

#### Agenda

MEETING: METRO COUNCIL DATE: February 26, 2009

DAY: Thursday TIME: 2:00 PM

PLACE: Metro Council Chamber

## CALL TO ORDER AND ROLL CALL

- 1. INTRODUCTIONS
- 2. CITIZEN COMMUNICATIONS
- 3. CONSENT AGENDA
- 3.1 Consideration of Minutes for the February 19, 2009 Metro Council Regular Meeting.
- 3.2 **Resolution No. 09-4030,** For the Purpose of Confirming the Appointment of Peter Brandom to the Solid Waste Rate Review Committee (RRC).
- 3.3 **Resolution No. 09-4028,** For the Purpose of Approving a Contract Amendment for the Predators of the Serengeti Exhibit and Red Ape Reserve Exhibits at the Oregon Zoo
- 4. ORDINANCES SECOND READING
- 4.1 **Ordinance No. 09-1210,** For the Purpose of Amending Metro Code Section 4.01.050(a) Admission Fees, Effective June 1, 2009.
- 4.2 **Ordinance No. 09-1211**, For the Purpose of Amending Metro Code, Chapter 12.02 Regional Park Fees, Section 10.02.020, to Adjust Park Entry Fees and Delegate to the Chief Operating Officer the Authority to Set all Other Regional Park Use Fees and Rental Fees.
- 4.3 **Ordinance No. 09-1212**, Amending the FY 2008-09 Budget and Collette Appropriations Schedule Recognizing Donations to the Oregon Zoo, Amending the Capital Improvement Plan, and Declaring an Emergency.
- 5. EXECUTIVE SESSION HELD PURSUANT TO ORS 192.660(1)(e). DELIBERATIONS WITH PERSONS DESIGNATED TO NEGOTIATE REAL PROPERTY TRANSACTIONS.

5.1 **Resolution No. 09-4020,** Authorizing the Chief Operating Officer to Purchase Certain Property in the Willamette Narrows and Canemah Bluffs Target Area Under the 2006 Natural Areas Bond Measure and Subject to Unusual Circumstances.

#### 6. CHIEF OPERATING OFFICER COMMUNICATION

#### 7. COUNCILOR COMMUNICATION

#### **ADJOURN**

#### Television schedule for February 26, 2009 Metro Council meeting

Clackamas, Multnomah and Washington counties, and Vancouver, Wash.  Channel 11 – Community Access Network  www.tvctv.org – (503) 629-8534  2 p.m. Thursday, Feb. 26 (Live)	Portland Channel 30 (CityNet 30) – Portland Community Media www.pcmtv.org – (503) 288-1515 8:30 p.m. Sunday, Mar. 1 2 p.m. Monday, Mar. 2
Gresham Channel 30 – MCTV www.mctv.org – (503) 491-7636 2 p.m. Monday, Mar. 2	Washington County Channel 30 – TVC-TV www.tvctv.org – (503) 629-8534 11 p.m. Saturday, Feb. 28 11 p.m. Sunday, Mar. 1 6 a.m. Tuesday, Mar. 3 4 p.m. Wednesday, Mar. 4
Oregon City, Gladstone Channel 28 – Willamette Falls Television www.wftvaccess.com – (503) 650-0275 Call or visit website for program times.	West Linn Channel 30 – Willamette Falls Television www.wftvaccess.com – (503) 650-0275 Call or visit website for program times.

PLEASE NOTE: Show times are tentative and in some cases the entire meeting may not be shown due to length. Call or check your community access station web site to confirm program times.

Agenda items may not be considered in the exact order in which they are listed. If you have questions about the agenda, please call Chris Billington, Clerk of the Council, at (503) 797-1542. Public hearings are held on all ordinances second read and on resolutions upon request of the public. Documents for the record must be submitted to the Clerk of the Council to be included in the decision record. Documents can be submitted by e-mail, fax or mail or in person to the Clerk of the Council. For additional information about testifying before the Metro Council, and for other public comment opportunities, please go to this section of the Metro website <a href="www.oregonmetro.gov/participate">www.oregonmetro.gov/participate</a>. For assistance per the American Disabilities Act (ADA), dial Metro's TDD line (503) 797-1804 or (503) 797-1540 for the (Council Office).

Agenda Item 3.2

Resolution No. 09-4030, For the Purpose of Confirming the Appointment of Peter Brandom to the Solid Waste Rate Review Committee (RRC)

> Metro Council Work Session Thursday, February 26, 2009 Metro Council Chamber

## BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF CONFIRMING THE APPOINTMENT OF PETER BRANDOM TO THE SOLID WASTE RATE REVIEW COMMITTEE (RRC)	<ul> <li>RESOLUTION NO. 09-4030</li> <li>Introduced by:</li> <li>David Bragdon, Council President</li> </ul>
WHEREAS, Metro Code Chapter 2.19.17 (RRC) to review and make recommendations to the charges; and	0 establishes the Solid Waste Rate Review Committee ne Metro Council regarding solid waste disposal
	0 states that all members of Metro Advisory sident subject to confirmation by the Council; and
WHEREAS, Metro Code Chapter 2.19.17	0 authorizes representatives for the RRC; and
WHEREAS, the RRC incumbent who is i program has resigned his position on the RRC, lea	nvolved with a local recycling or waste reduction uving therefor a vacancy; and
	pointed Peter Brandom as a full voting member who is d sustainability programs, subject to confirmation by the
BE IT RESOLVED, that the Metro Counc Rate Review Committee.	cil confirms the appointment of Mr. Brandom to Metro's
ADOPTED by the Metro Council this day	of2009.
Ī	David Bragdon, Council President
Approved as to form:	
Daniel B. Cooper, Metro Attorney	

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#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 09-4030 FOR THE PURPOSE OF CONFIRMING THE APPOINTMENT OF PETER BRANDOM TO THE SOLID WASTE RATE REVIEW COMMITTEE (RRC)

Date: February 12, 2009 Prepared by: Thomas Chaimov

503-797-1681

#### **BACKGROUND**

The seven-member Solid Waste Rate Review Committee (RRC), with representation from haulers, a person involved in a local recycling or waste reduction program, a citizen ratepayer, and finance and ratesetting experts, reviews and makes recommendations to the Metro Council regarding proposed solid waste disposal rates and other technical issues related to solid waste disposal rate setting.

Peter Brandom is the Sustainability Project Manager for the City of Hillsboro and has been appointed by the Council President to serve on the RRC as a full voting member performing the functions of the "person involved with a local recycling or waste reduction program." [Metro Code, Chapter 2.19.170 (b) (5)]. Attachment 1 contains a summary of Mr. Brandom's relevant experience, adapted from a November 18, 2008 City of Hillsboro press release.

#### ANALYSIS/INFORMATION

#### 1. Known Opposition

There is no known opposition.

#### 2. Legal Antecedents

ORS 192.610, "Public Meetings;" Metro Code Chapter 2.19.030, "Membership of the Advisory Committees" and 2.19.170, "Rate Review Committee (RRC)," are the relevant legal documents related to these appointments.

#### 3. Anticipated Effects

This resolution is intended to appoint the following individual for service on the RRC: Peter Brandom.

#### 4. Budget Impacts

None.

#### RECOMMENDED ACTION

The Council President has reviewed the qualifications of Mr. Brandom and finds him qualified to advise Metro in the matters of solid waste disposal rate setting. Therefore, the Council President recommends adoption of Resolution No. 09-4030 and, hence, confirmation of this appointment.

## Summary of Relevant Experience

**Peter C. Brandom** is Sustainability Manager for the City of Hillsboro. Mr. Brandom's primary focus is to plan, coordinate, guide and direct City sustainability initiatives across the organization and in the community. Among his responsibilities are recycling and waste reduction programs. He works with City management and departments to provide an integrated approach for both internal and external sustainability efforts.

#### Prior Experience

Mr. Brandom has eleven years of professional experience including support of Federal agency environmental programs as well as work in sustainability planning and implementation. His specific areas of expertise include environmental sustainability, natural resource management, land conservation, environmental policy, renewable energy and green procurement.

Mr. Brandom formerly was a sustainability specialist at the consulting firm Booz Allen Hamilton in Arlington, Virginia. At Booz Allen, he helped develop and manage a number of sustainability programs and resources for agencies including the Department of Homeland Security, U.S. Postal Service, Department of the Interior, and Department of Defense. He also has experience in local sustainability research and planning, for the cities of Steamboat Springs, Colorado, and Edinburgh, Scotland.

Mr. Brandom earned his BA in International Studies from the University of Denver and his Master of Science degree from the University of Edinburgh. In 2007, he completed an extension course on Sustainability Implementation at Harvard University.

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Agenda Item 3.3

Resolution No. 09-4028, For the Purpose of Approving a Contract Amendment for the Predators of the Serengeti Exhibit and Red Ape Reserve Exhibits at the Oregon Zoo

> Metro Council Work Session Thursday, February 26, 2009 Metro Council Chamber

## BEFORE THE METRO COUNCIL CONTRACT REVIEW BOARD

RESOLUTION OF METRO COUNCIL, ACTING AS THE METRO CONTRACT REVIEW BOARD,	) RESOLUTION NO. 09-4028
FOR THE PURPOSE OF APPROVING A	) Introduced by Michael Jordan, Chief
CONTRACT AMENDMENT FOR THE	) Operating Officer, with the concurrence of
PREDATORS OF THE SERENGETI EXHIBIT	) Council President David Bragdon.
AND RED APE RESERVE EXHIBITS AT THE OREGON ZOO	)
OREGON ZOO	)
WHEREAS, pursuant to Oregon Revised St Council is designated as the Public Contract Review	tatute 279A.060 and Metro Code 2.04.058, the Metro v Board for the agency; and
WHEREAS, Metro Code 2.04.058 requires exceed \$25,000; and	Council approval for contract amendments that
WWWDDAG I I I I I G	
WHEREAS, under the direction of the zoo 2KG Contractors, Inc. is constructing the Predators	
accordance with project specifications and schedule	
rJ	-,
WHEREAS, Metro awarded the original co 2KG Contractors, Inc. being deemed the lowest resp	ntract through an open competitive bid process, with ponsive and responsible bidder; and
WHEREAS the original contract amount w	vas \$5,659,300 and the proposed contract amendment
is \$55,855; and	as \$5,000,500 and the proposed contract unichanient
	intenance Manager and the consulting architect for the dment, and deem the work necessary and reasonably
WHEREAS, the amendment cost can be par	id from existing project contingency; and
WHEREAS, the Metro Procurement Office Contractors, Inc. is appropriate and in the best interest.	r believes amending the existing contract with 2KG ests of Metro; now therefore
BE IT RESOLVED that the Metro Council, authorizes the Procurement Officer to execute a con 2KG Contractors, Inc. for the Predators of the Seren	
ADOPTED by the Metro Council Contract Review	Board this day of February, 2009.
	David Bragdon, Council President
Approved as to Form:	
Daniel B. Cooper, Metro Attorney	

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 09-4028, RESOLUTION OF METRO COUNCIL, ACTING AS THE METRO CONTRACT REVIEW BOARD, FOR THE PURPOSE OF APPROVING A CONTRACT AMENDMENT FOR THE PREDATORS OF THE SERENGETI AND RED APE RESERVE EXHIBITS AT THE OREGON ZOO

Date: February 3, 2009 Prepared by: Darin Matthews, 503 797-1626

Steve Chaney, 503 525-4297

#### **BACKGROUND**

An open, competitive Request for Bid (RFB) was issued for the Predators of the Serengeti and Red Ape Reserve projects in 2008. In accordance with Metro Code, the lowest responsive, responsible bidder was selected, which was 2KG Contractors, Inc.

This contract was awarded on July 2, 2008 in the amount of \$5,659,300 and work began on July 25, 2008. The zoo Construction and Maintenance Manager reports that these projects have progressed as planned and that 2KG Contractors, Inc. has provided construction services in accordance with the contract.

During the course of construction, the contractor requested the following additional services to the exhibits:

Over excavation on footings	\$11,564
Red Ape Reserve first floor slab demolition	6,280
Revision of lion yard footings	16,256
Revisions required by city permit review	21,785
Total	\$55,885

The Zoo Construction and Maintenance Manager reviewed the additional services and agrees the work is necessary and can be paid within the existing project budgets. The consulting architect for the projects also reviewed the requests and verified that the work is outside of the existing contract scope and reasonably priced.

Metro Code 2.04.058, Public Contract Amendments, requires Metro Council approval of contract amendment or change orders that exceed \$25,000. The Metro Procurement Officer has deemed this amendment to be appropriate and reasonably related to the original scope of work, and therefore, believes the amendment is in Metro's best interest to approve.

The Zoo will continue to manage and administer this contract to ensure these exhibits are constructed in accordance with the contract, including all plans and specifications. The Predators of the Serengeti and Red Ape Reserve exhibits are scheduled to open in summer 2009 and fall 2009, respectively.

#### ANALYSIS/INFORMATION

- 1. **Known Opposition:** None known.
- 2. Legal Antecedents: Metro Code 2.04.058, ORS Chapter 279C.
- 3. **Anticipated Effects:** Construction will continue on the new exhibits under the direction of zoo Construction and Maintenance Manager and in accordance with schedules.
- 4. **Budget Impacts:** The Metro Council previously approved an amended Predators of the Serengeti project at \$5.2 million. A companion resolution before Council amends the Red Ape Reserve project to reflect the new cost of \$2,285,125. A companion budget amendment recognizes contributions to allow completion of these projects. This change order falls within budgeted contingency amounts.

#### RECOMMENDED ACTION

Metro Council, acting as Public Contract Review Board, approves the attached contract amendment with 2KG Contractors, Inc.

Agenda Item 4.1

Ordinance No. 09-1210, For the Purpose of Amending Metro Code Section 4.01.050(a) Admission Fees, Effective June 1, 2009

> Metro Council Work Session Thursday, February 26, 2009 Metro Council Chamber

## BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING METRO CODE SECTION 4.01.050(a) ADMISSION FEES EFFECTIVE JUNE 1, 2009	<ul> <li>ORDINANCE NO. 09-1210</li> <li>Introduced by Michael Jordan, Chief</li> <li>Operating Officer, with the concurrence of</li> <li>Council President David Bragdon</li> </ul>
WHEREAS, the Oregon Zoo periodically increased operating costs; and	y needs to increase admission charges to keep pace with
WHEREAS, Oregon Zoo admission fees therefore,	s have not been increased since January 1, 2005; now,
THE METRO COUNCIL ORDAINS AS	S FOLLOWS:
1. That Metro Code Section 4.01.050(a) Adras follows:	mission Fees - Regular Fee Schedule is amended to read
"4.01.050 Admission Fees and Policies	
(a) <u>Regular Fee Schedule</u>	
Adult (12 years and over	\$9.50_\\$10.25
Youth (3 years through 1	11 years) \$6.50 \$7.25
Child (2 years and young	ger) Free
Senior Citizen (65 years	and over) \$8.00 \$8.75"
2. That all other provisions of Metro Code same.	Section 4.01.050 Admission Fees and Policies remain the
3. The amendment to Metro Code Section 4 takes effect June 1, 2009.	4.01.050(a) Admission Fees – Regular Fee Schedule,
ADOPTED by the Metro Council this d	lay of February 2009.
	David Bragdon, Council President
Attest:	Approved as to Form:
Christina Billington, Recording Secretary	Daniel B. Cooper, Metro Attorney

#### STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 09-1210, FOR THE PURPOSE OF AMENDING METRO CODE SECTION 4.01.050(a) ADMISSION FEES, EFFECTIVE JUNE 1, 2009

Date: January 13, 2009 Prepared by: Craig M. Stroud (503) 220-2451

#### **BACKGROUND**

The purpose of this ordinance is to amend Metro code section 4.01.050(a) to increase admission fees by \$.75, effective June 1, 2009. The last increase of \$.50 to the zoo admission fee was effective January 1, 2005.

The zoo is also increasing the \$1.00 discount offered to non-members who ride mass transit to the zoo by \$.50. The new transit discount of \$1.50 will be effective June 1, 2009.

#### **ANALYSIS/INFORMATION**

- **1. Known Opposition:** None known.
- **2. Legal Antecedents:** Metro Code Section 4.01.050(a) <u>Admission Fees and Policies</u> indentifies policies on Zoo admission fees, and requires the Zoo to request an amendment to increase fees.
- 3. Anticipated Effects: The \$.75 fee increase proposed for June 1, 2009 would bring the adult admission rate to \$10.25. This rate is still the lowest of comparable facilities on the west coast and considerably lower than the two other Association of Zoos & Aquariums accredited facilities in Oregon. Community Tuesday admissions of \$2.00, offered the second Tuesday of every month, and periodic free zoo admission days are well attended, and offer opportunities to guests that might otherwise not be able to visit the zoo as frequently.

West Coast Zoos, Aquariums & Attractions	Location	Adult Admission
Oregon Museum of Science and Industry	Portland, OR	\$11.00
Oregon Coast Aquarium *	Newport, OR	\$14.25
Wildlife Safari *	Winston, OR	\$17.99
Woodland Park Zoo	Seattle, WA	\$16.50
Point Defiance Zoo	Tacoma, WA	\$13.00
San Francisco Zoo	San Francisco, CA	\$15.00
Los Angeles Zoo	Los Angeles, CA	\$12.00
	Average	\$14.25
Oregon Zoo Proposed Fee as of June 1, 2009		\$10.25

<sup>\*</sup> The only other Association of Zoos & Aquariums accredited facilities in Oregon.

The admission fee structure is proposed as follows:

<b>Category</b>	<b>Current</b>	<b>Proposed</b>	<u>Increase</u>
Adult	\$9.50	\$10.25	\$.75
Child	\$6.50	\$7.25	\$.75
Senior	\$8.00	\$8.75	\$.75

**4. Budget Impacts:** The additional revenue generated by the admission fee increases, net transit discount, is estimated at \$76,304 for June 2009, and \$516,993 for fiscal year 2009-10. The fiscal year 2008-09 adopted budget assumes a \$.25 fee increase, and the fiscal year 2009-10 requested budget assumes a \$.50 fee increase. This ordinance implements these increases.

#### RECOMMENDED ACTION

The Chief Operating Officer recommends adoption of this Ordinance.

Agenda Item 4.2

Ordinance No. 09-1211, For the Purpose of Amending Metro Code Chapter 12.02
Regional Park Fees, Section 10.02.020, to Adjust Park Entry Fees and
Delegate to the Chief Operating Officer the Authority to
Set all Other Regional Park Use Fees and Rental Fees

Metro Council Work Session Thursday, February 26, 2009 Metro Council Chamber

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING METRO	)	ORDINANCE NO. 09-1211
CODE CHAPTER 10.02 REGIONAL PARK	)	
FEES, SECTION 10.02.020, TO ADJUST PARK	)	Introduced by Chief Operating Officer
ENTRY FEES AND DELEGATE TO THE CHIEF	)	Michael J. Jordan, with the concurrence of
OPERATING OFFICER THE AUTHORITY TO	)	Council President David Bragdon
SET ALL OTHER REGIONAL PARK USE FEES	)	-
AND RENTAL RATES	)	

WHEREAS, Metro's regional park entry fees are established and adjusted by ordinance, and were last increased in 2003 via Ordinance No. 03-1008 (For the Purpose of Amending Metro Code Title X, Metro Regional Parks and Greenspaces, to Increase Park Fees), adopted on June 5, 2003; and

WHEREAS, regional park attendance has increased steadily in the past two years, resulting in rising costs; and

WHEREAS, an increase in regional park entry fees is needed to offset rising costs and continue to maintain the regional parks at an acceptable level and offer the highest level of community service possible; and

WHEREAS, regional park use fees and rental rates are also established and adjusted by ordinance; and

WHEREAS, a more flexible and immediate means of adjusting Metro regional park use fees and rental rates to account for seasonal attendance and economic conditions is necessary; now therefore,

#### THE METRO COUNCIL ORDAINS AS FOLLOWS:

Effective June 1, 2009, Metro Code Chapter 10.02 Regional Park Fees, Section 10.020 Park Fees, shall be amended to read as follows:

#### "10.02.020 Park Fees

The following fees shall be charged and collected by Metro for and prior to the following park uses and activities:

- (a) Reservation fees for shelters and reservable picnic areas at Blue Lake Park shall be set and adjusted by the Chief Operating Officer or the Chief Operating Officer's designee forth in Appendix "A" to Chapter 10.02. However, reservation fees for weekday events (except holidays) shall be reduced by 20 percent. Off season reservation fees (November 1 through May 14) shall be reduced by 50 percent.
- (b) Fees for alcohol permits at Blue Lake Park shall be <u>set and adjusted by the Chief</u>
  Operating Officer or the Chief Operating Officer's designee.\$225.00 for all areas
- (c) Overnight camping fees at Oxbow Park, including fees for additional vehicles, shall be set and adjusted by the Chief Operating Officer or the Chief Operating Officer's designee \$15.00 per site per night. Permit must be displayed. The fee for each additional vehicle shall be \$4.00 per night. Each vehicle must pay entry fee on initial day of entry.

- (d) Entry fees at Blue Lake Park and Oxbow Park shall be \$45.00 per motorized vehicle on all days and \$7.00 per bus on all days.
- (e) Boat launching and/or parking fees at the M. James Gleason Boat Ramp shall be \$5.00 and fees at the Chinook Landing Marine Park shall be \$5.00 per motorized vehicle on all days.
- (f) Fees for special events shall be set <u>and adjusted by the Chief Operating Officer or the</u> Chief Operating Officer's designeeby the Director of the Regional Parks and Greenspaces Department.
- (g) Fees for nightly use of overnight group camps at Oxbow Park by nonprofit and youth organizations shall be <u>set and adjusted by the Chief Operating Officer or the Chief Operating Officer's designeeas follows:</u>
- (1) \$25.00 minimum for the first 10 people for Group Camps #2 and then \$2.50 per person up to a \$87.50 maximum (this does not include the vehicle entry fee). 35 people per night maximum per site.
- (2) \$50.00 minimum for the first 20 people for Group Camp #1 and then \$2.50per person up to a \$325.00 maximum (this does not include the vehicle entry fee). 150 people maximum per night.
  - (3) A reservation fee of \$10.00 will be charged to all groups.
- (h) Picnic area reservation fees shall be set and adjusted by the Chief Operating Officer or the Chief Operating Officer's designee.at Oxbow Park shall be as follows (does not include vehicle entry fees):

Araa A	<del>- \$280.00</del>
Altea A	- ψ200.00
Araa R	<del>\$170.00</del>
Tirea D	- ψ170.00
Araa C	<del>\$215.00</del>
Thea C	- ψ213.00
Araa D	\$260.00
Alea D	<del>- φ∠υυ.υυ</del>

However, reservation fees for weekday events (except holidays) shall be reduced by 20 percent. Off-season reservation fees (November 1 through May 14) shall be reduced by 50 percent.

- (i) The fee for annual passes in lieu of daily entrance fees, launching and/or parking fees at Blue Lake Park, Oxbow Park, Chinook Landing, and M. James Gleason Boat Ramp shall be as follows:
  - (1) Regular: \$40.00 per year (January 1 through December 31)
  - (2) Seniors: \$30.00 per year (January 1 through December 31)
  - (3) Low-Income/Disabled: \$10.00 per year (January 1 through December 31)
- (j) Entrance fees at Blue Lake Park and Oxbow Regional Park shall be waived for any police officer (officers' fees are waived also at Chinook Landing Marine Park and the Gleason Boat Ramp) or Metro employee who presents valid current identification at the park entrance. Fee waivers shall not apply to any special events or other facilities.

(k) Entrance Fees at Blue Lake Park, Oxbow Park, Chinook Landing, and M. James Gleason Boat Ramp, and camping fees at Oxbow Park, shall be waived for any disabled veteran who presents valid current photo identification and an Oregon State Parks Special Access Pass for Veterans with Service Connected Disabilities ID Card and green placard issued by Oregon State Parks in said veteran's vehicle in full view on the dashboard or hanging from the rear-view mirror.

Fee waivers shall not apply to fees for the use of other facilities.

(l) Except for use by Metro, the rental ratesfees and security deposit, along with \$300.00 refundable deposit, for "The Lake House" at Blue Lake Park shall be set and adjusted by the Chief Operating Officer or the Chief Operating Officer's designee.

<del>(1)</del>		y after 5:00 p.m. and Sundays):
	10:00 a.m. to 4:00 p.m.	<del>\$1,000.00</del>
	6:00 p.m. to 11:00 p.m.	<del>\$1,000.00</del>
	10:00 a.m. to 10:00 p.m.	<del>\$1,500.00</del>
<del>(2)</del>	April 1 to October 31 (Satur	<del>:day):</del>
	10:00 a.m. to 4:00 p.m.	<del>\$1,100.00</del>
	6:00 p.m. to 11:00 p.m.	<del>\$1,100.00</del>
	10:00 a.m. to 10:00 p.m.	\$1,600.00
(3)	November 1 to March 30 (F	riday after 5:00 p.m. and Sundays):
-	10:00 a.m. to 4:00 p.m.	<del>\$700.00</del>
-	6:00 p.m. to 11:00 p.m.	<del>\$700.00</del>
	10:00 a.m. to 10:00 p.m.	<del>\$1,050.00</del>
(4)	November 1 to March 30 (S	<del>aturday)</del>
	10:00 a.m. to 4:00 p.m.	<del>\$800.00</del>
	6:00 p.m. to 11:00 p.m.	<del>\$800.00</del>
	10:00 a.m. to 10:00 p.m.	<del>\$1,150.00</del>
(5)	Weekdays (Monday through	1 Thursday and Friday until 5:00 p.m.):
	\$40.00 per hour (10:00 a.m.	-5:00 p.m.) with a three-hour minimum charge
		11:00 p.m.) with a three-hour minimum charge
	* * *	

# APPENDIX "A" TO CHAPTER 10.02.020(a) PARK FEES, BLUE LAKE REGIONAL PARK

AREA	GROUP SIZE	FEE	ENTIRE AREA FEE
11A	100	<del>\$65.00</del>	
11B Full Canopy	50	\$100.00	<del>\$165.00</del>
12A Full Canopy	100	\$120.00	
<del>12B</del>	50	\$ 50.00	
12C	50	\$ 50.00	
12D	50	\$ 50.00	\$270.00
13A	50	\$ 50.00	<del>\$270.00</del>
13B	50	\$ 50.00 \$ 50.00	
13C	100	\$ 65.00	
13D	<del>50</del>	\$ 50.00	\$215.00

eservation is booked (add	litional fee) pursuant to Secti a reservation <u>does not</u> include	must be obtained from Reservation (ons 10.01.200 and 10.02.020(b).  e the entry fee."  day of 2009.  David Bragdon, Council Pro	
Alcohol allowed in these servation is booked (addesse Note: The cost of a	litional fee) pursuant to Secti a reservation <u>does not</u> include	ons 10.01.200 and 10.02.020(b). e the entry fee."  day of 2009.	
Alcohol allowed in these ervation is booked (add ase Note: The cost of a	litional fee) pursuant to Secti a reservation <u>does not</u> include	ons 10.01.200 and 10.02.020(b). e the entry fee."	Office at the time
lcohol allowed in these ervation is booked (add ase Note: The cost of a	litional fee) pursuant to Secti a reservation <u>does not</u> include	ons 10.01.200 and 10.02.020(b). e the entry fee."	Office at the time
Alcohol allowed in these servation is booked (add	litional fee) pursuant to Secti	ons 10.01,200 and 10.02.020(b).	Office at the time
Alcohol allowed in these	e areas only; alcohol permit i	must be obtained from Reservation (	Office at the time
1*			
	200	\$165.00	\$165.00
	125	\$215.00 \$215.00	\$430.00
<del>Llatsop Shelter *</del>	125	\$215.00	
1 C1 1	125	\$215.00	\$430.00
	125	\$215.00	
hahala Shelter *			
	<del>60</del>	\$135.00	\$530.00
	<del>60</del>	\$135.00 \$135.00	
	60	\$135.00 \$135.00	
<del></del>	60	\$135.00	
9 Jultnomah Shelter *	100	<del>\$ 63.00</del>	<del>\$ 65.00</del>
8 <u>B *                                     </u>	100 100	\$ 65.00 \$ 65.00	\$130.00 \$ 65.00
8 <u>A</u> *	100	\$ 65.00	ф100 oc
7 <u>D</u>	100	\$ 65.00	\$265.00
<del>7C</del>	100	<del>\$ 65.00</del>	<b>.</b>
7 <u>B</u>	100	<del>\$ 65.00</del>	
7A	100	<del>\$ 65.00</del>	
	125	\$215.00	\$430.00
	125	<del>\$215.00</del>	
hinook Shelter *	-		,
	60	\$135.00	\$265.00
emo bhetter	60	<del>\$135.00</del>	
elilo Shelter *	50	φ 50.00	Ψ330.00
4 <u>E</u>	50	\$ 50.00	\$330.00
עד	100	\$ 65.00	
4D 4D	50 50	\$100.00 \$50.00	
4 <del>B Full Canopy</del> 4 <del>C</del> 4 <del>D</del>		£100 00	

#### STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 09-1211, FOR THE PURPOSE OF AMENDING METRO CODE CHAPTER 10.02 REGIONAL PARK FEES, SECTION 10.02.020, TO ADJUST PARK ENTRY FEES AND DELEGATE TO THE CHIEF OPERATING OFFICER THE AUTHORITY TO SET ALL OTHER REGIONAL PARK USE FEES AND RENTAL RATES

Date: February 5, 2009

Prepared by: Mike Brown
Parks and Environmental Services
(503) 797-1509

#### **BACKGROUND**

Park entry fees and campground fees have not been increased since 2003. Since that time labor costs increased 29% from 2003 to 2008 in the Columbia District, utilities expenditures have increased (despite numerous conservation efforts), additional staff time has been devoted to an aggressive recycling program, and an overall emphasis on regular maintenance of the landscape and facilities has increased the demand for labor district-wide. Park attendance has increased steadily in the past two years with continued increased attendance anticipated due to the poor economic climate. (An analysis of past economic downturns indicates that families recreate closer to home in tough economic times.) In an effort to continue to maintain the parks at an acceptable level, continue to accomplish maintenance and repair projects, and offer the highest level of customer service possible, an entry fee increase is needed to offset our rising costs.

Currently the Metro Council must amend Metro Code, Section 10.02.020, when Metro wishes to increase Park entry fees, user fees and rental rates at Metro's Regional Park facilities. A more flexible and immediate means of adjusting park use fees and rental rates to account for seasonal attendance and economic conditions is needed. Delegating to the Chief Operating Officer the authority to periodically set and adjust user fees and rates will make it possible to increase or decrease user fees and rates to adjust for seasonal demands and economic market shifts, without amending the Metro Code in each instance.

#### ANALYSIS/INFORMATION

1. **Known Opposition**. No known opposition.

#### 2. Legal Antecedents.

Ordinance No. 96-659A (For the Purpose of Adopting Metro Code Title X, Metro Regional Parks and Greenspaces), adopted on February 20, 1997;

Ordinance No. 98-722 ((For the Purpose of Amending Metro Code Title X, Metro Regional Parks and Greenspaces, to Increase Rental Fees at Blue Lake Regional Park's Lake House) adopted on March 5, 1998;

Ordinance No. 01-894 (For the Purpose of Amending Metro Code Title X, Metro Regional Parks and Greenspaces, to Increase Park Fees), adopted on March 1, 2001;

Ordinance No. 03-1008 (For the Purpose of Amending Metro Code Title X, Metro Regional Parks and Greenspaces, to Increase Park Fees) adopted on June 5, 2003;

Ordinance No. 04-1047 (For the Purpose of Amending Metro Code Chapter 10.02 to Increase the Refundable Deposit at the Lake House at Blue Lake Regional Park), adopted on June 3, 2004;

Ordinance No. 06-1109 (For the Purpose of Amending Metro Code, Title X, Metro Regional Parks and Greenspaces, Metro Code Chapter 10.02 Regional Park Fees, Section 10.02.020, to Adjust Park Use and Rental Fees), adopted on January 26, 2006; and

Ordinance No. 07-1166 (For the Purpose of Amending the Metro Code Chapter 10.02 Regional Park Fees to Provide Free Admission to U.S. Veterans With Service-Connected Disabilities), adopted on November 8, 2007.

3. **Anticipated Effects**. Ordinance No. 09-1211 will amend Metro Code Section 10.02.020 "Entry Fees" to increase entry fees to Oxbow Park and Blue Lake Park. This increase in entry fees at the parks facilities will offset the costs associated with operating the facilities, and ensure the fees are commensurate with the State of Oregon Parks.

The following is a summary of proposed changes:

Vehicle Entry Fees	<u>Current</u>	<u>Proposed</u>
Blue Lake Park	\$4 passenger vehicle/\$7 bus	\$5 passenger vehicle/\$7 bus
Oxbow Park	\$4 passenger vehicle/\$7 bus	\$5 passenger vehicle/\$7 bus

#### Oxbow Park Campsite Fees

Once authorization has been granted, the Chief Operating Officer will increase fees for overnight camping in group camp sites from \$15.00 per night to \$20.00 per night beginning January 1, 2010, commensurate with current State of Oregon Parks camping fees.

This ordinance will also amend Metro Code Section 10.02.020 to grant the Chief Operating Officer the authority to set and adjust the following non-entry park use fees and rental rates:

- Picnic Shelters and Picnic Areas reservation fees:
- Alcoholic Beverages Permit Fees;
- Camping Fees; and
- Blue Lake House rental rates.

This ordinance will not delegate to the Chief Operating Officer the authority to establish any new Park fees.

- 4. **Justification**. Park Entry fees and campsite fee increases will bring Metro Park Facility fees in line with comparable parks such as State of Oregon Parks. In addition the fees will help offset costs for the facilities to operate, while addressing on-going needs for maintenance of aging systems and structures.
- 5. **Budget Impacts.** This Ordinance provides the General Fund an increase in user fees of approximately \$118,130.00, and \$8,860.00 in excise tax. The new Park Entry fees would go into effect June 1, 2009. The increase to overnight camping fees at Oxbow Regional Park will become effective January 1, 2010. The FY 2009-10 Proposed Budget will include these fee increases.

#### RECOMMENDED ACTION

Michael Jordan, Chief Operating Officer, with the concurrence of David Bragdon, Council President, recommends adoption of Ordinance 09-1211.

Agenda	Item	4.3
1 15 ciiaa	100111	

Ordinance No. 09-1212, Amending the FY 2008-09 Budget and Appropriations Schedule Recognizing Donations to the Oregon Zoo, Amending the Capital Improvement Plan, and Declaring an Emergency

Metro Council Work Session Thursday, February 26, 2009 Metro Council Chamber

## BEFORE THE METRO COUNCIL

Christina Billington, Recording Secretary	Daniel B. Cooper, Metro Attorney
Attest:	Approved as to Form:
<u>-</u>	David Bragdon, Council President
ADOPTED by the Metro Council this day	of 2009.
	immediate preservation of the public health, safety or et obligations and comply with Oregon Budget Law, his Ordinance takes effect upon passage.
2. That the FY 2008-09 through FY 2012-include the projects shown in Exhibit C	13 Capital Improvement Plan is hereby amended to to this Ordinance.
	ule of Appropriations are hereby amended as shown nibits A and B to this Ordinance for the purpose of o.
THE METRO COUNCIL ORDAINS AS FO	OLLOWS:
WHEREAS, adequate funds exist for other i	dentified needs; now, therefore,
WHEREAS, the need for the increase of app	propriation has been justified; and
WHEREAS, Oregon Budget Law ORS 294. of grants, gifts, bequests, and other devices received purpose; and	326 allows for the expenditure in the year of receipt by a municipal corporation in trust for a specific
WHEREAS, the Metro Council has reviewed within the FY 2008-09 Budget; and	d and considered the need to increase appropriations
PLAN, AND DECLARING AN EMERGENCY	<ul><li>) Council President David Bragdon</li><li>)</li></ul>
APPROPRIATION SCHEDULE RECOGNIZING DONATIONS TO THE OREGON ZOO, AMENDING THE CAPITAL IMPROVEMENT	<ul><li>) Introduced by Michael Jordan, Chief</li><li>) Operating Officer, with the concurrence of</li></ul>
AMENDING THE FY 2008-09 BUDGET AND	ORDINANCE NO. 09-1212

		Current			nended	
		<b>Budget</b>	<u>R</u>	<u>evision</u>	<u>B</u>	<u>udget</u>
ACCT		FTE Amount	FTE	Amount	FTE	Amount
	Met	ro Capital Fund				
Resou	IFCES (this fund formerly included renew	val & replacement n	ow budg	eted in a sepa	arate fund	d)
Resour	rces					
BEGBAL	Beginning Fund Balance					
3500	<ul> <li>Prior year ending balance</li> </ul>	7,547,235		0		7,547,235
3500	* Prior year PERS Reserve	6,553		0		6,553
GRANTS	Grants					
4100	Federal Grants-Direct	104,973		0		104,973
4105	Federal Grants-Indirect	820,000		0		820,000
4110	State Grants-Direct	1,340,800		0		1,340,800
4115	State Grants-Indirect	100,000		0		100,000
4120	Local Grants-Direct	413,764		0		413,764
INTRST	Interest Earnings					
4700	Interest on Investments	110,854		0		110,854
DONAT	Contributions from Private Sources					
4750	Donations and Bequests	3,698,027		0		3,698,027
CAPGRT	Capital Contributions & Donations					
4755	Capital Contributions & Donations	0		586,625		586,625
MISCRV	Miscellaneous Revenue					
4890	Miscellaneous Revenue	2,751,919		0		2,751,919
EQTREV	Fund Equity Transfers					
4970	Transfer of Resources					
	* from General Renewal & Replacement Fund	375,000		0		375,000
	* from General Fund (per ton on SW)	270,000		0		270,000
	<ul><li>* from General Fund-FAS projects</li></ul>	65,000		0		65,000
	* from General Fund-IT Projects	140,000		0		140,000
TOTAL RES	SOURCES	\$17,744,125		\$586,625		\$18,330,750
Total P	Personal Services	2.00 \$179,631	-	\$0	2.00	\$179,631
Total N	Naterials & Services	\$540,000		\$0		\$540,000
Canita	l Outlay					
	Capital Outlay (non-CIP Projects)					
5750	Office Furniture & Equip	25,000		0		25,000
CAPCIP	Capital Outlay (CIP Projects)	25,000		O		25,000
5710	Improve-Oth thn Bldg	8,453,800		0		8,453,800
5710	Buildings & Related	100,000		0		100,000
5730	Exhibits and Related	5,296,000		556,625		5,852,625
5740	Equipment & Vehicles	135,959		30,000		165,959
5750	Office Furniture & Equip	265,000		0		265,000
	Capital Outlay	\$14,275,759		\$586,625		\$14,862,384
Total I	nterfund Transfers	¢07 174		\$0		¢07 174
10tal II	interruna Hallsteis	\$97,174		<b>3</b> U		\$97,174
Total C	Contingency & Unappropriated Balance	\$2,651,561	·	\$0	·	\$2,651,561
TOTAL REC	QUIREMENTS	2.00 \$17,744,125	-	\$586,625	2.00	\$18,330,750

		Current <u>Budget</u>		evision	<u>I</u>	mended Budget
ACCT			FTE	Amount	FTE	Amount
	Ger	neral Fund				
Reso	urces					
Resou	urces					
BEGBAL	Beginning Fund Balance					
3500	Beginning Fund Balance					
	* Undesignated	4,094,902		0		4,094,902
	* Prior period audit adjustment: TOD	5,865,983		0		5,865,983
	* Reserved for Underspending	334,000		0		334,000
	* Project Carryover	1,481,337		0		1,481,337
	* Tourism Opportunity & Comp. Account	96,655		0		96,655
	* Recovery Rate Stabilization Reserve	1,012,884		0		1,012,884
	* Reserved for Local Gov't Grants (CET)	602,046		0		602,046
	* Reserve for Future Debt Service	2,397,852		0		2,397,852
	* Tibbets Flower Account	352		0		352
	* Reserved for Future Planning Needs	1,604,140		0		1,604,140
	<ul> <li>Reserved for Future Election Costs</li> </ul>	290,000		0		290,000
	<ul> <li>* Reserved for Nature in Neighborhood Grant</li> </ul>			0		1,050,000
	* Reserved for Reg. Afford. Housing Revolving			0		1,000,000
	* Reserved for Metro Regional Center Remod			0		413,000
	* Reserve for Future Natural Areas Operations	764,453		0		764,453
	* Prior year PERS Reserve	2,782,174		0		2,782,174
EXCISE	Excise Tax					
4050	Excise Taxes	15,106,909		0		15,106,909
4055	Construction Excise Tax	1,497,954		0		1,497,954
RPTAX	Real Property Taxes					
4010	Real Property Taxes-Current Yr	10,618,031		0		10,618,031
4015	Real Property Taxes-Prior Yrs	318,541		0		318,541
GRANTS	Grants					
4100	Federal Grants - Direct	3,999,452		0		3,999,452
4105	Federal Grants - Indirect	5,578,045		0		5,578,045
4110	State Grants - Direct	1,351,000		0		1,351,000
4120	Local Grants - Direct	5,503,093		0		5,503,093
LGSHRE	Local Gov't Share Revenues					
4135	Marine Board Fuel Tax	114,000		0		114,000
4139	Other Local Govt Shared Rev.	447,967		0		447,967
<b>GVCNTB</b>	Contributions from Governments					
4145	Government Contributions	410,633		0		410,633
LICPER	Licenses and Permits					
4150	Contractor's Business License	412,000		0		412,000
CHGSVC	Charges for Service					
4160	Boat Ramp Use Permits	508		0		508
4165	Boat Launch Fees	150,000		0		150,000
4180	Contract & Professional Service	563,178		0		563,178
4200	UGB Fees	50,000		0		50,000
4230	Product Sales	387,519		0		387,519
4280	Grave Openings	179,325		0		179,325
4285	Grave Sales	144,675		0		144,675
4500	Admission Fees	7,759,908		0		7,759,908
4501	Conservation Surcharge	150,000		0		150,000
4510	Rentals	807,341		0		807,341
4550	Food Service Revenue	5,155,669		0		5,155,669
4560	Retail Sales	2,216,110		0		2,216,110
4580	Utility Services	2,000		0		2,000

		Current			$\mathbf{A}_{1}$	mended
		<b>Budget</b>	Re	<u>evision</u>	<u>I</u>	<u>Budget</u>
ACCT	DESCRIPTION	FTE Amount	FTE	Amount	FTE	Amount
		General Fund				
Reso	urces					
4610	Contract Revenue	883,31	5	0		883,315
4620	Parking Fees	930,000	)	0		930,000
4630	Tuition and Lectures	1,239,64!	5	0		1,239,645
4635	Exhibit Shows	1,049,980		0		1,049,986
4640	Railroad Rides	805,462		0		805,462
4645	Reimbursed Services	270,000		0		270,000
4650	Miscellaneous Charges for Service	13,83		0		13,831
4760	Sponsorships	57,000		0		57,000
INTRST	Interest Earnings	, , ,				, , , , , ,
4700	Interest on Investments	994,972	2	0		994,972
DONAT	Contributions from Private Sources	,				,
4750	Donations and Bequests	1,310,89	5	35,600		1,346,495
INCGRV	Internal Charges for Service	.,,	-	,		.,,
4670	Charges for Service	48,124	1	0		48,124
MISCRV	Miscellaneous Revenue	•				•
4170	Fines and Forfeits	20,000	)	0		20,000
4890	Miscellaneous Revenue	151,000		0		151,000
4891	Reimbursements	1,411,97		0		1,411,973
EQTREV	Fund Equity Transfers	, ,				, ,
4970	Transfer of Resources					
	* from MERC Pooled Capital Fund	97,174	1	0		97,174
INDTRV	Interfund Reimbursements	5.7		· ·		37,77
4975	Transfer for Indirect Costs					
.5.5	* from MERC Operating Fund	1,842,802	)	0		1,842,802
	* from Natural Areas Fund	1,028,31		0		1,028,311
	* from Solid Waste Revenue Fund	3,681,110		0		3,681,110
INTSRV	Internal Service Transfers	5,00.,		· ·		3,00.,0
4980	Transfer for Direct Costs					
1500	* from Natural Areas Fund	128,51	3	0		128,513
	* from Smith & Bybee Lakes Fund	119,980		0		119,980
	* from Solid Waste Revenue Fund	738,056		0		738,056
TOTAL D	COLIDOR	\$402 F2F 701	<u>-</u>	£3E 600		£402 E74 205
TOTAL R	SOURCES	\$103,535,78	,	\$35,600		\$103,571,385

		ırrent udget	<u>R</u>	evision_		nended udget
ACCT DESCRIPTION	FTE	Amount	FTE	Amount	FTE	Amount
	Gener	al Fund				
Oregon Zoo						
Total Personal Services	153.98	\$15,761,655	0.00	\$0	153.98	\$15,761,655
Materials & Services						
GOODS Goods						
5201 Office Supplies		115,715		0		115,715
5205 Operating Supplies		1,383,558		9,600		1,393,158
5210 Subscriptions and Dues		58,754		0		58,754
5214 Fuels and Lubricants		82,000		0		82,000
5215 Maintenance & Repairs Supplies		367,550		0		367,550
5220 Food		1,260,000		0		1,260,000
SVCS Services						
5245 Marketing		6,650		0		6,650
5240 Contracted Professional Svcs		1,004,772		25,000		1,029,772
5251 Utility Services		2,228,970		0		2,228,970
5255 Cleaning Services		37,600		0		37,600
5260 Maintenance & Repair Services		160,775		0		160,775
5265 Rentals		179,350		0		179,350
5280 Other Purchased Services		940,091		0		940,091
5290 Operations Contracts		1,962,692		0		1,962,692
CAPMNT Capital Maintenance						
5262 Capital Maintenance - Non-CIP		314,800		0		314,800
IGEXP Intergov't Expenditures						
5300 Payments to Other Agencies		91,680		0		91,680
5315 Grants to Other Governments		10,000		0		10,000
OTHEXP Other Expenditures						
5445 Grants		165,000		0		165,000
5450 Travel		105,705		0		105,705
5455 Staff Development		49,980		1,000		50,980
5490 Miscellaneous Expenditures		135,265		0		135,265
Total Materials & Services		\$10,660,907		\$35,600		\$10,696,507
Total Capital Outlay		\$255,000		\$0		\$255,000
TOTAL REQUIREMENTS	153.98	\$26,677,562	0.00	\$35,600	153.98	\$26,713,162

Exhibit B Ordinance 09-1212 Schedule of Appropriations

	Current		Revised
	<b>Appropriation</b>	Revision	<b>Appropriation</b>
GENERAL FUND			
Council Office	3,109,046	0	3,109,046
Finance & Administrative Services	5,489,506	0	5,489,506
Human Resources	1,737,211	0	1,737,211
Information Technology	2,808,244	0	2,808,244
Metro Auditor	651,286	0	651,286
Office of Metro Attorney	1,997,616	0	1,997,616
Oregon Zoo	26,677,562	35,600	26,713,162
Planning	24,467,799	0	24,467,799
Public Affairs & Government Relations	1,993,617	0	1,993,617
Regional Parks & Greenspaces	8,425,902	0	8,425,902
Special Appropriations	3,538,480	0	3,538,480
Former ORS 197.352 Claims & Judgments	100	0	100
Non-Departmental			
Debt Service	1,450,486	0	1,450,486
Interfund Transfers	5,165,928	0	5,165,928
Contingency	7,285,705	0	7,285,705
Unappropriated Balance	8,737,297	0	8,737,297
<b>Total Fund Requirements</b>	\$103,535,785	\$35,600	\$103,535,785
METRO CAPITAL FUND			
Capital Program	14,995,390	586,625	15,582,015
Non-Departmental	, ,	•	, ,
Interfund Transfers	97,174	0	97,174
Contingency	2,293,857	0	2,293,857
Unappropriated Balance	357,704	0	357,704
<b>Total Fund Requirements</b>	\$17,744,125	\$586,625	\$17,744,125

All other appropriations remain as previously adopted

## EXHIBIT C Ordinance 09-1212

## **Capital Project Request - Project Detail**

Project Title:	Red Ape Reserve "Orangutan"  Fund: Zoo Capital Projects Fund									
Project Status:	Incomplete	Funding St	atus: Funded	FY First A	Authorized:	2007-08	Department:	Oregon Zoo		
Project Number	ZPR12	Active: ✓	Dept. Priority: 3	Facility:			Division:	Construction I	Maintenance	
Source Of Estima	at Prelimina	ary	Source:		Start Date:	7/07	Date:	12/4/2006	Cost Type:	Facilities
Type of Project:	New	Request	Typ Initial	Comp	letion Date:	6/09	Prepared By:	Craig Stroud		
Project Estimates	3	Actual	Budget/Est	Prior						
Capital Cost:		Expend	2007-2008	Years	2008-2009	2009-2010	2010-2011	2011-2012	2012-2013	Total
Design and Engineerin	ng	\$0	\$95,000	\$95,000	\$0	\$0	\$0	\$0	\$0	\$95,000
Construction		\$0	\$130,000	\$130,000	\$1,900,125	\$0	\$0	\$0	\$0	\$2,030,125
Project Contingency		\$0	\$0	\$0	\$144,000	\$0	\$0	\$0	\$0	\$144,000
1% for Art		\$0	\$0	\$0	\$16,000	\$0	\$0	\$0	\$0	\$16,000
	Total:	\$0	\$225,000	\$225,000	\$2,060,125	\$0	\$0	\$0	\$0	\$2,285,125
Funding Source:										
Fund Balance - Capita	l Reserve	\$0	\$225,000	\$225,000	\$1,575,000	\$0	\$0	\$0	\$0	\$1,800,000
Donations		\$0	\$0	\$0	\$485,125	\$0	\$0	\$0	\$0	\$485,125
	Total:	\$0	\$225,000	\$225,000	\$2,060,125	\$0	\$0	\$0	\$0	\$2,285,125
Annual Operating	g Budget Imp	act								
Annual Revenues Annual Expenditures	<b>s</b>				\$0	\$405,360	\$205,382	\$156,064	\$118,568	\$885,374
Materials and Services					\$0	\$17,000	\$17,000	\$17,000	\$17,000	\$68,000
	Subtotal, E	xpenditures:			\$0	\$17,000	\$17,000	\$17,000	\$17,000	\$68,000
Net Op	erating Contribut	tion (Cost):			\$0	\$388,360	\$188,382	\$139,064	\$101,568	\$817,374
Project Description / Ju	stification:			Estimated Use	eful Life (yrs):	20	First Fu	ull Fiscal Year of O	peration:	2009-10

Construction of a new indoor exhibit, the construction of new holding/shift rooms, and the renovation of existing outdoor exhibits. The Oregon Zoo Foundation donated \$438,725 and the American Association of Zoo Keepers is donating \$46,400 designated for use in this exhibits construction.

## EXHIBIT C Ordinance 09-1212

## **Capital Project Request - Project Detail**

Project Title:	Family Farm	Addition			Fund:	Zoo Capit	al Projects Fund	d		
Project Status:	Incomplete	Funding St	atus: Funded	FY First A	uthorized:	2008-09	Department:	Oregon Zoo		
Project Number	ZGN03	Active: ✓	Dept. Priority: 6	Facility:		<u> </u>	Division:	Construction N	Maintenance	
Source Of Estima	Prelimina	ary	Source:		Start Date:	7/08	Date:	12/12/2007	Cost Type:	Facilities
Type of Project:	Replacemen	t Request	Type Initial	Comple	etion Date:	6/09	Prepared By:	Craig Stroud		
Project Estimates	S	Actual	Budget/Est	Prior						
Capital Cost:		Expend	2007-2008	Years	2008-2009	2009-2010	2010-2011	2011-2012	2012-2013	Total
Construction		\$0	\$0	\$0	\$75,000	\$0	\$0	\$0	\$0	\$75,000
	Total:	\$0	\$0	\$0	\$75,000	\$0	\$0	\$0	\$0	\$75,000
<b>Funding Source:</b>										
Fund Balance - Capita	l Reserve	\$0	\$0	\$0	\$51,000	\$0	\$0	\$0	\$0	\$51,000
Donations		\$0	\$0	\$0	\$24,000	\$0	\$0	\$0	\$0	\$24,000
	Total:	\$0	\$0	\$0	\$75,000	\$0	\$0	\$0	\$0	\$75,000
Annual Operating	g Budget Imp	act								
<b>Annual Revenues</b>					\$0	\$51,000	\$41,000	\$31,000	\$20,000	\$143,000
Net Op	erating Contribut	tion (Cost):			\$0	\$51,000	\$41,000	\$31,000	\$20,000	\$143,000
Project Description / Ju	stification:			Estimated Usefu	ıl Life (yrs):	20	First Fu	ıll Fiscal Year of Op	peration:	2009-10

Expand the zoo's family farm to accommodate one or more additional species that interact with the visitors. Farm pigs and a cow are the current species identified for the addition. Furthermore, the construction would better demarcate the Family Farm portion from the Cascade Canyon portion of the Great Northwest exhibit, increasing visitor awareness that the exhibit was designed to simulate traveling from the peaks of the Cascade mountains to the waves of the Pacific ocean. Since the expansion was originally planned the zoo has added stormwater management elements. The Oregon Zoo Foundation has donated \$24,000 to fund this work.

#### STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 09-1212, FOR THE PURPOSE OF AMENDING THE FY 2008-09 BUDGET AND APPROPRIATION SCHEDULE RECOGNIZING DONATIONS TO THE OREGON ZOO, AMENDING THE CAPITAL IMPROVEMENT PLAN, AND DECLARING AN EMERGENCY

Date: January 28, 2009 Prepared by: Craig M. Stroud

503-220-2451

#### **BACKGROUND**

The Oregon Zoo received restricted donations totaling \$575,825 from The Oregon Zoo Foundation (Foundation) and \$46,400 from the American Association of Zoo Keepers, Portland Chapter (AAZK) for FY 2008-09 that were not forecast when the budget was presented and adopted. This ordinance recognizes the new revenues and increases expenditure authority for the purposes described below.

#### Red Ape Reserve Project

The Red Ape Reserve project constructs a new Orangutan exhibit as part of the primates building. The primates building, constructed in 1959, has undergone significant renovations in the past five years. Following the theme "Forests of the World", the zoo has been transforming the building, in phases, from a mid-century relic to a state-of-the-art, naturalistic experience for visitors and animals. The Red Ape Reserve continues the transformation, becoming the cornerstone exhibit for the Asian forest wing of the building and housing the zoo's orangutans and gibbons. The exhibit is scheduled to open to the public during the 2009 summer.

The adopted Capital Improvement Plan (CIP) includes the Red Ape Reserve project with a total cost of \$1.8 million. The Foundation is donating \$438,725 and AAZK is donating \$46,400 designated for use in the exhibits construction and finish elements. These funds will help cover higher than forecast construction costs, and additional project elements, such as storm water capture. This ordinance recognizes the revenue and capital outlay in the Capital Fund, as well as amends the CIP to increase the Red Ape Reserve total project cost to \$2,285,125.

#### Tiger Viewing Enhancement

The zoo's tiger viewing could be improved. The exhibit was constructed in 1959 and is laid out so that visitors are required to look over a three foot tall metal railing, hedge, and concrete barrier to view the animals, making it difficult for some guests to see the tigers. Staff frequently observes adults lifting children and holding them against the railing to help with tiger viewing.

To improve viewing, the zoo will eliminate portions of the barrier and install three covered structures with floor to ceiling glass partitions. This modification provides visitors weather protection, as well as provides excellent views for all guests. The Foundation is donating \$47,500 for this enhancement. This ordinance recognizes the revenue and capital outlay in the Capital Fund.

#### Family Farm Expansion

The zoo capital budget and CIP currently includes a \$51,000 expansion of the Family Farm to accommodate one or more new species, and to better demarcate the Family Farm from Cascade Canyon. The Great Northwest portion of the zoo includes both these exhibits, and was designed to simulate traveling from the peaks of the Cascade Mountains to the waves of the Pacific Ocean.

Since the expansion was originally planned, the zoo has added storm water management elements. The Foundation is donating \$24,000 to fund this additional work. This ordinance recognizes the revenue and capital outlay in the Capital Fund, as well as amends the CIP to increase the Family Farm total project cost to \$75,000.

#### Green Vehicle

The Foundation is donating \$30,000 for the purchase of a signature vehicle that emphasizes sustainability and green environmental practices. This signature vehicle will promote the Oregon Zoo and the vehicle's green environmental aspects. This ordinance recognizes the revenue and capital outlay in the Capital Fund.

#### Elephant Program Study

The Foundation is donating \$25,000 to study the zoo's elephant program. The study will primarily include elephant husbandry and management techniques, facility improvements, and programmatic considerations for managing an off-site elephant facility. While the work will inform the zoo bond funded elephant facility projects, the study is primarily focused on program considerations that cannot be bond funded. This ordinance recognizes the revenue and expenditures in the General Fund.

#### Animal Enrichment

Private sources donated \$10,600 restricted to zoo animal enrichment items. This ordinance recognizes the revenue and expenditures in the General Fund.

#### ANALYSIS/INFORMATION

- 1. **Known Opposition:** None known.
- **2.** Legal Antecedents: ORS 294.326(3) provides an exemption to Oregon Budget Law allowing for the expenditure in the year of receipt of grants, gifts and bequests received by a municipal corporation in trust for a specific purpose.
- **3. Anticipated Effects:** This action allows the department to recognize the donations dedicated to the purpose described in this report and make expenditures to fulfill the terms of the donations.
- **4. Budget Impacts:** This action requests the recognition of \$622,225 in donations and private contributions as reflected in Exhibit A to this ordinance for the purposes described above. It also increases appropriation authority for the Oregon Zoo in the General Fund by \$35,600 and in the Metro Capital Fund by \$586,625, as described in Exhibit B, Schedule of Appropriations.

#### RECOMMENDED ACTION

The Chief Operating Officer recommends adoption of this Ordinance.

Agenda Item 5.1
Resolution No. 09-4020, Authorizing the Chief Operating Officer to Purchase Certain Property in the Willamette Narrows and Canemah Bluffs Target Area under the 2006 Natural Areas Bind Measure and Subject to Unusual Circumstances
Metro Council Work Session Thursday, February 26, 2009 Metro Council Chamber

#### BEFORE THE METRO COUNCIL

AUTHORIZING THE CHIEF OPERATING OFFICER TO PURCHASE PROPERTY IN THE WILLAMETTE NARROWS AND CANEMAH BLUFF TARGET AREA UNDER THE 2006 NATURAL AREAS BOND MEASURE AND SUBJECT TO UNUSUAL CIRCUMSTANCES RESOLUTION NO. 09-4020

Introduced by Chief Operating Officer Michael J. Jordan, with the concurrence of Council President David Bragdon

WHEREAS, at the general election held on November 7, 2006, the voters of the Metro region approved Measure 26-80, the 2006 Natural Areas Bond Measure submitted to the voters to preserve natural areas and clean water and protect fish and wildlife (the "Measure"); and

WHEREAS, on March 1, 2007, the Council approved Resolution No. 07-3766A "Authorizing the Chief Operating Officer to Purchase Property with Accepted Acquisition Guidelines as Outlined in the Natural Areas Implementation Work Plan," (the "Acquisition Parameters and Due Diligence Guidelines"); and

WHEREAS, on September 6, 2007, the Council approved Resolution No. 07-3858, "Approving the Natural Areas Acquisition Refinement Plan for the Willamette Narrows and Canemah Bluff Target Area," establishing the protection of "the unique biological, geological and scenic values of this area" and allowing for public use of the area as the goal of the target area; and

WHEREAS, Resolution No. 07-3858 established as a Tier I Objectives the acquisition of "lands to extend public ownership of forested Bluff and protect scenic views of Canemah Bluff from the river and nearby publicly owned lands," and the acquisition of "property adjacent to existing public holdings that are essential to the establishment and management" of the natural area; and

WHEREAS, the Acquisition Parameters and Due Diligence Guidelines provide that the purchase price for property must be no more than the market value of the property as confirmed by an independent review appraiser in review of an appraisal prepared by an independent certified appraiser, and that such market value must not rely on any extraordinary assumptions in the appraisal; and

WHEREAS, staff have entered into a purchase and sale agreement with the owner of a property located on Canemah Bluff and identified as a Tier I objective in the target area, as more particularly identified and described on Exhibit A to this resolution (hereinafter, the "Property"), but the appraisal of the Property relied upon two extraordinary assumptions regarding issues related to difficult accessibility to the property; and

WHEREAS, the review appraiser has concluded that the market value of the Property is within a range of values, and the owners of the Property have agreed to sell the Property to Metro for a purchase price equal to the value at the high end of such range; and

WHEREAS, the Property meets the goals and Tier I objectives for acquisition within the Willamette Narrows and Canemah Bluff Target Area; now, therefore

BE IT RESOLVED that the Metro Council hereby authorizes the Chief Operating Officer to acquire the Property, as identified in Exhibit A, at the negotiated purchase price, notwithstanding that the appraisal and appraisal review of the Property relied upon extraordinary assumptions, provided that the acquisition is otherwise in accord with all of the Acquisition Parameters and Due Diligence Guidelines of the Natural Areas Implementation Work Plan.

ADOPTED by the Metro Council this	day of	2009.
	David Bragdon, Counc	il President
Approved as to Form:		
Daniel B. Cooper, Metro Attorney		

 $M: \\ | Max | Confidential \\ | 16\ Bond Meas. 2006 \\ | 04\ Acquisitions \\ | 21\ Canemah\ Bluff \\ | 21.007\ Davis \\ | Res\ 09-4020\ unusual\ circ\ final\ 021809. \\ | document | 1000\ document |$ 

#### Exhibit A to Resolution No. 09-4020

Target Area: WILLAMETTE NARROWS AND CANEMAH BLUFF

**Davis Property** 

**Description:** Staff has identified an opportunity to protect 24.3 acres of property including

forested bluffs and rock outcroppings. The property is adjacent and to the east of the Metro Canemah Bluffs Natural Area property, on the west side of the Willamette

River at Oregon City ("Davis Property").

The Davis Property is zoned R-10, however some development challenges make the most likely development of the property in the near term to be use for two homesites.

The eastern half of the Davis Property is dominated by big-leaf maple and alder, after some previous logging. This portion will benefit from control of invasive plants such as holly and ivy as well as management of the hardwoods to allow regeneration of oak and Douglas-fir. The western portion adjacent to Metro property is in good condition with a mix of Douglas-fir, Oregon white oak, and Madrone as well as big leaf maple and alder. Purchase of the Davis Property would expand and protect white oak habitat in the Canemah Bluff area, provide a buffer for the ongoing restoration on the existing Metro properties, and potentially improve access control in the area.

The acreage goal for Canemah Bluffs in the 1995 Bond Measure was 390 acres, with 134 acres ultimately protected using 1995 Bond Measure funds. The Willamette Narrows and Canemah Bluff Target Area goals are focused on acquiring properties adjacent to Metro's established natural area properties. The Davis Property is one of a handful of key properties identified as priorities in this target area.

## Bond Criteria - Addressed:

- Ecological benefit of aggregating parcels and creating connections with existing protected areas
- Identified in refinement plans for the Willamette Narrows and Canemah Bluff Target Area as a regionally significant area of natural and cultural resources due to biological, geologic and scenic values.
- Protects rare white oak pacific Madrone habitat
- There has been strong and active community support of the Canemah Bluff natural area

Property identification:

acimircation.

Sellers: Private Party

Size: 24.3 acres

Conditions: Standard due diligence; subject to unusual circumstance re: extraordinary

assumptions in the appraisal

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 09-4020 AUTHORIZING THE CHIEF OPERATING OFFICER TO PURCHASE CERTAIN PROPERTY IN THE WILLAMETTE NARROWS AND CANEMAH BLUFF TARGET AREA UNDER THE 2006 NATURAL AREAS BOND MEASURE AND SUBJECT TO UNUSUAL CIRCUMSTANCES

Date: February 26, 2009 Prepared by: Kathleen Brennan-Hunter

503-797-1948

#### **BACKGROUND**

Metro staff has entered into an agreement with a private landowner to purchase 24.3 acres of property in the Willamette Narrows and Canemah Bluff Target Area, which property is more specifically identified on Exhibit A attached to the resolution (the "Property"). The Property is adjacent to 112 acres of Metro owned property acquired with funds from the 1995 bond measure. This 112 acres plus another 22.5 acres one tax lot east of the property comprise the Canemah Bluff area managed by Metro. The addition of the Property to Metro's currently managed area will compliment ongoing wildlife monitoring in cooperation with the U.S. Forest Service, native plantings in cooperation with Reed College students, and a local Park Watch volunteer stewardship program involving interested neighbors.

The Metro Council adopted the Refinement Plan for the Willamette Narrows and Canemah Bluff Target Area with approval of Resolution No. 07-3858 in September 2007. The identified Tier I objective for the Canemah Bluff portion of the target area is "to acquire property adjacent to existing public holdings that are essential to the establishment and management of a publicly accessible regionally significant natural area."

The Property is inside the urban growth boundary ("UGB") in Oregon City and zoned R-10, but development of the property to its zoned potential is impacted by insufficient access to the site due to a steep cliff which prohibits access from adjacent residential areas to the southeast, Metro's natural area holdings to the northeast, and forestlands outside the UGB to the southwest. Some of these factors also make it difficult to provide utility services to the property that would be required to develop it to its full capacity under the zoning.

The appraisal of the Property included two extraordinary assumptions. The first was regarding the cost to improve a driveway from Highway 99E up the hill to the property within an existing access easement, which cost was based on proposal provided by a construction firm hired by the Seller. The appraiser noted that a portion of those costs, for retaining walls and other road support, could be obviated by purchasing a wider easement from the adjoining property owner, so that the road would run along an existing logging access road. The second extraordinary assumption was regarding whether the value of timber on the property should be considered in reaching a final value conclusion, with the appraiser concluding that 80% of the timber would need to be retained on the property as an amenity to support the premium value homesites, and that the cost to remove the other 20% of the timber, removed to clear the homesites, enhance views, and construct the driveway, would likely be offset of the cost of such removal, and therefore would not add any amount to the appraiser's value conclusion.

The review appraiser affirmed the appraisal's conclusion, but concluded that a valuation range was appropriate, with range of \$650,000 to \$690,000.

Metro staff recommend acquisition of the Property because it will meet the goals and Tier I objectives set forth in the Willamette Narrows and Canemah Bluff Target Area Refinement Plan to secure key parcels adjacent to existing publicly protected resource areas to protect scenic views and improve management of the natural area.

#### ANALYSIS/INFORMATION

#### 1. Known Opposition

None.

#### 2. Legal Antecedents

The voters' approved Metro's 2006 Natural Areas Bond Measure at the general election held on November 6, 2006.

Resolution No. 07-3766A "Authorizing the Chief Operating Officer to Purchase Property With Accepted Acquisition Guidelines as Outlined in the Natural Areas Implementation Work Plan," was adopted by the Metro Council on March 1, 2007, and established the Acquisition Parameters and Due Diligence Guidelines for the purchase of properties as part of the 2006 Natural Areas Bond Program.

Resolution No. 07-3858, "Approving the Natural Areas Acquisition Refinement Plan for the Canemah Bluffs and Willamette Narrows Target Area," was adopted by the Metro Council on September 13, 2007.

#### 3. Anticipated Effects

Metro shall extend its management, including habitat restoration and protection of scenic views, of the adjacent Canemah Bluff natural area to include this 24-acre parcel.

#### 4. Budget Impacts

Metro's contribution to the Property shall be funded utilizing 2006 Regional Bond proceeds.

### RECOMMENDED ACTION

The Chief Operating Officer recommends passage of Resolution No. 09-4020.