600 NORTHEAST GRAND AVENUE | PORTLAND, OREGON 97232 2736 | FAX 503 797 1930



Joint Policy Advisory Committee on Transportation MINUTES

July 10, 2008 7:30 a.m. – 9:00 a.m. Council Chambers

MEMBERS PRESENT
Rex Burkholder, ChairAFFILIATION
Metro CouncilRobert Liberty, Vice Chair
Sam AdamsMetro Council
City of Portland

James Bernard City of Milwaukie, representing Cities of Clackamas Co.

Fred Hansen TriMet

Kathryn Harrington Metro Council
Lynn Peterson Clackamas County
Royce Pollard City of Vancouver
Roy Rogers Washington County

Jason Tell Oregon Department of Transportation (ODOT-Region 1)
Paul Thalhofer City of Troutdale, representing Cities of Multnomah Co.

Don Wagner Washington DOT
Ted Wheeler Multnomah County

MEMBERS EXCUSED AFFILIATION

Rob Drake City of Beaverton, representing Cities of Washington Co.

Dick Pedersen DEQ

Steve Stuart Clark County
Bill Wyatt Port of Portland

ALTERNATES PRESENT AFFILIATION

Andy Ginsberg DEQ

Tom Hughes City of Hillsboro, representing Cities of Washington Co.

Susie Lahsene Port of Portland

STAFF

Andy Cotugno, Richard Brandman, Kim Ellis, Scott Robinson, Joyce Felton, Brian Monberg, Mark Turpel, Bridget Wieghart, Josh Naramore, Beth Cohen, Hannah Dandy-Koplan, Kelsey Newell

1. CALL TO ORDER

Chair Rex Burkholder declared a quorum and called the meeting to order at 7:31 a.m.

2. INTRODUCTIONS

Chair Burkholder introduced Oregon DEQ's JPACT alternate Andy Ginsberg.

3. CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS

There were none.

4. COMMENTS FROM THE CHAIR & COMMITTEE MEMBERS

Chair Burkholder briefly presented the *Walk There!* book. Copies of the publication are available for pick-up at the Metro Data Resource Center.

5. CONSENT AGENDA

Consideration of the JPACT meeting minutes for June 12, 2008

Resolution No. 08-3913, For the Purpose of Amending the 2008-11 Metropolitan Transportation Improvement Program (MTIP) to Reduce the ODOT Region 1 Modernization Program

Resolution No. 08-3926, For the Purpose of Amending the 2008-11 Metropolitan Transportation Improvement Program (MTIP) to Add the Sundial Road and Swigert Way Project

<u>MOTION</u>: Mayor Jim Bernard moved, Ms. Susie Lahsene seconded, to approve the consent agenda.

ACTION TAKEN: With all in favor, the motion passed.

6. ACTION ITEMS

6.1 Resolution No. 08-3960, For the Purpose of Endorsing the Locally Preferred Alternative for the Columbia River Bridge Project and Amending the Regional Transportation Plan with Conditions

Mr. Brandman overviewed Resolution No. 08-3960 and attachments, which would endorse the Columbia River Crossing (CRC) locally preferred alternative and amend the 2035 Regional Transportation Plan.

Committee discussion included the foundation of an oversight committee, Pearson Field, health and environmental impact mitigation, the Portland International Airport and tolling process, types, public involvement opportunities and traffic diversion onto I-205.

<u>MOTION</u>: Mayor Bernard moved, Mr. Fred Hansen seconded, to adopt Resolution No. 08-3960.

<u>AMENDMENT #1</u>: Commissioner Lynn Peterson moved, Councilor Robert Liberty seconded, to add language to both Resolution No. 08-3960 and Exhibit A stating that consideration should be given to potential diversion of traffic from tolling I-5 alone to I-205 and should consider tolling I-5 and I-205 with use of the revenue on both I-5 and I-205 in the Portland-Vancouver area.

ACTION ON AMENDMENT #1: With all in favor, amendment #1 passed.

<u>AMENDMENT #2</u>: Councilor Liberty moved, Commissioner Sam Adams seconded, to amend Resolution 08-3960, Section 2.a to read, "a replacement bridge with three northbound and three southbound through lanes, with tolls <u>used both for finance and for demand management,</u> as the preferred river crossing option..."

<u>ACTION ON AMENDMENT #2</u>: With all in favor and two opposed (Harrington and Thalhofer), amendment #2 <u>passed</u>.

<u>AMENDMENT #3</u>: Councilor Liberty moved, Mayor Tom Hughes seconded, to add the following language to Resolution No. 08-3960 Section 2:

1. "2. Support a Columbia River Crossing locally preferred alternative:
d. that costs no more that \$4.2 billion, requires no more than \$725 million in financing from Oregon fuel taxes or other Oregon sources and does not displace funding for other needed regional transportation investments."

And to Exhibit B:

- 2. "The July 2008 amendments to the Regional Transportation Plan endorsing the locally preferred alternative will be submitted to JPACT and the Metro Council for reconsideration if any of key financing assumptions are proven wrong in the following ways:
 - total project costs exceed \$4.2 billion;
 - the 2009 Oregon and Washington Legislatures fail to provide combined state funding within the range of \$823 million to \$1.45 billion;
 - the 111th Congress fails to authorize and appropriate at least \$400 million for the project;
 - new calculations show that toll bond proceeds will fall below \$1.070 billion;
 - total requested contributions from Oregon fuel taxes and other Oregon sources exceed \$725 million; or

• financing the locally preferred alternative for the Columbia River Crossing will displace other, more important, regional transportation investments.

Discussion: Committee members were concerned that the amendment would restrict the project from moving forward. Members emphasized that the project is not fully designed and therefore only a rough budget estimate is available. At this time, project staff are only able to identify cost estimates through funding mechanisms/options (e.g. tolling). Additionally, Chair Burkholder highlighted that JPACT and the Metro Council will have an opportunity to review and discuss the final financial plan prior to amending the 2035 RTP.

<u>ACTION ON AMENDMENT #3</u>: Councilor Liberty, supported by Mayor Hughes, withdrew amendment #3.

<u>AMENDMENT #4</u>: Councilor Liberty moved, Commissioner Peterson seconded, to add the following "new area of concern" to Exhibit A:

• "L. Independent Analysis of Land Use Impacts: As a part of the Final Environmental Impact Analysis the oversight committee will commission an independent analysis of the land use impacts in the four-county region of the locally preferred alternatives, including any resulting change in development and redevelopment patterns and associated environmental impacts including development of farm and forest lands, and air and water quality, including impacts resulting from additional vehicle generated pollution."

Discussion: The project oversight committee will determine how to proceed with an independent analysis. Commissioner Adams emphasized developing a dynamic model that will achieve the project goals (e.g. congestion pricing).

<u>ACTION ON AMENDMENT #4</u>: With seven in favor and seven opposed, amendment #4 failed.

<u>AMENDMENT #5</u>: Councilor Liberty moved to add the following "new area of concern" to Exhibit A:

• "M. Tolling Impacts on Low Income Bridge Users: The oversight committee shall consider what adverse impacts bridge tolls may have on low-income bridge users and recommend, to the state legislatures, ways in which these impacts can be mitigated through income tax credits, toll discounts or other means."

ACTION ON AMENDMENT #5: With no second, amendment #5 failed.

Discussion on the Motion: Commissioner Roy Rogers stated although he personally supported the resolution, he would abstain from voting on the main motion until Washington County has an opportunity to discuss the project in further detail.

<u>ACTION ON MOTION</u>: With all in favor, one opposed (Liberty) and one abstained (Rogers), Resolution No. 08-3960 <u>passed</u> with the amended language.

6.2 Resolution No. 08-3959, For the Purpose of Approving the Portland to Milwaukee Locally Preferred Alternative and Finding Consistency with the Metro 2035 Regional Transportation Plan

Councilor Liberty provided a brief historical overview of the project. Ms. Bridget Wieghart of Metro briefly overview Resolution No. 08-3959, which would adopt the Portland to Milwaukie light rail Locally Preferred Alternative (LPA). She highlighted the Willamette River Bridge crossing, light rail alignment and southern terminus recommendations including the minimum operable segment.

Committee members thanked Metro and jurisdictional partner staff including TriMet, the Cities of Portland and Milwaukie and Clackamas and Multnomah Counties and others for their hard work on the project. In addition, Mayor Bernard acknowledged a potential conflict of interest, as he is a local property and business owner in Milwaukie.

<u>MOTION</u>: Mayor Bernard moved, Commissioner Peterson seconded, to adopt Resolution No. 08-3959.

Discussion: Commissioner Peterson stated that Clackamas County is committed to helping find funding to extend the Portland – Milwaukie light rail to Park Avenue.

ACTION ON MOTION: With all in favor, Resolution No. 08-3959 passed.

7. INFORMATION ITEMS

7.1 Input on Reauthorization of the Federal Transportation Bill

Mr. Andy Cotugno briefly introduced a draft policy proposal on the Portland metropolitan area federal transportation authorization priorities. He highlighted metropolitan mobility, freight and safety, and system preservation and operations as the Policy and Revenue Committee's key program focus areas to be addressed. In addition, the proposal identified important issues for the Portland metropolitan region including the New Starts and Small Starts program process, project delivery and highway design standards.

JPACT is scheduled to discuss how to proceed with the reauthorization process (e.g. identify which types and how many projects each jurisdiction can submit) in August.

8. ADJOURN

Chair Burkholder stated that staff would like to schedule a JPACT retreat in the fall to address the state legislative agenda. Details to follow.

Seeing no further business, Chair Burkholder adjourned the meeting at 9:00 a.m.

Respectfully submitted,

Kelsey Newell

Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR JULY 10, 2008

The following have been included as part of the official public record:

ITEM	TOPIC	DOC	DOCUMENT DESCRIPTION	DOCUMENT
19.5 Section 1		DATE		NO.
	Work Program	7/7/08	Updated JPACT Work Program	071008j-01
4.	Book	N/A	Walk There!: 50 Treks in and around Portland and Vancouver	071008j-02
5.2	Attachment	N/A	Attachment 1 to Res. No. 08-3913.	071008j-03
5.3	Attachment	N/A	Attachment 1 to Res. No. 08-3926	071008j-04
6.1	Attachment	6/24/08	Final CRC Task Force resolution. Attachment 1 to Res. No. 08-3960.	071008j-05
6.1	Handout	N/A	Proposed amendments to Res. No. 08-3960 submitted by Councilor Robert Liberty	071008j-06
6.1	Letter	7/1/08	To: John McAvoy & Linda Gehrke From: Christine B. Reichgott RE: EPA & CRC Project	071008j-07
6.1	Letter	7/9/08	To: JPACT From: Jill Fuglister & Ron Carley RE: CRC	071008j-08
6.1	Summary	N/A	Executive Summary of CRC DEIS Comments submitted by J. Fuglister and R. Carley	071008j-09
6.2	Letter	6/27/08	To: JPACT Members From: Chair Ted Wheeler RE: Portland – Milwaukie Light Rail	071008j-10
6.2	Letter	7/9/08	To: JPACT Members From: Chair Ted Wheeler RE: Portland – Milwaukie Light Rail	071008-11
7.1	Handout	7/8/08	Draft Portland Metropolitan Area Federal Transportation Authorization Priorities distributed by Andy Cotugno	071008-12
	Memo	7/9/08	To: JPACT From: Michael Jordan RE: Sustainable Metro Initiative	071008j-13