



Agenda

COUNCIL MEETING

METROPOLITAN SERVICE DISTRICT 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: February 13, 1986

Day: Thursday

Time: 3:00 p.m.

Place: Council Chamber
2000 S.W. 1st Avenue, Portland

Approx.
Time

Presented By

- | | | |
|------|--|----------------------------------|
| 3:00 | CALL TO ORDER ROLL CALL | |
| | 1. INTERVIEWS WITH CANDIDATES FOR DISTRICT 8 COUNCIL POSITION | |
| 4:50 | 2. INTRODUCTIONS | |
| | 3. COUNCILOR COMMUNICATIONS | |
| | 3.1 Council Committee Appointments for 1986 | |
| | 4. EXECUTIVE OFFICER COMMUNICATIONS | |
| | 5. WRITTEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS | |
| | 6. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS | |
| | 7. APPROVAL OF MINUTES OF THE MEETING OF JANUARY 9, 1986 | |
| 5:00 | 8. CONSIDERATION OF RESOLUTION NO. 86-626, for the Purpose of Authorizing the Negotiated Acquisition of the Commencement of Condemnation to Acquire Certain Property in Accordance with the Approved Solid Waste Management Plan for the Propose of Constructing the Washington County Transfer & Recycling Center | Drennen/ Wexler/ Baxendale |
| | 9. ORDINANCES | |
| 5:45 | 9.1 Consideration of Ordinance No. 86-196, for the Purpose of Adopting a Final Order in Contested Case No. 85-2 (Tualatin Hills) and Amending the Metro Urban Growth Boundary in Washington County as Petitioned (First Reading and Public Hearing) | Hinckley |
| 6:00 | 9.2 Consideration of Ordinance No. 86-195, for the Purpose of Submitting a Metropolitan Service District Tax Base Measure (Second Reading) | Kirkpatrick/ Carlson/ Rich |
| 6:15 | ADJOURN | |

STAFF REPORT

Agenda Item No. 3.1

Meeting Date Feb. 13, 1986

CONSIDERATION OF COUNCIL COMMITTEE APPOINTMENTS

Date: February 5, 1986

Presented by: Ray Barker

FACTUAL BACKGROUND AND ANALYSIS

According to the Metro Code, Section 2.01.140:

- (a) The Council may establish standing committees as it deems necessary.
- (b) Members of all standing and special committees shall be appointed by the Presiding Officer subject to confirmation of the Council.
- (i) The term for a committee member shall be one (1) year. Except for filling vacancies, committee appointments shall be made in January of each year.

Presiding Officer Waker would like to make the committee appointments as shown on Exhibit "A" attached.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer makes no recommendations on these appointments.

RB/gl
5107C/435-1
02/05/86



METRO

2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

METROPOLITAN SERVICE DISTRICT 1986 COMMITTEES

Management Committee

Chair Coun. Gardner
V.Chair Van Bergen
Cooper
DeJardin
Kelley
Alternate Hansen
Oleson

Inter. Resource Center

Chair Kirkpatrick
V.Chair DeJardin
Oleson
Alternate Kelley

Criminal Justice

Councilor Oleson
Van Bergen
Kelley

Tri-Met Special Needs

Councilor Kelley

Regional Parks: Councilor Kelley

Budget Committee

Chair DeJardin
V.Chair Hansen
Gardner
#8 Councilor
Kafoury
Alt. Oleson

Levy/Campaign

Chair Kirkpatrick
(Leo)
(Gustafson)
(Myers)
(Kafoury)

N. Ptld. Econ. Dev.

Chair Hansen
Alt. #8 Councilor

Waste Reduction Plan

Councilor Gardner

JPACT/Transportation

Chair Waker
Van Bergen
Cooper
Alt. Gardner

Friends of the Zoo

Councilor Kafoury
Alternate Kirkpatrick

Bi-State Committee

Councilor Hansen
Alternate Cooper

Convention Center


Executive Officer Gustafson
Alternate: Waker

AGENDA ITEM NO. 4
FEB. 13, 1986



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: February 3, 1986
To: Metro Council
From: Jill Hinckley 
Land Use Coordinator
Regarding: LCDC Action on Metro's UGB

On January 30, the Land Conservation and Development Commission (LCDC) considered the request from the Metropolitan Service District (Metro) for acknowledgment of the regional Urban Growth Boundary (UGB), based upon the 1979 and 1985 Findings adopted by the Metro Council.

LCDC staff recommended that the Commission acknowledge all but about 960 acres in the central portion of Washington County community known as Bethany. Metro staff presented testimony to support acknowledgment of the entire boundary. A motion to acknowledge the entire boundary failed on a 3-3 vote. The Commission then unanimously adopted their staff's recommendation, thereby acknowledging all but 960 acres in central Bethany and adopting a continuance for that area. To comply with the terms of the continuance, Metro is directed to:

- "1. Develop new findings accomplishing one of the following:
 - a. Demonstrating need, under factors 1 and 2, for all land in the boundary based on detailed planning data;
 - b. Demonstrating that the identified portion of Bethany is committed to urban use under the Goal 14 locational factors; or
 - c. Identifying a special or site specific need for the identified area; or
2. Delete the area from the UGB and replan and rezone it for rural uses."

Metro staff are working with affected parties to develop a work program for complying with the continuance.

JH:gpw

Meeting Date Feb. 13, 1986

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

January 9, 1986

Councilors Present: Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

Also Present: Rick Gustafson, Executive Officer

Staff Present: Don Carlson, Eleanore Baxendale, Gene Leo, Kay Rich, Dan Durig, Dennis Mulvihill, Doug Drennen, Norm Wietting, Randi Wexler, Dennis O'Neil, Jim Shoemake, Randy Boose, Vickie Rocker, Jill Hinckley, Peg Henwood, Mary Jane Aman and Ray Barker

Presiding Officer Bonner called the meeting to order at 5:30 p.m.

1. ELECTION OF 1986 COUNCIL OFFICERS

Motion: Councilor Kafoury nominated Councilor Waker for the position of Presiding Officer. Councilor Kirkpatrick seconded the motion. Councilors Kelley and Hansen moved the nominations be closed.

Vote: A vote on the motion to elect Councilor Waker resulted in:

Ayes: Councilors Cooper, DeJardin, Hansen, Kirkpatrick, Kafoury, Kelley, Van Bergen and Waker

Absent: Councilors Gardner, Myers and Oleson

The motion carried and Councilor Waker was elected to the position of Presiding Officer.

Motion: Councilor Kirkpatrick moved to nominate Councilor Gardner to the position of Deputy Presiding Officer. Councilor Kafoury seconded the motion. There were no other nominations.

Vote: A vote on the motion to elect Councilor Gardner resulted in:

Ayes: Councilors Cooper, DeJardin, Hansen, Kirkpatrick, Kafoury, Kelley, Van Bergen and Waker

Absent: Councilors Gardner, Myers and Oleson

The motion carried and Councilor Gardner was elected to the position of Deputy Presiding Officer.

Being newly elected, Presiding Officer Waker assumed chairmanship of the meeting.

2. INTRODUCTIONS

None.

3. COUNCILOR COMMUNICATIONS

Councilor Bonner reported he had received 24 letters in opposition to the Washington Transfer & Recycling Center (WTRC). He requested the Clerk notify those parties of the results of tonight's meeting.

Councilor Kelley said she had attended a recent Beaverton City Council meeting at which WTRC was discussed. She reported the Council reached a decision before hearing the testimony. Councilor Kelley submitted written testimony for the record from Judy Tedrick, explaining Ms. Tedrick would have presented the testimony before the Beaverton City Council if given the opportunity.

Presiding Officer Waker announced Councilor Bonner had resigned from his position as Councilor representing District 8.

Motion: Councilor Kirkpatrick moved the Council declare a vacancy in District 8 effective midnight, January 9, 1986, and that the Council follow the procedures and timeline for filling the vacancy as outlined by the Council Assistant in his memo to the Council dated December 31, 1985. Councilor Kafoury seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Bonner, Cooper, DeJardin, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen and Waker

The motion carried.

4. EXECUTIVE OFFICER COMMUNICATIONS

Executive Officer Gustafson referred Councilors to the written Monthly Report which outlined the status of projects and activities.

The Solid Waste Reduction Program was delivered by the Department of Environmental Quality on December 31.

The Golden Monkey Exhibit will open in Seattle on February 8. The Executive Officer explained Gene Leo would be discussing the nature of Metro's participation with the Presiding Officer and other Councilors. After the Seattle opening, the Chinese delegation would travel to Portland to participate in receptions and other activities.

Clackamas Transfer & Recycling Center (CTRC) Annual Report.

Dan Durig presented the third CTRC Annual Report document to Councilors. He said the report was required under the provisions of the land use permit granted by the city of Oregon City. Staff and Councilor DeJardin would present the report to the Oregon City Planning Commission on January 28, he said. The report discussed solid waste volumes and progress on siting WTRC and a regional landfill.

In response to Councilor Hansen's question, Mr. Durig explained it was difficult to monitor the success of the CTRC litter control program because it had not been documented how much litter existed in the area before CTRC was constructed.

Legal report. Eleanore Baxendale reported two Oregon solid waste collection companies, Evergreen and ABC, challenged the ordinance recently adopted by the Council which restricted the use of the St. Johns Landfill to haulers collecting inside the Solid Waste Planning Area. She explained their suit made two allegations:

1) they had not been provided the same credit opportunities as other companies because they brought waste from the state of Washington, and 2) they wanted the ordinance invalidated because it either violated the Interstate Commerce clause or because the St. Johns Landfill was dedicated for use by all members of the public, not just the local public. She reported the companies had asked for an injunction which was set for a hearing on January 23. They had also requested Metro consider delaying the effective date of the ordinance until after the injunction hearing. Ms. Baxendale reported that Solid Waste Department staff did not recommend a delay. However, if the Council did want to extend the effective date, an emergency ordinance amending the current ordinance could be adopted but the extension would have to apply to all other parties, not just Evergreen and ABC. Finally, Ms. Baxendale said the two companies were requesting compensation for damages and the amount of their request did not appear to be warranted.

5. WRITTEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

6. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

7. APPROVAL OF MINUTES

Motion: Councilor Gardner moved the minutes of November 14, November 26, December 5 and December 12, 1985, be approved. Councilor Kirkpatrick seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Bonner, Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen and Waker

The motion carried and the minutes were approved.

8. ORDERS

8.1 Consideration of Order No. 86-5 in the Matter of Contested Case No. 84-2, a Petition for an Urban Growth Boundary Locational Adjustment by Portland General Electric, et al

The Presiding Officer declared that because his company performed work for PGE, he would not participate in the voting process for Order No. 86-5, but he would chair the proceedings.

Jill Hinckley said she had no new information to present to the Council since it last considered this item. She explained the Council first heard the item on November 26, 1985, and the motion to adopt the Order had resulted in a tie vote.

Councilor Kafoury explained that although she had not attended the November 26 Council meeting, she had reviewed all written materials and had listened to tapes of the November 26 meeting. She declared herself fully informed on the matter and qualified to vote on proposed actions at this meeting.

Motion: Councilor Kafoury moved to adopt Order No. 86-5 and Councilor Hansen seconded the motion.

Motion to Amend: Councilor Oleson moved, seconded by Councilor Hansen, to amend the main motion by adding the following two paragraphs to the Order:

"3. That the Council further recommends the refiling of the application as a trade under M.C. 3.01.040(c). Such a revised application would be much more likely to receive favorable action. The applicant has already demonstrated that the land is irrevocably committed to non-farm use and, therefore, the first criterion for a trade is satisfied. If the land proposed for removal meets the second criterion, regarding size, then the applicant's only remaining burden would be to satisfy the third criterion by demonstrating that the land proposed to be added is more suitable for urbanization than the land to be removed, based upon the applicable standards.

"4. That the July 1 deadline established in M.C. 3.01.020(a) is hereby waived, pursuant to M.C. 3.01.020(b), for any petition refiled by PGE and co-petitioners requesting a net addition of ten acres or less of vacant land, including the subject property."

Councilor Oleson explained he proposed this amendment in an effort to adopt a document that would reflect the majority view and, at the same time, give the petitioner specific direction. He urged supporting the amendment because of the exceptional nature of the petition. A great number of public and quasi-public dollars were at stake, he said.

Councilor Kirkpatrick asked Counsel if, by supporting the amendment, the Council would be obligated to accept a proposed land trade. Eleanore Baxendale explained the amendment would not commit Metro to accept any proposal and that each proposal would be evaluated on its individual merits.

Vote on Motion to Amend: A vote on the motion resulted in:

Ayes: Bonner, Cooper, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, and Oleson

Nays: Councilors DeJardin and Van Bergen

Abstain: Councilor Waker

The motion carried.

Vote on the Main Motion: The vote resulted in:

Ayes: Councilors Bonner, Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers and Oleson

Nay: Councilor Van Bergen

Abstain: Councilor Waker

The motion carried and Order No. 86-5 was adopted as amended.

9. RESOLUTIONS

9.1 Consideration of Resolution No. 86-616, for the Purpose of Amending the Metro Budget and Adding an Analyst 1 Position to the Solid Waste Budget

In response to Presiding Officer Waker's question, Dan Durig explained the additional Analyst 1 position would be needed to carry out responsibilities of the Solid Waste Reduction Work Program. Specifically, the position would be responsible for developing recycling markets, using rate incentives to encourage recycling, and assisting local governments with the certification program.

Motion: Councilor Kafoury moved Resolution No. 86-616 be adopted and Councilor Kirkpatrick seconded the motion.

Councilor Kelley said she thought all language referring to a "local government certification program" had been removed from the Solid Waste Reduction Program. Mr. Durig explained it was unknown at this time whether certification of local government collection programs would be required, but language would be used that was consistent with that of the Solid Waste Reduction Program.

In response to Councilor Kirkpatrick's question, Mr. Durig said due to staff vacancies, enough remained in the Personal Services fund to pay for the position through the end of the fiscal year.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen and Waker

Absent: Councilors Bonner and Gardner

The motion carried and Resolution No. 86-616 was adopted.

9.2 Consideration of Resolution No. 86-613, for the Purpose of Appointing Solid Waste Industry Members to the Solid Waste Policy Advisory Committee (SWPAC)

Ray Barker explained the SWPAC By-Laws were amended last June to change the composition of the Committee. This Resolution appointed

four industry members to represent landfill operators, commercial collectors, residential collectors and recyclers. The only reappointment recommended was Gary Newbore who represented landfill operators.

Motion: Councilor Kirkpatrick moved the Resolution be adopted and Councilor Kafoury seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen and Waker

Absent: Councilor Bonner

The motion carried and Resolution No. 86-613 was adopted.

9.3 Consideration of Resolution No. 86-617, for the Purpose of Selecting a Tax Measure Option and Adopting Related Financial Policies

Presiding Officer Waker explained Councilor Kirkpatrick had been appointed by the former Presiding Officer to chair a committee to recommend a Metro tax measure proposal for the May election. He then requested she present her report to the Council.

Councilor Kirkpatrick reported that in order to make a recommendation regarding Metro's long-range financing, the Committee reviewed summaries of meetings regarding long-range finance issues held earlier in the year with over 100 local government officials, state legislators and other individuals. She also polled Councilors and staff regarding their preferences on the issue. She then met with the Friends of the Zoo (FOZ) Board. As a result of the FOZ meeting, she requested the Council consider an amendment to delete the seventh "WHEREAS" clause of the Resolution. Councilor Kirkpatrick reported the FOZ Board requested the Council delete this clause until they had an opportunity to see the actual ballot title and related ordinance. FOZ would then meet on February 3 to discuss their recommendation further. The Clerk distributed amended versions of Resolution No. 86-617 as proposed by Councilor Kirkpatrick.

Motion: Councilor Kirkpatrick moved to adopt the revised version of Resolution No. 86-617 which she said discussed the philosophy for Metro's May tax effort. Councilor Kafoury seconded the motion.

Executive Officer Gustafson strongly supported the passage of the Resolution. He noted the great amount of time and effort expended by Councilors to develop a process for soliciting input regarding course Metro should take, the process of informal meetings with public officials and citizens, and the public hearing last November. He thought the resolution now before the Council accurately reflected the general feelings of all parties from which input was solicited and provided the opportunity for stable financing.

Presiding Officer Waker reported he and Councilor Oleson had conducted a number of meetings and heard a variety of suggestions on long-term financing. He said the issue before the Council was difficult because both the Zoo and the Metro government required a stable financial base. He said he supported the Resolution.

Councilor Oleson said, based on the meetings he attended, he got the strong sense that a combined levy would be the most politically realistic option and questioned why a tax base measure was being recommended.

Councilor Kirkpatrick responded a three-year serial levy would not establish long-range financial stability for Metro. She said it seemed apparent there was enough support to go for the philosophically correct option of a tax base on the first ballot. In answer to Councilor Oleson's question, she said she did not think a second ballot would be required if everyone was united and worked hard for the tax base passage. Homeowners would see an actual drop in their tax bill based on this proposal, she explained.

Councilor Oleson again stated the clear direction he got from those attending tax advisory group meetings was that "a half loaf was better than no loaf" but he also understood what Councilor Kirkpatrick was saying. Presiding Officer Waker added that the Council had received clear direction from the Governor to seek a tax base.

Councilor Kafoury reported there were conflicting opinions in her advisory group meetings, but she balanced those opinions with the strong statement made by a number of respected people at her meetings that it was time for Metro to move forward and take bold action in a legitimate and deliberate way. She said Metro had performed a very credible job in operating the Zoo for the last several years, an accomplishment for which Metro could take full credit. She said she no longer agreed with the criticism Metro was piggybacking onto a popular effort to the Zoo's detriment and Metro's credit. She thought many people in the community were now looking for Metro to demonstrate some strong action.

Councilor Kelley said she had also served on the tax measure committee and had listened to all the issues. Those attending the advisory group meetings she had sponsored did not support piggybacking with the Zoo because it would be considered devisive. The group participants advised spending time to inform the public about financing issues and to bring a measure before the voters in November. Councilor Kelley explained many people in her district were concerned about tax increases that would result from a tax base measure and from probable annexation. Until Metro could justify an increase in the cost of regional government services, Councilor Kelley said she, other elected officials from her district and her constituents, could not support a tax base measure.

Councilor Oleson said a tax base measure would not result in a tax increase, but the key issue for him was whether the Friends of the Zoo would actively support the proposal. Councilor Kirkpatrick responded that when the Friends met two nights ago, they did not take action to support the Resolution. She said it was her sense there would be good support from FOZ. She explained it would be difficult to state on FOZ's behalf that the Board would support the measure, but she said she knew of Board members who, as individuals, would lend strong support to the tax base. She said some Board members had already asked if they could serve on the campaign steering committee.

In response to Councilor Oleson's request for the Zoo Director's comments on this issue, Gene Leo said Councilor Kirkpatrick had accurately reported the sense of the FOZ meeting. More would be known on a FOZ position after their February 3 Board meeting, he explained.

Councilor Kirkpatrick spoke to Councilor Oleson's concern by saying Metro could not gain voter approval for a tax base measure unless all parties - Councilors, FOZ, Zoo and downtown Metro staff - were united on the issue.

Councilor Gardner said Councilor Kirkpatrick's comments illustrated Metro's largest task if the tax base were to pass: getting the message out and making it very clear to the voters that the tax base actually represented a decrease in the current level of Zoo taxes.

Councilor Kelley advised spending time to clarify funding issues. She questioned whether it was valid to say the base would mean a tax decrease for the Zoo when Metro would have to go back to the voters to gain financing for capital projects. She again asserted a tax base would result in a tax increase and said there was currently no tax for general government services. She advocated continuing the arrangement of charging users for specific services.

Executive Officer Gustafson explained a tax increase would not result if fees for services, specifically solid waste disposal services, were returned by lowering disposal rates.

Councilor Kelley said she would oppose the Resolution because not enough time had been spent discussing the issues involved.

Councilor Van Bergen said he intended to support the tax base resolution, but was concerned with the attached budget outlined in Exhibit A. He questioned the wisdom of promising the public how the tax base funds would be allocated on a long-term basis when the District's priorities could change.

Councilor Kirkpatrick agreed it would be simpler to administer tax base funds without restrictions, but she said the budget was added in order to gain more support for the tax base.

Presiding Officer Waker opened the public hearing on the Resolution. There being no public testimony, he closed the public hearing.

Vote: A vote on the motion to adopt Resolution No. 86-617 resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Oleson, Van Bergen and Waker

Nays: Councilors Kelley and Myers

Absent: Councilor Bonner

The motion carried and Resolution No. 86-617 was adopted.

Councilor Myers said he voted against the Resolution because he had strongly preferred the option of a Zoo tax base.

9.4 Consideration of Resolution No. 86-618, for the Purpose of Establishing a Task Force to Define Problems and Solutions Related to Household Waste Containing Hazardous Materials and Small Quantities of Hazardous Waste Legally Permitted in the Municipal Waste Stream

Dennis O'Neil discussed the history of disposal of hazardous materials and the need for establishing a task force to recommend guidelines for disposal of these materials.

Councilor Hansen said he supported the Resolution and suggested a Metro Councilor be represented on the task force.

Motion: Councilor Hansen moved to adopt Resolution No. 86-618 and Councilor Kafoury seconded the motion.

Motion to Amend: Councilor Hansen moved to amend the main motion to include provisions for a Metro Councilor on the task force. Councilor Kafoury seconded the motion.

Vote on the Motion to Amend: A vote resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen and Waker

Absent: Councilor Bonner

The motion carried.

Vote on the Main Motion: A vote resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Myers, Oleson, Van Bergen and Waker

Abstain: Councilor Kelley

Absent: Councilor Bonner

The motion carried and Resolution No. 86-618 was adopted as amended.

Presiding Officer Waker called a recess at 6:50 p.m. The Council reconvened at 7:05 p.m.

9.5 Consideration of Resolution No. 86-614, for the Purpose of Designating an Additional Site for the Washington Transfer & Recycling Center (Champion Wood Products Property)

Presiding Officer Waker announced this Resolution, if adopted, would add the Champion site to the list of sites the Council would take into consideration for selection of a transfer station in Washington County. He explained that at the Council meeting of September 12, 1985, the Council determined the Champion site should be deleted from consideration because at that time it was an operating business. It was also determined if a business should cease to operate at the site it could be considered again by the Council and that a public hearing would be part of the consideration process. This hearing, he said, was taking place because the Champion site was again vacant. Presiding Officer Waker said he would limit public testimony to five minutes per person.

After introducing members of the WTRC Advisory Group (Carl Miller, Steve Baker, Merle Irvine, Gary LaHaie, Shirley Coffin, Tim Davison, and Ross VanLoo), Randi Wexler presented staff's report as outlined in the meeting agenda materials. She also announced the Council would meet on January 16 to consider a final site for the WTRC. Ms. Wexler described the Champion site, its proximity to the projected center of waste generation, and its zoning compatibility with the WTRC project. She reviewed access routes to the site, explaining access was excellent and traffic impacts would not be significant. Finally, she explained that of all the property considered for the transfer station, this site was furthest away from residential areas. She referred Councilors to an arial photograph which illustrated the site's characteristics.

Gary LaHaie of the WTRC Advisory Group reported the Group had rated the Champion site most suitable for the transfer station. Although no site was perfect, this site was most suitable because of its compatibility with existing surroundings and its distance from residential areas, he explained.

Councilor Kelley asked staff to review projected traffic impacts if WTRC were sited in the area. Ms. Wexler reported 300 vehicles a day were projected to use the facility and all the vehicles would eventually travel to the Champion site via Western Avenue. She said in 1983 the average daily traffic traveling on Allen Boulevard was 10,830 vehicles.

In response to Presiding Officer Waker's question, Ms. Wexler said staff was investigating whether some traffic could be diverted from Western Avenue to a now vacant site that could provide a second access off of 107th Avenue.

In response to Councilor Oleson's question about the impact of traffic on Scholls Ferry Road, Ms. Wexler replied that about nine vehicles a day were projected to use Scholls Ferry Road.

Presiding Officer Waker opened the public hearing on Resolution No. 86-614.

Vickie Gerome, Chairperson, Royal Woodland's Neighborhood Association, asked all residents of the neighborhood to stand so the Council could see the numbers of people she was representing. She said many residents not able to attend the meeting had sent letters of concern to the Council. She testified residents had raised concerns about siting the WTRC at the Champion site mainly due to negative impacts of increased traffic on arterial roads. She was also concerned about the potential for litter being generated from uncovered garbage trucks. Finally, Ms. Gerome criticized the public

meeting process, noting the preparation time for this hearing was shorter than for those of the other sites. She did not see how staff could, in one day, review the public comments received at this meeting and make a recommendation for the January 16 Council meeting. She questioned whether staff already knew which site they would recommend for the WTRC.

Marvin Fjordbeck, 800 Pacific Building, Portland, an attorney representing the Beaverton Industrial Park Association, a group of 17 area businesses, testified building the transfer station at the Champion site would be a mistake Metro should avoid. In a written report distributed to the Council, the Association pointed out the site was not suitable because the operation would not be sufficiently buffered from its surroundings, the transfer station would not be compatible with surrounding land uses, traffic access and congestion problems would occur, and the facility would have an adverse effect on property values in the area. He said the Beverly Hills, California, transfer station was a good example of a facility built in an unsuitable area. Beverly Hills officials had advised him it would have been preferable to build the transfer station in an undeveloped area and let industry develop around the facility. Mr. Fjordbeck also questioned whether the "center of waste study" actually existed since he had requested a copy and had not received one.

In response to Councilor Myers question about the "center of waste study," Ms. Wexler explained a former solid waste staff person had prepared computer data just prior to leaving the agency. Because of staff shortages, the data had never been compiled into report form although the data was available for examination. She also explained the proximity of a site to the center of waste was only one of eight criteria reviewed by the WTRC Advisory Group.

At Councilor Kelley's request, Mr. Fjordbeck identified on the aerial map other businesses adjacent to the Champion site including NIKE, Georgia Pacific, American Forest Products, Weyerhaeuser, Greenwood Inn, Chrysler Corporation, Waremart, Kaiser, a schoolbus facility, a beer distributor, city of Beaverton operations facility, and retail stores. Councilor DeJardin pointed out some of those businesses were similar to the proposed transfer station because they involved transport by truck. Duane Moore, a colleague of Mr. Fjordbeck, explained that although some businesses were of the distribution nature, the new businesses developing in the area were of a high technology nature.

Councilor Cooper noted a letter distributed to Councilors from a citizen concerned that property values would decrease if WTRC were sited in the area. He asked Mr. Moore if he knew of any study that

would back up this claim. Mr. Moore said no appraisals had been done. Councilor Cooper said he thought too much had been made of the property value issue especially because the transfer facility was not the same as a garbage dump.

Chuck Cota, Cushman & Wakefield of Oregon, 111 S.W. Fifth Avenue, Portland. Mr. Cota testified Kate Gordon, real estate director, for U.S. Plywood which owned the Champion site, was ill and could not attend the hearing. Ms. Gordon had asked Mr. Cota to inform the Council that U.S. Plywood was opposed to condemnation of its property for use as a transfer station. Ms. Gordon had indicated her objections to Metro staff verbally and in a letter to Daniel Durig dated August 27, 1985, he said.

Councilor Oleson asked if U.S. Plywood was trying to sell the Champion property. Mr. Cota said he was authorized to state that Ms. Gordon thought the condemnation threat was interfering with the sale of the property to a user for which the site was designed.

David Judkins, Real Estate Manager, Weyerhaeuser Company, Tacoma, Washington. Mr. Judkins stated Weyerhaeuser owned property adjacent to the Champion site where it conducted a wood products distribution business. His company, he said, was a prospective purchaser of the Champion property and was looking to expand its operations. Mr. Judkins then distributed and read a letter from Kate Gordon, U.S. Plywood, dated January 7, 1986. The letter explained the relationship between Weyerhaeuser and U.S. Plywood. He urged the Council to retain their previous position of considering the Champion site an operating business and not selecting it for use as a transfer facility site.

In response to Councilor DeJardin's questions, Mr. Judkins said if Weyerhaeuser acquired the site they would store some lumber outside the main building. Distribution trucks would make about 20 trips a day, he said.

David Zimel, Mercury Development, 338 N.W. 5th Avenue, Portland, testified Mercury Development had just completed the Western Avenue Business Park project on property adjacent to the north boundary of the Champion site. Because the Western Avenue building was less than 50 yards from the Champion building and because the two facilities were not what Mr. Zimel considered to be compatible uses, he urged the Council not to approve the site for further consideration. He then read portions of the Mercury Development report which discussed the Beverly Hills Transfer Station. Those operating the Beverly Hills station had stated the transfer station was experiencing problems because it was no longer compatible with the upgraded surrounding area. The report stated the facility would

probably be relocated in the near future. Mr. Zimel urged the Council not to make the same kind of mistake by siting the WTRC at the Champion site.

Brian Ratty, President, Media West, Western Avenue, Portland. Mr. Ratty testified his company relocated to the Western Avenue site in 1984 because of a desire to improve conditions. Mr. Ratty said if WTRC were sited at the Champion site, less than one block from Media West headquarters, his company could experience problems in presenting a desirable image to clients. He did not think the transfer station was compatible with other businesses in the area.

Forrest Soth, Councilor, city of Beaverton, reported the Beaverton City Council had recently adopted a motion which reiterated its previous unanimous opposition to the use of the Champion site for the proposed WTRC. The Council also reaffirmed its opposition to the 160th Avenue site, he said. Councilor Soth said he was authorized by the Beaverton City Council to speak to the Metro Council on these matters. The Council's opposition, he said, was not based on emotional aspects, but were based on the following factual considerations of traffic and incompatibility of the transfer station with the surrounding area. In conclusion, Councilor Soth urged the Council to eliminate the Champion site from further consideration.

Regarding traffic impacts of the proposed facility, Presiding Officer Waker asked if it were true the changing nature of businesses, authorized by the City, had resulted in increased traffic in the area and that the City was making plans to provide for Allen Boulevard to be increased to five lanes. The Presiding Officer questioned whether traffic problems would exist whether or not WTRC were sited on the Champion property. Councilor Soth acknowledged Allen Boulevard needed improvements.

Presiding Officer Waker recalled that in 1982 the Beaverton City Council adopted a resolution which encouraged Metro to establish a conveniently located disposal site with public access. He asked Councilor Soth to recommend a site in Beaverton that would be better than the Champion property. Councilor Soth answered it was not the city of Beaverton's responsibility to provide Metro with a site. The City had, however, suggested some sites based on surface observations, he said, including two sites on the T.V. Highway. Transportation access would be superior at that location, he said.

Larry Bauer, representing the Mayor of Beaverton, testified the city of Beaverton's opposition to the Champion site in no way reflected any favor for the 160th and T.V. Highway site. He said the Council should reexamine the weighting of criteria for evaluating the

sites, particularly the center of waste issue and the importance of neighborhood use compatibility. He stated the City Council had voted unanimously in opposition to the Champion and T.V. Highway sites.

Mary Alice Ford, State Representative, opposed the Champion site because rather than being in the "centroid of waste," the site was in the centroid of Beaverton neighborhoods. She also questioned whether the site was suitable for the transfer station design because of the high water table. Representative Ford also discussed probable traffic problems that would result if the facility were sited on the Champion property. In conclusion, she said she preferred the T.V. Highway site.

Dick Pilatos, 5720 S.W. Elm, Beaverton, a Royal Woodlands resident of 21 years, testified he had talked to a Genstar employee at the Clackamas Transfer & Recycling Center (CTRC) about problems with the CTRC facility. The employee discussed problems with dust in the building because fans only operated once per hour and the automatic sprinklers had been disconnected. The employee also talked about problems with unidentified hazardous materials entering the facility and with rats scattering when loads were dumped at the facility. According to the information from Beaverton area meetings with Metro staff, no vector control program was planned for the WTRC, he said. Mr. Pilatos said area residents had heard rumors the Metro Council had already made up its mind about selecting the Champion facility for the transfer station. He also questioned whether Presiding Officer Waker should be voting on this issue due to his affiliation with Waker & Associates engineering firm and the Sunset Corridor Association.

Presiding Officer Waker said he was a founding member of the Sunset Corridor Association and that he had clients located near all sites being considered for the WTRC. The Presiding Officer stated he could render his best judgment regarding which site could best meet the needs of the Metropolitan Service District because of his extensive knowledge of the area.

Mr. Pilatos said staff had reported earlier the facility would be about 1,000 ft. from the Royal Woodlands neighborhood. He estimated it would take a rat about 15 minutes to travel the distance from the site to the neighborhood.

Finally, Mr. Pilatos said some citizens feared staff were not allowing the Council enough time to make a proper decision. He asked that more time be given if possible.

Councilor DeJardin said, based on his experience as a city councilor in Oregon City during the CTRC siting process, that Presiding Officer

Waker showed courage in taking an active role on an issue that was important to the region.

Regarding the issue of rats, Councilor DeJardin explained that any location near bodies of water would have problems with rats. He pointed out that other businesses in the area, such as store and restaurant dumpsters, posed an equal threat to vector control. Finally, the Councilor said the Beaverton area would not be well served by the Metro Council if it did not make a responsible decision about solid waste disposal.

Brian Turrell, 6255 S.W. Elm Avenue, Beaverton, said he was concerned about the traffic, noise, pollution and rats the proposed facility would bring to the Royal Woodlands neighborhood. He said the neighborhood did not need the facility.

Richard Burnett, 5820 S.W. Elm Avenue, Beaverton, said many of his concerns had already been addressed by other testifiers. Although it could be difficult to prove that property values would decrease if WTRC were sited on the Champion site, he was sure potential buyers would be reluctant to purchase a home on any adjacent neighborhood. He said that although it had been explained the transfer station was not a garbage dump, it was still perceived as a dump by the general public.

Councilor Hansen, Councilor from North Portland, stated there was a substantial difference between a dump and a transfer station, as people in his Council district well knew. He explained that garbage from the Beaverton area was contributing to traffic in North Portland and it was time for Beaverton to take responsibility for its own garbage.

Cindy Schmid, 5855 S.W. Elm Avenue, Beaverton, distributed a written report to the Council which summarized the advantages and disadvantages of siting the WTRC facility at the various sites under consideration by the Metro Council. Ms. Schmid reviewed the written information and, in summary, stated the Champion site was least suitable for the facility. In response to her statement that the Cornelius Pass Road site was the one most preferred by haulers, Carl Miller, representing the solid waste collection industry on the WTRC Advisory Group, explained most of the industry preferred the Cornelius Pass Road site due to its good traffic access. He also addressed Ms. Schmid's concern about truck traffic on local roads by saying trucks would only drive on permitted roads. Trucks were currently denied access to many local roads, he explained.

W. H. Moore, 4100 S.W. 109th Avenue, Beaverton, Chairman of the Raleigh Hills/Garden Home Community Planning Organization, said the

COP strongly opposed the Champion site. Many of the group's concerns had been expressed previously, he said, but he especially opposed the site due to concerns about traffic congestion. He also questioned the validity of the five-year old center of waste generation study. Other concerns included rodent problems and incompatibility of the facility with surrounding uses.

In response to Councilor Gardner's question, Ms. Wexler explained the center of waste study was a projection of the waste generation center as of the year 2000. If projections were extended out another five years, the center would move about two to three blocks north, she said. The center was projected to be near the intersection of Farmington and 160th Avenue.

E. J. Ernster, 6700 S.W. Pinecrest Court, Beaverton, testified he opposed use of the Champion site for the WTRC and was in favor of the Cornelius Pass site. He was particularly concerned about traffic problems with the Champion site. He said city of Beaverton records showed two children had been killed in the past 15 years on Denny Road which was near the Champion site. He said there were no shoulders on many roads in the surrounding area. Mr. Ernster said a large Portland area realtor had done an analysis of his property and had concluded his property values would decrease 20 to 30 percent if a transfer facility to built at the Champion site. He questioned whether his property taxes would also be reduced if land values decreased.

In response to Councilor DeJardin's request, Mr. Ernster said he would contact the realtor and see if they would make a written statement about decreased property values. Councilor DeJardin requested they also provide the basis of their conclusion.

Ed Mottler, representing the Royal Woodlands Neighborhood Association, testified the Council had received many letters from concerned citizens and would likely receive more letters. He said that the Council should, by nature of the volume of mail received, recognize the concern expressed by citizens in that area.

James Langton, 5625 S.W. Cherry, Beaverton, testified his concerns had been addressed by previous testimony.

Greg Niedermeyer, 6470 S.W. Old Scholls Ferry Road, Portland, said he appreciated the Council's problem of siting a facility no one wanted in their neighborhood. He said his initial concerns about litter and rodent problems had been addressed, but he remained concerned about traffic problems because they had not been addressed to his satisfaction. The facility would be used by many local residents because of its convenience, and this would greatly

increase traffic in the area, he explained. He questioned whether Scholls Ferry Road would be able to handle increased traffic demands. Although staff had projected only 3 percent of traffic would use Scholls Ferry Road, Mr. Neidermeyer stated this estimate was too low because Scholls Ferry Road was a more convenient route. Finally, he said the traffic study done by Wilsey & Ham failed to consider traffic congestion on Allen Boulevard. In conclusion, Mr. Neidermeyer said the transfer facility could be expected to attract 208 percent traffic saturation beyond what would be expected for an industrial park.

Councilor Cooper asked what the neighborhood position would be when other planned development occurred which would also result in increased traffic. Mr. Neidermeyer said the problem was already serious but the transfer facility would double the traffic beyond what was anticipated. He was concerned that Allen Boulevard and Scholls Ferry Road would become a freeway if the facility were sited on the Champion property. Presiding Officer Waker took exception to Mr. Neidermeyer's final statement. Mr. Neidermeyer pointed out he had made that statement based on information contained in the Wilsey & Ham study prepared for Metro.

Adele Finch, 5190 S.W. Chestnut, Beaverton, testified she was particularly concerned about air quality problems created by exhaust fumes of increased traffic that would occur if the facility were built at the Champion site. She explained her mother and neighbors were already suffering negative effects of air pollution and she urged the Council to build the transfer station on a site with better air flow.

Gary Rhoades, 6390 S.W. Richey Lane, Portland, questioned staff's conclusion that most vehicles traveling to the Champion site would use Highway 217 and Allen Boulevard. He said most residential users of the facility would use other roads such as Old and new Scholls Ferry Roads. Although he supported the concept of a transfer station, Mr. Rhoades said he could not support siting the facility on the Champion property because of traffic congestion concerns.

There was no additional testimony from the public and Presiding Officer Waker closed the public hearing.

Ross Van Loo, a member of the WTRC Advisory Group representing the Washington County Planning Department, explained the Group had heard a number of similar comments about the potential for traffic problems over the last year and one-half. Mr. Van Loo explained traffic would continue to be a problem when all planned developments for the area were in place. Regarding neighborhood compatibility problems, he stated the facility was compatible per the city of Beaverton's

zoning plan. In addressing other concerns raised by those testifying, Mr. Van Loo said it had been proven odor would not be a problem with the transfer facility. Regarding the center of waste generation issue, he said it would be inefficient to site the station away from the projected center of waste. He also pointed out the waste generation center was only one of eight factors in determining a site's suitability. Finally, Mr. Van Loo said he resented comments made by some of the public that the Champion site was being recommended because it was the most politically expedient.

Councilor Van Bergen, representing the Milwaukie area, reported CTRC was a well managed facility. He said the region could not afford to wait for its road system to catch up with its garbage problem and as a body that represented the entire metropolitan area, the Metro Council had a responsibility to solve solid waste problems.

Councilor Kelley said she would support the Champion site because it had features the other sites did not. It was the furthest away from residential property and it provided a natural buffer area to residences. She requested staff prepare traffic circulation and vector control plans if this site were selected by the Council.

Motion: Councilor Kirkpatrick moved adoption of Resolution No. 86-614 and Councilor Kafoury seconded the motion.

An unidentified woman who lived in the Royal Woodlands neighborhood said she had attended many meetings on the WTRC. She said she got the feeling most Councilors had already agreed the facility would be built at the Champion site. She asked why the Cornelius Pass Road site was not being considered.

Presiding Officer Waker explained the Council had acted to place the Cornelius Pass Road site on the list of sites to be further considered for the WTRC facility. The Council was now deciding whether the Champion site should be placed on that same list. No final decision would be made at this meeting regarding which site to select for the WTRC, he said. The woman urged the Council not to recommend the Champion site due to traffic and noise problems.

Councilor Hansen said it was certainly not true the Council had made up its mind on the issue because he was still deciding which site would be most suitable for the project. He said the Champion site was not his first choice, but he would support the Resolution in order to provide another option in finding the best possible site for the facility.

Councilor Kafoury said she would support the Resolution. She said the site was not her first choice, but agreed with Councilor Hansen that there must be another option in Washington County.

Vote: A vote on the motion resulted in:

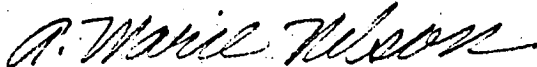
Ayes: Councilors Cooper, DeJardin, Gardner, Hansen,
Kirkpatrick, Kafoury, Kelley, Myers, Van Bergen and
Waker

Absent: Councilor Oleson

The motion carried and Resolution No. 86-614 was adopted.

Presiding Officer Waker reported the Council would meet on January 16 to recommend a site or sites for final consideration. No public testimony would be accepted at that meeting, he explained. There being no further business, the meeting was adjourned at 10:15 p.m.

Respectfully submitted,



A. Marie Nelson
Clerk of the Council

amn
5047C/313-2
02/04/86

CONSIDERATION OF RESOLUTION NO. 86-626 FOR THE
PURPOSE OF AUTHORIZING THE NEGOTIATED ACQUISITION
OR THE COMMENCEMENT OF CONDEMNATION TO ACQUIRE
CERTAIN PROPERTY IN ACCORDANCE WITH THE APPROVED
SOLID WASTE MANAGEMENT PLAN FOR THE PURPOSE OF
CONSTRUCTING THE WASHINGTON TRANSFER & RECYCLING
CENTER

Date: February 6, 1986

Presented by: Doug Drennan
Randi Wexler
Eleanore Baxendale

FACTUAL BACKGROUND AND ANALYSIS

I. SITE SELECTION

A. Process

At the January 16, 1986, Metro Council meeting, the Council considered three potential locations for the Washington Transfer & Recycling Center (WTRC): Western Avenue in Beaverton (Site N), 160th/T.V. Highway in Beaverton (Site 56), and Cornelius Pass Road and Sunset Highway in Washington County (Site 59). The advantages and disadvantages of each site are described in the staff report dated January 13, 1986.

After discussion of the three potential sites and areas, the Council voted 7-2 for Cornelius Pass Road as the preferred area for the transfer station. The Cornelius Pass Road area was selected for the following reasons: access from Highway 26 minimizing traffic on local access streets within areas already developed (e.g., business districts and residential neighborhoods), preference for an undeveloped parcel eliminating any design constraints possibly imposed by retrofitting an existing building, and the desire to build the transfer station in an unestablished, relatively undeveloped area where new businesses and industries would knowingly build near a transfer station. The Council did not appear to believe the development community's proposition that locating a transfer station in an undeveloped area would deter development consistent with the area's zoning.

Although the original process used by the WTRC Advisory Group and Council was to evaluate the specific sites

listed above and take public testimony on them, on January 16, 1986, the Council directed staff to look at all possible sites in the area of Site 59. This is consistent with the site specific process because testimony and the Advisory Group rating on Site 59 are applicable to all parcels at the intersection of Cornelius Pass Road and Sunset Highway.

A group of Sunset Corridor developers attempted to reach a consensus on a site they believed had the least impact to industrial land developers.

B. Site Descriptions

Three locations in the Cornelius Pass Road area were considered as potential locations for the WTRC (Map 1).

Site A in the northwest section of the intersection is a 10-acre parcel with access from Sunset Highway. The site is more than 1,000 ft. from a residential development which is across Cornelius Pass Road to the east. The site is on the edge of the Sunset Corridor and on the edge of a large vacant Special Industrial District zone for land development. The parcel is buffered from adjacent industrial property by a 100-foot BPA right-of-way for power lines. The site has a significant natural resource designation (wetland) through the center of the parcel which could be a major development constraint. The area under the power corridor is also designated as open space. Under the current transportation plan, access would be from Croeni Road. The long-term access would probably be on a new road farther north on Cornelius Pass Road. The site is zoned Industrial. Because the site is in a Special Industrial District (SID), it must be developed under the SID Master Plan for all land in the District. At this time, the Master Plan does not include this parcel and it must be added to the SID Master Plan. This additional action itself could be subject to appeal delaying the process further.

The Washington County Planning staff is unclear as to the process to amend the Master Plan to include this site in the Master Plan. Because of this situation, additional time (two to six months) would be required to determine how to amend the Master Plan before Metro could make an application for the required development permits.

Site B, in the northwest section of the intersection, is a 7.5 acre parcel with access from Sunset Highway. The site is 1,000 ft. from a residential development which is across Cornelius Pass Road to the east. The site is on the edge of the Sunset Corridor. The western edge of the site has a significant natural resource designation (wetland) but this will not be a major development constraint. Under the current transportation plan access would be from Croeni Road. The long-term access would probably be on either a new road farther north on Cornelius Pass Road or directly on to Cornelius Pass Road. The site is zoned Industrial. Because the site is in a SID, it must be developed under the SID Master Plan for all land in the District. This site is included under the Master Plan in an area designated for small lot development, and a transfer station is a permitted use on industrial land. Metro can apply for development permits as soon as Metro acquires a legal right to the property.

Site C, in the southwest corner of the intersection, is an eight-acre parcel with access from Sunset Highway. The site is across the highway and more than 1,000 ft. from a residential development. The site is outside the Urban Growth Boundary. Under the current transportation plan, access would be from a new road to be constructed under the BPA power corridor. The site is currently zoned Agricultural. A zone change and plan amendment would be required for development of a transfer station.

C. Additional Information

The land west of Site B is comprised of three parcels totaling 7.6 acres of Industrial zoned land. The parcels are not included in the Master Plan and have the same land use issues as Site A.

Vacant land in the southeast corner of the intersection is also zoned Industrial. The developed portion includes a BPA substation and seven power lines. A meeting with BPA staff confirmed that the site is completely encumbered with power corridors and, therefore, this site is completely unusable.

Vacant land in the northeast corner is zoned Industrial. This parcel is also encumbered with power lines stretching from the substation on the south side of Sunset Highway diminishing the amount of buildable land to less than four acres. This land is the closest of the four corners to the Rock Creek neighborhood. Future access to this parcel from Cornelius Pass Road is likely to be built through a residential area.

D. Recommendation

The development community could not reach a consensus on a preferred site in the Cornelius Pass area and has not offered a site for location of the transfer station. The staff recommends Site B because the site is more than 1,000 ft. from a residential development, presents little or no development constraints, and is zoned properly for a timely land use and permit process.

II. PROPERTY ACQUISITION

The attached Resolution is a resolution to acquire property for WTRC through condemnation. A property description will be available for the meeting on Thursday.

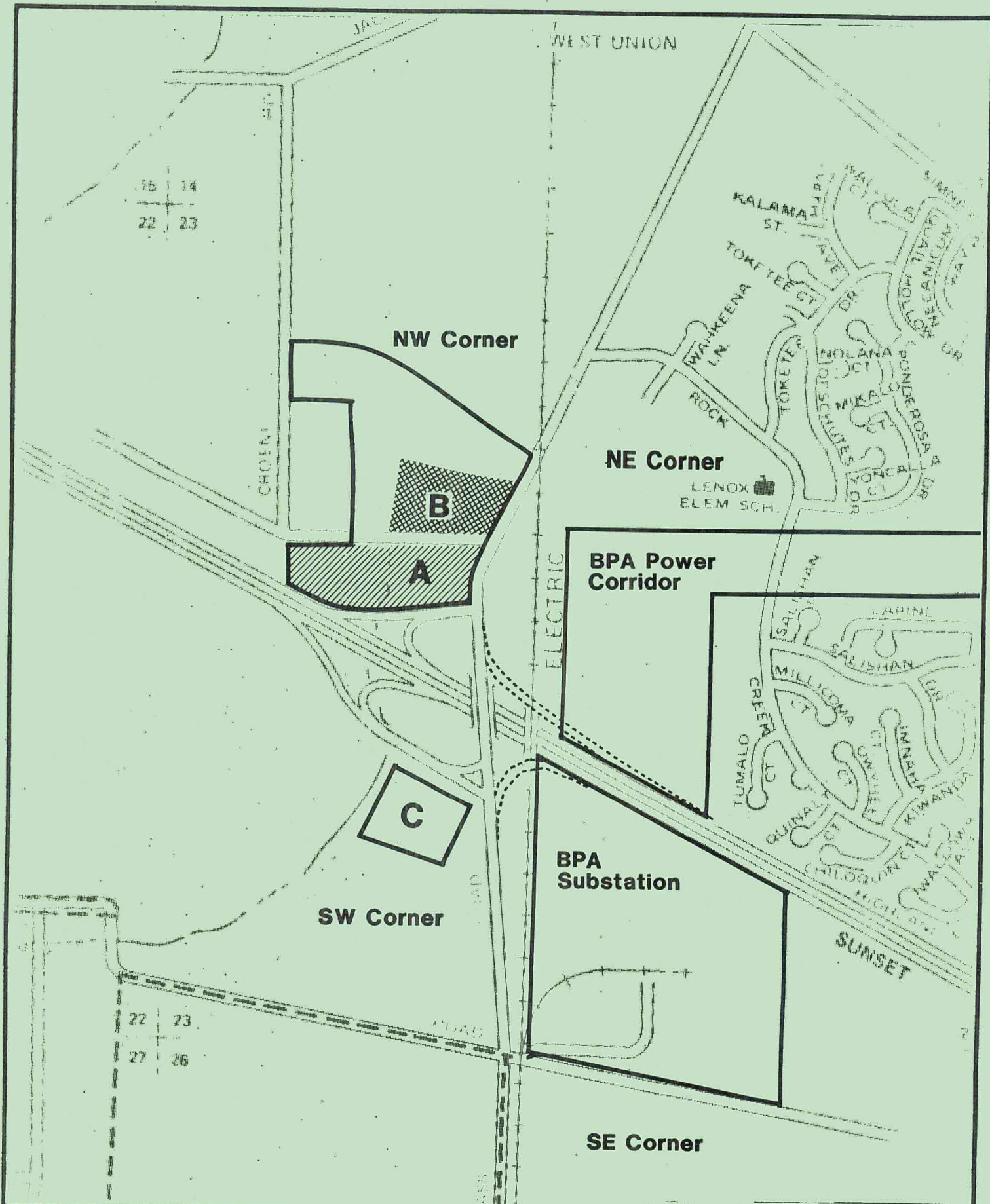
The process described in the Resolution is the process prescribed by statute. The Council must declare the necessity of acquiring this site for this purpose. After adoption of the resolution, Metro must make a written offer to acquire the property. If that offer is rejected, the condemnation suit is filed asking the Court to transfer the property to Metro upon payment of just compensation to the owner (fair market value plus damages, if any). If the owner contests the compensation, the jury will decide this issue.

Once the condemnation suit is filed with the Court, this Resolution gives Metro Counsel authority to file a Motion for Immediate Possession, pay Metro's estimate of the fair market value through the Court to the owner and seek the right to commence the development process.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of the Resolution No. 86-626.

ESB/gl
5113C/445-2
02/06/86



**CORNELIUS PASS ROAD & SUNSET HIGHWAY,
WASHINGTON COUNTY**

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

| | | |
|----------------------------------|---|-----------------------|
| FOR THE PURPOSE OF AUTHORIZING |) | RESOLUTION NO. 86-626 |
| THE NEGOTIATED ACQUISITION OR |) | |
| THE COMMENCEMENT OF CONDEMNATION |) | Introduced by the |
| TO ACQUIRE CERTAIN PROPERTY IN |) | Executive Officer |
| ACCORDANCE WITH THE APPROVED |) | |
| SOLID WASTE MANAGEMENT PLAN FOR |) | |
| THE PURPOSE OF CONSTRUCTING THE |) | |
| WASHINGTON TRANSFER & RECYCLING |) | |
| CENTER |) | |

WHEREAS, By virtue of the laws of the state of Oregon, the Metropolitan Service District (Metro) is authorized and empowered to acquire by purchase or by the exercise of eminent domain real property or any interest therein for the purpose of providing a metropolitan aspect of a public service; and

WHEREAS, ORS chapter 268 gives Metro the responsibility for solid waste disposal in the Portland metropolitan area; and

WHEREAS, Metro has adopted by Resolution No. 84-506 a Solid Waste Management Plan for solid waste transfer centers, including one such center to be located in Washington County as part of the solid waste disposal system, and this is a metropolitan aspect of a public service; and

WHEREAS, For the reasons described in Resolution No. 84-506, Exhibit A, and the Staff Report (attached hereto and incorporated herein), Metro finds it necessary to acquire in fee the property shown generally on the map attached as Exhibit B, and more particularly described in Exhibit C (both attached hereto and incorporated herein), for the purpose of constructing the Washington Transfer & Recycling Center (WTRC) and finds that WTRC has been located and planned and will be designed in a manner which will be most compatible with the greatest public benefit and the least private injury; and

WHEREAS, Metro finds that if a satisfactory agreement cannot be reached with the property owners as to a just compensation for the property, a condemnation suit should be instituted to acquire the property for the purposes of constructing WTRC; and

WHEREAS, Immediate possession of the property is necessary to obtain development permits and commence construction on schedule and in conjunction with commitments made to jurisdictions regulating other Metro transfer stations; now, therefore,

BE IT RESOLVED,

1. That the Metropolitan Service District does hereby find and declare that it is necessary and required for the purpose of providing a metropolitan aspect of public service by constructing WTRC to acquire the property described in Exhibit C, which property will be utilized for such public purpose within ten (10) years from the date of acquisition.

2. That the Metropolitan Service District hereby directs Metro Counsel to make a written offer on behalf of Metro to all owners or parties having an ownership interest to purchase all right, title and interest in the property and to pay just compensation. The offer to purchase shall comply with all legal formalities as determined by the Metro Counsel and shall remain open for at least twenty (20) days.

3. That should any owner or party having an ownership interest fail to accept the amount offered by the Metro Counsel, the Executive Officer and Metro staff and Counsel are hereby authorized to attempt to agree with the owners and other persons in interest in the real property as to the compensation to be paid for the appropriation of the property. In the event that no satisfactory

agreement can be reached promptly, then the attorneys for Metro are directed and authorized to commence and prosecute to final determination such proceedings as may be necessary to acquire the real property and interest therein. Metro Counsel may file an action in eminent domain at any time after the expiration of the twenty-day (20) letter offer.

4. That upon the filing or trial of any suit or action instituted to acquire the real property or any interests therein, Metro Counsel is authorized to make such stipulation, agreement or admission as in their judgment may be for the best interest of Metro.

5. That Metro Counsel is authorized, in accordance with all applicable laws and regulations, to take appropriate steps to acquire immediate possession of such property.

6. That there is hereby authorized the creation of a fund in the amount estimated to be the just compensation for such property which shall, upon obtaining possession of the property, be deposited with the Clerk of the Court wherein the action was commenced for the use of the defendants of the action.

7. That upon the final determination of any such proceedings, the deposit of funds and payment of judgment conveying title to the property to Metro is hereby authorized.

8. That this Resolution is effective immediately upon its adoption.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1986.

Richard Waker, Presiding Officer

EXHIBIT A

REASONS FOR SITE SELECTION

1. Based on the recommendations of the WTRC Advisory Group and testimony at public hearings the Council identified four potential sites in Resolution Nos. 85-591 and 86-614: Site 56, the Archdiocese and Beaverton Urban Renewal properties at Tualatin Valley Highway and Mullikan Way, in Beaverton; Site 56 (south), the Beaverton Urban Renewal property at Tualatin Valley Highway and Millikan Way, in Beaverton; Site 59, the Times-Litho site (now called Cornelius Pass site) at Cornelius Pass Road and Sunset Highway in Washington County; Site N, the Champion property at Western Avenue in Beaverton.

2. On January 16, 1986, the Council evaluated the information on each of these sites contained in the Staff Report and staff testimony presented at that hearing and compared the sites on a variety of bases, including proximity to the center of waste, design problems, zoning, traffic impact and compatibility with existing and future uses.

3. At that meeting the Council determined that the Cornelius Pass Road and Sunset Highway area is the best area for a transfer station for these reasons:

- a. the traffic analysis presented by Wilsey & Ham shows that this area maximizes use of the highway system for travel and minimizes traffic on local access streets within developed business districts and residential areas, unlike Site N;
- b. undeveloped land offers the best opportunity to design the most appropriate transfer station on a parcel correctly sized for this activity and without the design constraints imposed by retrofitting an existing site, unlike Site N;
- c. the industrial land in this area has not been significantly developed; based on the Mercury Study and the staff comment on it, building the transfer station in this area will allow Metro to develop the site in such a way that other uses allowed in the industrial zone will not be deterred from locating there; this is more desirable than infilling or retrofitting in an industrial area which has already been developed, unlike Site N; and
- d. it is undesirable to select land which requires a comprehensive plan and zone change because this can delay the permit process and conflict with community expectations based on current zoning, as required for Site 56.

4. Selecting this area is consistent with the site selection process of having the WTRC Advisory Group and Council review and compare specific sites for the reasons explained in the Staff Report.

5. Based on the information contained in the Staff Report, Site B is the best site in this area for these reasons:

- a. it is more than 1,000 feet from a residential development and will not involve travel through a residential neighborhood, unlike the northeast corner;
- b. it is correctly planned and zoned for a transfer station and, therefore, can proceed through the permit process in a timely manner (unlike Sites A, C and the site west of Site B) and without changing community expectations, unlike Site C; and
- c. it has little or no development constraints, unlike Site A and the southeast corner.

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02/06/86

Tier I on approved
SID Master Plan

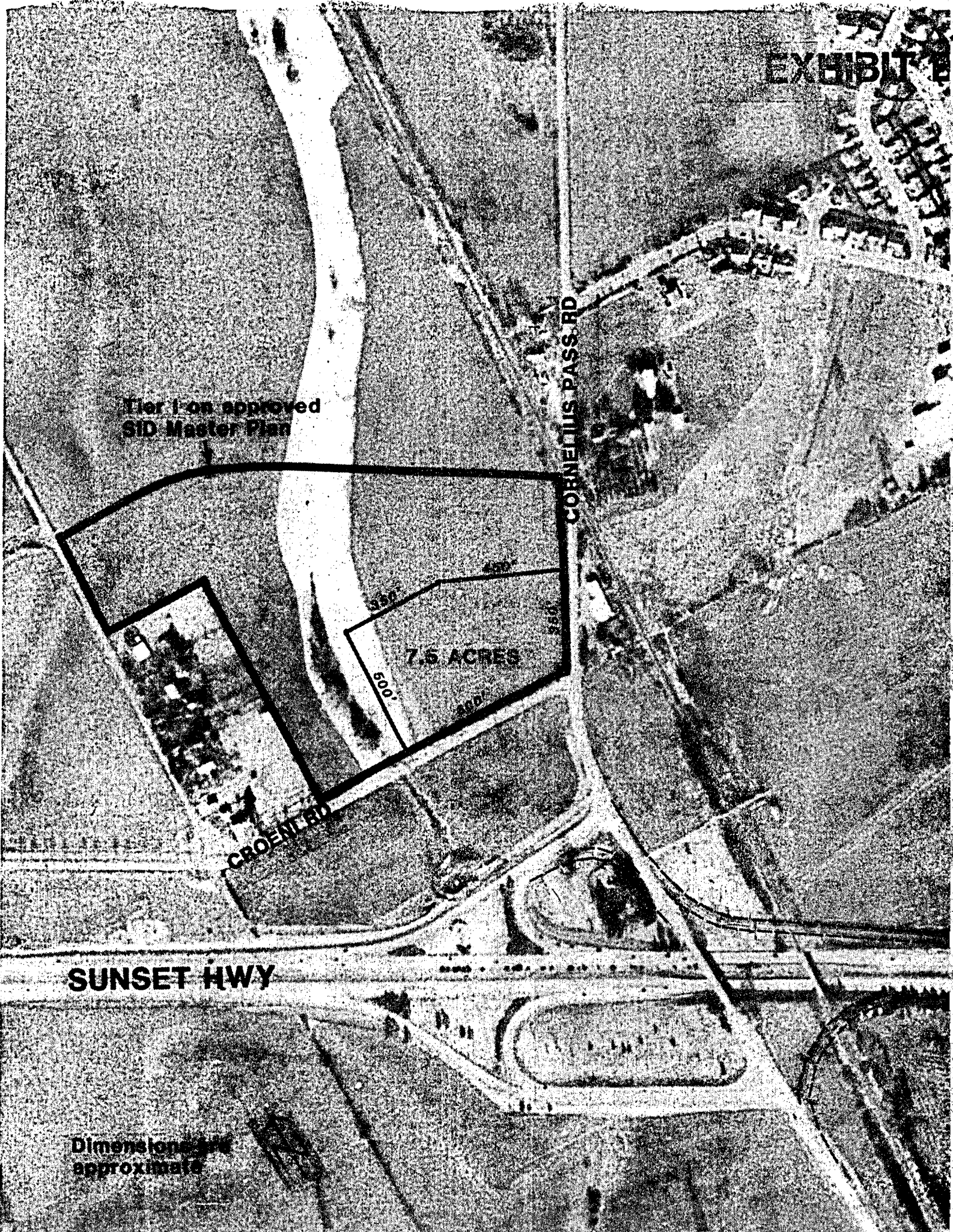
CORNELLUS PASS RD

CROENT RD

SUNSET HWY

7.5 ACRES

Dimensions are
approximate



STAFF REPORT

Agenda Item No. 9.1

Meeting Date Feb. 13, 1986

CONSIDERATION OF ORDINANCE NO. 86-196, ADOPTING A
FINAL ORDER IN CONTESTED CASE NO. 85-2 (TUALATIN
HILLS) AND AMENDING THE METRO URBAN GROWTH
BOUNDARY IN WASHINGTON COUNTY AS PETITIONED

Date: February 3, 1986

Presented by: Jill Hinckley

FACTUAL BACKGROUND AND ANALYSIS

The Tualatin Hills Church has petitioned the Metropolitan Service District (Metro) for a locational adjustment of the Urban Growth Boundary (UGB) to add approximately two acres at the southeast corner of Norwood and Boones Ferry Roads in Washington County, as shown on Exhibit A. The church is located on the property. A fire hydrant is needed to provide adequate fire protection. The city of Tualatin will provide water to the site only after annexation and will only annex land that is within the UGB. Both Washington County and the city of Tualatin support petition approval.

Metro Hearings Officer Beth Mason conducted a hearing on the petition on October 21, 1985. Only the petitioners participated. William Moore, a property owner who had not claimed the certified hearings notice, requested and was granted an opportunity to comment after the hearing was closed. His letter in opposition to the petition was received on November 22, 1985.

The Hearings Officer found that the petition satisfies all applicable Metro standards and recommends that it be approved. Her report is attached as Exhibit B. Mr. Moore's exception follows as Exhibit C.

Under Metro Code 2.05.035(b), the Council may decide not to hear oral argument. Although Mr. Moore has requested an opportunity for additional testimony to be presented, M.C. 2.05.035(C) requires that requests to submit additional evidence "must explain why the information was not provided at the hearing, and must demonstrate that such evidence...would likely result in a different decision." Since these requirements have not been met, the Council's response to Mr. Moore's exception should be based upon the existing record.

Following any oral argument and Council deliberation, the Council may:

1. allow the ordinance approving the petition to proceed to second reading; or

2. remand to staff or the Hearings Officer for new findings based upon specific disagreements with the Hearings Officer's Report it may identify.

EXECUTIVE OFFICER'S RECOMMENDATION

In contested case proceedings, the Hearings Officer, rather than the Executive Officer, is responsible for presenting a recommendation to the Council. As a matter of general philosophy, the Executive Officer will not comment on a Hearings Officer Report unless staff or affected parties allege an error of fact or of law or an issue of major regional significance is involved. When an exception to the Hearings Officer's Report is filed, it is up to the Council to weigh the arguments presented against the Hearings Officer's findings. The Executive Officer will not intervene in this process unless, again, the exception contains errors of fact or law or a major regional issue is affected.

JH/gl
4965C/445-4
02/03/86

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE ADOPTING A FINAL ORDER) ORDINANCE NO. 86-196
AND AMENDING THE METRO URBAN GROWTH)
BOUNDARY FOR CONTESTED CASE NO. 85-2:)
TUALATIN HILLS CHURCH)

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. The Council of the Metropolitan Service District hereby accepts and adopts as the Final Order in Contested Case No. 85-2 the Hearings Officer's Report and Recommendations in Exhibit B of this Ordinance, which is incorporated by this reference.

Section 2. The District Urban Growth Boundary, as adopted by Ordinance No. 79-77, is hereby amended as shown in Exhibit A of this Ordinance, which is incorporated by this reference.

Section 3. Parties to Contested Case No. 85-2 may appeal this Ordinance under Metro Code Section 2.05.050 and ORS ch. 197.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1986.

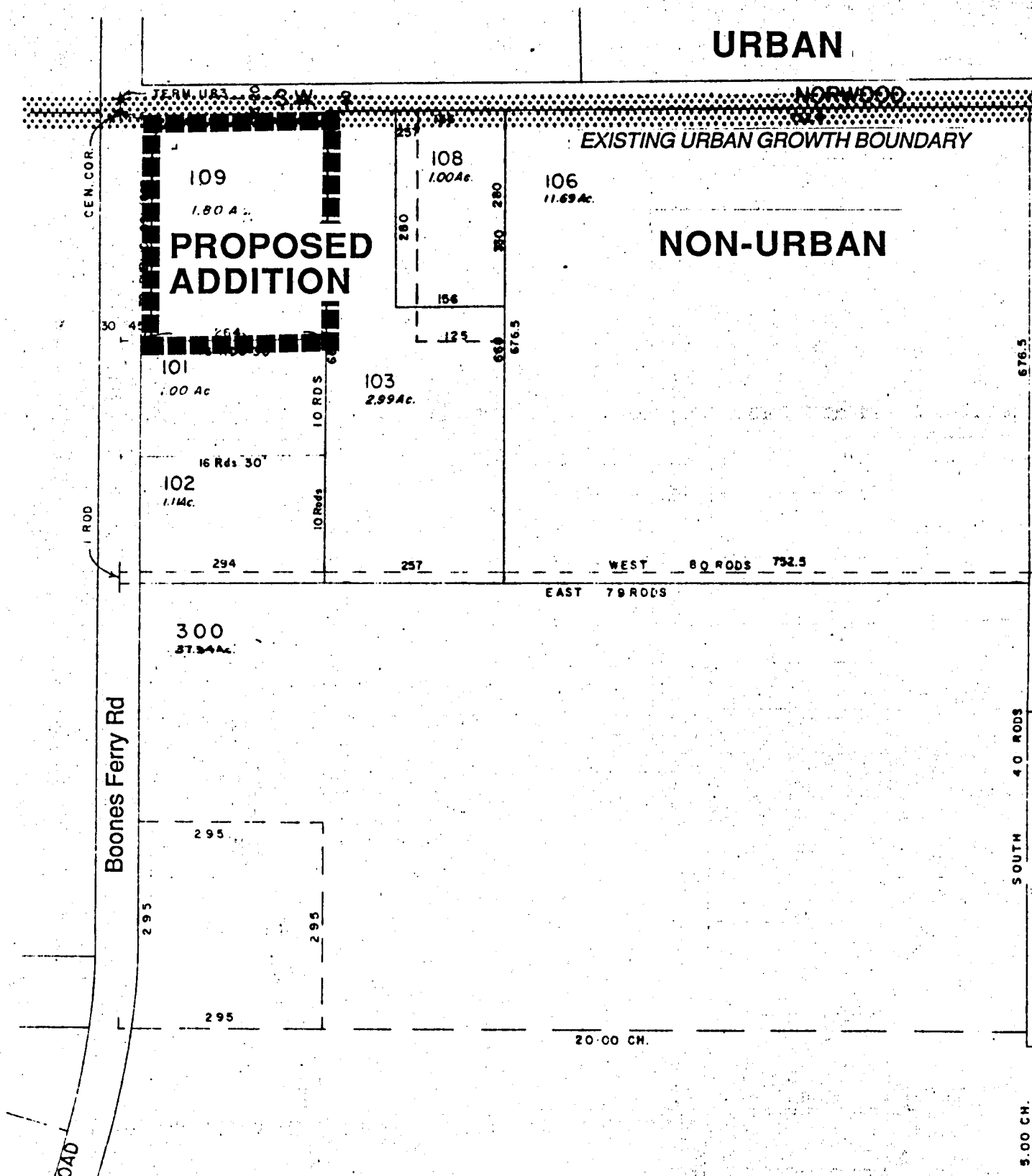
Richard Waker, Presiding Officer

ATTEST:

Clerk of the Council

JH/srs
4965C/445-2
01/10/86

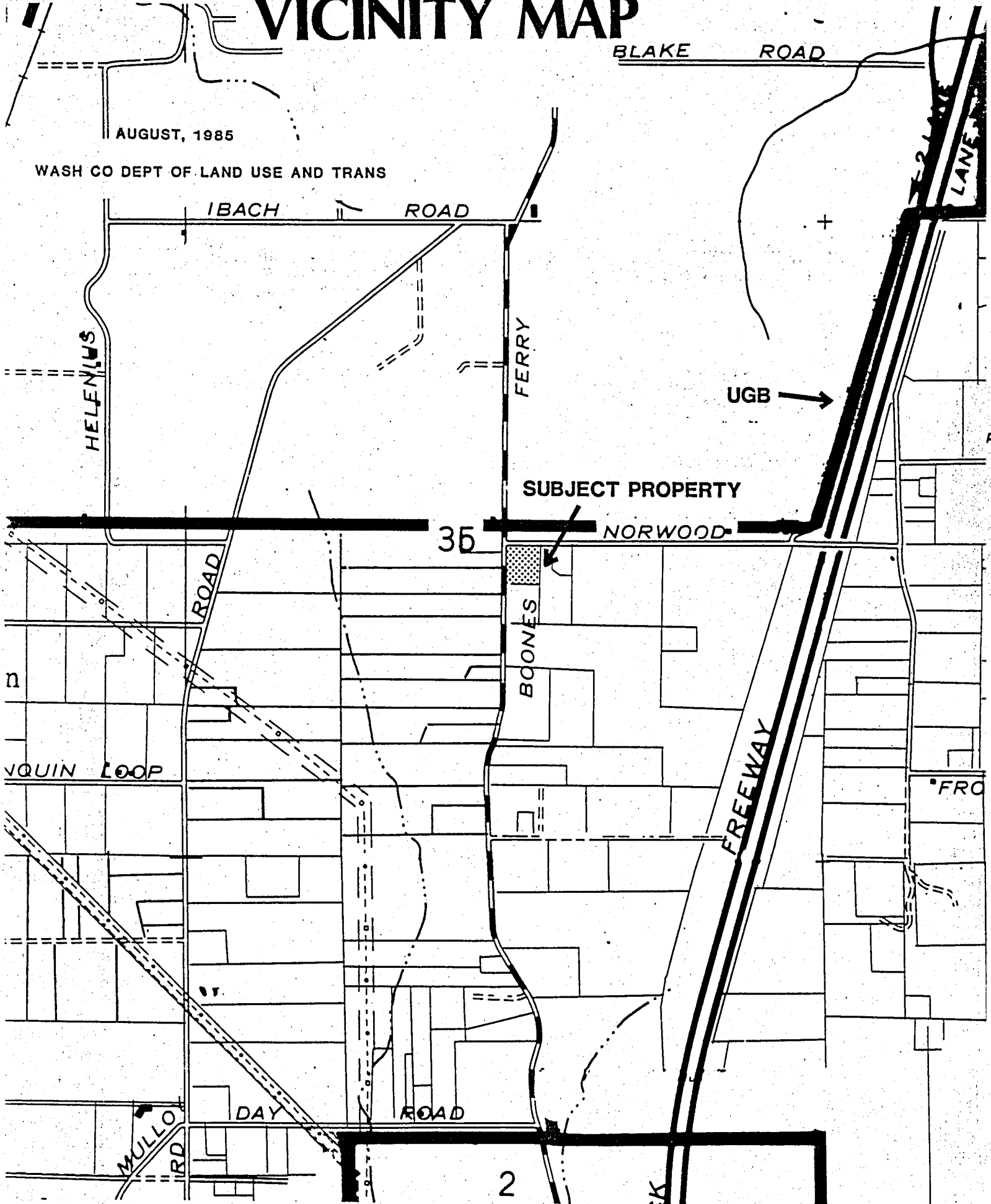
URBAN



VICINITY MAP

AUGUST, 1985

WASH CO DEPT OF LAND USE AND TRANS



METROPOLITAN SERVICE DISTRICT

IN THE MATTER OF A PETITION)
FOR AN URBAN GROWTH BOUNDARY)
LOCATIONAL ADJUSTMENT BY) HEARINGS OFFICER'S FINDINGS
TUALATIN HILLS CHRISTIAN CHURCH,) OF FACT AND PROPOSED ORDER
INC.; CONTESTED CASE NO. 85-2)

This recommendation is submitted to the Council of the Metropolitan Service District as a result of a petition for locational adjustment to add to the Urban Growth Boundary approximately 1.80 acres located at the southeast corner of the intersection of SW Norwood and Boones Ferry Roads, adjacent to the City of Tualatin Planning Area. A map of the proposed change is attached as "Attachment B".

A hearing was held upon the completed petition on October 21, 1985, before Hearings Officer Beth Mason; testifying were Jill Hinckley, Metro staff, Richard Ligon, attorney for the applicant, Minister Loren Doty, representing the applicant. In addition, written remarks were received as follows, and were entered as exhibits into the record:

- Exhibit 1. Petition
- Exhibit 2. 7-9-85 Letter from Richard Ligon
- Exhibit 3. Comment from Service Provider - Sherwood School District
- Exhibit 4. Comment from Service Provider - Tualatin Rural Fire District
- Exhibit 5. Comment from Service Provider - City of Tualatin
- Exhibit 6. 7-8-85 Letter from City of Tualatin
- Exhibit 7. 8-1-85 Letter from City of Tualatin
- Exhibit 8. 8-28-85 Letter from Washington County with attachments
- Exhibit 9. Section maps of vicinity (4)
- Exhibit 10. 10-16-85 Memo from Jill Hinckley
- Exhibit 11. Mailing list with return cards and copy of Notice

1 Exhibit 12. Pictures of site and surrounding area
2 marked A-M
3 Exhibit 13. 7-12-85 Letter from City of Tualatin
4 Exhibit 14. 10-16-85 Letter from Chet Hill Insurance Inc.

5 At the close of the hearing on October 21, 1985, the
6 hearings officer kept the record open to receive additional testimony
7 from the City of Tualatin regarding whether the property could be
8 served in an emergency situation by a fire hydrant located within
9 the Urban Growth Boundary, when the subject property was not within
10 the Boundary. In a subsequent telephone conversation with Janet
11 Young, planning director for the City of Tualatin, the hearings
12 officer was advised that it is the policy of the City that even
13 in an emergency situation, property outside of the Urban Growth
14 Boundary, and outside of the City's service area, would not be
15 entitled to service.

16 In addition, the record was re-opened at the request
17 of Mr. William Moore, a resident in the area, who did not claim
18 his notice of the hearing and who wanted an opportunity to comment
19 on the application. Mr. Moore's letter was received by the hearings
20 officer on November 22, 1985. The applicant was given an opportunity
21 for rebuttal, but declined to comment on Mr. Moore's letter; that
22 letter was marked and received into the file as:

23 Exhibit 15. 11-19-85 Letter from William G. Moore

24 FINDINGS OF FACT

25 Tualatin Hills Christian Church, Inc., applied for a
26 locational adjustment to the Metropolitan Urban Growth Boundary,
27 for property located at the southeast intersection of SW Norwood

1 and Boones Ferry roads, property more specifically described as
2 Tax Lot 109, 2S1-35D, Washington County, State of Oregon, property
3 approximately 1.80 acres in size. The property is presently improved
4 with a church building; there is no farming on the property. The
5 property is presently served by a septic tank, with adequate capacity
6 for the next few years, and is within 2500 feet of the nearest sewer
7 trunk line. Additional sewer trunks are planned for the area,
8 adjacent to the subject property on Norwood and Boones Ferry roads.
9 Water is provided to the subject property by private well, and the
10 nearest water main which could serve the property is in the "C"
11 level system presently about 1250 feet east of the church. The
12 church cannot connect to the water line in Norwood Road adjacent to
13 its site because that line is part of the City's "B" level system
14 and is designed to serve properties at an elevation lower than that
15 of the church.

16 There are no natural hazards identified in the area by
17 the comprehensive plan, nor are there any natural or historic
18 resources in the area. The three service providers who commented
19 on the application, Sherwood School District, Tualatin Rural Fire
20 District and City of Tualatin, all recommended approval of the
21 adjustment. The City of Tualatin pointed out several hurdles
22 which the church must overcome prior to water service being
23 available to the site, including annexation and the cost of running
24 the line from the source, but with those warnings to the applicant,
25 did not object to the application for adjustment.

26 / / / / /

1 APPLICATION OF STANDARDS TO FACTS

2 The relevant standards for approval of locational
3 adjustment to the Urban Growth Boundary are found in Metro Code
4 §3.01.040(a), (d) (2) and (d) (3).

5 Metro Code §3.01.040(a) provides as follows:

6 (a) As required by subsection (b) through (d)
7 of this section, location or adjustment shall
8 be consistent with the following factors:

9 (1) Orderly and economic provision
10 of public facilities and services. A
11 locational adjustment shall result in
12 a net improvement in the efficiency of
13 public facilities and services, including
14 but not limited to, water, sewerage,
15 storm drainage, transportation, fire
16 protection and schools in the adjoining
17 areas within the UGB; and any area to
18 be added must be capable of being served
19 in an orderly and economical fashion.

20 Water. The applicant states that a
21 waterline is located in Norwood Road
22 adjacent to the site. However, the City
23 of Tualatin indicates that the church
24 cannot hook up to this line because it is
25 designed to serve property at a different
26 pressure level. The nearest line at the
proper pressure level would have to be
extended 1250 feet to the site (Attachment C).
The City has indicated that this line would
have adequate capacity if extended to the
site.

The City of Tualatin has indicated that
existing and planned major water facilities
are adequate to serve the site when an
appropriate line is extended to the site
(at the church's expense.). A net improvement
in efficiency would result.

Sewer. The nearest sewer line is located
2500 feet from the site. The church does
not need to connect to the line at this time.
The City of Tualatin reports that this line
would have adequate capacity if extended to
the site.

The City of Tualatin has indicated that existing
and planned major sewer facilities are adequate
to serve the site. A net improvement in
efficiency would result.

1 Storm Drainage. There are no major storm
2 drainage facilities currently serving the
3 site. Since the site is developed, no
 additional facilities are needed at this
 time.

4 No new major storm drainage facilities are
5 required by the site. No change in efficiency
 would result.

6 Transportation. The property is located
7 at the corner of Norwood Road and Boones
8 Ferry Road, both designated as arterials.
 The City of Tualatin indicates that the
 existing facilities are adequate to serve
 the site.

9 Since the existing roads are adequate to
10 serve the site, no change in efficiency would
 result.

11 Fire Protection. The property is within the
12 boundaries of and is currently served by the
13 Tualatin Rural Fire Protection District.
14 Church officials have stated in their application
15 that the fire district has requested that they
16 obtain city water in order to improve fire
17 protection for the site.

18 The site is currently served by the Tualatin
19 Rural Fire Protection District. If the site
20 were ultimately connected to city water, a
 net improvement in efficiency would result.

21 Schools. Since the site is developed with a
22 non-residential use, school facilities are
 not required.

23 Since the site is developed with a non-residential
24 use, no change in efficiency would result.

25 (2) Maximum Efficiency of Land Uses. Consideration
26 shall include existing development densities on
 the area included within the amendment, and
 whether the amendment would facilitate needed
 development on adjacent existing urban land.

27 The adjustment is not needed in order to enable existing urban land
28 to develop.

29 (3) Environmental, Energy, Economic and Social
30 Consequences. Any impact on regional transit
31 corridor development must be positive in any
32 limitations imposed by the presence of hazard
33 or resource lands must be addressed.

34 / / /

1 See page 3, ll. 16-18; also, no identifiable impact on other factors.

2 (4) Retention of Agricultural Land. When a
3 petition includes land with class I through
4 IV soils that is not irrevocably committed
5 to non farm use, the petition shall not be
6 approved unless it is factually demonstrated
7 that:

- 8 - Retention of the agricultural land
9 would preclude urbanization of an
10 adjacent area already inside the
11 urban growth boundary, or
- 12 - Retention of the agricultural land
13 would prevent the efficient and
14 economical provision of urban services
15 to an adjacent area inside the UGB.

16 The property is irrevocably committed to non farm use as it is occupied
17 by an existing church building; the property is designated AF-10. This
18 standard does not apply.

19 (5) Compatibility Proposed Urban Uses With
20 Nearby Agricultural Activities. When a proposed
21 adjustment would allow an urban use in proximity
22 to existing agricultural activities, the
23 justification in terms of factors (1) through (4)
24 of this subsection must clearly outweigh the
25 adverse impact of any incompatibility.

26 The property is located within the large exception area with no large-
scale agricultural activities in the vicinity.

Metro Code §3.01.040(d) (1) not applicable.

Metro Code §3.01.040(d) (2) requires as follows:

For all other additions, the proposed UGB must
be superior to the UGB as presently located
based on a consideration of the factors in
subsection (a).

The minor addition must include all similarly
situated contiguous land which could also be
appropriately included within the UGB as an
addition based on the factors in subsection (a).

Other land contiguous to the subject property is not in need of

1 improved water service for fire protection, as there are no contiguous
2 public uses, and no need to include any additional land for this
3 particular public use. Therefore, there is no similarly situated
4 contiguous land which could also be appropriately included within the
5 UGB as part of this adjustment.

6 Metro Code §3.01.040(d) (3) provides as follows:

7 Additions shall not add more than 50 acres of
8 land to the UGB and generally should not add
9 more than 10 acres of vacant land to the UGB.
10 Except as provided in subsection (4) of this
11 subsection, the larger the proposed addition,
the greater the differences shall be between
the suitability of the proposed UGB and suitability
of the existing UGB, based upon consideration
of the factors of subsection (a) of this section.

12 This 1.80 acre site is currently developed with a church building and
13 there is no vacant land on the site available for other uses.

14 Metro Code §3.01.040(d) (4) is not applicable.

15 CONCLUSIONS

16 Based upon the above findings of fact, the Hearings
17 Officer concludes as follows:

18 (1) The proposed urban growth boundary would be superior
19 to the urban growth boundary as presently located.

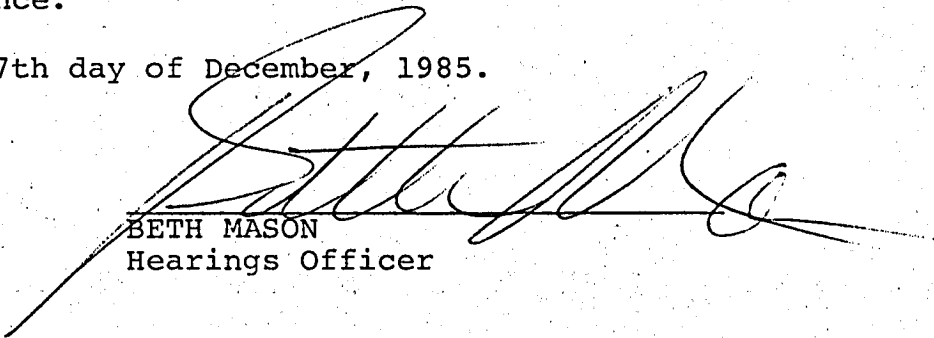
20 (2) The inclusion of the subject property in the proposed
21 amendment is appropriate because it is consistent with the applicable
22 code divisions, and there is no other similarly situated property
23 which can appropriately be added.

24 RECOMMENDATIONS

25 Based upon the above findings of fact and conclusions,
26 the Hearings Officer recommends approval of the petition for the

1 urban growth boundary locational adjustment to include Tax Lot 109
2 as requested by petitioners and as recommended by the City of Tualatin
3 and Washington County. In addition, the Hearings Officer recommends
4 adoption by the Metro Council of the proposed order submitted herewith
5 or an appropriate ordinance.

6 Dated this 17th day of December, 1985.

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8 
9 BETH MASON
Hearings Officer
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FROM THE DESK OF

Marie
for
Toby Janus

COUNCIL SECRETARY

21 November 1985

Ray,

re: Reservation for a room for the
Council Meeting of January 23/85
5:30 - 9:00 p.m. at Buckley Hall
at the University of Portland

I spoke to a lady named Carol at 283-7523
for a room to accommodate approximately
50 attendees. She said that she needs to
get a signed permit from someone at the
U of P who designates the rooms, and that
she would get back to me on Tuesday, Nov. 27.

Since I will be on vacation next week I
asked her to speak to you and I would follow-
up when I get back Dec. 2nd.

She said that we would have to get a copy of
Metro's insurance certificate to show that
our people are covered while meeting at an-
other facility. I told her that I don't ex-
pect that to be a problem. The U of P carries
secondary insurance coverage.

The cost of the room will be \$20-25 and
U of P can furnish us with a PA system.



METROPOLITAN SERVICE DISTRICT
527 S.W. HALL STREET, PORTLAND, OREGON 97201 503/221-1646

F R O M

Toby Janus

Council Secretary

21 Nov. '86

Bob,

Since your office said that you
would not be back until next week,
I put you down as a YES for the
Council meeting of Tuesday, Nov. 26.

Should you not be able to attend that
meeting, please tell Marie Nelson,
Council Clerk since I will be on
vacation next week.

Thanks.



METROPOLITAN SERVICE DISTRICT
Providing Zoo, Transportation, Solid Waste
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

CONSIDERATION OF ORDINANCE NO. 86-195 FOR THE
PURPOSE OF SUBMITTING METROPOLITAN SERVICE
DISTRICT TAX BASE MEASURE

Date: January 15, 1984

Presented by: Councilor Kirkpatrick
Don Carlson
Kay Rich

FACTUAL BACKGROUND AND ANALYSIS

Policy Framework

Consideration and adoption of Ordinance No. 86-195 is a significant step towards financial stability for the Metropolitan Service District in general and the Zoo in particular. The Council and Executive Officer have been discussing Metro's financial future for the past two years. Part of this discussion has led to the promulgation of Long-Range Financial Policies. Financial principles and policies adopted by the Council of January 26, 1984, (Resolution No. 84-444) are in part as follows:

"To assist in the achievement of the broad goal of providing financial stability for Metro, the following general principles are adopted:

1. Each functional area shall have identified sources of revenue;
2. Each functional area shall prepare a five-year financial plan; and
3. Any new functions assumed by Metro shall have a source of funding.

To aid decision-making in each of the functional areas, the following policies are adopted:

Zoo Operations

1. The Zoo shall rely on the property tax for a portion of its revenues.
2. Approximately 50 percent non-tax revenues shall be maintained for funding Zoo operations.
3. The Council shall annually review admission fees to assist in meeting Objective 2 above.
4. The Council shall develop a policy of maintaining a proper balance between funds used for animal and non-animal capital improvements and the use of private versus public funds.

5. As indicated in the adopted Master Plan, the priority for capital investments shall be the completion of the Zoo's development and the replacement of non-standard exhibits.
6. It shall be the policy of the Council to provide special benefits to residents of the region who pay taxes to help support the Zoo.

General Government/Mandated Services

1. General government and mandated services shall have an external source of revenue to cover their direct costs and to pay their share of support services.
2. When specific funds are identified for general government and mandated services, interfund transfers shall no longer be used to support these activities.
3. The support services functions of the General fund shall be totally financed from all Operating funds on the basis of actual use."

To implement these policies, the Council adopted Resolution No. 86-617 on January 9, 1986, to submit a tax base measure to the voters for both Zoo operations and mandated policy and administrative costs of the Council and Executive Officer.

Ordinance Analysis

Ordinance No. 86-195 has two major purposes: 1) it submits to the voters the type and amount of the proposed tax measure, and 2) it defines the Ballot Title for the proposed tax measure.

In regard to the first purpose, the Ordinance, if adopted, submits a tax base measure to the voters at the May 20, 1986, Primary election. The tax base request is for \$4,375,000 per year. The ordinance establishes the use of the revenue to defray 1) approximately one-half of the Zoo's operating expenses, and 2) policy, administrative, and other related costs deemed necessary by the Council and Executive Officer to carry out the purposes of the District. The tax base will provide \$3,400,000 for Zoo operating purposes, and \$975,000 for policy and administrative and related costs of the Council and Executive Officer. Justification for the amount of the proposed tax base is found in the attached memoranda: "Updated Five-Year Projections for the Washington Park Zoo, 1985-86 through 1990-91" and "Revenue and Expenditure Projections for Proposed General Government Fund for FY 1987-88 through FY 1990-91."

In regard to the second purpose, the Ordinance defines the Ballot Title for the measure which must meet certain statutory requirements as to form and content. ORS 310.390 requires the Ballot Title to consist of: a "caption" by which the measure is commonly referred (not more than 10 words); a "question" which states the purpose of the measure and is phrased so an affirmative response to the question corresponds to an affirmative vote on the measure (not more than 20 words); and a concise and impartial "explanation" which gives the purpose and reasons for the measure.

The "explanation" must be plainly worded and avoid as much as possible the use of technical terms and should not advocate a yes or no vote on the question (not more than 150 words).

As indicated in the Ordinance, the date of the levy election is May 20, 1986. The Ordinance directs filing of the Ballot Title with the Director of the Multnomah County Records and Elections by no later than February 14, 1986, and filing of the Ordinance with the Secretary of State by no later than March 11, 1986.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Ordinance No. 86-195.

DEC:amn
5007C/445-3
01/17/86

Attachments

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF SUBMITTING
METROPOLITAN SERVICE DISTRICT
TAX BASE MEASURE

) ORDINANCE NO. 86-195
)
) Introduced by Councilors
) Kirkpatrick and Waker

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Short Title

This ordinance shall be known as the "Metropolitan Service District Tax Base Ordinance" and may be so cited and pleaded and shall be referred to herein as "this ordinance."

Section 2. Definitions

A. "Council" means the Council of the Metropolitan Service District.

B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.

C. "Zoo" means the Washington Park Zoo of Portland, Oregon, operated by the District under ORS 268.310(5).

D. "Required Regional Policy Activity" means any policy or administrative activity of the Council or Executive Officer necessary to carry out the purposes of the Metropolitan Service District Act, chapter 268 ORS.

Section 3. Findings

A. ORS 268.310(5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the

District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 50 percent of its operating costs from serial levies that will expire at the end of FY 1987.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for part of the continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

F. ORS 268.015 declares the purpose of the Metropolitan Service District Act is "to provide for the consolidation of...regional governments and to establish an elected governing body and thereby...increase the accountability and responsiveness of regional government officials to the citizenry through the election process."

G. ORS 268.030 enables the District to be multi-purpose in nature, providing the metropolitan aspect of a variety of public services not adequately available through existing governmental agencies.

H. ORS 268.150 establishes the governing body of the District as a Council of 12 members elected from subdistricts. The Council is responsible for adopting policies necessary for carrying out the District's purpose.

I. ORS 268.180 requires that District business be administered and District rules and ordinances be enforced by an elected Executive Officer.

J. ORS 268.380 to 268.390 requires that the District review and coordinate local land use plans, adopt and maintain an urban growth boundary, and perform certain regional planning functions and activities.

K. ORS 268.500 provides that "A district may levy annually an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

L. A regional funding base is necessary to provide for required regional policy activities and related costs of the District Council and Executive Officer to carry out the purpose of the metropolitan service district Act.

Section 4. Purpose

The purposes of this ordinance are:

A. To provide for part of the maintenance and operation of the Zoo, and to provide for required regional policy activities and related costs of the District.

B. To approve submission of a a tax base to be effective on July 1, 1987, to the voters on May 20, 1986.

Section 5. Submission of Tax Base

The Council approves and hereby directs that a tax base of \$4,375,000 be submitted to the voters on May 20, 1986. The Council further approves and hereby directs that the tax base submitted to

the voters be allocated \$3,400,000 for Zoo operations and \$975,000 for required regional policy activities and related costs. If approved by the voters, this tax base shall be effective July 1, 1987.

Section 6. Ballot Title

A. The Ballot Title for the tax base described in Section 5 of this ordinance shall be as follows:

CAPTION: ESTABLISHES TAX BASE FOR ZOO AND REQUIRED REGIONAL
(10 words) POLICY ACTIVITIES.

QUESTION: SHALL THE METROPOLITAN SERVICE DISTRICT HAVE
(20 words) A \$4,375,000 TAX BASE STARTING FISCAL YEAR 1987-88
FOR ZOO AND REQUIRED POLICY ACTIVITIES?

EXPLANATION: THIS MEASURE GIVES METRO A \$4,375,000 TAX BASE. METRO
(147 words) DOES NOT HAVE A TAX BASE NOW. THE TAX BASE WILL
START JULY 1, 1987, WHEN THE CURRENT ZOO SERIAL LEVY
ENDS. THE TAX BASE PROVIDES \$3,400,000 FOR HALF OF
ZOO OPERATING COSTS. THESE FUNDS ALONG WITH GATE
RECEIPTS AND SALES INCOME WILL ALLOW THE ZOO TO KEEP
ITS CURRENT LEVEL OF SERVICE AND OPERATE NEW
EXHIBITS. FUTURE ZOO BUILDING WILL BE PAID FOR BY
SERIAL LEVIES, BONDS OR PRIVATE GIFTS. THE REST OF
THE TAX BASE (\$975,000) WILL FUND THE COSTS OF
METRO'S ELECTED COUNCIL AND EXECUTIVE IN CARRYING OUT
DUTIES REQUIRED BY LAW. THESE INCLUDE MAKING AND
IMPLEMENTING POLICY FOR THE ZOO, SOLID WASTE
DISPOSAL, TRANSPORTATION PLANNING, URBAN GROWTH
BOUNDARY MANAGEMENT AND OTHER REGIONAL SERVICES
ALLOWED BY LAW. SUCH FUNDING WOULD END TRANSFERS OF
MONEY FROM THE ZOO AND OTHER METRO SERVICES TO PAY
THOSE COSTS.

B. The above Ballot Title shall be filed with the Director of Records and Elections of Multnomah County not later than February 14, 1986.

Section 7. Submission of Proposal to Secretary of State

This ordinance shall be filed with the Secretary of State no

later than March 11, 1986, to meet publication requirements for the Voters' Pamphlet.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1986.

Richard Waker, Presiding Officer

ATTEST:

Clerk of the Council

DC/gl
4962C/406-2
01/17/86

TO: Metro Council

Date: January 10, 1986

From: A. M. Rich, Assistant Zoo Director *AMR*
Don Carlson, Deputy Executive Officer *DC*

Re: Updated Five Year Projections for Washington
Park Zoo 1985-86 - 1990-91

As the Council is aware, significant operational and capital improvements have been made at the Zoo since it became an operating division of Metro in 1976. Capital improvements include:

1. New Elephant Yard and Crush
2. Primate House Remodel
3. New Quarantine Facilities
4. Lemur Exhibit
5. New Maintenance Facilities
6. Penquinarium Remodel
7. Alaska Tundra Exhibit

These improvements, new special events and promotions, and exceptional weather brought attendance to a 21 year high of 814,548 in fiscal year 1984-85.

To keep the Zoo obtaining approximately 50 percent of its operating requirements from non-tax sources, the Council adjusted admission fees on June 1, 1981 and again on February 1, 1985. Current fees are \$2.50 for 12 years through 64 years, and \$1.25 for youth 3 through 11 years. Children under 3 are admitted free and senior citizens pay the same as youth. All people are admitted free after 3:00 p.m. on Tuesday afternoons. Additionally, there are free days for special groups, such as handicapped, children, and seniors.

In May 1984, the voters of the District approved a \$5 million per year serial levy with \$3 million per year for operations and \$2 million for capital improvements. That levy began July 1, 1984 and expires June 30, 1987. Projects to be built with the capital improvements portion of that levy and funds carried over from the previous levy are: West Bear Grotto Remodel, Africa Bush Phases I and II, and the Education/Interpretive Center. An additional project, the Elephant Museum, will be funded by private donations.

These additional facilities and increases in operations have helped the Zoo work toward these goals:

1. Providing a unique, educational and recreational opportunity through which the public can see and experience wildlife in a naturalistic setting.

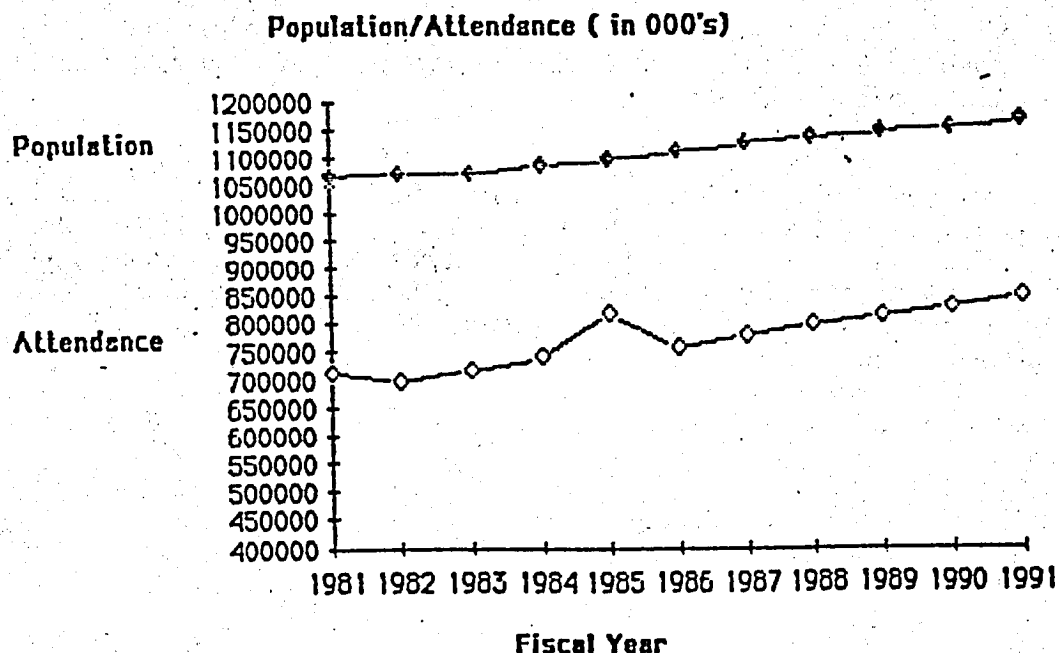
2. Contributing to the perpetuation of animals in the wild by a) learning more about captive and wild animals; b) educating the public regarding conservation.
3. Serving as a metropolitan cultural institution to enhance the quality of life in the metropolitan community.

MAJOR ASSUMPTIONS

Adoption of a tax measure requires a budget forecast to determine future expenditures and needed revenue. In order to achieve a reasonable forecast, a number of assumptions must be made concerning external factors as well as Metro's budgetary and fiscal policies. Discussed below are major assumptions which are used in developing projections and the mix of projected non-tax and property tax revenues.

A. Attendance

Attendance records have been studied by both Metro and Leland & Hobson. Because a high correlation was found between historical population trends in Multnomah, Washington and Clackamas Counties and Zoo attendance, population projections for these jurisdictions have been used to forecast Zoo attendance. Actual paid and full attendance may be a function of many factors: weather, regional and local tourism promotions, new exhibits, animal births, special events (such as Zoo concerts), and the cost of other forms of recreation. Predicting future changes in these factors, however, is very difficult. Given these considerations, the forecasting approach selected was a necessarily simplistic one which focuses on the single factor of regional population/attendance historical trends and projections are shown in the graph below.



Full attendance figures are derived from paid attendance projections assuming a constant 80 percent/20 percent split between paid and non-paid attendance. The figure shows full attendance increasing from 712,766 in 1980-81 to 840,000 in 1990-91. It should be noted that variables such as those listed earlier could significantly affect these forecasts plus or minus. It is our judgement, supported by studies done by Leland & Hobson, that the forecasts are prudent for projection purposes.

B. Admission Fees

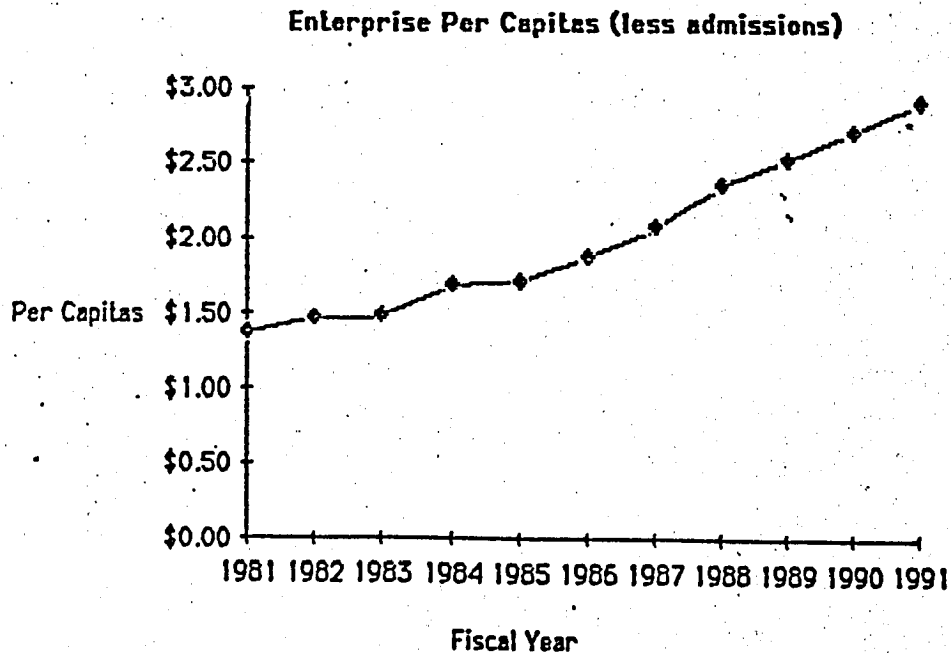
Admission revenue forecasts are based on the following preliminary schedule of fee increases:

| <u>Effective Date</u> | <u>Adult</u> | <u>Youth/Seniors</u> |
|-----------------------|--------------|----------------------|
| Current Fee | \$2.50 | \$1.25 |
| January 1, 1987 | \$3.00 | \$1.50 |
| January 1, 1989 | \$3.50 | \$1.75 |
| January 1, 1991 | \$4.00 | \$2.00 |

It is assumed that adult and youth/senior admissions will remain at the historical 2:1 ratio.

C. Per Capita Enterprise Revenue Excluding Admissions

Per capita revenues for food, gifts, railroad and other services are expected to rise as a result of increased attendance and longer stays in the Zoo because of more things to do and see. The temporary closures of the Bearwalk and gift shop for expansion and renovation may adversely impact per capita revenue in the short run. However, long term per capita revenues are projected to rise as shown.



D. Inflation

Based on a review of local and national economic trends, an inflation factor of 5 percent has been built into projections for expenditures and enterprise revenues, excluding admissions.

E. Personal Services

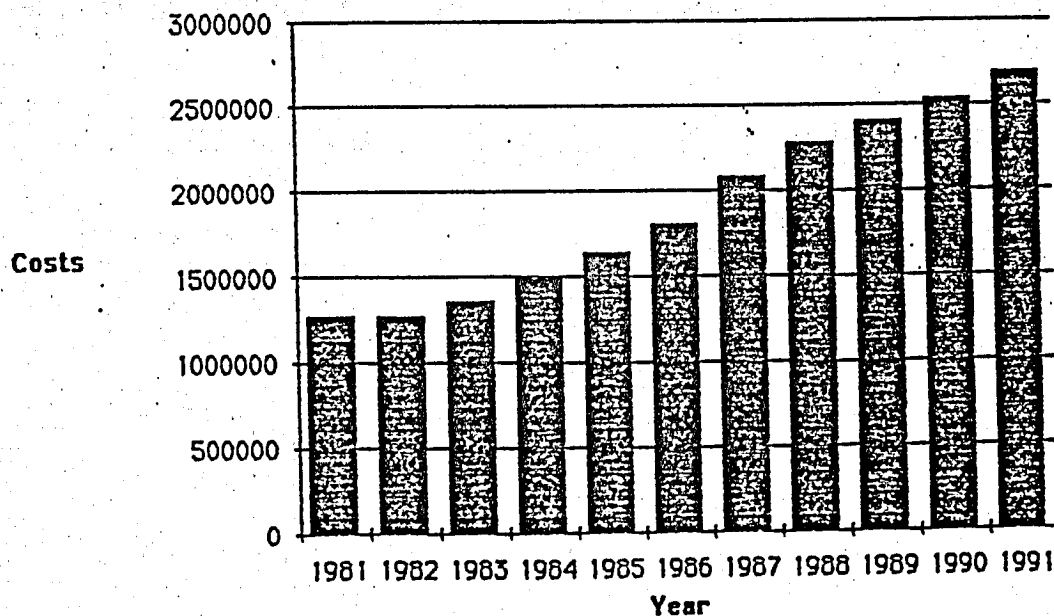
Forecasts for personnel are based on current staffing levels plus new positions that will be required for additional programming. This year, an important staffing change has been the expansion of the development office. Under the direct supervision of the Zoo Director, the full time development officer and half-time development analyst will be responsible for fund raising, grants, and continued donation programs such as Zoo Parents and Plant Parenthood. Other Zoo developments will affect staffing needs as well. New exhibits, increased food services, more pathways and landscaping will require additional personnel in Animal Management, Visitor Services and Buildings & Grounds. Higher attendance levels and new programs will require new personnel in Educational Services as well.

It is anticipated that new facilities, coupled with more varied services and events and longer stays in the Zoo will aid in achieving the enterprise revenues necessary to meet the Council's policy of meeting 50% of operating costs from non-tax sources.

F. Materials & Services

While certain material and service costs are directly related to Zoo attendance, such as merchandise for resale, others like utilities and those associated with an expanding animal collection, may increase costs rapidly than attendance. If for some reason attendance declines, enterprise revenues directly related with visitor services will also decrease, as will associated costs. The graph on this page shows actual and projected materials and services costs from 1981 to 1991.

ZOO MATERIALS & SERVICES



G. Capital Outlay

Capital Outlay is projected to increase from \$417,419 in 1985-86 to \$507,491 in 1990-91. With the increased capability for facility maintenance and contract management, the Zoo plans to carry out the proposed facility maintenance improvements contained in Exhibit A.

H. Policy Assumptions

The following policy assumptions are incorporated in the Zoo budget forecast for the next five fiscal years.

1. That property taxes collected will fund approximately fifty percent of operation and maintenance costs (personal services, materials and services, capital outlay, and transfers to the Insurance, Building and Support Services Funds). Conversely, that non-property tax revenues - principally enterprise revenues - will fund the other approximately fifty percent of these same costs and that the Council will annually review admission fees to meet this objective. The table below shows the non-tax revenues as a percent of operations and maintenance as found in the projections.

| <u>Projections</u> | <u>85-86</u> | <u>86-87</u> | <u>87-88</u> | <u>88-89</u> | <u>89-90</u> | <u>90-91</u> |
|--|--------------|--------------|--------------|--------------|--------------|--------------|
| Operations & Maint. Costs, incl. Insurance, Support Services and Building Fund Transfers | \$6,297,123 | \$6,881,680 | \$7,224,980 | \$7,621,364 | \$8,041,647 | \$8,512,023 |
| Non-Tax Revenue | \$3,058,142 | \$3,352,430 | \$3,755,269 | \$4,089,444 | \$4,464,325 | \$4,874,450 |
| | 49% | 49% | 52% | 54% | 56% | 57% |

2. That the Zoo's budget will provide for an unappropriated balance each year sufficient to assure cash flow from July 1 to tax collection time in November and that the budget will also provide a contingency line item equal to 3% of projected operating costs including the transfers. While the contingency is listed, it is assumed not to be spent and is included in the following year's fund balance.
3. That revenue in excess of operating needs will be transferred to the Capital Improvement Fund to assist with the implementation of the Zoo Master Plan.
4. That the Council will approve for implementation a sequence of Priority II projects found in the Zoo Master Plan and a method for funding them.

5. That the Council will allocate \$3.4 million of the tax base, established for 1987-88, and its six percent growth to the Zoo.

FIVE YEAR OPERATING NEEDS

The five year needs for operating the Zoo are shown in Tables I and II. Table I provides a summary of the expenditure requirements for the Zoo's six operating divisions: Administration, Animal Management, Buildings and Grounds, Educational Services, Public Relations, and Visitor Services. Table II summarizes the resources needed for operating the Zoo. Detailed information on requirements and resources is provided in Exhibits B and C respectively.

Expenditures

Personal Services - As indicated in Table I, Personal Services is the largest category of expenditure for operating the Zoo constituting an average 52% of the four principal expenditure categories. It is projected that Personal Services will increase at an average rate of approximately 7% per year through FY 1990-91. This increase is attributable to inflation and projected increases in the number of positions in Animal Management, Buildings and Grounds, Visitors Services and Education.

While the West Bear Grotto exhibit will not require new keeper positions when it opens in 1986, the opening of Africa Bush in 1987-88 will require an additional keeper. In 1989-90, with the completion of the final phase of Africa Bush, another keeper position will be required. This is because the Africa Bush exhibit will house more species of animals in a more complex facility than presently is true of the paddocks area.

In Buildings and Grounds there will be a need for at least an additional five positions. These positions will help keep up with additional service demands created by increased attendance, more special events, and new facilities which will be more complex and labor intensive for maintenance and upkeep. These will include the major capital projects that are scheduled from 1986-87 through 1990-91 (Elephant Museum, West Bear Grotto, Education/Interpretive Center, Africa Bush I, II, and III).

Visitor Services and Education will also be impacted. Visitor Services will need to expand its workforce as the Africafe and picnic area come on line to serve more visitors and the Education/Interpretive Center will allow the Education Division to schedule more classes and increase its graphics operation. Increased revenues from these sources are anticipated to more than offset costs.

Materials and Services - Materials and Services expenditures are the second largest item in operating the Zoo. This category constitutes an average of 30% of the operating budget and is projected to increase at an average rate of about 8% per year through 1990-91. This is attributable primarily to projected inflation plus increases for utility costs for new facilities and merchandise for resale to an increasing number of visitors.

Capital Outlay - Capital Outlay is projected to increase from \$417,419 in FY 1985-86 to \$507,491 in 1990-91. The increase reflects the necessary facility maintenance scheduled in Exhibit A. However, capital outlay is only 6% of the Zoo's operating budget.

Transfers to the Insurance, Support Service, and Building Funds - The Insurance Fund Transfer pays that coverage for direct Zoo services such as liability insurance for the railroad and its proportionate share of other insurance requirements. The support service transfer is for the purchase of services from the District's support service divisions. Included in support services are budget, accounting, personnel, data and word processing and printing. This transfer is based on a cost allocation plan which distributes central service costs to the direct service departments. These costs are based on the present allocation policy and projected to increase according to anticipated inflation at a rate of 5% annually. Actual future costs could vary plus or minus if the policy is modified. (If general government functions do not obtain their own source of funding, the transfer will increase by approximately \$200,000 beginning in 1987-88.) This category also includes a proportionate cost of the building housing these functions.

Revenue

Table II shows projected operating revenue for the Zoo from FY 1985-86 to FY 1990-91. It is anticipated that the Zoo's enterprise revenues (admissions, food and concession sales, railroad fees, etc.) will increase from \$2,758,750 in 1985-86 to \$4,684,250 in 1990-91 to support the expenditures projected in Table I. Although part of this increase will come as a result of the number of Zoo visitors increasing and staying in the Zoo longer, it will be necessary for the Zoo to adjust the prices charged for its services, including admission fees. The Council should review admission fees annually and it should be noted that admission revenue projections are based on increases in fees on January 1, 1987, 1989, and 1991. Patrons will be receiving considerably more value for their fees as projects noted earlier are completed.

The tax figures shown in Table II are the amounts required to balance the projected budgets.

TABLE 1
ZOO OPERATING FUND REQUIREMENTS
SUMMARY

| CATEGORY | FY 85/86 | FY 86/87 a | FY 87/88 a | FY 88/89 a | FY 89/90 a | FY 90-91 a |
|---|-----------|------------|------------|------------|------------|------------|
| Personal Services | 3,227,067 | 3,535,317 | 3,799,523 | 4,007,481 | 4,232,544 | 4,477,591 |
| Materials & Services | 1,804,292 | 2,088,856 | 2,270,954 | 2,396,545 | 2,533,765 | 2,695,488 |
| Capital Outlay | 417,419 | 432,120 | 438,392 | 460,310 | 483,324 | 507,491 |
| Trans. to Bldg. Fund | 126,023 | 56,166 | 31,223 | 36,440 | 33,034 | 34,524 |
| TX to Sup. Sys. Fund b | 488,054 | 512,457 | 411,566 | 432,144 | 453,751 | 476,439 |
| Trans. to Insurance | 234,268 | 256,764 | 273,323 | 288,444 | 305,229 | 320,490 |
| SUB-TOTAL O & M | 6,297,123 | 6,881,680 | 7,224,980 | 7,621,364 | 8,041,647 | 8,512,023 |
| Contingency | 188,914 | 206,450 | 216,749 | 228,641 | 241,249 | 255,361 |
| Ending Unappropriated Balance Unreserved | 1,062,047 | 531,261 | 383,251 | 371,359 | 358,751 | 344,639 |
| Tr. to Capital Fund | 438,883 | 0 | 0 | 0 | 167,513 | 330,892 |
| TOTAL REQUIREMENTS | 7,986,967 | 7,619,391 | 7,824,980 | 8,221,364 | 8,809,160 | 9,442,915 |

a. Assumes an inflation rate of 5% annually
for 1985-86 to 1990-91.

b. For fiscal years 1985-86 and 1986-87, includes general fund transfer.

TABLE II
ZOO OPERATING FUND RESOURCES
SUMMARY

| CATEGORY | FY 85/86 | FY 86/87 | FY 87/88 | FY 88/89 | FY 89/90 | FY 90-91 |
|--------------------------|-----------|------------------------|-----------|------------------------|-----------|------------------------|
| Begin Fund Bal. Unres. b | 1,912,825 | 1,250,961 | 737,711 | 600,000 | 600,000 | 600,000 |
| Enterprise Revenue | 2,758,750 | 3,128,450 _a | 3,569,424 | 3,909,749 _a | 4,280,825 | 4,684,250 _a |
| Property Taxes | 3,016,000 | 3,016,000 | 3,332,000 | 3,531,920 | 3,743,835 | 3,968,465 |
| All Others | 299,392 | 223,980 | 185,845 | 179,695 | 184,500 | 190,200 |
| Total Resources | 7,986,967 | 7,619,391 | 7,824,980 | 8,221,364 | 8,809,160 | 9,442,915 |

a. Assumes fee increase on January 1, 1987, 1989, 1991.

b. Assumes fund balance equals previous year's unappropriated balance plus the contingency.

| ZOO CAPITAL REPLACEMENT PROGRAM PROJECTION: | | | | | PAGE 2 | | |
|---|---------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| BUILDINGS AND GROUNDS | | | | | | | |
| ACC. # | ITEM | 85-86 ESTIMATED | 86-87 PROJECTED | 87-88 PROJECTED | 88-89 PROJECTED | 89-90 PROJECTED | 90-91 PROJECTED |
| 8500 | ****IMPROVEMENTS**** | | | | | | |
| | PERIMETER FENCE | \$10,000 | \$20,000 | \$10,000 | | \$25,000 | \$20,000 |
| | WATER SYSTEM | \$30,000 | \$20,000 | \$20,000 | \$30,000 | | \$30,000 |
| | GAS SYSTEM | \$10,000 | \$10,000 | \$10,000 | | \$20,000 | |
| | ELECTRICAL SYSTEM | \$15,000 | \$20,000 | \$10,000 | \$50,000 | \$20,749 | \$50,000 |
| | EXTERIOR LIGHTING | \$17,000 | \$10,000 | \$2,918 | | \$25,000 | |
| | OUTDOOR FURNITURE | \$5,000 | \$11,350 | \$3,000 | \$5,000 | \$5,000 | \$11,000 |
| | ROADS | | | \$25,000 | \$15,731 | | |
| | OTHER | | | \$15,000 | | \$10,000 | |
| | 8500 TOTAL | \$87,000 | \$91,350 | \$95,918 | \$100,731 | \$105,749 | \$111,000 |
| 8550 | ****EQUIPMENT & VEHICLES**** | | | | | | |
| | VEHICLE REPLACEMENT | \$59,500 | \$48,800 | \$50,000 | \$60,000 | \$65,000 | \$67,000 |
| | EQUIPMENT | \$5,000 | \$15,000 | \$17,000 | \$10,000 | \$9,000 | \$10,000 |
| | TOOLS | \$1,000 | \$4,975 | \$5,214 | \$5,824 | \$5,616 | \$6,000 |
| | 8550 TOTAL | \$65,500 | \$68,775 | \$72,214 | \$75,824 | \$79,616 | \$83,000 |
| 8570 | ****OFFICE FURNITURE/EQUIP.**** | | | | | | |
| | OFFICE FURNITURE/EQUIP. | \$4,000 | \$4,150 | \$5,000 | \$4,500 | \$5,000 | \$5,200 |
| | OUTDOOR FURNITURE | \$2,000 | \$2,150 | \$1,615 | \$2,446 | \$2,293 | \$2,300 |
| | 8570 TOTAL | \$6,000 | \$6,300 | \$6,615 | \$6,946 | \$7,293 | \$7,500 |

| ZOO CAPITAL REPLACEMENT PROGRAM PROJECTION | | | | | PAGE 1 | | |
|--|-------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| BUILDINGS AND GROUNDS | | | | | | | |
| ACC. # | ITEM | 85-86 ESTIMATED | 86-87 PROJECTED | 87-88 PROJECTED | 88-89 PROJECTED | 89-90 PROJECTED | 90-91 PROJECTED |
| 8510 | ***BUILDINGS*** | | | | | | |
| | ADMINISTRATION | \$3,000 | \$35,000 | \$5,000 | | | \$10,000 |
| | ALASKA TUNDRA | | | | \$20,000 | | \$10,000 |
| | BANDSHELL | | \$10,000 | \$5,000 | | \$25,000 | |
| | CASCADE STREAM & POND | | | | \$15,000 | | \$20,000 |
| | CHILDREN'S ZOO | | \$15,000 | | | | \$10,000 |
| | COMMISSARY | \$70,000 | | \$44,000 | | \$50,000 | |
| | CONCESSION KIOSKS | | \$5,000 | | \$10,000 | \$10,000 | |
| | EAST BEAR GROTTOS | | | \$5,000 | | \$25,000 | |
| | EDUCATION OFFICES | \$6,000 | \$2,000 | | | | |
| | ELEPHANT HOUSE | \$43,000 | \$5,000 | \$35,000 | \$21,000 | | \$40,000 |
| | FELINE HOUSE | | \$33,000 | \$20,000 | | | \$20,000 |
| | HOOF STOCK SHELTERS | | | | | | |
| | MAINTENANCE COMPLEX | \$15,000 | | \$5,000 | \$24,000 | | |
| | MEETING CENTER | \$6,000 | | | \$15,000 | | |
| | NURSERY | | | | \$10,000 | | |
| | PENGUINARIUM | | | | \$20,000 | | \$10,000 |
| | PRIMATE HOUSE | | | \$22,000 | | \$23,541 | |
| | QUARANTINE | | | \$25,478 | | \$10,000 | |
| | RAILROAD ROUNDHOUSE | | \$15,000 | | | | \$13,000 |
| | RESEARCH CENTER | | \$23,000 | | | | \$20,000 |
| | SNOW SHED | | | | \$24,801 | | |
| | TIGER TERRACE | \$8,000 | \$15,550 | | | | \$15,000 |
| | WASHINGTON PARK STATION | | | | \$15,000 | \$40,000 | |
| | WEST BEAR GROTTOS | | | | | | \$25,000 |
| 8510 TOTAL | | \$151,000 | \$158,550 | \$166,478 | \$174,801 | \$183,541 | \$193,000 |

| ZOO CAPITAL REPLACEMENT PROGRAM PROJECTION: | | | | | | PAGE 3 | |
|---|---------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| BUILDINGS AND GROUNDS | | | | | | | |
| ACC. # | ITEM | 85-86 ESTIMATED | 86-87 PROJECTED | 87-88 PROJECTED | 88-89 PROJECTED | 89-90 PROJECTED | 90-91 PROJECTED |
| 8590 | ***RAILROAD EQUIP/FACILITIES*** | | | | | | |
| | TRAIN IMPROVEMENT | \$22,000 | \$23,600 | \$25,279 | \$32,027 | \$33,896 | \$35,000 |
| | TRACK IMPROVEMENT | \$10,000 | \$10,000 | \$10,000 | \$5,000 | \$5,000 | \$6,350 |
| | | ===== | ===== | ===== | ===== | ===== | ===== |
| | 8590 TOTAL | \$32,000 | \$33,600 | \$35,279 | \$37,027 | \$38,896 | \$41,350 |
| ***** | | | | | | | |
| | SUMMARY | | | | | | |
| 8510 | BUILDINGS | \$151,000 | \$158,550 | \$166,478 | \$174,801 | \$183,541 | \$193,000 |
| 8500 | IMPROVEMENTS | \$87,000 | \$91,350 | \$95,918 | \$100,731 | \$105,749 | \$111,000 |
| 8550 | EQUIPMENT & VEHICLES | \$65,500 | \$68,775 | \$72,214 | \$75,824 | \$79,616 | \$83,000 |
| 8570 | OFFICE FURNITURE/EQUIP. | \$6,000 | \$6,300 | \$6,615 | \$6,946 | \$7,293 | \$7,500 |
| 8590 | RAILROAD EQUIP/FACILITIES | \$32,000 | \$33,600 | \$35,279 | \$37,027 | \$38,896 | \$41,350 |
| | TOTAL | \$341,500 | \$358,575 | \$376,504 | \$395,329 | \$415,095 | \$435,850 |
| | | | | | | | \$435,850 |

| | | | | | | | | | |
|---------------------------|-----------|-----------|-----------|-----------|-----------|-----------|--|--|--|
| Exhibit B page 2 of 3 | | | | | | | | | |
| Visitor Services | | | | | | | | | |
| Personal Svcs. | 595,590 | 646,404 | 721,838 | 756,138 | 791,164 | 830,723 | | | |
| Materials & Svcs. | 482,989 | 573,948 | 630,846 | 673,464 | 721,383 | 775,452 | | | |
| Capital Outlay | 25,480 | 26,754 | 28,092 | 29,496 | 30,971 | 32,520 | | | |
| Sub-Total | 1,104,059 | 1,247,106 | 1,380,776 | 1,459,098 | 1,543,518 | 1,638,695 | | | |
| Total All Divisions | 5,448,778 | 6,056,293 | 6,508,868 | 6,864,336 | 7,249,633 | 7,680,570 | | | |
| Transfers to: | | | | | | | | | |
| Building Fund | 126,023 | 56,166 | 31,223 | 36,440 | 33,034 | 34,524 | | | |
| Support Services Fund | 488,054 | 512,457 | 411,566 | 432,144 | 453,751 | 476,439 | | | |
| Insurance | 234,268 | 256,764 | 273,323 | 288,444 | 305,229 | 320,490 | | | |
| Sub-Total | 6,297,123 | 6,881,680 | 7,224,980 | 7,621,364 | 8,041,647 | 8,512,023 | | | |
| Contingency | 188,914 | 206,450 | 216,749 | 228,641 | 241,249 | 255,361 | | | |
| Sub-Total | 6,486,037 | 7,088,130 | 7,441,729 | 7,850,005 | 8,282,896 | 8,767,384 | | | |
| Unappropriated Balance | 1,062,047 | 531,261 | 383,251 | 371,359 | 358,751 | 344,639 | | | |
| Transfer to Capital Fund | 438,883 | 0 | 0 | 0 | 167,513 | 330,892 | | | |
| Total Expenditures | 7,986,967 | 7,619,391 | 7,824,980 | 8,221,364 | 8,809,160 | 9,442,915 | | | |
| SUMMARY: | | | | | | | | | |
| Personal Services | 3,227,067 | 3,535,317 | 3,799,523 | 4,007,481 | 4,232,544 | 4,477,591 | | | |
| Materials & Services | 1,804,292 | 2,088,856 | 2,270,954 | 2,396,545 | 2,533,765 | 2,695,488 | | | |
| Capital Outlay | 417,419 | 432,120 | 438,392 | 460,310 | 483,324 | 507,491 | | | |
| Transfer to Building Fund | 126,023 | 56,166 | 31,223 | 36,440 | 33,034 | 34,524 | | | |
| Transfer to Support Svcs. | 488,054 | 512,457 | 411,566 | 432,144 | 453,751 | 476,439 | | | |
| Transfer to Insurance | 234,268 | 256,764 | 273,323 | 288,444 | 305,229 | 320,490 | | | |

| EXHIBIT B | | | | | | |
|----------------------------------|-----------|-----------|-------------|------------|------------|------------|
| ZOO OPERATING FUND | | | | | | |
| DETAILED EXPENDITURE PROJECTIONS | | | | | | |
| JANUARY 15, 1985 | 754,000 | 775,000 | 795,000 | 810,000 | 825,000 | 840,000 |
| Attendance | 85-86 | 86-87 | 87-88 | 88-89 | 89-90 | 90-91 |
| | PROJECTED | PROJECTED | PROJECTED | PROJECTED | PROJECTED | PROJECTED |
| Administration | | | | | | |
| Personal Svcs. | 237,495 | 257,501 | 273,324 | 288,423 | 302,617 | 317,748 |
| Materials & Svcs. | 248,800 | 250,735 | 221,272 | 232,336 | 243,953 | 256,151 |
| Capital Outlay | 5,139 | 20,000 | 5,666 | 5,949 | 6,246 | 6,558 |
| Sub-Total | 491,434 | 528,236 | 500,262 | 526,708 | 552,816 | 580,457 |
| Animal Management | | | | | | |
| Personal Svcs. | 1,125,498 | 1,195,568 | 1,278,293 a | 1,329,203 | 1,416,228a | 1,487,039 |
| Materials & Svcs. | 217,700 | 228,585 | 240,014 | 252,015 | 264,616 | 277,847 |
| Capital Outlay | 18,800 | 19,740 | 20,727 | 21,763 | 22,851 | 23,994 |
| Sub-Total | 1,361,998 | 1,443,893 | 1,539,034 | 1,602,981 | 1,703,695 | 1,788,880 |
| Buildings & Grounds | | | | | | |
| Personal Svcs. | 814,365 | 941,371b | 1,005,193 | 1,084,827c | 1,147,375 | 1,238,164d |
| Materials & Svcs. | 665,150 | 834,452 | 965,629 | 1,012,878 | 1,064,668 | 1,134,936 |
| Capital Outlay | 341,500 | 358,575 | 376,504 | 395,329 | 415,095 | 435,850 |
| Sub-Total | 1,821,015 | 2,134,398 | 2,347,326 | 2,493,034 | 2,627,138 | 2,808,950 |
| Educational Services | | | | | | |
| Personal Svcs. | 358,728 | 391,128e | 413,393 | 437,112f | 458,910 | 481,855 |
| Materials & Svcs. | 73,423 | 79,094 | 85,049 | 91,301 | 97,866 | 102,759 |
| Capital Outlay | 4,500 | 4,725 | 4,961 | 5,209 | 5,469 | 5,742 |
| Sub-Total | 436,651 | 474,947 | 503,403 | 533,622 | 562,245 | 590,356 |
| Public Information | | | | | | |
| Personal Svcs. | 95,391 | 103,345 | 107,481 | 111,779 | 116,250 | 122,062 |
| Materials & Svcs. | 116,230 | 122,042 | 128,144 | 134,551 | 141,279 | 148,343 |
| Capital Outlay | 22,000 | 2,326 | 2,442 | 2,564 | 2,692 | 2,827 |
| Sub-Total | 233,621 | 227,713 | 238,067 | 248,894 | 260,221 | 273,232 |

Exhibit B Page 3 of 3

| | | | | | | |
|-------------|-----------|-----------|-----------|-----------|-----------|-----------|
| Sub-Total | 6,297,123 | 6,881,680 | 7,224,980 | 7,621,364 | 8,041,647 | 8,512,023 |
| Contingency | 188,914 | 206,450 | 216,749 | 228,641 | 241,249 | 255,361 |
| Total | 6,486,037 | 7,088,130 | 7,441,729 | 7,850,005 | 8,282,896 | 8,767,384 |

- a. Adds 1 FTE animal keeper
- b. Adds 2 Maintenance workers and 1 Gardner.
- c. Adds 1 FTE Gardner
- d. Adds 1 Maintenance worker.
- e. Adds .5 FTE Graphic Designer
- f. Adds .5 FTE Regis/Scheduler

EXHIBIT C

| ZOO REVENUE PROJECTIONS | | | | | | |
|---|-----------|-------------|-----------|-------------|-----------|-------------|
| Attendance | 754,000 | 775,000 | 795,000 | 810,000 | 825,000 | 840,000 |
| Fiscal Year | 85-86 | 86-87 | 87-88 | 88-89 | 89-90 | 90-91 |
| | Projected | Projected | Projected | Projected | Projected | Projected |
| Fund Balance | 1,912,825 | 1,250,961 | 737,711 | 600,000 | 600,000 | 600,000 |
| Taxes | 3,016,000 | 3,016,000 | 3,332,000 | 3,531,920 | 3,743,835 | 3,968,465 |
| ENTERPRISE REVENUES | | | | | | |
| Admissions | 1,260,700 | 1,426,000 a | 1,596,400 | 1,758,510 a | 1,928,850 | 2,104,200 a |
| Food Service/Vending | 860,000 | 971,800 | 1,146,724 | 1,249,929 | 1,377,750 | 1,537,200 |
| Gift Shop | 319,300 | 395,300 | 461,100 | 526,500 | 577,500 | 617,400 |
| Railroad | 241,300 | 248,000 | 262,400 | 267,300 | 280,500 | 294,000 |
| Rentals | 15,100 | 15,500 | 15,900 | 16,200 | 16,500 | 16,800 |
| Sale of Animals | 15,000 | 10,000 | 15,000 | 10,000 | 10,000 | 15,000 |
| Education Fees | 44,850 | 58,850 | 68,750 | 78,000 | 86,250 | 96,000 |
| Miscellaneous | 2,500 | 3,000 | 3,150 | 3,310 | 3,475 | 3,650 |
| SUB-TOTAL ENT. REV. | 2,758,750 | 3,128,450 | 3,569,424 | 3,909,749 | 4,280,825 | 4,684,250 |
| Interest Income | 158,764 | 103,830 | 61,230 | 49,800 | 49,800 | 49,800 |
| Donations | 45,000 | 47,250 | 49,615 | 52,095 | 54,700 | 57,400 |
| Grants from Gov. | 50,000 | 25,000 | 25,000 | 25,000 | 25,000 | 25,000 |
| Miscellaneous | 45,628 | 47,900 | 50,000 | 52,800 | 55,000 | 58,000 |
| SUB-TOTAL | 299,392 | 223,980 | 185,845 | 179,695 | 184,500 | 190,200 |
| TOTAL REVENUE | 7,986,967 | 7,619,391 | 7,824,980 | 8,221,364 | 8,809,160 | 9,442,915 |
| a. Assumes Fee Increase on January 1, 1987 and January 1989 & January 1991. | | | | | | |



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: January 17, 1986

To: Metro Council
Rick Gustafson, Executive Officer

From: Donald E. Carlson, ^{DCL} Deputy Executive Officer

Regarding: Revenue and Expenditure Projections for Proposed
General Government Fund for FY 1987-88 through
FY 1990-91

This memo is a revision of information provided to the Executive Officer and Council by memo dated July 11, 1985. As indicated in that memo the General Government Fund would be created by splitting the current General Fund into two separate funds -- General Government and Support Services.

The proposed definitions of the two funds are as follows:

- General Government Fund - Included are those general government activities and costs which are required of Metro by statute such as the cost for the Council (ORS 268.150), Executive Officer (ORS 268.180), Urban Growth Boundary and coordination services (ORS 268.380 to 268.390), Boundary Commission dues (ORS 199.457) and elections.
- Support Services Fund - Included are those central service activities provided to the various departments of Metro which can be allocated or charged to the receiving departments on the basis of use or benefit. Examples are legal, accounting, budget, personnel, data processing and public affairs services.

This structural change was included in the Council adopted financial policies (Resolution No. 84-444) with the specific definitions provided to the Council in the memo dated May 30, 1984.

The major assumptions in making the projections included in this memo are as follows:

- Timing - The structural change would be effective when a new revenue source is obtained. If property tax revenue is sought it is assumed the levy would commence with FY 1987-88 (at the end of the current Zoo serial levy).
- Base Budget Data - The base date used in these projections is the proposed supplemental budget for FY 1985-86.
- Inflation and COLA Factors - A 5 percent annual inflation factor was utilized for the Personal Services and Materials and Services projections except for those items which would reasonably be estimated to be constant. A 4 percent COLA adjustment for Personal Services was utilized for the FY 1986-87 projections along with the final 2 percent Pay Plan "catch up" adjustment. The fringe rate for FY 1986-87 and beyond was projected at 32 percent which is a 1 percent increase over FY 1985-86.

PROPOSED GENERAL GOVERNMENT FUND

Expenditures

Table 1 provides expenditure projections for the proposed General Government Fund. Included in Personal Services are 2.0 FTE for the Council and 5.0 FTE for Executive Management (includes the entire Deputy Executive Officer position). The General Counsel position is not included in this fund but is included in the Support Services Fund. The Materials and Services categories are basically the same for FY 1985-86 and FY 1986-87. For FY 1987-88, and beyond, this category for the Council is increased substantially because of money added to cover election expenses (\$50,000). The Executive Management Materials and Services category includes the Boundary Commission dues (\$7,500), and voluntary NARC dues (\$7,500). For several years these expenditures have been included in the Finance and Administration Department budget (in proposed Support Services Fund) but for this purpose are defined as costs of General Government. The Capital Outlay items are for possible furniture replacement in FY 1987-88.

Three transfers to other funds are included to recognize the adopted Council policy that the proposed General Government Fund shall pay its proportionate share of central administrative costs. These central service costs are proposed to be budgeted in the following funds -- Support Services, Building Management, and Insurance. A description of each of these funds is as follows:

- Support Services Fund - Exhibit A-1 provides expenditure projections for the proposed Support Services Fund. Personal Services for this fund total 27.6 FTE. Included are all current (FY 1985-86) Finance and Administration, and Public Affairs positions as well as the General Counsel position in Executive Management.

Materials and Services projections are similar to those currently budgeted except that election costs, Boundary Commission dues, and NARC dues have been deleted and included in the General Government Fund estimates for FY 1987-88 and beyond.

Capital Outlay amounts are projected for possible furniture replacements. An amount for contingency has been shown at approximately 3 percent of the total fund. This fund should be managed to have very little, if any, carry-over each year since it is an internal operating fund with no outside source of revenue.

Exhibit A-2 shows a potential allocation of these Support Services costs to the various operating funds for FY 1987-88. The FY 1985-86 cost allocation plan database was utilized for the projected allocation. The allocation percentage (14.5 for General Government, 22.1 for IRC, 35.7 for Solid Waste, and 27.7 for the Zoo) were used to allocate Support Services costs for FY 1987-88 through FY 1990-91.

- Building Management Fund - Exhibit B-1 provides expenditure projections for the Building Management Fund. The purpose of this fund is to budget and account for all costs associated with operating Metro's office quarters. Information included here is from a December 9, 1985, memo titled "Revised Building Management Fund Budget for FY 1985-86 and 11-Year Projections." Personal Services include approximately .5 FTE of the Support Services Supervisor (Building Manager) and .5 FTE for a Maintenance Aide. The major costs of the building are in Materials and Services including the building lease and utility costs.

Exhibit B-2 shows the formula for allocation of Building Fund costs to the various operating funds. The formula is based on actual square footage used by each operating department. The proposed Support Services Fund department space (pooled space) is allocated on the basis of the Support Services Fund allocation.

- Insurance Fund - Exhibit C provides revenue and expenditure projections for the proposed Insurance Fund. The purpose of this fund is to budget and account for Metro insurance expenses including premiums, commissions, deductibles, related studies and costs deemed appropriate by the Council. Revenues to the fund shall be transfers from the operating funds on the basis of a cost allocation plan. The contingency category is proposed to be built up over the five-year period as a "reserve" to cover a large deductible amount (\$100,000 per occurrence) for agency liability insurance.

The transfer to the Intergovernmental Resource Center Fund (IRC) reflects the projected General Government Fund costs for Urban Growth Boundary management and regional service coordination functions. Exhibit D provides the detailed projected costs for FY 1987-88. The projections for FY 1988-89 through FY 1990-91 were increased 5 percent annually.

The Unappropriated Balance includes sufficient funds to cover the General Government's proportionate share of a potential building lease penalty payment. A provision of our Master Lease Agreement requires the District to pay a penalty if Metro defaults on the Agreement. Based on the Building Management Fund Cost Allocation Plan the General Government Fund's share of this liability is as follows:

FY 1987-88, \$43,510;
FY 1988-89, \$28,625;
FY 1989-90, \$17,175; and
FY 1990-91, \$5,725.

Revenue

Table 2 provides revenue projections for the proposed General Government Fund. Projections are for the FY 1987-88 through FY 1990-91 period only since that is the anticipated start of this proposed new fund. The principal revenue sources are a beginning fund balance (consisting of the prior year contingency and Unappropriated Balance) and property taxes. The property tax estimates reflect the amount of revenue needed to balance the budget for that year. To obtain the amount needed for the initial year (1987-88) requires a tax levy of \$975,000. Based on past experience with Zoo levies, current year tax proceeds are projected at approximately 90 percent of the levy. A \$975,000 levy in 1987-88 would produce approximately \$877,500. Assuming that the 6 percent increase is taken each year and a portion of prior year taxes are collected. A \$975,000 base amount would produce approximately \$104,000 more than the four year total tax needs shown in Table 2. This estimated amount is only 2.7 percent of the total four year projected need. Given the difficulties of looking into the future, a proposed \$975,000 base amount appears to be reasonable.

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TABLE 1

PROPOSED GENERAL GOVERNMENT FUND
SUMMARY EXPENDITURE PROJECTIONS
FY 1987-88 TO FY 1990-91

| <u>Expenditures</u> | Current Budgeted General Fund 1985-86a | Projected General Fund 1986-87 | Proposed New General Government Fund Projected Expenditures | | | |
|---|--|---|--|----------------|----------------|----------------|
| | | | <u>1987-88</u> | <u>1988-89</u> | <u>1989-90</u> | <u>1990-91</u> |
| <u>Council</u> | | | | | | |
| Personal Services | 70,247 | 75,031 | 78,783 | 82,722 | 86,858 | 91,200 |
| Materials & Services | 58,420 | 61,320 | 114,386 | 117,605 | 120,985 | 124,535 |
| Capital Outlay | 0 | 0 | 3,500 | 0 | 0 | 0 |
| Subtotal | 128,667 | 136,351 | 196,669 | 200,327 | 207,843 | 215,735 |
| <u>Executive Management</u> | | | | | | |
| Personal Servicesb | 224,585 | 249,396 | 261,866 | 274,960 | 288,707 | 303,142 |
| Materials & Services | 21,830 | 33,900 | 50,595 | 53,375 | 56,245 | 59,205 |
| Capital Outlay | 0 | 0 | 5,000 | 0 | 0 | 0 |
| Subtotal | 246,415 | 283,296 | 317,461 | 328,335 | 344,952 | 362,347 |
| <u>Transfers/Contingency and Unappropriated Balance</u> | | | | | | |
| Transfer to Building Fund | - | - | 57,662 | 67,297 | 61,007 | 63,758 |
| Transfer to Insurance Fund | - | - | 19,290 | 20,051 | 20,846 | 21,673 |
| Transfer to Support Services Fund | - | - | 215,528 | 223,028 | 233,592 | 244,687 |
| Transfer to IRC Fundc | - | - | 147,990 | 155,390 | 163,160 | 171,318 |
| Contingency | - | - | 75,000 | 75,000 | 75,000 | 75,000 |
| Unappropriated Balance | | | 43,510 | 28,625 | 17,175 | 5,725 |
| Subtotal | | | 558,980 | 569,391 | 570,780 | 582,161 |
| Total Expenditures | | | 1,073,110 | 1,098,053 | 1,123,575 | 1,160,243 |

a Based on proposed mid-year budget adjustments.

b Includes all current positions except General Counsel which is included in proposed Support Service Fund (see Exhibit A-1).

c Projected amount for Urban Growth Boundary and Regional Service Coordination functions. Detailed costs for these functions as currently budgeted in the IRC Fund.

TABLE 2

PROPOSED GENERAL GOVERNMENT FUND
SUMMARY REVENUE PROJECTIONS
FY 1987-88 TO FY 1990-91

| Revenue | 1987-88 | 1988-89 | 1989-90 | 1990-91 |
|-------------------|----------------|----------------|------------------|------------------|
| Beginning Balance | 180,000 | 118,510 | 103,625 | 92,175 |
| Interest | 16,000 | 13,000 | 10,000 | 10,000 |
| Taxes | <u>877,110</u> | <u>966,543</u> | <u>1,009,950</u> | <u>1,058,068</u> |
| TOTAL REVENUE | 1,073,110 | 1,098,053 | 1,123,575 | 1,160,243 |

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EXHIBIT A-1

PROPOSED SUPPORT SERVICES FUND
SUMMARY EXPENDITURE PROJECTIONS

FY 1987-88 TO FY 1990-91

| Department | Current Budgeted General Fund 1985-86 ^b | Projected General Fund 1986-87 | Proposed New Support Services Fund Projected Expenditures | | | |
|---|--|---|--|-----------|-----------|-----------|
| | | | 1987-88 | 1988-89 | 1989-90 | 1990-91 |
| <u>Executive Management</u> | | | | | | |
| Personal Services ^a | 61,322 | 65,498 | 68,772 | 72,210 | 75,820 | 79,611 |
| Materials & Services | 4,415 | 4,635 | 4,867 | 5,110 | 5,365 | 5,633 |
| Capital Outlay | 0 | 0 | 1,000 | 0 | 0 | 0 |
| Subtotal | 65,737 | 70,133 | 74,639 | 77,320 | 81,185 | 85,244 |
| <u>Finance & Administration:</u> | | | | | | |
| <u>Accounting</u> | | | | | | |
| Personal Services | 220,816 | 235,010 | 252,760 | 259,098 | 272,053 | 285,656 |
| Materials & Services | 30,503 | 32,075 | 33,679 | 35,363 | 37,131 | 38,988 |
| Capital Outlay | 0 | 0 | 3,000 | 0 | 0 | 0 |
| Subtotal | 251,319 | 267,085 | 289,439 | 294,461 | 309,184 | 324,644 |
| <u>Management Services</u> | | | | | | |
| Personal Services | 265,093 | 296,438 | 311,260 | 326,823 | 343,164 | 360,322 |
| Materials & Services | 240,165 | 254,000 | 219,450 | 230,422 | 241,943 | 254,040 |
| Capital Outlay | 0 | 0 | 3,000 | 0 | 0 | 0 |
| Subtotal | 505,258 | 550,438 | 533,710 | 557,245 | 585,107 | 614,362 |
| <u>Data Processing</u> | | | | | | |
| Personal Services | 120,088 | 128,270 | 134,684 | 141,418 | 148,489 | 155,913 |
| Materials & Services | 73,460 | 108,500 | 111,925 | 115,521 | 119,297 | 123,262 |
| Capital Outlay | 4,450 | 0 | 2,000 | 0 | 0 | 0 |
| Subtotal ^c | 197,998 | 236,770 | 248,609 | 256,939 | 267,786 | 279,175 |
| <u>Public Affairs</u> | | | | | | |
| Personal Services | 250,487 | 267,458 | 280,830 | 294,872 | 309,616 | 325,097 |
| Materials & Services | 44,990 | 47,200 | 49,560 | 52,038 | 54,640 | 57,372 |
| Capital Outlay | 9,350 | 0 | 4,000 | 0 | 0 | 0 |
| Subtotal | 304,827 | 314,658 | 334,390 | 346,910 | 364,256 | 382,469 |
| <u>Contingency</u> | | | | | | |
| Subtotal | | | 50,000 | 50,000 | 50,000 | 50,000 |
| | | | 50,000 | 50,000 | 50,000 | 50,000 |
| Total Support Services Fund | | | 1,530,787 | 1,582,875 | 1,657,518 | 1,735,894 |
| Total Allocable Costs (See Footnote c) | | | 1,487,757 | 1,538,125 | 1,610,978 | 1,687,494 |

^a Includes General Counsel position providing legal services to organization.^b Based on proposed mid-year budget adjustments.^c Includes direct costs primarily charged to grants in IRC for Pixel computer operating costs. The following estimated amounts are not included as allocable costs in the annual cost allocation plan (See Exhibit C for 1986-87 estimated allocation plan): 1985-86 - \$39,033; 1986-87 - \$41,375; 1987-88 - \$43,030; 1988-89 - \$44,750; and 1989-90 - \$46,540; and 1990-91 - \$48,400.

EXHIBIT A-2

ESTIMATED ALLOCATION OF SUPPORT SERVICES FUND COSTS
FY 1987-88

| Support Service Fund Functions | Total Amount | Operating Fund Allocations | | | |
|-----------------------------------|-----------------------------|----------------------------|-----------------------------|------------------------|-----------------------|
| | | General Government | IRC | Solid Waste | Zoo |
| Legal Services | 74,639 (100%) | 18,660 (25.0%) | 18,660 (25.0%) | 18,660 (25.0%) | 18,659 (25.0%) |
| Accounting | 289,439 (100%) | 6,947 (2.4%) | 29,523 (10.2%) | 143,851 (49.7%) | 109,118 (37.7%) |
| Management Services | 533,710 (100%) | 75,253 (14.1%) | 153,708 (28.8%) | 149,439 (28.0%) | 155,310 (29.1%) |
| Data Processing | 205,579 ^a (100%) | 25,492 (12.4%) | 18,913 ^a (9.2%) | 91,688 (44.6%) | 69,486 (33.8%) |
| Public Affairs | <u>334,390 (100%)</u> | <u>81,926 (24.5%)</u> | <u>97,641 (29.2%)</u> | <u>109,680 (32.8%)</u> | <u>45,143 (13.5%)</u> |
| Subtotal | 1,437,757 (100%) | 208,278 (14.5%) | 318,445 (22.1%) | 513,318 (35.7%) | 397,716 (27.7%) |
| Contingency | <u>50,000 (100%)</u> | <u>7,250 (14.5%)</u> | <u>11,050 (22.1%)</u> | <u>17,850 (35.7%)</u> | <u>13,850 (27.7%)</u> |
| TOTAL | 1,487,757 | 215,528 (14.5%) | 329,495 (22.1%) | 531,168 (35.7%) | 411,566 (27.7%) |

^aDoes not include \$43,030 estimated as direct charge to grants for Pixel operating costs. Total estimated Data Processing costs is \$247,325 (see Table 2) and IRC total estimated share of Data Processing costs for 1987-88 is \$61,825.

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EXHIBIT B-1

BUILDING MANAGEMENT FUND PROJECTIONS

FY 1985-86 TO FY 1992-93

| Category | Current 1985-86 Budget | Proposed 1985-86 | 1986-87 | 1987-88 | 1988-89 | 1989-90 | 1990-91 | 1991-92 | 1992-93 |
|--|------------------------------|---------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| Resources | | | | | | | | | |
| Leases | 121,250 | 40,450 | 191,881 | 245,069 ^e | 248,600 | 252,200 | 297,500 | 302,750 | 308,805 |
| Parking | 43,316 | 38,875 | 44,100 | 46,300 | 48,615 | 51,045 | 53,600 | 56,280 | 59,100 |
| Miscellaneous | 0 | 15,855 | 0 | 0 | 0 | 0 | 0 | | |
| Transfers | | | | | | | | | |
| General | 226,320 | 33,820 | 452,952 ^a | 251,799 ^a | 293,873 ^a | 266,406 ^a | 278,418 ^a | 288,788 ^a | 296,198 ^a |
| Zoo | 79,452 | 126,023 | | | | | | | |
| Solid Waste | 196,031 | 298,954 | | | | | | | |
| IRC | 173,153 | 275,150 | | | | | | | |
| Total | 839,522 | 829,127 | 688,933 | 543,168 | 591,088 | 569,651 | 629,518 | 647,818 | 664,103 |
| Requirements | | | | | | | | | |
| Personal Services | | | | | | | | | |
| Support Services Supervisor | 15,650 | 20,866 | 15,954 | 11,167 | | | | | |
| Maintenance Aide | 3,353 | 3,353 | 3,418 | 3,589 | | | | | |
| Secretary | 0 | 4,059 | 0 | - | | | | | |
| Merit | 760 | 848 | 775 | 590 | | | | | |
| Fringe | 6,126 | 9,029 | 6,245 | 4,758 | | | | | |
| Subtotal | 25,889 | 38,155 | 26,392 | 20,104 | 21,109 | 22,165 | 23,273 | 24,437 | 25,659 |
| Materials & Services | | | | | | | | | |
| Taxes | 21,429 | 33,000 | 40,407 | 42,427 | 44,549 | 46,776 | 49,583 | 52,558 | 55,711 |
| Electricity | 57,600 | 66,000 | 69,300 | 72,765 | 76,403 | 80,223 | | | |
| Gas | 25,900 | 44,400 | 46,620 | 48,951 | 51,399 | 53,968 | 143,428 | 150,599 | 158,129 |
| Water | 1,350 | 1,980 | 2,079 | 2,182 | 2,292 | 2,407 | | | |
| Telephone | 10,000 | 10,000 | 0 | 0 | 0 | 0 | 0 | | |
| Maintenance & Repair | 15,500 | 20,050 | 21,052 | 22,105 | 23,210 | 24,371 | 25,590 | 26,869 | 28,212 |
| Contractual Services | 114,200 | 88,150 | 77,345 | 48,846 | 51,288 | 53,853 | 56,456 | 59,373 | 62,342 |
| Insurance | 5,900 | 0 | 0 | 0 | 0 | 0 | 0 | | |
| Lease - Building | 341,188 | 356,392 | 234,388 | 234,388 | 234,388 | 234,388 | 234,388 | 282,117 | 282,117 |
| Advertising | 0 | 1,000 | 300 | 300 | 300 | 300 | 500 | 500 | 500 |
| Supplies | 0 | 1,000 | 1,050 | 1,100 | 1,150 | 1,200 | 1,300 | 1,365 | 1,433 |
| Subtotal Materials & Services | 593,067 | 621,972 | 492,541 | 473,064 | 484,979 | 497,486 | 511,245 | 573,381 | 588,444 |
| Capital Outlay | | | | | | | | | |
| Leasehold Improvements - Metro | 146,320 | 0 | 25,000 ^b | 0 | 35,000 ^c | 0 | 45,000 ^d | 0 | 0 |
| Leasehold Improvements - Tenants | 0 | 119,000 | 70,000 | 0 | 0 | 0 | 0 | 0 | 0 |
| Subtotal | 146,320 | 119,000 | 95,000 | 0 | 35,000 | 0 | 50,000 | 50,000 | 50,000 |
| Contingency | 74,246 | 50,000 | 75,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 |
| Total Requirements | 839,522 | 829,127 | 688,933 | 543,168 | 591,088 | 569,651 | 629,518 | 647,818 | 664,103 |

^aAnnual transfer amounts for each fund will be based on the cost allocation plan.

^bTo complete minor deferred items

^cTo complete carpeting.

^dTo paint the building and do modest touch-ups (e.g., paint, carpet patching).

^eAssumes all remaining space is leased and income producing by FY 1987-88. If Metro growth occurs lease income would be reduced as would broker fees.

EXHIBIT B-2

PROPOSED ALLOCATION OF BUILDING MANAGEMENT FUND COSTS^a
FY 1987-88

| <u>Function</u> | <u>Specific Footage</u> | <u>Pooled Footage</u> | <u>Footage</u> | <u>Percentage (Cost Allocation)</u> |
|--------------------|-----------------------------|---------------------------|----------------|---|
| Solid Waste | 4,104 | 3,828 | 7,932 | 33.0% |
| IRC | 5,252 | 2,370 | 7,622 | 31.7% |
| General Government | 3,960 | 1,555 | 5,515 | 22.9% |
| Zoo | <u>0</u> | <u>2,971</u> | <u>2,971</u> | <u>12.4%</u> |
| Total | 13,316 | 10,724 | 24,040 | 100.0% |

Support Services
(Pooled Costs)Square Feet

| | |
|---------------------|---------------|
| Accounting | 1,080 |
| Management Services | 2,700 |
| Public Affairs | 2,349 |
| Data Processing | 621 |
| General Use | |
| Shower | 72 |
| Lunch Room | 972 |
| Reception | 432 |
| Elevator Lobbies | 1,620 |
| Storage | 716 |
| Coffee Space | 162 |
| Total | <u>10,724</u> |

^aAllocation based on FY 1985-86 building use figures. Pooled costs allocated on basis of Support Services Fund cost allocation percentages (see Exhibit A-2):

| | |
|--------------------|--------------|
| Solid Waste | 35.7% |
| IRC | 22.1% |
| General Government | 14.5% |
| Zoo | <u>27.7%</u> |
| | 100.0% |

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EXHIBIT C

INSURANCE FUND, FIVE-YEAR PROJECTION WITH GENERAL GOVERNMENT FUND

| | 85-86 | 86-87 | 87-88 | 88-89 | 89-90 | 90-91 |
|-------------------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|
| Resources | | | | | | |
| Beginning Fund Balance ^d | \$ 0 | \$ 13,350 | \$ 45,000 | \$ 75,000 | \$105,000 | \$135,000 |
| Transfer From: | | | | | | |
| IRC Fund | 31,344 | 33,821 | 19,999 | 20,473 | 21,267 | 21,959 |
| SW Fund | 54,185 | 65,769 | 62,826 | 65,433 | 67,493 | 69,474 |
| Zoo Fund | 234,268 | 256,764 | 273,323 | 288,444 | 305,229 | 320,018 |
| General Government | 0 | 0 | 19,290 | 20,051 | 20,846 | 21,570 |
| Interest | 1,350 | 4,500 | 7,500 | 10,500 | 13,500 | 16,500 |
| Total | \$321,147 | \$377,204 | \$427,938 | \$479,901 | \$533,335 | \$584,521 |
| Requirements | | | | | | |
| Insurance | \$283,797 ^a | \$314,204 ^b | \$334,788 ^c | \$356,593 ^c | \$379,862 ^c | \$400,874 ^c |
| Contractual Services | 6,000 | 3,000 ^e | 3,150 | 3,308 | 3,473 | 3,647 |
| Contingency (Reserves) | 31,350 | 60,000 | 90,000 | 120,000 | 150,000 | 180,000 |
| Total | \$321,147 | \$377,204 | \$427,938 | \$479,901 | \$533,335 | \$584,521 |

- a Actual was \$290,300, Budget reflects \$6,503 credit.
- b 86-87 has \$270,000 premium not including property. This amount is inflated at 5 percent each year. 85-86 property is \$33,149. Adding Bear Grottos and WTRC increases it by 27 percent to \$44,204 including 5 percent inflation (\$28.5M value).
- c Assumes \$3M Zoo improvements per year through 90-91.
87-88 = \$283,500 base plus \$51,288 property (\$31.5M value).
88-89 = \$297,625 base plus \$58,968 (\$34.5M value).
89-90 = \$312,559 base plus \$312,559 base + \$67,303 (\$37.5M value) premium paid includes broker commission.
90-91 = \$328,187 base plus \$72,687 (\$40.5M value).
- d Assumes average annual claims paid of \$15,000.
- e Assumes five claims paid with \$400 average adjuster costs plus \$1,000 for adjuster on no pays. 5 percent inflation.

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01/17/86

EXHIBIT D

PROJECTED BUDGET FOR URBAN GROWTH BOUNDARY
AND
REGIONAL SERVICE COORDINATION SERVICES

| Category | FTE | Current Budgeted 1985-86 | Projected 1986-87 | Projected 1987-88 |
|---------------------------------|------|--------------------------------|----------------------|----------------------|
| <u>Personal Services</u> | | | | |
| IRC Administrator | .25 | 11,762 | 12,468 | 13,091 |
| Senior Analyst | .50 | 15,798 | 16,745 | 17,415 |
| Analyst 3 | 1.00 | 26,291 | 27,868 | 28,983 |
| Secretary | .50 | 8,008 | 8,488 | 8,828 |
| Subtotal | 2.25 | 61,859 | 65,569 | 68,317 |
| Merit @ 4 % | | - | - | 2,733 |
| Fringe @ 32% | | - | - | 22,736 |
| Subtotal | | - | - | 93,786 |
| Overhead @ 45% | | - | - | 42,204 |
| Total Personal Services | | - | - | 135,990 |
| <u>Materials & Services</u> | | | | |
| Travel | | - | - | 400 |
| Meetings & Conferences | | - | - | 600 |
| Ads & Legal Notices | | - | - | 1,000 |
| Contractual Services | | - | - | 10,000 |
| Total Materials & Services | | | | 12,000 |
| TOTAL FUNCTION | | | | 147,990 |

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01/13/86



2000 S.W. First Avenue
Portland, OR 97201-5398
503/221-1646

ITEM No. 1

January 31, 1986

METRO COUNCIL DISTRICT 8 POSITION

Questions for Candidates:

1. What services if any, should Metro provide?
2. How should Metro relate with other governments in the region?
3. Metro Councilors are responsible for setting regional policy and, for fiscal and personnel oversight of the Metropolitan Service District.

Explain how your background would enhance the Council's ability to perform these tasks.

4. By assuming this position, you will be appointed to represent a district of approximately 77,000 people. -

Please share with us your knowledge of the needs and concerns of your district.

What experience do you have in working with community organizations, as well as individuals in your district?

How would you balance the needs of your district with the needs of the region?

5. Why would you like to be a Metro Councilor?

Mr. Melvin Replogle
1721 S.E. Maple Avenue
Portland, OR 97214
Melvin_

Mr. Michael MacClellan
203 N.E. 22nd Avenue
Portland, OR 97232
Michael_

Mr. Mike Bonner
4820 S.E. Boise
Portland, OR 97206
Mike_

~~Mr. Paul G. Hobbs
2337 S.E. Oak Street
Portland, OR 97214
Paul_~~

Ms. Harriet R. Braunsten
5345 S.E. 34th Avenue
Portland, OR 97202
Harriet

~~Mr. George Dock
4320 S.E. Henderson Street
Portland, OR 97206
George_~~

Mr. Steven F. McCarrell
7507 S.E. 28th
Portland, OR 97214
Steven_

Mr. Jonathan Block
2912 S.E. Yamhill
Portland, OR 97214
Jonathan_

Mr. John L. ^{Frewing}~~Frewig~~
7932 S.E. Reed College Place
Portland, OR 97202
John_

5085C/D1 - Merge List for 5083C/390



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: February 5, 1986
To: Metro Council
From: Ray Barker, Council Assistant
Regarding: DISTRICT 8 CITIZENS COMMITTEE

The following citizens of District 8 will assist the Metro Council in selecting an individual to fill the vacancy in the District 8 position on the Council:

1. Alyce Dingler
6824 S.E. 32nd Avenue
Portland, OR 97202
Former member of Metro Budget Committee; Metropolitan Citizens League
2. Dennis Gilman
1313 S.E. Oak Street
Portland, OR 97214
Buckman Community Association
3. Jim Knoll
6510 S.E. 34th Avenue
Portland, OR 97202
Attorney; former member of Metro Budget Committee
4. Linda MacPherson
7430 S.E. 27th Avenue
Portland, OR 97202
Multnomah County Executive's Office; City/County Services Task Force
5. Joe Voboril
3017 S.E. Claybourne
Portland, OR 97202
Attorney; Served on two Metro Tax Advisory Groups

Note: Dennis Gilman was appointed to take the place of Phillipa Harrison who will be unable to attend the interviews of the candidates on February 13.

RB/gl
5103C/D1-2



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

2.6

Date: December 31, 1985
To: Metro Council
From: Ray Barker, Council Assistant
Regarding: Recommended Procedure for Filling District 8 Vacancy

On January 9, 1986, Councilor Bonner's resignation from the Metro Council is to become effective. The purpose of this memo is to recommend a procedure and a schedule for filling the District 8 position. It is recommended that the Council adopt, by motion, the procedure at the January 9 Council meeting:

- January 9 Council accepts resignation of Councilor Bonner and declares that a vacancy exists in District 8.
- January 10 Public Affairs prepares a public notice that a vacancy exists in District 8. Notice includes how appointment will be made, length of appointment, description of district, how to apply, etc. (Sample attached.)
- January 17 Public notice published. Letters sent to community leaders in District 8 requesting recommendations for appointment to District 8 position. (Sample attached.)
- January 17-31 Applicants given an application form (sample attached). Council Assistant receives applications and answers questions regarding appointment process.
- Before nominees are submitted to Council, General Counsel shall determine if they are legally qualified to serve. Each Councilor shall be a resident of the subdistrict from which the Councilor is elected (appointed) for not less than one year before taking office (ORS 268.150 Sec. 1).
- January 23 Council appoints citizens committee from District 8 as per Resolution No. 83-385 (unless waived). A copy of the Resolution is attached.

- February 13 Council interviews candidates. Each candidate is given five minutes to address the Council and to respond to the questions on the attached list (candidates are given the questions in advance). The Council takes about five minutes to ask additional questions of the candidates. The candidate is given two minutes to make any closing remarks of their choice. Councilors and citizens committee will have a rating sheet similar to the one attached.
- February 27 Council makes appointment to District 8. A vacancy in office shall be filled by a majority of the remaining members of the Council (ORS 268.150 Sec. 1).
- Council votes on the appointment using the following procedure:
1. The Presiding Officer calls for nominations from the Councilors.
 2. Council votes on nominees by using a written ballot, signed by each Councilor and tabulated and announced by the Clerk of the Council (see sample attached).
 3. Until a nominee receives a majority vote of the remaining members of the Council (six), balloting shall continue by striking the nominee (or nominees in the event of a tie for the least votes) with the least votes on the previous balloting from each succeeding ballot. A nominee who receives a majority of votes of the remaining members of the Council (six) shall be declared appointed to the vacant position until January 4, 1987, and shall assume the position upon declaration.
- February 28 News release regarding new Councilor's background, general description of his/her district, etc.

RB/gl
4912C/D4-2
12/31/85

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

METROPOLITAN SERVICE DISTRICT

PUBLIC NOTICE

NOTICE is hereby given of a vacancy in the Subdistrict 8 position on the Metropolitan Service District Council. The vacancy will be filled by appointment by the Council. To qualify for appointment to this non-partisan office, an applicant must be an elector and resident of Metro Subdistrict 8; must have resided within Subdistrict 8 for a continuous period of at least one year prior to the date of the appointment; and cannot be an elected official or a candidate for office of any other public body. Metro Subdistrict 8 encompasses an area bounded by the Banfield Freeway on the north; the Multnomah/Clackamas County boundary on the south; the Willamette River on the west; and ranges from SE 30th Avenue to SE 62nd Avenue on the east. For further information or to obtain application forms, contact the Metro Public Information Office, 527 SW Hall Street, Portland, Oregon, 97201, phone 221-1646. Deadline for submitting applications is 5:00 P.M., Friday, February 8, 1980. The Council will meet at 5:30 P.M., Thursday, February 14, 1980 at the Metro offices to consider the appointment. Council consideration for the appointment will not be limited to those who apply.

January 30, 1980

ck Gustafson,
Executive Officer

SD Council

ike Burton,
Presiding Officer
District 12

onna Stuhr,
Deputy Presiding
Officer
District 1

harles Williamson
District 2

aig Berkman
District 3

orky Kirkpatrick
District 4

ack Deines
District 5

ane Rhodes
District 6

etty Schedeen
District 7

aroline Miller
District 8

indy Banzer
District 9

ene Peterson
District 10

arge Kafoury
District 11

METRO

District 8 Bounded by:

- Banfield Freeway
- 33rd Avenue; 32nd Avenue; Ankeny Street; 33rd Avenue; Stark; 30th Avenue; Division; 52nd Avenue; Powell Boulevard; 60th Avenue; Foster Road; 72nd Avenue.
- Multnomah and Clackamas County lines
- Center channel of Willamette River

Notes: 1) Census tracts - 1; 2; 3.01; 3.02; 4.01; 4.02; 5.01; 8.01 (P); 8.02; 9.01; 9.02; 10; 11.01; 11.02; 12.01; 12.02; 20; 87; 88.

2) Neighborhoods - Portland (Sellwood-Moreland, Eastmoreland, Woodstock, Creston-Kenilworth, Reed, Mt. Scott, Errol-Heights, Richmond (P), Sunnyside (P), Foster-Powell (P), Kerns, Buckman, Hosford-Abernethy, Brooklyn, Ross Island, Hardtack Island, East Island), Milwaukie (P).

3) Population based on 1980 U.S. Census is 78,482 persons. This is 0.3 percent deviation above the mean population of 78,214 persons. Multnomah County population is 78,482 persons.

Prepared: September 1, 1981
Secretary of State



METROPOLITAN SERVICE DISTRICT

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

Rick Gustafson
EXECUTIVE OFFICER

December 21, 1982

Metro Council

Cindy Banzer
PRESIDING OFFICER
DISTRICT 9

Bob Oleson
DEPUTY PRESIDING
OFFICER
DISTRICT 1

Charlie Williamson
DISTRICT 2

Craig Berkman
DISTRICT 3

Corky Kirkpatrick
DISTRICT 4

Jack Deines
DISTRICT 5

Jane Rhodes
DISTRICT 6

Betty Schedeen
DISTRICT 7

Ernie Bonner
DISTRICT 8

Bruce Etlinger
DISTRICT 10

Marge Kafoury
DISTRICT 11

Mike Burton
DISTRICT 12

7419B/D3 - Merge List

Dear . :

On January 12, 1983, a vacancy may exist on the Metropolitan Service District Council that could affect your area. The position of Councilor representing Metro District 2 (Washington County/Beaverton area) may be vacant due to the probable resignation of Councilor Charlie Williamson.

Councilor Williamson has indicated his intent to resign as Councilor for District 2 if the Metro Council appoints him Councilor for District 3 to fill the unexpired term of Craig Berkman who has resigned effective January 11, 1983.

Councilor Williamson now resides within the boundaries of District 3 due to the redistricting which occurred in November 1981. This has placed him in the difficult position of representing District 2 consisting of the Beaverton area while residing in northwest Portland.

The Metro Council will have the opportunity to appoint a Councilor to fill the probable vacancy in District 2. The individual would serve on the Council until the next regular Metro election in 1984.

The above actions would give the Washington County/Beaverton area two seats on the Metro Council, and the Beaverton area could be represented for the first time by a Metro Councilor who lives in that community.

To qualify for the position of Councilor for District 2 nominees must have resided within the District for at least one year before taking office, and they cannot be an elected official or a candidate for office of any other public body.

December 21, 1982
Page 2

We ask that you encourage qualified individuals within the boundaries of District 2 to apply for the above position. Metro is the first directly elected regional government in the United States. There are 24 cities within the Metro boundary. Metro is responsible for transportation, solid waste disposal, urban development, and management of the Washington Park Zoo. Metro also serves as the regional criminal justice planning agency.

Individuals interested in applying for the Council position should do the following:

Submit application (form provided by Metro) to:

Clerk of the Council
Metropolitan Service District
527 S. W. Hall Street
Portland, Oregon 97201

by 5:00 p.m., January 14, 1983.

Sincerely,



Charlie Williamson
Councilor, District 2



Bob Oleson
Councilor, District 1

gl
7377B/D2

METROPOLITAN SERVICE DISTRICT
527 SW Hall St., Portland, Oregon 97201 (503) 221-1646

APPLICATION FOR APPOINTMENT
TO VACANT METRO ELECTIVE OFFICE

DISTRICT ____

This application must be completed in full and returned to Metro at
the above address not later than _____.

NAME: _____ DATE: _____

ADDRESS: _____
 Street City State Zip

TELEPHONE: (Day) _____ (Evening) _____

LIST EXPERIENCE, SKILLS OR QUALIFICATIONS WHICH YOU FEEL WOULD
QUALIFY YOU FOR THE POSITION: _____

IN THE SPACE PROVIDED STATE YOUR REASONS AND PURPOSES FOR APPLYING
FOR THE POSITION:

HIGH SCHOOL ATTENDED: _____

COLLEGE: Name _____ Major _____

Name _____ Major _____

VOCATIONAL TRAINING: Name _____ Course _____

Name _____ Course _____

OTHER FORMAL EDUCATION: _____

EMPLOYMENT HISTORY:

Present or Last Employer _____

Address _____

Position or Title _____ Phone _____

Duties _____

Dates of Employment _____

CERTIFICATE

I hereby certify that I am an elector and resident of subdistrict No. ____ of the Metropolitan Service District, as reapportioned in 1981; that I will have been a resident of subdistrict No. ____ for a continuous period of at least one year as of ____; and that I am not an elected official of any other public body or, if an elected official, I will resign such office prior to appointment.

DATED _____

Applicant's Signature

AJ/srb
6770A/94
12/17/82

EVALUATION FORM CONTINUED, PAGE 3

OBSERVATIONS

A. Communication Skills: ability to clearly share thoughts with constituents and fellow councilors; ability to listen and understand other people's opinions.

1)very strong 2) somewhat strong 3)average 4)somewhat weak 5)very weak

Comments:

B. Strengths/Weaknesses of candidate based on application and any additional information provided.

C. General Comments

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

| | | |
|--------------------------------|---|-----------------------|
| FOR THE PURPOSE OF AUTHORIZING |) | RESOLUTION NO. 83-385 |
| CITIZEN COMMITTEES TO ASSIST |) | |
| IN APPOINTMENTS TO COUNCIL |) | Introduced by |
| VACANCIES |) | Councilor Kelley |

WHEREAS, the Council is charged with filling vacancies on the Council by appointment; and

WHEREAS, the Council believes that citizens from each district in which a vacancy exists should assist in the appointment process, now, therefore,

BE IT RESOLVED,

That, upon the existence of a vacancy on the Council, the Presiding Officer shall appoint, with the Council's confirmation, a committee of eight citizens who reside in the district in which the vacancy exists, which committee will be asked to review and evaluate candidates for appointment and advise the Council on the relative qualifications of each candidate.

ADOPTED by the Council of the Metropolitan Service District this 12th day of January, 1983.



Presiding Officer



METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

17 January 1983

METRO COUNCIL DISTRICT 2 VACANCY

Questions for Candidates:

1. What services if any, should Metro provide?
2. How should Metro relate with other governments in the region?
3. Metro Councilors are responsible for setting regional policy and, for fiscal and personnel oversight of the government.

Explain how your background would enhance the Council's ability to perform these tasks.

4. By assuming this position, you will be appointed, rather than elected, to represent a district of approximately 92,000 people.

Please share with us your knowledge of the needs and concerns of your district.

What experience do you have in working with community organizations, as well as individuals in your district?

How would you balance the needs of your district with the needs of the region?

5. Why would you like to be a Metro Councilor?



EVALUATION FORM

Comments:

EVALUATION FORM: CONTINUED, PAGE 2

B. Budget Skills: Background and experience in using budget as policy setting tool

1)very strong 2)somewhat strong 3)average 4)somewhat weak 5)very weak

Comments:

C. Personnel Skills: Experience or understanding of establishment and periodic revision of personnel rules.

1)very strong 2)somewhat strong 3)average 4)somewhat weak 5)very weak

Comments:

3) A. Constituent Relations: ~~e~~xperience in working with broad based community concerns: particularly within Metro Council District 2.

1)very strong 2)somewhat strong 3)average 4)somewhat weak 5)very weak

Comments:

4) A Personal Goals: Why does this candidate wish to be a Metro Councilor?

BALLOT

1. CHARLES J. BENARD _____

2. PAUL HERMAN _____

3. DAVID G. BISHOP _____

4. HENRY KANE _____

5. GARY BLACKBURN _____

6. ROBERT TENNER _____

7. RICHARD C. WAKER _____

8. DAVID MC BRIDE _____

COUNCILOR SIGNATURE _____



METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

Rick Gustafson
EXECUTIVE OFFICER

January 28, 1983

Metro Council
Cindy Banzer
PRESIDING OFFICER
DISTRICT 9

Bob Oleson
DEPUTY PRESIDING
OFFICER
DISTRICT 1

Charlie Williamson
DISTRICT 2

Craig Berkman
DISTRICT 3

Corky Kirkpatrick
DISTRICT 4

Jack Deines
DISTRICT 5

Jane Rhodes
DISTRICT 6

Betty Schedeen
DISTRICT 7

Ernie Bonner
DISTRICT 8

Bruce Etlinger
DISTRICT 10

Marge Kafoury
DISTRICT 11

Mike Burton
DISTRICT 12

7604B/D4

Dear :

Thank you for serving with the group of citizens from your area and assisting the Metro Council in selecting the new Councilor to represent District 2.

We appreciate the time you spent listening to and rating each of the eight candidates and for the helpful comments you made on the evaluation forms.

The selection of the new Councilor was difficult because of the number of qualified candidates. The majority of the Council, however, felt that Richard Waker could best fill the vacancy and deal with the issues that are currently before the region.

Enclosed is a copy of a memo from Councilor Kelley showing how the Committee rated the candidates.

We look forward to working with the new District 2 Councilor and think he will do an outstanding job in representing your district. We encourage you to communicate your thoughts to him regarding regional issues.

Again, thanks for your valuable services.

Sincerely,

Cindy Banzer
Presiding Officer

CB/gl/7654B/D5

Enclosure

Ms. Pam Baker
c/o Beaverton Area Chamber of Commerce
12055 S. W. 1st
Beaverton, Oregon 97005
Pam

Mr. Larry Cole
11650 S. W. Clifford
Beaverton, Oregon 97005
Larry

Mr. Bob Crumpton
15355 S. W. Peppermill Court
Beaverton, Oregon 97007
Bob

Ms. Lee Frease
15440 S. W. Davis Road
Beaverton, Oregon 97007
Lee

Mr. Chris Rasmussen
12655 S. W. Beaverdam Road
Beaverton, Oregon 97005
Chris

Ms. Vickie Rocker
7175 S. W. 140th Place
Beaverton, Oregon 97005
Vicky

Ms. Judi Tarlow
12225 N. W. Old Quarry Road
Portland, Oregon 97229
Judi

Mr. Folkert Menger
18090 N.W. Parkview Blvd.
Portland, Oregon 97229
Folkert

7604B/D4



Executive Officer Report

ITEM NO. 4

RICK GUSTAFSON, Executive Officer
METROPOLITAN SERVICE DISTRICT

FEBRUARY 1986

BUILDING UPDATE

Building Improvements & Move - The move was completed Sunday, January 26. All and all the move went very smoothly with everyone helping to settle in as quickly as possible.

Sublease - Pacific Fishery Management Council and Babicky & Zielinski have moved into the building. Only 1,500 sq. ft. on the fourth floor remain to be leased.

BUDGET

An orientation session for the citizens of the Budget Committee will be held at 5:00 p.m. on February 25.

The Executive Officer's proposed budget will be released mid-March.

LAND CONSERVATION AND DEVELOPMENT COMMISSION

On January 30, 1986, LCDC considered the request from Metro for acknowledgment of the Urban Growth Boundary based upon the 1979 and 1985 Findings adopted by the Metro Council.

LCDC staff recommended that the Commission acknowledge all but about 960 acres in the central portion of Washington County including the community known as Bethany. Metro staff presented testimony to support acknowledgment of the entire boundary. A motion to acknowledge the entire boundary failed on a 3-3 vote. The Commission then unanimously adopted their staff's recommendation, thereby, acknowledging all but the 960 acres in central Bethany, and a continuance for that area. To comply with the terms of the continuance, Metro is directed to:

- "1. Develop new findings accomplishing one of the following:
 - a. Demonstrating need, under factors 1 and 2, for all land in the boundary based on detailed planning data;

- b. Demonstrating that the identified portion of Bethany is committed to urban use under the Goal 14 locational factors; or
- c. Identifying a special or site specific need for the identified area; or

2. Delete the area from the UGB and replan and rezone it for rural uses."

AFFIRMATIVE ACTION PRESENTATION

Herb Cawthorne, the chief executive officer of the Urban League, spoke to Metro's department heads at their January 29 meeting about Affirmative Action as it applies to hiring and working with minority employees. He stressed that affirmative action is not a numbers game, but must be a commitment to "good faith" efforts and to treating all employees fairly and consistently. At this meeting managers discussed the need to have additional affirmative action training for Metro staff.

ZOO CONSTRUCTION PROJECTS

The design team for the Education Building at the Zoo is currently exploring soils engineering reports to determine load bearing capacities to make sure the soil on the hillside will hold the new building.

The Gift Shop/Cash Room remodel is nearing completion with the grand opening scheduled for March 4.

With \$315,000 raised to date for the Elephant Museum, we anticipate bidding the project in the next few weeks and will recommend Council action in March.

GREATER PORTLAND CONVENTION AND VISITORS ASSOCIATION

Zoo Director Gene Leo as Tourism Committee chairman of GPCVA is leading the marketing effort to produce the first coordinated tourism consumer advertising program in the greater Portland area. The program will include magazine advertising, brochures and Portland community awareness programs in anticipation of Expo '86.

RECYCLING

The Recycling Information Center held a Recycling Film Fair on January 10. The fair was a work session for local governments, recyclers and educators to rate 14 films and slide shows currently available on recycling issues. A film guide with a rating sheet will be made available at a Promotion and Education

Workshop sponsored by Metro, DEQ, AOR and the Environmental Learning Center on April 17.

Work has begun on a spring yard debris recycling campaign.

ST. JOHNS LANDFILL

An RFP has been issued for the provision and installation of a disc screen and conveying system to scalp and stockpile Yard Debris at the St. Johns Landfill. Proposals are due February 27.

VACANT INDUSTRIAL LANDS INVENTORY

Development Services division has updated its inventory of vacant industrial lands in the region. The inventory covers parcels of 30 acres and larger and classifies them as "committed" to an end user or "uncommitted." Constraints to developing uncommitted large parcels are also identified. The information is available by seven subregions: Sunset Corridor, Mid-Washington County, South Washington County, West Clackamas County, East Clackamas County, Columbia Corridor, and remainder of Multnomah County.

INTERN ASSISTANCE PROGRAM

An intern has been placed with the Portland Development Commission's Urban Homesteading Program to develop a resource booklet and workshop curriculum on housing maintenance for first time homeowners.

CRIMINAL JUSTICE

City representatives to the Regional Adult Correction Task Force were elected in January. Troutdale Councilman Eugene Bui, West Linn Municipal Judge Crist, and Beaverton Police Chief Newell will represent the cities of Multnomah, Clackamas and Washington counties respectively; and Charles P. Duffy will represent the City of Portland.

REGIONAL COMMITTEE ON CONVENTION, TRADE, AND SPECTATOR FACILITIES (CTS)

Consultants reported on the features of the four sites being considered for a convention center at the January 27 meeting of CTS. The Committee approved a public outreach program for the next three months. Public comments will be sought on site selection and options for regional management and recommendations are expected in April. The Committee agreed to establish the November General election as a target for its bond election, and authorized the CTS Chair to begin discussions with the Port of Portland on their assumption of lead agency responsibilities.

DATA SERVICES

Revenue generated by data products for non-subscribers came to \$2,300 this month, the highest to date. Major sales were to Willamette Falls Hospital (market area analysis), Sherwood School District forecast, and an analysis of historical multi-family development for a large New York firm. Subscriber services included Forest Grove (employment data), Multnomah County Health Services Division, and an analysis of building permits to 1977 for Clackamas County. Travel data for subscribers was prepared for the City of Portland, ODOT and Tri-Met.

INTERGOVERNMENTAL RESOURCE CENTER ADVISORY COMMITTEE

Three preliminary meetings were held with Advisory Committee members and representatives of the various jurisdictions, one in each of the three counties. The reaction to the IRC programs was positive, although the meetings were poorly attended (probably due to the lack of controversy). Participants were worried about revenue continuity, particularly the effects of the Gramm-Rudman Act.

ST. JOHNS LANDFILL LAWSUIT

The Federal District Court ruled that Ordinance No. 85-194, the ordinance limiting the St. Johns Landfill to waste from Metro's planning area, is not subject to Commerce Clause review and, if it were, it does not violate the Commerce Clause. Still pending is the allegation that the City of Portland irrevocably dedicated the landfill to use by the entire public. No date has been set for a hearing. We expect to prevail. Our estimate of the damages, should Plaintiffs win on this issue, is about \$3,000 per month.

EMPLOYEE ACTIVITIES

New Hires, Promotions and Transfers

Solid Waste

Marvin Aultman - appointed temporary Office Assistant for Recycling

Rebecca Crockett - appointed Analyst 1

Stephen Rapp - appointed Analyst 1

Patricia Vernon - appointed Secretary

ZOO

Adrianne Mariott - appointed temporary Education Service Aide.

KD/gl
5159C/D3