600 NORTHEAST GRAND AVENUE TEL 503 797 1916 | FAX 503 797 1930

PORTLAND, OREGON 97232 2736



TRANSPORTATION POLICY ALTERNATIVES COMMITTEE

June 27, 2008

Metro Regional Center, 370A/B

MEMBERS PRESENT **AFFILIATION**

Elissa Gertler **Clackamas County** Port of Portland Susie Lahsene

Alan Lehto TriMet

Mike McKillip City of Tualatin/Cities of Washington County

Dave Nordberg **DEO** Citizen Louis A. Ornelas

Ron Papsdorf City of Gresham

John Reinhold Citizen Satvinder Sandhu **FHWA**

Paul Smith City of Portland

Rian Windsheimer **ODOT**

MEMBERS ABSENT AFFILIATION

Jack Burkman **WASDOT**

Bret Curtis Washington County

Sorin Garber Citizen C-TRAN John Hoefs

City of Oregon City/Cities of Clackamas County Nancy Kraushaar

Keith Liden Citizen

SW Washington RTC Dean Lookingbill

Sreya Sarkar Citizen

Karen Schilling Multnomah County

April Siebenaler Citizen

ALTERNATES PRESENT AFFILIATION

Clark Berry **Washington County Bob Hart** SW Washington RTC

STAFF

Andy Cotugno, Joshua Naramore, Anthony Butzek, Brian Monberg, Jamie Snook, Richard Brandman, Mark Turpel, Kelsey Newell

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Andy Cotugno declared a quorum and called the meeting to order at 9:35 a.m.

2. <u>CITIZEN COMMUNICATIONS TO TPAC ON NON-AGENDA ITEMS</u>

There were none.

3. <u>FUTURE AGENDA ITEMS</u>

The future agenda items were not discussed.

4. <u>CONSENT AGENDA</u>

Approval of TPAC Minutes from May 30, 2008

Resolution No. 08-3913, For the Purpose of Amending the 2008-11 Metropolitan Transportation Improvement Program (MTIP) to Reduce the ODOT Region 1 Modernization Program

RTO Bylaws Amendment

<u>MOTION</u>: Mr. Louis Ornelas moved, Mr. Ron Papsdorf seconded, to approve the consent agenda.

ACTION TAKEN: With all in favor, the motion passed.

5. <u>INFORMATION / DISCUSSION ITEMS</u>

5.1 New Proposed FedEx Facility

5.1.1 Air Quality Conformity Determination

Mr. Mark Turpel of Metro provided a brief overview of the new proposed FedEx facility, the Oregon Department of Transportation's (ODOT) Opportunity Fund grant for road improvements for both the Sundial and Swigert roads and the associated air quality impacts.

With the recent adoption of the 2035 Regional Transportation Plan (RTP) air quality conformity determination and its identification of a significant "cushion" on Carbon Monoxide emissions, as well as the cost and time needed to complete a full conformed analysis and the likelihood that this project's impact on air quality would be slight, staff proposed a less extensive qualitative abbreviated analysis of the new facility be completed. The analysis determined that the new proposed FedEx project would not exceed regional Carbon Monoxide air quality standards.

Mr. Dave Nordberg stated that although staff's approach for meeting the regional emissions analysis was not the standard, it does adequately meet the requirements. However, he noted that

there are other areas (e.g. the public comment process) that must be satisfied in order to meet the full air quality conformity determination requirements. Mr. Susie Lahsene indicated that the project was included in 2035 RTP constrained list and therefore should be covered under the original air quality conformity determination. Staff will confirm both accounts and move forward accordingly. (Note: Subsequently staff confirmed that while the project was included in the 2035 RTP financially constrained list, not enough project details were known at that time to include the project in the air quality model. Accordingly an air quality analysis was needed as provided.)

5.1.2 Resolution No. 08-3962, For the Purpose of Amending the 2008-11 Metropolitan Transportation Improvement Program (MTIP) to Reduce the ODOT Region 1 Modernization Program

MOTION: Mr. Papsdorf moved, Ms. Lahsene seconded, to approve Resolution No. 08-3962.

<u>ACTION TAKEN</u>: With all in favor, the motion <u>passed</u>.

5.2 Resolution No. 08-3959, For the Purpose of Approving the Portland to Milwaukie Locally Preferred Alternative and Finding Consistency with the Metro 2035 Regional Transportation Plan

Mr. Richard Brandman of Metro overviewed Resolution No. 08-3959, which would adopt the Portland – Milwaukie light rail Locally Preferred Alternative (LPA). He highlighted the Willamette River Bridge crossing, light rail alignment and southern terminus recommendations:

- 1. A new Willamette River bridge for light rail, buses, streetcars, bicycles and pedestrians along a refined Porter-Sherman light rail alignment near the southern boundary of OHSU South Waterfront campus on the west bank and near OMSI on the east bank;
- 2. A Milwaukie light rail alignment that follows the Tillamook Branch alignment;
- 3. A southern terminus at Park Avenue.

In addition, Mr. Brandman stated that the Portland – Milwaukie LPA is consistent with the 2035 RTP constrained system. Adoption of the resolution would direct Metro and jurisdictional partner staff to initiate preliminary engineering and the Final Environmental Impact Statement (FEIS) for the project as well as draft a work program for a Minimum Operating Segment (MOS) to Lake Road.

Committee discussion included station locations, McLoughlin Boulevard crossing, and safety and security.

MOTION: Mr. Alan Lehto moved, Mr. Nordberg seconded, to adopt Resolution No. 08-3959.

ACTION TAKEN: With all in favor, the motion passed.

5.3 Resolution No. 08-3960, For the Purpose of Endorsing the Locally Preferred Alternative for the Columbia River Bridge Crossing Project and Amending the Regional Transportation Plan with Conditions

Mr. Brandman overviewed Resolution No. 08-3960 and attachments, which would endorse the Columbia River Crossing (CRC) LPA and amend the 2035 RTP.

Mr. Doug Ficco of the CRC Project, briefed the committee on the project Task Force's findings and resolution. In addition, he detailed the project schedule, support from the Oregon and Washington state governors, and the public and agency comment report.

Committee discussion included tolling, consistency among jurisdictional partner and Task Force resolutions, RTP public comment process and requirements, and demographic representation in the public comment report.

<u>MOTION</u>: Mr. Lehto moved, Mr. Paul Smith seconded, to adopt Resolution No. 08-3960 with the following language and content edits and/or additions:

- 1. An additional "WHEREAS" clause be added at the beginning of the resolution addressing the national and international significance of the project;
- 2. An additional "WHEREAS" clause be added at the end of the resolution stating that the Joint Policy Advisory Committee on Transportation (JPACT) recommended adoption of the resolution on ______;
- 3. Additional language be added to "BE IT RESOVLED" #1 concerning freight movement;
- 4. Revisions to "BE IT RESOVED" #2 as follows:
 - "Supports as the locally preferred alternative:
 - a. a replacement bridge as the preferred river crossing option,
 - b. light rail as the presented high capacity transit option, extending light rail to Vancouver, Washington, recognizing that the selection of the alignment and terminus should be determined through a combination of:
 - i. Federal New Starts funding eligibility:
 - ii. Public and local stakeholder involvement:
 - iii. CRC project evaluation and technical determination of the terminus that allows for the greatest flexibility for future high capacity transit extensions and connection in Clark County.
 - e. Imposing tolls as soon as legally and practicably permissible on the existing I-5 bridge to reduce congestion by managing travel demand as well as to provide on ongoing funding source for the Project.
 - c. The light rail terminus is _____."
- 5. Remove "BE IT RESOLVED" #3.
- 6. Correct "BE IT RESOLVED" #8 to read, "Defers the determination of the number of auxiliary lanes to a subsequent amendment of the 2035 RTP based on additional analysis."
- 7. An additional "BE IT RESOLVED" clause be added stating, "In addition, the Metro Council supports the items for additional consideration as reflected in Exhibit A." The content for Exhibit A will include:

- a. Issues already included in Exhibit A from the TPAC version of Resolution No. 08-3960,
- b. Other issues not pertaining to the actual LPA recommendation in the TPAC version of the resolution, such as "Imposing tolls as soon as legally and practicably permissible..." and
- c. New language proposed by the Port of Portland regarding protection of interchanges.

<u>AMENDMENT #1</u>: Mr. Papsdorf moved, Ms. Lahsene seconded, to amend "BE IT RESOLVED" #2 to read, "...a. a replacement bridge <u>with three through lanes in each direction</u> as the preferred river crossing option..."

<u>ACTION ON AMENDMENT #1</u>: With all in favor and one abstained (Berry), amendment #1 passed.

<u>AMENDMENT #2</u>: Mr. Reinhold moved, Ms. Elissa Gertler seconded, to amend "BE IT RESOLVED" #2 to read, "...a. a replacement bridge, with tolls, as the preferred river crossing option..."

Discussion: Mr. Papsdorf was concerned that tolling I-5 would create diversion onto I-205. He emphasized the importance of further conversations regarding impacts to I-205 and greater freeway system. Ms. Lahsene supported Mr. Papsdorf comments, stating that the Port of Portland will request that WSDOT and ODOT monitor the impacts to I-205. Mr. Hart indicated that SW RTC would not be including tolls in their resolution.

<u>ACTION ON AMENDMENT #2</u>: With seven in favor, two opposed (Papsdorf and Hart) and two abstained (Berry and Windsheimer), amendment #2 <u>passed</u>.

<u>AMENDMENT #3</u>: Mr. Smith moved, Ms. Lahsene seconded, to amend "BE IT RESOLVED" #4 to read, "...a replacement bridge with three through lanes and tolls designed to manage travel demand as well as provide an ongoing funding source for <u>bridge project</u> construction, operations and maintenance..."

ACTION ON AMENDMENT #3: With all in favor, amendment #3 passed.

<u>AMENDMENT #4</u>: Mr. Lehto moved, Mr. Smith seconded, to amend "BE IT RESOLVED" #2 to read, "...b. light rail as the preferred high capacity transit option, extending light rail across <u>Hayden Island adjacent to I-5 to Vancouver, Washington</u>, recognizing that the selection of the alignment and terminus should be determined through a combination of...."

ACTION ON AMENDMENT #4: With all in favor and one abstained (Berry), amendment #4 passed.

<u>ACTION ON MOTION</u>: With nine in favor (Gertler, Hart, Lahsene, Lehto, McArthur, Nordberg, Papsdorf, Smith, Windsheimer), one opposed (Reinhold) and one abstained (Berry), the motion <u>passed</u> with the amended language.

Staff will make the appropriate updates to Resolution No. 08-3960 and distribute the document to committee members.

6. <u>ADJOURN</u>

As there was no further business, Chair Cotugno adjourned the meeting at 12:12 p.m.

Respectfully submitted,

Kelsey Newell Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR JUNE 27, 2008 The following have been included as part of the official public record:

ITEM	TOPIC	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
5.2	Memo	6/23/08	To: Chair Cotugno & TPAC Members From: Nancy Kraushaar RE: South Corridor LRT LPA	062708t-01
5.2	Resolution	6/27/08	Resolution No. 08-3959 and Exhibit A.	062708t-02
5.3	Resolution	6/27/08	Resolution No. 08-3960 and Exhibit A, B, C, Staff Report and Attachment 1.	062708t-03
5.3	Schedule	N/A	CRC Sponsor Board and Council Decisions/Hearings	062708t-04
5.3	Schedule	N/A	CRC Project Schedule	062708t-05
5.3	Letter	6/19/08	Letter from Oregon and Washington Governors regarding the CRC project.	062708t-06
5.3`	Report/Memo	6/17/08	To: CRC Task Force From: Doug Ficco & John Osborn RE: Public and Agency Comment, May 2 to June 5, 2008: Weeks 1 through 5 of the 60-day Draft EIS comment period.	053008t-07