES (Type of Levy) _____
If "YES," you must certify and submit your bonded debt levy and budget to the assessor by July 15.

PART I: TOTAL PROPERTY TAX LEVY

Table with 8 rows and 2 columns: Description of levy and Amount. Row 6: \$ 5,500,000; Row 7: 6,008,521; Row 8: \$ 11,508,521

PART II: TAX BASE WORKSHEET (If an annexation occurred in the preceding fiscal year, complete Part IV first)

9. VOTED TAX BASE, if any. _____ Date of Voter Approval _____ Amount Voter Approved _____

10. CONSTITUTIONAL LIMITATION - Tax base portion of preceding three levies actually levied.

Table with 3 columns: Actual Amount Levied, Fiscal Year. Rows 10a, 10b, 10c

11. Largest of 10a, 10b or 10c _____ multiplied by 1.06 = _____

ADJUSTMENT FOR ANNEXATION INCREASES DURING PRECEDING FISCAL YEAR

12. Annexation increase (from Part IV, box 7, on back of form) _____
13. Adjusted tax base (largest of box 11b plus box 12; or box 9 plus box 12 if box 9 has never been levied in full) _____

PART III: LIMITATIONS PER OREGON REVISED STATUTES (See the ORS Chapter under which the municipal corporation was formed. Does NOT apply to Bond Limitations. Does NOT apply to ALL municipal corporations.)

14. True cash value of municipal corporation from most recent tax roll _____
15. Statutory limitation of municipal corporation per ORS Formation Chapter _____ of TCV
16. Total dollar amount authorized by statutory limit (box 14 multiplied by box 15) _____
17. Total amount of box 8 levied within statutory limitation _____

PART IV: ANNEXATION WORKSHEET

1.	Area	Effective Date of Annexation	1988 Assessed Value of Area Annexed
	A		
	B		
	C		
	D		

If more than four annexations, attach sheet showing the above information for each annexation.

- 2. Total for 1988 assessed value of annexed areas (sum of A thru D) 2.
- 3. Tax base levied by annexing entity for fiscal year 1988-89 3.
- 4. Assessed value of annexing entity on January 1, 1988 4.
- 5. Tax base rate of annexing entity. (Divide box 3 by box 4) 5.
- 6. Annexation increase. (Multiply box 2 by box 5) 6.
- 7. TOTAL ANNEXATION INCREASE. (Multiply box 6 by 1.06.)
Enter this amount in box 12, Part II, on front of form 7.

PART V: SCHEDULE OF ALL SPECIAL LEVIES - Enter all special levies on this schedule. If there are more than four levies, attach a sheet showing the information for each.

Type of levy (safety net, one-year, serial or continuing)	Purpose (operating, capital con- struction, or mixed)	Date voters approved ballot measure authorizing tax levy	First year levied	Final year to be levied	Total tax levy authorized per year by voters	Amount of tax levied this year as a result of voter approval
3 year serial	mixed	3/31/87	1987- 88	1989- 90	\$5,500,000	\$5,500,000

TOTAL OF ALL SPECIAL LEVIES - The total of this schedule should equal the total of boxes 4, 5 and 6, Part 1 \$5,500,000

Enter value used to compute millage levies or tax rate serial levies

File with your assessor no later than July 15.

AGENDA NOTES: COUNCIL SPECIAL MEETING OF MAY 4, 1989

To: Mike Ragsdale, Presiding Officer

From: Gwen Ware-Barrett, Council Committee Clerk

1. Agenda Item No. 1 Consideration of Resolution No. 89-1093 for the Purpose of Approving the FY 1989-90 Budget and Transmitting the Approved Budget to the TSCC.
 - A. Have Councilor Gardner present the Committee report.
 - B. Accept a motion to adopt Resolution No 89-1093 (Included in the motion should be reference to Exhibits C & D of the Budget Committee's Report Dated April 27, 1989) "I move approval of Resolution No. 89-1093 which approves the FY 89-90 Metro Budget as recommended by the Budget Committee in Exhibits C and D of the Committee report date 4/27/89.
 - C. Call for a public hearing on Resolution No. 89-1093. Close Public hearing as appropriate.
 - D. Council Discussion on Resolution No. 89-1093
 - Possible Amendments to motion:
 1. Councilor Knowles: additional Budget Footnote RE: Merc's Submission of future budgets on Standard Metro Forms (Knowles).
 2. Councilor Collier: Additional Budget Footnote Re: Metro identity at the Zoo.

:pk
script504.ag

MEMORANDUM TO: Council of the Metropolitan Service District
Mike Ragsdale, Presiding Officer

FROM: B.D. Plummer, Businesswoman *PLP*
Multnomah, Clackamas & Washington Counties

RE: Conditional Provision Requiring Report To
METRO Citizens and Taxable Properties Owners

Realizing---

--the annual budget is the key policy document and management tool for the organization,

--the Council of the Metropolitan Service District plans to adopt Resolution No. 89-1093, and then Ordinance No. 89-294 which adopts the Fiscal Year 1989-90 Budget of METRO,

---concerned citizens information and input regarding the permitted expenditures needs addressing, the following is requested to be inserted in the budget ordinance approved by the Council:

1. The Metropolitan Service District provides a condition to their budget ordinance requiring the Council to present a Quarterly Report to Metro Residents and Taxable Properties Owners. "Where the Money Goes" Report, by program, will:
 - (a) contain a budget summary of each operating costs of the district by each fund area;
 - (b) include information on increase expenditure changes by programs occurring within the 10% allowance;
 - (c) contain information reporting on use of (1) contingency and (2) unappropriated balance funds by each program;
 - (d) provide information confirming proper use of expenditures supported by Council to help certain citizens and businesses operate within the Metropolitan Service District Programs in a fair and equitable manner.

If, the Council believes they represent all citizens and taxable properties owners (multicultural, small & big, handicapped, etc.) within the METRO area, and have an intent for (1) economic growth and (2) cost effective use of public funds, then this Council organization can be innovative and practical with FY 89-90 Budget; and insert into their Ordinance ^{an} easy, ongoing monitoring and evaluation process regarding the Metropolitan Service District Budget. Productivity and accountability are reasonable requests.