



Agenda

COUNCIL MEETING

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: September 5, 1985

Day: Thursday

Time: 5:30 p.m.

Place: COUNCIL CHAMBER

Approx.
Time*

Presented By

- | | | |
|------|---|--------------------|
| 5:30 | CALL TO ORDER
ROLL CALL | |
| | 1. Introductions | |
| | 2. Councilor Communications | |
| | 3. Executive Officer Communications | |
| | 4. Written Communications to Council on Non-Agenda Items | |
| | 5. Citizen Communications to Council on Non-Agenda Items | |
| 5:45 | 6. APPROVAL OF MINUTES of August 6, 1985 | |
| | 7. RESOLUTIONS | |
| 5:50 | 7.1 <u>Consideration of Resolution No. 85-588, for the Purpose of Approving the Collective Bargaining Agreement between Metro and Laborers International Union, Local 483</u> | Carlson/
Rich |
| 6:00 | 7.2 <u>Consideration of Resolution No. 85-589, for the Purpose of Amending the Metro Pay Plan for Non-Union Metro Employees</u> | Carlson |
| 6:10 | 7.3 <u>Consideration of Resolution No. 85-590, for the Purpose of Amending Resolution No. 85-562 and Revising FY 1985-86 Appropriations (relating to Funding the Committee on Regional Convention, Trade and Spectator Facilities and Implementing the Cost of Living Adjustment)</u> | McFarlane/
Sims |
| | 8. OTHER BUSINESS | |
| 6:20 | 8.1 Consideration of 1986 Solid Waste Rate Policies (No Action Requested) | McConaghy |
| 8:00 | ADJOURN | |

* All times listed on this agenda are approximate; items may not be considered in the exact order indicated.

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

August 6, 1985

Councilors Present: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

Staff Present: Don Carlson, Eleanore Baxendale, Dan Durig, Norm Wietting, Randi Wexler, Chuck Geyer, Ed Stuhr, Jill Hinckley, Steve Siegel, Jane Hartline

Presiding Officer Bonner called the meeting to order at 5:35 p.m.

1. INTRODUCTIONS

Councilor Kelley introduced two young women visiting from Kyoto, Japan.

2. COUNCILOR COMMUNICATIONS

Councilor Van Bergen expressed concerned about the lack of action in siting the Washington Transfer & Recycling Center (WTRC). He said he had received many letters on the subject and requested a thorough report from staff regarding current progress. Because WTRC had not been sited, Clackamas Transfer & Recycling Center was being unfairly burdened, he said.

3. EXECUTIVE OFFICER COMMUNICATIONS

Don Carlson announced the Executive Officer was in San Francisco attending a meeting of the National Association of Regional Councils. He referred Councilors to the Executive Officer's monthly report which provided information about Metro's progress on priority projects.

In response to Councilor Van Bergen's earlier concerns about siting on the WTRC, Mr. Carlson explained a deliberate process had been followed due to the sensitive nature of the facility. The process would soon be concluded on September 12 when the Council would recommend a site for the WTRC, he said, based on the WTRC Advisory Group's recommendation. The Council would receive information regarding the Advisory Group's recommendation no later than September 5.

4. WRITTEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

5. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS

None.

6. APPROVAL OF MINUTES

Motion: Councilor Gardner moved the approval of the Council Meeting minutes of July 11, 1985. Councilor Kafoury seconded the motion.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

Absent: Councilor Hansen

The motion carried and the minutes were approved.

7. ORDINANCES

7.1 Consideration of Ordinance No. 85-189, for the Purpose of Establishing Temporary Procedures for Hearing Petitions for Major Amendments to the Urban Growth Boundary (Second Reading and Public Hearing)

Motion: A motion to adopt the Ordinance was made by Councilors Kafoury and Kirkpatrick at the Council meeting of July 25, 1985.

The Clerk read the Ordinance by title only. Presiding Officer Bonner opened a public hearing on the Ordinance.

Councilor Kafoury explained at the meeting of July 25, she had asked staff to prepare language for two possible amendments to the Ordinance which would address two issues of concern. The first issue was on what basis would potential additions to the Urban Growth Boundary (UGB) be analyzed. She said language for an amendment on page 1 of the memo to the Council from Jill Hinckley dated August 2, 1985, was proposed. However, Councilor Kafoury did not recommend adoption of that language because it did not address her specific concern. The second concern she had raised on July 25 was that the Ordinance should allow consolidation of petitions for amendments to the UGB. The existing language would provide for review on a case-by-case basis. Councilor Kafoury then proposed the following amendment that would allow consolidation of petitions:

Motion: Councilor Kafoury moved to amend the Ordinance by adding subsection (b) back into Section 3.01.060 and to add Sections 4 and 5 to the Ordinance as proposed on page 2 of Ms. Hinckley's memo to the Council dated August 2, 1985. Councilor Kirkpatrick seconded the motion.

Councilor Kelley said she was concerned the proposed amendment did not appear to state when, where and how consolidation would occur. Councilor Kafoury explained the deadline for submitting petitions was October 7 and petitions received before that deadline would be reviewed at a hearing after the deadline. Petitions received after the deadline would be heard following July 1, 1986. Therefore, she said, the proposed amendment established a cutoff point by which all petitions to be heard by the Hearings Officer must be received by Metro.

Councilor Kelley questioned whether the proposed amendment would delay the UGB review process, as stated by some parties testifying at the July 25 Council meeting. Ms. Hinckley explained the intent of the deadline was to eliminate the possibility of delaying the hearings process for applicants. It was her understanding the current petitioners would be able to meet the October 7 deadline. She also clarified that the proposed amendment language did not automatically assume all cases would be consolidated. Rather, it empowered the Hearings Officer to consolidate if he/she deemed it appropriate.

Presiding Officer Bonner said he supported the proposed amendment because some cases could be considered in connection with the five-year review process.

Councilor Kelley remained concerned that the proposed amendment did not clearly state under what conditions consolidation of cases would occur. Ms. Hinckley explained the last sentence of Section 5 of the amendment defined the standards by which petitions could be consolidated. Councilor Kafoury suggested the Hearings Officer's specific criteria could be approved by the Council before cases were heard. Ms. Hinckley thought that plan would make it difficult for petitioners to respond to specific, Council-adopted criteria by the October 7 deadline.

A discussion followed regarding whether a case-by-case or consolidated review process was more fair. Councilor Kafoury said after meeting with the Executive Officer, she was not persuaded that the case-by-case process was more advantageous than a consolidated. She maintained the case-by-case process gave an unfair and irrevocable advantage to the first petitioner. Councilor Waker was concerned a

consolidated process would put the Council in a position of substituting their judgment for that of the market place.

Susan Quick, representing the Kaiser Development Company, testified she had understood the Council would be reviewing petitions for major UGB amendments on a case-by-case basis. Considerable time and effort had been spent in preparing Kaiser's petition, she said, and to change the rules now would be an unfair disadvantage to petitioners. She thought the questions asked each petitioner were specific enough in nature to satisfy the Council's concern that no one petitioner be favored. Ms. Quick also thought the periodic review process would allow the Council to review amendments on a regional basis.

There being no further public comment, Presiding Officer Bonner closed the public hearing.

In an effort to address concerns about the timing of hearing consolidated petitions, Councilor Oleson proposed to change the last sentence of Section 4 of the proposed amendment to read: "It is our intent to consolidate the hearings on petitions received after October 7." Ms. Hinckley suggested alternate language for Section 4 of the proposed amendment: "Petitions received after October 7, 1985, shall not be heard until after those presented before October 7, 1985, have been decided by the Council." Councilor Oleson said he was still having problems with the language in Section 4 of the proposed amendment. He wanted to accommodate Councilor Kafoury's request for a amendment without imposing unnecessary hardships on the applicants.

Councilor Kirkpatrick said she and others who previously worked to adopt the UGB perceived it as a serious intent to protect agricultural space and to prevent ungainly urban growth. Therefore, she said, the standards were purposefully onerous and she did not think it improper to require applicants to wait until the Council conducted its five-year periodic review. She offered this as an alternate amendment if Councilor Kafoury's amendment was not adopted.

Motion: Councilor Gardner moved the amend Section 4 of the main amendment to read: "Petitions received after October 7, 1985, shall not be heard until after those presented before October 7, 1985, have been decided by the Council."

Vote: A vote on the motion to amend the amendment resulted in:

Ayes: Councilors Cooper, Dejardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

The motion carried and the proposed amendment was amended.

Presiding Officer Bonner called for a vote on the main amendment, as amended.

Councilor Kelley, referring to proposed Section 5 of the main amendment, asked whether the Council should approve the rules issued by the Hearings Officer for the consolidation of related cases. Councilor Kirkpatrick suggested the Presiding Officer appoint three Councilors to approve the rules in order to expedite the process. If necessary, the three Councilors could have the option of referring the rules to the Council for final approval, she said.

Steve Siegel explained the Council was now debating the same issue discussed by staff. He urged adoption of the Ordinance as recommended by the Executive Officer rather than revising an established procedure that worked reasonably well. Councilor Kafoury stated the argument of maintaining a safe and comfortable procedure in face of potential major changes to the UGB was not convincing.

Vote: A vote was taken on the main motion, as amended, to amend the Ordinance. The main motion now provided for adding Section 3.01.060(b) back into the Ordinance; adding a Section 4 which was amended by the previous motion; and adding a Section 5 as proposed in Ms. Hinckley's memo to the Council dated August 2. The vote resulted in:

Ayes: Councilors Gardner, Hansen, Kirkpatrick, Kafoury, Myers, Oleson and Bonner

Nay: Councilors Cooper, Dejardin, Kelley, Van Bergen and Waker

The motion carried and the proposed Ordinance was amended.

Ms. Hinckley proposed that Section 3.01.070(a) of the Ordinance be amended to read: ". . .consistent with the (applicable) standards in Sections (3.01.040 through 3.01.050) Section 3 of this (chapter) ordinance." (Note: deleted language is in parenthesis and proposed, new language is underlined.) She explained the proposed language would be consistent with procedures for major UGB amendments.

Motion: Councilor Kafoury moved the Ordinance be amended to include the changes in Section 3.01.070(a) of the Ordinance discussed by Ms. Hinckley.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

The motion carried and the Ordinance was amended.

Vote: A vote on the motion to adopt the ordinance, as amended, resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

Ordinance No. 85-189 was adopted as amended.

7.2 Consideration of Ordinance No. 85-190, for the Purpose of Amending Metro Code Section 2.05.045, Final Orders in Contested Cases (Second Reading and Public Hearing)

Motion: The motion to adopt the Ordinance was made by Councilors Kirkpatrick and Waker on July 25, 1985.

The Clerk read the Ordinance by title only. Presiding Officer Bonner opened the public hearing. There was no comment.

Vote: A vote on the motion to adopt the Ordinance resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

The motion carried and the Ordinance was adopted.

8. OTHER BUSINESS

8.1 Consideration of a Contract with The Hallock Agency for Zoo Advertising Agency Services

At the request of the Presiding Officer, this item was considered before Item 7.1. In the absence of Jane Hartline, Councilor Kirkpatrick presented information about the contractor selection

process. She reported she had served on the committee which interviewed agencies submitting proposals and The Hallock Agency clearly rated highest.

Motion: Councilor Kirkpatrick moved the contract be approved. Councilor Kafoury seconded the motion.

Councilor Gardner requested staff provide information regarding proposed costs submitted by agencies not recommended for the contract award. Councilor Kirkpatrick explained staff had established a set fee to be paid for advertising services and had invited agencies to propose specific services they could provide for that fee. Factors of personnel, service hours and products to be provided were then evaluated and The Hallock Agency proposed the highest quality service for the set fee, she said.

Presiding Officer Bonner asked if, in the process of contract negotiations, the topic of a closer association between the Zoo and Metro was discussed. Councilor Kirkpatrick said the topic was discussed extensively: she had the Executive Officer's assurance that Jane Hartline would be responsible for making sure everything produced by the Zoo would reference Metro.

Councilor Van Bergen said he could not support approving the contract due to personal problems with the contractor although he thought the agency was qualified to perform the work.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Waker and Bonner

Abstain: Councilor Van Bergen

Absent: Councilor Hansen

The motion carried and the contract was approved.

8.2 Consideration of a Contract with Browning-Ferris Industries of Oregon, Inc. for the Operation of the St. Johns Landfill

Dan Durig explained because of the significant amount of the contract award, the following documents were included in the agenda packet: a memo from Metro's Grants & Contracts Specialist regarding Disadvantaged (DBE) and Women-owned Business Enterprise (WBE) status; a reprint from the May 1985 issue of Waste Age Magazine discussing major waste management firms, including Browning-Ferris; and a 1985 Browning-Ferris annual report. Mr. Durig commended

Metro Council
August 6, 1985
Page 8

Norm Wietting and Chuck Geyer for their fine work on the project. He said staff had received letters and verbal comments from bidders commending staff on the quality of bid and contract documents.

Chuck Geyer, project manager, reviewed the staff report and bid process for the St. Johns Landfill Operations Contract.

Mr. Durig reported staff were confident Browning-Ferris were more than qualified to perform the work. He said the company currently operated 85 landfills around the country. A series of meetings would soon be conducted with the contractor's regional and site managers to tour the landfill and commence transition activities. Mr. Durig said Genstar and Browning-Ferris were committed to a cooperative changeover effort. He then introduced Dirk Dudgeon, civil engineer, lead marketing person on the St. Johns Landfill project, and Browning-Ferris Waste Systems Manager.

Mr. Dudgeon assured the Council Browning-Ferris' bid was an accurate reflection of the cost of the project and that his firm could perform according to Metro's high standards.

Mr. Durig then praised Genstar Waste Management for conducting a quality operation and for their cooperative attitude in closing out the project. They had set a high standard for future contractors and Metro, the City of Portland and the community of North Portland expected to see that kind of quality operation continue, he said.

Presiding Officer Bonner agreed with Mr. Durig and added Genstar's performance was outstanding. He also said Alex Cross was a tremendous individual who contributed much to his industry and to the region. He challenged Browning-Ferris to perform according to the standard of excellence established by Genstar.

Councilor Gardner said he was slightly disappointed that Browning-Ferris, in spite of good faith efforts, fell far short of meeting DBE and WBE goals. He requested the company continue to actively seek DBE and WBE subcontractors.

Councilor Kafoury said she had to leave the session to attend a Friends of the Zoo meeting but supported awarding the contract to Browning-Ferris.

Vote: The Presiding Officer called for the question on approving the Browning-Ferris contract award. A vote on the question resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner.

Absent: Councilor Kafoury

The award of the contract to Browning-Ferring Industries of Oregon, Inc. was approved.

9. COMMITTEE REPORTS

Solid Waste Reduction Plan Task Force. Presiding Officer Bonner appointed Councilors Waker (Chairman), Kelley, Gardner, Myers and Hansen to serve on the Task Force. In addition, four members of the Solid Waste Policy Advisory Committee would be appointed to serve on the Task Force. He explained the Task Force would be responsible for following the Solid Waste Reduction Plan process and for making a recommendation to the Council.

Resource Recovery Symposium. Councilor Myers reported the Symposium, conducted on August 2 and 3, generated much enthusiasm from its participants. He said the panel that judged presentations from various technologies was meeting that evening to organize findings and develop a recommendation for Council consideration.

Councilor Hansen said the Symposium was well conducted and he found it very interesting. He commended staff for its success and said the event was important because it brought together industry representatives from around the country and gave them an excellent forum.

Building Move. At Councilor Kirkpatrick's request, Mr. Carlson brought the Council up-to-date on the status of Metro's office relocation and sublease of surplus space in the new building. He reported one sublease had been signed with two attorneys and staff were negotiating a second sublease. Staff were also managing improvements for the first sublease. A contract for building improvements for Metro's move would be before the Council in September, he said, and the building would be ready to be occupied in November.

EXECUTIVE SESSION

Mr. Carlson reported there would be no executive session. There being no further business, Presiding Officer adjourned the meeting at 7:00 p.m.

Respectfully submitted,



A. Marie Nelson
Clerk of the Council

CONSIDERATION OF 1986 SOLID WASTE RATE POLICIES

Date: August 27, 1985

Presented by: Rich McConaghy

FACTUAL BACKGROUND AND ANALYSIS

The 1986 Solid Waste Rate Study has been drafted and provided for Council review. As discussed at the June 6 Council meeting, the scope of the rate study includes the examination of rate scenarios for various policy alternatives. Council consideration of policy options at the September 5 Council meeting will allow for the reading of a rate ordinance on September 12 and adoption of an ordinance on September 26. A draft ordinance which would provide Council approval to the rates and rate policies recommended by staff in the Rate Study document is attached. The Council will have the opportunity to amend this ordinance or offer an alternative rate ordinance at the September 12 meeting.

The key policy questions or issues which need to be discussed and clarified at the September 5 meeting are summarized below:

1. Should rates be set on the basis of only those wastes which are generated in the Metro region?
2. What rate adjustments, if any, should be considered to encourage waste diversion from the St. Johns Landfill and the CTRC?
3. How should special waste fees be applied?
4. How should SB 662 fees be collected?
5. How should the solid waste operating fund balance be treated in the rate-setting process?

Discussion of the issues and staff recommendations related to each of these questions are contained in the Rate Study document. The attached letter and rate study overview which are being provided to charge customers and other interested individuals also provides a brief summary of the major rate issues.

It is anticipated that recommendations of the Rate Review Committee will be available to the Council at the September 5 meeting. Solid

Waste Policy Alternatives Committee recommendations will be provided at the September 12 meeting. Interested individuals may provide comment at the September 5, 12 or 26 Council meetings.

EXECUTIVE OFFICER'S RECOMMENDATION

RM/srs
4216C/405-2
08/29/85

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

AN ORDINANCE RELATING TO SOLID) DRAFT ORDINANCE
WASTE DISPOSAL CHARGES, REGIONAL)
TRANSFER CHARGES AND USER FEES:)
AMENDING METRO CODE SECTIONS)
5.02.015, 5.02.020, 5.02.025,)
5.02.045 AND 5.02.050; AND)
ESTABLISHING METRO CODE SECTION)
5.02.065 FOR COLLECTION OF A)
SPECIAL WASTE SURCHARGE AND PERMIT)
APPLICATION FEE)

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

Section 1. Metro Code Section 5.02.015, Definitions, is

amended to read as follows:

"(a) "Person" means any individual, partnership, association, corporation, trust, firm, estate, joint venture or any other private entity or any public agency.

"(b) "Solid Waste" means all putrescible and nonputrescible wastes, including without limitation, garbage, rubbish, refuse, ashes, paper and cardboard; vehicles or parts

thereof; sewage sludge, septic tank and cesspool pumpings or other sludge; commercial, industrial, demolition and construction waste; home and industrial appliances; and all other waste material permitted by ordinance to be disposed of at the St. Johns Landfill.

"(c) "Special Waste" means: 1) Solid waste which is any unusual component of municipal solid waste; 2) solid waste which could potentially contain substantial quantities of waste defined as hazardous waste by the Oregon Department of Environmental Quality or the U.S. Environmental Protection Agency; or 3) solid waste which requires extraordinary management. Examples of special wastes are: chemicals, liquids, sludges and dusts from commercial and industrial operations; municipal waste water treatment plant grits, screenings and sludges; tannery wastes, empty pesticide containers, dead animals or by-products; and wastes containing asbestos.

"[(c)] (d) "St. Johns Landfill" is that landfill owned by the City of Portland, Oregon, operated by Metro and located at 9363 N. Columbia Blvd., Portland, Oregon 97203.

"[(d)] (e) "Clackamas Transfer & Recycling Center" is that solid waste transfer station owned and operated by Metro and located at 16101 S. E. 82nd Drive, Oregon City, Oregon, 97045. (Ordinance No. 82-146, Sec. 2)"

"(f) "commercial" means those persons who dispose of waste and who:

(1) pay for disposal of wastes on the basis of weight

at St. Johns Landfill or CTRC, or

- (2) pay for disposal of wastes through a charge account at St. Johns or CTRC, or
- (3) dispose of wastes as an activity of their business.

(g) "private" means those persons who dispose of waste and who:

- (1) do not pay for disposal of wastes on the basis of weight at St. Johns Landfill or CTRC, and
- (2) do not pay for disposal of wastes through a charge account at St. Johns Landfill or CTRC, and
- (3) do not dispose of wastes as an activity of their business.

Section 2. Metro Code Section 5.02.020, Disposal Charges

at St. Johns Landfill, is amended to read as follows:

"(a) A commercial base disposal rate of [~~\$9.80~~] \$9.36 per ton of solid waste delivered is established for disposal at the St. Johns Landfill. A private base disposal rate of \$2.10 per cubic yard is established for disposal at the St. Johns Landfill. Said rate shall be in addition to other fees, charges and surcharges established pursuant to [Sections 8, 9 and 10 of] this [ordinance] chapter.

"(b) The minimum charge for commercial vehicles shall be for one ton of solid waste. The minimum charge for private trips

shall be two and one-half cubic yards for pickup trucks, vans and trailers and two cubic yards for cars. The minimum charge for private trips shall be waived for any person delivering one-half cubic yard or more of acceptable recyclable materials. Such persons shall be charged for the actual amount of waste delivered at the extra yardage rate.

"(c) The following disposal charges shall be collected by the Metropolitan Service District from all persons disposing of solid waste at the St. Johns Landfill: (Ordinance No. 83-163, Sec. 1)"

ST. JOHNS LANDFILL

Vehicle Category	Base Rate		Metro User Fee		Regional Transfer Charge		Total Rate									
	\$/ton	\$/cy	\$/ton	\$/cy	\$/ton	\$/cy	\$/ton	\$/cy								
<u>COMMERCIAL</u>																
Compacted	[\$9.80]	<u>\$9.36</u>	[\$2.90]	<u>\$2.76</u>	[\$1.68]	<u>\$2.04</u>	[\$0.43]	<u>\$.60</u>	[\$2.00]	<u>\$2.98</u>	[\$0.52]	<u>\$.88</u>	[\$13.48]	<u>\$14.38</u>	[\$3.85]	<u>\$4.24</u>
Uncompacted	[9.80]	<u>9.36</u>	[1.23]	<u>1.17</u>	[1.68]	<u>2.04</u>	0.25		[2.00]	<u>2.98</u>	[0.30]	<u>.37</u>	[13.48]	<u>14.38</u>	[1.78]	<u>1.79</u>

	Base Rate		Metro User Fee		Regional Transfer Charge		Total Rate	
	Per Trip		Per Trip		Per Trip		Per Trip	
<u>PRIVATE</u>								
Cars ¹	[\$4.62]	<u>\$4.40</u>	[\$0.54]	<u>\$0.44</u>	[\$1.34]	<u>\$1.36</u>	[\$6.50]	<u>\$6.20</u>
Station Wagons ¹	[4.62]	<u>4.40</u>	[0.54]	<u>0.44</u>	[1.34]	<u>1.36</u>	[6.50]	<u>6.20</u>
Vans ²	[5.37]	<u>5.25</u>	[0.54]	<u>0.55</u>	[1.34]	<u>1.70</u>	[7.25]	<u>7.50</u>
Pickups ²	[5.37]	<u>5.25</u>	[0.54]	<u>0.55</u>	[1.34]	<u>1.70</u>	[7.25]	<u>7.50</u>
Trailers ²	[5.37]	<u>5.25</u>	[0.54]	<u>0.55</u>	[1.34]	<u>1.70</u>	[7.25]	<u>7.50</u>
Extra Yards	[2.30]	<u>2.10</u>	[0.27]	<u>0.22</u>		<u>0.68</u>	[3.25]	<u>3.00</u>

	Base Rate	Metro Fee	Regional Transfer Charge	Total Rate
<u>TIRES³</u>				
Passenger (up to 10 ply)	\$0.25			\$0.25
Passenger Tire (on rim)	1.00			1.00
Tire Tubes	0.25			0.25
Truck Tires	2.75			2.75
(20" diameter to 48" diameter on greater than 10 ply)				
Small Solids	2.75			2.75
Truck Tire (on rim)	7.75			7.75
Dual	7.75			7.75
Tractor	7.75			7.75
Grader	7.75			7.75
Duplex	7.75			7.75
Large Solids	7.75			7.75

¹Based on a minimum load of two cubic yards.

²Based on a minimum load of two and one-half cubic yards.

³Cost per tire is listed.

CTRC

Vehicle Category	Base Rate		Metro User Fee			Regional Transfer Charge		Convenience Charge		Total Rate										
	\$/ton	\$/cy	\$/ton	\$/cy	\$/ton	\$/cy	\$/ton	\$/cy	\$/ton	\$/cy										
COMMERCIAL																				
Compacted	[\$9.80]	\$9.36	[\$2.90]	\$2.76	[\$1.68]	\$2.04	[0.43]	\$0.60	[\$2.00]	\$2.98	[\$0.52]	\$0.88	[\$2.25]	\$3.00	[\$0.57]	\$0.88	[\$15.73]	\$17.38	[\$4.42]	\$5.12
Uncompacted	[9.80]	9.36	[1.23]	1.17	[1.68]	2.04	0.25	0.60	[2.00]	2.98	[0.30]	0.37	[2.25]	3.00	[0.33]	0.37	[15.73]	17.38	[2.11]	2.16

	Base Rate Per Trip	Metro User Fee Per Trip	Regional Transfer Charge Per Trip	Convenience Charge Per Trip	Total Rate Per Trip					
PRIVATE										
Cars ¹	[\$4.62]	\$4.40	[\$0.54]	\$0.44	[\$1.34]	\$1.36	[\$0.75]	\$0.80	[\$7.25]	\$7.00
Station Wagons ¹	[4.62]	4.40	[0.54]	0.44	[1.34]	1.36	[0.75]	0.80	[7.25]	7.00
Vans ²	[5.37]	5.25	[0.54]	0.55	[1.34]	1.70	[0.75]	1.00	[8.00]	8.50
Pickups ²	[5.37]	5.25	[0.54]	0.55	[1.34]	1.70	[0.75]	1.00	[8.00]	8.50
Trailers ²	[5.37]	5.25	[0.54]	0.55	[1.34]	1.70	[0.75]	1.00	[8.00]	8.50
Extra Yards	[2.31]	2.10	[0.27]	0.22	0.68	[0.35]	0.40	[3.60]	3.40	

	Base Rate	Metro Fee	Regional Transfer Charge	Total Rate
TIRES³				
Passenger (up to 10 ply)	\$0.50			\$0.50
Passenger Tire (on rim)	1.25			1.25
Tire Tubes	0.25			0.25
Truck Tires	3.75			3.75
(20" diameter to 48" diameter on greater than 10 ply)				
Small Solids	3.75			3.75
Truck Tire (on rim)	8.75			8.75
Dual	8.75			8.75
Tractor	8.75			8.75
Grader	8.75			8.75
Duplex	8.75			8.75
Large Solids	8.75			8.75

¹Based on a minimum load of two cubic yards.

²Based on a minimum load of two and one-half cubic yards.

³Cost per tire is listed.

Section 3. Metro Code Section 5.02.025, Disposal Charges

at Clackamas Transfer & Recycling Center, is amended to read as

follows:

"(a) A commercial base disposal rate of [~~\$9.80~~] \$9.36 per ton of solid waste delivered is established for solid waste disposal at the Clackamas Transfer & Recycling Center. A private base disposal rate of \$2.10 per cubic yard is established at the Clackamas Transfer & Recycling Center.

"(b) A convenience charge of [~~\$2.25~~] \$3.00 per commercial ton and \$1.00 per private trip of solid waste delivered is established to be added to the base disposal rate at Clackamas Transfer & Recycling Center.

"(c) The base disposal rate and convenience charge established by this section shall be in addition to other fees, charges and surcharges established pursuant to [Sections 8, 9 and 10 of] this [ordinance] chapter.

"(d) The minimum charge for commercial vehicles shall be for one ton of solid waste. The minimum charge for private trips shall be two and one-half cubic yards for pickup trucks, vans and trailers and two cubic yards for cars. The minimum charge for private trips shall be waived for any person delivering one-half cubic yard or more of acceptable recyclable materials. Such persons shall be charged for the actual amount of waste delivered at the

extra yardage rate.

"(e) The following disposal charges shall be collected by the Metropolitan Service District from all persons disposing of solid waste at the Clackamas Transfer & Recycling Center: (Ordinance No. 83-163; Sec. 2)"

Section 4. Metro Code Section 5.02.045, User Fees, is

amended to read as follows:

"The following user fees are established and shall be collected and paid to Metro by the operators of solid waste disposal facilities, whether within or without the boundaries of Metro, for the disposal of solid waste generated, originating [or] , collected , or disposed within Metro boundaries in accordance with Metro Code Section 5.01.150:

"(a) For noncompacted commercial solid waste, [~~25¢~~] \$.25 per cubic yard delivered, or [~~\$1.68~~] \$2.04 per ton delivered.

"(b) For compacted commercial solid waste, [~~43¢~~] \$.60 per cubic yard delivered; or [~~\$1.68~~] \$2.04 per ton delivered.

"(c) For all material delivered in private cars, station wagons, vans, single and two-wheel trailers, trucks with rated capacities of less than one (1) ton, [~~27¢~~] \$.22 per cubic yard with a minimum charge of [~~54¢~~] \$.44 per load when disposal rates are based on a two cubic yard minimum or \$.55 per load when rates are based on a two and one-half cubic yard minimum.

"(d) User fees for solid waste delivered in units of less than a whole cubic yard shall be determined and collected on a basis proportional to the fractional yardage delivered.

"(e) Inert material, including but not limited to earth,

sand, stone, crushed stone, crushed concrete, broken asphaltic concrete and wood chips used at a landfill for cover, diking, road base or other internal use and for which disposal charges have been waived pursuant to Section 5.02.030 of this chapter shall be exempt from the above user fees. (Ordinance No. 82-146, Sec. 8)"

Section 5. Metro Code Section 5.02.050, Regional Transfer

Charge, is amended to read as follows:

"(a) There is hereby established a regional transfer charge which shall be a charge to the operators of solid waste disposal facilities for services rendered by Metro in administering and operating solid waste transfer facilities owned, operated or franchised by Metro. Such charge shall be collected and paid in the form of an add-on to user fees established by Section 5.02.045 of this chapter.

"(b) The following regional transfer charges shall be collected and paid to Metro by the operators of solid waste disposal facilities, whether within or without the boundaries of Metro, for the disposal of solid waste generated, originating [or] collected, or disposed within Metro boundaries:

(1) For noncompacted commercial solid waste, [\$0.30] \$.37 per cubic yard delivered; [\$2.00] \$2.98 per ton delivered.

(2) For compacted commercial solid waste, [\$0.52] \$.88

per cubic yard delivered; [~~\$2.00~~] \$2.98 per ton delivered.

(3) For all material delivered in private cars, station wagons, vans, single and two wheel trailers, trucks with rated capacities of less than one (1) ton, [~~\$0.68~~] \$.68 per cubic yard with a minimum charge of [~~\$1.34~~] \$1.36 per load when disposal rates are based on a two cubic yard minimum or \$1.70 per load when rates are based on a two and one-half cubic yard minimum.

(Ordinance No. 83-163, Sec. 3)"

Section 6. Metro Code Section 5.02.065 is established to

read as follows:

"5.02.065 Special Waste Surcharge and Special Waste Permit Application Fees:

"(a) There are hereby established a Special Waste Surcharge and a Special Waste Permit Application Fee which shall be collected on all special wastes disposed at the St. Johns Landfill and on all Special Waste Permit Applications. Said Surcharge and fee shall be in addition to any other charge or fee established by this chapter. The purpose of the surcharge and permit application fee is to require disposers of special waste to pay the cost of those services which are provided at the St. Johns Landfill and by the Metro Solid Waste Department to manage special wastes. The said surcharge and fee shall be applied to all special wastes as defined

in Metro Code Section 5.02.015.

"(b) The amount of the Special Waste Surcharge collected at the St. Johns Landfill shall be \$3.65 per ton of special waste delivered.

"(c) The minimum charge collected for each special waste disposal trip shall be \$50.00.

"(d) The amount of the Special Waste Permit Application Fee shall be \$25.00. This fee shall be collected at the time Special Waste Permit Applications are received for processing."

"(e) Lab or testing costs which are incurred by Metro for evaluation of a particular waste may be charged to the disposer of that waste.

Section 7. The rates, fees and charges established by this Ordinance shall be effective on and after January 1, 1986.

ADOPTED by the Council of the Metropolitan Service District

this _____ day of _____, 1985.

Ernie Bonner, Presiding Officer

Attest:

Clerk of the Council

RM/srs

4118C/236-3

08/29/85



METROPOLITAN SERVICE DISTRICT
Providing Zoo, Solid Waste and Local Government Services

August 29, 1985

527 S.W. Hall St.
Portland, Oregon
97201-5287
(503) 221-1646

Dear Customer or Interested Party:

Rick Gustafson
Executive Officer

Metro Council

Ernie Bonner
Presiding Officer
District 8

Richard Waker
Deputy Presiding
Officer
District 2

Bob Oleson
District 1

Jim Gardner
District 3

Corky Kirkpatrick
District 4

Tom DeJardin
District 5

George Van Bergen
District 6

Sharon Kelley
District 7

Hardy Myers
District 9

Larry Cooper
District 10

Marge Kafoury
District 11

Gary Hansen
District 12

The Metro staff will be recommending to the Metro Council that the following changes be made in solid waste disposal rates at the St. Johns Landfill and the Clackamas Transfer and Recycling Center (CTRC). If approved by the Metro Council these rates will go into effect January 1, 1986.

Based on the staff recommendation, commercial rates at the St. Johns Landfill would increase from \$13.48 per ton to \$14.38 per ton. The St. Johns Landfill minimum charge for pickups would increase from \$7.25 to \$7.50 per trip. At CTRC, the total rates would increase from \$15.73 to \$17.38 per ton for commercial users. The minimum charge for pickups at CTRC would increase from \$8.00 to \$8.50 per trip.

Also under the staff recommendation, new extra fees will be charged for special wastes. These wastes include mainly liquids, sludges, asbestos or other materials which require special management. The fees charged for special wastes in addition to other fees would be: a \$25 permit application fee, a \$3.65 per ton surcharge, a minimum charge of \$50 per trip, and lab fees when necessary.

The attached overview summarizes the reasons for these rate increases and provides a description of the rate study document. The 1986 rates will be considered at the following meetings:

September 3, 1985 - Metro Rate Review Committee

September 5, 1985 - Metro Council work session

September 9, 1985 - Solid Waste Policy Advisory Committee

The September 5th work session, which will begin at 5:30 in the Metro offices, would provide interested individuals with the best opportunity to provide comment on rate policy options. A public hearing will be held with the first reading of the rate ordinance at the September 12th Metro Council Meeting which is scheduled to begin at 6:00 p.m., at the Highland Park School in Beaverton. A second reading of the ordinance will occur on September 26th in the Metro Council chambers (5:30). Copies of the complete rate study can be obtained by calling Rich McConaghy at 221-1646.

Sincerely,

Richard D. McConaghy
Rich McConaghy
Analyst

OVERVIEW OF 1986 RATE STUDY

The 1986 Rate study of Disposal Fees, Regional Transfer Charges, and User Fees, has recently been completed. This study considers rates which are proposed for 1986 at the St. Johns Landfill and the Clackamas Transfer and Recycling Center (CTRC). The amount of the User Fees and Regional Transfer Charges (RTC) collected at non-Metro disposal sites is also dealt with in the study. (New fees, totaling \$1.50/ton, required in 1986 by the Legislature as a result of Senate Bill 662 will be figured into the Metro Base Disposal Rate). The 68 page document examines the costs of operating Metro solid waste facilities and programs and projects waste quantities for 1986.

Chapters 1 through 4 of the study develop in detail a set of rates which would be appropriate under certain basic assumptions and current policies. (Rates developed for the base case are \$14.34 per ton for commercial disposers and \$8.20 per trip for public disposers at St. Johns.) Chapter 5 presents several options for variations on the rates if alternative policies or assumptions are considered. The options discussed are the following:

Option 1: The impact of alternative waste quantity projections - The rates developed in the first four chapters are based on the conservative assumption that waste quantities which have been received from outside of the Metro region and which have recently increased, won't be received in 1986. Option 1 indicates that rates could be lower if it is assumed that these quantities will continue to flow into the region in 1986.

Option 2: Alternatives for applying Special Waste Fees - For several years, Metro has had a program for permitting and evaluating special wastes such as liquids, sludges, and asbestos which require special consideration or handling before being disposed at the St. Johns Landfill. The study considers possible rate mechanisms for recovering the costs of special waste management from special waste disposers rather than from all disposers. Possible options presented are a per ton surcharge, partial payment of special waste costs by special waste disposers, a trip fee, a permit application fee, fees based on the nature of the particular waste, or a combination of these types of fees.

Option 3: Removal of the Regional Transfer Charge (RTC) for Commercial Disposers at Limited Use Disposal Sites to Encourage Diversion - This policy would provide an economic incentive for commercial drop box haulers to dispose of their non-food wastes at limited use landfills rather than at St. Johns. If enough waste could be diverted, St. Johns' life could be extended. Adoption of this policy would result in a higher rate for disposers at general purpose landfills including St. Johns and CTCRC.

Option 4: Adjustment of the Convenience Charge at CTCRC - An increase in the convenience charge would provide an economic incentive for some disposers to haul directly to the landfill rather than to CTCRC. This would help maintain CTCRC waste quantities within the limit permitted by Oregon City. The total rates at CTCRC would increase while the rates for other disposers in the region would decrease.

Option 5: Cost of Service Rates at Metro Facilities - A comparison is provided between the uniform disposal rates charged at the two Metro facilities under existing policies and the actual cost of service rates if users of each facility were to pay just those costs which are associated with the operation of each facility.

Option 6: Treatment of the Solid Waste Fund Balance - In the development of the rates throughout the first four chapters of the rate study, it is assumed that the existing fund balance is not used as a resource to offset required rate revenues. If the majority of the fund balance or a portion of the fund balance were to be used to offset costs for calculating rates, overall rates would either decrease or increase slightly in comparison with current rates. Various rationale for utilizing or conserving the fund balance are presented.

The final decisions on the policies and assumptions which will be adopted to establish the 1986 rates will be made by the Metro Council. Prior to making a decision the Council will consider Metro staff recommendations and recommendations of the Metro Rate Review Committee and Solid Waste Policy Advisory Committee. An opportunity for public comment and hearing will also be provided at the September 5th, 12, and 26th Metro Council meetings.

The staff of the Metro Solid Waste Department has recommended the following policies as part of the rate study:

A. Waste Quantities - Rates should be set on the basis of the waste quantities generated in the Metro region. It is conservative for ratesetting purposes to assume that wastes which have been generated outside of the region will not be received. Option 1 of rate study Chapter 5 presents an alternative to this recommendation.

B. Diversion of Wastes - The commercial RTC should not be collected at limited use sites and the CTCRC convenience charges for commercial and public users should be increased by 33 percent over the current amounts. These actions, considered in Options 3 and 4 would provide some diversion of non-food wastes from St. Johns to limited use landfills and would maintain CTCRC waste flows within permitted limits. In the near future, consideration should be given to mandatory flow controls to divert all dry drop box loads from St. Johns and CTCRC to limited use landfills.

C. Special Waste Fees - Special waste disposers should pay 100 percent of the costs identified as special waste related. Fees for special waste users should include:

- a \$25.00 special waste permit application fee
- a \$3.65 per ton surcharge on special wastes in addition to other fees
- a per trip minimum charge of \$50.00
- a provision for recovering lab and testing expenses paid by Metro from those disposers whose wastes require chemical analysis

D. SB662 Fees - It is recommended that the \$1.00 per ton and \$.50 per ton fees required by the Legislature in SB662 be collected through rates on all wastes disposed at St. Johns or CTCRC starting on January 1, 1986. Until that time, the estimated \$543,000 expense of this requirement can be met through the existing fund balance resource (\$200,000) and estimated savings in the newly awarded St. Johns Disposal Operations Contract (\$345,000). The \$1.50 per ton commercial charge and \$.18 per cubic yard public rates should be identified as an add-on charge to the base disposal rate.

E. Fund Balance - A small portion of the fund balance should be applied towards minimizing total 1986 rate increases to about 7 percent above the 1985 rates. It is estimated that total rate increases may be 30 percent over the next 5 years. The fund balance can be used to make projected increases as gradual as possible. About 80 percent of the fund balance should be retained as an operating reserve to provide for contingent expenses and for financial stability. In the suggested rates which follow,

\$500,000 of the fund balance has been applied to costs in order to reduce rate increases and to establish cash rates which are divisible by \$.25 amounts. User fees and RTC rates are each subsidized by \$150,000 from the fund balance while the commercial and public base disposal rates are each subsidized by \$100,000. This application of the fund balance results in a \$.55 per ton savings for commercial users and a \$.74 per trip savings for public users.

F. Suggested Rates - Adoption of the foregoing staff recommendations would yield the following rates:

	Base Rate	SB662 Fees	User RTC Fee	Conven. Charge	Total Rate
<u>St. Johns Landfill</u>					
Commercial (per ton)	\$7.86	\$1.50	\$2.98	\$2.04	- \$14.38
Public:					
2 yd	3.84	.36	1.36	.44	- 6.00
2.5 yd	4.80	.45	1.70	.55	- 7.50
extra yd	1.92	.18	.68	.22	- 3.00
<u>CTRC</u>					
Commercial (per ton)	7.86	1.50	2.98	2.04	3.00 17.38
Public:					
2 yd	3.84	.36	1.36	.44	.80 6.80
2.5 yd	4.80	.45	1.70	.55	1.00 8.50
extra yd	1.92	.18	.68	.22	.40 3.40
<u>Non-Metro Facilities</u>					
<u>Limited Use Sites</u>					
Commercial (per yd)	-	-	-	.25	- .25
Public:					
2 yd	-	-	1.36	.44	- 1.80
extra yd	-	-	.68	.22	- .90
<u>General Purpose Sites</u>					
Commercial (per yd)	-	-	.37	.25	- .62

Changes in staff recommended commercial and public rates over current rates are displayed on the attached two pages. For each rate, the current rate is shown on the left and the staff recommended rate is shown on the right. The dollar or percent change is noted below the staff recommended rate. Brief explanations identify factors which tend to increase (+) or decrease (-) the recommended rates in comparison with the current rates.

Questions or comments on the rate study or requests for copies of the complete rate study, should be directed to Rich McConaghy or Brian Keefe at 221-1646.

COMPARISON OF CURRENT COMMERCIAL RATES
WITH 1986 STAFF RECOMMENDATION
(dollars /ton)

BASE DISPOSAL RATE

Current	\$9.80	Staff recommendation	\$7.86
	- lower cost of operations contract		(- \$1.94)
	- change in projected quantities		
	+ increased lease payments and DEQ payments		
	+ greater contributions to Reserve & Final Improvement Funds		
	- special waste fees reduce allocation		

RTC

Current	\$2.00	Staff recommendation	\$2.98
	+ add WTRC engineering, planning & loan payment		(+ \$.98)
	+ take off RTC at limited use sites		
	+ greater CTCR waste quantities, increased costs		
	+ greater commercial proportion of CTCR wastes		
	- increase in convenience charge		

CONVENIENCE CHARGE (CTCR only)

Current	\$2.25	Staff recommendation	\$3.00
	+ plus \$.75 to encourage direct haul to St Johns		(+ \$.75)

USER FEE

Current	\$1.68	Staff recommendation	\$2.04
	+ increase in program costs		(+ \$.36)
	* less involvement in landfill siting, greater involvement in waste reduction planning		

SB662 FEES

Current	\$0.00	Staff recommendation	\$1.50
	+ rehabilitation/enhancement \$.50/ton		
	+ DEQ landfill siting \$1.00/ton		

SPECIAL WASTE FEES

Current	\$0.00	Staff recommendation	\$3.65
	+ new surcharge also a \$25 permit application fee \$50 minimum trip fee and lab fees		

TOTAL

St. Johns	Current	\$13.48	Staff recommendation	\$14.38
				(+ 7%)
	CTCR	\$15.73		\$17.38
				(+ 10%)

COMPARISON OF CURRENT PUBLIC RATES
WITH 1986 STAFF RECOMMENDATION
(dollars/2.5 yd trip)

BASE DISPOSAL RATE

Current	\$5.37	Staff recommendation	\$4.80
	- lower cost of operations contract		(- \$.57)
	+ WTRC debt service		
	+ increased lease payments and DEQ payments		
	+ greater contributions to Reserve & Final Improvement Funds		
	+ higher identified cost of operating St Johns transfer station		

RTC

Current	\$1.34	Staff recommendation	\$1.70
	+ add WTRC planning & engineering		(+ \$.36)
	+ greater CTCR waste quantities, increased costs		
	- lower public proportion of CTCR wastes		
	- increase in convenience charge		

CONVENIENCE CHARGE (CTRC only)

Current	\$0.75	Staff recommendation	\$1.00
	+ plus \$.25 to encourage direct haul to St Johns		(+ \$.25)

USER FEE

Current	\$0.54	Staff recommendation	\$0.55
	+ increase in program costs		(+ \$.01)
	+ continued level of public waste quantity flows projected		
	* less involvement in landfill siting, greater involvement in waste reduction planning		

SB662 FEES

Current	\$0.00	Staff recommendation	\$0.45
	+ rehabilitation/enhancement \$.15/trip		
	+ DEQ landfill siting \$.30/trip		

TOTAL

St. Johns	Current	\$7.25	Staff recommendation	\$7.50
				(+ 3%)
	CTRC	\$8.00		\$8.50
				(+ 6%)

COMPARISON OF TIPPING FEES AT SELECTED DISPOSAL LOCATIONS

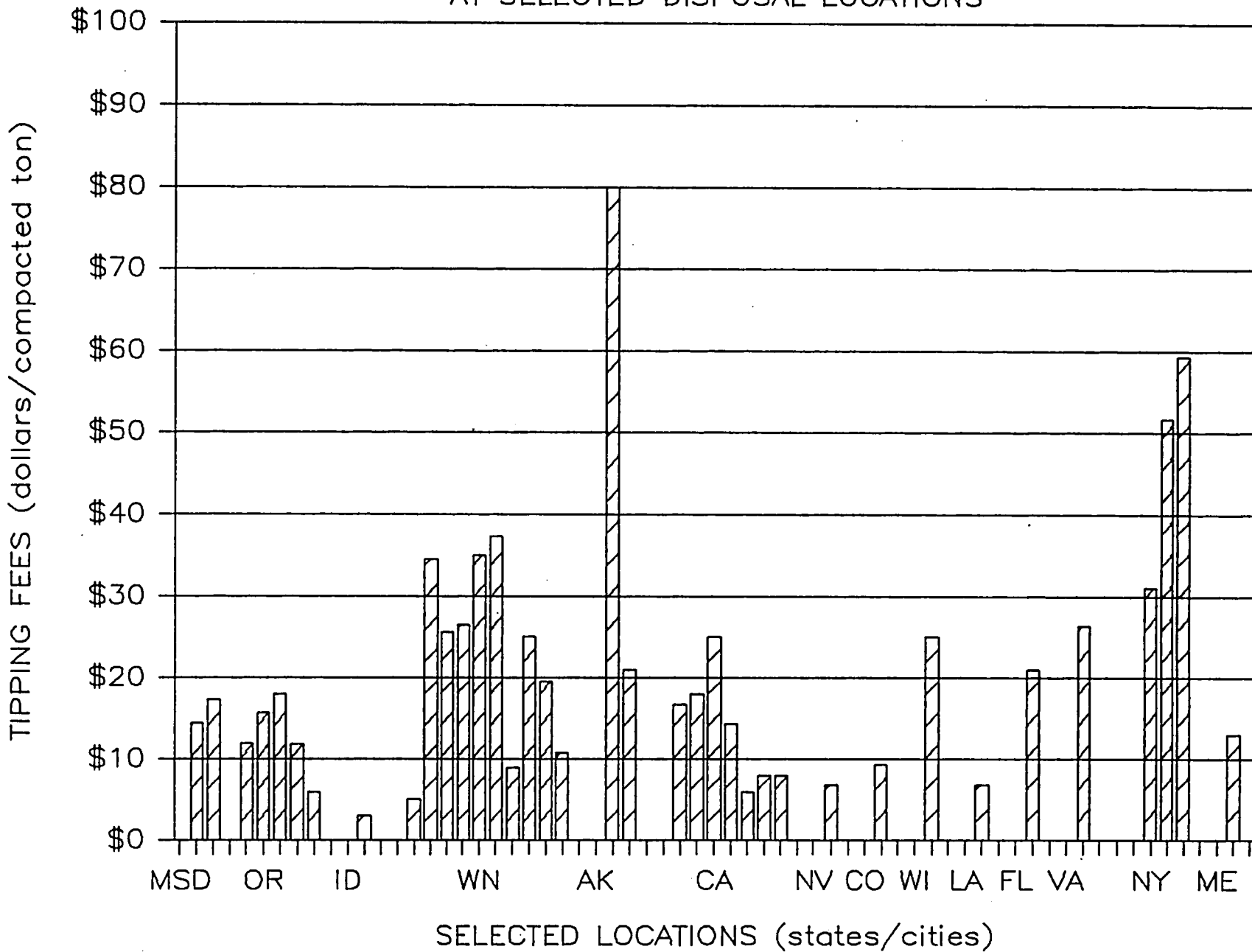
Note: Methods of calculating and collecting tipping fees vary greatly. To allow for a general comparison of disposal costs, tipping fees have been converted in some cases from cubic yardage rates to tonnage rates based on compacted densities of 590 pounds per cubic yard. In some areas rates may be subsidized by other revenue such as collections or the general tax base or may go to pay costs other than disposal. Information was obtained through phone conversations in August 1985.

	STATE/CITY/AREA	TIPPING FEE (\$/TON)	EXPLANATION/COMMENTS
	OR OREGON		
1	St. Johns (Portland)	\$14.38	Staff recommendation 8/85
2	CTRC (Portland)	\$17.38	Staff recommendation 8/85
3	McMinnville	\$11.93	\$2.57/yd + \$.95/yd Metro fees
4	Woodburn	\$15.68	\$12/ton + Metro fees, public \$.02/lb.
5	Eugene	\$18.00	\$1.80/yd for public
6	Medford	\$11.86	\$3.50/yd compacted, \$1.50/car
7	Bend	\$5.93	\$1.75/yd
	ID IDAHO		
8	Boise	\$3.05	\$.90/yd compacted, \$.70/yd loose, \$2.00 minimum
	WN WASHINGTON		
9	Vancouver (incorp)	\$5.08	\$1.50/yd
10	(unincorp)	\$34.50	
11	Seattle	\$25.60	Transfer stations, free public disposal
12	King County	\$26.50	\$7.90/yd compacted, public \$3.50/trip
13	Everett (Snohomish Co)	\$35.00	Transfer stations, \$30/ton at landfill, pick-up \$6.00
14	Bellingham (Whatcom Co)	\$37.29	\$11/yd compacted, public \$5/yd
15	Yakima	\$8.95	pick-up \$3.25
16	Kititas Co	\$25.00	
17	Whitman Co.	\$19.50	
18	Spokane	\$10.75	14% of this is used to support other government services
	AK ALASKA		
19	Juneau	\$80.00	\$.04/lb commercial, \$.05/lb public, 240lb min, landfill closing
20	Anchorage	\$21.00	pick-ups \$5.00
	CA CALIFORNIA		
21	Sacramento	\$16.75	rates depend on type of waste, \$4-\$16.75/ton
22	Richmond	\$18.00	pick-ups \$1.75/yd
23	Berkeley	\$25.00	transfer station, \$6.25/yd
24	San Francisco	\$14.30	does not include transfer costs
25	Pasa Robles	\$5.93	\$1.75/yd for non-residents, \$1.50/yd for residents
26	San Diego	\$8.00	City subsidized, no trip charge to residents

27	San Diego Co.	\$8.00	\$1.60 - \$2.75/yd, pick-ups \$6.75, lower rates on weekends
	NV NEVADA		
28	Las Vegas	\$6.78	\$2.00/yd
	CO COLORADO		
29	Denver	\$9.32	\$2.75.yd compacted, pick-ups \$6.50
	WI WISCONSIN		
30	Milwaukee	\$25.00	contracted landfill
	LA LOUISIANA		
31	New Orleans	\$6.78	\$2.00/yd for non-residents, \$1.00/yd for residents
	FL FLORIDA		
32	Jacksonville	\$21.00	Non-resident rate, \$10.50.ton for residents
	VA VIRGINIA		
33	Arlington	\$26.40	Transfer station, rate pays 70% of actual costs, residents free
	NY NEW YORK		
34	New York City		
	landfill	\$31.00	\$9.25/yd
	marine trnsfr sta.	\$51.69	\$15.25
	incinerator	\$59.32	\$17.5/yd
	ME MAINE		
35	Portland	\$12.99	\$46 per collection truck, \$11 for pick-ups

COMPARISON OF TIPPING FEES

AT SELECTED DISPOSAL LOCATIONS



SCHEDULE FOR 1986 RATE ADOPTION

- AUGUST 22, 1985 - RATE STUDY AND STAFF RECOMMENDATIONS PRESENTED TO METRO COUNCIL
- AUGUST 26-30 - NOTIFY CUSTOMERS AND INTERESTED PARTIES OF THE PROCESS AND OPPORTUNITIES TO COMMENT
- SEPTEMBER 3 - RATE REVIEW COMMITTEE MEETS TO PROVIDE RECOMMENDATION TO COUNCIL
- SEPTEMBER 5 - METRO COUNCIL WORK SESSION TO CONSIDER POLICY QUESTIONS
- SEPTEMBER 9 - SWPAC MEETS TO PROVIDE RECOMMENDATION TO COUNCIL
- SEPTEMBER 12 - FIRST READING OF RATE ORDINANCE, PUBLIC HEARING (IN BEAVERTON)
- SEPTEMBER 26 - SECOND READING OF RATE ORDINANCE AND ADOPTION OF RATES
- OCT/NOV - NOTIFICATION OF ADOPTED RATES PROVIDED
- JANUARY 1, 1986 - ADOPTED RATES BECOME EFFECTIVE

HISTORY OF METRO RATES 1980 - 1985

Commercial Rate (Dollars per Ton)

Dates	Base Disposal Rate	User Fee	Regional Transfer Charge	Convenience Charge	Total Rate
1980-81	\$ 8.40	\$ 1.33	-	-	\$ 9.73
1982	9.08	1.33			10.41
1983	10.33	1.68	\$ 1.47	- 1.49 CTRC	13.48
1984-85	9.80	1.68	2.00	\$ 2.25 SJ- CTRC-	13.48 15.73

← \$14.97
CTRC

Public Rate (Dollars per 2.5 cu.yd. trip)

Date	Base Disposal Rate	User Fee	Regional Transfer Charge	Convenience Charge	Total Rate
1980-81	\$ 4.05	\$.45	-	-	\$ 4.50
1982	4.55	.45	-	-	5.00
1983	4.11	.54	\$ 1.60	- .50 CTRC	6.25
1984-85	5.37	.54	1.34	.75 SJ- CTRC-	7.25 8.00

← \$6.78
CTRC

BASE DISPOSAL RATE

- * PAYS MAINLY FOR COSTS ASSOCIATED WITH BURYING WASTE AT ST. JOHNS LANDFILL

75% PAYS FOR CONTRACTED OPERATIONS AND FINAL IMPROVEMENTS, LEASE OF THE SITE, PAYMENTS TO DEQ, AND PAYMENTS ON EXISTING LOANS

15% PAYS FOR FUTURE LANDFILL MAINTENANCE (RESERVE FUND) AND FOR CONTINGENT EXPENSES

10% PAYS FOR METRO OPERATING EXPENSES AND TRANSFERS

- * COLLECTED ONLY AT ST. JOHNS AND CTRC AND IS THE SAME AT BOTH SITES

- * PUBLIC AND COMMERCIAL RATES BASED ON THE COST OF PROVIDING SERVICE TO EACH GROUP

REGIONAL TRANSFER CHARGE (RTC)

- * PAYS THE COSTS OF OPERATING CTCRC, TRANSPORTING CTCRC WASTES TO ST. JOHNS, AND FOR DEVELOPMENT OF WTRC.
 - 61% PAYS FOR CONTRACTED CTCRC OPERATION AND WASTE TRANSFER AND FOR LOAN PAYMENTS
 - 20% PAYS FOR WTRC DEVELOPMENT (HALF OF THIS IS FOR PAYMENT OF CONSTRUCTION LOANS)
 - 5% PAYS CTCRC LOAN PAYMENTS AND CONTINGENT COSTS
 - 14% PAYS METRO OPERATING EXPENSES AND TRANSFERS

- * COLLECTED AT ALL DISPOSAL SITES RECEIVING THE REGION'S WASTE

- * PUBLIC AND COMMERCIAL RATES BASED ON THE COST OF PROVIDING SERVICE TO EACH GROUP

CONVENIENCE CHARGE

- * PAYS A PORTION OF THE TRANSFER SYSTEM COSTS

- * COLLECTED ONLY AT CTCRC

- * THE AMOUNT IS SET TO ENCOURAGE DIRECT-HAUL TO A LANDFILL SO THAT THE CTCRC FLOW LIMIT IS NOT EXCEEDED AND SO THAT COSTS ARE MINIMIZED

USER FEE

- * PAYS THE COST OF METRO SOLID WASTE PROGRAMS WHICH ARE NOT DIRECTLY RELATED TO BURYING OR TRANSPORTING WASTES

40% MANAGEMENT AND ADMINISTRATION (INCLUDING TRANSFERS)

20% LOAN PAYMENTS

25%

22% WASTE REDUCTION

17% SYSTEM PLANNING

1% LANDFILL SITING

- * COLLECTED AT ALL DISPOSAL SITES RECEIVING THE REGION'S WASTE

- * PUBLIC AND COMMERCIAL RATES BASED ON THE PROPORTION OF WASTE FLOW IN THE REGION

KEY POLICY QUESTIONS RELATING TO 1986
SOLID WASTE RATES

1. SHOULD RATES BE SET ON THE BASIS OF ONLY THOSE WASTE QUANTITIES WHICH ARE GENERATED IN THE METRO REGION?
2. WHAT RATE ADJUSTMENTS, IF ANY, SHOULD BE CONSIDERED TO ENCOURAGE WASTE DIVERSION FROM ST. JOHNS AND CTCR?
3. HOW SHOULD SPECIAL WASTE FEES BE APPLIED?
4. HOW SHOULD SB662 FEES BE COLLECTED?
5. HOW SHOULD THE SOLID WASTE OPERATING FUND BALANCE BE TREATED IN THE RATESETTING PROCESS?

COMPARISON OF CURRENT COMMERCIAL RATES
WITH 1986 STAFF RECOMMENDATION
(dollars /ton)

BASE DISPOSAL RATE

Current	\$9.80	Staff recommendation	\$7.86
	- lower cost of operations contract		(- \$1.94)
	- change in projected quantities		
	+ increased lease payments and DEQ payments		
	+ greater contributions to Reserve & Final Improvement Funds		
	- special waste fees reduce allocation		

RTC

Current	\$2.00	Staff recommendation	\$2.98
	+ add WTRC engineering, planning & loan payment		(+ \$.98)
	+ take off RTC at limited use sites		
	+ greater CTRC waste quantities, increased costs		
	+ greater commercial proportion of CTRC wastes		
	- increase in convenience charge		

CONVENIENCE CHARGE (CTRC only)

Current	\$2.25	Staff recommendation	\$3.00
	+ plus \$.75 to encourage direct haul to ST Johns		(+ \$.75)

USER FEE

Current	\$1.68	Staff recommendation	\$2.04
	+ increase in program costs		(+ \$.36)
	* less involvement in landfill siting, greater involvement in waste reduction planning		

S8662 FEES

Current	\$0.00	Staff recommendation	\$1.50
	+ rehabilitation/enhancement \$.50/ton		
	+ DEQ landfill siting \$1.00/ton		

SPECIAL WASTE FEES

Current	\$0.00	Staff recommendation	\$3.65
	+ new surcharge	also a \$25 permit application fee	
		\$50 minimum trip fee and lab fees	

TOTAL

St. Johns	Current	\$13.48	Staff recommendation	\$14.38
				(+ 7%)
	CTRC	\$15.73		\$17.38
				(+ 10%)

COMPARISON OF CURRENT COMMERCIAL RATES
WITH 1986 STAFF RECOMMENDATION
(dollars /ton)

BASE DISPOSAL RATE

Current	\$9.80	Staff recommendation	\$7.86
	- lower cost of operations contract		(- \$1.94)
	- change in projected quantities		
	+ increased lease payments and DEQ payments		
	+ greater contributions to Reserve & Final Improvement Funds		
	- special waste fees reduce allocation		

RTC

Current	\$2.00	Staff recommendation	\$2.98
	+ add WTRC engineering, planning & loan payment		(+ \$.98)
	+ take off RTC at limited use sites		
	+ greater CTRC waste quantities, increased costs		
	+ greater commercial proportion of CTRC wastes		
	- increase in convenience charge		

CONVENIENCE CHARGE (CTRC only)

Current	\$2.25	Staff recommendation	\$3.00
	+ plus \$.75 to encourage direct haul to St Johns		(+ \$.75)

USER FEE

Current	\$1.68	Staff recommendation	\$2.04
	+ increase in program costs		(+ \$.36)
	* less involvement in landfill siting, greater involvement in waste reduction planning		

SB662 FEES

Current	\$0.00	Staff recommendation	\$1.50
	+ rehabilitation/enhancement \$.50/ton		
	+ DEQ landfill siting \$1.00/ton		

SPECIAL WASTE FEES

Current	\$0.00	Staff recommendation	\$3.65
	+ new surcharge also a \$25 permit application fee \$50 minimum trip fee and lab fees		

TOTAL

St. Johns	Current	\$13.48	Staff recommendation	\$14.38
				(+ 7%)
CTRC	Current	\$15.73		\$17.38
				(+ 10%)

AGENDA FOR THE
METRO COUNCIL TASK FORCE DECISION MAKING PROCESS
FOR THE WASTE REDUCTION PLAN

DEVELOPED AT THE AUGUST 29 MEETING

Framework and Sequencing for Addressing the Policy Issues

- Step 1: Agree on a set of goals and objectives--the vision of what we want to achieve. (See attached draft goals.)
- Step 2: Diagnose what's wrong with the present system according to those objectives.
- Step 3: Examine the options and determine whether they will move us toward the goal.
- Step 4: Analyze the costs and benefits for each option and make decisions.

The sequence of issues and options addressed in steps 2, 3 and 4 should be based on the HIERARCHY OF PRIORITIES in State law:

- 1) Reduce
- 2) Reuse
- 3) Recycle materials
- 4) Recover energy
- 5) Landfill.

Each priority level shall be fully explored in sequence within the constraints of technical and economic feasibility.

WORK SCHEDULE

Cycle Through This Hierarchy Twice

First cycle: Step 2: For each level of the hierarchy diagnose the problems and impediments in the present system which prevent an increase of waste reduction.

Step 3: Examine and understand the full range of options, considerations, and decisions to be made. Task Force will define what it needs to know in order to make decisions and direct staff to provide this information.

Based on one meeting per week, each Thursday:

Sept. 12 ----- Reduce and Reuse
Sept. 19 and 26 --- Recycle materials
Oct. 3 and 10 ----- Recover energy

Second cycle: Step 4: Evaluate the options for each level in the hierarchy based on input from public involvement and impact analysis. Select options.

To conclude, develop an integrated "strategy" which combines the options previously selected and includes a waste allocation formula and policies.

SEPT 5th MEETING: 4:30 at METRO

Examine draft goals. (Conclude Step 1)

Examine calendar of work events and identify Task Force roles in public involvement.

GOALS AND OBJECTIVES

FOR THE METRO WASTE REDUCTION PLANNING PROCESS

- I. In order to conserve energy and natural resources and to protect the environment, the goal of the solid waste management system for the tri-county region shall be to achieve maximum feasible reduction of landfilled solid waste in accord with the State mandated priorities of action:
 - Reduce the amount of solid waste generated;
 - Reuse material for the purpose for which it was originally intended;
 - Recycle material that cannot be reused;
 - Recover energy from solid waste that cannot be reused or recycled, so long as the energy recovery facility preserves the quality of air, water and land resources; and
 - Dispose of solid waste that cannot be reused, recycled or from which energy cannot be recovered by landfilling or other method approved by the Department of Environmental Quality.

- II. The solid waste management system for the region shall develop and maintain consistency and equity of services throughout the region.



Memo

3. ED REPORT
HANDOUT

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201-5287 503 221-1646
Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: August 6, 1985

To: Interested Parties

From: Eleanore S. Baxendale, General Counsel *ESB*

Regarding: 1000 Friends of Oregon v. LCDC and Metro

On Thursday, August 8, at 3:00 p.m., we will be meeting to discuss the options available under the Court's remand of LCDC's acknowledgment order. To assist you I have prepared the following summary of the decision and attached copies of the Court's opinion.

The Court analyzed LCDC's acknowledgment order as follows:

LCDC can accept either a tight boundary allowing frequent expansions ("inside-out") or a larger boundary allowing less frequent expansions ("outside in" - the "alternate approach"). In either case, the choice must meet the goals.

LCDC allowed a larger boundary for Metro's UGB based on the market factor approach, but also required additional mechanisms (the growth management strategy) to control the change of "rural land" within the boundary to urban land. The Court found that the department's findings of fact were ambivalent and therefore, did not support the Commission's conclusion that the growth management strategy meets Goal No. 14.

The Court found that LCDC's ability to enforce compliance with the conversion factors of Goal No. 14 did not obviate the need for findings that the growth management strategy complied with the UGB establishment factors of Goal No. 14. The Court believed that LCDC required additional protections for the surplus land which would be rural but for its inclusion with the UGB and that conversion factors applying to urbanizable land did not recognize this special "rural" status.

The remand is limited to requiring new findings to support the conclusion that the growth management strategy meets Goal No. 14.

STAFF REPORT

Agenda Item No. 7.1

Meeting Date Sept. 5, 1985

CONSIDERATION OF APPROVING THE COLLECTIVE
BARGAINING AGREEMENT BETWEEN METRO AND LABORERS
INTERNATIONAL UNION, LOCAL 483.

Date: August 29, 1985

Presented by: Donald E. Carlson/
Kay Rich

FACTUAL BACKGROUND AND ANALYSIS

Letters of Agreement to begin renegotiations of the labor agreement were exchanged between the Local 483 Business Agent and Metro Executive Officer early in May 1985. Negotiations began on May 31, 1985, and were completed on August 26, 1985.

There were 19 proposed changes to the contract by Management and 15 by the Union at the opening session. During the 10 meetings 13 issues were negotiated to the mutual satisfaction of both parties.

The key points of the 13 issues negotiated in the agreement include the following:

- a. A 3 percent cost of living adjustment effective July 1, 1985, with a COLA for 1986-87 based on Portland CPI-W Average increase (June 1985 to May 1986). The increase will not be less than 3 percent nor more than 4 percent with a reopener clause if the average increase is over 5 percent.
- b. \$.05 increase in shift differential.
- c. \$5.00 annual increase in shoe allowance.
- d. Maintenance of Health and Welfare benefits.
- e. Increase the maximum accumulation of sick leave to 1,630 hours.
- f. To award up to 5 percent of the total possible score to each qualified employee on the basis of seniority in the selection process for promotion.

The 10 (non-monetary) amendments are attached. A complete copy of the Union contract is available in the Personnel Office.

The agreement was ratified by the Union membership on Monday, August 19, 1985. Formal approval from the business office was given on Wednesday, August 28, 1985.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends approval of the agreement and adoption of Resolution No. 85-588.

JS/gl
0171C/366
08/29/85

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF APPROVING THE) RESOLUTION NO. 85-588
COLLECTIVE BARGAINING AGREEMENT)
BETWEEN METRO AND LABORERS) Introduced by the Executive
INTERNATIONAL UNION, LOCAL 483) Officer

WHEREAS, The negotiated agreement between Metro and Local
483, Laborers International Union (LIU), expired June 30, 1985; and

WHEREAS, Negotiations for a new agreement between
Local 483, LIU, and Metro have been completed as set forth in the
"Collective Bargaining Agreement" document; now, therefore,

BE IT RESOLVED,

That the Metro Executive Officer is authorized to execute
the Collective Bargaining Agreement between Metro and Local 483 LIU.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1985.

Ernie Bonner, Presiding Officer

JS/gl
0171C/366
08/29/85

TENTATIVELY AGREED CHANGE NO. 1

July 31, 1985

1. Definitions

1.4 TEMPORARY EMPLOYEE: Any employee, other than on-call Typists/Receptionists, Cashroom Clerks for the period of March 1 through September 30, and Stationmasters, whose period of employment will last no longer than ninety (90) working days in any calendar year. On-call Typists/Receptionists, Cashroom Clerks for the period of March 1 through September 30, and Stationmaster's period of employment may last 720 hours in any one calendar year. Temporary/on-call employees are not entitled to vacation pay, health and welfare, sick leave, and personal holidays. Temporary/on-call employees working consecutive years shall not be entitled to accumulate time for purposes of personal holidays or for any other purpose under this Agreement. Employees hired to fill temporary positions shall be notified by the Employer, upon hiring, that the employee will be employed in the temporary position for no more than ninety (90) working days, or 720 hours for those on-call, in any calendar year.

TENTATIVELY AGREED CHANGE NO. 2

July 31, 1985

7. Shifts

7.1 The day shift is any full shift which begins between 6:00 a.m. and 11:59 a.m. Part-time work which is commenced after 11:59 a.m. and completed by 6:59 p.m. is day shift work.

TENTATIVELY AGREED CHANGE NO. 3

July 31, 1985

10. Work Opportunities and Seniority

10.8 For the purposes of this Article, a qualified employee is an employee who is qualified by knowledge, skill and experience, and is physically able to perform the job. The parties recognize the desirability of preferring ~~[the]~~ qualified employees. In the selection process for promotion, the employer shall award up to 5 percent of the total possible score to each qualified employee on the basis of his or her seniority. In the event two or more qualified employees ~~[are equally qualified]~~ have the same final score, the employee with the greater length of service shall receive preference. When a vacancy occurs in a permanent job, present employees shall be given the first opportunity on the following basis:

TENTATIVELY AGREED CHANGE NO. 4

July 31, 1985

10. Work Opportunities and Seniority

10.8.6 Within ninety (90) working days of promotion, any employee may elect to return to his/her former classification with no loss of rights and conditions of employment; provided a vacancy exists in the employee's former classification within six months of the promotion.

TENTATIVELY AGREED CHANGE NO. 5

July 31, 1985

11. Holidays

11.1 The following holidays shall be recognized and observed as guaranteed paid holidays:

11.1.1 New Year's Day, Martin Luther King Day,
~~[Washington's Birthday]~~ President's Day, Memorial
Day, Independence Day, Labor Day, Veterans' Day,
Thanksgiving Day, Christmas Day, and ~~[every day~~
~~appointed by the President or the Governor of the~~
~~State of Oregon as a universal holiday]~~
additional days designated by the President and
confirmed by the Congress of the United States or
by the Governor and confirmed by the Legislature
of the State of Oregon as legal holidays for all
citizens. After completion of six (6) months'
service, each employee covered by the terms of
this Agreement shall have two (2) personal
holidays per fiscal year. The personal holidays
shall be arranged upon reasonable notice and by
mutual agreement between the employee and the
supervisor.

TENTATIVELY AGREED CHANGE NO. 6

July 31, 1985

11. Holidays

11.3 Whenever a holiday falls on Sunday, the following Monday shall be deemed a holiday and paid for as such. Whenever a holiday falls on an employees' regularly scheduled day off, the employee may, prior to such holiday, choose the first work day preceding or following such holiday, subject to overall staffing needs of the Zoo operation, and such day shall be [~~the-first-working-day-following such-day-off-shall-be~~] considered a holiday and paid for as such.

TENTATIVELY AGREED CHANGE NO. 7

July 31, 1985

13. Health and Welfare

13.1 The Employer shall pay into the Oregon Laborers-Employers Trust Fund on behalf of each permanent and emergency employment employee who works eighty (80) hours or more per month, the required monthly premium under the Health Maintenance Medical Plan. New employees who work eighty (80) hours or more by the twentieth (20th) day of a month, will be eligible to use their health and welfare [~~the first (1st) of the following month~~] one month earlier than is provided in the Oregon Laborers-Employers Health and Welfare Trust Fund Handbook as it reads of this date. For detailed eligibility requirements check the Oregon Laborer-Employee Health and Welfare Trust Fund Handbook. Such sum shall be applied to purchase monthly medical, psychiatric, dental, eye care, insurance and sick leave benefits under such Fund for each eligible employee and his or her eligible dependents in accordance with the Health Maintenance Medical Plan of the Fund. Payments shall be submitted each month on behalf of eligible employees and dependents for the preceding month to Oregon Laborers Trust Funds, 2929 N. W. 31st Avenue, Portland, Oregon 97210, the administrators of the Fund.

(Section 13.1 continued on next page)

TENTATIVELY AGREED CHANGE NO. 7

(continued from previous page)

The parties recognize the administrative desirability of a single health and life insurance program for all employees. Employees of the Employer who are employed at the Washington Park Zoo and who are outside the bargaining unit covered by this Agreement may, at Employer option, be covered by such insurance on the same terms as specified above under uniform rules of eligibility and qualification as specified in the applicable plan. Permanent part-time employees, after they have worked ninety (90) working days and work eighty (80) hours or more per month, will be provided health and welfare coverage.

TENTATIVELY AGREED CHANGE NO. 8

July 31, 1985

14. Sick Leave

14.1 Employees may accumulate sick leave to a maximum of
1,630 [~~1,440~~] hours. . . .

TENTATIVELY AGREED CHANGE NO. 9

July 31, 1985

25. Discipline and Discharge

25.2 The Employer shall not discharge any non-probationary employee without just cause. If, in any case, the Employer feels there is just cause for such discharge, the employee involved will be suspended for five (5) working days without pay or accrual of benefits. The employee and his/her Union representative will be notified in writing that the employee has been suspended and is subject to discharge. Such notification shall state the reason in detail for the suspension and discharge specifying dates, locations, and the particular nature of the reason for the suspension and discharge.

TENTATIVELY AGREED CHANGE NO. 10

July 31, 1985

26. Grievances, Complaints and Arbitration

26.2 The arbitrator's decision shall be final and binding, but he/she shall have no power to alter, modify, amend, add to or detract from the terms of this Agreement. His/her decision shall be within the scope and terms of this Agreement and shall be given in writing 45 days after the hearing.

DEC/ESB/amn

3583C/406-7

07/31/85

STAFF REPORT

Agenda Item No. 7.2

Meeting Date Sept. 5, 1985

CONSIDERATION OF AMENDING THE METRO PAY PLAN FOR
~~NON-UNION~~ METRO EMPLOYEES

Date: August 29, 1985

Presented by: Donald E. Carlson

FACTUAL BACKGROUND AND ANALYSIS

The Executive Officer recommends a 3 percent cost of living adjustment for non-union employees. This figure is based on the average increase from the Portland urban wage earners and clerical workers, revised (CPI-W) from May 1984 to May 1985. (2.8 percent) This also maintains parity between the Union and non-union employees. The Union contract also includes a 3 percent cost of living adjustment.

The estimated total annual cost by fund is as follows:

General	\$ 35,028
IRC	26,515
Building	754
Zoo	88,832
Solid Waste	26,931
Methane	<u>859</u>
Total FY 1985-86 Cost	\$178,919

Resolution No. 85-589 (attached) authorizes a 3 percent increase as described above and amends Tables A, Z and U of the Metro Pay Plan.

The budget authorization required to implement this action is in Resolution No. 85-590 which is before you for consideration in tonight's agenda.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 85-589.

JS/gl/2458C/402-5
08/29/85

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING) RESOLUTION NO. 85-589
THE METRO PAY PLAN FOR ~~NON-UNION~~)
METRO EMPLOYEES) Introduced by the
) Executive Officer

WHEREAS, Metro Code Section 2.02.145 requires the maintenance of a Pay Plan for regular, regular part-time, temporary and seasonal employees; and

WHEREAS, The Council intends to award a cost of living adjustment for designated employees; and

WHEREAS, The Council directs the Executive Officer to revise the Pay Plan to reflect a 3 percent wage cost of living adjustment for FY 1985-86; now, therefore,

BE IT RESOLVED,

1. That non-union salary range Table A (Metro Downtown, Gatehouse Sites), Table U (Union), and Table Z (Non-Union Zoo) be so amended effective July 1, 1985.

2. That all regular and temporary Metro employees included in Tables A, U and Z be awarded a 3 percent COLA effective July 1, 1985.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1985.

Ernie Bonner, Presiding Officer

JS/gl
2458C/402-5
08/29/85

CONSIDERATION OF AMENDING RESOLUTION NO. 85-562
REVISING APPROPRIATIONS

Date: September 5, 1985

Presented by: Neil McFarlane and
Jennifer Sims

FACTUAL BACKGROUND AND ANALYSIS

The attached proposed Resolution No. 85-590 amends the FY 1985-86 appropriation schedule for two purposes as described below:

1. Regional Committee on Convention, Trade, and Spectator Facilities

Several months ago, the Metro Council adopted Resolution No. 84-530 agreeing to participate in the Regional Committee on Convention, Trade, and Spectator Facilities (CTS). Over these past few months, the CTS has been moving forward on a plan for convention, trade and spectator facilities for the metropolitan area. IRC staff, the Executive Officer and the Presiding Officer have been heavily involved in the CTS work program.

It has always been anticipated that cash resources would be required for a number of technical studies (including economic analysis, preliminary design and site feasibility studies). Representatives from agencies participating in the CTS have agreed to establish a "Pool of Common Resources," as detailed in Attachment A of this report. These agencies have also agreed that Metro will provide the service for collecting and disbursing common resource pool funds. Intergovernmental Agreements formalizing this are being processed by the participating agencies.

Metro's financial participation in this common pool was thoroughly discussed as part of the FY 1985-85 budget process, and has been anticipated for some time. Attached is Resolution No. 85-590 amending Metro's FY 1985-86 Appropriations to allocate \$10,000 from the General Fund Contingency to the CTS Pool of Common Resources. This was not included in the original budget pending agreement to establish this cash pool by other jurisdictions participating in the CTS. IRC Appropriations are adequate though resources will be amended to show a \$10,000 increase

in General Fund Transfer and a corresponding reduction in Contract Services as not all of this will be received.

2. FY 1985-86 Cost of Living Adjustment

As described in the staff reports relating to Resolutions No. 85-588 and No. 85-589, a 3 percent cost of living adjustment (COLA) is proposed for all regular and temporary employees included in Tables A, U and Z of the Metro Pay Plan. Following approval of the above-mentioned resolutions, it is necessary to amend the appropriations schedule to authorize spending for the COLA award. Funding will be transferred from the contingencies of the six operating funds which have personal services costs. The total budget impact is \$178,919.00.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 85-590 contributing \$10,000 to the CTS Pool of Common Resources and implementing a 3 percent FY 1985-86 COLA.

NM/JS/gl
4224C/405-2
08/29/85

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING) RESOLUTION NO. 85-590
RESOLUTION NO. 85-562 REVISING)
APPROPRIATIONS) Introduced by the
) Executive Officer

WHEREAS, The Council of the Metropolitan Service District supports efforts of the Regional Committee on Convention, Trade, and Spectator Facilities (CTS); and

WHEREAS, The Council has awarded a 3 percent cost of living adjustment (COLA) to all regular and temporary employees included in Tables A, U and Z of the Metro Pay Plan; now, therefore,

BE IT RESOLVED,

1. That Resolution No. 85-562, Exhibit C Schedule of Appropriations is hereby amended as shown in Exhibit A to this Resolution.

2. That the Executive Officer is directed to transfer \$10,000 from the General Fund Contingency to the IRC for the purpose of contributing to the CTS Pool of Common Resources.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1985.

Ernie Bonner, Presiding Officer

NM/JS/gl
4224C/405-2
08/29/85

ATTACHMENT A

CTS POOL OF COMMON RESOURCES

Portland Development Commission	\$ 40,000	
City of Portland	40,000	(subject to mid-year budget adjustment)
Multnomah County	25,000	
Clackamas County	20,000	(\$5,000 subject to future appropriation)
Port of Portland	10,000	
Greater Portland Visitors and Convention Association, Inc.	10,000	(\$2,500 of which shall be administered by Metro)
Portland Exposition - Recreation Commission	15,000	
Metropolitan Service District	10,000	
Washington County	20,000	(\$5,000 subject to future appropriation)
State of Oregon	50,000	(Subject to Economic Development Commission Action)
		<hr/>
TOTAL	\$240,000	

NM/gl
3863C/D5-4
08/29/85

EXHIBIT B

SCHEDULE OF APPROPRIATIONS

	<u>Appropriation</u> <u>FY 1985-86</u>	<u>Revision</u>	<u>Revised</u> <u>Appropriation</u>
<u>GENERAL FUND</u>			
Council			
Personal Services	\$ 68,201	\$2,046	\$ 70,247
Materials & Services	58,420	-0-	58,420
Capital Outlay	-0-	-0-	-0-
Subtotal	<u>\$126,621</u>	<u>\$2,046</u>	<u>\$128,667</u>
Executive Management			
Personal Services	\$247,197	\$7,416	\$254,613
Materials & Services	36,245	-0-	36,245
Capital Outlay	-0-	-0-	-0-
Subtotal	<u>\$283,442</u>	<u>\$7,416</u>	<u>\$290,858</u>
Finance & Administration			
Personal Services	\$608,993	\$18,270	\$ 627,263
Materials & Services	374,355	-0-	374,355
Capital Outlay	4,450	-0-	4,450
Subtotal	<u>\$987,798</u>	<u>\$18,270</u>	<u>\$1,006,068</u>
Public Affairs			
Personal Services	\$243,191	\$7,296	\$250,487
Materials & Services	44,990	-0-	44,990
Capital Outlay	9,350	-0-	9,350
Subtotal	<u>\$297,531</u>	<u>\$7,296</u>	<u>\$304,827</u>
General Expense			
Contingency	\$ 208,747	(\$45,028)	\$ 163,719
Transfers	1,027,568	10,000	1,037,568
Subtotal	<u>\$1,236,315</u>	<u>(\$35,028)</u>	<u>\$1,201,287</u>
Unappropriated Balance	\$79,801	-0-	\$79,801
Total General Fund Requirements	\$3,011,508	-0-	\$3,011,508
<u>INTERGOVERNMENTAL RESOURCE CENTER FUND</u>			
Personal Services	\$ 883,845	\$26,515	\$ 910,360
Materials & Services	571,800	-0-	571,800
Capital Outlay	3,800	-0-	3,800
Transfers	827,260	-0-	827,260
Contingency	77,566	(26,515)	51,051
Total Intergovernmental Resource Center Fund Requirements	\$2,364,271	-0-	\$2,364,271

	<u>Appropriation FY 1985-86</u>	<u>Revision</u>	<u>Revised Appropriation</u>
<u>BUILDING MANAGEMENT FUND</u>			
Personal Services	\$ 25,135	\$754	\$ 25,889
Materials & Services	593,067	-0-	593,067
Capital Outlay	146,320	-0-	146,320
Contingency	<u>75,000</u>	<u>(754)</u>	<u>74,246</u>
Total Building Management Fund Requirements	\$839,522	-0-	\$839,522
<u>TRANSPORTATION TECHNICAL ASSISTANCE FUND</u>			
Materials & Services	<u>\$86,817</u>	<u>-0-</u>	<u>\$86,817</u>
Total Transportation Technical Assistance Fund Requirements	\$86,817	-0-	\$86,817
<u>CRIMINAL JUSTICE ASSISTANCE FUND</u>			
Materials & Services	<u>\$3,500</u>	<u>-0-</u>	<u>\$3,500</u>
Total Criminal Justice Assistance Fund Requirements	\$3,500	-0-	\$3,500
<u>SEWER ASSISTANCE FUND</u>			
Materials & Services	<u>\$1,445,665</u>	<u>-0-</u>	<u>\$1,445,665</u>
Total Sewer Assistance Fund Requirements	\$1,445,665	-0-	\$1,445,665
<u>ZOO OPERATING FUND</u>			
Personal Services	\$3,111,096	\$88,832	\$3,199,928
Materials & Services	1,848,292	-0-	1,848,292
Capital Outlay	417,419	-0-	417,419
Transfers	3,012,390	-0-	3,012,390
Contingency	289,628	(88,832)	200,796
Unappropriated Balance	<u>975,000</u>	<u>-0-</u>	<u>975,000</u>
Total Zoo Operating Fund Requirements	\$9,653,825	-0-	\$9,653,825
<u>ZOO CAPITAL FUND</u>			
Capital Projects	\$5,872,221	-0-	\$5,872,221
Contingency	-0-	-0-	-0-
Unappropriated Balance	<u>2,823,381</u>	<u>-0-</u>	<u>2,823,381</u>
Total Zoo Capital Fund Requirements	\$8,695,602	-0-	\$8,695,602

	<u>Appropriation FY 1985-86</u>	<u>Revision</u>	<u>Revised Appropriation</u>
<u>SOLID WASTE OPERATING FUND</u>			
Personal Services	\$ 897,712	\$26,931	\$ 924,643
Materials & Services	7,817,480	-0-	7,817,480
Capital Outlay	172,890	-0-	172,890
Transfers	3,245,456	-0-	3,245,456
Contingency	1,776,149	(26,931)	1,749,218
Unappropriated Balance	<u>63,333</u>	<u>-0-</u>	<u>63,333</u>
Total Solid Waste Operating Fund Requirements	\$13,973,020	-0-	\$13,973,020
<u>SOLID WASTE CAPITAL FUND</u>			
Capital Projects	\$5,892,000	-0-	\$5,892,000
Transfers	<u>103,000</u>	<u>-0-</u>	<u>103,000</u>
Total Solid Waste Capital Fund Requirements	\$5,995,000	-0-	\$5,995,000
<u>SOLID WASTE DEBT SERVICE FUND</u>			
Materials & Services	<u>\$1,321,950</u>	<u>-0-</u>	<u>\$1,321,950</u>
Total Solid Waste Debt Service Fund Requirements	\$1,321,950	-0-	\$1,321,950
<u>ST. JOHNS RESERVE FUND</u>			
Unappropriated Balance	<u>\$957,700</u>	<u>-0-</u>	<u>\$957,700</u>
Total St. Johns Reserve Fund Requirements	\$957,700	-0-	\$957,700
<u>ST. JOHNS FINAL IMPROVEMENTS FUND</u>			
Capital Projects	\$ 535,000	-0-	\$ 535,000
Contingency	150,000	-0-	150,000
Unappropriated Balance	<u>759,000</u>	<u>-0-</u>	<u>759,000</u>
Total St. Johns Final Improvement Fund Requirements	\$1,444,000	-0-	\$1,444,000
<u>ST. JOHNS METHANE RECOVERY FUND</u>			
Personal Services	\$ 28,644	\$859	\$ 29,503
Materials & Services	46,024	-0-	46,024
Contingency	<u>61,332</u>	<u>(859)</u>	<u>60,473</u>
Total St. Johns Methane Recovery Fund Requirements	\$136,000	-0-	\$136,000

JS/srs
6182B/277-5/7
08/29/85