

## MINUTES OF THE METRO COUNCIL WORK SESSION MEETING

Tuesday, October 21, 2008  
Metro Council Chamber

Councilors Present: David Bragdon (Council President), Rod Park, Carlotta Collette, Rex Burkholder, Carl Hosticka, Robert Liberty

Councilors Absent: Kathryn Harrington (excused)

Council President Bragdon convened the Metro Council Work Session Meeting at 2:01 p.m.

### **1. DISCUSSION OF AGENDA FOR COUNCIL REGULAR MEETING, OCTOBER 23, 2008/ADMINISTRATIVE/CHIEF OPERATING OFFICER COMMUNICATIONS**

Council President Bragdon reviewed the October 23, 2008 Metro Council agenda. Councilors discussed the date and time for Resolution Number 08-1196 and specifics regarding Riverbend Landfill. It was removed from the October 23, 2008 Council meeting agenda. Councilor Park asked about deadlines for the Lakeside Landfill. Roy Brower, Regulatory Affairs Manager, explained the variance request process. Councilor Burkholder asked about variance agreements. Councilor Park asked about designated facility agreements with Hillsboro. Councilor Park asked about enforcement mechanisms. Mr. Brower discussed investigative processes as well as other enforcement techniques.

### **2. REGIONAL EMERGENCY DISASTER PREPARATION AND RECOVERY**

Gerry Uba, Planning and Development, and Carmen Merlo, City of Portland, introduced the regional emergency disaster preparation and recovery update. Mr. Uba talked about Metro's role in emergency management. He said Metro became involved as a coordinator and innovator of new ideas, especially in mapping earthquake assessments. He talked about connections between emergency and land-use planning, and the region's role in providing a model for the rest of the country and other various communities. He further talked about various events in Oregon that spurred focus on disaster preparation (i.e. the 1996 floods and minor Oregon earthquakes in the 1990s). Mr. Uba discussed funding history and grants involved.

Ms. Merlo discussed differences in earthquakes between Oregon and California. She talked about programs used to estimate damage assessments. She discussed grants utilized in disaster preparation and recovery programs and subsequent competition for funds. She talked about developing a new model for regional preparedness and current status. She explained response structures contained within preparedness models and also vulnerabilities. Councilor Burkholder asked about water supply coordination. He talked about rational systems of service, and asked about procedure for determining risk assessment. Ms. Merlo discussed the difficulty in getting people engaged in disaster discussions. Councilor Liberty talked about resource allocation, especially clean water. He asked about disasters in other regions on the west coast that might send people to the Portland metropolitan region as "refugees." Ms. Merlo talked about mutual aid packages.

Mr. Uba discussed protocol and procedure for elected officials in response to disaster preparedness. President Bragdon talked about clear distinctions between preparation, response, and recovery. Councilor Liberty talked about infrastructure's role in disaster preparedness.

President Bragdon asked what the appropriate role for Metro was in planning emergency preparedness policy. Mr. Uba said further discussions would not only be useful, but necessary. Councilor Liberty said he felt it very important to define who was in charge and subsequent responsibilities during emergency situations. Councilor Burkholder asked about non-motorized evacuation strategies. Ms. Merlo said it was a huge consideration but all the answers were not finalized yet. She talked about the idea of twenty-minute neighborhoods. Mr. Uba summarized the Council's input.

### **3. BREAK**

### **4. URBAN AND RURAL RESERVES UPDATE**

John Williams, Planning Department, provided a summary on the process of defining the reserves study area. He summarized timelines and recommendations. He said key features consisted of "screen" metaphors. Michael Jordan, COO, talked about service providers for urban versus rural landscapes. Councilor Liberty said it was unclear what infrastructure would be financed under. Councilor Hosticka asked about the screening process and priority rankings. He said he disagreed with parameters in giving various areas priority using infrastructure as criteria. Councilor Liberty talked about the tension between flat farmland and hilly forest in terms of prioritizing growth and development. He said it was important to look at what had been built in expansion areas.

Councilor Park asked if decisions changed if staff would have enough time to reevaluate reserve areas. He discussed various prioritization strategies in terms of conducting infrastructure analyses. Councilor Liberty posed the question of whether urbanization was allowed outside of urban and rural reserve areas. He asked if there would be any additional protections for areas outside urban and rural reserves, and how carefully forecasts were planned. He asked about the accuracy in determining utilization of urban reserves and tenure for land-use planning. Councilor Burkholder said he wanted real numbers used for infrastructure costs rather than estimated comparative costs. President Bragdon asked about when expansion areas started to be compared to one another in terms of expansion costs in the grand scheme of things. Mr. Williams explained planning behind policy and investment choices for urban and rural reserve areas.

Councilor Park talked about managing people's expectations on the serviceability of different reserve and expansion areas. Councilor Liberty talked about performance requirements for different reserve areas. Mr. Jordan talked about influences on different reserves transactions, and that absorption into the region was a long-term issue. Councilor Park was concerned about taking lands off the table at the current stage. Councilor Liberty talked about balancing "edge funding" versus "central funding" in the future.

Mr. Williams talked about the process involved in determining the possibility of urbanization in the future, and how to identify where urbanization would and would not occur. Councilor Park talked about reoccurrences in growth patterns in regards to determining urban and rural reserves. Councilor Burkholder asked about candidates for both urban and rural designations. Mr. Williams said there would be quite a few meeting both reserves criteria. Mr. Williams said November and December would allow for additional substantive policy discussions. Mr. Jordan asked if a reserve could protect against changes over time.

Councilor Hosticka asked what risk was run by designating urban and rural reserves, and also designating areas that were neither rural nor urban reserves. Councilor Burkholder asked about

engaging transportation organizations. Mr. Williams said there was a representative group convening. Councilor Hosticka said he was concerned about areas not classified urban or rural.

#### **5. COUNCIL BRIEFINGS/COMMUNICATIONS**

Councilors discussed absences, meetings, and events. Councilor Liberty discussed the transportation speaker's series. Councilor Burkholder talked about the Blue Ribbon Trails Committee's trip to Europe. Councilor Liberty talked about his trip to Vancouver, British Columbia.

There being no further business to come before the Metro Council, Council President Bragdon adjourned the meeting at 4:20 p.m.

Prepared by,

A handwritten signature in black ink, appearing to read 'Tony Andersen', written in a cursive style.

Tony Andersen  
Council Operations Assistant

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF  
OCTOBER 21, 2008**

<b>Item</b>	<b>Topic</b>	<b>Doc. Date</b>	<b>Document Description</b>	<b>Doc. Number</b>
1	Agenda	10/23/08	Agenda: Metro Council regular meeting, October 23, 2008	102108cw-1
2	Overview	10/15/08	Overview of Reserves Phase 3 Work Program, Metro Council Work Session – October 15, 2008	102108cw-2
3	Draft Agenda	10/24/08	Draft Agenda: Regional Emergency Management Group, October 24, 2008	102108cw-3