#### BEFORE THE METRO COUNCIL

AMENDING THE FY 2008-09 BUDGET AND	)	ORDINANCE NO. 08-1202
APPROPRIATIONS SCHEDULE BY	)	
TRANSFERRING APPROPRIATIONS FROM	)	Introduced by Michael Jordan, Chief
CONTINGENCY FOR THE SUSTAINABLE	)	Operating Officer, with the concurrence of
METRO INITIATIVE, ADDING 1.0 FTE PROJECT	)	Council President David Bragdon
MANAGER, AMENDING THE FY 2008-09	)	
THROUGH FY 2012-13 CAPITAL		
BUDGET AND DECLARING AN EMERGENCY		

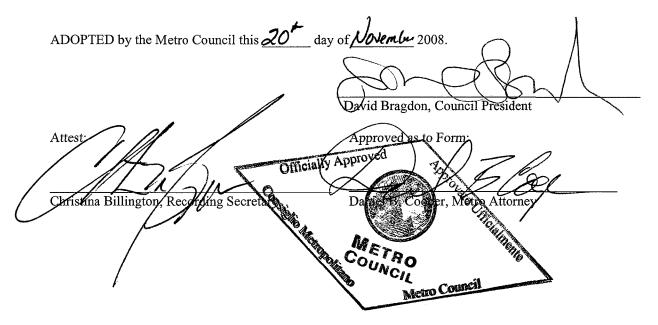
WHEREAS, the Metro Council has reviewed and considered the need to increase appropriations within the FY 2008-09 Budget; and

WHEREAS, the need for the increase of appropriation has been justified; and

WHEREAS, adequate funds exist for other identified needs; now, therefore,

### THE METRO COUNCIL ORDAINS AS FOLLOWS:

- 1. That the FY 2008-09 Budget and Schedule of Appropriations are hereby amended as shown in the column entitled "Revision" of Exhibits A and B to this Ordinance for the purpose of amending the General Fund and Metro Capital Fund to fund projects in support of the Sustainable Metro Initiative.
- 2. That the FY 2008-09 through FY 2012-13 Capital Budget is hereby amended to include the project shown in Exhibit C to this Ordinance.
- 3. This Ordinance being necessary for the immediate preservation of the public health, safety or welfare of the Metro area in order to meet obligations and comply with Oregon Budget Law, an emergency is declared to exist, and this Ordinance takes effect upon passage.



# Exhibit A Ordinance No. 08-1202

		C	urrent			Amended		
		<u>B</u>	udget	$\mathbf{R}$	<u>evision</u>	<b>Budget</b>		
ACCT DESCRIPTION		FTE	Amount	FTE	Amount	FTE	Amount	
		Gene	ral Fund					
Coun	cil Office							
Perso	nal Services							
SALWGE	Salaries & Wages							
5000	Elected Official Salaries							
	Council President	1.00	111,132	-	0	1.00	111,132	
	Councilor	6.00	222,264	-	0	6.00	222,264	
5010	Reg Employees-Full Time-Exempt		,_				,	
	Assistant to the Council President	1.00	81,504	_	0	1.00	81,504	
	Chief Operating Officer	1.00	174,239	_	0	1.00	174,239	
	Confidential Secretary	1.00	48,111	_	0	1.00	48,111	
	Council President Policy Coordinator	1.00	48,747		0	1.00	48,747	
	Deputy Chief Operating Officer	1.00	148,240		0	1.00	148,240	
	. ,	1.00	78,251	-	0	1.00	78,251	
	Manager II		-	-	0			
	Program Analyst II	4.00	200,615	-		4.00	200,615	
	Program Analyst III	1.75	98,633	0.66	42,587	2.41	141,220	
	Program Supervisor II	1.00	76,494	-	0	1.00	76,494	
	Administrative Assistant II	1.00	41,424	-	0	1.00	41,424	
	Administrative Assistant III	1.00	42,829	-	0	1.00	42,829	
5030	Temporary Employees		62,000		0		62,000	
5080	Overtime		1,750		0		1,750	
5089	Salary Adjustments							
	Elected Officials Adjustment		10,002		0		10,002	
	Merit Adjustment Pool (non-represented)		14,939		639		15,578	
	Other Adjustments (non-represented)		14,939		0		14,939	
	Other Adjustments (Class & Comp Study)		14,939		0		14,939	
FRINGE	Fringe Benefits							
5100	Fringe Benefits							
	Base Fringe (variable & fixed)		529,416		15,862		545,278	
5190	PERS Bond Recovery		45,757		1,363		47,120	
	Personal Services	21.75	\$2,066,225	0.66	\$60,451	22.41	\$2,126,676	
	viole O Coming							
GOODS	r <b>ials &amp; Services</b> Goods							
			F7 700		0		F7 702	
	Office Supplies		57,793		0		57,793	
	5 Operating Supplies		2,207		0		2,207	
	Subscriptions and Dues		7,891		0		7,891	
SVCS	Services							
	Contracted Professional Svcs		60,243		125,000		185,243	
	5 Sponsorships		2,000		0		2,000	
5251	I Utility Services		2,781		0		2,781	
5260	Maintenance & Repair Services		1,269		0		1,269	
5265	5 Rentals		823		0		823	
5280	Other Purchased Services		5,643		0		5,643	
OTHEXP	Other Expenditures							
5450	) Travel		7,619		0		7,619	
5455	5 Staff Development		9,082		68,500		77,582	
	Council Costs		24,500		0		24,500	
	Miscellaneous Expenditures		6,202		0		6,202	
	Materials & Services		\$188,053		\$193,500		\$381,553	
TOTA: 5	COLUMNIA	24.75	£2.254.252	0.55	£252.051	22.44	£2.500.000	
IUIALR	EQUIREMENTS	21.75	\$2,254,278	0.66	\$253,951	22.41	\$2,508,229	

# Exhibit A Ordinance No. 08-1202

ACCT		Budget	Revision	Amended <u>Budget</u>		
Heer	DESCRIPTION FTE	Amount FTE Amou		FTE	Amount	
		neral Fund	TTE Amount	T 1 12	Amount	
	GCI	ici ai Fuliu				
_	1 = 11.					
	ral Expenditures					
	and Transfers					
	Interfund Reimbursements					
	Transfer for Indirect Costs	200 224			200 224	
	* to Risk Mgmt Fund-Liability	309,234	0		309,234	
	* to Risk Mgmt Fund-Worker Comp	385,818	0		385,818	
-	Fund Equity Transfers					
	Transfer of Resources		_			
	* to Smith & Bybee Lakes Fund	91,740	0		91,740	
	* to General Revenue Bond Fund-Zoo	402,089	0		402,089	
	* to Metro Capital Fund-FAS Capital Account	65,000	0		65,000	
	* to Metro Capital Fund-IT Projects	25,000	115,000		140,000	
	* to Gen'l Revenue Bond Fund-Debt Serv Acct	1,504,342	0		1,504,342	
	* to MERC Operating Fund	11,937	0		11,937	
	* to MERC Capital Fund (Tourism Opp. & Compt. Ac		0		746,146	
	* to General R&R Fund-General R&R	404,459	0		404,459	
	* to General R&R Fund-IT Renewal & Replacement	257,815	0		257,815	
	* to General R&R Fund-Regional Center R&R	277,000	0		277,000	
	* to Metro Capital Fund-Parks Cap (per ton on SW)	270,000	0		270,000	
	* to General R&R Fund- Parks R&R (earned on SW re	200,000	0		200,000	
	* to Solid Waste Revenue Fund	100,348	0		100,348	
Total I	nterfund Transfers	\$5,050,928	\$115,000		\$5,165,928	
Contin	gency & Unappropriated Balance					
	Contingency					
5999	Contingency					
3333	* Contingency	3,152,085	(368,951)		2,783,134	
	* Opportunity Account	100,000	0		100,000	
	* Reserved for Future Planning Needs	351,000	0		351,000	
	* Reserved for Future Election Costs	290,000	0		290,000	
	* Reserved for Nature in Neighorbhood Grants	250,000	0		250,000	
	* Reserved for Reg. Afford. Housing Revolving Fur	·	0		1,000,000	
	* Reserved for Metro Regional Center Remodel	378,000	0		378,000	
	* Reserved for Diesel Retrofit matching grants	400,000	0		400,000	
LINIADD	* Recovery Rate Stabilization reserve	1,771,867	0		1,771,867	
	Unappropriated Fund Balance					
5990	Unappropriated Fund Balance	2 222 222	•		2 222 622	
	* Stabilization Reserve	2,320,000	0		2,320,000	
	* Reserve for Future Natural Areas Operations	1,023,070	0		1,023,070	
	* PERS Reserve	2,782,174	0		2,782,174	
	* Computer Replacement Reserve (Planning)	90,000	0		90,000	
	* Tibbets Flower Account	201	0		201	
	* Reserve for Future Debt Service	2,521,852	0		2,521,852	
Total C	Contingency & Unappropriated Balance	\$16,430,249	(\$368,951)		\$16,061,298	
TOTAL RE	EQUIREMENTS 433.15	\$103,347,466	0.66 \$0	433.81	\$103,347,466	

# Exhibit A Ordinance No. 08-1202

			rent				Amended		
		<u>Budget</u> <u>1</u>			<u>evision</u>	<u>B</u>	<b>Budget</b>		
ACCT DESCRIPTION		FTE	Amount	FTE	Amount	FTE	Amount		
	Met	ro Capi	ital Fund						
Resou	rces (this fund formerly included renew	val & rep	lacement no	ow budg	eted in a sepa	arate fund	d)		
Resourc	ces								
BEGBAL	Beginning Fund Balance								
3500	* Prior year ending balance		7,547,235		0		7,547,235		
3500	* Prior year PERS Reserve		6,553		0		6,553		
GRANTS	Grants								
4100	Federal Grants-Direct		104,973		0		104,973		
4105	Federal Grants-Indirect		820,000		0		820,000		
4110	State Grants-Direct		1,340,800		0		1,340,800		
4115	State Grants-Indirect		100,000		0		100,000		
4120	Local Grants-Direct		413,764		0		413,764		
INTRST	Interest Earnings		,,		· ·				
4700	Interest on Investments		110,854		0		110,854		
DONAT	Contributions from Private Sources		110,034		O		110,034		
4750	Donations and Bequests		3,698,027		0		3,698,027		
MISCRV	Miscellaneous Revenue		3,090,027		U		3,096,027		
	Miscellaneous Revenue		2.751.010		0		2 751 010		
4890			2,751,919		0		2,751,919		
EQTREV	Fund Equity Transfers								
4970	Transfer of Resources		275 000				275.000		
	* from General Renewal & Replacement Fund		375,000		0		375,000		
	* from General Fund (per ton on SW)		270,000		0		270,000		
	* from General Fund-FAS projects		65,000		0		65,000		
	* from General Fund-IT Projects		25,000		115,000		140,000		
TOTAL RES	OURCES		\$17,629,125		\$115,000		\$17,744,125		
Total Pe	ersonal Services	2.00	\$179,631	-	\$0	2.00	\$179,631		
Total M	aterials & Services		\$540,000		\$0		\$540,000		
			40.00,000				42.10/111		
<u>Capital</u> CAPNON	<u>Outlay</u> Capital Outlay (non-CIP Projects)								
5750	· · · · · · · · · · · · · · · · · · ·		35 000		115 000		140.000		
	Office Furniture & Equip		25,000		115,000		140,000		
CAPCIP	Capital Outlay (CIP Projects)		0.452.000		0		0.452.000		
5710	Improve-Oth thn Bldg		8,453,800		0		8,453,800		
5720	Buildings & Related		100,000		0		100,000		
5730	Exhibits and Related		5,296,000		0		5,296,000		
5740	Equipment & Vehicles		135,959		0		135,959		
5750	Office Furniture & Equip		150,000		0		150,000		
Total Ca	apital Outlay		\$14,160,759		\$115,000		\$14,275,759		
Subtota	al Appropriations		\$14,880,390		\$115,000		\$14,995,390		
Total In	terfund Transfers		\$97,174		\$0		\$97,174		
<b>TOTAL REQ</b>	UIREMENTS	2.00	\$17,629,125	-	\$115,000	2.00	\$17,744,125		

Exhibit B Ordinance 08-1202 Schedule of Appropriations

	Current		Revised
	<b>Appropriation</b>	<b>Revision</b>	<b>Appropriation</b>
GENERAL FUND			
Council Office	2,254,278	253,951	2,508,229
Finance & Administrative Services	5,489,506	0	5,489,506
Human Resources	1,737,211	0	1,737,211
Information Technology	2,808,244	0	2,808,244
Metro Auditor	651,286	0	651,286
Office of Metro Attorney	1,981,157	0	1,981,157
Oregon Zoo	26,677,562	0	26,677,562
Planning	24,768,035	0	24,768,035
Public Affairs & Government Relations	1,988,582	0	1,988,582
Regional Parks & Greenspaces	8,521,362	0	8,521,362
Special Appropriations	3,538,480	0	3,538,480
Former ORS 197.352 Claims & Judgments	100	0	100
Non-Departmental			
Debt Service	1,450,486	0	1,450,486
Interfund Transfers	5,050,928	115,000	5,165,928
Contingency	7,692,952	(368,951)	7,324,001
Unappropriated Balance	8,737,297	0	8,737,297
<b>Total Fund Requirements</b>	\$103,347,466	\$0	\$103,347,466
METRO CAPITAL FUND			
Capital Program	14,880,390	115,000	14,995,390
Non-Departmental	14,000,390	113,000	14,993,390
Interfund Transfers	97,174	0	97,174
	2,293,857	0	2,293,857
Contingency	2,293,837 357,704	0	2,293,837 357,704
Unappropriated Balance	551,/04	Ü	337,704
<b>Total Fund Requirements</b>	\$17,629,125	\$115,000	\$17,744,125

All other appropriations remain as previously adopted

# EXHIBIT C Ordinance 08-1202 Capital Project Detail

# **Capital Project Request - Project Detail**

Project Title:	Learning Management System   Fund:   General Fund Capital Fund - 612									
Project Status:	Incomplete	Funding Sta	atus: Funded	FY First	Authorized:	2008-09	Department:	Information Te	echnology	
Project Number	TEMP	Active: 🗸 [	Dept. Priority:	Facility:	Information Ted	hnology	Division:	Information Te	echnology	
Source Of Estima	at Prelimina	ary	Source:	-	Start Date:	11/08	Date:	10/13/2008	Cost Type:	Equipment
Type of Project:	New	Request	Typ Initial	Comp	letion Date:	6/13	Prepared By:	Ann Wawrukie	ewicz	
Project Estimates	5	Actual	Budget/Est	Prior						
Capital Cost:		Expend	2007-2008	Years	2008-2009	2009-2010	2010-2011	2011-2012	2012-2013	Total
Equipment/Furnishing	s	\$0	\$0	\$0	\$115,000	\$0	\$0	\$0	\$0	\$115,000
	Total:	\$0	\$0	\$0	\$115,000	\$0	\$0	\$0	\$0	\$115,000
Funding Source:										
Fund Balance		\$0	\$0	\$0	\$115,000	\$0	\$0	\$0	\$0	\$115,000
	Total:	\$0	\$0	\$0	\$115,000	\$0	\$0	\$0	\$0	\$115,000
Annual Operating	g Budget Imp	act								
Annual Expenditures	S									
Materials and Services	;				\$0	\$13,000	\$13,000	\$13,000	\$13,000	\$52,000
		xpenditures:			\$0	\$13,000		\$13,000	\$13,000	\$52,000
Net Ope	erating Contribut	tion (Cost):			\$0	(\$13,000)	(\$13,000)	(\$13,000)	(\$13,000)	(\$52,000)
Project Description / Just	stification:			Estimated Use	eful Life (yrs):	5	First F	ull Fiscal Year of O	peration:	2009-10

As part of the Sustainable Metro Initiative, Metro will aquire an online training system which would deliver curriculum offerings in an anytime, anywhere format. The system would allow online registration tracking as well as individual development plan tracking as well as compliance training.

### STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 08-1202, AMENDING THE FY 2008-09 BUDGET AND APPROPRIATIONS SCHEDULE BY TRANSFERRING APPROPRIATIONS FROM CONTINGENCY FOR THE SUSTAINABLE METRO INITIATIVE, ADDING 1.0 FTE PROJECT MANAGER, AMENDING THE FY 2008-09 THROUGH FY 2012-13 CAPITAL BUDGET AND DECLARING AN EMERGENCY

Date: October 13, 2008 Prepared by: Scott Robinson

#### **BACKGROUND**

This action requests amended appropriation authority for the Metro COO to increase spending authority resulting from the initial work of the Sustainable Metro Initiative.

Metro is undertaking an agency-wide project to clarify strategic direction, vision and mission, align organizational structure and to enhance efficiency and collaboration. As part of this effort, Metro staff has focused on identifying business and management policies and practices which require improvement in order to provide consistency and to provide staff the tools they need to effectively accomplish their work.

Many current business and management policies are inconsistently practiced and documented in a way that does not provides standardized guidance to managers and employees, creating a lack of uniformity.

The initiative supported by this amendment has four components:

- 1. Engagement with an organizational development firm on the management values, practices, standards manual and on-going cultural development with the management team to migrate the Metro organization to a cohesive unit.
- 2. Provision of onsite staff development for high priority management practices surrounding employee performance management (\$68,500 in fiscal 2008-09).
- 3. Consulting support from an organization such as the National Institute of Governmental Purchasing (NIGP) or Government Finance Officers Association (GFOA) to develop and train staff in consistent agency wide best practices (\$25,000 in FY 2008-09).
- 4. Acquisition of an online learning management system (LMS) to facilitate employee development plans, track course registration and offerings, provide online access to some course materials and to track employee progress towards development goals (\$115,000 initial capital expenditure and \$13,000 annual maintenance).

A scope of work and three year fiscal impact analysis are included the Attachment to this amendment.

The work of this amendment will be the responsibility of the Deputy COO, coordinated through the Office of the COO. A new 1.0 FTE Program Analyst III will serve as project coordinator for the effort. We are requesting the transfer of \$368,951 from General Fund contingency, including an appropriation of \$115,000 transferred to the Metro Capital Fund for acquisition of the Learning Management System.

Request	General Fund	\$253,951
	General Fund Transfer to Capital Fund	<u>115,000</u>
Total		\$368,951

### ANALYSIS/INFORMATION

- 1. Known Opposition: None known.
- **2. Legal Antecedents:** ORS 294.450 provides for transfers of appropriations within a fund, including transfers from contingency, if such transfers are authorized by official resolution or ordinance of the governing body for the local jurisdiction.
- **3. Anticipated Effects:** This action provides the necessary resources to successful move forward with the Sustainable Metro Initiative. This increase is needed to ensure appropriate development and implementation of management and business standards and practices.
- **4. Budget Impacts:** This action increases the personal services and materials and services operating appropriations in the Council Office, and decreases contingency in the General Fund by \$368,951. It also increases the appropriation in the Metro Capital Fund by \$115,000. Additional expenditures in years two and three of this project, anticipated to be \$337,211, will be presented as an add package to the FY 2009-10 budget.

## RECOMMENDED ACTION

The Chief Operating Officer recommends adoption of this Ordinance.

## SCOPE OF WORK AND THREE-YEAR BUDGET IMPACT

Through the Sustainable Metro Initiative (SMI), Metro has undertaken a significant effort to move the alignment and culture of the agency and prepare for the challenges we will face in the near future. In order to fulfill the promise of the effort to date, significant practical changes need to take place regarding both business processes and management and personnel practices. This budget amendment provides the resources to create the standards, common practices, reference guides and training tools necessary to make a sustained impact on the organization. Without this budget amendment, business and management practices will remain uncoordinated and non-standardized, leading to inefficient and ineffective use of resources.

### PROPOSED SCOPE OF WORK

## Part I – Human Resource Management and Management Practices

- 1. Working with senior management staff, create a set of management values.
- 2. Develop a code of conduct that ensures behavior is consistent with the law, the Metro Charter and public expectations and promotes ethical conduct in all we do.
- 3. Develop a comprehensive management policies and practices manual. Review against best practice in other agencies.
- 4. Facilitate implementation and rollout of the values, Code of Conduct and business and management policies and practices.
- 5. Make recommendations for further management training or organizational development, as applicable.

## Part II - Manager Training

- 1. Employee training in fiscal 2008-09: \$68,500
- 2. Additional training costs anticipated in 2009-10: \$85,500

### Part III – Business Practices

- Review and assess current business (Contracting, Projects Management, Records Management, Security Practices, Safety, Budgeting, and Financial Management) and management (Personnel) policies and practices. Make recommendations regarding what is applicable and useable and what needs to be revised.
- 2. Develop a comprehensive business policies and practices manual. Review against best practice in other agencies.
- 3. Provide training to affected management staff. Assumes training provided by internal staff.

# Part IV – Learning Management System

1. Specify and acquire an online training system which would deliver curriculum offerings in an anytime, anywhere format. The system would allow online registration tracking as well as individual development plan tracking as well as compliance training.

# THREE-YEAR BUDGET IMPACT

## Sustainable Metro Initiative 3 Year View

		2008/09	2009/10	2010/11
Project Manager FTE (incl. Fringe)	Personal Services	60,451	93,284	97,427
Organization Development*	Professional Services	100,000		-
Staff Development	Materials and Services	68,500	85,500	10,000
Systems Development	Professional Services	25,000	25,000	-
Learning Management System (LMS)	Capital	115,000	-	-
LMS maintenance and content	Maint. Services**	-	13,000	13,000
Total Expenditure Request		368,951	216,784	120,427

Assumes project manager for 8 months in 08-09

<sup>\*</sup>Assumes an RFP process yielding a 2-person 5 mo. engagement at 20 hrs per week at \$125/hr.

<sup>\*\*</sup> While the initial \$115,000 for LMS will be capitalized, annual maintenance will be M&S.