



Agenda

-- COUNCIL MEETING

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: January 10, 1985

Day: Thursday

Time: 5:30 p.m.

Place: Council Chamber

Approx.
Time

Presented By

5:30

CALL TO ORDER
ROLL CALL

1. Election of Officers
 - a. Confirmation of Council Committee Appointments

2. Introductions

3. Councilor Communications

4. Executive Officer Communications

5. Written Communications to Council on Non-Agenda Items

6. Citizen Communications to Council on Non-Agenda Items

6:15

7. Reconsideration of Resolution No. 84-523, for the Purpose of Granting a Commercial Rate Increase to the Killingsworth Fast Disposal Landfill (Notice by Councilor Hansen on 12/13/84)

6:25

8. CONSENT AGENDA

- 8.1 Approval of minutes of the meetings of November 20 and December 13, 1984.

- 8.2 Consideration of Resolution No. 84-528, for the purpose of amending the Transportation Improvement Program to include two new projects: Fernhill Road bridges replacement and Interstate Bridge railing replacement.

- 8.3 Consideration of Resolution No. 84-529, for the purpose of amending the Unified Work Program to accelerate the study of Light Rail Transit feasibility in the I-205 corridor between Gateway and the Clackamas Town Center.

- 8.4 Consideration of the FY 1985-86 budget schedule and process.

(continued)

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<u>Approx. Time</u>		<u>Presented By</u>
6:30	9. ORDINANCES	
	9.1 <u>Consideration of Ordinance No. 85-185, for the Purpose of Setting Zoo Admission Fees and Amending Code Section 4.02.060 and Declaring an Emergency. (First Reading)</u>	Rich
6:50	10. RESOLUTIONS	
	10.1 <u>Consideration of Resolution No. 85-532, for the Purpose of Confirming the Appointment of Gene E. Leo, Jr. to the Position of Zoo Director and Approval of an Employment Contract</u>	Russill
7:00	10.2 <u>Consideration of Resolution No. 84-530, for the Purpose of Agreeing to Participate in a Regional Convention, Trade and Spectator Facilities Task Force</u>	Siegel
7:10	10.3 <u>Consideration of Resolution No. 85-533, for the Purpose of Amending Resolution No. 84-526 (Amending the Metro Pay Plan for Non-Union Metro Employees)</u>	Sims
7:20	11. <u>Update Report on Resolution No. 84-491, Interim Management Strategy for the St. Johns Landfill (specifically the Waste Reduction Program)</u>	Mulvihill
7:30	12. COMMITTEE REPORTS	
7:40	ADJOURN	



Executive Officer Report

RICK GUSTAFSON, Executive Officer
METROPOLITAN SERVICE DISTRICT 527 SW Hall St., Portland, OR 97201-5287 503 221-1646

January 10, 1985

1985 Legislature

Glenn Otto's Regional Governance Task Force has introduced all of our proposed legislation. The dues bill and the bill uncoupling a zoo tax base from additional Metro responsibilities were introduced with no changes.

However, the excise tax authority and the cigarette tax bill were introduced with amendments. Our authority to expend excise tax revenues is limited to "general administrative costs". If this definition includes planning for potential new services, we have no problem. We will need to watch this closely.

The cigarette tax revenues were modified and now consist of 2¢ for elderly and handicapped transportation, 1¢ for regional councils and metro service districts, 1¢ for cities and 1¢ for counties.

Metropolitan legislative agenda. Representatives of Portland, the three Counties, Metro, the Port and Tri-Met have been meeting to determine a common position on major financing issues facing the 1985 Legislature. These issues include: (a) sales tax, (b) cigarette tax, (c) lottery, (d) general fund for adult corrections, (e) taxing authority for Metro for convention, trade and spectator facilities and (f) gas tax. Staff prepared a draft position paper which was reviewed at a meeting of Mayor Clark, County Executive Buchanan, Tri-Met Board Chairman Drummond, Port Executive Anderson, Clackamas County Chairman Schumacher, Washington County Commissioner Rogers and Metro Executive Officer Gustafson. This meeting resulted in some final changes, now being prepared, that will come before Council in a resolution by mid-February.

Milwaukie LRT

A meeting has been set up with the North Clackamas Chamber of Commerce on February 20 to discuss the results of the Milwaukie LRT study.

Southern Pacific
Railroad Abandonment

Technical work is continuing to determine the ownership of parcels being abandoned.

Adult Corrections

The Regional Adult Corrections Task Force completed its three month effort in December. It recommended a regional legislative action plan to assign responsibility for A and B felons to the State Corrections Division. It also recommended that IRC staff a continuing Task Force on adult corrections. Those recommendations will come before the Council for action on January 24.

Convention, Trade
and Spectator
Facilities

An Ad Hoc Task Force, initiated by Mayor Clark and County Executive Buchanan, completed its three-month effort in December. It recommended that a regional approach to planning, financing and managing these facilities be examined. The final report and resolution of support will be before the Council at tonight's meeting.

Intergovernmental
Resource Committee

The process for having local governments appoint their representative to the Committee is underway. The first meeting is tentatively scheduled for January 24. Topics of discussion include the IRC work program/budget and the dues legislation.

Regional Landfill
Site

On December 18, the Ordinance passed excluding Wildwood from future consideration. Buchanan's veto of the Ordinance was over-ridden by the Commission on December 27. Notice of intent to appeal this Ordinance has been filed with LUBA by General Counsel subject to Council ratification.

Commissioner Blumenauer introduced an Ordinance to set up a task force to evaluate the landfill siting process, establish criteria, and offer alternative sites and disposal methods which will be reviewed by the Commission next week.

St. Johns Landfill

The results of our semi-annual inspection were good and suggested areas of improvements have been implemented. The report is available in Solid Waste if you are interested.

Washington Transfer
and Recycling Center

Potential sites have been narrowed to nine. Bullier & Bullier, as Metro's real estate agent, will begin negotiations for option agreements. The RFP for design services will be completed in the next few weeks.

A preliminary loan application to the DEQ for a loan for the entire cost of this project -- \$5,200,000 -- will be filed this week. Filing of the application does not commit Metro to spend funds; this can be done only when the Council votes to proceed with the project. The loan would be financed through a bond sale, possibly State pollution control bonds which was the basis of our three previous loans. However, an alternative method may be required.

Clackamas Transfer
& Recycling Center

On January 8, CTRC received a Certificate of Appreciation for outstanding achievements during 1984 from the Tri-Cities Chamber of Commerce. CTCRC recycled over 1,700 tons of materials during this past year.

Methane Gas

Public solicitation of interested industrial methane users was completed in late November. Metro received seven responses and negotiations are underway with two private firms and Northwest Natural Gas. Evaluation of development options should be complete in late January or early February.

Waste Reduction

Response to our Christmas Tree promotion initiated by Public Affairs was impressive. The first 200 people who brought their tree to either Grimm's Fuel or McFarland's Bark to be recycled were provided with a free seedling, courtesy of the U. S. Forest Service. Over 190 calls were received the day after the campaign began and the seedling supply ran out in three days.

The Environmental Quality Commission adopted rules governing the implementation of Oregon's new Recycling Opportunity Act, on December 14, 1984. Agreement was reached by the affected parties on the rules which:

Identified the region's wastesheds as Clackamas, Washington, Multnomah Counties and the City of Portland.

Defined recyclables to be collected as newspaper, ferrous scrap metal, non-ferrous scrap metal, used motor oil, corrugated cardboard and kraft paper, container glass, aluminum, high grade office paper and tin cans.

Clarified a city or county's ability to limit who may collect recyclables in their franchise area.

Developed standards for alternative methods of providing opportunities for recycling.

Placed primary emphasis on providing the opportunity to recycle to residential generators rather than commercial and industrial sources.

Required a recycling progress report be completed by the waste sheds on or before July 1, 1986.

Alaskan Tundra
Exhibit

This project should be completed March 1 with the opening scheduled for mid-March. With regard to the legal issues. . .Krypton, an unpaid subcontractor, filed a claim against Metro for unjust enrichment as part of a larger complaint against the bond companies and others. The Circuit Court dismissed this claim against Metro but allowed plaintiff to replead another claim based on some unidentified problem with the bonds. The Council will be advised when the amended complaint is filed.

In the suit filed by Metro against the bond companies, the bond companies are expected to file a response shortly.

African Bush Exhibit

Four firms have been interviewed for the design of Phase I of this exhibit. A recommendation will be presented at the February 14 Council meeting.

West Bear Remodel

Thirteen contracting firms have submitted documents indicating an interest in bidding this proposal. A Committee is reviewing the qualifications of the firms to establish a list of qualified bidders. A recommendation for the award of the construction contract should be before the Council on February 28.

Office Move

The lease is still being negotiated. It is our intent to bring a final agreement to you September 24.

Departures

Dan LaGrande and Herman Brame are leaving Metro for other positions. Dan will be the new Community Relations Director at Providence Hospital and Herman will be a grant analyst for the City of Portland, working for a former Metro employee, Sue Klobertanz.

New Employees

December 1984
Brenda Wilson, temporary Office Assistant, Solid Waste

slr
2686C/D2
1/8/85



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: January 10, 1985

To: Metro Council

From: Eleanore Baxendale, General Counsel and
Sonnie Russill, Executive Assistant

Regarding: Council Meeting Agenda Item No. 10.1
Resolution 85-532 for the Purpose of Confirming the
Appointment of Gene E. Leo, Jr. to the Position of
Zoo Director and Approval of An Employment Contract
Relative to this Position.

Attached is a revised Resolution 85-532 and employment contract. The termination without cause provision has been eliminated from both documents.

Upon further consideration and review of Metro's Personnel Code, Mr. Leo wishes to have the standard termination for cause provisions found in the Personnel Code apply to his employment. Therefore, the termination without cause provision has been eliminated from the contract and only the benefits in excess to the Pay and Classification Plan (moving expenses and house payment) remain.

Because these added benefits will be offered only for a limited time, it is not appropriate to have the contract continue for the entire length of employment. Therefore, this employment agreement is written to terminate when the benefits it provides have been paid. Mr. Leo will then continue as an employee under the Personnel Code, including Pay and Classification Plan.

slr
2699C/D2
1/10/85

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF CONFIRMING THE)	RESOLUTION NO. 85-532
APPOINTMENT OF GENE E. LEO, JR. TO)	
THE POSITION OF ZOO DIRECTOR AND)	Introduced by the
APPROVAL OF AN EMPLOYMENT CONTRACT)	Executive Officer
RELATIVE TO THIS POSITION)	

WHEREAS, Metro Code Section 2.02.040 requires that the Council confirm the appointment of a candidate to the position of Zoo Director; and

WHEREAS, Gene E. Leo, Jr. has been appointed Director of the Washington Park Zoo; and

WHEREAS, terms of employment regarding certain benefits outside the Personnel Code and Pay and Classification Plan require Council approval of an employment contract pursuant to Metro Code Section 2.02.270; and

WHEREAS, Metro Code Section 2.02.270 allows the Council to set the salary for contract employees, and the terms of employment for this employee provide current salary and future increases as provided in the Pay and Classification Plans, as may be amended; now, therefore,

BE IT RESOLVED,

1. That the appointment of Gene E. Leo, Jr. to the position of Director of the Washington Park Zoo is confirmed by a majority of the Council; and

2. That the Council approves the employment contract attached as Exhibit A for Gene E. Leo, Jr.

3. The salary for this employee shall be set and increased through the Pay and Classification Plan as administered under the Code.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1985.

Presiding Officer

slr
2630C/405-3
01/10/85

This Contract is made on the ____ day of January, 1985,
between the METROPOLITAN SERVICE DISTRICT (Metro) and GENE E. LEO,
JR. (Employee)

WHEREAS, The Executive Officer has agreed to employ
Employee, and Employee has agreed to accept employment with Metro in
the position of Director of the Washington Park Zoo under the Pay
and Classification level of 16, Table Z, as may be amended by the
Council from time to time, and subject to all provisions of the
Personnel Code, as may be amended from time to time, except as the
terms of this Agreement provide otherwise; and

WHEREAS, Metro Code Section 2.02.270 authorizes the Council
to enter into employment agreements which vary from the Personnel
Code; and

WHEREAS, the benefits provided herein are available for
only a limited period and not the duration of employment; now,
therefore, it is agreed as follows:

1. Metro shall pay the monthly principal, interest and tax
payments on Employee's residence at 3430 - 108th Street N.W., Gig
Harbor, Washington at the following levels for one year or until the
residence is sold, whichever occurs first: 100 percent for
February, March, April 1985; 75 percent for May, June, July 1985;
50 percent for August, September, October 1985; 25 percent for
November and December 1985, and January 1986.

2. Metro will pay reasonable moving expenses for one move
from Employee's residence in Tacoma, Washington, to the Portland,
Oregon, area.

3. This contract will terminate when the benefits described in Sections 1 and 2 have been paid.

Gene E. Leo, Jr.

Metropolitan Service District
Presiding Officer

ESB/srs
2636C/120-2
01/10/85



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: 8 January 1985

To: Metro Council

From: Ernie Bonner

Regarding: The following are the Proposed Committee Assignments
for 1985

Management Committee

George Van Bergen, Chair	Corky Kirkpatrick, Vice Chair
Larry Cooper	Gary Hansen (alternate)
Bob Oleson	Tom DeJardin (alternate)
Jim Gardner	

JPACT (Joint Policy Advisory Committee on Transportation)

Dick Waker, Chair
George Van Bergen
Jim Gardner
Sharron Kelley (alternate)

IRC (Intergovernmental Resource Center)

Corky Kirkpatrick, Chair
Ernie Bonner
Tom DeJardin
Sharron Kelley (alternate)

Friends of the Zoo

Marge Kafoury
Corky Kirkpatrick (alternate)

Bi-State Advisory Task Force

Larry Cooper
Gary Hansen (alternate)

Tri-Met Special Needs

Sharron Kelley (Chair of Tri-Met Committee)

Criminal Justice Task Force

Bob Oleson (Head of delegation)
Sharron Kelley
Rick Gustafson
George Van Bergen (alternate)

Budget Committee

Gary Hansen, Chair
Marge Kafoury
Hardy Myers
Larry Cooper
Sharron Kelley
Jim Gardner (alternate)

Regional Parks Task Force

Sharron Kelley

Convention Center Task Force

Ernie Bonner
Rick Gustafson (alternate)

Special Legislative Liaison

Hardy Myers

ORCA Representatives (Oregon Regional Councils Association)

Corky Kirkpatrick
Bob Oleson

OREGON STATE DROP BOX ASSOCIATION INC.

2322 S.E. 43rd

PORTLAND, OREGON 97215

JANUARY 4, 1985

TO THE METRO COUNCILORS:

REFER: 8.4 CONSIDERATION OF RESOLUTION NO. 84-523, FOR THE PURPOSE
OF GRANTING A COMMERCIAL RATE INCREASE TO KILLINGSWORTH
FAST DISPOSAL LANDFILL.

METRO HAS DISCUSSED CONCERN OF THE VOLUME OF DROP BOX LOADS HAULED TO
ST. JOHNS LANDFILL, WHICH THEY WANTED TO DIVERT TO KILLINGSWORTH FAST
DISPOSAL. AN INCREASE OF DISPOSAL FEES AT K.F.D. WOULD INCREASE NOT DE-
CREASE THE FLOW OF MATERIAL TO ST. JOHNS. IF AN INCREASE IS DEEMED NECESS-
ARY BY THE COUNCIL AT K.F.D. , WE FEEL THAT METRO SHOULD OFF SET THE IN-
CREASE OF DISPOSAL FEES AT K.F.D. BY LOWERING THE METRO USER FEE, THEREFORE
KEEPING THE TOTAL DISPOSAL CHARGE THE SAME. THIS WOULD ENABLE K.F.D. TO
GAIN AN INCREASE IN THERE CHARGES WITHOUT INCREASING THE FLOW OF DROP BOX
LOADS TO ST. JOHNS LANDFILL.

NOTICE OF DISPOSAL INCREASES SHOULD BE GIVEN TO THE HAULER IN SUFFICIENT
ENOUGH TIME SO THE HAULER CAN NOTIFY THEIR CUSTOMERS WITH A 30 DAY NOTICE
PRIOR TO THE INCREASE IF ANY.

SINCERELY,
OREGON DROP BOX ASS. INC.
JACK PAPSADERO
PRESIDENT



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: January 10, 1985
To: Metro Council
From: Donald E. Carlson, Deputy Executive Officer
Regarding: Status Report on 1984-85 Priorities and Objectives

The purpose of this memo is to provide summary information on the status and use of the current year priorities and objectives. As you know the Council and Executive Officer have scheduled a work session on this subject for January 31, 1985. This memo is background information for the Priorities and Objectives work session. It is not a substitute for the regular quarterly reports to the Council which go into greater depth on the specific work programs for each priority and objective.

Seven priorities were adopted by the Council on June 28, 1984 (Resolution No. 84-477). They range from general to specific subjects -- i.e., effective administration of existing Metro services to securing a long-term disposal site. Likewise, the objectives identified to achieve the priorities range from general to the specific.

Below is a listing of each adopted priority and its objectives and a brief comment on the status of the priority.

PRIORITY A: ADMINISTER EFFECTIVELY THE EXISTING SERVICES OF METRO
OBJECTIVES:

1. MAINTAIN ADOPTED POLICIES AND PROCEDURES AND CONDUCT PERIODIC REVIEWS.
2. ADMINISTER EFFECTIVE FINANCIAL MANAGEMENT.
3. MEET AFFIRMATIVE ACTION AND DISADVANTAGED BUSINESS PROGRAM GOALS.
4. MEET PROGRAM COMMITMENTS ADOPTED BY THE COUNCIL.
5. MAINTAIN EFFECTIVE SERVICE OPERATIONS.

Comment: This is a general ongoing priority which should be continued in some manner. The objectives appear to be relevant. The first three objectives relate to internal central management and general Council policies such as the Personnel Rules, contract ordinance, the Affirmative Action and Disadvantaged Business Programs.

The last two objectives relate more to the service function of Metro -- Zoo, Solid Waste and IRC. The status of budgeted programs not otherwise identified with a specific priority are reported under these objectives in our quarterly reports.

PRIORITY B: ESTABLISH AND MAINTAIN ADEQUATE AND FIRM FINANCIAL SUPPORT FOR ALL SERVICES

OBJECTIVES:

1. DEFINE ELEMENTS OF GENERAL FUND AND SUPPORT SERVICES FUND.
2. ADOPT FORMAL POLICIES FOR SOLID WASTE FEES.
3. SECURE AUTHORIZATION FOR PERMANENT GENERAL FUND.
4. SECURE PERMANENT FINANCES FOR ZOO OPERATION AND MAINTENANCE.
5. ESTABLISH LONG-TERM FINANCIAL SUPPORT WITH LOCAL GOVERNMENTS FOR STABLE FINANCING OF INTERGOVERNMENTAL RESOURCE CENTER.
6. OFFER SPECIFIC LEGISLATIVE PROPOSALS FOR IMPROVING METRO FINANCING.

Comment: This priority is also of a general ongoing nature. The six objectives relate to our effort to obtain stable, long-term revenue for the General Government, IRC and Zoo operations. Objectives 1, 2 and 6 have been completed and the others will be dealt with at the 1985 Legislature.

PRIORITY C: SECURE A LONG-TERM DISPOSAL SITE AS A KEY ELEMENT OF A SOLID WASTE DISPOSAL SYSTEM

OBJECTIVES:

1. ACHIEVE MAXIMUM USE OF THE ST. JOHNS LANDFILL SITE THROUGH COST-EFFECTIVE REDUCTION, DIVERSION AND OPERATIONAL TECHNIQUES.

2. OBTAIN RE-ISSUANCE OF WILDWOOD LAND USE PERMIT AT COUNTY, STATE AND JUDICIAL LEVELS.
3. COMPLETE ALTERNATIVES STUDY AND ADOPT 1984 SOLID WASTE MANAGEMENT PLAN STUDY.
4. CONTINUE STATE OF THE ART ENVIRONMENTAL MANAGEMENT OF THE ST. JOHNS LANDFILL.
5. CREATE A PUBLIC AWARENESS OF THE NEED AND CHALLENGES OF SECURING A LONG-TERM DISPOSAL SITE THROUGH AN OPEN PROCESS OF PUBLIC DISCUSSION.
6. EXAMINE STATUTORY CHANGES WHICH WOULD IMPROVE OUR SOLID WASTE SYSTEM.

Comment: This priority is very specific and relates to the need to develop a new general purpose landfill for the region. While each of the six objectives are important, only two -- 2 and 5 -- are directly related to the stated priority. It appears that a thorough review of priorities and objectives is needed for the Council and the Executive Officer to clearly articulate Metro's priority in this function. A more detailed analysis of this priority and its objectives is provided in the attached memo from Dan Durig dated January 4, 1985.

PRIORITY D: STRENGTHEN THE RELATIONSHIPS WITH LOCAL AND REGIONAL JURISDICTIONS FOR SOLVING MUTUAL PROBLEMS

OBJECTIVES:

1. REACH AN UNDERSTANDING WITH KEY INTERESTS ON THE ORGANIZATION FOR A LONG-TERM RELATIONSHIP WITH LOCAL GOVERNMENTS.
2. ENACT THE AGREED UPON LOCAL GOVERNMENT ORGANIZATION.
3. PROPOSE AND OBTAIN PASSAGE OF LEGISLATION NECESSARY TO SUPPORT A LOCAL GOVERNMENT ORGANIZATION AND PROGRAM.
4. REFINE IN-HOUSE CAPABILITY, BOTH TECHNICAL AND SUPPORT SERVICES, TO BETTER MATCH NEEDS OF NEW INTERGOVERNMENTAL RELATIONSHIPS.

Comment: This appears to be a general ongoing priority. It relates directly to the establishment of the Intergovernmental Resource

Center and the Intergovernmental Resource Committee. The first three objectives are completed or substantially underway. Objective 4 addresses a subject which is of a continuing nature.

A major question regarding this priority is the extent to which it interacts or conflicts with the existing priority on regional service needs analysis (Priority E). The "solving of mutual problems" may occur through the identification and analysis of regional service needs. The interrelationship of Priorities D and E should be discussed at the workshop.

PRIORITY E: IDENTIFY REGIONAL SERVICE NEEDS AND ANALYZE OPTIONS FOR THEIR PROVISION IN COOPERATION WITH CONSTITUENCY GROUPS

OBJECTIVES:

1. ASSIST AND SUPPORT THE CREATION OF AD HOC STUDY GROUPS AS NEEDED TO ADDRESS REGIONAL SERVICE NEEDS.
2. SEEK A SOURCE OF REVENUE FOR FUNDING VARIOUS REGIONAL SERVICE NEEDS, STUDIES AND IMPLEMENTATION PLANS.
3. REVIEW AND PRIORITIZE SERVICE NEEDS PERIODICALLY BY THE COUNCIL.

Comment: This priority relates to regional services which should be addressed by Metro.. The objectives, particularly 1 and 2, are currently being addressed both through the work program of the Council Assistant and the IRC. For example, the Council Assistant is working on the establishment of a regional park study and IRC is assisting in the completion of a regional convention, trade, and recreation facility study. Again, a major point of discussion should be how these two priorities and their objectives relate to each other.

PRIORITY F: INCREASE PUBLIC AWARENESS AND INVOLVEMENT IN REGIONAL ISSUES

OBJECTIVES:

1. CONTINUE TO PROVIDE INFORMATION TO THE PUBLIC ON METRO'S ACTIVITIES, PROGRAMS AND SERVICES, UTILIZING INTERNAL AND EXTERNAL PUBLICATIONS AND AUDIO-VISUAL MEDIA.
2. MAINTAIN A DIALOGUE WITH CITIZENS ON REGIONAL ISSUES BY PARTICIPATING IN MEETINGS SCHEDULED BY EXISTING COMMUNITY ORGANIZATIONS.

Memorandum
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3. INVITE CIVIC, PROFESSIONAL AND BUSINESS GROUPS TO METRO FACILITIES FOR PERIODIC BRIEFINGS AND TOURS.
4. PROVIDE PERIODIC INFORMATIONAL FORUMS ON REGIONAL ISSUES, INCLUDING THE ANNUAL METRO CONFERENCE.
5. SCHEDULE PERIODIC METRO COUNCIL MEETINGS AROUND THE REGION.
6. ACTIVELY SEEK SPEAKING FORUMS IN THE REGION FOR METRO ELECTED OFFICIALS.

Comment: This is a general ongoing priority which is included in the Public Affairs Department work program. The objectives are fairly specific and a major question regarding this priority relates to the appropriateness or effectiveness of those objectives as a means of carrying out the priority.

DEC/srs
2694C/D2-2
01/10/85



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201-5287 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: January 4, 1985

To: Donald Carlson
Deputy Executive Officer

From: 
Dan Durig
Solid Waste Director

Regarding: Progress on Solid Waste Priorities and Objectives
(Resolution 84-477)

- I. PRIORITY C: Secure a Long-Term Disposal Site as a Key
Element of a Solid Waste Disposal System

Comment Unlike other components of a modern solid waste system, an ultimate disposal site is not an option, but a necessity. For this very critical reason, this priority should remain among Metro's key concerns. A more general observation would be---Is this priority broad enough to accurately reflect the "total" solid waste picture? Or should our major solid waste priority emphasize the provision of an economical, efficient, and environmentally sound regional disposal system, with a long term disposal site being one of the key objectives?

- A. OBJECTIVE 1: Achieve maximum use of the St. Johns Landfill site through cost-effective reduction, diversion and operational techniques.

Comment Good progress has been made. Resolution 84-491 was adopted on September 13, 1984. We have held preliminary discussions with Portland area drop box haulers, local limited purpose landfill operators, Marion County officials (waste-to-energy), and general purpose landfill operators outside the Metro region. Additionally, discussions with the City of Portland staff have been undertaken regarding a program of citizen involvement in the St. Johns community. We are discouraging the importation of waste from Washington and have continued to emphasize to the hauling industry the need for them to use limited purpose sites. We have removed existing dredge material from beneath some of the older St. Johns landfill road segments and filled these areas with solid waste. Some waste

(100 ton per day) from the Clackamas Transfer and Recycling Center was diverted to Newberg for a period of three months. Our first franchise for a post-collection sorting/recovery operation. (estimated 7200 tons per year) was granted.

B. OBJECTIVE 2: Obtain re-issuance of Wildwood land use permit at county, state and judicial levels.

Comment An extensive amount of work was undertaken with the Multnomah County Planning Commission to modify its land-use regulations (as suggested in the LUBA decision) in order to have reasonable and workable criteria for siting landfills. With a few minor exceptions, the changes forwarded to the Board of Commissioners would have allowed Metro to file a reapplication for the Wildwood site. Although these "new" regulations continued to be extensive and would require additional work on our part to refile, we were confident we could meet the new standards. The Board of Commissioners chose to add more time-consuming procedural steps to the ordinance, and more importantly, exempted the Wildwood site from future consideration, with a crippling "exclusion" clause. At the same time the preceding work was underway, we pursued our case through the Court of Appeals and the Supreme Court.

C. OBJECTIVE 3: Complete alternatives study and adopt 1984 Solid Waste Management Plan.

Comment We have completed landfill and transfer station chapters and adopted policy resolutions. The Alternative Technology chapter is undergoing final typing prior to review by outside interested parties. The Management-Finance chapter is in first draft form. Appropriate staff will return to working on the Finance chapter after being diverted to complete two major franchise applications. The Waste Reduction chapter has been assigned to a new staff member. We have had an unusually high rate of staff turnover assigned to this chapter which has resulted in a lack of progress. With stability and the skills we now possess, I anticipate a quality product will be produced. Feedback on completed chapters has been excellent. While this planning process has taken more time than initially anticipated, the groundwork that has been laid will pay dividends in understanding and support for years to come. It should not be forgotten that after adoption of all policy resolutions and their subsequent reconciliation, we will still face a long process of community input and comment.

D. OBJECTIVE 4: Continue state of the art environmental management of the St. Johns Landfill.

Comment

Key items completed include:

1. Placement of First Phase of leachate collection system in the expansion area.
2. Methane recovery financial and risk analysis completed. Solicitation of interest complete and preliminary negotiations are underway.
3. Completion of annual and semi-annual inspection of St. Johns Landfill by outside consultant. Results were positive and suggested areas for improvements have been implemented.
4. Thorough investigation of a possible PCB contamination was completed with the results being negative.
5. Final cover was properly placed over 30 acres, seeded and is being maintained.
6. Additional litter pick-up has been instituted through a contract with a community based group.
7. Additional landscaping site improvements have been completed.
8. Maintained source separated yard debris in stockpile operation for future processing.

E. OBJECTIVE 5: Create a public awareness of the need and challenges of securing a long-term disposal site through open processes of public discussion.

Comment

An aggressive schedule of public speaking engagements has been undertaken. Environmental groups, service clubs, Chambers of Commerce, governments, media representatives, and private citizens have received this presentation. Extensive tours of field sites have also been carried out. Numerous articles and interviews have been completed with print, radio, and television representatives.

F. OBJECTIVE 6: Examine statutory changes which would improve our solid waste system.

Comment

An on-going effort to inform the State Interim Land Use Committee of the difficulty in siting landfills was undertaken. Discussions with D.E.Q. regarding this problem were also held. A proposal for changes in the "Emergency Siting Procedures" contained in state statutes was circulated for comment. An Ad Hoc group (L.A.G.) was convened to share ideas and suggestions. Heavy involvement in SB405 administration rules was undertaken.

CONSIDERATION OF ADOPTING RESOLUTION AMENDING
RESOLUTION NO. 84-491 "FOR THE PURPOSE OF
ADOPTING AN INTERIM MANAGEMENT STRATEGY FOR THE
ST. JOHNS LANDFILL"

Date: December 19, 1984

Presented by: Dennis Mulvihill

FACTUAL BACKGROUND AND ANALYSIS

Recommending adoption of the attached resolution amending Resolution No. 84-491 adopted September 13, 1984, "For the Purpose of Adopting an Interim Management Strategy for the St. Johns Landfill" to extend its useful life. This report discusses the impact of current programs and describes waste reduction actions that can be taken by Metro as an additional strategy for landfill life.

Landfill life will be positively impacted by the passage of Oregon's 1983 Recycling Opportunity Act and Metro will be providing technical assistance to the region's cities, counties, DEQ and other affected interests, in a effort to bring about the expedient implementation of this landmark law.

This situation also provides Metro the opportunity to obtain information on a accelerated basis from the region's public on how they want the residential recycling element of their Solid Waste Management plan to be structured. The adoption of a plan for the region that reflects its needs and organizes its implementation also provides a basic element for a positive impact on landfill life.

The passage into law of Oregon's Recycling Opportunity Act (SB 405) and the subsequent development and adoption of rules for its implementation by the Environmental Quality Commission (EQC) was guided primarily by the recognition that source separated recycling at the household level holds the greatest potential to increase recycling volumes. Based on the experience of other municipalities, providing the curbside opportunity could decrease the amount of solid waste going to landfills 3 to 5 percent yearly. Over a three-year period this could amount to one or two months of landfill space saved, depending upon solid waste flows and participation rates. In order to buy an extra day of capacity, 1,700 tons of waste must be diverted. To realize this potential, the Act mandated the provision of promotion, education, curbside collection and multi-material recycling centers at landfills.

Metro is responsible under the new law to participate with this region's wastesheds in the development of recycling reports for delivery to the DEQ by July 1986. These reports will indicate how the opportunity to recycle is being provided in each watershed. Metro's portion of the reports will describe the multi-material recycling centers available at our facilities, and the types of regional promotional techniques we use to tell the public why they should recycle, where they can recycle and how to prepare the material. Metro's regional promotional programs will also be cited by the wastesheds as a partial fulfillment of their meeting the opportunity to recycle.

Cities and counties were delegated broader responsibilities under the Act and Administrative rules. It clearly indicates that local government has the primary responsibility for providing the opportunity to recycle at the household, including promotion and education. It also gave them clarified franchise authority to accomplish this. In the next 18 months local jurisdictions and other affected interests will be addressing their responsibility under the Act, identifying both methods and areas of need to accomplish it. In keeping with its FY 1984-85 budget goals, Metro's staff will also be providing technical assistance to the region's wastesheds on the most effective methods for providing the recycling opportunity.

This state mandate for providing recycling services gives Metro the unique opportunity to obtain information and consensus for updating the Waste Reduction Chapter of the SWMP. The opportunity to recycle Act will serve as a catalyst for the discussion and clarification by all involved on the division of authority and responsibilities for source separated recycling in the region. While this information would have been obtained during the course of the Metro's SWMP process, the passage of the Recycling Act accelerates its development and to a great extent forces the involvement of all affected interests. This will result in a more legitimate and stable system that will become effective much more quickly.

While taking advantage of these circumstances through its adopted budget programs, Metro can also act in four additional areas and cause an increase in landfill life:

- Develop a model demonstration project for recycling collection from multiple family housing. This will be an expansion of Metro's Residential Recycling program. In return for a sum of money dedicated to promotion and education purposes, three cities agreed to keep track of the costs and effectiveness of their efforts to provide on-route residential curbside recycling programs. These cities are now models for the rest of the regional jurisdictions to use in the design of their programs. This purpose has become more salient with the advent of SB 405. Studies have shown that the availability of models is one of the most effective methods for gaining participation in recycling programs.

One result of our experience with the residential recycling program has been the recognition that multiple family dwellings recycle much less but represent a substantial portion of the region's housing and there is little information on how to set up and manage a recycling collection program for them. It is recommended that unexpended residential recycling program dollars be diverted to such a program (approximately \$15,000). A Request for Proposal would be designed and distributed to all cities in the region for a program to be completed by July 1986.

- Adoption of a multi-year regional promotion marketing program: The development of a long-range coordinated and comprehensive marketing plan for promoting waste reduction on a regional level will accomplish two purposes:

- increase public participation in recycling in order to save landfill space; and
- complement the promotional/educational efforts of local jurisdictions to convince the public to use the opportunity to recycle.

The effectiveness of a well researched marketing theme repeated over a period of time has been well documented in the advertising and political elections arena. Its application here will result in positive benefits for landfill life.

Planning for the marketing campaign will begin immediately. The research phase will continue over the next several months and will include three elements: 1) meetings with officials or staff in each jurisdiction to coordinate our promotion/education efforts with theirs; 2) a review of literature and relevant research to determine the state of the art in the marketing of recycling; and 3) if needed, a market survey in this region with results that can be used to design an effective campaign.

Research will be concluded, a documented implementation plan developed, and many of the campaign materials designed by the end of this fiscal year. Staff anticipates beginning the campaign next fall. In the intervening months planned public education and promotion activities, including the Recycling Forum and the Recycling Information Center will be continued. The format and content of the newsletter will be changed to reflect suggestions in a recently distributed questionnaire. Several new fact sheets and promotional efforts also are under development in the Recycling Information Center.

- Conduct a demonstration project at the St. Johns Landfill to determine the cost effectiveness of siting additional yard debris drop off centers. The processing and marketing elements of the current yard debris system are progressing well. The processors have grown in three years from accepting no yard debris to approximately 17,000 tons a year. There is now approximately 32,000 tons per year (TPY) of residential generated yard debris being landfilled. The processors maintain that with time, they can handle all the region can produce from residential sources. They are concentrating now on developing markets and increasing their processing efficiency.

The collection element of the yard debris system is just beginning to develop. Five cities offer service to their public and more are expected because of the burning ban imposed on yard debris and the need for curbside service being offered for other materials by the new recycling Act. This momentum suggests the need for the siting of additional yard debris drop off centers in the region. The increased convenience of additional drop off sites, providing that the cost is not prohibitive, would accelerate the growth and efficiency of the system. But, assessment work needs to be completed to determine the costs, possible methods and locations. The St. Johns Landfill yard debris program will be used to reach these conclusions. The results of this study will be available by September 1985.

- On an interim basis waive Metro fees for franchised mixed waste sorting operations. A precedent has been established with Metro's action on the Oregon Waste Management franchise, but a formal statement by the Council on this would send a message to the region of our interest in more applications.

Staffing for these actions would be able to be accommodated by the current budget, but may require the recruitment of an additional staff position that has been unfilled to date.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of amendment to Resolution No. 84-491.

DM/srs
2576C/405-10
01/10/85

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING AN	)	RESOLUTION NO. 84-491
INTERIM MANAGEMENT STRATEGY FOR)	
THE ST. JOHNS LANDFILL	)	Introduced by the
	)	Executive Officer

WHEREAS, ORS 268 designates the Metropolitan Service District (Metro) to be the provider of solid waste disposal facilities in the Portland metropolitan area; and

WHEREAS, The Council of the Metropolitan Service District has identified the site known as "Wildwood" to be the next general purpose sanitary landfill when the St. Johns Sanitary Landfill is filled to its design capacity; and

WHEREAS, Due to delays encountered in receiving final approval for the use of Wildwood as the region's next general purpose landfill, it now appears that Wildwood will not be available upon the anticipated closure of the St. Johns Landfill; and

WHEREAS, The Metro Council recognizes the need to ensure uninterrupted access to an environmentally sound and conveniently located general purpose sanitary landfill as a manner of acceptable public health practices; now, therefore,

BE IT RESOLVED,

That the following interim management policies and strategies for the St. Johns Landfill are adopted for the purpose of extending the useful life of this limited resource in order to provide Metro additional time to secure final approval from appropriate governmental bodies for the Wildwood Sanitary Landfill site.

1. Metro will attempt to divert additional drop box material to limited use landfills based upon discussions with and suggestions made by the Solid Waste Policy Alternatives Committee (SWPAC).
2. Metro will begin to explore and secure permission from other authorized sites accessible to the Metro region for the disposal of municipal solid waste. The Executive Officer will report to the Metro Council on the progress of these discussions at the Council's first regularly scheduled meeting in February of 1985.
3. Metro will consult with the City of Portland, the Department of Environmental Quality and the residents of north Portland to develop a process of assessing future development of the St. Johns Landfill to correspond with the opening of the next general purpose regional landfill.
4. Metro will pursue a reduction in the quantity of waste being landfilled through the development and implementation of additional waste reduction efforts:
 - A comprehensive, coordinated, multi year regional promotion/marketing plan.
 - A demonstration project for recycling collection from multiple family dwellings.

- A research project to assess siting additional yard debris drop off centers.
- Waive Metro fees for franchised mixed waste sorting operations.

In addition to meeting its' responsibilities under Oregon's new Recycling Opportunity Act, Metro pledges its intent to continue providing the current budgeted level of technical assistance and coordination services to all "affected persons", which includes local government, in an effort to achieve expeditious implementation and impact.

The policies and programs of the waste chapter in the Solid Waste Management Plan will reflect the needs and priorities identified by the public and "affected persons" in their implementation of the Recycling Opportunity Act, to bolster and accelerate the chapters acceptance, usefulness and effectiveness.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1985.

Presiding Officer

STAFF REPORT

Agenda Item No. 7

Meeting Date January 10, 1985

RECONSIDERATION OF RESOLUTION NO. 84-523, FOR THE
PURPOSE OF GRANTING A COMMERCIAL RATE INCREASE TO
THE KILLINGSWORTH FAST DISPOSAL LANDFILL (NOTICE
BY COUNCILOR HANSEN ON DECEMBER 13, 1984)

Date: December 26, 1984

Presented by: Edward K. Stuhr

FACTUAL BACKGROUND AND ANALYSIS

On September 14, 1984, the Killingsworth Fast Disposal Landfill (KFD) applied to Metro for a commercial rate increase. The Rate Review Committee and staff investigated the supporting documentation supplied by KFD and determined that the requested rate increase was appropriate in terms of the factors set out by the Metro Code, e.g., expenditures, revenues and rate of return on investment.

The Council considered the request at its December 13, 1984, meeting. Issues that arose at that meeting included 1) concern from commercial haulers about having sufficient warning of rate increases so they could notify their customers, 2) confusion over the information provided by the applicant and the Rate Review Committee analysis of the request, and 3) concern that the rate increase would cause the diversion of additional waste to the St. Johns Landfill.

The Council denied the rate increase request (or failed to approve it) and Councilor Hansen served notice of possible reconsideration of the resolution at the next meeting. The Metro Code (Section 2.01.110) requires a majority vote of the Council (seven) for the adoption of a motion to reconsider. According to the Metro Franchise Ordinance the applicant cannot bring back a rate increase request for six months if the Council does not reconsider its original decision.

Since the December 13, 1984, meeting the staff developed additional information. Regarding the issue of diverting waste to the St. Johns Landfill the following is provided.

Potential Diversion to Metro Facilities

Fees charged at the KFD facility include the disposal rate (under consideration by this Resolution) and Metro fees including the User Fee and the Regional Transfer Charge. In January of 1984, Metro changed its rates, including lowering the St. Johns' disposal rate and increasing the Regional Transfer Charge and Convenience Charge (CTRC only). The result was that St. Johns rates were not changed, KFD's total fees were increased 4.3 percent, and CTCRC's increased 5 percent.

When volumes into the sites are compared (six months before the change and six months after), it appears that volume into KFD actually increased as its rates increased:

	<u>January 1984</u> <u>Rate Change</u>	<u>Volume</u> <u>Change</u>
St. Johns	0	+3.7%
KFD	+4.3%	+6.3%
CTRC	+5.0%	-3.5%

KFD's share of the total volume taken in by all three sites also increased slightly, from 15 percent to 16 percent. The only conclusion that can be drawn from the data is that relative rates are not the only variable to affect hauler's behavior.

While it is not possible to predict how much diversion a rate change will cause, some evaluation of the consequences can be made. For every 10 percent of KFD's volume diverted to Metro sites, St. Johns' life would decrease by about three weeks and KFD's site life would then increase somewhat.

If the rates at KFD are increased, their commercial customers will be faced with a financial decision which has two elements. As proposed, the bill for a 20-yard drop box would increase \$7, from \$39 to \$46. Concerning this variable by itself, it would be logical for the hauler to divert to St. Johns if the extra round trip travel cost was less than \$7.

Weight of the load is probably the most important factor. KFD charges by volume, and Metro charges by weight. Under the current rate structure, it is less expensive to take loads to KFD if they weigh more than about 290 pounds per cubic yard. Under the proposed structure, the "break even" weight climbs to about 340 pounds. Currently, loose material being disposed at St. Johns averages about 215 pounds, and average weight at KFD is calculated to be something over 300 pounds. The logical conclusion is that a relatively small percentage of KFD's customers would benefit financially by diverting to St. Johns, if the KFD rate increase is approved.

Additional questions will be addressed by staff if the Council approves the motion to reconsider.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends approval of the motion to reconsider Resolution No. 84-523 and that the resolution be scheduled for substantive discussion at a future Council meeting.

DEC/srs
2648C/405-1
01/03/85



Agenda

COUNCIL MEETING

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: January 10, 1985

Day: Thursday

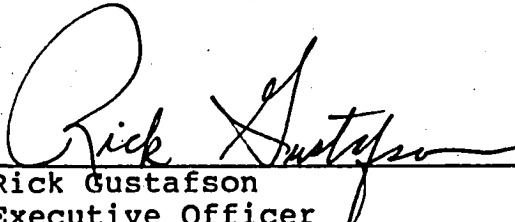
Time: 5:30 p.m.

Place: Council Chamber

CONSENT AGENDA

The following business items have been reviewed by the staff and an officer of the Council. In my opinion, these items meet with the Consent Agenda Criteria established by the Rules and Procedures of the Council. The Council is requested to approve the recommendations presented on these items.

- 8.1 Minutes of the Meetings of November 20 and December 13, 1984
- 8.2 Resolution No. 84-528, Amending the Transportation Improvement Program to Include Two New Projects: Fernhill Road Bridges Replacement and Interstate Bridge Railing Replacement
- 8.3 Resolution No. 84-529, Amending the Unified Work Program to Accelerate the Study of Light Rail Transit Feasibility in the I-205 Corridor Between Gateway and the Clackamas Town Center
- 8.4 Fiscal Year 1985-86 Budget Schedule and Process


Rick Gustafson
Executive Officer

amn
2622C/313-1
12/28/84

Agenda Item No. 8.1

Meeting Date January 10, 1985

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

November 20, 1984

Councilors Present: Councilors Banzer, Bonner, Deines, Hansen,
Kelley, Oleson, Waker, Williamson and
Kirkpatrick

Councilors Absent: Councilors Cooper, Kafoury and Van Bergen

Also Present: Rick Gustafson

Staff Present: Don Carlson, Eleanore Baxendale, Dan LaGrande,
Sonnie Russill, Norm Wietting, Randi Wexler,
Steve Siegel, Andy Cotugno, Jill Hinckley,
Marion Hemphill, Jennifer Sims, Wayne Rifer, Ed
Stuhr

A regular meeting of the Council was called to order by Presiding
Officer Kirkpatrick at 5:30 p.m.

1. INTRODUCTIONS

Councilor Kelley introduced her son and a guest visiting from Japan.

2. COUNCILOR COMMUNICATIONS

None.

3. EXECUTIVE OFFICER COMMUNICATIONS

Executive Officer Gustafson announced the Multnomah County Board of
Commissioners would consider proposed amendments to the landfill
siting criteria ordinance on November 27, 1984. He encouraged all
Councilors to attend the hearing.

Regarding legislative activities, the Executive Officer reported
Metro Public Affairs had produced, with the help of other
departments, the "Report to the 1985 Legislature" and copies of this
document had been distributed to Councilors. He also said Presiding
Officer Kirkpatrick had been successful in introducing most of
Metro's legislation to the Interim Committee. Introductions of the
Cigarette Tax and Excise Tax bills would be held over to December,
he reported.

Executive Officer Gustafson said the selection process for a new Zoo Director was proceeding smoothly and the initial round of interviews would commence the following week.

The Transportation Task Force, chaired by Robin Lindquist, of which Andy Cotugno is a member, introduced a bill to the 1985 Legislature which would call for a 2¢ gas tax increase, the Executive Officer said. One cent would be used by local governments and 1¢ would be used for various modernization programs available to all Oregon highways. The Presiding Officer asked Councilor Williamson to work with Mr. Cotugno and other staff in meeting with state transportation officials to represent Metro's interests in these negotiations.

4. WRITTEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

5. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

6. CONSENT AGENDA

Motion: Councilor Williamson moved adoption of the Consent Agenda and Councilor Waker seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Banzer, Bonner, Deines, Kelley, Waker, Williamson and Kirkpatrick

Absent: Councilors Cooper, Hansen, Kafoury, Oleson and Van Bergen

The motion carried and the following items were approved and adopted:

6.1 Minutes of the meeting of October 25, 1984;

6.2 Resolution No. 84-517, Amending the Transportation Improvement Program to include a Brookwood Avenue Bridge Replacement Project over Rock Creek in Washington County; and

6.3 Resolution No. 84-518, Amending the Transportation Improvement Program to include a reconstruction and replacement project for two retaining walls on N.W. Cornell Road in the vicinity of N.W. 29th/30th Avenues.

7. ORDINANCES

7.1 Consideration of Ordinance No. 84-180, for the Purpose of Establishing a Local Officials Advisory Committee for the Intergovernmental Resource Center (Second Reading)

Steve Siegel reported that as a result of meeting with public officials within the region, most were very supporting of the proposed Ordinance. A few officials, however, had expressed the need to encourage more extensive participation of local officials with the new committee. Another concern of some local officials was the advisory capacity of the proposed committee, Mr. Siegel reported. He also said officials expressing that concern encouraged the committee be established as soon as possible and those issues be resolved in the early stages of operation. Mr. Siegel was confident all concerns could be addressed.

Mr. Siegel suggested the name of the committee be changed to the "Intergovernmental Resource Committee" because local officials had been using this term in their initial discussions.

Motion: The motion to adopt the Ordinance was made by Councilors Kafoury and Waker at the Council Meeting of October 25, 1984.

Motion: Councilor Deines moved to amend the main motion by changing the name of the proposed committee to the "Intergovernmental Resource Committee." Councilor Bonner seconded the motion.

Vote: A vote on the amendment resulted in:

Ayes: Councilors Banzer, Bonner, Deines, Kelley, Waker, Williamson and Kirkpatrick

Absent: Councilors Cooper, Hansen, Kafoury, Oleson and Van Bergen

The motion carried and the main motion was amended.

Vote: The vote on the main motion, as amended, resulted in:

Ayes: Councilors Banzer, Bonner, Deines, Kelley, Waker, Williamson and Kirkpatrick

Absent: Councilors Cooper, Hansen, Kafoury, Oleson and Van Bergen

The motion carried and the Ordinance was adopted as amended.

7.2 Consideration of Ordinance No. 84-182, for the Purpose of Adopting a Final Order and Amending the Metro Urban Growth Boundary for Contested Case No. 84-1: Ray Property (Second Reading)

Motion: The motion to adopt the Ordinance was made at the Council meeting of November 8, 1984, by Councilors Kafoury and Waker.

Jill Hinckley reported the document being considered for adoption had been amended per the Council's instructions of November 8, 1984.

Councilor Deines asked if any citizens had objected to this proposed action. Ms. Hinckley said eight residents living on Meadowlark Lane had opposed the action but as a result of the hearing, decided not to file acceptations and would address the matter before the Lake Oswego City Council during that approval process.

Vote: A vote on the motion resulted in:

Ayes: Councilors Banzer, Bonner, Deines, Kelley, Waker, Williamson and Kirkpatrick

Absent: Councilors Cooper, Hansen, Kafoury, Oleson and Van Bergen

The motion carried and Ordinance No. 84-182 was adopted.

7.3 Consideration of Ordinance No. 84-183, for the Purpose of Amending the Personnel Rules for Appointments and Employment Contracts, Code Sections 2.02.040 and 2.02.270 (First Reading)

The Clerk read the Ordinance by title only.

Ms. Baxendale presented the staff report information explaining the Council had previously approved a resolution that placed the Solid Waste and Zoo Director positions in the Classification Plan. This Resolution had been adopted with the understanding the Personnel Rules would be revised to provide for Council confirmation of the two positions, she said, regardless of whether supplemental employment contracts were in force. She explained that in the past, the Council had powers of confirmation only if the positions were covered under an individual employment contract of \$50,000 or more.

Ms. Baxendale said two amendments to the Personnel Rules were being proposed: 1) to add the Zoo and Solid Waste Director positions to the list of positions confirmed by the Council; and 2) to change the procedures to allow the Council to approve all employment contracts,

regardless of the contract sum and to eliminate the provision to allow the Council to approve or consent to the termination of employees covered under personnel contracts.

Ms. Baxendale explained this proposed ordinance had been reviewed by the Council Management Committee on November 15 and the Committee had requested she provide the Council with additional information about the appointment and termination processes used by other local governments. She said this information was now before the Council in memo form for their consideration. In summary, she said of the six jurisdictions contacted, in no case did local councils terminate or confirm the termination of positions unless they had been directly responsible for the hiring of these employees.

Motion: Councilor Bonner moved for adoption of Ordinance No. 84-183. Councilor Williamson seconded the motion.

Councilor Bonner reported that at the November 15 Management Committee meeting, the three Councilors in attendance were divided in opinion about the proposed Ordinance. He interpreted the issue of concern at that meeting as should the Council have the authority to review terminations proposed by the Executive Officer. Because the Committee could not agree, no recommendation was made to the Council, he said.

Councilor Oleson said he wanted to amend Councilor Bonner's statement by saying the main issue considered by the Management Committee was whether the Council should give up its authority to confirm the terminations of key positions. He said that if language were added to the Ordinance to allow for the Executive Officer to consult with the Council or the Presiding Officer before terminations of key positions were made, he could then support the Ordinance. Councilor Kelley agreed with this position.

Presiding Officer Kirkpatrick suggested Councilors Kelley and Oleson work with Ms. Baxendale and present language for an amendment and that the proposed amendment be included in the December 13 agenda packet so that Councilors would have ample time to review the material.

Councilor Bonner urged the Council not to adopt language that would allow for Council involvement in terminations of key personnel but to support Council confirmation of hiring for these positions.

Councilor Waker said he would support the Ordinance as originally proposed because he thought it the job of the Executive Officer to administer staff.

Presiding Officer Kirkpatrick said she would not vote for the Ordinance because she did not think the Council should have powers of hiring, termination or confirmation of these functions.

7.4 Consideration of Ordinance No. 84-184, for the Purpose of Amending the Regional Waste Treatment Management Plan ("208" Plan) to Incorporate Amendments No. 12, 13, 14 and 15, and Request Plan Recertification (First Reading)

The Clerk read the Ordinance by title only.

Motion: Councilor Williamson moved for adoption of the Ordinance, and Councilor Deines seconded the motion.

Marion Hemphill explained the purpose of this Ordinance was: 1) to provide for annual certification which would allow the region to continue receiving federal grants for sewerage management; and 2) to update the plan to reflect current sewer and sewerage treatment needs. Mr. Hemphill then reviewed specific amendments to the current sewer and sewerage treatment plan.

There being no discussion of the proposed Ordinance, the Presiding Officer said a second reading would take place at the Council meeting of December 13.

Executive Officer Gustafson announced Mr. Hemphill would be leaving Metro and had taken a position as lobbyist for the Oregon Public Utility District. He thanked Mr. Hemphill for doing an excellent job on the preparatory work for this ordinance and in helping to develop the Intergovernmental Resource Center. The Executive Officer said Mr. Hemphill would be greatly missed at Metro.

The Presiding Officer and Councilor Bonner also thanked Mr. Hemphill for his fine work and wished him well in his new position.

8. OTHER BUSINESS

8.1 Report on Metropolitan Citizens' League Request for Metro to Conduct an In-depth Study of Regional Parks

Ray Barker reported a draft of the complete Metropolitan Citizen League's study on regional parks had been distributed to Councilors earlier in the month. He said materials in this meeting's agenda packet were the findings and recommendations of that report. He explained the study panel recommended Metro conduct an in-depth study of regional parks and appoint a task force to oversee the study.

Mr. Barker then invited Burke Raymond, vice president of the Metropolitan Citizens' League, and Steering Committee member of the Columbia-Willamette Futures Forum, to address the Council about the study.

Mr. Raymond said the Citizens' League became interested in the regional parks issue because of serious funding problems for neighborhood and regional parks. He explained the League's report was presented in October and a panel of regional officials indicated the League's recommendations should be implemented and that Metro was the logical agency to commence an in-depth study. These officials also indicated they would consider contributing money and staff time to the study, he said.

Mr. Raymond reported that as a result of group discussions at the recent Columbia-Willamette Futures Forum Conference, there was an agreement about the need for a comprehensive inventory of all parks in the metropolitan region. The groups also recommended a publication containing lists of all parks within the region and the resources available within each park. Finally, he said the groups recommended a regional park system. Neighborhoods should still have input into the development and control of their parks, he said, but all such parks should be linked and governed by a consortium, metropolitan-wide park district, or possibly by Metro. Mr. Raymond said the official findings of the Conference would be published mid-January.

Councilor Waker thought the newly established Intergovernmental Resource Committee would be the proper group to address the subject of regional parks. He proposed that group determine whether there would be enough support for the project, and if so, then a task force could be appointed to conduct the study.

Councilor Kelley did not agree with Councilor Waker, explaining this study would require the involvement of city and county park professionals. She said the Intergovernmental Resource Committee had not been established for this type of project but rather, to determine which services Metro should lend to local governments.

Motion: Councilor Hansen moved to accept the Executive Officer's Recommendation but to have the Council Assistant bring the study outline, budget and proposed task force information back to the full Council for consideration. Councilor Kelley seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Bonner, Deines, Hansen, Kelley, Oleson, Waker, Williamson and Kirkpatrick

Absent: Councilors Banzer, Cooper, Kafoury and Van Bergen

The motion carried.

8.1 Black & Veatch Litigation

The following action was taken as a result of information shared at the Executive Session held earlier during this meeting:

Motion: Councilor Williamson moved to settle the litigation matter based on the offer proposed in Mr. Bodyfelt's letter of November 5, 1984. Councilor Waker seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Bonner, Deines, Hansen, Kelley, Oleson, Waker, Williamson and Kirkpatrick

Absent: Councilors Banzer, Cooper, Kafoury and Van Bergen

The motion carried.

8.3 Interest Due on Taxes to Metro from Washington County

The following action was taken based on information shared by the Executive Session held earlier during this meeting:

Motion: Councilor Williamson moved that Metro accept a settlement of approximately \$3,000 from Washington County to be payable within one year in one lump payment. Councilor Deines seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Bonner, Deines, Hansen, Kelley, Oleson, Waker, Williamson and Kirkpatrick

Absent: Councilors Banzer, Cooper, Kafoury and Van Bergen

The motion carried.

Metro Council
November 20, 1984
Page 9

9. COMMITTEE REPORTS

Councilor Oleson reported that he and Presiding Officer Kirkpatrick had been attending Criminal Justice Task Force meetings, chaired by Multnomah County Executive Buchanan, and he was confident the Task Force would draft a good regional legislative program. He said he would report back to the Council about further progress of the Task Force.

Councilor Bonner reminded staff they had committed to prepare an amendment in November to a resolution regarding diverting waste from the St. Johns Landfill and the amendment had not been distributed to Councilors to date. The Presiding Officer explained she was working with staff on this amendment and it would be distributed to Councilors at the meeting of December 13, 1984.

There being no further business, the Presiding Officer adjourned the meeting at 7:20 p.m.

Respectfully submitted,



A. Marie Nelson,
Clerk of the Council

amn
2505C/313-2
12/18/84

Agenda Item No. 8.1

Meeting Date January 10, 1985

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

December 13, 1984

Councilors Present: Councilors Banzer, Bonner, Cooper, Deines,
Hansen, Kafoury, Kelley, Oleson, Van Bergen,
Waker, Williamson and Kirkpatrick

Also Present: Rick Gustafson

Staff Present: Don Carlson, Eleanore Baxendale, Dan Durig, Doug
Drennen, Norm Wietting, Ed Stuhr, Mary Jane
Aman, Randi Wexler, Wayne Rifer, Dennis
Mulvihill, Sonnie Russill, Phil Fell, Dan
LaGrande, Peg Henwood, Herman Brame, Steve
Siegel, Leigh Zimmerman, Ray Barker, Andy Cotugno

Presiding Officer Kirkpatrick called to order the regular meeting of
the Council at 5:30 p.m.

1. INTRODUCTIONS

None.

2. COUNCILOR COMMUNICATIONS

Ray Barker reported that at the November 15 Council Management
Committee meeting, the Committee requested all Councilors complete a
questionnaire that would assist in determining the goals of the
Solid Waste Policy Alternatives and Solid Waste Rate Review
committees and what roles these committees should play in assisting
the Council. Mr. Barker requested these completed questionnaires be
returned to him immediately after tonight's meeting. Findings would
be considered at the next Management Committee and a report would
then be presented to the Council, he said.

3. EXECUTIVE OFFICER COMMUNICATION

Executive Officer Gustafson reported the selection of a new Zoo
Director was progressing on schedule. He said the two finalists
would return to Portland for second interviews and he would be
asking the Council to confirm one of the candidates at the
January 10 meeting if the Council adopted Ordinance No. 84-183
regarding confirmation of key positions.

The Executive Officer referred the Council to his memo regarding a
request for a Zoo admission increase. He said staff proposed to
increase adult admissions from \$2.00 to \$2.50, effective February 1,

1985, in order to meet the goal of producing 50 percent of operations revenues from non-tax sources. Other age categories would also experience rate increases. In addition, it would be proposed to increase the age of the "youth" category from five years of age to three, explaining this would be consistent with the rate structure for train rides. The Executive Officer said his memo would also be circulated to the Friends of the Zoo Board executives and others for comment. The first reading of an ordinance to increase Zoo admission rates would be before the Council on January 10, 1985.

At the Executive Officer's invitation, Andy Cotugno explained a report had been completed on the assessment of light rail transit in the Milwaukie corridor and its possible impact on the highway project in this area. He said staff were now reviewing this information with all interested parties and the Council would be asked to make a decision on the program this spring.

Mr. Cotugno reported the Southern Pacific Railroad, adjacent to Macadam Avenue, had been approved for abandonment by the Interstate Commerce Commission (ICC). A 120-day public use condition period had been established to permit interested agencies to negotiate with the Railroad on possible acquisition of the right-of-way, he said. Mr. Cotugno said this land was identified in the Regional Transportation Plan as a possible transitway and regional bike route. He said Metro was interested in keeping the land within the public domain and staff were working with other agencies to that end, he said. In response to Presiding Officer Kirkpatrick's question, Mr. Cotugno explained staff were working with the 1000 Friends of Oregon on this project because they were the one agency that could bring about cooperation of the six different agencies interested in having the land used for public purposes.

The Executive Officer said he had been serving on a 12-member task force regarding Washington County transportation matters. The task force concluded priorities should be with highway funding, transit improvements and light rail feasibility studies, in that order. Further, the task force concluded Tri-Met should proceed with preliminary engineering for light rail, recognizing this could be a part of the future transportation plan. Executive Officer Gustafson asked the Council to accommodate Chairman Wes Myllennebeck's request to present the task force's findings to the Council in January, 1985.

The Executive Officer next referred the Council to a memo from Eleanore Baxendale regarding landfill fees charged by the Department of Environmental Quality (DEQ). Because no courts will reverse DEQ's fee schedule in Metro's favor, Ms. Baxendale recommended the legislature be asked to adopt stronger laws. The Presiding Officer

asked Councilors to review Ms. Baxendale's memo and be prepared to make a recommendation to staff at the January 10 Council Meeting.

Executive Officer Gustafson congratuated Councilor Van Bergen on being named a "First Citizen" by the North Clackamas County Chamber of Commerce because of his outstanding service to the community.

Finally, the Executive Officer reported the Multnomah County Commission had voted to approve amendments to the County Comprehensive Plan regarding landfill including an amendment that effectively excluded the Wildwood site from the Plan. He said the final adoption for these amendments would occur on December 18 and he urged Metro Councilors to appear and make their opinions known.

4. WRITTEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

5. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

6. CONSENT AGENDA

Motion: Councilor Williamson moved, seconded by Councilor Kafoury, to approved the Consent Agenda.

Vote: The vote on the motion resulted in:

Ayes: Councilors Banzer, Bonner, Cooper, Deines, Kafoury, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilor Hansen

The motion carried and the following items were approved or adopted:

6.1 Minutes of the Council Meeting of November 8, 1984

6.2 Resolution No. 84-520, Endorsing an Increase to the State Gas Tax and Associated Weight-Mile Tax for State, County and City Road Improvements

6.3 Resolution No. 84-524, Appointing a Citizen of the Community (Bonnie Kraft) to Meet with the Council Management Committee to Review Investment Matters

6.4 Resolution No. 84-525, Appointing Members to the Intergovernmental Resource Committee (Councilors Kirkpatrick and Bonner and Councilor-Elect DeJardin)

7. ORDINANCES

7.1 Consideration of Ordinance No. 84-183, for the Purpose of Amending the Personnel Rules for Appointments and Employment Contracts, Code Sections 2.02.040 and 2.02.270 (Second Reading)

Motion: The motion to adopt this Ordinance was made at the meeting of November 20, 1984, by Councilors Bonner and Williamson.

There was no public testimony regarding the Ordinance.

Presiding Officer Kirkpatrick suggested the portion of the Ordinance addressing employment contracts be deleted from consideration and staff prepare more detailed information about Code Section 2.02.270 and proposed changes to be considered at a later date.

Motion: Councilor Bonner moved to amend the main motion by deleting Code Section 2.02.270, Section 2, relating to employment contracts, from consideration under this Ordinance. Councilor Kafoury seconded the motion.

Vote: A vote on the amendment to the main motion resulted in:

Ayes: Councilors Bonner, Cooper, Deines, Kafoury, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilor Hansen

The motion carried and the main motion was amended.

Vote: A vote on the main motion to adopt the Ordinance, as amended, resulted in:

Ayes: Councilors Bonner, Cooper, Deines, Hansen, Kafoury, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilor Banzer

The motion carried and the Ordinance was adopted, as amended. Code Section 2.02.270 relating to employment contracts would be brought before the Council as a separate ordinance at a later date.

7.2 Consideration of Ordinance No. 84-184, for the Purpose of Amending the Regional Waste Treatment Plan ("208" Plan) to Incorporate Amendments No. 12, 13, 14 and 15, and Request Plan Recertification (Second Reading)

Motion: The motion to adopt this Ordinance was made at the meeting of November 20, 1984, by Councilors Williamson and Deines.

There was no public testimony regarding this Ordinance.

Vote: A vote on the motion to adopt the Ordinance resulted in:

Ayes: Councilors Bonner, Cooper, Deines, Hansen, Kafoury, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilor Banzer

The motion carried and the Ordinance was adopted.

7.3 Consideration of Ordinance No. 84-181, for the Purpose of Amending the Disadvantaged Business Program (Second Reading)

Herman Brame reported he had changed the Ordinance now being considered as instructed by the Council on November 20. These amendments included: 1) changing all references to the "Investment Committee" to read "Council Management Committee", and 2) deleting language that Metro would provide direct assistance to minority or women-owned businesses and replacing it with language specifying that Metro would provide referral services to businesses needing special assistance.

Motion: Councilor Williamson moved to adopt the Ordinance. Councilor Kafoury seconded the motion.

There was no public testimony concerning this Ordinance.

Vote: A vote on the Ordinance resulted in:

Ayes: Councilors Bonner, Cooper, Deines, Hansen, Kafoury, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilor Banzer

The motion carried and the Ordinance was adopted.

8. RESOLUTIONS

8.1 Consideration of Resolution No. 84-511, for the Purpose of Adopting Disadvantaged Business Program Goals for FY 1984-85

Motion: Councilor Kafoury moved to adopt the Resolution.
Councilor Van Bergen seconded the motion.

Mr. Brame explained representatives from the Associated Women Contractors of Oregon (AWCO) had requested the goals for participation of women-owned businesses be increased. They recommended this change due to a great number of new women-owned businesses that would soon be registered on the City of Portland's minority program list. Mr. Brame recommended the Council adopt goals for women-owned business participation to reflect an average of those goals originally proposed and those proposed by the AWCO.

Motion: Councilor Kafoury moved to amend the main motion by increasing the WBE goals listed in Exhibit "A" to reflect a percentage based on averaging those goals suggested by the AWCO and those previously recommended by staff. Councilor Williamson seconded the motion.

Vote: A vote on the motion to amend the Resolution resulted in:

Ayes: Councilors Banzer, Bonner, Cooper, Deines, Hansen, Kafoury, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

The motion carried and the Resolution was amended.

Vote: A vote on the main motion to adopt the Resolution, as amended, resulted in:

Ayes: Councilors Banzer, Bonner, Cooper, Deines, Hansen, Kafoury, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

The motion carried and the Resolution was adopted as amended.

EXECUTIVE SESSION

The Presiding Officer called a recess at 6:30 p.m. for the purpose of conducting an Executive Session, held under the authority of ORS 192.660(1)(e). Present at the session were Councilors Bonner, Cooper, Deines, Hansen, Kafoury, Kelley, Oleson, Van Bergen, Waker,

Williamson and Kirkpatrick. The regular session of the Metro Council was reconvened by the Presiding Officer at 7:10 p.m.

8.2 Consideration of Resolution No. 84-521, for the Purpose of Approving the Transfer of Franchise Permit from Riedel International, Inc. to KFD, Inc.

Motion: Councilor Deines moved adoption of the Resolution. Councilor Hansen seconded the motion.

After Mary Jane Aman explained the purpose of the Resolution, Councilor Cooper asked why the franchise permit transfer was being requested. Ms. Aman explained the Metro Code required permit holders to report changes in corporate structure to Metro and because the structure had substantially changed, a transfer of permit was required. She then introduced Gary Newbore of Riedel International, Inc. to explain changes in corporate structure.

Mr. Newbore said the basic ownership of Riedel International would not change. The actual operation of the landfill would be the responsibility of a different corporation, KFD, Inc., however. He said the reasons for this change had to do with personnel changes and diversification of the parent company.

In response to Councilor Cooper's question, Mr. Newbore explained that corporate liability would still be the responsibility of the parent company. Ms. Aman said she had received letters of assurance from several bond companies stating KFD, Inc. was bondable.

In responding to Councilor Van Bergen's question, Mr. Newbore replied that one individual owned both companies and the ownership of the landfill was being transferred to KFD, Inc.

Vote: A vote on the motion to adopt the resolution resulted in:

Ayes: Councilors Bonner, Cooper, Deines, Hansen, Kafoury, Kelley and Kirkpatrick

Nay: Councilor Van Bergen

Absent: Councilors Banzer, Oleson, Waker and Williamson

The motion carried and the Resolution was adopted.

8.3 Consideration of Resolution No. 84-522, for the Purpose of Granting a Franchise to Oregon Waste Management, Inc. and Genstar Conservation Systems, Inc. for the Purpose of Operating a Solid Waste Processing Facility

Dan Durig explained this Resolution had been recommended for adoption by the Solid Waste Policy Alternatives Committee and by the Rate Review Committee. He commended the idea for the processing facility as innovative and as an excellent example of private initiative. Under the proposed franchise, the joint venture would accept special loads of waste which would contain high percentages of recyclable material. The material would be dumped at the facility, sorted through, and recyclables would then be recovered, Mr. Durig said.

Responding to Councilor Bonner's question, Mr. Stuhr replied the franchisee would charge \$12 per ton for materials - one dollar less than the cost of disposing of materials at St. Johns Landfill. Merle Irvine, owner of Oregon Waste Management, further explained he would be watching the financial aspects of the operation very closely to determine whether this fee would be sufficient to offset expenses and attract loads of desirable material.

Councilor Bonner asked what kinds of information would Metro receive from the franchisee in exchange for granting a permit. Mr. Stuhr replied the Metro Code required the franchisee to submit monthly reports regarding numbers of commercial trucks received, tonnage of mixed waste received, tonnage of waste disposed at landfills, tonnage of recycled materials, and the fee charged commercial haulers for franchisee's services.

Councilors Hansen and Cooper commended the applicants on their initiative and encouraged their success as a means of helping to solve the region's solid waste problems. The Association of Oregon Recyclers, Portland Recycling and the Portland Association of Haulers also endorsed the new business venture.

Motion: Councilor Kafoury moved to adopt the Resolution.
Councilor Hansen seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Bonner, Cooper, Deines, Hansen, Kafoury, Van Bergen and Kirkpatrick

Absent: Councilors Banzer, Kelley, Oleson, Waker and Williamson

The motion carried and the Resolution was adopted.

8.4 Consideration of Resolution No. 84-523, for the Purpose of
Granting a Commercial Rate Increase to the Killingsworth Fast
Disposal Landfill

Dan Durig introduced Ed Stuhr, who prepared the staff report for the meeting materials, and George Hubel, chairman of the Solid Waste Rate Review Committee. He said Gary Newbore and Greg Richman of Killingsworth Fast Disposal Landfill would also be on hand to answer questions about the Resolution.

Mr. Stuhr explained Killingsworth Fast Disposal Landfill (KFD), currently operating under a Metro franchise, had applied for a rate increase as required by the Metro Code. He said the Rate Review Committee had considered this application, staff met with KFD to analyze financial statements, and both concluded the rate increase should be granted KFD. He said the Council must consider two key issues relating to this request, as amended by the Metro Code: 1) what right does a franchisee have to a profit and 2) is the requested 15 percent rate of return appropriate in this case.

Councilor Cooper questioned whether the reported 50 percent income tax rate reported in KFD's financial statement was an accurate figure and said it appeared many of the figures appeared to be inflated. When Mr. Stuhr responded the Metro Code ordained staff must examine what would constitute a reasonable rate of return and 15 percent seemed reasonable, Councilor Cooper said he thought 15 percent too high for what he considered to be a relatively low risk venture.

Mr. Hubel, in response to Councilor Cooper's statements, agreed that the financial statements submitted by KFD contained inflated figures. He said representatives from the staff and his committee met with KFD to explain problems they had with the financial statements and specific items that must be excluded from consideration. However, he said, the committee ultimately supported granting the request after allowing for their exclusions and after considering what would be a reasonable rate of return for this type of operation compared to Metro's rates.

Councilor Hansen questioned how rates could be accurately analyzed when a company doing work for KFD was owned by the same individual that owned KFD. Gary Newbore, representing KFD, explained there was no extra profit in the capital items listed because Riedel International conducted business at as a separate, profit making venture from KFD. He also said the financial report being reviewed by the Council was not prepared by a Riedel-owned company.

Councilor Bonner questioned whether, if the rate increase were granted, more waste would be brought to St. Johns Landfill, and

therefore undermine Metro's goals of diverting waste from its facility. Mr. Stuhr said that question was not addressed when reviewing this request because Metro's Code did not specifically require staff to consider that question being requested. However, the Code allows the Council to consider any additional factors it deems necessary, he said.

The Presiding Officer then opened the matter to public testimony.

Chris J. Bochsler, Metropolitan Disposal Corporation, 8443 North Kerby, Portland, Oregon, testified his corporation was against the high increase. However, he said, this increase would be justified if the Council would adjust its transfer fee system and apply these fees to more facilities throughout the region.

Paul Gruetter, Owner, AGG Enterprises, Route 1, Box 179, Portland, Oregon, recommended KFD be subject to a tonnage price the same as Metro's landfill. He said this would be a fair system for the consumer and would keep a better balance in filling up one landfill faster than another. Mr. Gruetter said he currently disposed of about 40 percent of his loads at St. Johns. However, if rates at KFD were to increase, he estimated about 60 percent of his loads would go to St. Johns.

Pete V. Viviano, Southeast Dropbox Service, P. O. Box 66067, Portland, Oregon, said he thought, all factors being equal, his loads would be disposed at whichever facility were the most conveniently located. Under the current system, however, he thought extra heavy loads would be disposed at KFD because it still operated on a volume basis. He urged the Council not to change the volume rate system at some landfills in order to keep costs down for disposal of demolition wastes.

Mr. Newbore said in the four years he had been in business, Metro had raised its rates every year. This, however, was the first time his company was requesting a rate increase. He said the increase was necessary in order to make a reasonable profit for his company. He also expressed dissatisfaction that the process for applying for a rate increase had taken over five months.

Motion: Councilor Deines moved to amend the main motion by granting a 15 percent rate increase effective January 1, 1985. Another 15 percent rate increase would be granted effective January 1, 1986, unless, based on a study regarding the effects of diversion which must be presented to the Council in December, 1985, the Council decided to rescind the second increase.

Councilor Deines explained this amendment to the Resolution would allow staff one year to examine the impacts of the 15 percent rate increase and the Council could then determine whether another increase should be granted. He also thought the initial 15 percent increase would be much easier for haulers to accept than the proposed 30 percent increase.

Terry Ege, Ege Sanitary Service, Troutdale, Oregon, said if the Resolution were adopted it would be very difficult to explain to his customers why he would have to increase his rates, especially on such short notice from Metro. He also explained he had to apply for a rate increase from the cities of Wood Village and Troutdale if he increased his rates which would be a lengthy process. He said Metro made it very difficult for him to make a reasonable profit and to remain in business. Mr. Ege also criticised the process for notifying the industry about the rate increase Resolution, saying he learned about this matter from non-Metro sources.

Regarding Councilor Deines' motion, Ms. Baxendale said it would be appropriate for the Council to explain for the record why they would require a one-year study of the impacts of a 15 percent rate increase, rather than a 30 percent rate increase as originally proposed.

Councilor Dienes explained the 15 percent rate, rather than a 30 percent rate, was preferable because a two week notice for the increase originally proposed may not allow haulers to make a reasonable profit, especially it is required three to four months to inform customers of these increases. A 15 percent rate increase would be much easier to pass along to customers, he said. Also, Councilor Deines said more information needed to be gathered regarding waste that could be diverted to St. Johns as a result of the possible increase, especially since recent changes in Vancouver and Marion County landfill rates have effected Metro facilities.

Paul Gruetter, Route 1, Box 179, Portland, Oregon, suggested the Council make any increase effective February 1, 1985, to allow the hauling and dropbox industry enough time to inform their customers of the increase.

Dewey Mansfield, S & M Dropbox Service, 2820 S.W. Taylors Ferry Road, Portland, Oregon, testified he did not think the current economic conditions warranted a rate increase. He also thought more material would be disposed at St. Johns because of the increase and he urged the Council not to adopt the resolution.

Vote: A vote on the motion to amend the main motion resulted in:

Ayes: Councilors Bonner, Deines, Hansen and Kirkpatrick

Nays: Councilors Cooper, Kafoury, Kelley and Van Bergen

Absent: Councilors Banzer, Oleson, Waker and Williamson

The motion to amend the main motion failed.

Motion: Councilor Hansen moved to make the effective date of the Resolution February 1, 1985. Councilor Deines seconded the motion.

Vote: A vote on the motion to amend the main motion resulted in:

Ayes: Councilors Bonner, Deines, Hansen, Kafoury, Kelley and Kirkpatrick

Nays: Councilors Cooper and Van Bergen

Absent: Councilors Banzer, Oleson, Waker and Williamson

The motion carried.

Ms. Baxendale requested Councilors state, for the record, individual reasons for voting against the main motion to adopt the Resolution. These reasons must relate to the standards for granting rate increases to franchisees, as stated in the Metro Code, she explained.

The Council Clerk pointed out there was no main motion on the table. After discussion regarding this matter, a motion was made.

Motion: Councilor Deines moved to adopt the Resolution and Councilor Van Bergen seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Deines, Van Bergen and Kirkpatrick

Nays: Councilor Bonner voted no because the increase was too large, would have a negative impact on the volume of waste diverted to St. Johns Landfill, and not enough time would be given for the dropbox and hauling industry to inform their costumers of the increase.

Councilor Cooper voted no for the same reasons stated by Councilor Bonner.

Attachment B

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING AN	)	RESOLUTION NO. 84-491
INTERIM MANAGEMENT STRATEGY FOR)	
THE ST. JOHNS LANDFILL	)	Introduced by the
	)	Executive Officer

WHEREAS, ORS 268 designates the Metropolitan Service District (Metro) to be the provider of solid waste disposal facilities in the Portland metropolitan area; and

WHEREAS, The Council of the Metropolitan Service District has identified the site known as "Wildwood" to be the next general purpose sanitary landfill when the St. Johns Sanitary Landfill is filled to its design capacity; and

WHEREAS, Due to delays encountered in receiving final approval for the use of Wildwood as the region's next general purpose landfill, it now appears that Wildwood will not be available upon the anticipated closure of the St. Johns Landfill; and

WHEREAS, The Metro Council recognizes the need to ensure uninterrupted access to an environmentally sound and conveniently located general purpose sanitary landfill as a manner of acceptable public health practices; now, therefore,

BE IT RESOLVED,

That the following interim management policies and strategies for the St. Johns Landfill are adopted for the purpose of extending the useful life of this limited resource in order to provide Metro additional time to secure final approval from appropriate governmental bodies for the Wildwood Sanitary Landfill site.

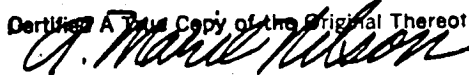
1. Metro will attempt to divert additional drop box material to limited use landfills based upon discussions with and suggestions made by the Solid Waste Policy Alternatives Committee (SWPAC).
2. Metro will begin to explore and secure permission from other authorized sites accessible to the Metro region for the disposal of municipal solid waste. The Executive Officer will report to the Metro Council on the progress of these discussions at the Council's first regularly scheduled meeting in February of 1985.
3. Metro will consult with the City of Portland, the Department of Environmental Quality and the residents of north Portland to develop a process of assessing future development of the St. Johns Landfill to correspond with the opening of the next general purpose regional landfill.

ADOPTED by the Council of the Metropolitan Service District
this 13th day of September, 1984.



Presiding Officer

NW/gl
1747C/392-8
09/18/84

Certified A True Copy of the Original Thereof


Clerk of the Council

Attachment C

the St. Johns Landfill to correspond with the opening of the next general purpose regional landfill.

*

4. Metro will pursue a decrease in the quantity of waste being landfilled by encouraging the reduction, reuse and recycling of material with its continued emphasis on waste reduction, promotion, information and education throughout the region. With its pledge of support and cooperation, Metro urges the Department of Environmental Quality (DEQ), local governments, the collection industry and other affected interests to implement the provisions of Oregon's 1983 Recycling Opportunity Act (SB 405) as rapidly as possible.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1984.

Presiding Officer

NW/srb
1747C/392-6
08/29/84

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Page 6

Absent: Councilor Oleson

The motion carried and Resolution No. 84-496 was amended.

Vote: The vote on the main motion, as amended, resulted in:

Yes: Councilors Banzer, Bonner, Cooper, Hansen, Kaffoury, Kelley, Van Bergen, Waker, Williamson and Kirkpatrick

Abstain: Councilor Deines

Absent: Councilor Oleson

The motion carried and Resolution No. 84-496 was adopted as amended.

* 8.2 Consideration of Resolution No. 84-491, for the purpose of establishing an interim management strategy for the St. Johns Landfill, the region's only general purpose sanitary landfill

Dan Durig explained the Resolution had been introduced to Council at the meeting of August 23, 1984. At that meeting, Council had moved to amend the Resolution and those changes had been incorporated into the document now before the Council for adoption. Mr. Durig said the changes in item 4 would put Metro on record as urging Senate Bill 405 to go into effect as quickly as possible. Mr. Durig also said he thought the variety of comments received at the last Council meeting had served to strengthen the Resolution and thus provide Metro with a clear policy direction for continuing to institute an interim landfill management strategy.

In addressing item 4 of the revised Resolution, Councilor Waker said he had received Dennis Mulvihill's memo dated September 7, 1984, which referred to two lists of recyclable materials. He said he would not support item 4 because, without seeing DEQ's lists of what would be considered recyclable materials, he could not endorse DEQ's recycling program.

* Councilors Bonner and Deines both agreed that item 4 of the Resolution should be amended. Councilor Bonner said he wanted section 4 to address specific Metro recycling programs.

Motion: Councilor Deines moved to adopt the Resolution and to amend it by deleting item 4. Councilor Waker seconded the motion.

Presiding Officer Kirkpatrick said she recalled the Council had instructed staff to revise the Resolution to include language about recycling, recognizing that waste reduction would be a significant part of the interim management strategy. However, she said when more is known about the outcome of Senate Bill 405, Metro can develop a specific recycling policy as it relates to this issue.

Councilor Cooper said he thought efforts should be made to involve Clark County in the interim strategy since their landfill will also be closing in four years. Mr. Durig responded that staff had good communication with

Clark County via the Bi-State Policy Advisory Committee. He also said the Interstate Commerce Clause posed special problems in handling solid waste across state boundaries but both parties were continuing to work for solutions.

Vote: The vote on the motion to adopt Resolution No. 84-491, as amended, resulted in:

Ayes: Councilors Banzer, Bonner, Cooper, Deines, Hansen, Kafoury, Kelley, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilor Oleson

The motion carried and Resolution No. 84-491 was adopted as amended.

COMMITTEE REPORTS

Councilor Bonner reported the Management Committee approved the contract to assist with the recruitment and selection of a Zoo Director. The Committee had also approved a contract with the firm of Barney & Associates to establish a regional criminal justice program. He reported the matter of establishing a task force to assist and direct the consultant would be brought before the Council at a later date.

The Presiding Officer said she attended a recent Friends of the Zoo meeting as an alternate for Councilor Kafoury. The Friends are involved in two major fund raising events: The Penguin Ball and This Bud's for the Zoo. She urged Councilors to participate in both events.

OTHER BUSINESS

10.1 Criteria for Selecting Hearings Officers

In response to a previous request of the Council to explain the process for selecting hearings officers, Ms. Baxendale reported hearings officers are designated by ordinance to hear contested cases involving land use, personnel and permit issues. She also explained the ordinance provides for the Council to establish a list from which the Executive Officer will choose a hearings officer for each case. The Executive Officer currently chooses officers who are experienced in hearing specific types of cases, she said. Also, the current Personnel Rules allow an employee to choose one officer from a list of at least three to hear grievances. These current policies explain why the list system exists, she said.

Ms. Baxendale further explained Metro was responsible for designating an officer for each case who would take a neutral position and would listen to the facts as presented. For example, she said, Metro does not advocate a particular position in land use cases. Rather, Metro represents the public interest by upholding its land use ordinances and policies.

In summary, Ms. Baxendale reported a change in current policy of selecting hearings officers would require a change in Metro's Ordinance.

Councilor Van Bergen said he was not discontent with the current policy but would prefer a system where hearings officers were chosen from a list on a rotating basis in order to avoid any potential for bias. He said the current practice of choosing an officer because he/she knows more about

STAFF REPORT

Agenda Item No. 8.2

Meeting Date January 10, 1985

CONSIDERATION OF RESOLUTION NO. 84-528 FOR THE
PURPOSE OF AMENDING THE TRANSPORTATION IMPROVEMENT
PROGRAM TO INCLUDE TWO NEW PROJECTS: FERNHILL
ROAD BRIDGES REPLACEMENT AND INTERSTATE BRIDGE
RAILING REPLACEMENT

Date: November 19, 1984

Presented by: Andrew Cotugno

FACTUAL BACKGROUND AND ANALYSIS

Proposed Action

Approve the Resolution to add two new projects to the
Transportation Improvement Program (TIP):

1. Fernhill Road Bridges Replacement

HBR Funds	\$240,000
Washington County (Forest Grove)	60,000
Total	<u>\$300,000</u>

2. Interstate Bridge Railing Replacement

Interstate 4R Funds	\$1,784,800
Oregon Department of Transportation (ODOT)	155,200
Total	<u>\$1,940,000</u>

TPAC and JPACT have reviewed these projects and recommend
approval of Resolution No. 84-528.

Background

1. Fernhill Road Bridges Replacement

There are three structurally deficient bridges (#13256,
#13257 and #13258) on Fernhill Road. All three bridges
have weight limits on them and are in need of replacement.
The project will replace the existing wooden bridges with
culverts and improve Fernhill Road between the three
bridges and to approximately 100 feet beyond the end bridge.

This project had been approved in the Six-Year Plan under a
Federal-Aid Secondary Route designation of FAS-A677. As
such, it was not in the urbanized area and, therefore, not
required to be in the TIP.

With changes to the urbanized area boundary by the inclusion of Forest Grove, Fernhill Road has been redesignated as a Federal-Aid Urban Route (FAU 9032). The amendment to the TIP will provide eligibility for federal funds for this newly redesignated route.

2. Interstate Bridge Railing Replacement

There have been a high number of accidents where trucks have struck the bridge parapet rail. The existing rail has proven ineffective in preventing large vehicles from hitting bridge girders.

This project, a joint Washington Department of Transportation and ODOT undertaking and funded accordingly, will replace the bridge parapet railing with new railing of modern design. Included will be replacement of the badly deteriorated northbound sidewalk.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 84-528.

BP/srs
2408C/402-4
12/13/84

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING THE	)	RESOLUTION NO. 84-528
TRANSPORTATION IMPROVEMENT PROGRAM)	
TO INCLUDE TWO NEW PROJECTS:	)	Introduced by the Joint
FERNHILL ROAD BRIDGES REPLACEMENT	)	Policy Advisory Committee
AND INTERSTATE BRIDGE RAILING	)	on Transportation
REPLACEMENT)	

WHEREAS, Through Resolution No. 84-498, the Council of the Metropolitan Service District (Metro) adopted the Transportation Improvement Program (TIP) and its FY 1985 Annual Element; and

WHEREAS, Two new projects originated by Washington County (Forest Grove) and the Oregon Department of Transportation (ODOT) have been proposed for inclusion in the TIP; and

WHEREAS, These projects will correct the structural deterioration of these bridges in Washington County and the bridge parapet rail on the Interstate Bridge; and

WHEREAS, The noted projects will use Highway Bridge Replacement and Interstate 4R funds, respectively; and

WHEREAS, It is necessary that projects utilizing the noted funds be included in the TIP in order to receive federal funds; now, therefore,

BE IT RESOLVED,

1. That federal HBR funds be authorized for the Fernhill Bridges Replacement project.

Federal	\$240,000
Local	60,000
Total	<u>\$300,000</u>

2. That federal Interstate 4R funds be authorized for the Interstate Bridge replacement railing project.

Federal	\$1,784,800
State	<u>155,200</u>
Total	\$1,940,000

3. That the TIP and its Annual Element be amended to reflect these authorizations.

4. That the Metro Council finds the projects in accordance with the Regional Transportation Plan and gives Affirmative Intergovernmental Review approval.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1984.

Presiding Officer

BP/srs
2408C/402-4
12/13/84

STAFF REPORT

Agenda Item No. 8.3

Meeting Date January 10, 1985

CONSIDERATION OF RESOLUTION NO. 84-529 FOR THE
PURPOSE OF AMENDING THE UNIFIED WORK PROGRAM TO
ACCELERATE THE STUDY OF LIGHT RAIL TRANSIT
FEASIBILITY IN THE I-205 CORRIDOR BETWEEN GATEWAY
AND THE CLACKAMAS TOWN CENTER

Date: December 3, 1984

Presented by: Andrew Cotugno

FACTUAL BACKGROUND AND ANALYSIS

Proposed Action

This action will amend the Unified Work Program (UWP) to accelerate the study of Light Rail Transit (LRT) feasibility in the I-205 Corridor between Gateway and the Clackamas Town Center ahead of the Barbur Corridor/Westside Extensions study phase. The action affects only the order in which corridors are examined, and does not affect overall UWP funding levels.

JPACT has reviewed this amendment to the UWP and recommends approval of the Resolution. They were concerned, however, about Metro and Tri-Met's ability to meet the schedule for Bi-State and Sunset LRT studies in light of limited staff resources. They requested more detailed schedule and cost information at the next meeting.

Background and Analysis

The FY 1985 UWP programs resources to complete the Milwaukie Corridor LRT Study and the Bi-State LRT Study. The Bi-State LRT Study includes study of the I-5 Corridor between Portland and Vancouver and the I-205 Corridor north of Gateway. Following priorities established in the Regional LRT System Plan Scope of Work, the UWP programs the initiation of the Barbur Corridor/Westside Extensions phase of the Regional LRT System Plan after completion of the Bi-State study. The current Regional LRT System Plan Scope of Work envisions the study of I-205 south of Gateway following completion of the Barbur/Westside phase of work.

Clackamas County and the Port of Portland are proposing that the study of the I-205 Corridor between Gateway and the Clackamas Town Center be accelerated ahead of the Barbur/Westside phase of work. Major reasons for proposing this change in study phasing are addressed in the attached letters from the Port and Clackamas County and include:

- The need to make land use decisions in the near future -- potentially affected by light rail -- for areas surrounding the Portland International Airport and the Clackamas Town Center;
- With the expiration of the Clackamas Town Center tax increment financing district in 1987, and the timetable of the Port's land development activities near the Airport, opportunities for generating local match may disappear if not pursued soon; and
- A desire to look at the I-205 Corridor at one time, rather than in two parts as presently proposed (north of Gateway as part of the Bi-State study phase, and south of Gateway as part of the Eastside Extensions phase of work).

Accepting this change in phasing of the Regional LRT System Plan would -- in order to maintain current funding levels -- delay initiation of the Barbur/Westside phase of LRT analysis until early FY 1985-86. This change would not, however, affect the schedule for the Southwest Corridor Study.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 84-529.

AC/srs
2502C/402-3
12/14/84

7 RECEIVED DEC 3 1984



Port of Portland

Box 3529 Portland, Oregon 97208
503/231-5000
TWX: 910-464-6151

December 3, 1984

Mr. Rick Gustafson
Executive Officer
Metro
527 S.W. Hall Street
Portland, OR 97201

I-205 TRANSITWAY STUDY

Dear Rick:

The Port of Portland requests the regional transportation work program be modified to study transit feasibility in the I-205 Corridor in early 1985.

The Port and Clackamas County have prepared a White Paper which presents the reasons for studying the transitway at this time and have discussed the report with other JPAC members and Metro transportation staff. From our discussions there appear to be no significant problems with this request. We suggest this item be added to the December JPAC meeting agenda for action.

The timely study of the I-205 Corridor will greatly assist the Port and Clackamas County with planning and developing substantial land areas adjacent to I-205.

Sincerely,

Lloyd Anderson
Executive Director

03L496



Port of Portland offices located in Portland, Oregon, U.S.A., Boise, Idaho, Chicago, Illinois, New York, N.Y., Washington, D.C., Hong Kong, Manila, Seoul, Singapore, Sydney, Taipei, Tokyo, Henley-on-Thames, England

COUNTY OF CLACKAMAS
BOARD OF COMMISSIONERS
OREGON CITY, OREGON 97045
655-8581

ROBERT SCHUMACHER, CHAIRMAN
RALPH GROENER, COMMISSIONER
DALE HARLAN, COMMISSIONER

November 30, 1984

Mr. Rick Gustafson
Executive Officer, MSD
527 S. W. Hall Street
Portland, OR 97201-5287

Subject: Request for expanding the Bi-State Study to include an examination of light rail feasibility in the I-205 corridor from PIA to the Clackamas Town Center

Dear Rick:

The Clackamas County Economic Development Commission (EDC) on November 13 adopted a resolution endorsing the initiation of a detailed light rail feasibility study in the I-205 Corridor. The study concept would examine possible branch extensions to the Banfield Light Rail Line within Interstate 205, north to the Portland International Airport and south to the Clackamas Town Center.

The Board of County Commissioners supports this concept and requests Metro to undertake the feasibility study. Preliminary work completed by County staff has indicated the following:

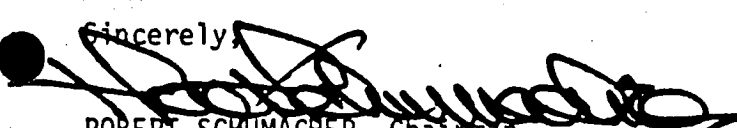
- .The branch extensions could generate significant transit ridership because of revised land development plans in the I-205 Corridor.
- .Cost-effectiveness, the northern branch has been costed at \$29.6 million and the southern branch at \$33.4 million. Right-of-way is basically available.
- .The branch extensions would support the \$300 million investment the region is making in the Banfield Project.

The Port of Portland and Clackamas County staff have prepared a white paper on this issue which we have reviewed with your staff.

Clackamas County requests that you place the item on the December 13 JPACT agenda. Attached are additional copies of the white paper for JPACT review.

The purpose of the proposed study would examine what type of major transitway investment should be implemented in the I-205 Corridor and when. We feel this is a key long-range planning effort which offers great potential for Clackamas County.

Sincerely,



ROBERT SCHUMACHER, Chairman
Board of County Commissioners

/dab - Attachs.

cc: Lloyd Anderson, Port of Portland cc: Ken Johnson, Port of Portland

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING THE)
UNIFIED WORK PROGRAM TO ACCELERATE)
THE STUDY OF LIGHT RAIL TRANSIT)
FEASIBILITY IN THE I-205 CORRIDOR)
BETWEEN GATEWAY AND THE CLACKAMAS)
TOWN CENTER)

RESOLUTION NO. 84-529

Introduced by the Joint
Policy Advisory Committee
on Transportation

WHEREAS, Through Resolution No. 83-383, the Council of the Metropolitan Service District (Metro) endorsed the Regional Light Rail Transit (LRT) System Plan Scope of Work as an overall framework for developing a Regional LRT System Plan; and

WHEREAS, Through Resolution No. 84-462, the Metro Council adopted the FY 1985 Unified Work Program (UWP); and

WHEREAS, The FY 1985 UWP programs study of the Barbur Corridor/Sunset LRT Extensions as the next area of LRT Study; and

WHEREAS, The FY 1985 UWP already includes the study of the I-205 Corridor north of Gateway as part of the Bi-State LRT phase of work; and

WHEREAS, Clackamas County and the Port of Portland have identified significant reasons for accelerating the study of the I-205 Corridor from Gateway south to the Clackamas Town Center ahead of the Barbur Corridor/Sunset LRT Extensions, including:

- a. Pending land development decisions
- b. A narrowing window of opportunity for providing local funding; and
- c. A desire to analyze the I-205 Corridor both north and south of Gateway at one time; and

WHEREAS, The UWP must be amended to accelerate the I-205

Corridor between Gateway and the Clackamas Town Center ahead of the Barbur Corridor/Sunset LRT Extensions; now, therefore,

BE IT RESOLVED,

1. That the UWP is amended to accelerate the I-205 Corridor between Gateway and the Clackamas Town Center ahead of the Barbur Corridor/Sunset LRT Extensions phase of work.

2. That the Transportation Policy Advisory Committee (TPAC) approve the specific work plan necessary to accomplish this.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1984.

Presiding Officer

AC/srs
2502C/402-2
12/04/84

STAFF REPORT

Agenda Item No. 8.4

Meeting Date January 10, 1985

CONSIDERATION OF OF FY 1985-86 BUDGET SCHEDULE
AND PROCESS

Date: December 31, 1984

Presented by: Jennifer Sims

FACTUAL BACKGROUND AND ANALYSIS

The proposed schedule for consideration and adoption of the FY 1985-86 Budget is attached. It is proposed that the Council again include citizens in the budget process, preferably in a capacity similar to last year. Generally the formulation and adoption process went smoothly for the FY 1984-85 budget so a similar approach is proposed for FY 1985-86.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends approval of the attached schedule for preparation of the FY 1984-85 Budget. Further, it is recommended that citizens be included in the budget process in a capacity similar to last year.

COMMITTEE CONSIDERATION AND RECOMMENDATION

The Council Management Committee recommends that the Council follow the same process used in formulating the FY 1984-85 Budget. The Management Committee shall review and consider the proposed budget with an equal number of citizens and Councilors serving on the Committee. In addition, the Committee recommends the Council hold a budget orientation and policy discussion session in conjunction with receipt of the FY 1984-85 Second Quarter Report.

JS/srs
0351C/366
12/31/84

FY 1985-86 BUDGET SCHEDULE

Distribute Budget Manual	January 14
Executive Officer Meets with Councilors and Constituents	January 14 - February 22
Council Reviews Priorities/Objectives	January 10, 24, 31
Executive Officer Reviews Department Budgets	February 4-22
Council Appoints Citizen Members to Budget Review Committee	February 14
Proposed Budget Released	March 19
Budget Committee Meetings	March 18 - April 19
Approved Budget Transmitted to TSCC	May 9
TSCC Hearing	mid-June
Council Adopts Budget	June 27

JS/srs
0267C/277
12/31/84

STAFF REPORT

Agenda Item No. 9.1

Meeting Date January 10, 1985

CONSIDERATION OF ORDINANCE NO. 85-185 TO INCREASE
ADMISSION FEE AT WASHINGTON PARK ZOO

Date: January 2, 1985

Presented by: A. M. Rich

FACTUAL BACKGROUND AND ANALYSIS

The purpose of Ordinance No. 85-185 is to increase the admission fee at the Zoo as proposed by the Five-Year Financial Plan presented to the Council in January 1984 and to meet the financial principle adopted by the Council in Resolution No. 84-444 which states, "...a ratio of approximately 50 percent tax and 50 percent non-tax revenues should be maintained for funding Zoo operations..."

The last fee increase became effective on June 1, 1981. It established the admission fee at the present \$2.00 adult and \$1.00 senior/children. The new schedule is projected to assist in providing 48.6 percent of operationg costs from non-tax sources for FY 1984-85. Without the fee increase that figure would drop to 46 percent. No additional admission fee increase is anticipated before January 1, 1987.

The Ordinance also reduce the age for free admission to the Zoo from below five years of age to below three years of age in order to expedite the sale of a package ticket (admission and train ticket) at the admission gate. Presently, only children under three are allowed to ride the train free.

The Ordinance contains an emergency clause so that the fee increase will be effective on February 1, 1985. ORS 268.515(7) provides that except in an emergency:

"the imposition of or increase in a service or user charge shall not become effective until 65 business days after approved by the governing body. As used in this subsection business days mean Monday through Friday."

Without the emergency clause the fee increase would be effective on April 29, 1985, assuming adoption on January 24, 1985. The revenue projections included in Five-Year Financial Plan assumed that the fee increase would be effective on January 1, 1985. The February 1, 1985, effective date would not be substantially difficult but delaying the increase until May could affect the projections. Depending on the weather March and April can be reasonably good attendance months for the Zoo. Pursuant to Metro

Code Section 2.01.070(g) and ORS 198.550(3) a unanimous note by Councilors in attendance is required to adopt an ordinances with an emergency clause.

For additional information concerning these proposed changes see the attached memo dated December 13, 1984, to Rick Gustafson, Executive Officer, from McKay Rich, Assistant Zoo Director. This memo was distributed to the Council on December 13, 1984,

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Ordinance No. 85-185.

DEC/srs
2641C/405-2
01/03/85



Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: December 13, 1984
To: Rick Gustafson, Executive Officer
From: McKay Rich, Assistant Director
Regarding: Consideration of Planned Admission Fee Increase
Analysis and Recommendations

The purpose of this memo is to provide information on and a recommendation to increase the admission fee at the Zoo. In January 1984 the Metro Council adopted Resolution No. 84-444, which set forth financial principles and policies for the District. The general financial principles adopted by the Council are:

- "1. Each functional area shall have identified sources of revenue;
2. Each functional area shall prepare a five-year financial plan; and
3. Any new functions assumed by Metro shall have a source of funding."

The specific financial policies adopted by the Council relating to the operation of the Zoo include in part the following:

- "1. The Zoo shall rely on the property tax for a portion of its revenue;
2. A ratio of approximately 50 percent tax and 50 percent non-tax revenues shall be maintained for funding Zoo operations; and
3. The Council shall annually review admission fees to assist in meeting Objective 2 above..."

The Five-Year Financial Plan presented to the Council in January 1984 projected revenues and costs in accordance with that policy. Revenue projections were based on periodic admission fee adjustments, the first of which was to become effective on January 1, 1985.

The last fee increase became effective on June 1, 1981. It established the admission fee at the present \$2.00 adult and \$1.00 senior/child fee schedule. The new admission fee scheduled for 1985 increases the fee to \$2.50 for adults and \$1.25 for seniors/children maintaining the 2:1 ratio. The new fee schedule is projected to

assist in bringing projected non-tax revenue to 48.6 percent of operating costs. These costs are necessary to: staff and maintain existing and oncoming new exhibits; purchase animals for these exhibits; and keep abreast of inflation which is projected at 5.5 percent.

Operating Needs and Revenue

Table I attached shows past and projected expenditures for Zoo Operations for FY 1983-84 through FY 1986-87. Table II shows past and projected revenues for the same period of time.

Personal Services - It is projected that Personal Services expenditures will increase from \$2,721,897 in 1983-84 to \$2,967,362 in 1984-85. This is attributable to adjustments in pay scales due to changes in the Pay and Classification Plans, and wage and salary negotiations, and an increase of 4.74 FTE positions necessary to staff new exhibits, and provide for the projected increase in the number of visitors who are staying at the Zoo longer.

Materials and Services - Materials and Services costs are projected to increase from \$1,489,709 in 1983-84 to \$1,705,369 in 1984-85. These increases result primarily from increased utility costs in Buildings and Grounds and increased merchandising costs in Visitor Services. They also reflect unanticipated costs associated with the search for a new director and funds approved for work in marketing.

Capital Outlay - It is projected that expenditures for Capital Outlay will increase from \$170,771 in 1983-84 to \$318,548 in 1984-85. With the addition of the maintenance foreman to our staff we plan to increase our capital replacement program. During the first half of the year significant improvements have been made at the Elephant Barn, the Roundhouse and the trains have been retrofitted. We also prepared an exhibit to house zebras and made some major repairs on the Cascade Trail.

Transfers to the General Fund - The General Fund transfer is based on the annual preparation of the Cost Allocation Plan which distributes central services costs to the direct services departments. The transfer in 1983-84 was \$418,280 and is projected at \$461,088 in 1984-85. These costs are assumed to increase as inflation increases.

Revenue - To support the projected expenditures, it is anticipated that the Zoo's enterprise revenue (admission, food sales, concessions, railroad fees, etc.) will increase from \$2,262,155 in 1983-84 to \$2,436,022 in 1984-85. These projections anticipate the fee increase in early 1985 and are consistent with the projections in the Five-Year Plan. The enterprise revenues, combined with

income from items such as interest income, donations, grants and miscellaneous income, will provide approximately 49 percent of the operating costs for FY 1984-85. Table III below shows the actual and projected relationship between Non-Tax Revenue and Operating Costs for FY 1983-84 through FY 1986-87.

TABLE III
NON-TAX REVENUE AS A PERCENT OF OPERATING COSTS

	FY 1983-84 Actual	FY 1984-85 Projected	FY 1985-86 Projected	FY 1986-87 Projected
Operating Costs ^a	\$4,800,667	\$5,452,367	\$5,987,813	\$6,414,772
Non-Tax Revenue ^b	2,520,820	2,649,928	2,923,708	3,226,639
Percent	52.6%	48.6%	48.8%	50.3%

^aIncludes Personal Services, Materials and Services, Capital Outlay and Transfer to the General Fund. Excludes the Contingency.

^bIncludes all non-property tax revenue except the Fund Balance.

While overall inflation the first year of the five-year projection has been below the projected rate of 5.5 percent, the long-range projection of 5.5 percent remains prudent. The increase shown in Table III exceed 5.5 percent because of real growth attributable to increased staff and other factors as noted above.

Other Proposed Changes

The current fee schedule allows children below five years of age free admission to the Zoo. At the same time, only children under three years of age are allowed to ride the train free. It would expedite the sale of a package ticket (admission and train ticket) at the admission gate to have the ages the same. Thus, we recommend lowering the age for free admission to the Zoo from "under 5" to "under 3."

Additional Supporting Information

Between the fee increase in 1981 and the next projected increase in 1987 considerable improvements have been or will be made at the Zoo increasing the value of the visit. These include:

- The Cascade Stream & Pond Exhibit
- The Remodeled Penguinarium
- Improvements to the Elephant Viewing Room
- Lemur Island
- The Alaskan Tundra Exhibit (scheduled for March 1985)
- The Remodel of the West Bear Grottos (1986)
- The Band Shell
- The Swigert Fountain
- Considerable Improvements on the Grounds

Even with the fee increase, the Zoo remains one of the most reasonable recreational and educational values in the Metro area. If we look at three activities available to Metro residents during the summer, we find the following: the average adult admission to a movie is now \$4.50; the average cost of nine holes of golf is \$4.50 on weekdays and \$5.50 on weekends; and, a Portland Beavers baseball game, is between \$2 to \$5 for a seat. In comparison, the \$2.50 admission fee for an adult combined with the child's fee of \$1.25 makes the Zoo an attractive alternative. A family of four can still spend an afternoon at the Zoo for under \$10 -- \$7.50 to be exact! Hopefully, of course, they will buy a souvenir or something to eat along the way.

Establishing the perception of value-for-the-dollar can be difficult. However, our increasing attendance and the results of this year's summer survey do suggest that visitors to the Zoo are willing to pay a fair admission fee for a recreational experience that leaves them with some new knowledge in an increasingly sophisticated and pleasing environment. Of 222 persons surveyed in July 1984 only one expressed concern about high prices. People staying more than three hours increased by 10 percent over the spring. Also, 9 percent more people stated that the Zoo was a better place to visit. More people stated that the new exhibits influenced their decision to visit the Zoo in the summer than in the spring. The trend of the last several years has shown a significant increase in the number of visitors to the Zoo, from 555,970 in 1978-79 to 738,444 in 1983-84. While there was a slight dip in attendance after the current fee schedule was instituted in June 1981, the major trend shows a steady increase. This increase is projected to continue based on studies done by Metro and by Leland and Hobson. (See Figure I and II.)

TABLE I

ZOO OPERATING FUND EXPENDITURE PROJECTIONS

	FY 1983-84 Actual	FY 1984-85 Projected	FY 1985-86 ^a Projected	FY 1986-87 ^e Projected
Personal Services	\$2,721,897	\$2,967,362	\$3,234,448 ^b	\$3,429,305
Materials and Services	1,489,719	1,705,369	1,865,825 ^c	1,989,928 ^c
Capital Outlay	170,771	318,548	401,092	482,336
Subtotal - All Divisions	<u>\$4,382,387</u>	<u>\$4,991,279</u>	<u>\$5,501,365</u>	<u>\$5,901,569</u>
Contingency		149,738	165,041	177,047
Subtotal	<u>\$4,382,387</u>	<u>\$5,141,017</u>	<u>\$5,666,406</u>	<u>\$6,078,616</u>
Transfer to General Fund	418,280	461,088	486,448	513,203
Subtotal	<u>\$4,800,667</u>	<u>\$5,602,105</u>	<u>\$6,152,854</u>	<u>\$6,591,819</u>
Unappropriated Balance - Unreserved	1,127,102	919,925	858,726	600,000
Unappropriated Balance - Reserved	<u>200,000</u>	<u>401,000^d</u>	<u>272,391^d</u>	<u>223,818^e</u>
Total Expenditure	\$6,127,769	\$6,923,030	\$7,283,971	\$7,415,635

^aAssumes inflation at 5.5 percent per year.

^bAdds a gardner and a keeper for additional work in Africa Bush exhibit.

^cIncludes cost for tax levy elections.

^dReserve to balance budget in FY 1986-87.

^eFunds available for either operating costs for FY 1987-88 or transfer to the Capital Fund.

2483C/D2-4
12/13/84

Comparison of the Washington Park Zoo with Other Zoos

The current fees are well below the average of the major West Coast zoos. The average adult admission for West Coast zoos is \$2.47. Of the zoos used to obtain this average, only one, the San Jose Zoo, has an adult admission fee lower than the current fee at the Washington Park Zoo. With a new admission fee of \$2.50 for adults and \$1.25 for senior/children, the Washington Park Zoo would be at about the average for West Coast zoos. Other zoos that currently charge a \$2.50 adult admission fee or more include: Tulsa Zoological Park, Atlanta Zoo, Milwaukee County Zoo, Hogle Zoological Gardens, Phoenix Zoo, Henry Doorly Zoo, Minnesota Zoological Garden, Detroit Zoological Park, Philadelphia Zoo, North Carolina Zoological Park and Columbus Zoological Gardens.

Recommendations

Based on the foregoing information it is recommended that:

- a. The admission fee should be set at \$2.50 for adults, \$1.25 for senior/child and \$.75 per student for school groups effective February 1, 1985.
- b. The youth schedule should be changed to: "Youth (3 years through 11 years)" and the child schedule should be changed to: "Child (under 3 years)."

Attached as Exhibit A is a copy of the Metro Code with the proposed changes to implement these recommendations.

AMR/srs
2483C/D2-4
12/13/84

TABLE II

ZOO OPERATING FUND--DETAILED REVENUE PROJECTIONS

	FY 83/4 Actual	FY 84/5 Budgeted	FY 85/6 Projected	FY 86/7 Projected
ATTENDANCE PROJECTIONS	738,444	734,000	745,000	765,000
REVENUE CATEGORIES				
FUND BALANCE--UNRESERVED	726,595	1,127,102	1,069,663	1,023,767
FUND BALANCE--RESERVED	200,000	200,000 ^c	401,000 ^c	272,391 ^c
ENTERPRISE REVENUE				
Admissions	977,348	1,103,202 ^b	1,244,150	1,405,305 ^b
Food Concessions/Vdg.	742,956	766,850	845,625	945,055
Gift Shop	258,892	264,200	305,400	351,900
Railroad	225,298	234,900	238,400	244,800
Stroller Rentals	15,509	14,700	14,900	15,300
Sale of Animals	11,690	10,000	15,000	10,000
Education Fees	27,749	39,800	41,989	44,298
Miscellaneous Enterp.	2,713	2,370	2,526	2,698
PROPERTY TAX	2,680,354	2,946,000 ^a	2,889,600 ^a	2,892,840 ^a
INTEREST INCOME	121,452	127,540	128,389	116,525
DONATIONS	40,213	54,263	57,877	61,061
GOVERNMENT GRANTS	28,454	27,883	25,000	25,000
MISCELLANEOUS INCOME	68,546	4,220	4,452	4,697
TOTAL REVENUE	6,127,769	6,923,030	7,283,971	7,415,637

a Property tax collected from \$3 million levy plus prior year's collection

b Assumes fee increase effective 2/1/85

c Fund balance reserved to balance budget in FY 1986-87

FIGURE 1

Zoo Attendance by Fiscal Year

Prior to Metro's Acquisition

Thousands of People

Total Attendance
□

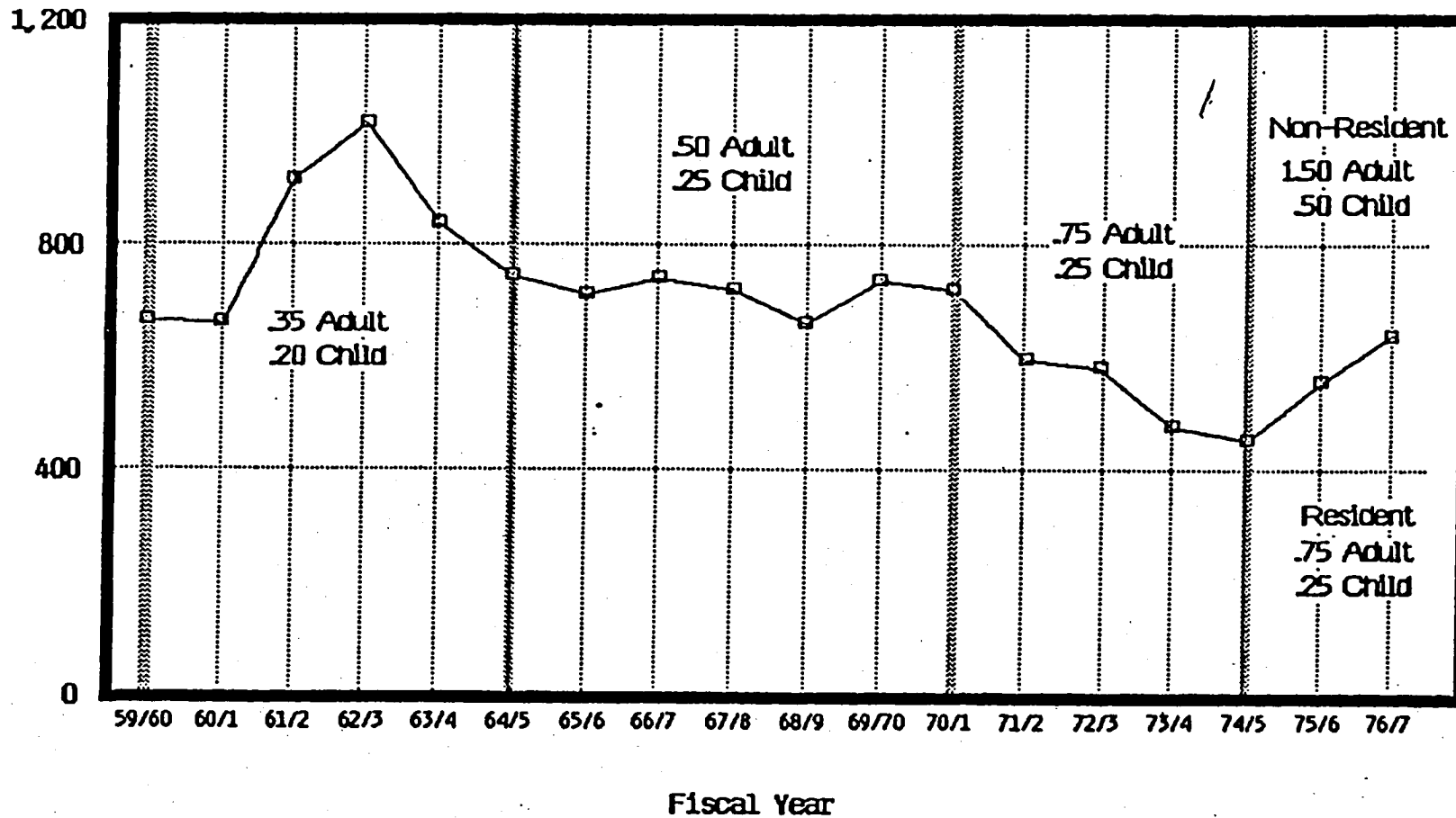


FIGURE 2

Zoo Attendance by Fiscal Year

After Metro's Acquisition

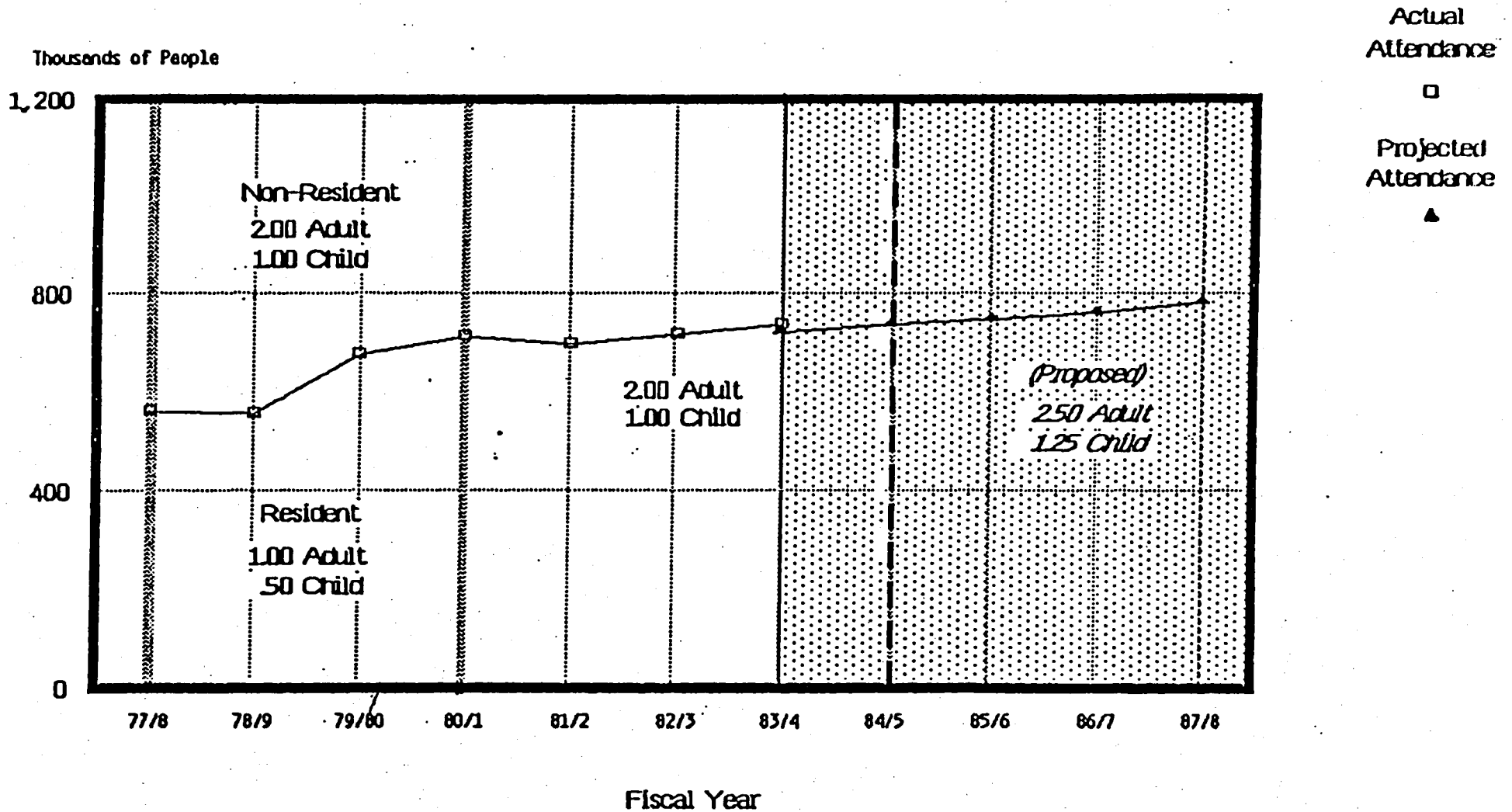


EXHIBIT A

4.01.050 Penalties:

(a) Each violation of these Rules and regulations shall be punishable by a fine of not more than \$500.

(b) In addition to prosecution under paragraph (a) above, any person violating these Rules and Regulations may be ejected from the Zoo. The decision to eject shall be made by the Zoo Director or his/her designate, a security officer, or a peace officer.
(Ordinance No. 45, Sec. 1)

4.01.060 Admission Fees and Policies:

(a) Regular Fees:

(1) Definitions:

(A) "School Group" is defined as a group of five or more students of a state accredited school or licensed pre-school including one chaperone for every five students of high school age or under. Registration for a specified visit date at least one day in advance is required to qualify as a school group.

B. "Group Other Than School Group" is defined as any group, other than a school group, of 15 or more members who have purchased tickets at least one day in advance. All advance tickets shall bear an expiration date not to exceed six months from the date of issuance.

(2) Fee Schedule:

Adult (12 years and over)	...	\$[2.00]	<u>2.50</u>
Youth ([5] 3 years through 11 years)	...	\$[1.00]	<u>1.25</u>
Child (under [5] 3 years)	...	free	
Senior Citizen (65 years and over)	...	\$[1.00]	<u>1.25</u>
School Groups (per student)	...	\$ [.50]	<u>.75</u>
Chaperones accompanying			
school groups	...	free	
Groups other than school groups:			
15 to 49 per group	...	10% discount	
50 to 99 per group	...	15% discount	
100 or more per group	...	20% discount	

(b) Free and Reduced Admission Passes:

(1) Free and reduced admission passes may be issued by the Director in accordance with this Ordinance.

(2) A free admission pass will entitle the holder only to enter the Zoo without paying an admission fee.

(3) A reduced admission pass will entitle the holder only to enter the Zoo by paying a reduced admission fee.

(4) The reduction granted in admission, by use of a reduced admission pass (other than free admission passes), shall not exceed twenty percent.

(5) Free or reduced admission passes may be issued to the following groups or individuals and shall be administered as follows:

(A) Metro employees shall be entitled to free admission upon presentation of a current Metro employee identification card.

(B) Metro Councilors and the Metro Executive Officer shall be entitled to free admission.

(C) Free admission passes in the form of volunteer identification cards may, at the Director's discretion, be issued to persons who perform volunteer work at the Zoo. Cards shall bear the name of the volunteer, shall be signed by the Director, shall be non-transferrable, and shall terminate at the end of each calendar year or upon termination of volunteer duty, whichever date occurs first. New identification cards may be issued at the beginning of each new calendar year for active Zoo volunteers.

(D) Reduced admission passes may be issued to members of any organization approved by the Council, the main purpose of which is to support the Washington Park Zoo. Such passes shall bear the name of the pass holder, shall be signed by an authorized representative of the organization, shall be non-transferrable, and shall terminate not more than one year from the date of issuance.

(E) Other free or reduced admission passes may, with the approval of the Director, be issued to other individuals who are working on educational projects or projects valuable to the Zoo. Such passes shall bear an expiration date not to exceed three months from the date of issuance, shall bear the name of the pass holder, shall be signed by the Director and shall be non-transferrable.

(c) Special Admission Days:

(1) Special admission days are days when the rates established by this Ordinance are reduced or eliminated

for a designated group or groups. Six special admission days may be allowed, at the discretion of the Director, during each calendar year.

(2) Three additional special admission days may be allowed each year by the Director for designated groups. Any additional special admission days designated under this subsection must be approved by the Executive Officer.

(d) Special Free Hours: Admission to the Zoo shall be free for all persons from 3:00 p.m. until closing each Tuesday afternoon.

(e) Commercial Ventures: Proposed commercial or fund-raising ventures with private profit or nonprofit corporations involving admission to the Zoo must be authorized in advance by the Executive Officer. (Ordinance No. 81-108, Sec. 2)

2483C/D2-4
12/13/84

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE SETTING ZOO ADMISSIONS) ORDINANCE NO. 85-185
FEES: AMENDING CODE SECTION)
4.01.060 AND DECLARING AN EMERGENCY)

WHEPEAS, In order to recoup sufficient revenue to operate the Zoo and achieve the goal of a 50 percent ratio of non-tax revenue to operating costs for FY 1984-85, it is necessary that the admission fees established herein be effective on February 1, 1985, and an emergency exists pursuant to ORS 268.515(7);

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Metro Code Section 4.01.060 is amended to read:

4.01.060 Admission Fees and Policies:

(a) Regular Fees:

(1) Definitions:

(A) "School Group" is defined as a group of five or more students of a state accredited school or licensed pre-school including one chaperone for every five students of high school age or under. Registration for a specified visit date at least one day in advance is required to qualify as a school group.

(B) "Group Other Than School Group" is defined as any group, other than a school group, of 15 or more members who have purchased tickets at least one day in advance. All advance tickets shall bear an expiration date not to exceed six months from the date of issuance.

(2) Fee Schedule:

Adult (12 years and over)	\$[2.00]	<u>2.50</u>
Youth ([5] 3 years through 11 years)	\$[1.00]	<u>1.25</u>
Child (under [5] 3 years)		free
Senior Citizen (65 years and over)	\$[1.00]	<u>1.25</u>
School Groups (per student)	\$ [1.50]	<u>.75</u>
Chaperones accompanying		
school groups		free
Groups other than school groups:		
15 to 49 per group		10% discount
50 to 99 per group		15% discount
100 or more per group		20% discount

(b) Free and Reduced Admission Passes:

(1) Free and reduced admission passes may be issued by the Director in accordance with this Ordinance.

(2) A free admission pass will entitle the holder only to enter the Zoo without paying an admission fee.

(3) A reduced admission pass will entitle the holder only to enter the Zoo by paying a reduced admission fee.

(4) The reduction granted in admission, by use of a reduced admission pass (other than free admission passes), shall not exceed twenty percent.

(5) Free or reduced admission passes may be issued to the following groups or individuals and shall be administered as follows:

(A) Metro employees shall be entitled to free admission upon presentation of a current Metro employee identification card.

(B) Metro Councilors and the Metro Executive Officer shall be entitled to free admission.

(C) Free admission passes in the form of volunteer identification cards may, at the Director's discretion, be issued to persons who perform volunteer work at the Zoo. Cards shall bear the name of the volunteer, shall be signed by the Director, shall be non-transferrable, and shall terminate at the end of each calendar year or upon termination of volunteer duty, whichever date occurs first. New identification cards may be issued at the beginning of each new calendar year for active Zoo volunteers.

(D) Reduced admission passes may be issued to members of any organization approved by the Council, the main purpose of which is to support the Washington Park Zoo. Such passes shall bear the name of the pass holder, shall be signed by an authorized representative of the organization, shall be non-transferrable, and shall terminate not more than one year from the date of issuance.

(E) Other free or reduced admission passes may, with the approval of the Director, be issued to other individuals who are working on educational projects or projects valuable to the Zoo. Such passes shall bear an expiration date not to exceed three months from the date of issuance, shall bear the name of the pass holder, shall be signed by the Director and shall be non-transferrable.

(c) Special Admission Days:

(1) Special admission days are days when the rates established by this Ordinance are reduced or eliminated for a designated group or groups. Six special admission days may be allowed, at the discretion of the Director, during each calendar year.

(2) Three additional special admission days may be allowed each year by the Director for designated groups. Any additional special admission days designated under this subsection must be approved by the Executive Officer.

(d) Special Free Hours: Admission to the Zoo shall be free for all persons from 3:00 p.m. until closing each Tuesday afternoon.

(e) Commercial Ventures: Proposed commercial or fund-raising ventures with private profit or nonprofit corporations involving admission to the Zoo must be authorized in advance by the Executive Officer. (Ordinance No. 81-108, Sec. 2)

Section 2. The Council declares that, in order to recoup sufficient revenue to operate the Zoo, an emergency exists pursuant to ORS 268.515(7), and the admission fees established by this Ordinance shall be effective on and after February 1, 1985.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1985.

Presiding Officer

ATTEST:

Clerk of the Council

DEC/srs
2641C/405-2
01/03/85

STAFF REPORT

Agenda Item No. 10.1

Meeting Date January 10, 1985

CONSIDERATION OF RESOLUTION 85-532 FOR THE PURPOSE
OF CONFIRMING THE APPOINTMENT OF GENE E. LEO,
JR. TO THE POSITION OF ZOO DIRECTOR AND APPROVAL
OF AN EMPLOYMENT CONTRACT RELATIVE TO THIS
POSITION

Date: January 2, 1985

Presented by: Sonnie Russill

FACTUAL BACKGROUND AND ANALYSIS

The Executive Officer has appointed Gene E. Leo, Jr., to the position of Director of the Washington Park Zoo, commencing February 1, 1985. Metro Code Section 2.02.040 requires confirmation by a majority of the Council prior to the effective date of an appointment or promotion to this position.

An offer of employment dated December 26, 1984, which has been accepted by Mr. Leo, sets forth the terms of employment. A copy of this agreement is attached. The provisions relating to notice of termination without cause and housing are subject to an employment contract which requires approval of the Council in accordance with Metro Code Section 2.02.270.

The position of Zoo Director is included in Metro's Pay and Classification Plan at salary range 16.00 (\$43,153 to \$57,966); therefore, the salary is not included in the employment contract.

Gene Leo, Jr

Mr. Leo is currently Director of the Point Defiance Zoo and Aquarium in Tacoma, Washington and has been in that position since April 1981. Prior to that he was Assistant Director at the Vilas Park Zoo in Madison, Wisconsin. He was born in Portland, Oregon, and his zoo experience and training began at the Washington Park Zoo. A brief outline of his background is attached.

He possesses a unique combination of management skills and animal background and understands the need for community involvement at the zoo. He is highly recommended not only because of his skills and experience but because of his accomplishments at the Point Defiance Zoo and Aquarium. Tremendous improvements have been made at that facility since he became Director.

Selection Process

A Selection Committee consisting of Rick Gustafson; Councilor

Marge Kafoury; Grant Stebner, President of the Friends of the Zoo; Dolores Winningstad, member of the Friends and supporter of Zoo events; and Bob Scanlon, member of the Cascades Committee; recommended Gene Leo for the position of Zoo Director following a lengthy selection process.

This process included a nation-wide recruiting effort resulting in approximately 80 applicants. Forty of these applicants were interviewed throughout the country and those top candidates who most closely fit the selection criteria were reviewed with the Selection Committee. The Committee conducted a first round of interviews with five candidates and selected two finalists to be invited to Portland for additional meetings with members of the Council, Zoo staff and Zoo supporters.

The selection criteria included management and leadership skills, fund raising abilities and strong communication skills. An important element was the candidate's sensitivity to the Zoo's philosophy of respect for animals in their natural habitat and to the community's involvement in the Zoo.

Employment Terms

Subject to Council confirmation of his appointment and approval of an employment contract, Mr. Leo has accepted the position at a salary of \$50,000 within the Pay and Classification Plan.

The contract sets forth terms of employment regarding notice of termination without cause and certain benefits outside the Personnel Code and Pay and Classification Plan. A provision granting 90 days severance pay for termination without cause provides Mr. Leo some protection in the event a new Executive Officer should decide to remove him. To assist Gene Leo so that he does not have the burden of supporting two homes should he not be able to sell his house in Gig Harbor immediately, a provision for payments of principal, interest and taxes has been included in the contract. Metro would pay the total amount beginning February 1, 1985, for three months, 75 percent for the second three months, 50 percent for the third three months and 25 percent for the fourth three months. These payments would terminate when the home is sold and would total approximately \$3,750. Metro will also assist with reasonable moving expenses and provide Mr. Leo a car for business purposes.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer is pleased to recommend confirmation of Gene Leo, Jr., to the position of Zoo Director and approval of Mr. Leo's employment contract.

slr
2630C/405-3
01/03/85

GENE E. LEO, JR.

3430 - 108th Street NW
Gig Harbor, Washington 98335

Director, Point Defiance Zoo and Aquarium
Tacoma, Washington
April 1981 to present

Responsible for the operation and development of Tacoma's 29 acre zoo which has an operating budget of \$1.7 million and a capital improvement program of \$9.3 million. The primary emphasis of his work has been implementing a capital improvement program and improving management systems.

Other Experience:

Assistant Director, Vilas Park Zoo
Madison, Wisconsin
1973 to April 1981

Various job assignments, Portland Zoological Gardens
Portland, Oregon
1967 to 1972

Chairman, Metropolitan Park District Fiscal Management
Group, Tacoma - 1984

Marketing and Management Consultant, Alaska Zoo, Anchorage,
Alaska, 1982-83

Marketing Volunteer Consultant, Tacoma/Pierce County Visitor
and Convention Bureau, 1982-84,

Education:

Master of Science, Recreation Resource Management, 1978
University of Wisconsin

Bachelor of Science, Biology, 1975
Portland State University

Professional Activities:

Member, American Association of Zoological Parks and
Aquariums
Board of Directors, Washington State Visitors Association
Board of Directors, Washington State Regional Visitors Assn.
Board of Directors, South Puget Sound Regional Tourism
Development Council

Personal:

Born Portland, Oregon, December 13, 1949
Married, Two sons



METROPOLITAN SERVICE DISTRICT

Providing Zoo, Transportation, Solid Waste and
other Regional Services

December 26, 1984

Rick Gustafson
Executive Officer

Metro Council

Corky Kirkpatrick
Presiding Officer
District 4

Ernie Bonner
Deputy Presiding
Officer
District 8

Bob Oleson
District 1

Richard Waker
District 2

Charlie Williamson
District 3

Jack Deines
District 5

George Van Bergen
District 6

Sharron Kelley
District 7

Cindy Banzer
District 9

Bruce Etlinger
District 10

Marge Kafoury
District 11

Gary Hansen
District 12

527 SW Hall St.
Portland, OR
97201
503/221-1646

Mr. Gene Leo, Jr.
3430 - 108th Street, N.W.
Gig Harbor, Washington 98335

Dear Gene:

This letter is to forward an offer of employment as Director of the Washington Park Zoo for the Metropolitan Service District. The position is proposed to commence on February 1, 1985, at a salary of \$50,000.

The current range for this position is \$43,153 to \$57,966. You will be eligible for a merit increase February 1, 1986. However, I will conduct an evaluation of your performance on August 1, 1985. Your anniversary date for subsequent evaluations and merit considerations will be February 1 of each year.

I am prepared to commit 90 days severance pay for termination without cause. This should accommodate your problem if a new Executive Officer decides to remove you.

Also, in order to accommodate your move to Portland, I am prepared to assist you if you cannot readily sell your home in Gig Harbor so that the support of two homes does not become a burden. To do this we will pay the total principal, interest and taxes on your home in Gig Harbor for the first three months of your employment beginning February 1, 1985, 75 percent for the second three months, 50 percent for the third three months and 25 percent for the fourth three months. These payments would terminate when the home is sold. We will pay reasonable moving expenses.

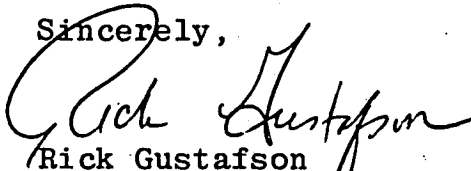
A car is provided for business use. Expenses related to your job at the Zoo are eligible for reimbursement. A list of eligible costs are enclosed.

Mr. Gene Leo, Jr.
December 26, 1984
Page Two

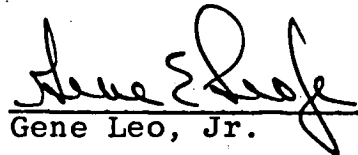
The Council not only confirms this position but also approves the provisions relating to notice of termination without cause and the housing settlement. Please sign this letter confirming acceptance of the terms of the position so that we can proceed with the contract approval and confirmation hearings before the Council.

I look forward to working with you on the many challenges which face the Zoo in the years ahead.

Sincerely,


Rick Gustafson
Executive Officer

I accept the terms of employment offered in the above letter.


Gene Leo, Jr.

RECEIVED DEC 31 1984

RG:amn

Enclosures

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF CONFIRMING THE)
APPOINTMENT OF GENE E. LEO, JR. TO)
THE POSITION OF ZOO DIRECTOR AND)
APPROVAL OF AN EMPLOYMENT CONTRACT)
RELATIVE TO THIS POSITION)

RESOLUTION NO. 85-532

Introduced by the
Executive Officer

WHEREAS, Metro Code Section 2.02.040 requires that the Council confirm the appointment of a candidate to the position of Zoo Director; and

WHEREAS, Gene E. Leo, Jr. has been appointed Director of the Washington Park Zoo; and

WHEREAS, terms of employment regarding notice of termination without cause and certain benefits outside the Personnel Code and Pay and Classification Plan require Council approval of an employment contract pursuant to Metro Code Section 2.02.270; and

WHEREAS, Metro Code Section 2.02.270 allows the Council to set the salary for contract employees and the terms of employment for this employee includes current salary and future increases as provided in the Pay and Classification Plans; now, therefore,

BE IT RESOLVED,

1. That the appointment of Gene E. Leo, Jr. to the position of Director of the Washington Park Zoo is confirmed by a majority of the Council; and

2. That the Council approves the employment contract attached as Exhibit A for Gene E. Leo, Jr.

3. The salary for this employee shall be set and increased through the Pay and Classification Plan as administered under the Code.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1985.

Presiding Officer

slr
2630C/405-3
01/03/85

This Contract is made on the ____ day of January, 1985, between the METROPOLITAN SERVICE DISTRICT (Metro) and GENE E. LEO, JR. (Employee)

WHEREAS, The Executive Officer has agreed to employ Employee, and Employee has agreed to accept employment with Metro in the position of Director of the Washington Park Zoo under the Pay and Classification level of 16, Table Z, as may be amended by the Council from time to time, and subject to all provisions of the Personnel Code, as may be amended from time to time, except as the terms of this Agreement provide otherwise; and

WHEREAS, Metro Code Section 2.02.270 authorizes the Council to enter into employment agreements which vary from the Personnel Code; now, therefore, it is agreed as follows:

1. Employee may be terminated without cause, and Metro shall pay employee ninety (90) days severance pay.

2. Metro shall pay the monthly principal, interest and tax payments on Employee's residence at 3430 - 108th Street N.W., Gig Harbor, Washington at the following levels for one year or until the residence is sold, whichever occurs first: 100 percent for February, March, April 1985; 75 percent for May, June, July 1985; 50 percent for August, September, October 1985; 25 percent for November and December 1985, and January 1986.

3. Metro will pay reasonable moving expenses for one move from Employee's residence in Tacoma, Washington, to the Portland, Oregon, area.

4. Metro will provide a car for business use.

Gene E. Leo, Jr.

Metropolitan Service District
Presiding Officer

ESB/srs
2636C/120-2
01/02/85

STAFF REPORT

Agenda Item No. 10.2

Meeting Date January 10, 1985

CONSIDERATION OF RESOLUTION NO. 84-530 AGREEING
TO PARTICIPATE IN A REGIONAL CONVENTION, TRADE
AND SPECTATOR FACILITIES TASK FORCE

Date: December 21, 1984

Presented by: Steve Siegel

FACTUAL BACKGROUND AND ANALYSIS

Several months ago, Multnomah County Executive Buchanan, City of Portland Mayor-Elect Clark, Washington County Commission Chairman Myllennebeck and Clackamas County Commission Chairman Schumacher initiated an ad hoc group to examine the status of Portland's Convention Center proposal. Several community leaders were asked to participate in the effort; Mr. Bob Ridgely, Mr. Bob Ames and Mr. Ken Lewis co-chaired the Ad Hoc Task Force.

During the deliberation, the group determined two fundamental principles: 1) convention facilities cannot be examined as a singular entity, the scope needs to be broadened to include convention, trade and spectator facilities; and 2) these categories of public facilities should be planned, funded and managed on a regional basis. These principles were detached in a set of policy recommendations made by the Ad Hoc Task Force.

The complexity and multi-jurisdictional nature of the issue calls for a systematic approach for implementation. Recognizing this fact, the Ad Hoc Task Force recommended a work program and organization for a continuing effort. The organization calls for a formally constituted regional task force.

In the recommendation, the Metro Council is asked to participate in the Regional Task Force. Furthermore, IRC staff will be requested to staff the Task Force. The details of the staffing program are being prepared and will be brought to the Intergovernmental Resource Committee and the Metro Council as part of the FY 1986 budget.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of the attached resolution.

SS/srs
2592C/405-4
12/31/84

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AGREEING TO	)	RESOLUTION NO. 84-530
ENDORSE A REGIONAL CONVENTION,)	
TRADE AND SPECTATOR FACILITIES	)	Introduced by the
TASK FORCE AND APPOINTING A	)	Executive Officer
METROPOLITAN SERVICE DISTRICT)	
REPRESENTATIVE)	

WHEREAS, A Spectator and Convention Facilities Task Force was first appointed by the City of Portland in May 1980; and

WHEREAS, This Task Force recommended that expanded convention facilities be built at the Portland Memorial Coliseum site to stimulate the region's economy by adding new revenue, new jobs and an enhanced tax base; and

WHEREAS, In March 1983 the Portland City Council declared City Council support for the basic recommendations of the Task Force and directed the Portland Development Commission and the Exposition-Recreation Commission to prepare a long-term plan for the development of new facilities at the Coliseum Complex; and

WHEREAS, In April 1984 the Exposition-Recreation Commission reported back with a revised site plan and cost estimate; however, the issue of funding sources and implementation strategy were outside the scope of the report and remained unresolved; and

WHEREAS, In September 1984 an Ad Hoc Steering Committee on Regional Convention, Trade and Spectator Facilities was established by City of Portland Mayor-Elect Clark, Multnomah County Executive Buchanan, Clackamas County Commission Chairman Schumacher and Washington County Commission Chairman Myllenbeck; and

WHEREAS, The Ad Hoc Committee issued a final report which concluded that a regional approach to planning, operating and

funding convention, exhibition, trade and spectator facilities should be pursued and recommended an organization scope of work and set of guiding principles for such an effort; now, therefore,

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District accepts the a) policy recommendations, b) organization, and c) work program included in the Report of the Ad Hoc Steering Committee on Regional Convention, Trade and Spectator Facilities (Exhibit A) and expresses its intent to participate in the recommended regional effort; and

2. That the Council of the Metropolitan Service District hereby appoints Councilor Ernie Bonner as its representative to the Regional Convention, Trade and Spectator Facilities Steering Committee; and

3. That the Council of the Metropolitan Service District directs the Intergovernmental Resource Center Administrator to prepare a detailed budget and work program for Intergovernmental Resource Committee and Metro Council review as part of the FY 1986 budget submittal.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1985.

Presiding Officer

SS/srs
2592C/405-4
12/31/84

REPORT OF THE AD HOC STEERING COMMITTEE
ON REGIONAL CONVENTION, TRADE,
AND SPECTATOR FACILITIES

DECEMBER 3, 1984

Introduction

Over the past three months an informal group of Portland area business and political leaders has been meeting to develop and adopt a cooperative regional approach to addressing the region's need for convention, sports and trade facilities. Members of the group (listed on the last page of this report) were appointed by Portland Mayor-Elect Bud Clark; Multnomah County Executive Dennis Buchanan, and County Commission Chairman Bob Schumacher.

A second purpose of the group was to lay the groundwork necessary to develop a regional consensus on a metropolitan convention center so that local governments would begin the detailed and technical work required to move from the conceptual stage to the active study and implementation stages which are called for in this report.

It is the intent of this group that our report (adopted by unanimous vote of the Committee) be used by local governments as a guide to this effort. We sincerely believe that the recommendations contained here can spur economic development in the region and be of great benefit to its residents. With this in mind, we ask that the City of Portland; Clackamas, Multnomah and Washington Counties; and the Metropolitan Service District give careful consideration to our report and take the recommended actions necessary to see these projects to fruition.

Policy Recommendations

1. A regional approach to planning, operating and funding all convention, exhibition, trade and spectator type facilities should be pursued. Under such a plan, a regional commission could operate existing facilities such as the Memorial Coliseum, the Expo Center, Portland International Raceway, the Zoo and Portland Civic Stadium. It could also have authority over planning, funding and management of any new facilities of this type built within the region. This recommendation complements the Committee's recommendation on regional funding (#4) and managing (#5) the Convention Center.
2. There needs to be a full service convention center located within the Portland metropolitan area in order to take advantage of an identifiable convention and trade show market capable of being attractive to the region. Such a facility should provide exhibit space in excess of 125,000 square feet which is pillar-free and high-ceilinged, a minimum of 20 meeting rooms of no less than 40,000 aggregate square feet as well as new registration and lobby areas, open space, parking facilities, and other necessary amenities and space as would be required to properly service and support medium-sized conventions.
3. The Memorial Coliseum site is the most practical location for this type of facility because it (a) builds on an existing public investment which will allow the best all-around facility to be built for a given amount of additional investment; (b) it

would result in lower facility operating costs than alternative sites; (c) it offers good regional access by highway, transit, light rail and easy access to the state's major airport; (d) the land necessary to construct the facility is already owned by a public agency or could be acquired by that agency; and (e) an adequate downtown site is not available.

4. A State, regional and local "building block" approach to cooperatively funding the convention center will be pursued.
5. An analysis of alternative regional organizational arrangements for managing the development and construction as well as the operation of the convention facility should be conducted.
6. There may be a need to build and operate one or more satellite facilities for specialized trade and convention functions. The need for and location of such satellite facilities will be examined.
7. There may need to be additional or expanded sports facilities within the region to accommodate a preceived interest in spectator events. This includes both indoor and outdoor type facilities. Such facilities should be actively and vigorously investigated as part of a broader-scale study of the region's needs to attract visitors to the area.

Work Program

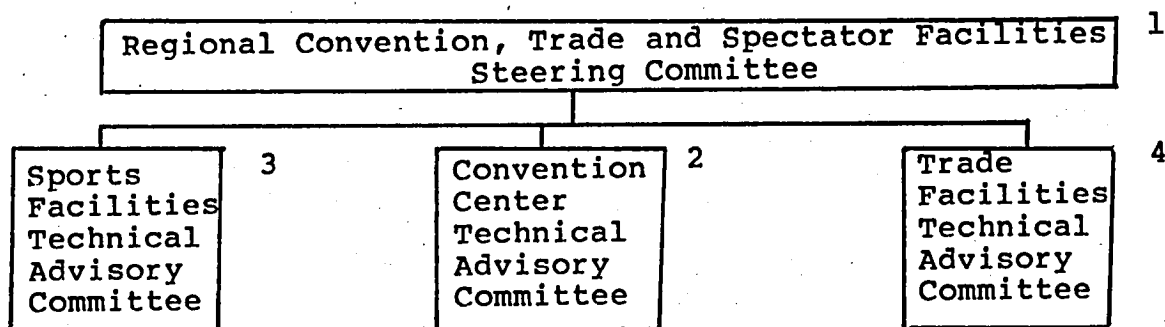
During Committee discussion of the Convention Center, several questions were raised that largely centered on the adequacy of the previous studies as a basis for a final decision on the work which has to be done before local jurisdictions can adopt ordinances and sell bonds to actually build the Convention Center. Consequently, the Committee recommends the following work program to "flesh out" the concept. All work on these elements should build upon the analysis previously produced. Where feasible, past efforts should not be duplicated but should be verified. Emphasis should be placed on information of a conclusive nature necessary to support legislative and public decisions affecting the project. The work program also recognizes that considerable work must be done on the sports and trade center concepts discussed here.

1. Review of reports and investigations which have been previously developed on the convention facility.
2. Establish the market for and value of:
 - a. Portland Metropolitan Convention Center;
 - b. Agribusiness Trade Center;
 - c. Electronics Industry Trade Center; and
 - d. Various types of sports facilities in the region.

3. Define the size, location and functional requirements of these facilities, including future expansion needs.
4. Prepare project(s) development cost estimates to include construction cost and all other project costs.
5. Develop financial forecasts, including estimates of anticipated revenues as well as operating costs.
6. Determine the economic impact of such facility(ies) on Portland, the Metro region and the state.
7. Analyze alternative regional organizational arrangements for managing the development and construction as well as the operation of the convention facility, exhibition and recreation facilities, satellite trade centers and sports facilities.
8. Analyze alternative funding plans.
9. Analyze opportunities for joint development.
10. Analyze hospitality industry issues.
11. Conduct an environmental assessment on the project(s).
12. Identify other convention and spectator facility needs in the region.
13. Identify other necessary studies.

Organization

In order to accomplish these studies, work by several separate organizations, committees and consultants will likely be required. Based on Committee discussion and the policy statements (above) it seems that a steering committee/task force approach is the best organizational structure to carry out the necessary work.



1. Steering Committee - The Steering Committee will be appointed by the participating governments and be made up of elected officials and key community leaders in the following manner:

- Clackamas County: 1 elected official, 2 citizens;
- City of Portland: 1 elected official, 2 citizens;
- Metropolitan Service District: 1 elected official;
- Multnomah County: 1 elected official, 2 citizens;
- Washington County: 1 elected official, 2 citizens.

This group will be charged with developing an overall strategy to implement a regional approach to planning, developing, financing and managing convention, sports and trade facilities in the metropolitan area. The Committee will be responsible for recommending priorities and assessing competing proposals. All technical advisory committees will report to the Committee and their proposals will be judged against the strategy and criteria established by the Committee. The Committee will also be responsible for developing the "base reports" in the areas of financial and economic impacts and forecasts for the facilities under consideration by the technical advisory committees. The Committee will be responsible for developing any legislative and/or public package necessary to implement the program.

The Steering Committee will be responsible for coordinating all elements of the study as discussed in II. Work Program (above) and will be directly responsible for the following elements of that work program; items numbers: 1*, 6*, 7, 8, 12 and 13 (* = in consultation with the appropriate TAC). The Steering Committee will develop and adopt a series of technical reports and a policy recommendation report requesting participation from each of the governmental entities (and, as appropriate, the private sector) in those activities required to implement the recommendations.

Each Technical Advisory Committee will be co-chaired by two (2) members of the Steering Committee. The co-chairs will bring a list of potential TAC members to the Steering Committee for its approval. Nominees will represent the broad interests and expertise necessary to the successful completion of the TACs. Each TAC will receive staff support necessary to accomplish its work. Such staff will be assigned by the Steering Committee from among the staff provided by the participating local governments.

2. Convention Center Technical Advisory Committee - This group will be the initial focus of the work by the Steering Committee. As a priority item, the TAC will oversee those studies necessary to recommend a course of action on regional convention center facilities, consistent with the regional strategy developed by the Steering Committee. Based on their findings, the TAC will make a recommendation on the Convention Center to the Steering Committee within one year after a fully-funded effort commenced. The Convention Center Technical Advisory Committee will be directly responsible for completing the following elements of the work program: 1*, 2a, 3, 4, 5*, 6*, 9, 10 and 11 (* = in consultation with the Steering Committee).

3. Sports Facilities Technical Advisory Committee - This group will be responsible for assessing the need and demand for new spectator sports facilities; both indoor arena type and outdoor facilities. It will also examine existing facilities in terms of operation and organization and make recommendations on how they could be folded into the regional strategy developed by the Steering Committee. The TAC will then develop an overall strategy for melding existing facilities with any identified need for new sports facilities. The Sports Facilities Technical Advisory Committee will be directly responsible for completing the following elements of the work program: 1, 2d, 3, 4, 5*, 6*, 9 and 11 (* = in consultation with the Steering Committee).
4. Trade Facilities Technical Advisory Committee - This group will focus on the special needs of particular trades and industries important to the regional economy. The primary purpose of their study will be to identify and analyze the demand for specialized facilities which could accommodate groups or "shows" which are inappropriate for the Convention Center or which could increase the effectiveness or efficiency of current arrangements. The initial charge will include an analysis of an electronics industry trade center designed to capitalize on the region's emergence as a "high tech" center. The charge will also include a mandate to study the development of an agri-business center designed to highlight the state's importance as an agricultural exporter and to provide a focal point for agricultural interests. The Trade Facilities Technical Advisory Committee will be directly responsible for completing the following elements of the work program: 1, 2b, 2c, 3, 4, 5*, 6*, 9 and 11 (* = in consultation with the Steering Committee).

Study Funding

In order to carry out this plan, a significant amount of financial resources will be required. Because it is the governmental entities which must eventually implement or facilitate the project(s), the Committee requests their full participation during the study phase. This should include staff and logistical support as well as direct financial support for consultants, materials and services necessary to conduct the various studies. Three elements of their participation are critical:

- the time and participation of the elected official appointed to the Steering Committee;
- the donation of staff time to accomplish the work called for on this proposal; and
- to agree upon participating in the costs of conducting the studies called for here, including the cost of consultants and contracted experts.

In addition to local governments within the region, a request for assistance from certain state agencies and commissions is included in the recommendation. Examples include the State Tourism Council and the State Economic Development Commission.

In order to coordinate the required studies and ensure uniform quality throughout the work program, the effort will be coordinated through the Steering Committee.

MH/srs
2468C/404-2
12/03/84

AD HOC REGIONAL CONVENTION,
TRADE, AND SPECTATOR FACILITIES STEERING COMMITTEE

Co-Chairmen

Mr. Bob Ridgley
Executive Vice President
Northwest Natural Gas Co.

Mr. Bob Ames, President
First Interstate Bank

Mr. Ken Lewis, President
Lasco Shipping Co.

Members

Ms. Kathy McKinney
Sunnyside Inn

Mr. Ray Miller
Retired

Ms. Sandra Suran, Partner
Suran & Company

Mr. Tom VanderZanden
Deputy Director
Clackamas County Department of
Environmental Services

Mr. Ted Runstein
Kell, Alterman & Runstein

Elected Officials

Bud Clark, Mayor-Elect
City of Portland

Dennis Buchanan, County Executive
Multnomah County

Earl Blumenauer, Commissioner
Multnomah County

Rick Gustafson, Executive Officer
Metropolitan Service District

Wes Myllenbeck, Chairman
Washington County Board of
Commissioners

Bob Schumacher, Chairman
Clackamas County Board of
Commissioners

Technical Advisory Committee

Mr. Steve Telfer, Executive
Assistant to Dennis Buchanan

Mr. John Christison, Director
Memorial Coliseum Complex

Mr. David Heinl
Executive Director
Greater Portland Convention &
Visitors Association, Inc.

Mr. Marion Hemphill
Intergovernmental Resource Center
Metropolitan Service District

Mr. Pat LaCrosse, Director
Portland Development Commission

Mr. George Lee
Executive Assistant to Bud Clark

Mr. Steve Siegel, Administrator
Intergovernmental Resource Center
Metropolitan Service District

Mr. Robert VanBrocklin, Director
Legislative Liaison &
Intergovernmental Affairs
City of Portland

STAFF REPORT

Agenda Item No. 10.3

Meeting Date January 10, 1985

CONSIDERATION OF AMENDING SECTION 2 OF RESOLUTION
NO. 84-526 WHICH AMENDS THE METRO PAY PLAN

Date: January 2, 1984

Presented by: Jennifer Sims

FACTUAL BACKGROUND AND ANALYSIS

Clarification is needed of the intention of the original resolution amending the Metro Pay Plan. It was intended to exclude from Table Z, non-union Zoo salary range table, temporary employees separated from Metro prior to December 31, 1984. This action does not affect current employees.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends amending Resolution No. 84-526.

JS/srs
2638C/405-1
01/02/85

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING	)	RESOLUTION NO. 85-533
RESOLUTION NO 84-526 (AMENDING)	
THE METRO PAY PLAN FOR NON-UNION	)	Introduced by the
METRO EMPLOYEES	)	Executive Officer

WHEREAS, On December 13, 1984, the Council of the
Metropolitan Service District (Metro) adopted Resolution No. 84-526,
amending the Metro Pay Plan for non-union Metro employees; and

WHEREAS, That amendment included employees who were no
longer employed by Metro; now, therefore,

BE IT RESOLVED,

That Resolution No. 84-526, a resolution for the purpose of
amending the Metro Pay Plan for non-union Metro employees, Section 2
is hereby amended to exclude all temporary employees who separated
employment prior to December 31, 1984, be amended as shown on
Exhibit B, attached hereto, effective July 1, 1984.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1984.

Presiding Officer

CJV/srs
2638C/405-1
01/02/85




Memo

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201-5287 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: January 3, 1984

To: Don Carlson

From: Dennis Mulvihill 
Waste Reduction Manager

Regarding: Interim Landfill Strategy on Recycling

At their August 23, 1984 meeting, in consideration of "Resolution No. 84-491, Establishing an Interim Management Strategy for the St. Johns Landfill," the Council directed staff to develop language that would incorporate recycling into the strategy. (See attachment A.)

At their September 13, 1984 meeting, the Metro Council adopted Resolution No. 84-491 but deleted the language suggested by staff dealing with recycling as an interim strategy. (See attachments B and C.)

Concerns were raised by Council members on:

- . The lack of specific recycling activities for Metro to undertake being identified in the resolution language
- . The need to know more about DEQ's lists of what constitutes a recyclable material before supporting the implementation of its rules for the 1983 Recycling Opportunity Act. (See attachment D.)

The staff report to address these concerns was to be presented at the January 10, 1985 Council meeting. However, due to key personnel leaving, illnesses, jury duty, Multnomah County's action on Wildwood, the ice storm and other resulting circumstances, it was not completed. It will be possible to meet the procedural deadline for presenting it to the Council at the January 24, 1985 meeting.

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Councilor Bonner requested consideration of the Resolution be postponed until September 13, 1984, at which time the subject of convenience charges could be thoroughly addressed.

Motion: Councilor Bonner moved to amend the language of item 5 of the proposed Resolution to that originally submitted by staff on August 9, 1984. Councilor Williamson seconded the motion.

Councilor Hansen said Councilor Deines, who had originally proposed to amend item 5, would have a chance to change policy when the rates are next due for Council review.

Vote: The vote on the motion resulted in:

Ayes: Councilors Bonner, Cooper, Hansen, Kelley, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilors Banzer, Deines, Kafoury and Oleson

The motion carried to amend the resolution.

Vote: The vote on the main motion, as amended, resulted in:

Ayes: Councilors Bonner, Cooper, Hansen, Kelley, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilors Banzer, Deines, Kafoury and Oleson

The motion carried and Resolution No. 84-483 was adopted as amended.

* 8.2 Consideration of Resolution No. 84-491, for the purpose of establishing an interim management strategy for the St. Johns Landfill, the region's only general purpose sanitary landfill

Mr. Durig discussed the "Summary Matrix - Landfill Management Strategy" included in the agenda materials which graphically listed 14 alternatives for interim management of solid waste before another general purpose landfill is opened. Mr. Durig explained these 14 alternatives could be divided into three general categories:

- 1) divert nonputrescible waste to limited purpose landfills;
- 2) divert putrescible waste to general purpose landfills; and
- 3) expand St. Johns landfill.

Mr. Durig reported SWPAC had an excellent discussion about staff's proposed management strategy that represented a broad range of opinions. He said SWPAC supported the concept of looking outside the region to site a landfill; they were willing to explore the concept of some expansion of St. Johns; they wanted Resolution No. 84-491 to state that recycling would be an important part of the interim management strategy; they expressed some concern about using the rate structure as an economic incentive to divert nonputrescible waste to limited purpose sites. They questioned whether the time and effort required to make this sort of change

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would actually result in a dramatic shift of waste being diverted to other landfills. They also thought this change would result in higher disposal rates for residential customers who generate most of the putrescible waste.

Mr. Joe W. Cancilla, Jr., representing the Portland Association of Sanitary Service Operators (PASSO), P.O. Box 66193, Portland, requested Metro consider the following suggestions for an interim landfill strategy: 1) expand St. Johns vertically 15 feet and possibly horizontally three to five acres; 2) heavily encourage recycling in the region; 3) arrange to have transfer loads from CTRC directed to outlying landfills, such as McMinnville or Woodburn; 4) extend operation hours at area dry fills and have the private landfills reduce dump costs on dropbox "fluff loads"; and 5) EQC and DEQ should work cooperatively in an effort to site additional dry fills in the region.

Ms. Delyn Kies, Solid Waste Director for the Bureau of Environmental Services, City of Portland, 1120 S.W. 5th Avenue, Portland, circulated a memo from City Commissioner Mike Lindbert's office to the Council. She said the City Bureau's Solid Waste Advisory Committee had reviewed staff's recommendations and agreed an interim landfill strategy was necessary. However, she said there was extreme concern about the lack of public involvement in developing an interim plan. Ms. Kies said Commissioner Lindberg wanted to remind the Council that an extensive public participation process must occur before a St. Johns extension request can be brought before the City Council. Other items that should be considered, as outlined in the memo, were emphasis on recycling, extending hours of operation of limited use landfills and citing other such landfills, and pursuing permission from other general purpose landfills to accept waste.

Mr. Mike Burton, 6437 North Fiske, Portland, said he was representing the North Portland Citizens' Committee. Mr. Burton testified that since Metro assumed operation of the St. Johns Landfill, he had seen considerable improvement in citizens' attitudes about the facility because the landfill was much cleaner and more efficiently operated. He said the area residents realize the landfill site will be an important community resource when the facility is closed and therefore, any interim strategy should take end use into careful consideration. He also said North Portland residents need to be involved in discussions about future use and he urged the Council to follow Commissioner Lindberg's recommendations about citizen involvement.



Motion: Councilor Cooper moved for adoption of Resolution No. 84-491. Councilor Williamson seconded the motion.

Presiding Officer Kirkpatrick summarized three issues before the Council: 1) change in rate structure for limited use landfills may not result in satisfactory diversion and other alternatives should be examined; 2) recycling should be included in the interim strategy; and 3) more citizen involvement is needed.

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Councilor Hansen said he did not think it wise to approach citizens with a single proposal for extending St. Johns. He proposed to amend the Resolution to insure ample citizen input and to expand the number of options for an interim strategy.

Motion: Councilor Hansen moved to amend item 3 of the Resolution to read: "Metro will consult with the City of Portland, the Department of Environmental Quality and the residents of North Portland to develop a process of assessing future development of the St. Johns Landfill to correspond with the opening of the next general purpose regional landfill." Councilor Williamson seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Bonner, Cooper, Hansen, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

Absent: Councilors Banzer, Deines and Kafoury

The motion to amend the Resolution passed.

Councilor Waker said he did not think extending St. Johns was a real solution to the region's problem. He thought Metro's time would be better spent in building a case and going before the State Legislature to request authority to proceed with siting a landfill at Wildwood.

Presiding Officer Kirkpatrick said Councilor Waker's comment was valid and Council had an understanding with staff that such legislation would be drafted. However, she also thought the majority of the Council wanted to explore other solutions in case Wildwood was not sited in a timely manner.

Executive Officer Gustafson added that a discussion of alternatives will become very important when Metro takes its case to the State Legislature. He was certain the question would then arise about whether the region was in the state of an emergency. He said we would then need to demonstrate we no longer had the ability to extend St. Johns past a certain date and that there were no other suitable alternatives available.

Councilor Bonner said he appreciated staff's efforts in preparing the matrix chart and thought this graphic would clearly demonstrate to all parties involved the complexity of the issues and the decisions that must be made. He then made three recommendations: 1) the Council refer back to SWPAC the issue of diverting waste to limited use landfills and that SWPAC recommend a solution that could be in force by January 1, 1985; 2) provisions of item 2 of the Resolution be implemented; and 3) staff amend the Resolution to address the recycling issue. Presiding Officer Kirkpatrick

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asked Councilor Bonner if he would move postponement of consideration of the Resolution in order for the above concerns to be addressed.

Motion: Councilor Bonner moved that consideration of Resolution No. 84-491 be postponed to September 13, 1984. Councilor Kelley seconded the motion.

Vote: The vote on the motion resulted in:

Ayes: Councilors Bonner, Cooper, Hansen, Kelley, Oleson and Kirkpatrick

Nays: Councilors Van Bergen, Waker and Williamson

Absent: Councilors Banzer, Deines and Kafoury

The motion to postpone consideration of the Resolution to September 13, 1984, carried.

84-3 Consideration of Resolution No. 84-486, for the purpose of amending the FY 83 Unified Work Program and approving in concept the development of the Oregon City Transit Center

Mr. Tom Vanderzanden, 902 Abernathy Road, Oregon City, spoke on behalf of the proposed Resolution and addressed Councilor Kelley's concerns about the location and cost of the project.

Motion: Councilor Williamson moved to adopt Resolution No. 84-486. Councilor Bonner seconded the motion.

Vote: The vote on the motion resulted in:

Ayes: Councilors Bonner, Cooper, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick

Nay: Councilor Kelley

Absent: Councilors Banzer, Deines, Hansen and Kafoury

The motion carried and Resolution No. 84-486 was adopted.

Presiding Officer Kirkpatrick called for a recess of the Regular Council Meeting at 7:10 p.m. so the Council could convene to another room for an Executive Session.

EXECUTIVE SESSION

An Executive Session of the Council was called to order by Presiding Officer Kirkpatrick at 7:15 p.m. under the authority of ORS 192.660(1)(h) for informational purposes only. Present were Councilors Banzer, Bonner, Cooper, Hansen, Kelley, Oleson, Van Bergen, Waker, Williamson and Kirkpatrick.