

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE ) RESOLUTION NO. 02-3192  
GREENSPACES MASTER PLAN AND )  
UPDATING THE REGIONAL TRAILS AND )  
GREENWAYS PLAN AND MAP ) Introduced by Mike Burton, Executive Officer

WHEREAS, on February 9, 1989, by Resolution No. 89-1043, the Metro Council established five specific tasks for regional natural areas planning, one of them being to coordinate and assist in the planning, acquisition and development of regional trails, greenways and wildlife corridors; and

WHEREAS, On July 23, 1992, by Resolution No. 92-1637, the Metro Council adopted the Greenspaces Master Plan, which outlines and maps natural areas, trails and greenways of regional significance; and

WHEREAS, The Greenspaces Master Plan proposes the establishment of a regional trails system which interconnects natural areas, open spaces and parks; and that provide means of access including bicycle and pedestrian commuting to commerce and jobs, recreation and natural areas; and

WHEREAS, in 1997, the Metro Council adopted the Regional Framework Plan by Ordinance No. 97-715B, which directs Metro to identify, protect and manage a regional system of parks, natural areas, open spaces, trails and greenways; and

WHEREAS, the Regional Framework Plan Section 3.4 states that Metro shall identify the Regional Trail System, coordinate planning, and work to identify and secure funding for development and operation of these trails. The framework plan also states that the Regional Trail System should be integrated with local trail systems; and

WHEREAS, On May 31, 2001, by Resolution No. 01-3068 the Metro Council adopted a set of criteria for additions or changes to the Regional Trails Plan; and


WHEREAS, the Greenspaces Technical Advisory Committee (GTAC) has completed a yearlong process to coordinate, review and recommend a set of additions and changes to the Regional Trails Plan, now entitled the Regional Trails and Greenways Plan; and

WHEREAS, all trail alignments shown on the Regional Trails and Greenways Plan Map are conceptual only; now therefore

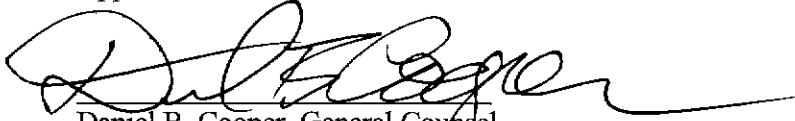
BE IT RESOLVED

That the Metro Council approves the amendments to the Regional Trails and Greenways Plan and Map as described in Exhibit "A" and mapped in Exhibit "B".

ADOPTED by the Metro Council this 23<sup>rd</sup> day of July, 2002.

  
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Carl Hosticka, Presiding Officer

Approved as to form:

  
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Daniel B. Cooper, General Counsel

Resolution No. 02-3192 Exhibit "A"

**PROPOSED REGIONAL TRAILS AND GREENWAYS PLAN AND MAP AMENDMENTS**

<p><b>"Numbered" trails are proposed by GTAC as additions to the Greenspaces Master Plan and the Regional Trails and Greenways Plan and Map. All alignments are conceptual.</b></p>	
<p><b>1.</b></p>	<p><b>Council Creek Trail: Westside MAX to Banks</b></p> <p><i>Description:</i> End of MAX line in Hillsboro west to Banks via Cornelius, Forest Grove and unincorporated Washington County, with an additional short trail extension south to the Tualatin River.</p> <p><i>Sponsor:</i> City of Cornelius – Richard Meyer</p> <p><i>Affected Jurisdictions:</i> Cornelius, Hillsboro, Forest Grove, Washington County</p>
<p><b>2.</b></p>	<p><b>Surf to Turf Trail: Rail with Trail (2A and 2B)</b></p> <p><i>Description:</i> From downtown Lake Oswego through Clackamas and Washington counties to the Oregon coast. Connections to the coast could be made via Banks-Vernonia Trail and/or other future route as shown on original 1992 Regional Trails Plan. This conceptual alignment runs parallel to Burlington Northern Railroad and Portland and Western Railroad lines, and incorporates portions of the Fanno Creek Greenway Trail.</p> <p><i>Sponsor:</i> Metro Councilor Bill Atherton</p> <p><i>Affected Jurisdictions within metro area:</i> Lake Oswego, Hillsboro, Cornelius, Forest Grove, Washington County</p>
<p><b>3.</b></p>	<p><b>Washington Square Regional Center Loop Trail</b></p> <p><i>Description:</i> Eastside of Hwy 217 at Washington Square with connection to Fanno Creek Greenway Trail. This trail creates a loop around Washington Square, a designated regional center.</p> <p><i>Sponsor:</i> City of Tigard – Duane Roberts</p> <p><i>Affected Jurisdictions:</i> Tigard, Washington County, Beaverton</p>
<p><b>4.</b></p>	<p><b>North Willamette River Greenway Trail</b></p> <p><i>Description:</i> Parallel to the Willamette River from the Steel Bridge north to the St. Johns Bridge along the east bank of the river.</p> <p><i>Sponsor:</i> Portland Parks – Jim Sjulín</p> <p><i>Affected Jurisdictions:</i> Portland, Port of Portland</p>
<p><b>5.</b></p>	<p><b>Hillsdale to Lake Oswego Trail</b></p> <p><i>Description:</i> Proposed pedestrian trail from Hillsdale Town Center in southwest Portland south to downtown Lake Oswego with a connection to the Willamette River Greenway Trail.</p> <p><i>Sponsor:</i> Portland Parks and SWTrails Group – Jim Sjulín and Don Baack</p> <p><i>Affected Jurisdictions:</i> Portland, Lake Oswego, Oregon State Parks</p>

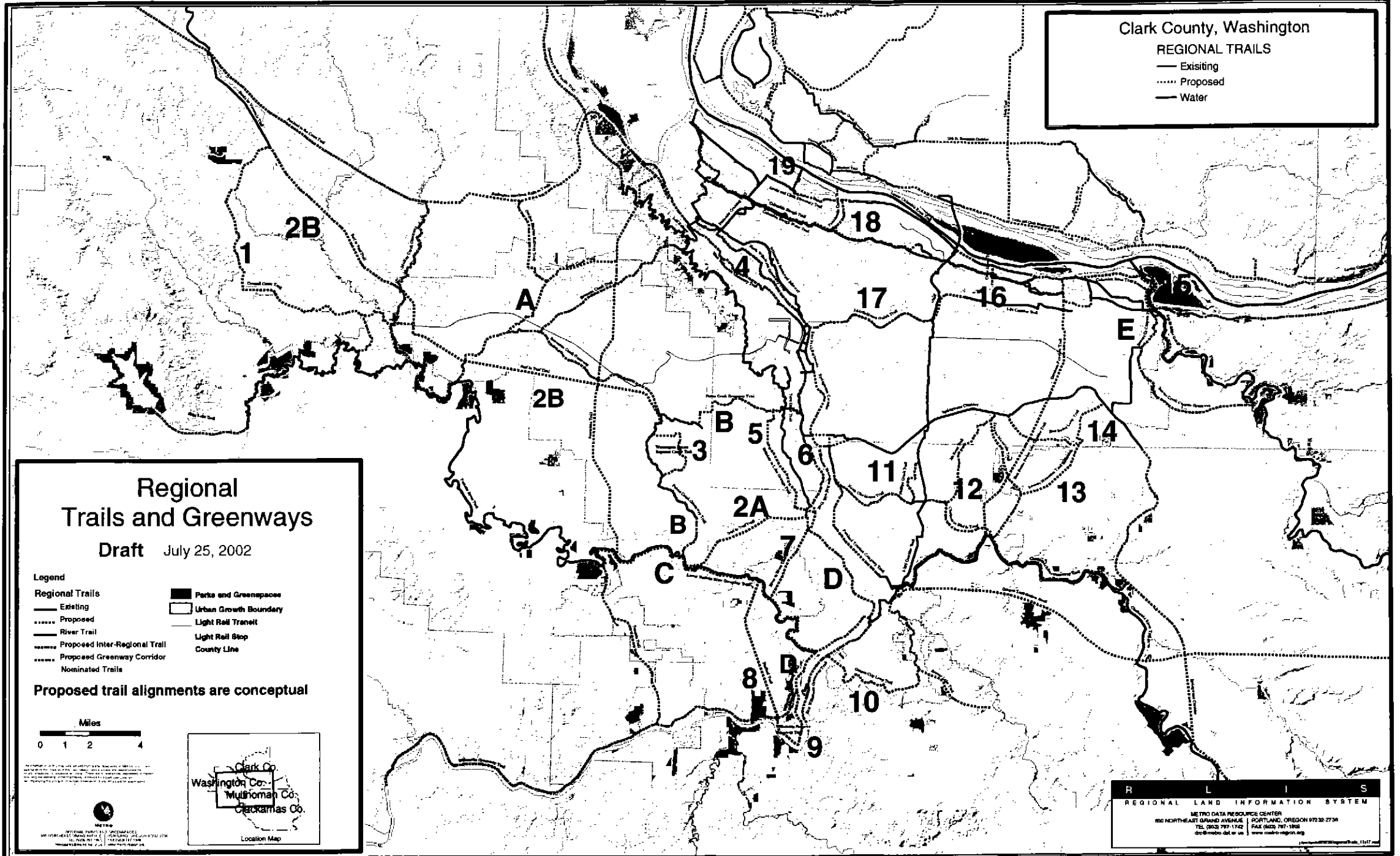
6.	<p><b>Willamette Shoreline Trolley: Rail with Trail</b></p> <p><i>Description:</i> Starting at Willamette Park south of downtown Portland south to downtown Lake Oswego between Highway 43 and the Willamette River. Currently there is a publicly owned right-of-way in this area owned by the Willamette Shoreline Consortium (made up of Metro, Tri-Met, Lake Oswego, City of Portland, Multnomah County and Clackamas County). The planned use for this right-of-way is a future rail transit project. Where there is room for both, the trail is proposed as a “Rail with Trail” project. Where there is not adequate room in the transit corridor, other alignments for the trail will be studied.</p> <p><i>Sponsors:</i> Portland Parks and Metro – Jim Sjulín and Heather Nelson Kent</p> <p><i>Affected Jurisdictions:</i> Portland, Multnomah County, Lake Oswego, Clackamas County, Tri-Met and Metro</p>
7.	<p><b>River to River Trail (Willamette River to Tualatin River)</b></p> <p><i>Description:</i> Land based trail connecting the Willamette and Tualatin rivers via Wilson Creek and/or Pecan Creek. Trail starts in Lake Oswego and ends in Tualatin.</p> <p><i>Sponsor:</i> Three Rivers Land Conservancy - Jayne Cronlund</p> <p><i>Affected Jurisdictions:</i> Lake Oswego, Clackamas County</p>
8.	<p><b>Stafford Trail</b></p> <p><i>Description:</i> Land based trail through the Stafford Basin from the Tualatin River (near Stafford Road) south to the Willamette River.</p> <p><i>Sponsor:</i> Clackamas County Parks – Mary Cook Swanson</p> <p><i>Affected Jurisdictions:</i> Clackamas County</p>
9.	<p><b>Willamette Narrows Greenway Trail</b></p> <p><i>Description:</i> Westside of the Willamette River from mouth of the Tualatin River south of Willamette Park to land purchased by Metro near the Canby Ferry.</p> <p><i>Sponsor:</i> Metro Regional Parks and Greenspaces - Jim Morgan</p> <p><i>Affected Jurisdictions:</i> Clackamas County, Oregon State Parks and Recreation Department</p>
10.	<p><b>Oregon City Loop Trail</b></p> <p><i>Description:</i> Circular connection between the Willamette River east to Canemah Bluffs; east and north to Newell Creek Canyon; north via Beaver Lake Trail connecting to the existing Bike/Ped bridge over the Clackamas River and I-205 Bike/Ped Trail.</p> <p><i>Sponsor:</i> City of Oregon City - Dee Craig</p> <p><i>Affected Jurisdictions:</i> Oregon City, Clackamas County</p>
11.	<p><b>Phillips Creek Trail</b></p> <p><i>Description:</i> Trail loop around Clackamas Town Center, a designated regional center, connecting the I-205 Bike/Ped Trail and North Clackamas Greenway, following Phillips Creek.</p> <p><i>Sponsor:</i> Clackamas County Land Use and Transportation – Karen Buehrig</p> <p><i>Affected Jurisdictions:</i> Clackamas County, North Clackamas Parks &amp; Recreation District</p>

12.	<p><b>East Buttes Power Line Corridor Trail</b></p> <p><i>Description:</i> Continues the north to south connection through the Gresham area that begins with the Gresham Fairview Trail. Begins on south side of the Springwater Corridor extending south to the Clackamas River Greenway following a power line right of way.</p> <p><i>Sponsor:</i> Pleasant Valley Planning Group (Metro, Portland, Gresham) – Kim White (Metro)</p> <p><i>Affected Jurisdictions:</i> Portland, Gresham, Happy Valley, Clackamas County, Multnomah County</p>
13.	<p><b>Scouter Mountain Trail Extension (to East Buttes Trail)</b></p> <p><i>Description:</i> A northern spur of the Scouter Mountain Trail connecting Scouter Mountain Trail to the East Buttes Loop Trail.</p> <p><i>Sponsor:</i> Clackamas County Parks - Mary Cook Swanson</p> <p><i>Affected Jurisdictions:</i> Clackamas County, Happy Valley</p>
14.	<p><b>East Buttes Loop Trail</b></p> <p><i>Description:</i> Located in the area south of the Springwater Corridor starting from Powell Butte looping east through a number of Metro and Gresham open spaces back to the Springwater Corridor.</p> <p><i>Sponsor:</i> Metro Regional Parks and Greenspaces and Metro Planning Department and Pleasant Valley Steering Committee</p> <p><i>Affected Jurisdictions:</i> Portland, Gresham, Happy Valley, Clackamas County, Multnomah County</p>
15.	<p><b>Lewis and Clark Discovery Greenway Trail -Columbia River Trail Extension</b></p> <p><i>Description:</i> North of Blue Lake Regional Park on the levee eastbound to mouth of the Sandy River and into downtown Troutdale connecting to the Beaver Creek Canyon Trail. Part of the 40-Mile Loop Trail.</p> <p><i>Sponsor:</i> City of Troutdale Parks - Valerie Lantz</p> <p><i>Impacted Jurisdictions:</i> Troutdale, Fairview, Multnomah County Drainage District #1</p>
16.	<p><b>Cross Levee Trail</b></p> <p><i>Description:</i> North-south trail segment of the 40-Mile Loop Trail connecting the Lewis and Clark Discovery Greenway Trail to the Columbia Slough Trail near NE 143<sup>rd</sup> Ave.</p> <p><i>Sponsor:</i> Portland Parks – Jim Sjulín</p> <p><i>Affected Jurisdiction:</i> Portland</p>
17.	<p><b>Sullivan’s Gulch/I-84 Trail</b></p> <p><i>Description:</i> Starting at the Willamette River’s Eastbank Esplanade (at the junction of I-84 and I-5) east to the I-205 Bike/Ped Trail. The trail corridor would be located on the north side of I-84, adjacent to the Max Line and Union Pacific RR tracks. This trail runs along I-84 ending just east of Maywood Park and connecting to Mt. Scott. This trail has already been added to Metro’s 2000 Regional Transportation Plan (RTP).</p> <p><i>Sponsor:</i> Portland Parks – Jim Sjulín</p> <p><i>Affected Jurisdictions:</i> Portland</p>

18.	<p><b>Peninsula Canal Trail</b></p> <p><i>Description:</i> North-south trail segment of the 40-Mile Loop Trail connecting the Lewis and Clark Discovery Greenway Trail to the Columbia Slough Trail on the east side of the canal at approximately NE 18<sup>th</sup> Ave.</p> <p><i>Sponsor:</i> Portland Parks – Jim Sjulín</p> <p><i>Affected Jurisdiction:</i> Portland</p>
19.	<p><b>Lower Columbia River Water Trail</b></p> <p><i>Description:</i> The Lower Columbia River Water Trail encompasses the free flowing lower 146 river miles of the Columbia River from Bonneville Dam to the Pacific Ocean. Within the metropolitan Portland area, the Water Trail connects important points of interest, including boat ramps and river access points. The Lower Columbia River Water Trail is a bi-state effort. Trail amenities are (and will be located) on both the Oregon and Washington sides of the river. The entire length of the Lower Columbia River Water Trail is encompassed in the National Park Service’s Lewis and Clark National Historic Trail. With the upcoming 2003-2006 Bicentennial, the Lewis and Clark NHT is expected to receive a great deal of attention and visitor activity. Establishment of the Lower Columbia River Water Trail will significantly help visitors experience the Lewis and Clark Trail by providing important local information about trail amenities as well as safety and environmental issues.</p> <p><i>Sponsor:</i> 40-Mile Loop Land Trust – Barbara Walker, Lower Columbia River Estuary Partnership – Deborah Marriot</p> <p><i>Affected Jurisdictions within the Metro area:</i> Multnomah County, Cities of Portland, Troutdale, Fairview, Gresham.</p> <p><i>Additional Affected Jurisdictions:</i> Oregon Counties: Columbia, Clatsop  Oregon Cities: Scappoose, St. Helens, Rainier, Clatskanie, Astoria, Warrenton  Washington Counties: Skamania, Clark, Cowlitz, Wahkiakum, Pacific  Washington Cities: Washougal, Camas, Vancouver, Ridgefield, Kalama, Kelso, Longview, Cathlamet, Ilwaco</p>

**“Lettered” recommendations are technical changes to regional trails and greenways that were included in the 1992 Greenspaces Master Plan. In general, these changes are in designations from “greenway” (which indicates a trail *may* be included) to “trail” which indicates a future plan for a land-based trail to be added in these areas. Alignments are conceptual.**

<b>A.</b>	<p><b>Rock Creek Greenway Trail</b></p> <p><i>Description:</i> Change designation from greenway to land based trail.</p> <p>Show new alignment as described in the City of Hillsboro’s Parks Master Plan. This change in alignment includes deleting a portion of the Oregon Electric Railway Trail and replacing it with the Rock Creek Trail. A portion of this trail is already completed.</p> <p><i>Sponsor:</i> Hillsboro Parks – Scott Talbot</p> <p><i>Affected Jurisdiction:</i> Hillsboro</p>
<b>B.</b>	<p><b>Fanno Creek Greenway Trail</b></p> <p><i>Description:</i> Change designation from greenway to land based trail.</p> <p>15-mile trail from Willamette Park in John’s Landing west through Portland then south to Beaverton, Tigard, Durham and into Tualatin where Fanno Creek flows into the Tualatin River.</p> <p>Note: a future trail bridge for pedestrians and bicyclists, over the Tualatin River, is now included in the proposed trail alignment.</p> <p><i>Sponsor:</i> Fanno Creek Greenway Trail working group – Bob Bothman, chair</p> <p><i>ed Jurisdictions:</i> Portland, Beaverton, Tualatin Hills Park and Recreation District, Washington County, Tigard, Durham and Tualatin</p>
<b>C.</b>	<p><b>Lower Tualatin River Greenway Trail</b></p> <p><i>Description:</i> Change designation from greenway to land based trail along the Tualatin river from the confluence of the Tualatin and Willamette rivers in West Linn, west to the U.S. Fish and Wildlife Refuge in Sherwood.</p> <p><i>Sponsor:</i> Three Rivers Land Conservancy - Jayne Cronlund</p> <p><i>Affected Jurisdictions:</i> West Linn, Rivergrove, Tualatin, Durham, Tigard, and Washington County</p>
<b>D.</b>	<p><b>Willamette River Greenway Trail</b></p> <p><i>Description:</i> Change designation from greenway to land based trail on the west side of the river from Lake Oswego south through the city of West Linn to the mouth of the Tualatin River.</p> <p><i>Sponsor:</i> Three Rivers Land Conservancy – Jayne Cronlund</p> <p><i>Affected Jurisdictions:</i> Lake Oswego, West Linn</p>
<b>E.</b>	<p><b>Beaver Creek Canyon Trail</b></p> <p><i>Description:</i> Change designation from greenway to land based trail within Troutdale city limits. Outside Troutdale city limits the greenway designation remains.</p> <p><i>Sponsor:</i> City of Troutdale Parks – Valerie Lantz</p> <p><i>Affected Jurisdictions:</i> Troutdale</p>



**Clark County, Washington**  
**REGIONAL TRAILS**  
 — Existing  
 ..... Proposed  
 — Water

**Regional Trails and Greenways**  
 Draft July 25, 2002

**Legend**

— Existing	■ Parks and Greenspaces
..... Proposed	□ Urban Growth Boundary
— River Trail	— Light Rail Transit
..... Proposed Inter-Regional Trail	• Light Rail Stop
..... Proposed Greenway Corridor	— County Line
..... Nominated Trails	

**Proposed trail alignments are conceptual**

Miles  
 0 1 2 4

Clark Co.  
 Washington Co.  
 Multnomah Co.  
 Clackamas Co.  
 Location Map

METRO  
 REGIONAL PARKS AND GREENSPACES  
 1000 NE 10TH AVENUE, SUITE 1000, PORTLAND, OREGON 97232-2734  
 TEL: (503) 797-1742 FAX: (503) 797-1982  
 www.metro-land.org

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 REGIONAL LAND INFORMATION SYSTEM  
 METRO DATA RESOURCE CENTER  
 800 NORTH-EAST GRAND AVENUE PORTLAND, OREGON 97232-2734  
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 www.metro-land.org



## **NATURAL RESOURCES COMMITTEE REPORT**

### **CONSIDERATION OF RESOLUTION NO. 02-3192, FOR THE PURPOSE OF AMENDING THE GREENSPACES MASTER PLAN AND UPDATING THE REGIONAL TRAILS AND GREENWAYS PLAN**

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Date: July 24, 2002

Presented by: Councilor McLain

**Committee Action:** At its July 17, 2002 meeting, the Natural Resources Committee voted 4-0 to recommend Council adoption of Resolution 02-3192. Voting in favor: Councilors Atherton, Bragdon, Park and McLain.

**Background:** The Regional Trails Plan and Greenspaces Master Plan are amended by Resolution 02-3192 to add an estimated 164 miles of new conceptual trails to the regional trail system. The Regional Trails Plan was adopted in 1992. Since then, many suggestions have been made for both technical and substantive changes to the plan. The Greenspaces Technical Advisory Committee has formalized these recommendations through work begun in 2000. Criteria were recommended as a basis for determining regional level trails. The Metro Council approved those criteria via adoption of Resolution 01-3068.

19 trail additions are proposed by GTAC in exhibit A, and 5 technical amendments are proposed as well. Exhibit B maps these recommendations.

**Committee Issues/Discussion:** Charlie Ciecko, Heather Kent and Mel Huie made the staff presentations. They pointed out that 23 recommended additions and changes received unanimous recommendation from GTAC. Proposed trail #19, as described in Exhibit A, was not reviewed by GTAC, had been called out in the 1992 Greenspaces Master Plan but not clearly delineated on the Regional Trails Plan. Once Council has approved this resolution, the Parks department will put out a new brochure, and will coordinate with Clark County about jointly informing the public about trails systems on both sides of the Columbia. Mel Huie walked the Committee through all the mapped recommendations. The committee expressed its pleasure at the outcome of all the work it took to produce these revisions.

Several members of the public testified in favor of the recommendations.

- Existing Law: Resolution 92-1637, approving the Greenspaces Master Plan.  
Resolution 01-3068 adopting criteria for revision to the Regional Trails Plan.
- Budget Impact: There is no budget impact.

## STAFF REPORT

### IN CONSIDERATION OF RESOLUTION NO. 02-3192 FOR THE PURPOSE OF OF AMENDING THE GREENSPACES MASTER PLAN AND UPDATING THE REGIONAL TRAILS AND GREENWAYS PLAN AND MAP

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Date: May 2002

Prepared by: Heather Nelson Kent  
and Mel Huie

## BACKGROUND

This resolution would amend the Greenspaces Master Plan and the Regional Trails Plan to include additions to the regional trail network and changes to a number of the previously approved trail corridors:

Starting in 2000, the Greenspaces Technical Advisory Committee (GTAC) and other parties interested in regional trails began discussions about updating the Regional Trails Plan. Since the adoption of the Regional Trails Plan in 1992 there have been many changes and there is better information about potential trail corridors and projects throughout the region. In addition, a number of additional projects were being considered by citizens and local jurisdictions as priorities that should be included in the Regional Trails Plan.

GTAC's first step was to identify a set of criteria for determining what constituted a "regional" versus a "local" trail project. These criteria were developed in a collaborative process and presented to the Metro Council for their consideration and approval. The Metro Council approved the criteria via Resolution No. 01-3068 on May 31, 2001.

Local citizens, non-profit organizations, cities and other government agencies were invited to nominate changes or additions to the Regional Trails Plan and to show how their nomination met the criteria approved by the Metro Council. GTAC, and other interested citizens and stakeholders, reviewed 26 nominations for new trails or proposed amendments to the Regional Trails Plan. After this review, GTAC unanimously approved a package of 23 new trails or proposed changes to the Regional Trails Plan for Metro Council's consideration. These are listed in Exhibit "A" and shown on Exhibit "B".

Local governments, special districts, non-profit groups or other individuals responsible for nominating a new trail to the map were requested by GTAC to provide letters of support from any and all affected jurisdictions (that is jurisdictions through which the proposed trail corridor may pass). These letters of support have been collected for nearly all the trail changes included in this resolution before Council.

## ANALYSIS/INFORMATION

1. **Known Opposition** None
2. **Legal Antecedents** Resolution 93-1872 which amended the Greenspaces Master Plan to include the Peninsula Crossing Trail in North Portland.

3. **Anticipated Effects** As approved by the Metro Council in 1992 and amended in 1993, the Regional Trails Plan currently includes an estimated 400 miles of conceptual trails and greenways. These changes would add an estimated 164 miles of new conceptual trails to the regional trail system.
4. **Budget Impacts** Adoption of the updated Regional Trails and Greenways Plan and Map in and of itself has no budget impact.

#### **RECOMMENDED ACTION**

The Metro Executive Officer recommends approval of the Resolution No. 02-3192.