

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING ) RESOLUTION NO. 02-3170  
THE YEAR 13 PARTNERSHIP PLAN )  
FOR WASTE REDUCTION ) Introduced by:  
(FISCAL YEAR 2002-03) ) Mike Burton, Executive Officer

WHEREAS, the Partnership Plan for Waste Reduction has been a significant part of the Region's waste reduction and recycling programs for the past twelve years in order to attain state mandated regional recovery goals (OAR 340-90-050); and,

WHEREAS, the Partnership Plan serves as an implementation tool for the Regional Solid Waste Management Plan; and,

WHEREAS, the Partnership Plan continues to be one of the primary mechanisms for Metro and local governments to establish and improve recycling and waste reduction efforts throughout the Region; and,

WHEREAS, the means of implementing these waste reduction tasks is through the Partnership Plan, which is adopted by Metro and local governments and defines the work to be completed in the region; and,

WHEREAS, the Plan for the 2002-03 fiscal year is the third year of a significantly revised three-year plan in response to lower-than-anticipated recovery rates in the region, to Council concerns about the focus of joint waste reduction efforts and to local government desires for simplified reporting requirements; and,

WHEREAS, a cooperative process for formulating the Year 13 Partnership Plan was used by Metro and local governments and ensures a coordinated regional effort to reduce waste; and,

WHEREAS, the Year 13 Partnership Plan has been through a public comment period; and,

WHEREAS, the Year 13 Partnership Plan is consistent with and meets the intent of the goals and objectives in the Regional Solid Waste Management Plan; and,

WHEREAS, the Partnership Plan funding distribution to local governments for the maintenance section programs is a revenue-sharing program that is tied to adherence to the plan and satisfactory completion of work plan elements; and,

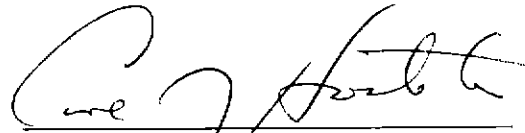
WHEREAS, the Partnership Plan grants are funded in the 2002-03 budget; and,

WHEREAS, the Year 13 Partnership Plan has been reviewed by the Solid Waste Advisory Committee and recommended for Metro Council approval; and,

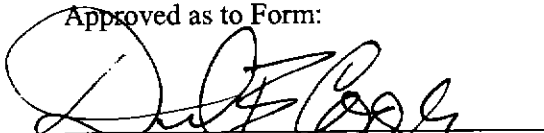
WHEREAS, the resolution was submitted to the Executive Officer for consideration and was forwarded to the Council for approval; now therefore,

BE IT RESOLVED, that the Metro Council approves the Year 13 Partnership Plan for Waste Reduction (attached hereto as Exhibit "A") and supports increased efforts to reduce waste in the Metro Region.

ADOPTED by the Metro Council this 11<sup>th</sup> day of April, 2002.

  
\_\_\_\_\_  
Carl Hosticka, Presiding Officer

Approved as to Form:

  
\_\_\_\_\_  
Daniel B. Cooper, General Counsel



**DRAFT #2**  
**Year 13 (FY 2002-03)**

**Metro and Local Government Partnership Plan**  
**for Waste Reduction**

February 6, 2002

**A. Background:**

Since 1990, Metro and its local government partners have developed cooperative plans to implement the region's waste reduction and recycling programs.

These plans, implemented by both Metro and local governments, are designed to:

- build on the foundation of the Regional Solid Waste Management Plan,
- contribute to accomplishing state and regional waste reduction goals,
- provide regional continuity among the various local government and Metro programs.

Through this and other programs, Metro and local governments have worked together to provide programs and services including:

- single and multi-family residential recycling services,
- curbside yard debris collection,
- home composting education,
- waste reduction consultations to businesses,
- in-school programs for students and teachers,
- hazardous waste public outreach and education, and many other valuable programs and services.

Despite demonstrated successes in the residential sector, findings from the State of the Regional Solid Waste Management Plan Report indicated a need to place more emphasis and resources on three critical areas: Commercial waste reduction and recycling; construction and demolition debris management; and recovery of organic wastes. Substantial changes were made to the Annual Plan during 1999-2000, with the Year 11 (2000-01) Plan as the inaugural year for the new format. Year 13 begins the third year of this new structure, a focused approach to the three critical areas (commercial, organics and C&D) and continued support and maintenance of existing regional programs.

In rethinking the manner in which programs are planned and implemented, Metro, DEQ and local government partners chose to take a true team-oriented approach to developing new programs and initiatives. Intergovernmental work groups were formed to plan the new strategies and will implement and measure these new strategies as a team—a truly regional effort. Local jurisdictions and Metro will also continue to maintain and report on independent activities.

This plan brings together three integral pieces of the region's waste reduction and recycling system: New and focused efforts to recover more from the commercial, construction/demolition debris (C&D) and organics sectors; continuation of competitive grants for innovative waste reduction programs; and the maintenance of programs that form the foundation of the region's recycling infrastructure.

## **B. Plan Structure and Format:**

The Year 13 Partnership Plan is divided into the following three program areas:

- Part I: New Initiatives in Commercial, C&D, and Organics
- Part II: Targeted Competitive Grant Program
- Part III: Maintenance Programs

**Part I** is composed of initiatives in the three focus areas: Commercial, C&D, and commercial organics. These initiatives, now in their third year of implementation, form the core of the work and activities to be implemented in the region. Each of the three programs was identified as lagging in recovery levels necessitating intensive, focused planning and implementation efforts over the next few years.

**Part II** provides competitive grant funds and a structure to target RSWMP practices that are not otherwise addressed in other program plans and for which other sources of funding are not available. This portion of the program also seeks to support creative methods for addressing solid waste issues. Each year, an area or areas of focus will be developed based upon targeted needs or regional priorities.

**Part III** tracks the backbone of established programs in the region that must be continually maintained by local government and Metro services. These programs form the foundation of the region's waste reduction and recycling system and include single and multi-family residential recycling services, regular outreach and education to all residents and businesses, school education programs, household hazardous waste education and outreach, home composting programs, and regional planning support.

## **C. Annual Work Plan Development and Approval Process Schedule:**

The public input process and program plan development schedule are incorporated into the Year 13 Annual Plan as "Appendix A".

## **D. Link to the Regional Solid Waste Management Plan Recommended Practices:**

The Regional Solid Waste Management Plan (RSWMP) presents a set of recommended solid waste management practices designed to meet the overall goal of the RSWMP: Continue to develop and implement a Solid Waste Management Plan that achieves a regionally balanced, environmentally sound and publicly acceptable solid waste system.

The RSWMP recommended practices embody six broad, integrated strategies:

1. Invest in waste reduction before building additional transfer and disposal capacity.
2. Expand the opportunity to recycle.
3. Emphasize the waste reduction hierarchy.
4. Maintain flexibility and encourage innovation.
5. Set interim target dates, define roles and responsibilities, and focus on implementation issues.
6. Advance cost-effective practices for managing the region's waste.

The RSWMP-recommended practices were developed for particular areas of the solid waste system: Residential waste reduction, business waste reduction, building industries waste reduction, solid waste facilities regulation and siting, and transfer and disposal facilities.

Specific activities in this annual partnership plan will be tied to the recommended practices through the annual State of the Regional Solid Waste Management Plan Report published by Metro at the end of each calendar year. The Year 13 Partnership Plan addresses all areas of the RSWMP recommended practices through maintenance of established programs, a new emphasis on commercial waste reduction and recycling, construction & demolition debris recovery, and commercial organic waste reduction and recovery.

## **E. Measurement and Evaluation:**

Each of the three sections in this partnership plan for waste reduction has an independent progress measurement and reporting scenario tied to the specific tasks involved. At the end of the fiscal year, progress reports for each section will be produced independently. These reports, combined with other important measures such as the State of the Regional Solid Waste Management Plan Report and the Annual DEQ Recycling and Recovery Report will be combined and used to assess regional waste reduction and recycling progress.

### **Long-term goal:**

- To reduce the amount of materials generated and disposed in the Metro watershed.

### **Secondary goals:**

- To develop and implement new, focused Metro and local government waste prevention and recycling programs aimed at the largest waste substreams (Waste Reduction Initiatives).
- To target special waste prevention and recycling areas for increased attention (targeted competitive grants).
- To maintain and increase existing Metro and local government waste prevention and recycling programs (foundation support grants).

### **Measurement (effectiveness):**

- Increased regional recovery in total and by RSWMP recommended practice (total tons and per capita tons recovered and disposed).
  - How measured: DEQ recovery and disposal data; DEQ waste composition study (bi-annual); State-of-the-Plan Report.
  - Frequency of reporting: Annual.
  - Metro resources required: Waste Reduction staff, 400 hours; \$85,000 to \$100,000 (bi-annual DEQ waste composition study).

## **WASTE REDUCTION INITIATIVES**

### **Organics**

#### **Objectives:**

- Reduce the generation of organic wastes through waste prevention.
- Recover an additional 52,000 tons of organic waste over 1995 baseline recovery, by 2005.

#### **How?**

- By increasing donation of edible food to established food rescue organizations.
- By developing processing infrastructure for commercially generated food waste (with local governments and private processors).

#### Measurement (accountability):

- The Commercial Organics Work Group will complete 90 percent of its annual work plan activities.

#### Measurement (effectiveness):

- Increased capacity for donation of edible food and increased donation.
  - How measured: Food rescue organizations will report the additional capacity (by volume) and additional donation (by weight).
  - Frequency of reporting: Annual.
- Increased organics processing infrastructure.
  - How measured: Number of facilities in region able to accept vegetative food waste; number of facilities in region able to accept all food waste; tons by facility (capacity and throughput).
  - Frequency of reporting: Annual.

### **Construction & demolition debris**

#### Objectives:

- Reduce the generation of C&D wastes through waste prevention.
- Recover an additional 130,000 tons of C&D materials over 1995 baseline recovery, by 2005.

#### How?

- By increasing salvage and deconstruction of usable building materials.
- By increasing source-separated recycling and post-collection recovery of C&D materials.

#### Measurement (accountability):

- The Construction & Demolition Work Group will complete 90 percent of its annual work plan activities.

#### Measurement (effectiveness):

- Increased salvage and deconstruction of C&D materials.
  - How measured: Increase in quantity of salvage and deconstructed building materials; increase in contractor use of used building materials infrastructure.
  - Frequency of reporting: Annual.
- Increased recovery of source-separated and mixed C&D materials.
  - How measured: DEQ recovery and disposal data (source-separated); Metro facility reports (source-separated and mixed); DEQ waste composition study (bi-annual); State-of-the-Plan Report; survey of contractors.
  - Frequency of reporting: Annual.

### **Commercial**

#### Objectives:

- Reduce the generation of commercial wastes through waste prevention.
- Recover an additional 168,000 tons of commercial materials over 1995 baseline recovery, by 2005.

How?

- By increasing business waste prevention practices and diversion.
- By increasing the opportunity to recover commercial materials.

Measurement (accountability):

- The Commercial Work Group will complete 90 percent of its annual work plan activities.

Measurement (effectiveness):

- Increased waste prevention activities in businesses.
  - How measured: Each targeted project will be evaluated (potential diversion, participation).
  - Frequency of reporting: At the conclusion of a project.
- Increased technical assistance to businesses for waste prevention, recovery and buy recycled:
  - How measured: By jurisdiction, collection of baseline data through on-site visits, follow-up and progress visits; reports; third-party, in-field evaluations.
  - Frequency of reporting: Annual; interim report in November 2001.
- Increased recovery of commercially generated materials.
  - How measured: DEQ recovery and disposal data; DEQ waste composition study (bi-annual); State-of-the-Plan Report.
  - Frequency of reporting: Annual.

## TARGETED COMPETITIVE GRANTS

Objective:

- Target RSWMP recommended practices and Waste Reduction Initiative efforts not addressed in other program areas.

Measurement (accountability):

- Grant recipients will identify and undertake a specific recycling or waste prevention project.
  - How measured: Reports (progress and final) by grant recipient, that describe the planned and actual activities for each grant; annual report by Waste Reduction staff summarizing goals, objectives, activities, measurement and results for all grants.
  - Frequency of reporting: Progress (90-day) and annual reports by grant recipient; annual summary report of all grants.

Measurement (effectiveness)

- Each grant application and resulting scope of work will identify goals, objectives, activities, measurement and anticipated results.
  - How measured: Reports (progress and final) by grant recipient, based on the goals, objectives, activities, measurement and results for each grant; annual report by Metro Waste Reduction staff summarizing goals, objectives, activities, measurement and results for all grants.
  - Frequency of reporting: Progress (90-day) and annual reports by grant recipient; annual summary report of all grants.

## FOUNDATION SUPPORT GRANTS

### Objectives:

- To maintain and increase recovery through existing local government waste reduction and recycling programs.
- To provide an incentive for local governments to participate in regional waste reduction planning activities (Solid Waste Advisory Committee, Local Government Recycling Coordinator group, Organics Waste Reduction Initiative Work Group, Commercial Waste Reduction Initiative Group, Construction & Demolition Work Group).
- To continue to ensure the region is meeting (and exceeding) required state program elements for waste reduction and recycling programs.

### Measurement (accountability):

- Local governments will identify and undertake a specific curbside recycling outreach activity for an existing local government program.
- Local government representatives will participate in at least one regional waste reduction planning group (larger jurisdictions will tend to participate in more than one group).
- Local governments will provide jurisdictional solid waste and recycling budget information.
  - How measured: Local government reports.
  - Frequency of reporting: Annual.

### Measurement (effectiveness)

- Maintained or increased curbside recovery (total tons and per capita tons recovered and disposed).
  - How measured: DEQ recovery and disposal data; DEQ waste composition study (bi-annual); State-of-the-Plan Report.
  - Frequency of reporting: Annual.
  - Metro resources required: Included in overall program measurement costs, above.



## **Part I: New Initiatives in Commercial, C&D and Organics**

### **Background:**

The recent State of the Plan Report for the Regional Solid Waste Management Plan, which evaluated the region's progress toward its waste reduction goals, indicated a need for new initiatives in three solid waste program areas.

In June of 1999, a group of Metro and local government solid waste managers convened to address the issue of the need for new efforts in certain targeted sectors. As a result, three work teams comprised of Metro, local government and DEQ staff were formed to develop new strategies and initiatives in the commercial, construction & demolition debris, and commercial organics sectors. The teams' objectives included:

- Development of a new approach to the waste reduction planning process that results in unified, measurable, accountable and targeted work plans.
- Increase regional recovery by concentrating on the lagging sectors of commercial, organics, and construction and demolition (while continuing to support existing strong recovery from the residential sector.)
- Identify areas within these lagging sectors on which to focus cooperative waste reduction activities.
- Identify emerging issues in waste reduction planning that may need special attention; e.g., co-collection.
- Integrate the results of new initiatives into the State of the Regional Solid Waste Management Plan Report, DEQ Waste Composition Study and other recycling and solid waste data and studies.
- Determine the resources required for these new initiatives and measurement/ reporting activities.
- Regular evaluation of the focus areas to ensure they remain relevant.

### **Fiscal Year 2002-03 Program Overview:**

#### **Commercial:**

In order to reach regional recovery goals, the region needs to have recovered an additional 168,000 tons of commercial recyclables. To meet this goal, about half of the available recyclable paper (including OCC), containers and scrap metal remaining in commercial waste would need to be captured. During Year 13, the Commercial Recovery Work Group will focus its efforts in two major areas:

- 1) Implementation of the commercial technical assistance program (CTAP), which provides on-site visits and evaluations to businesses, and development of supporting resources and tools for this program; and
- 2) Investigation of a generator-based recycling requirement or equivalent recommendation which may include a multi-stakeholder process.

Action on other commercial recovery work group initiatives identified in previous work plans, such as targeted waste prevention projects or commercial outreach efforts, was put on hold when funding for them was eliminated during the budget process.

### Construction & Demolition Debris:

According to the revised RSWMP recovery rates, the region must recover 130,000 tons of C&D debris in order to meet its established goals. The Construction and Demolition Debris Recovery plan is composed of three tracks, designed to increase recycling and recovery in all sectors of the construction industry while adhering to the solid waste hierarchy of reduce, reuse, recycle, recover, landfill. For fiscal year 2002-03 the C&D task force will focus efforts on the following tasks:

#### 1) C&D salvage & recycling outreach:

The C&D task force is continuing to implement the three year education and outreach plan created by a consultant in 2001. The task force will hire a consultant to carry out most of the outreach plan. The Scope of work includes: building and maintaining partnerships with building industry associations, creating both sponsored and earned media campaigns, updating publications and creating other outreach tools.

#### 2) Evaluate C&D education efforts:

The task force will hire a market research/survey contractor to evaluate the effectiveness of the various components of the FY 02-03 education/outreach plan. Phone and intercept surveys will be the primary tool.

#### 3) Research & pilot programs for C&D processing and disposal requirements & incentives:

The disposal ban and processing requirement concepts are intended to be a consequence that is implemented only when other optional or incentive programs fail to create the needed recovery. The task force will begin by investigating and piloting incentive approaches to increasing the effectiveness and quantity of recovery at dry waste landfills and other MRFs performing post collection recovery on C&D debris, which may include a multi-stakeholder process.

#### 4) Printing, stuffing & mailing construction site recycling guide:

This is the primary tool for communicating with field contractors, smaller builders and sub-contractors. Publication has a proven track record that is supported by numerous surveys and focus groups with the industry. The Toolkit also is one of the publications that we use to reach project managers, architects, developers and property owners.

### Commercial Organics:

According to the revised RSWMP recovery rates, the region must recover 52,000 tons of organic waste in order to meet its established goals. This plan is designed to guide the region in the direction of increased recovery while adhering to the solid waste hierarchy of reduce, reuse, recycle, recover, compost, landfill.

This plan takes a two-track approach to organic waste management. The first track emphasizes waste prevention, donation and diversion. This is considered to be a least-cost approach, since preventing the generation of the material in the first place removes the need to manage it as a waste product. Donation is the highest end-use of food that is produced, and diversion to animal feed is the next step down in the hierarchy. Each of these approaches can be implemented in a relatively rapid fashion in that an existing infrastructure is present in the region, and outreach materials may be produced with short turnaround. While the food donation infrastructure does exist, some assistance and support will be necessary to enhance capacity to accommodate new and increasing flow of material.

The second track focuses on developing a processing system to accommodate organic waste that cannot be diverted to higher-end uses. Every effort will be made to utilize existing infrastructure and tailor generator and collection programs to fit within existing operations and regulatory systems.

Fiscal Year 2002-03 will be an assessment year for the organics initiative. A contractor will be hired to review the successes and failures of first three years of the program and provide recommendations for the development of the next three year plan. The assessment will be completed in the winter of 2002 and the next three year plan will be developed in the Spring of 2003 in preparation for implementation in 2003-04. Along with assessment, education and outreach will continue to be developed and distributed. The grants for the development and enhancement of the food donation infrastructure will continue at the current level of funding and support and will be guided by amendments developed through an in-house assessment of the food donation grant and outreach program to be completed in Spring of 2002.

**Program Administration and Reporting:**

Because these new initiatives require the work and the support of all regional partners, the day-to-day administration of the various tasks in the Commercial, C&D and Organics programs will be managed by the respective regional intergovernmental work teams that developed these plans. Individual team members will be assigned oversight of particular pieces of the plans, and will be responsible for reporting back to the team when they meet on an ad-hoc basis. Each work team will give a regular update at the monthly Local Government Recycling Coordinators Meeting and will solicit feedback from the group as well as inform the group of progress being made. Data collection, measurement and year-end progress reports will be the responsibility of the work teams. As part of the overall Year 13 Program Plan, each work team will be responsible for production of a year-end report on the progress made in the region.

**2002-03 Budgeted Funds:**

Commercial initiatives:	\$498,000
Construction & Demolition Débris Initiatives:	\$305,000
<u>Commercial Organics Initiatives:</u>	<u>\$283,000</u>
Total:	\$1,086,000

## **Part II: Targeted Competitive Grant Program**

### **Overview:**

The competitive grant program is designed to supplement the program funding available through the Partnership Program. These grants are intended to assist local jurisdictions in targeting the RSWMP practices that are not addressed in other program plans, and for which other sources of funding are not available. This program also seeks to support creative methods for addressing solid waste issues.

### **Format and Structure:**

Each year, Metro will specify focus area(s) or target(s) for this competitive grant program based upon RSWMP needs and priorities. Applicants will have the choice to:

- 1) Submit a proposal in the focus area(s), **OR**
- 2) Propose a project outside the focus area(s) and demonstrate that there is a true need for this approach that is not being addressed through new initiatives, maintenance programs or other means. Alternative programs must also demonstrate that they contribute to meeting RSWMP goals.

Local jurisdictions interested in this program must submit an application for funds using a standardized form provided by Metro. Applications must include:

- A clear goal statement,
- A clear justification of need,
- A specific dollar amount requested,
- Concise and meaningful measurement tools and methods, and
- A description of intended results.

Applications must identify the specific practices of the RSWMP to which the funds will be applied, demonstrate clear benefits to the region, and should be transferable to other jurisdictions.

Local jurisdictions are required to provide at least a 50% match to funds requested. This match may be dollars, materials, in-kind services or a combination of these. Applicants are encouraged to cooperate or develop formal partnerships with nonprofit, volunteer agencies, business associations, chambers of commerce or other groups. In-kind matches may be provided in part by some or all partners.

### **Reporting:**

A 90-day progress report as well as a final report due 30 days from the completion of the project must be submitted to Metro. Reports must demonstrate how the project has met the stated criteria and the impacts the project has had to the prevention, recycling and recovery of waste in the region.

### **2002-03 Budgeted Funds:**

\$185,000

## **Part III: Maintenance of Existing Programs**

### **Overview:**

Part III of the Partnership for Waste Reduction focuses on the maintenance of existing and established local and regional waste reduction and recycling programs. Significant progress in waste reduction and recycling has been made over past years through these existing programs. In order to maintain these successes, established programs must continue to be funded, staffed and maintained at the same time that new initiatives are introduced.

### **Maintenance Program Plan Format, Structure and Timeline:**

The Maintenance Program format is intentionally simple and straightforward. Local governments and Metro will each complete the attached chart, detailing the outreach, education and collection programs currently implemented and the efforts each will engage in to maintain these programs. This will provide a comprehensive regional picture of the existing programs implemented and maintained by local governments and Metro.

The reporting section is to be completed at the end of the fiscal year and submitted to Metro no later than August 1, 2002. This section will detail each task's actual implementation date, as well as relevant status reports, changes and noted results. The reporting section will serve as the basis for integrating existing program status and progress into the recommended practices of the RSWMP, as well as the required annual reporting to the Department of Environmental Quality.

### **Compliance with State Law and the Regional Solid Waste Management Plan:**

All regional partners will continue to be required to comply with the provisions set forth in State Law (OAR 340-90-040) in addition to the tasks listed in the RSWMP. Metro will be the reporting agency for the region's three county area. Metro will also assume responsibility for integrating maintenance programs into the recommended practices set forth in the RSWMP. This integration will be illustrated in the Annual State of the Plan Report section titled Implementation Status of Recommended Practices.

### **Annual Allocation:**

The funding assistance provided to local jurisdictions for the maintenance of existing programs is allocated on a per-capita basis. Each jurisdiction receives an allocation based upon its percent of the region's total population.

The FY 2002-03 allocation for the City/County of \_\_\_\_\_ equals \$\_\_\_\_\_. This represents \_\_\_\_\_% of the overall City/County solid waste and recycling budget.

### **Program Overview Narrative:**

This section of the Plan provides a more descriptive and encompassing overview of maintenance programs. Local governments and Metro will each provide a short annual narrative describing the range of programs and the principles behind them.

### **2002-03 Budgeted Funds:**

\$618,000

## PLANNED MAINTENANCE ACTIVITIES FOR FISCAL YEAR 2002-03

The Program Plan Table is divided into two sections: Planning and Reporting. The planning section lists program areas under the header marked "Tasks" which are to be completed in detail by Metro and local governments. All outreach, education, collection and other existing program efforts are to be listed under each task area with an associated implementation date noted under the heading "Planned Date." The section header "R/WP/B" identifies whether this particular program or activity is primarily recycling (R), waste prevention (WP) or both (B). This notation is to assist Metro in the collection of data for reporting to the Department of Environmental Quality on the region's waste prevention activities. The completed planning section of the table is due to Metro no later than June 1, 2002.

PLANNING			REPORTING	
Tasks	Planned Date	R/WP/B	Implemented Date	Implementation Status/Results
<b>Residential</b>				
▪				
▪				
<b>Multifamily</b>				
▪				
▪				
<b>Home Composting</b>				
▪				
▪				
<b>Commercial</b>				
▪				
▪				
<b>Construction &amp; Demolition</b>				
▪				
▪				
<b>Household Hazardous Waste</b>				
▪				
▪				
<b>Regional Planning Support</b>				
▪				
▪				
<b>School Outreach and Education</b>				
▪				
▪				
<b>Other</b>				
▪				
▪				

## Appendix A

### Fiscal Year 2002-2003 Metro and Local Government Partnership Plan for Waste Reduction

#### PLAN DEVELOPMENT SCHEDULE

Timeline	Annual Work Plan Process
September 30, 2001	Metro and local government targeted sector work teams (Organics, C&D, Commercial) review and amend plans and associated budgets.
December 30, 2001	Draft overall framework developed by Metro and local government staff.
January – March 2002	<b>Regional public involvement:</b> Public Comment and Metro SWAC review of drafts SW&R Committee work session on drafts SW&R Committee public hearing on final version
March – April 2002	<b>Council approval process:</b> Metro Council consideration and adoption.
April - May 2002	<b>Local and Regional Public Involvement:</b> Local SWAC and other public involvement Metro budget hearings Local government budget hearings
June 1, 2002	<b>Local Government Participation Commitment Agreements Drafted</b>
<b>PLAN IMPLEMENTATION</b>	
July 1, 2002	Start of Fiscal Year - Implementation begins
No later than Nov. 30, 2002	Intergovernmental agreements for grant funding approved and funds distributed to local governments to support the maintenance of existing programs.
<b>PROGRESS REPORTING</b>	
Aug. 1, 2003	Local government and Metro assess progress.
Nov. 30, 2003	Metro publishes annual "State of the Regional Solid Waste Management Plan" status report for the previous fiscal year period

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## **SOLID WASTE AND RECYCLING COMMITTEE REPORT**

CONSIDERATION OF RESOLUTION NO. 02-3170, FOR THE PURPOSE OF APPROVING THE YEAR 13 PARTNERSHIP PLAN FOR WASTE REDUCTION (FISCAL YEAR 2002-03)

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Date: April 4, 2002

Presented by: Councilor Atherton

**Committee Recommendation:** At its April 3 meeting, the committee considered Resolution No. 01-3170 and voted unanimously to send the resolution to the Council for adoption. Voting in favor: Councilors Bragdon, McLain, Park and Chair Atherton. Councilor Monroe was absent.

**Background:** State law (ORS Chapter 459A) and administrative rules establish various requirements related to local solid waste, recycling and waste prevention programs as they relate to statewide solid waste recovery goals. The Metro Regional Solid Waste Management Plan serves as a framework for the development, implementation and coordination of regional and local recycling and waste reduction programs. The annual partnership plans are a primary implementation tool to meeting the provisions of the RSWMP and state law.

### **Committee Discussion:**

Meg Lynch, REM Solid Waste Reduction Supervisor, presented the staff report. She explained that the proposed resolution seeks Council approval of the Year 13 Partnership Plan. The plan represents an annual cooperative effort between Metro and our local partners to develop and implement coordinated waste prevention, reduction and recycling programs. The plan is designed to implement provisions of Metro's RSWMP and meet state waste recovery goals. She noted the state goals currently require the region to meet a 64% waste recovery goal by 2005 and a 64% goal by 2009. She indicated that the current recovery rate is 51%.

Metro provides about \$1.9 million in funding for the implementation of the partnership plan. Funding is divided into three subcategories:

- \*Foundation grants to local governments for basic programs mandated by state law (\$618,000)

- \*Competitive grants for new and innovative programs (\$185,000) and

- \*Implementation of the Waste Initiatives program that focuses on commercial, C&D, and organics waste reduction and recycling (\$1.1 million)

Lynch noted that staff has been working hard over the past two years to develop and implement performance measures associated with the programs and projects funded under the partnership plan. These efforts have included the gathering and analysis of additional data that will result in a more detailed evaluation of program effectiveness as well as assisting in the development of new programs. She indicated that the evaluation process was being conducted in as cost-effective manner as possible. She also noted that the comments from the general public and Solid Waste Advisory Committee concerning the proposed plan had been positive.

Councilor McLain noted her longstanding interest in the development and implementation of performance measures. She elaborated that funding for the partnership plan is significant and



that the Council should receive information that indicates the relative effectiveness of the programs that are being funded. This is particularly important during the annual budget review process. She also noted the limited number of general public comments that had been received on the proposed plan and encouraged staff to broaden its public involvement efforts related to the plan.

Lynch responded that the department, in addition to gathering additional data on program and project effectiveness, also convenes a monthly meeting of local recycling coordinators that focuses on reviewing the status and effectiveness of regional and local programs. She noted that program evaluation could sometimes be delayed by the timing of the receipt of state data on waste recovery. For example, such data for the 2001 calendar year will not be available until August or September 2002. She cited the compost bin sale program as an example of a program that has been thoroughly evaluated.

Steve Apotheker, REM staff, provided background on the types of data that had been gathered to facilitate the evaluation of the bin sale program. Chair Atherton noted that he personally had had problems with rodents resulting from the use of a compost bin. Apotheker responded that a small percentage of users (5%) had reported such problems and that department staff would be happy to work with him to address the problem.

## STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO.02-3170, FOR THE PURPOSE OF APPROVING THE YEAR 13 PARTNERSHIP PLAN FOR WASTE REDUCTION (FISCAL YEAR 2002-03)

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Date: February 22, 2002

Prepared by: Jennifer Erickson

### BACKGROUND

Each year since 1990, Metro staff and local government staff have prepared a work plan for the region's waste reduction activities in the upcoming fiscal year. The plan is designed to provide a regional framework for programs to lend continuity throughout the region as well as to partner in our efforts to meet state requirements and work toward reaching regional goals.

The plan for the 2002-03 fiscal year is the third year of a three-year revised format developed in response to lower-than-anticipated recovery rates in the region and to Council concerns about the focus of joint waste reduction efforts. The primary change in the Year 13 Partnership Plan is the incorporation of a measurement system that is designed to assess both the accountability and the effectiveness of program elements.

The new plan includes three program areas: maintenance, targeted competitive grants, and new initiatives in commercial, construction and demolition debris, and organics recovery.

- *Maintenance* provides baseline support (on a per capita basis) for the foundation of regional recycling through a joint work plan and funding for established local and regional waste reduction and recycling programs.
- *Targeted competitive grants* supplement maintenance funding by helping local governments to target Regional Solid Waste Management Plan practices that are not addressed elsewhere and for which other sources of funding are not available, especially for "lagging" waste sectors. Local governments provide matching funds.
- *New initiatives in waste reduction* for the commercial, construction and demolition debris, and organics sectors will receive increased focus. The State-of-the-Plan Report found that significant amounts of recoverable materials are present in those sectors and that recovery in these sectors was lagging. Three work groups, one group for each sector, and comprised of Metro and local government staff, developed separate work plans for three fiscal years beginning in 1999-2000.

Public comment: Over 60 interested parties were solicited and offered the opportunity to comment on the plan. Staff received comments from three parties: two citizens and a representative of the Multifamily Housing Association. All parties responded favorably to the plan. Public comments are attached to this staff report.

Solid Waste Advisory Committee (SWAC) Review: The plan has been to SWAC for review, comment and approval and received its unanimous endorsement without amendments on March 18, 2002.

Previous Council Review: The Plan along with public comment received was presented at Council Solid Waste and Recycling Committee work session for review and discussion on March 20, 2002.

## ANALYSIS/INFORMATION

### 1. **Known Opposition:**

None.

### 2. **Legal Antecedents:**

ORS 459A "Opportunity to Recycle Act" requires "that the city, county or metropolitan service district responsible for solid waste management" provide recycling services, public education programs, and contribute to the statewide solid waste recovery goals. OAR 340-90-040 sets forth the administrative requirements for such programs. In response to state requirements and more aggressive regional goals, Metro developed a Regional Solid Waste Management Plan (a functional plan) adopted by Council via Ordinance 95-624, "For the Purpose of Adopting the Regional Solid Waste Management Plan." The Partnership Plan, adopted by resolution annually, is one of the implementation tools developed to fulfill the recommended practices of the Regional Solid Waste Management Plan

### 3. **Anticipated Effects**

This resolution will approve the format and framework for the Annual Partnership Plan for Waste Reduction between local governments and Metro. This enables local jurisdictions to complete their portion of the plan and for Metro and local jurisdictions to begin the annual waste reduction program implementation process.

### 4. **Budget Impacts:**

A total of \$1,889,000 has been proposed in the FY 2002-03 budget for the three parts of this program:  
\$618,000 for maintenance programs  
\$185,000 for the Targeted Competitive Grants  
\$1,086,000 for the Waste Reduction Initiatives.

## RECOMMENDED ACTION

The Executive Officer recommends approval of Resolution 02-3170.

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**Year 13 Public Comment  
Metro and Local Government Partnership Plan for Waste Reduction  
Fiscal Year 2002-03**

February 2002

The following comments on the Year 13 Plan were received from the public input process which concluded February 28, 2001.

Comment	Source	Response
1. Thank you for the opportunity to review this plan. While I have no specific comments on the detail of the plan, I want to offer my support for the direction that the plan has moved over the past few years. Although I would like to see the residential curbside recycling options eventually increase, I totally agree with the commercial focus of the plan. The document makes it very clear that commercial is the place where the greatest "next step" decreases in the waste stream can be achieved. I am especially hopeful that the focus on organics will also help relieve some of the stress and shortages being experienced at area food banks in this time of high unemployment.	Citizen	Thank you for your support for the direction of the Plan. We hope that the new initiatives in waste reduction will help to address some of those "next step" decreases in waste you mention. While we may be concentrating on commercial sector programs, we are always monitoring the residential programs and keeping an eye out for possible improvements.
2. What kind of impact will Year 13 have on multifamily housing?	Multifamily Housing Association	The Plan has very little direct impact on multifamily housing but individual local jurisdictions may be upgrading programs on a case-by-case basis. Both the City of Gresham and Clackamas County are reviewing and improving multifamily recycling programs.
3. Is there some way that we can bring our communities together with activities around nature, resource conservation and waste reduction such as leaf raking and collection?	Citizen	Metro helps to sponsor community and neighborhood cleanup events that not only reduce waste and beautify communities, but hopefully also bring neighbors together to help one another. We agree that it is often difficult to change behaviors and priorities in light of the day-to-day pressures that compete for people's time and attention.

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December 19, 2001 DRAFT #1